

STATE OF FLORIDA AUDITOR GENERAL

Financial and Federal Single Audit

**JACKSON COUNTY
DISTRICT SCHOOL BOARD**

For the Fiscal Year Ended
June 30, 2025



Sherrill F. Norman, CPA
Auditor General

Board Members and Superintendent

During the 2024-25 fiscal year, Hunter Nolan served as Superintendent of the Jackson County Schools from November 19, 2024, Steve R. Benton served as Superintendent before that date, and the following individuals served as School Board Members:

	<u>District No.</u>
Chephus D. Granberry	1
Tony Pumphrey, Vice Chair from 11-19-24, Chair through 11-18-24	2
Rex Torbett from 11-19-24	3
Stacey B. Goodson through 11-18-24, Vice Chair	3
Chris M. Johnson, Chair from 11-19-24	4
Michael E. Jackson	5

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Chris Washington, CPA, and the audit was supervised by Shelly G. Curti, CPA.

Please address inquiries regarding this report to Edward A. Waller, CPA, Audit Manager, by e-mail at tedwaller@aud.state.fl.us or by telephone at (850) 412-2887.

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JACKSON COUNTY DISTRICT SCHOOL BOARD
TABLE OF CONTENTS

	Page No.
SUMMARY	i
INDEPENDENT AUDITOR'S REPORT	
Report on the Audit of the Financial Statements.....	1
Other Reporting Required by <i>Government Auditing Standards</i>	3
MANAGEMENT'S DISCUSSION AND ANALYSIS	5
BASIC FINANCIAL STATEMENTS	
Statement of Net Position.....	13
Statement of Activities.....	14
Balance Sheet – Governmental Funds.....	16
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	18
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds.....	20
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities.....	22
Statement of Net Position – Proprietary Fund	23
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Fund	24
Statement of Cash Flows – Proprietary Fund	25
Statement of Fiduciary Net Position – Fiduciary Funds	26
Statement of Changes in Fiduciary Net Position – Fiduciary Funds.....	27
Notes to Financial Statements.....	28
OTHER REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule – General and Major Special Revenue Funds	58
Schedule of Changes in the District's Total OPEB Liability and Related Ratios.....	60
Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan	61
Schedule of District Contributions – Florida Retirement System Pension Plan	61
Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan	62
Schedule of District Contributions – Health Insurance Subsidy Pension Plan.....	62
Notes to Required Supplementary Information.....	63
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	64

JACKSON COUNTY DISTRICT SCHOOL BOARD
TABLE OF CONTENTS (CONTINUED)

	Page No.
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>	66
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE	68
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	71
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS.....	72

SUMMARY

SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of the Jackson County District School Board (District) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal awards requirements. The Special Education Cluster and Education Stabilization Fund were audited as major Federal programs. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on each of its major Federal programs.

AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinions. Our audit objectives were also to obtain reasonable assurance about whether material noncompliance with applicable Federal awards requirements occurred, whether due to fraud or error, and to express an opinion on the District's compliance based on our audit. In doing so, we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements and material noncompliance with Federal awards requirements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements and accompanying Schedule of Expenditures of Federal Awards.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.



Sherrill F. Norman, CPA
Auditor General

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jackson County District School Board, as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Jackson County District School Board, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the school internal funds, which represent 9 percent, 2 percent, 10 percent, 8 percent, and 9 percent, respectively, of the assets, liabilities, net position and fund balance, additions and revenues, and deductions and expenditures of the aggregate remaining fund information as of June 30, 2025. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the school internal funds, is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the **Auditor's Responsibilities for the Audit of the Financial Statements** section of our report. We are required to be independent of the

District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Budgetary Comparison Schedule – General and Major Special Revenue Funds**, **Schedule of Changes in the District's Total OPEB Liability and Related Ratios**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of District Contributions – Florida Retirement System Pension Plan**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of District Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information** be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 13, 2026, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements

and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 13, 2026

MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Jackson County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2025. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

FINANCIAL HIGHLIGHTS

Key financial highlights for the 2024-25 fiscal year are as follows:

- In total, net position increased \$17,344,092.79, which represents a 12 percent increase over the 2023-24 fiscal year.
- General revenues total \$82,765,444.73, or 80 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$20,904,641.30, or 20 percent of all revenues.
- Expenses total \$85,005,168.75. Only \$20,904,641.30 of these expenses was offset by program specific revenues, with the remainder paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totals \$5,956,161.01, which is \$86,422.56 more than the prior fiscal year balance. The General Fund assigned and unassigned fund balances total \$4,609,913.06, or 8 percent of total General Fund revenues.

OVERVIEW OF FINANCIAL STATEMENTS

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

All of the District's activities and services are reported in the government-wide financial statements as governmental activities. The District's governmental activities include instruction, student support services, instructional support services, administrative support services, facility maintenance,

transportation, and food services. Property taxes and State revenues finance most of these activities. Additionally, all capital and debt financing activities are reported as governmental activities.

Fund Financial Statements

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, Special Revenue – Federal Education Stabilization Fund, Capital Projects – Public Education Capital Outlay Fund, and Capital Projects – Other Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

Proprietary Fund: Proprietary funds may be established to account for activities in which a fee is charged for services. The internal service fund is the only proprietary fund maintained by the District. The internal service fund is used to report activities that provide goods and services to support the District's Employee Health Self-Insurance Program. Since these services predominantly benefit governmental rather than business-type functions, the internal service fund has been included within governmental activities in the government-wide financial statements.

Fiduciary Funds: Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The District uses custodial funds to account for resources held for student activities and groups.

Notes to Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's total other postemployment benefits (OPEB) and net pension liabilities.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2025, compared to net position as of June 30, 2024:

Net Position, End of Year

	Governmental Activities	
	6-30-25	6-30-24
Current and Other Assets	\$ 61,026,610.64	\$ 68,115,195.49
Capital Assets	155,003,967.68	126,497,278.22
Total Assets	216,030,578.32	194,612,473.71
Deferred Outflows of Resources	14,855,130.00	14,683,632.00
Long-Term Liabilities	58,174,367.19	60,537,039.91
Other Liabilities	6,256,653.86	2,753,116.32
Total Liabilities	64,431,021.05	63,290,156.23
Deferred Inflows of Resources	7,949,122.00	4,844,477.00
Net Position:		
Net Investment in Capital Assets	147,570,369.20	122,699,970.92
Restricted	45,477,189.18	49,491,130.97
Unrestricted (Deficit)	(34,541,993.11)	(31,029,629.41)
Total Net Position	\$ 158,505,565.27	\$ 141,161,472.48

The largest portion of the District's net position is investment in capital assets (e.g., land; buildings; improvements other than buildings; furniture, fixtures, and equipment; motor vehicles; and computer software), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used. The deficit unrestricted net position was primarily the result of accruing \$45,093,815 in net pension liability.

Current and other assets decreased primarily due to a decrease in due from other agencies in connection with the State allocation of Public Education Capital Outlay (PECO) Special Facilities funding used for the construction of the new Grand Ridge PreK-8 School.

Capital assets increased primarily due to the construction of the new Grand Ridge PreK-8 School. As a result, the net investment in capital assets portion of the District's net position also increased.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2025, and June 30, 2024, are as follows:

Operating Results for the Fiscal Year Ended

	Governmental Activities	
	6-30-25	6-30-24
Program Revenues:		
Charges for Services	\$ 483,994.88	\$ 452,952.83
Operating Grants and Contributions	5,176,404.81	4,695,139.15
Capital Grants and Contributions	15,244,241.61	34,770,644.09
General Revenues:		
Property Taxes, Levied for Operational Purposes	9,846,021.58	9,080,627.59
Property Taxes, Levied for Capital Projects	3,776,834.48	2,888,841.87
Local Sales Taxes	4,015,973.99	3,814,854.15
Grants and Contributions Not Restricted to Specific Programs	59,683,430.41	63,998,272.32
Unrestricted Investment Earnings	944,332.11	762,023.07
Miscellaneous	4,498,852.16	1,142,579.27
Total Revenues	103,670,086.03	121,605,934.34
Functions/Program Expenses:		
Instruction	40,630,697.71	44,953,563.57
Student Support Services	4,745,318.01	4,996,860.63
Instructional Media Services	687,179.87	777,705.67
Instruction and Curriculum Development Services	2,497,451.51	2,799,854.12
Instructional Staff Training Services	514,861.07	583,926.06
Instruction-Related Technology	337,797.19	765,048.89
Board	766,656.23	761,392.07
General Administration	1,110,384.82	1,013,860.74
School Administration	4,281,428.59	4,550,370.54
Facilities Acquisition and Construction	202,276.71	135,324.54
Fiscal Services	461,148.57	590,247.37
Food Services	4,876,053.48	4,961,389.95
Central Services	634,425.16	1,229,289.35
Student Transportation Services	4,161,721.29	4,130,370.74
Operation of Plant	11,221,291.18	8,199,203.48
Maintenance of Plant	2,631,950.79	2,821,054.16
Administrative Technology Services	661,218.10	607,894.88
Community Services	49,933.89	83,117.65
Unallocated Interest on Long-Term Debt	40,758.79	63,632.07
Unallocated Depreciation Expense	4,492,615.79	4,476,949.52
Loss on Disposal of Capital Assets	-	17,339.13
Total Functions/Program Expenses	85,005,168.75	88,518,395.13
Change in Net Position	18,664,917.28	33,087,539.21
Net Position - Beginning	141,161,472.48	108,073,933.27
Adjustment to Beginning Net Position (1)	(1,320,824.49)	-
Net Position - Beginning, as Restated	139,840,647.99	108,073,933.27
Net Position - Ending	\$ 158,505,565.27	\$ 141,161,472.48

(1) Adjustment to beginning net position is due to the implementation of GASB Statement No. 101, which is a change in accounting principle that addresses accounting and financial reporting for compensated absences, as discussed in Note II.

The largest revenue source is the State of Florida (58 percent). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP funding formula utilizes student enrollment data and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Capital grants and contributions decreased by \$19,526,402.48 primarily due to a decrease in the PECO Special Facilities funding for the construction of the Grand Ridge PreK-8 School.

Grants and contributions not restricted to specific programs decreased by \$4,314,841.91, or 7 percent, primarily due to the expiration of Federal Educational Stabilization Funds.

Instruction and student support services expenses represent 53 percent of total governmental expenses in the 2024-25 fiscal year. These expenses decreased by \$4,574,408.48, or 9 percent, from the previous fiscal year primarily due to a decrease in net pension expense.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Governmental Funds

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds increased by \$1,825,918.56 during the fiscal year to \$19,630,559.24 at June 30, 2025. Of the total fund balance, \$210,958.78 is nonspendable; \$16,537,276.01 is restricted; \$3,199,532.79 is assigned; and (\$317,208.34) is unassigned.

