

STATE OF FLORIDA AUDITOR GENERAL

Financial and Federal Single Audit

Report No. 2026-153
March 2026

**FLAGLER COUNTY
DISTRICT SCHOOL BOARD**

For the Fiscal Year Ended
June 30, 2025



Sherrill F. Norman, CPA
Auditor General

Board Members and Superintendent

During the 2024-25 fiscal year, LaShakia Moore served as Superintendent of the Flagler County Schools and the following individuals served as School Board Members:

	<u>District No.</u>
Derek Barrs from 11-19-24 ^a	1
Sally Hunt through 9-20-24 ^a	1
Will Furry, Chair	2
Janie Ruddy from 11-19-24	3
Dr. Colleen Conklin through 11-18-24	3
Christy Chong, Vice Chair	4
Lauren Ramirez from 11-19-24	5
Cheryl Massaro through 11-18-24	5

^a Position vacant 9-21-24 through 11-18-24.

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Nicole E. Ryals, CPA, and the audit was supervised by Keith A. Wolfe, CPA.

Please address inquiries regarding this report to Edward A. Waller, CPA, Audit Manager, by e-mail at tedwaller@aud.state.fl.us or by telephone at (850) 412-2887.

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SUMMARY

SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of the Flagler County District School Board (District) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal awards requirements. The Title I Program and Comprehensive Literacy Development Program were audited as major Federal programs. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on each of its major Federal programs.

AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinions. Our audit objectives were also to obtain reasonable assurance about whether material noncompliance with applicable Federal awards requirements occurred, whether due to fraud or error, and to express an opinion on the District's compliance based on our audit. In doing so, we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements and material noncompliance with Federal awards requirements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluated the overall presentation of the financial statements and accompanying Schedule of Expenditures of Federal Awards.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

- Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.



Sherrill F. Norman, CPA
Auditor General

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Flagler County District School Board, as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Flagler County District School Board, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the school internal funds, which represent 29 percent, 0 percent, 44 percent, 16 percent, and 15 percent, respectively, of the assets, liabilities, net position and fund balance, additions and revenues, and deductions and expenditures of the aggregate remaining fund information as of June 30, 2025. In addition, we did not audit the financial statements of the aggregate discretely presented component units, which represent 100 percent of the transactions and account balances of the aggregate discretely presented component units columns as of June 30, 2025. The financial statements of the school internal funds and the aggregate discretely presented component units were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the financial statements of the school internal funds and the aggregate discretely presented component units, are based solely on the reports of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the ***Auditor's Responsibilities for the Audit of the Financial Statements*** section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Budgetary Comparison Schedule – General and Major Special Revenue Funds**, **Schedule of Changes in the District's Total OPEB Liability and Related Ratios**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of District Contributions – Florida Retirement System Pension Plan**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of District Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information** be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our

opinion, the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2026, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 25, 2026

MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Flagler County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2025. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

FINANCIAL HIGHLIGHTS

Key financial highlights for the 2024-