Major Governmental Funds

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$2,575,576.64, while the total fund balance is \$5,956,161.01. As a measure of the General Fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to General Fund total revenues. The total assigned and unassigned fund balance is approximately 8 percent of the total General Fund revenues, while total fund balance represents approximately 10 percent of total General Fund revenues. Total fund balance increased by \$86,422.56, or 1 percent.

The Special Revenue – Federal Education Stabilization Fund has total revenues and expenditures of \$4,985,452.13 each. The funding was used mainly for refunding prior year expenditures related to COVID-19. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate a fund balance.

The Capital Projects – Public Education Capital Outlay Fund has a deficit fund balance of \$2,892,784.98, which represents construction costs for the new Grand Ridge PreK-8 School project paid in advance of drawing funds from the PECO Special Facilities funding. Encumbrances exceed the total fund balance

by \$34,006,234.62 and are expected to be honored using the PECO Special Facilities allocation expected to be received in the subsequent year.

The Capital Projects – Other Fund accounts for the District’s local sales tax levy and other revenue sources for capital projects. The total fund balance is \$9,246,046.04, which is an increase of \$3,507,142.66 primarily due to the substantial completion of the Hope School HVAC renovation project in the prior year which resulted in a decrease in capital outlay expenditures in the current year.

Proprietary Funds

The District’s proprietary fund statements provide the same type of information reported in the government-wide financial statements, but in more detail. The Internal Service Fund accounts for the District’s Employee Health Self-Insurance Program and has an unrestricted net position of \$4,601,710.99 at June 30, 2025, which is a decrease of \$142,380.74, primarily due to increased claims.

GENERAL FUND BUDGETARY HIGHLIGHTS

During the 2024-25 fiscal year, the District amended its General Fund budget several times, which resulted in an increase in total budgeted revenues of \$4,290,391.11, or 8 percent, primarily due to refunded prior year expenditures. The final appropriations are more than the original budgeted amounts by \$2,737,313.91, or 4 percent. The increase in budgeted appropriations are due to increases in instruction related expenditures.

Actual revenues were \$487,490.07 less than final budgeted revenues while actual expenditures were \$1,777,886.86, or 3 percent, less than final budgeted amounts primarily because the District budgeted for the expenditure of various carryover funds that did not materialize in the current fiscal year. The actual ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$1,300,694.35.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

The District’s investment in capital assets for its governmental activities as of June 30, 2025, is \$155,003,967.68 (net of accumulated depreciation). This investment in capital assets includes land; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; audio visual materials; and computer software.

At June 30, 2025, construction in progress includes the Grand Ridge School Pre K-8 project, a new Agriculture Educational Facility, and sewage project at Hope School.

Additional information on the District’s capital assets can be found in Notes I.F.4. and IV.C. to the financial statements.

Long-Term Debt

At June 30, 2025, the District had bonds payable totaling \$2,352,763.86.

Additional information on the District’s long-term debt can be found in Note IV.H. to the financial statements.

REQUESTS FOR INFORMATION

This report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Director of Finance, Jackson County District School Board, P.O. Box 5958, Marianna, Florida 32447.

BASIC FINANCIAL STATEMENTS

Jackson County District School Board Statement of Net Position June 30, 2025

	<u>Governmental Activities</u>
ASSETS	
Cash and Cash Equivalents	\$ 21,967,721.17
Investments	1,858,508.96
Accounts Receivable	63,912.90
Due from Other Agencies	25,282,091.00
Due from Fiscal Agent	4,883,517.83
Inventories	210,958.78
New Markets Tax Credit Note Receivable - Noncurrent	6,759,900.00
Capital Assets:	
Nondepreciable Capital Assets	39,480,490.32
Depreciable Capital Assets, Net	115,523,477.36
TOTAL ASSETS	<u>216,030,578.32</u>
DEFERRED OUTFLOWS OF RESOURCES	
Pensions	13,687,044.00
OPEB	1,168,086.00
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>14,855,130.00</u>
LIABILITIES	
Accrued Salaries and Benefits	35,999.46
Payroll Deductions and Withholdings	29,142.10
Accounts Payable	677,745.45
Construction Contracts Payable	4,105,743.97
Construction Contracts Payable - Retained Percentage	975,090.65
Deposits Payable	4,711.78
Unearned Revenue	23,446.45
Estimated Liability for Self-Insurance Program	404,774.00
Long-Term Liabilities:	
Portion Due Within 1 Year	4,651,366.94
Portion Due After 1 Year	53,523,000.25
TOTAL LIABILITIES	<u>64,431,021.05</u>
DEFERRED INFLOWS OF RESOURCES	
Pensions	6,337,286.00
OPEB	1,611,836.00
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>7,949,122.00</u>
NET POSITION	
Net Investment in Capital Assets	147,570,369.20
Restricted for:	
State Required Carryover Programs	94,062.72
Capital Projects	39,665,957.89
Food Service	4,594,650.12
Other Purposes	1,122,518.45
Unrestricted	<u>(34,541,993.11)</u>
TOTAL NET POSITION	<u>\$ 158,505,565.27</u>

The accompanying notes to financial statements are an integral part of this statement.

**Jackson County District School Board
Statement of Activities
For the Fiscal Year Ended June 30, 2025**

Functions/Programs	Expenses	Program Revenues	
		Charges for Services	Operating Grants and Contributions
Governmental Activities:			
Instruction	\$ 40,630,697.71	\$ 108,709.00	\$ -
Student Support Services	4,745,318.01	-	-
Instructional Media Services	687,179.87	-	-
Instruction and Curriculum Development Services	2,497,451.51	-	-
Instructional Staff Training Services	514,861.07	-	-
Instruction-Related Technology	337,797.19	-	-
Board	766,656.23	-	-
General Administration	1,110,384.82	-	-
School Administration	4,281,428.59	-	-
Facilities Acquisition and Construction	202,276.71	-	-
Fiscal Services	461,148.57	-	-
Food Services	4,876,053.48	255,253.05	5,176,404.81
Central Services	634,425.16	-	-
Student Transportation Services	4,161,721.29	-	-
Operation of Plant	11,221,291.18	-	-
Maintenance of Plant	2,631,950.79	-	-
Administrative Technology Services	661,218.10	-	-
Community Services	49,933.89	120,032.83	-
Unallocated Interest on Long-Term Debt	40,758.79	-	-
Unallocated Depreciation Expense*	4,492,615.79	-	-
Total Governmental Activities	\$ 85,005,168.75	\$ 483,994.88	\$ 5,176,404.81

General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes

Property Taxes, Levied for Capital Projects

Local Sales Taxes

Grants and Contributions Not Restricted to Specific Programs

Unrestricted Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position - Beginning

Adjustments to Net Position

Net Position - Beginning

Net Position - Ending

* This amount excludes the depreciation that is included in the direct expenses of the various functions.

The accompanying notes to financial statements are an integral part of this statement.

		Net (Expense) Revenue and Changes in Net Position	
Capital Grants and Contributions		Governmental Activities	
\$	-	\$	(40,521,988.71)
	-		(4,745,318.01)
	-		(687,179.87)
	-		(2,497,451.51)
	-		(514,861.07)
	-		(337,797.19)
	-		(766,656.23)
	-		(1,110,384.82)
	-		(4,281,428.59)
15,244,241.61		15,041,964.90	
	-		(461,148.57)
	-		555,604.38
	-		(634,425.16)
	-		(4,161,721.29)
	-		(11,221,291.18)
	-		(2,631,950.79)
	-		(661,218.10)
	-		70,098.94
	-		(40,758.79)
	-		(4,492,615.79)
<u>\$ 15,244,241.61</u>		<u>(64,100,527.45)</u>	

9,846,021.58
3,776,834.48
4,015,973.99
59,683,430.41
944,332.11
4,498,852.16
<u>82,765,444.73</u>
<u>18,664,917.28</u>
141,161,472.48
<u>(1,320,824.49)</u>
139,840,647.99
<u>\$ 158,505,565.27</u>

**Jackson County District School Board
Balance Sheet – Governmental Funds
June 30, 2025**

	General Fund	Special Revenue - Federal Education Stabilization Fund	Capital Projects - Public Education Capital Outlay Fund
ASSETS			
Cash and Cash Equivalents	\$ 3,519,088.51	\$ -	\$ 2,188,049.64
Investments	1,858,508.96	-	-
Accounts Receivable	63,835.78	-	-
Due from Other Funds	1,168,972.00	-	-
Due from Other Agencies	44,283.82	-	23,777,786.55
Inventories	129,666.78	-	-
TOTAL ASSETS	\$ 6,784,355.85	\$ 0.00	\$ 25,965,836.19
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
Liabilities:			
Accrued Salaries and Benefits	\$ 18,145.09	\$ -	\$ -
Payroll Deductions and Withholdings	29,142.10	-	-
Accounts Payable	229,282.49	-	-
Construction Contracts Payable	-	-	4,105,743.97
Construction Contracts Payable - Retained Percentage	-	-	975,090.65
Due to Other Funds	545,293.94	-	-
Deposits Payable	4,711.78	-	-
Unearned Revenue	1,619.44	-	-
Total Liabilities	828,194.84	-	5,080,834.62
Deferred Inflows of Resources:			
Unavailable Revenue - State Capital Outlay	-	-	23,777,786.55
Fund Balances:			
Nonspendable:			
Inventories	129,666.78	-	-
Restricted for:			
State Required Carryover Programs	94,062.72	-	-
Food Service	-	-	-
Capital Projects	-	-	-
Other Purposes	1,122,518.45	-	-
Total Restricted Fund Balance	1,216,581.17	-	-
Assigned for:			
Debt Service	-	-	-
DROP, Purchase Orders, & School Budgets	2,034,336.42	-	-
Total Assigned Fund Balance	2,034,336.42	-	-
Unassigned Fund Balance	2,575,576.64	-	(2,892,784.98)
Total Fund Balances	5,956,161.01	-	(2,892,784.98)
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$ 6,784,355.85	\$ 0.00	\$ 25,965,836.19

The accompanying notes to financial statements are an integral part of this statement.

Capital Projects - Other Fund	Other Governmental Funds	Total Governmental Funds
\$ 9,246,046.04	\$ 7,014,536.98	\$ 21,967,721.17
-	-	1,858,508.96
-	77.12	63,912.90
-	50,880.34	1,219,852.34
-	1,460,020.63	25,282,091.00
-	81,292.00	210,958.78
<u>\$ 9,246,046.04</u>	<u>\$ 8,606,807.07</u>	<u>\$ 50,603,045.15</u>
\$ -	\$ 17,854.37	\$ 35,999.46
-	-	29,142.10
-	77,016.52	306,299.01
-	-	4,105,743.97
-	-	975,090.65
-	1,168,972.00	1,714,265.94
-	-	4,711.78
-	21,827.01	23,446.45
<u>-</u>	<u>1,285,669.90</u>	<u>7,194,699.36</u>
-	-	23,777,786.55
-	81,292.00	210,958.78
-	-	94,062.72
-	4,513,358.12	4,513,358.12
9,246,046.04	1,561,290.68	10,807,336.72
-	-	1,122,518.45
<u>9,246,046.04</u>	<u>6,074,648.80</u>	<u>16,537,276.01</u>
-	1,165,196.37	1,165,196.37
-	-	2,034,336.42
-	1,165,196.37	3,199,532.79
-	-	(317,208.34)
<u>9,246,046.04</u>	<u>7,321,137.17</u>	<u>19,630,559.24</u>
<u>\$ 9,246,046.04</u>	<u>\$ 8,606,807.07</u>	<u>\$ 50,603,045.15</u>

**Jackson County District School Board
Reconciliation of the Governmental Funds Balance Sheet
to the Statement of Net Position
June 30, 2025**

Total Fund Balances - Governmental Funds \$ 19,630,559.24

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 155,003,967.68

The New Markets Tax Credit Note Receivable is not due and collectible in the fiscal year and, therefore, is not reported as a receivable in the governmental funds. 6,759,900.00

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position. 4,601,710.99

A portion of State capital outlay funding is not available to pay for current period expenditures and, therefore, is reported as unavailable revenue on the governmental fund statements. However, under full accrual, this amount increases net position in the statement of net position. 23,777,786.55

The deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits (OPEB) are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to Pensions	\$ 13,687,044.00	
Deferred Outflows Related to OPEB	1,168,086.00	
Deferred Inflows Related to Pensions	(6,337,286.00)	
Deferred Inflows Related to OPEB	<u>(1,611,836.00)</u>	6,906,008.00

Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year end consist of:

Bonds Payable	\$ (2,352,763.86)	
Compensated Absences Payable	(7,428,135.33)	
Net Pension Liability	(45,093,815.00)	
Total OPEB Liability	<u>(3,299,653.00)</u>	<u>(58,174,367.19)</u>

Net Position - Governmental Activities \$ 158,505,565.27

The accompanying notes to financial statements are an integral part of this statement.

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Jackson County District School Board
Statement of Revenues, Expenditures, and Changes in
Fund Balances – Governmental Funds
For the Fiscal Year Ended June 30, 2025

	<u>General Fund</u>	<u>Special Revenue - Federal Education Stabilization Fund</u>	<u>Capital Projects - Public Education Capital Outlay Fund</u>
Revenues			
Intergovernmental:			
Federal Direct	\$ -	\$ -	\$ -
Federal Through State	114,508.71	4,985,452.13	-
State	44,437,808.77	-	27,100,486.37
Local:			
Property Taxes	9,846,021.58	-	-
Local Sales Taxes	-	-	-
Charges for Services	-	-	-
Miscellaneous	5,090,911.98	-	280.18
Total Local Revenues	<u>14,936,933.56</u>	<u>-</u>	<u>280.18</u>
Total Revenues	<u>59,489,251.04</u>	<u>4,985,452.13</u>	<u>27,100,766.55</u>
Expenditures			
Current - Education:			
Instruction	34,756,205.30	290,347.23	-
Student Support Services	3,711,538.17	1,034.44	-
Instructional Media Services	691,047.19	-	-
Instruction and Curriculum Development Services	790,790.35	5,993.88	-
Instructional Staff Training Services	123,623.04	73,896.86	-
Instruction-Related Technology	319,463.68	-	-
Board	769,023.42	-	-
General Administration	483,629.83	174,460.36	-
School Administration	4,300,561.52	-	-
Facilities Acquisition and Construction	203,010.55	-	-
Fiscal Services	463,654.45	-	-
Food Services	5,667.97	-	-
Central Services	621,956.94	-	-
Student Transportation Services	3,506,351.65	67,647.51	-
Operation of Plant	7,892,592.55	3,166,104.48	-
Maintenance of Plant	2,619,554.98	-	-
Administrative Technology Services	662,579.19	-	-
Community Services	5,854.66	720.64	-
Fixed Capital Outlay:			
Facilities Acquisition and Construction	515,075.73	1,158,008.73	29,641,542.19
Other Capital Outlay	1,199,735.55	47,238.00	-
Debt Service:			
Principal	-	-	-
Interest and Fiscal Charges	-	-	-
Total Expenditures	<u>63,641,916.72</u>	<u>4,985,452.13</u>	<u>29,641,542.19</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(4,152,665.68)</u>	<u>-</u>	<u>(2,540,775.64)</u>
Other Financing Sources (Uses)			
Transfers In	4,020,068.05	-	-
Sale of Capital Assets	200,000.00	-	-
Loss Recoveries	19,020.19	-	-
Transfers Out	-	-	-
Total Other Financing Sources (Uses)	<u>4,239,088.24</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	86,422.56	-	(2,540,775.64)
Fund Balances, Beginning	5,869,738.45	-	(352,009.34)
Fund Balances, Ending	<u>\$ 5,956,161.01</u>	<u>\$ 0.00</u>	<u>\$ (2,892,784.98)</u>

The accompanying notes to financial statements are an integral part of this statement.

<u>Capital Projects - Other Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ -	\$ 2,476,393.65	\$ 2,476,393.65
-	12,379,293.00	17,479,253.84
218,663.29	667,131.12	72,424,089.55
-	3,776,834.48	13,622,856.06
4,015,973.99	-	4,015,973.99
-	255,253.05	255,253.05
300,369.99	76,773.59	5,468,335.74
<u>4,316,343.98</u>	<u>4,108,861.12</u>	<u>23,362,418.84</u>
<u>4,535,007.27</u>	<u>19,631,678.89</u>	<u>115,742,155.88</u>
-	5,795,769.07	40,842,321.60
-	1,054,841.98	4,767,414.59
-	-	691,047.19
-	1,714,569.48	2,511,353.71
-	318,164.74	515,684.64
-	20,053.00	339,516.68
-	-	769,023.42
-	454,571.04	1,112,661.23
-	5,452.76	4,306,014.28
-	-	203,010.55
-	-	463,654.45
-	4,871,743.16	4,877,411.13
-	15,130.61	637,087.55
-	59,620.71	3,633,619.87
-	199,456.23	11,258,153.26
-	22,830.77	2,642,385.75
-	-	662,579.19
-	43,488.45	50,063.75
168,709.29	-	31,483,335.94
-	824,640.12	2,071,613.67
-	256,546.27	256,546.27
-	40,758.79	40,758.79
<u>168,709.29</u>	<u>15,697,637.18</u>	<u>114,135,257.51</u>
<u>4,366,297.98</u>	<u>3,934,041.71</u>	<u>1,606,898.37</u>
-	-	4,020,068.05
-	-	200,000.00
-	-	19,020.19
<u>(859,155.32)</u>	<u>(3,160,912.73)</u>	<u>(4,020,068.05)</u>
<u>(859,155.32)</u>	<u>(3,160,912.73)</u>	<u>219,020.19</u>
3,507,142.66	773,128.98	1,825,918.56
5,738,903.38	6,548,008.19	17,804,640.68
<u>\$ 9,246,046.04</u>	<u>\$ 7,321,137.17</u>	<u>\$ 19,630,559.24</u>

**Jackson County District School Board
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,
and Changes in Fund Balances to the Statement of Activities
For the Fiscal Year Ended June 30, 2025**

Net Change in Fund Balances - Governmental Funds \$ 1,825,918.56

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlays in excess of depreciation expense in the current fiscal year. 28,522,119.29

The loss on the disposal of capital assets during the current fiscal year is reported in the statement of activities. In the governmental funds, the cost of these assets was recognized as an expenditure in the fiscal year purchased. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of the disposed assets. (15,429.83)

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of repayments in the current fiscal year. 256,546.27

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences earned in excess of the amount paid in the current fiscal year. (252,132.06)

Certain funds due from other agencies were not available, and therefore, not recognized as revenue in the governmental fund statements. However, under the full accrual basis of accounting, this amount is accrued and reported as revenue on the statement of activities. (12,275,660.21)

Governmental funds report District OPEB contributions as expenditures. However, in the statement of activities, the cost of OPEB benefits earned net of employee contributions, as determined through an actuarial valuation, is reported as an OPEB expense.

Increase in Total OPEB Liability	\$	(76,525.00)	
Increase in Deferred Outflows of Resources - OPEB		245,300.00	
Increase in Deferred Inflows of Resources - OPEB		(68,226.00)	
		100,549.00	100,549.00

Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

FRS Pension Contribution	\$	4,418,147.00	
HIS Pension Contribution		851,044.00	
FRS Pension Expense		(4,288,034.00)	
HIS Pension Expense		(335,770.00)	
		645,387.00	645,387.00

Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The change in net position of the internal service fund is reported with governmental activities. (142,380.74)

Change in Net Position - Governmental Activities \$ 18,664,917.28

The accompanying notes to financial statements are an integral part of this statement.

**Jackson County District School Board
Statement of Net Position – Proprietary Fund
June 30, 2025**

	Internal Service Fund
ASSETS	
Current Assets:	
Due from Other Funds	\$ 494,413.60
Due from Fiscal Agent	4,883,517.83
TOTAL ASSETS	5,377,931.43
LIABILITIES	
Current Liabilities:	
Accounts Payable	371,446.44
Estimated Liability for Self-Insurance Program	404,774.00
TOTAL LIABILITIES	776,220.44
NET POSITION	
Unrestricted	\$ 4,601,710.99

The accompanying notes to financial statements are an integral part of this statement.

**Jackson County District School Board
Statement of Revenues, Expenses, and Changes in Fund
Net Position – Proprietary Fund
For the Fiscal Year Ended June 30, 2025**

	Internal Service Fund
OPERATING REVENUES	
Premiums	\$ 6,007,106.43
OPERATING EXPENSES	
Purchased Services	121,272.10
Insurance Claims	5,731,355.91
Excess Insurance Premiums	357,541.79
Service Agent Fees	165,958.69
Total Operating Expenses	6,376,128.49
Operating Loss	(369,022.06)
NONOPERATING REVENUES	
Interest	226,641.32
Change in Net Position	(142,380.74)
Total Net Position - Beginning	4,744,091.73
Total Net Position - Ending	\$ 4,601,710.99

The accompanying notes to financial statements are an integral part of this statement.

**Jackson County District School Board
Statement of Cash Flows – Proprietary Fund
For the Fiscal Year Ended June 30, 2025**

	Internal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received from Board Funds and Participants	\$ 6,414,929.56
Cash Payments to Suppliers for Goods and Services	(758,541.68)
Cash Payments for Insurance Claims	(5,653,325.91)
Cash Payments for Other Operating Activities	(229,703.29)
Net Cash Used by Operating Activities	(226,641.32)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest Income	226,641.32
Net Increase in Cash and Cash Equivalents	-
Cash and Cash Equivalents, Beginning	-
Cash and Cash Equivalents, Ending	\$ 0.00
Reconciliation of Operating Loss to Net Cash Used by Operating Activities:	
Operating Loss	\$ (369,022.06)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Changes in Assets and Liabilities:	
Due from Other Funds	407,823.13
Due from Fiscal Agent	(229,703.29)
Accounts Payable	(113,769.10)
Estimated Liability for Self-Insurance Program	78,030.00
Total Adjustments	142,380.74
Net Cash Used by Operating Activities	\$ (226,641.32)

The accompanying notes to financial statements are an integral part of this statement.

**Jackson County District School Board
Statement of Fiduciary Net Position – Fiduciary Funds
June 30, 2025**

	Custodial Funds
ASSETS	
Cash and Cash Equivalents	\$ 1,368,306
Accounts Receivable	465
TOTAL ASSETS	1,368,771
LIABILITIES	
Accounts Payable	34,642
Due to Other Funds	120
TOTAL LIABILITIES	34,762
NET POSITION	
Restricted for Student Groups	\$ 1,334,009

The accompanying notes to financial statements are an integral part of this statement.

**Jackson County District School Board
Statement of Changes in Fiduciary Net Position – Fiduciary Funds
For the Fiscal Year Ended June 30, 2025**

	Custodial Funds
ADDITIONS	
Student Group Collections	\$ 2,192,792
DEDUCTIONS	
Student Group Disbursements	2,214,817
Change in Net Position	(22,025)
Net Position - Beginning	1,356,034
Net Position - Ending	\$ 1,334,009

The accompanying notes to financial statements are an integral part of this statement.

NOTES TO FINANCIAL STATEMENTS

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Jackson County School District (District). All fiduciary activities are reported only in the fund financial statements. Governmental activities normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense associated with the District's transportation department is allocated to the student transportation services function, while remaining depreciation expense is not readily associated with a particular function and is reported as unallocated.

B. Reporting Entity

The Jackson County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Jackson County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on these criteria, no component units are included within the District's reporting entity.

C. Basis of Presentation: Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and the internal service fund. Separate financial statements are provided for governmental funds, proprietary fund, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used.

D. Basis of Presentation: Fund Financial Statements

The fund financial statements provide information about the District's funds, including the fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue – Federal Education Stabilization Fund – to account for certain Federal grant program resources provided as emergency relief to address the impact of COVID-19 on elementary and secondary schools.
- Capital Projects – Public Education Capital Outlay Fund – to account for the financial resources generated by the State Public Education Capital Outlay and Debt Service Trust Funds to be used for the construction of the new Grand Ridge PreK-8 School.
- Capital Projects – Other Fund – to account for financial resources generated by the sales surtax referendum and other State grants to be used for construction and technology needs.

Additionally, the District reports the following proprietary and fiduciary fund types:

- Internal Service Fund – to account for the District's Employee Health Self-Insurance Program.
- Custodial Funds – to account for resources of the school internal funds, which are used to administer moneys collected at several schools in connection with school, student athletic, class, and club activities.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service fund) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, transfers between funds are eliminated in the preparation of the government-wide financial statements.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 45 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 45 days of year end). Property taxes, sales taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The proprietary and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

2. Investments

Investments consist of amounts placed with the SBA for participation in the Florida PRIME investment pool created by Section 218.405, Florida Statutes, and those made locally. The investment pool operates under investment guidelines established by Section 215.47, Florida Statutes.

The District's investments in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. These investments are reported at fair value, which is amortized cost.

Investments made locally consist of amounts placed in an intergovernmental investment pool and are reported at fair value, which is amortized cost.

Types and amounts of investments held at fiscal year end are described in a subsequent note.

3. Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the first-in, first-out basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased, except for transportation materials and supplies. Transportation materials and supplies are recorded as expenditures when purchased. However, expenditures are adjusted at June 30 to properly reflect the cost of the inventory in the General Fund for those transportation items on hand as of June 30.

4. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Useful Lives</u>
Improvements Other Than Buildings	8 - 40 years
Buildings and Fixed Equipment	10 - 50 years
Furniture, Fixtures, and Equipment	3 - 15 years
Motor Vehicles	5 - 10 years
Audio Visual Materials	3 - 5 years
Computer Software	3 - 5 years

Current year information relative to changes in capital assets is described in a subsequent note.

5. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

6. Long-Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current year are reported in a subsequent note.

7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has two items that qualify for reporting in this category. The deferred outflows of resources related to pensions and OPEB are discussed in subsequent notes.

In addition to liabilities, the statement of net position and the governmental funds balance sheet report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items that qualify for reporting in this category. The first two items, deferred inflows of resources related to pensions and OPEB, are reported in the statement of net position

and discussed in subsequent notes. The remaining item is reported on the governmental funds balance sheet as unavailable revenue related to State capital outlay funding and will be recognized as an inflow of resources in the period that it becomes available.

8. Net Position Flow Assumption

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

9. Fund Balance Flow Assumptions

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

10. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2025.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. The Board has, by approval of the annual financial report, authorized the assignment of fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action

does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

In addition, the District has adopted Board Policy 6233 which provides that any time the portion of the General Fund's ending fund balance not classified as restricted, committed, or nonspendable in the District's approved operating budget is projected to fall below four percent of projected General Fund revenues during the current fiscal year, the Superintendent shall develop and submit to the Board for approval a plan to restore the ending fund balance to four percent of projected General Fund revenues.

G. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

2. State Revenue Sources

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting during specified time periods following the date of the original reporting. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The District received an allocation from the State under the Public Education Capital Outlay Special Facilities and Educational Facilities Security Grant program. The District is authorized to

expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

Pursuant to Section 1013.64, Florida Statutes, the District received special allocations in the 2021-22 and 2022-23 fiscal years for specific construction needs through the Public Education Capital Outlay and Debt Service Trust Fund - Special Facility Construction Account. As a condition for receiving these funds, other construction funding must be pledged for the project, including the capital outlay millage levied pursuant to Section 1011.71(2), Florida Statutes, or an equivalent amount of revenue from local school capital outlay surtax under Section 212.055(6), Florida Statutes, for the total amount of 3 fiscal years' maximum millage. The District is required to budget no more than the value of 1 mill per year to the project until the District's participation requirement is satisfied.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

3. District Property Taxes

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Jackson County Property Appraiser, and property taxes are collected by the Jackson County Tax Collector.

The Board adopted the 2024 tax levy on September 17, 2024. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1 and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Jackson County Tax Collector at fiscal year end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

4. Capital Outlay Surtax

In May 2014, the voters of Jackson County approved a one-half cent school capital outlay surtax on sales in the County for 10 years, effective January 1, 2016, to pay construction costs of certain school facilities and related costs in accordance with Section 212.055(6), Florida Statutes.

5. Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred. The FDOE may require adjustments to subsequent fiscal period expenditures and related revenues based upon an audit of the District's compliance with applicable Federal awards requirements. Normally, such adjustments are treated as reductions of expenditures and related revenues in the fiscal year when the adjustments are made.

6. Compensated Absences

A compensated absence is leave (e.g., employee vacation leave and sick leave) for which employees may receive one or more (a) cash payments when the leave is used for time off; (b) other cash payments, such as payment for unused leave upon termination of employment; or (c) noncash settlements, such as conversion to defined benefit postemployment benefits. In the government-wide financial statements, compensated absences are estimated and accrued as liabilities to the extent that it is more likely than not that the leave will be used for time off or otherwise paid in cash or settled through noncash means. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

7. Proprietary Fund Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service fund are charges for employee health insurance premiums. Operating expenses include insurance claims, excess coverage premiums, service agent fees, and purchased services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

II. ACCOUNTING CHANGES

A. Change in Accounting Principle

The District implemented GASB Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences and requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. At implementation on July 1, 2024, the beginning balance of the compensated absences liability was increased by \$1,320,824.49, which resulted in a decrease to the beginning net position by the same amount as shown in the table below.

	Reporting Unit Affected by Restatement of Beginning Balance
	Government-Wide
	Governmental Activities
Beginning Balance, as previously reported	\$ 141,161,472.48
Change in accounting principle (GASB 101)	(1,320,824.49)
Beginning Balance, as restated	<u>\$ 139,840,647.99</u>

III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Deficit Fund Balance. At June 30, 2025, the Capital Projects – Public Education Capital Outlay Fund had a deficit fund balance of \$2,892,784.98. The deficit is due to the timing of cash requested from the FDOE and the receipt of the requested funds to offset expenditures incurred for the Grand Ridge PreK-8 School project.

IV. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

A. Cash Deposits with Financial Institutions

Custodial Credit Risk. In the case of deposits, this is the risk that, in the event of the failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

B. Investments

The District's investments at June 30, 2025, are reported as follows:

<u>Investments</u>	<u>Maturities</u>	<u>Fair Value</u>
SBA:		
Florida PRIME (1)	47 Days	\$ 7,433,190.26
Florida Fixed Income Trust (FIT) - Enhanced Cash	359 Days	<u>1,858,508.96</u>
Total Investments		<u>\$ 9,291,699.22</u>

(1) This investment is reported as a cash equivalent for financial statement reporting purposes.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's investment policy limits the length of investments as follows: (1) investments of current operating funds shall have maturities of no longer than 2 years, and (2) investments of bond reserves, construction funds, and other nonoperating funds shall have a term appropriate for the need for the funds and in accordance with debt covenants, but in no event shall exceed 5 years.

Florida PRIME and Florida FIT use a weighted average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

For Florida PRIME, with regard to redemption gates, Section 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days." As of June 30, 2025, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

As of June 30, 2025, the District has the following interest rate risk by fund.

<u>Investment by Fund</u>	<u>Investment Maturities</u>		
	<u>Fair Value</u>	<u>6 Months or Less</u>	<u>6 Months to 2 Years</u>
Major Governmental Funds:			
General	\$ 2,218,068.45	\$ 359,559.49	\$ 1,858,508.96
Capital Projects - Other	5,665,291.78	5,665,291.78	-
Nonmajor Governmental Funds	1,408,338.99	1,408,338.99	-
Total Investments	\$ 9,291,699.22	\$ 7,433,190.26	\$ 1,858,508.96

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's investment policy limits investments to Local Government Surplus Funds Trust Fund [Florida Prime], direct operations of United States Government; certain Federal instrumentalities and agencies, interest-bearing time deposits or savings accounts in the qualified public depositories, as defined in Section 280.02, Florida Statutes; repurchase agreements secured by collateral composed of negotiable deposit obligations of the United States Government, Government Agencies, and Federal Instrumentalities with maturities under five years and must that have a market value of 102 percent of the value of the repurchase agreement, commercial paper of the highest credit rating; certain banker's acceptances, certain highly rated State and local government taxable or tax-exempt debt; shares of open-end, no load mutual funds registered under the Federal Investment Company

Action of 1940, provided that the portfolio invests primarily in short-term government bonds and money market funds operated in accordance with Title 17, Section 270a-7, Code of Federal Regulations, and provided the mutual fund is rated Aam or Aam-G or better by Standard & Poor's, or the equivalent by another rating agency, and any intergovernmental investment pool authorized to the Florida Interlocal Cooperative Act as provided in Section 163.01, Florida Statutes; provided that said funds contain no derivatives. Investment in any derivative products or the use of reverse repurchase agreements requires specific Board approval.

The District's investment in Florida PRIME is rated AAAM by Standard & Poor's. Florida FIT is rated AAAf/S1 by Fitch.

C. Changes in Capital Assets

Changes in capital assets are presented in the following table:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 1,554,036.29	\$ -	\$ 3,686.00	\$ 1,550,350.29
Construction in Progress	13,796,365.48	30,572,642.10	6,438,867.55	37,930,140.03
Total Capital Assets Not Being Depreciated	<u>15,350,401.77</u>	<u>30,572,642.10</u>	<u>6,442,553.55</u>	<u>39,480,490.32</u>
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	5,828,393.51	157,642.87	10,346.80	5,975,689.58
Buildings and Fixed Equipment	163,598,674.91	7,191,918.52	83,088.61	170,707,504.82
Furniture, Fixtures, and Equipment	3,661,329.69	884,505.67	165,924.47	4,379,910.89
Motor Vehicles	10,324,608.09	1,166,113.00	243,890.03	11,246,831.06
Audio Visual Materials	5,748.00	-	-	5,748.00
Computer Software	29,050.94	20,995.00	-	50,045.94
Total Capital Assets Being Depreciated	<u>183,447,805.14</u>	<u>9,421,175.06</u>	<u>503,249.91</u>	<u>192,365,730.29</u>
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	3,807,842.26	322,144.79	10,346.80	4,119,640.25
Buildings and Fixed Equipment	58,658,333.34	3,746,047.74	77,487.23	62,326,893.85
Furniture, Fixtures, and Equipment	2,227,060.17	420,574.18	163,073.69	2,484,560.66
Motor Vehicles	7,572,893.98	540,214.53	240,598.36	7,872,510.15
Audio Visual Materials	5,748.00	-	-	5,748.00
Computer Software	29,050.94	3,849.08	-	32,900.02
Total Accumulated Depreciation	<u>72,300,928.69</u>	<u>5,032,830.32</u>	<u>491,506.08</u>	<u>76,842,252.93</u>
Total Capital Assets Being Depreciated, Net	<u>111,146,876.45</u>	<u>4,388,344.74</u>	<u>11,743.83</u>	<u>115,523,477.36</u>
Governmental Activities Capital Assets, Net	<u>\$ 126,497,278.22</u>	<u>\$ 34,960,986.84</u>	<u>\$ 6,454,297.38</u>	<u>\$ 155,003,967.68</u>

Depreciation expense was charged to functions as follows:

<u>Function</u>	<u>Amount</u>
GOVERNMENTAL ACTIVITIES	
Student Transportation Services	\$ 540,214.53
Unallocated	4,492,615.79
Total Depreciation Expense – Governmental Activities	<u>\$ 5,032,830.32</u>

D. Retirement Plans

1. FRS – Defined Benefit Pension Plans

General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The District's FRS and HIS pension expense totaled \$4,623,804 for the fiscal year ended June 30, 2025.

FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are:

- *Regular* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers* – Members who hold specified elective offices in local government.
- *Senior Management Service* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit

for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate, except that certain instructional personnel may participate for up to 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>Percent Value</u>
Regular Members Initially Enrolled Before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Members Initially Enrolled On or After July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Elected County Officers	3.00
Senior Management Service	2.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at

retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2024-25 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	13.63
FRS, Elected County Officers	3.00	58.68
FRS, Senior Management Service	3.00	34.52
DROP – Applicable to Members from All of the Above Classes	0.00	21.13
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 2 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The District’s contributions to the Plan totaled \$4,418,147 for the fiscal year ended June 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2025, the District reported a liability of \$30,176,651 for its proportionate share of the Plan’s net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The District’s proportionate share of the net pension liability was based on the District’s 2023-24 fiscal year contributions relative to the total 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the District’s proportionate share was 0.078006675 percent, which was a decrease of 0.003725522 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended June 30, 2025, the District recognized a Plan pension expense of \$4,288,034. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 3,048,652	\$ -
Change of Assumptions	4,135,983	-
Net Difference Between Projected and Actual Earnings on FRS Pension Plan Investments	-	2,005,697
Changes in Proportion and Differences Between District FRS Contributions and Proportionate Share of Contributions	681,537	1,668,345
District FRS Contributions Subsequent to the Measurement Date	4,418,147	-
Total	\$ 12,284,319	\$ 3,674,042

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$4,418,147, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (610,448)
2027	4,857,707
2028	(16,268)
2029	(245,280)
2030	206,419
Total	\$ 4,192,130

Actuarial Assumptions. The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.50 percent, average, including inflation
Investment Rate of Return	6.70 percent, net of pension plan investment expense, including inflation

Salary increases were changed from 3.25 percent in the previous valuation to 3.50 percent.

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2021. This is a change from the previous valuation in which the mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2024, valuation were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	3.3%	3.3%	1.1%
Fixed Income	29.0%	5.7%	5.6%	3.9%
Global Equity	45.0%	8.6%	7.0%	18.2%
Real Estate	12.0%	8.1%	6.8%	16.6%
Private Equity	11.0%	12.4%	8.8%	28.4%
Strategic Investments	2.0%	6.6%	6.2%	8.7%
Total	<u>100%</u>			
Assumed inflation - Mean			2.4%	1.5%

(1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 6.7 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2024 valuation was unchanged from the previous valuation.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.7 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.7 percent) or 1 percentage point higher (7.7 percent) than the current rate:

	<u>1% Decrease (5.7%)</u>	<u>Current Discount Rate (6.7%)</u>	<u>1% Increase (7.7%)</u>
District's Proportionate Share of the Net Pension Liability	\$ 53,079,672	\$ 30,176,651	\$ 10,990,513

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

HIS Pension Plan

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per

month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2025, the contribution rate was 2 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$851,044 for the fiscal year ended June 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2025, the District reported a net pension liability of \$14,917,164 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The District's proportionate share of the net pension liability was based on the District's 2023-24 fiscal year contributions relative to the total 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the District's proportionate share was 0.099441286 percent, which was a decrease of 0.003079882 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended June 30, 2025, the District recognized the HIS Plan pension expense of \$335,770. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 144,035	\$ 28,643
Change of Assumptions	263,999	1,766,001
Net Difference Between Projected and Actual Earnings on HIS Pension Plan Investments	-	5,395
Changes in Proportion and Differences Between District HIS Contributions and Proportionate Share of Contributions	143,647	863,205
District HIS Contributions Subsequent to the Measurement Date	851,044	-
Total	\$ 1,402,725	\$ 2,663,244

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$851,044, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (437,392)
2027	(412,441)
2028	(530,273)
2029	(414,937)
2030	(248,937)
Thereafter	(67,583)
Total	\$ (2,111,563)

Actuarial Assumptions. The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.50 percent, average, including inflation
Municipal Bond Rate	3.93 percent

Salary increases were changed from 3.25 percent in the previous valuation to 3.50 percent.

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2021. This is a change from the previous valuation in which the mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.93 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 3.65 percent to 3.93 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.93 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
District's Proportionate Share of the Net Pension Liability	\$ 16,981,274	\$ 14,917,164	\$ 13,203,619

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2024-25 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	11.30
FRS, Elected County Officers	16.34
FRS, Senior Management Service	12.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control

over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The District’s Investment Plan pension expense totaled \$1,172,185.72 for the fiscal year ended June 30, 2025.

E. Other Postemployment Benefit Obligations

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District that provides OPEB for all employees who satisfy the District’s retirement eligibility provisions. Pursuant to Section 112.0801, Florida Statutes, former employees who retire from the District are eligible to participate in the District’s health and hospitalization plan for medical and prescription drug coverage. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. The OPEB Plan contribution requirements and benefit terms of the District and the OPEB Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided. The OPEB Plan provides healthcare insurance benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

Employees Covered by Benefit Terms. At June 30, 2024, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	17
Active Employees	516
Total	<u>533</u>

Total OPEB Liability. The District’s total OPEB liability of \$3,299,653 was measured as of June 30, 2024, and was determined by an actuarial valuation as of June 30, 2024.

Actuarial Assumptions and Other Inputs. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50 percent
Salary Increases	3.65 to 6.35 percent, including inflation
Discount Rate	3.93 percent
Healthcare Cost Trend Rates	Starting at 7 percent (3.57 percent for premiums) with trend rates gradually decreasing according to the Getzen Model, to an ultimate trend rate of 4 percent in 2050.
Aging Factors	Based on the 2013 SOA Study “Health Care Costs – From Birth to Death.”
Expenses	Administrative expenses are included in the per capita health costs.

The discount rate was based on the daily rate of Bond Buyer General Obligation 20-Bond Municipal Bond Index closest to but not later than the measurement date.

Demographic assumptions employed in the actuarial valuation were the same as those employed in the July 1, 2024, actuarial valuation of the FRS Defined Benefit Pension Plan. These demographic assumptions were developed by FRS from an actuarial experience study, and therefore are appropriate for use in the OPEB Plan actuarial valuation. These include assumed rates of future termination, mortality, disability, and retirement. In addition, salary increase assumptions (for development of the pattern of the normal cost increases) were the same as those used in the July 1, 2024, actuarial valuation of the FRS Defined Benefit Pension Plan. Assumptions used in valuation of benefits for participants of the FRS Investment Plan are the same as for similarly situated participants of the FRS Defined Benefit Pension Plan.

Changes in the Total OPEB Liability.

	<u>Amount</u>
Balance at June 30, 2024	\$ 3,223,128
Changes for the year:	
Service Cost	97,997
Interest	124,431
Differences Between Expected and Actual Experience	(340,342)
Changes of Assumptions or Other Inputs	389,498
Benefit Payments	<u>(195,059)</u>
Net Changes	<u>76,525</u>
Balance at June 30, 2025	<u><u>\$ 3,299,653</u></u>

The changes of assumptions or other inputs was based on the following:

- The discount rate was changed from 3.86 percent to 3.93 percent.
- The medical claims costs and premiums were updated based on claims and premium information provided for this valuation.

- The healthcare cost trend assumption was revised to reflect the actual premium increase for the year beginning January 1, 2025, and resulting updates to the long-term healthcare cost trends.
- The mortality, withdrawal, disability, salary increases, retirement, and DROP entry rates were updated to align with the FRS July 1, 2024, actuarial valuations, which were based on the results of a statewide experience study covering the period 2018 through 2023.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
Total OPEB Liability	\$ 3,539,958	\$ 3,299,653	\$ 3,073,102

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Cost Trend Rates	1% Increase
Total OPEB Liability	\$ 2,954,090	\$ 3,299,653	\$ 3,708,088

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB. For the fiscal year ended June 30, 2025, the District recognized OPEB expense of \$104,506. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 223,852	\$ 413,452
Changes of Assumptions or Other Inputs	739,179	1,198,384
Benefits Paid Subsequent to the Measurement Date	205,055	-
Total	\$ 1,168,086	\$ 1,611,836

The deferred outflows of resources related to OPEB resulting from benefits paid subsequent to the measurement date, totaling \$205,055, will be recognized as a reduction of the total OPEB liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (117,922)
2027	(117,922)
2028	(90,394)
2029	(22,494)
2030	(22,778)
Thereafter	(277,295)
Total	\$ (648,805)

F. Construction and Other Significant Commitments

Construction Contracts. The following is a schedule of major construction contract commitments at June 30, 2025:

<u>Project</u>	<u>Contract Amount</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Grand Ridge PreK-8 School:			
Architect	\$ 4,742,252.20	\$ 4,222,578.54	\$ 519,673.66
Contractor	63,259,028.00	32,446,353.82	30,812,674.18
Total	\$ 68,001,280.20	\$ 36,668,932.36	\$ 31,332,347.84

Encumbrances. Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2025:

<u>Major Funds</u>				
<u>General</u>	<u>Capital Projects - Public Education Capital Outlay</u>	<u>Capital Projects - Other</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 112,214.93	\$ 31,113,449.64	\$ 4,062.76	\$ 1,657,683.61	\$ 32,887,410.94

At June 30, 2025, the encumbrances for the Capital Projects – Public Education Capital Outlay Fund exceeded the total fund balance by \$34,006,234.62. The encumbrances are expected to be honored using resources received in subsequent fiscal years from the Public Education Capital Outlay and Debt Service Trust Fund- Special Facility Construction Account.

G. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Jackson County District School Board is a member of the Panhandle Area Educational Consortium – Risk Management Consortium (Consortium) under which several district school boards have established a combined limited self-insurance program for property protection, general liability, automobile liability, workers' compensation, sabotage and terrorism, cyber liability, employee dishonesty,

equipment breakdown, and other coverage deemed necessary by the members of the Consortium. Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The Consortium is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts. The Board of Directors for the Consortium is composed of superintendents of all participating districts. The Washington County District School Board serves as fiscal agent for the Consortium.

The District also participates in an employee group health insurance program administered through the Consortium. Premiums charged to the districts are based on each individual district's claims experience, and the program operates as an individually-funded plan by each participating district with shared administrative costs and a pooling of plan assets for working capital.

Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

A liability in the amount \$404,774 was actuarially determined to cover estimated incurred, but not reported, insurance claims payable at June 30, 2025. The actuarial basis used for estimating the liability for unpaid claims of the District's health plan was a combination of the development method and the claim projection method. Under the development method, the historical claim data was recorded by incurred month and paid month. The resulting development pattern was used to estimate the future development of existing claims as of the valuation (accounting) date. The claim projection method used historical claim experience to estimate the ultimate level of incurred claims in a specific incurral month. This incurred claim estimate was utilized to estimate a claims reserve. The claims development method was used to estimate the incurred but unpaid claims liability for all incurral months prior to May 2025. The claim projection method was used to estimate the level of incurred but unpaid claims for the incurral months of May 2025 and June 2025. However, to be conservative, a 10 percent increase to the incurred but not paid (IBNP) reserve amount has been added to provide a margin of experience less favorable than expected. The paid claims data has not been adjusted for any excess recoveries, which would otherwise tend to overstate the IBNP reserves. In this instance, the effect is not significant and adds a slight amount of conservatism.

Because of the relatively short payment pattern of the claims, there was not discounting for present value other than that inherent in the claims data.

The following schedule represents the changes in claims liability for the past 2 fiscal years for the District's self-insurance program:

Fiscal Year	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claims Payments	Balance at Fiscal Year End
2023-24	\$ 304,708.00	\$ 4,983,381.17	\$ (4,961,345.17)	\$ 326,744.00
2024-25	326,744.00	5,731,355.91	(5,653,325.91)	404,774.00

H. Long-Term Liabilities

1. Bonds Payable

Bonds payable at June 30, 2025, are as follows:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rate (Percent)</u>	<u>Annual Maturity To</u>
District Revenue Bonds: Series 2020, Refunding	<u>\$ 2,352,763.86</u>	1.59	2033

District Revenue Bonds

On December 1, 2020, the Board issued \$3,475,891.48 in Capital Improvement Refunding Revenue Bonds, Series 2020, as authorized by Chapter 73-498, Special Acts of 1973, as amended by Chapter 74-501, Special Acts of 1974, which provides that the bonds be secured from the pari-mutuel replacement (State sales tax) revenues distributed annually to Jackson County from the State pursuant to Section 212.20(6)(d)6.a., Florida Statutes, as a replacement for moneys distributed under Section 550.135, Florida Statutes, prior to July 1, 2000. These bonds were issued to provide funds, together with other available funds of the Board, sufficient to refund the District's outstanding Capital Improvement Refunding Revenue Bonds, Series 2014 and pay costs associated with the issuance of the bonds.

The District has pledged a total of \$2,524,657.73 of sales tax revenues in connection with the District Series 2020, Refunding Revenue Bonds. During the 2024-25 fiscal year, the District recognized sales tax revenues totaling \$371,500 and expended \$297,018.55 (80 percent) of these revenues for debt service directly collateralized by these revenues. The pledged sales tax revenues are committed until final maturity of the debt on December 1, 2033. Approximately 80 percent of this revenue stream has been pledged in connection with debt service on the revenue bonds.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2025, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
District Revenue Bonds:			
2026	\$ 297,018.55	\$ 260,641.56	\$ 36,376.99
2027	297,018.56	264,802.24	32,216.32
2028	297,018.55	269,029.32	27,989.23
2029	297,018.56	273,323.90	23,694.66
2030	297,018.56	277,687.02	19,331.54
2031-2034	<u>1,039,564.95</u>	<u>1,007,279.82</u>	<u>32,285.13</u>
Total	<u>\$ 2,524,657.73</u>	<u>\$ 2,352,763.86</u>	<u>\$ 171,893.87</u>

2. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

Description	Balance	Additions	Deductions	Balance	One Year
GOVERNMENTAL ACTIVITIES					
Bonds Payable					
Direct Borrowings and Direct Placements	\$ 2,609,310.13	\$ -	\$ 256,546.27	\$ 2,352,763.86	\$ 260,641.56
Compensated Absences Payable (1)	7,176,003.27	252,132.06	-	7,428,135.33	4,185,670.38
Net Pension Liability	48,849,423.00	15,056,581.00	18,812,189.00	45,093,815.00	-
Total OPEB Liability	3,223,128.00	611,926.00	535,401.00	3,299,653.00	205,055.00
Total Governmental Activities	\$ 61,857,864.40	\$ 15,920,639.06	\$ 19,604,136.27	\$ 58,174,367.19	\$ 4,651,366.94

(1) Compensated absences payable beginning balance has been restated for the implementation of GASB Statement No. 101, as described in Note II. The change in compensated absences payable is presented as a net change.

For the governmental activities, pensions and other postemployment benefits are generally liquidated with resources of the General Fund.

I. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in Note I.F.10., fund balances may be classified as follows:

- **Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- **Restricted Fund Balance**. Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance**. The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

J. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

Funds	Interfund	
	Receivables	Payables
Major:		
General	\$ 1,168,972.00	\$ 545,293.94
Nonmajor Governmental	50,880.34	1,168,972.00
Internal Service	494,413.60	-
Total	\$ 1,714,265.94	\$ 1,714,265.94

The interfund receivables and payables represent temporary loans between funds to cover expenditures incurred prior to reimbursement from outside parties and amounts owed from General Fund to the Internal Service Fund for June health insurance premiums. All balances are expected to be repaid within 1 year.

K. Revenues and Expenditures/Expenses

1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2024-25 fiscal year:

<u>Source</u>	<u>Amount</u>
Florida Education Finance Program	\$ 36,710,919.00
Special Facilities Construction Account (Public Education Capital Outlay)	27,100,486.37
Categorical Educational Program - Class Size Reduction	5,517,447.00
Adult with Disabilities	649,769.97
Voluntary Prekindergarten Program	522,343.01
School Recognition	363,764.00
Motor Vehicle License Tax (Capital Outlay and Debt Service)	244,899.12
Workforce Development Program	241,677.00
Hope School Capital Outlay Appropriation	174,516.33
Food Service Supplement	50,732.00
Miscellaneous	847,535.75
Total	\$ 72,424,089.55

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

2. Property Taxes

The following is a summary of millages and taxes levied on the 2024 tax roll for the 2024-25 fiscal year:

<u>General Fund</u>	<u>Millages</u>	<u>Taxes Levied</u>
Nonvoted School Tax:		
Required Local Effort	3.152	\$ 8,171,629.56
Basic Discretionary Local Effort	0.748	1,939,206.51
Capital Projects - Local Capital Improvement Fund		
Nonvoted Tax:		
Local Capital Improvements	1.500	3,888,783.10
Total	5.400	\$ 13,999,619.17

L. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

Funds	Interfund	
	Transfers In	Transfers Out
Major:		
General	\$ 4,020,068.05	\$ -
Capital Projects:		
Other	-	859,155.32
Nonmajor Governmental	-	3,160,912.73
Total	\$ 4,020,068.05	\$ 4,020,068.05

Transfers to the General Fund primarily represent reimbursements for maintenance projects, property insurance claims, and bus driver salaries and benefits.

M. New Market Tax Credit

Description. In January 2021, the Board approved a resolution to participate in the New Markets Tax Credit (NMTC) program and the District closed a NMTC transaction as a leveraged lender to access additional funds and partially offset Graceville PK-5 School construction costs. Pursuant to a Board-approved contract, an attorney established a qualified active low-income community business (QALICB) titled the Graceville PK-5 QALICB, Inc. to serve as the unrelated 501(C)(3) supporting organization for the Board and the NMTC transaction. A bank served as the tax credit investor (TCI) for the transaction and established the Jackson County School Board Graceville Investment Fund, LLC (Fund) to raise the required capital for the transaction.

The capital raised was used to make a \$9,000,000 qualified equity investment that was subsequently loaned to the QALICB through two Qualified Low-Income Community Investment loans with principal amounts totaling \$6,759,900 and \$2,150,000, respectively. During the 2020-21 fiscal year, the QALICB distributed to the District \$7,720,492 and the District, as the leveraged lender, loaned \$6,759,900 to the Fund, creating the NMTC Note Receivable (discussed below).

On January 12, 2028, the TCI may exit the transaction through the exercise of a call/put agreement entered into with the Board. The District will realize savings from the NMTC transactions through the exercise of the put or call option, at which time the Board will control the Fund and can effectively forgive the District loans.

Note Receivable. The \$6,759,900 leveraged loan from the District to the Fund remains fully outstanding at June 30, 2025, and is reported as a New Markets Tax Credit Note Receivable in the government-wide financial statements. The note is secured by the Fund's entire membership interest in the Community Development Entity, equal to 99.99 percent of the total equity interest. It is periodically evaluated for impairment based on relevant facts and circumstances and, as of June 30, 2025, District management determined that no allowance is necessary, and no impairment has occurred. The note specifies that interest-only payments shall be made annually to the District at 1 percent of the outstanding balance until December 2027 and, starting in January 2028, the Fund will make annual principal and interest payments to the District through 2056, as shown below:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 67,599	\$ -	\$ 67,599
2027	67,599	-	67,599
2028	67,599	-	67,599
2029	67,599	-	67,599
2030	269,686	202,087	67,599
2031-2035	1,370,171	1,062,896	307,275
2036-2040	1,457,127	1,206,267	250,860
2041-2045	1,457,128	1,267,799	189,329
2046-2050	1,457,128	1,332,470	124,658
2051-2055	1,457,128	1,400,439	56,689
2056	290,821	287,942	2,879
Total	\$ 8,029,585	\$ 6,759,900	\$ 1,269,685

Related-Party Lease: On January 12, 2021, as part of the NMTC transaction, the Board, as lessor, leased the land and new improvements thereon for the Graceville PK-5 School to the QALICB (lessee, and related party – see related parties note below) for \$100, for a term of 75 years. Simultaneously, the QALICB subleased this same land and new improvements back to the Board for 35 years.

The lease and sublease are expected to be cancelled at the end of the NMTC compliance period on January 12, 2028, when either the put or call option is exercised (described above) as part of the unwinding of the NMTC transaction. Future minimum lease payments as of June 30 are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ 287,300
2027	295,200
2028	303,300
2029	311,600
2030	320,200
2031-2035	1,737,900
2036-2040	1,990,400
2041-2045	2,279,100
2046-2050	2,610,200
2051-2055	2,989,100
2056-2057	1,313,800
Total Minimum Payments Required	\$ 14,438,100

NMTC transactions are reported as a property sale for tax purposes through a lease/leaseback structure, even though fee property ownership remains unchanged. The QALICB is not allowed to retain any cash and any excess must be immediately returned to the District for its supporting purpose. This return payment will be recorded by the District as interest income.

Related Parties. The president of the QALICB is also a member of the Jackson County District School Board. In addition, the Articles of Incorporation of the QALICB state that the general purpose of the corporation is to “be operated exclusively for the benefit of, to perform the functions of, or to carry out the purposes of the Jackson County School Board.” As of June 30, 2025, the nature of the relationship between the District and the QALICB is limited to the aforementioned NMTC transaction.

OTHER REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule General and Major Special Revenue Funds For the Fiscal Year Ended June 30, 2025

	General Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues				
Intergovernmental:				
Federal Through State	\$ 200,000.00	\$ 188,172.29	\$ 114,508.71	\$ (73,663.58)
State	44,526,154.00	44,983,488.25	44,437,808.77	(545,679.48)
Local:				
Property Taxes	9,621,696.00	9,846,021.58	9,846,021.58	-
Miscellaneous	1,338,500.00	4,959,058.99	5,090,911.98	131,852.99
Total Local Revenues	10,960,196.00	14,805,080.57	14,936,933.56	131,852.99
Total Revenues	55,686,350.00	59,976,741.11	59,489,251.04	(487,490.07)
Expenditures				
Current - Education:				
Instruction	35,974,389.37	36,366,823.38	34,756,205.30	1,610,618.08
Student Support Services	3,631,427.26	3,732,770.72	3,711,538.17	21,232.55
Instructional Media Services	859,409.67	696,933.49	691,047.19	5,886.30
Instruction and Curriculum Development Services	636,196.00	792,230.51	790,790.35	1,440.16
Instructional Staff Training Services	75,877.00	124,052.00	123,623.04	428.96
Instruction-Related Technology	436,899.00	360,479.00	319,463.68	41,015.32
Board	732,363.00	773,391.00	769,023.42	4,367.58
General Administration	390,487.00	483,632.00	483,629.83	2.17
School Administration	3,694,020.00	4,319,484.95	4,300,561.52	18,923.43
Facilities Acquisition and Construction	376,171.00	205,407.04	203,010.55	2,396.49
Fiscal Services	456,938.00	464,113.00	463,654.45	458.55
Food Services	17,051.00	5,669.55	5,667.97	1.58
Central Services	626,595.00	623,685.67	621,956.94	1,728.73
Student Transportation Services	3,915,876.00	3,523,262.29	3,506,351.65	16,910.64
Operation of Plant	7,587,447.00	7,926,609.89	7,892,592.55	34,017.34
Maintenance of Plant	2,620,749.00	2,637,558.44	2,619,554.98	18,003.46
Administrative Technology Services	650,079.45	662,974.45	662,579.19	395.26
Community Services	514.92	5,914.92	5,854.66	60.26
Fixed Capital Outlay:				
Facilities Acquisition and Construction	-	515,075.73	515,075.73	-
Other Capital Outlay	-	1,199,735.55	1,199,735.55	-
Total Expenditures	62,682,489.67	65,419,803.58	63,641,916.72	1,777,886.86
Excess (Deficiency) of Revenues Over Expenditures	(6,996,139.67)	(5,443,062.47)	(4,152,665.68)	1,290,396.79
Other Financing Sources (Uses)				
Transfers In	4,265,366.00	4,020,068.05	4,020,068.05	-
Sale of Capital Assets	-	200,000.00	200,000.00	-
Loss Recoveries	-	19,020.19	19,020.19	-
Total Other Financing Sources (Uses)	4,265,366.00	4,239,088.24	4,239,088.24	-
Net Change in Fund Balances	(2,730,773.67)	(1,203,974.23)	86,422.56	1,290,396.79
Fund Balances, Beginning	5,869,738.45	5,859,440.89	5,869,738.45	10,297.56
Fund Balances, Ending	\$ 3,138,964.78	\$ 4,655,466.66	\$ 5,956,161.01	\$ 1,300,694.35

Special Revenue - Federal Education Stabilization Fund

Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
\$ 6,320,424.28	\$ 6,968,511.72	\$ 4,985,452.13	\$ (1,983,059.59)
-	-	-	-
-	-	-	-
-	-	-	-
<u>6,320,424.28</u>	<u>6,968,511.72</u>	<u>4,985,452.13</u>	<u>(1,983,059.59)</u>
1,152,069.68	1,216,297.15	290,347.23	925,949.92
46,338.63	22,415.82	1,034.44	21,381.38
-	-	-	-
537,476.29	85,632.44	5,993.88	79,638.56
208,924.00	186,474.00	73,896.86	112,577.14
187,787.70	-	-	-
-	-	-	-
90,787.93	175,420.09	174,460.36	959.73
444.92	-	-	-
462,763.26	567,042.27	-	567,042.27
0.76	-	-	-
1,220.48	-	-	-
37.64	-	-	-
172,906.96	143,451.65	67,647.51	75,804.14
1,730,197.76	3,228,090.43	3,166,104.48	61,985.95
82,122.26	-	-	-
1,514,941.87	-	-	-
132,404.14	720.64	720.64	-
-	1,158,008.73	1,158,008.73	-
-	184,958.50	47,238.00	137,720.50
<u>6,320,424.28</u>	<u>6,968,511.72</u>	<u>4,985,452.13</u>	<u>1,983,059.59</u>
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>

**Schedule of Changes in the District's
Total OPEB Liability and Related Ratios**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Total OPEB Liability					
Service Cost	\$ 97,997	\$ 97,281	\$ 180,654	\$ 155,295	\$ 140,833
Interest	124,431	119,186	84,268	102,968	116,989
Differences Between Expected and Actual Experience	(340,342)	-	(136,145)	-	280,390
Changes of Assumptions or Other Inputs	389,498	(33,528)	(974,971)	182,047	173,886
Benefit Payments	(195,059)	(184,985)	(273,828)	(285,174)	(237,777)
Net Change in Total OPEB Liability	<u>76,525</u>	<u>(2,046)</u>	<u>(1,120,022)</u>	<u>155,136</u>	<u>474,321</u>
Total OPEB Liability - Beginning	<u>3,223,128</u>	<u>3,225,174</u>	<u>4,345,196</u>	<u>4,190,060</u>	<u>3,715,739</u>
Total OPEB Liability - Ending	<u>\$ 3,299,653</u>	<u>\$ 3,223,128</u>	<u>\$ 3,225,174</u>	<u>\$ 4,345,196</u>	<u>\$ 4,190,060</u>
Covered-Employee Payroll	\$ 21,645,130	\$ 21,790,910	\$ 21,156,224	\$ 22,031,814	\$ 22,031,814
Total OPEB Liability as a Percentage of Covered-Employee Payroll	15.24%	14.79%	15.24%	19.72%	19.02%

	<u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB Liability			
Service Cost	\$ 108,727	\$ 164,231	\$ 180,772
Interest	119,869	151,720	131,946
Differences Between Expected and Actual Experience	-	236,337	-
Changes of Assumptions or Other Inputs	412,956	(1,190,390)	(308,896)
Benefit Payments	(256,769)	(257,024)	(231,333)
Net Change in Total OPEB Liability	<u>384,783</u>	<u>(895,126)</u>	<u>(227,511)</u>
Total OPEB Liability - Beginning	<u>3,330,956</u>	<u>4,226,082</u>	<u>4,453,593</u>
Total OPEB Liability - Ending	<u>\$ 3,715,739</u>	<u>\$ 3,330,956</u>	<u>\$ 4,226,082</u>
Covered-Employee Payroll	\$ 22,373,381	\$ 22,373,381	\$ 22,395,307
Total OPEB Liability as a Percentage of Covered-Employee Payroll	16.61%	14.89%	18.87%

**Schedule of the District's Proportionate Share
of the Net Pension Liability –
Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the FRS Net Pension Liability	District's Proportionate Share of the FRS Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the FRS Net Pension Liability as a Percentage of its Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.093302935%	\$ 12,051,325	\$ 35,464,920	33.98%	92.00%
2016	0.088168032%	22,262,497	36,260,965	61.40%	84.88%
2017	0.087614449%	25,915,766	36,758,460	70.50%	83.89%
2018	0.085214006%	25,666,900	36,082,737	71.13%	84.26%
2019	0.079961393%	27,537,591	35,121,377	78.41%	82.61%
2020	0.077905250%	33,765,283	35,594,994	94.86%	78.85%
2021	0.085216350%	6,437,127	37,484,440	17.17%	96.40%
2022	0.084134583%	31,304,826	38,320,092	81.69%	82.89%
2023	0.081732197%	32,567,694	40,712,323	79.99%	82.38%
2024	0.078006675%	30,176,651	42,176,429	71.55%	83.70%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –
Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	Contractually Required FRS Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	District's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
2016	\$ 2,150,118	\$ (2,150,118)	\$ -	\$ 36,260,965	5.93%
2017	2,280,820	(2,280,820)	-	36,758,460	6.20%
2018	2,428,531	(2,428,531)	-	36,082,737	6.73%
2019	2,479,380	(2,479,380)	-	35,121,377	7.06%
2020	2,588,446	(2,588,446)	-	35,594,994	7.27%
2021	3,246,375	(3,246,375)	-	37,484,440	8.66%
2022	3,590,176	(3,590,176)	-	38,320,092	9.37%
2023	3,931,844	(3,931,844)	-	40,712,323	9.66%
2024	4,417,232	(4,417,232)	-	42,176,429	10.47%
2025	4,418,147	(4,418,147)	-	42,664,008	10.36%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the District's Proportionate Share
of the Net Pension Liability –
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the HIS Net Pension Liability	District's Proportionate Share of the HIS Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.116898278%	\$ 11,921,787	\$ 35,464,920	33.62%	0.50%
2016	0.117460621%	13,689,550	36,260,965	37.75%	0.97%
2017	0.115241241%	12,322,125	36,758,460	33.52%	1.64%
2018	0.110439699%	11,689,061	36,082,737	32.40%	2.15%
2019	0.104866530%	11,733,513	35,121,377	33.41%	2.63%
2020	0.102398345%	12,502,671	35,594,994	35.12%	3.00%
2021	0.105847119%	12,983,741	37,484,440	34.64%	3.56%
2022	0.104924601%	11,113,191	38,320,092	29.00%	4.81%
2023	0.102521168%	16,281,729	40,712,323	39.99%	4.12%
2024	0.099441286%	14,917,164	42,176,429	35.37%	4.80%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	Contractually Required HIS Contribution	HIS Contributions in Relation to the Contractually Required Contribution	HIS Contribution Deficiency (Excess)	District's Covered Payroll	HIS Contributions as a Percentage of Covered Payroll
2016	\$ 602,061	\$ (602,061)	\$ -	\$ 36,260,965	1.66%
2017	609,890	(609,890)	-	36,758,460	1.66%
2018	598,917	(598,917)	-	36,082,737	1.66%
2019	582,314	(582,314)	-	35,121,377	1.66%
2020	590,074	(590,074)	-	35,594,994	1.66%
2021	622,170	(622,170)	-	37,484,440	1.66%
2022	634,882	(634,882)	-	38,320,092	1.66%
2023	674,402	(674,402)	-	40,712,323	1.66%
2024	841,899	(841,899)	-	42,176,429	2.00%
2025	851,044	(851,044)	-	42,664,008	1.99%

(1) The amounts presented for each fiscal year were determined as of June 30.

1. Budgetary Basis of Accounting

The Board follows procedures established by State law and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by State law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student transportation services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year end and encumbrances outstanding are honored from the subsequent year's appropriations.

2. Schedule of Changes in the District's Total Other Postemployment Benefits Liability and Related Ratios

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Changes of Assumptions. In 2025, the discount rate was changed from 3.86 percent at the beginning of the measurement period to 3.93 percent as of June 30, 2024; the medical claims costs and premiums were updated based on claims and premium information provided for this valuation; the healthcare cost trend assumption was revised to reflect actual premiums for the year beginning January 1, 2025, and resulting updates to the long-term healthcare cost trends; and the mortality, withdrawal, disability, salary increases, retirement, and DROP entry rates were updated to align with the FRS July 1, 2024, actuarial valuations, which were based on the results of a statewide experience study covering the period 2018 through 2023.

3. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

Changes of Assumptions. In 2024, salary increases including inflation increased from 3.25 percent to 3.5 percent and the mortality assumptions were updated.

4. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions. In 2024, the municipal bond rate used to determine total pension liability was increased from 3.65 percent to 3.93 percent and the demographic and coverage election assumptions were updated.

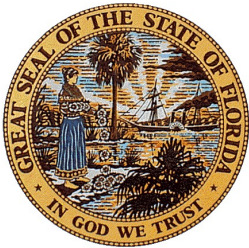
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Jackson County District School Board Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2025

Federal Grantor/Pass-Through Grantor/ Program or Cluster	Federal Assistance Listing Number	Pass - Through Entity Identifying Number	Total Expenditures
Clustered			
Child Nutrition Cluster			
United States Department of Agriculture:			
Florida Department of Agriculture and Consumer Services:			
School Breakfast Program	10.553	25002	\$ 1,062,859.59
National School Lunch Program	10.555	25001, 25003	3,786,472.77
Summer Food Service Program for Children	10.559	24006, 24007, 25006, 25007	142,024.80
Total Child Nutrition Cluster			<u>4,991,357.16</u>
Special Education Cluster			
United States Department of Education:			
Florida Department of Education:			
Special Education - Grants to States	84.027	263	2,060,847.01
Special Education - Preschool Grants	84.173	267	90,882.70
Total Special Education Cluster			<u>2,151,729.71</u>
Head Start Cluster			
United States Department of Health and Human Services:			
Head Start	93.600	N/A	<u>2,476,393.65</u>
Not Clustered			
United States Department of Agriculture			
Florida Department of Health:			
Child and Adult Care Food Program	10.558	S-5018	<u>134,315.65</u>
United States Department of Education			
Florida Department of Education:			
Adult Education - Basic Grants to States	84.002	191, 193	498,498.34
Title I Grants to Local Educational Agencies	84.010	212, 226	3,109,790.18
Career and Technical Education - Basic Grants to States	84.048	161	151,568.80
Education for Homeless Children and Youth	84.196	127	33,854.28
Rural Education	84.358	110	186,083.11
English Language Acquisition State Grants	84.365	102	12,552.12
Supporting Effective Instruction State Grants	84.367	224	285,716.96
Student Support and Academic Enrichment Program	84.424	241	488,837.12
Education Stabilization Fund:	84.425		
American Rescue Plan - Elementary and Secondary School Emergency Relief Fund	COVID-19, 84.425U	121	5,399,805.04
American Rescue Plan - Elementary and Secondary School Emergency Relief Fund - Homeless Children & Youth Fund	COVID-19, 84.425W	122	4,066.11
Total Education Stabilization Fund	84.425		<u>5,403,871.15</u>
Total United States Department of Education			<u>10,170,772.06</u>
United States Department of Health and Human Services			
Florida Department of Education:			
Substance Abuse and Mental Health Services Projects of Regional and National Significance	93.243	502	<u>334,989.57</u>
Total Expenditures of Federal Awards			<u>\$ 20,259,557.80</u>

The accompanying notes are an integral part of this Schedule.

- Notes: (1) Basis of Presentation. The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the Jackson County District School Board under programs of the Federal Government for the fiscal year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.
- (2) Summary of Significant Accounting Policies. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (3) Indirect Cost Rate. The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.
- (4) Noncash Assistance – National School Lunch Program. Includes \$279,591.32 of donated food received during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.
- (5) Head Start. Expenditures include \$2,476,393.65 for grant number/program year 04CH01175205.



Sherrill F. Norman, CPA
Auditor General

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jackson County District School Board as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 13, 2026, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a

timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

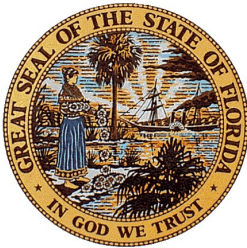
Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 13, 2026



Sherrill F. Norman, CPA
Auditor General

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The President of the Senate, the Speaker of the
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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Jackson County District School Board's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major Federal programs for the fiscal year ended June 30, 2025. The District's major Federal programs are identified in **SECTION I – SUMMARY OF AUDITOR'S RESULTS** of the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the **Auditor's Responsibilities for the Audit of Compliance** section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each

major Federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's Federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major Federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a

Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the ***Auditor's Responsibilities for the Audit of Compliance*** section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 13, 2026

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

SECTION I – SUMMARY OF AUDITOR’S RESULTS

Financial Statements

Type of auditor’s report issued on whether the financial statements audited were prepared in accordance with GAAP:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major Federal programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditor’s report issued on compliance for major Federal programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major Federal programs:	
Assistance Listing Numbers:	Name of Federal Program or Cluster:
84.027 and 84.173	Special Education Cluster
84.425	Education Stabilization Fund
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low risk auditee?	Yes

SECTION II – FINANCIAL STATEMENT FINDINGS

No matters are reported.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters are reported.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

The District did not have prior audit findings required to be reported under Title 2, Section 200.511, Code of Federal Regulations.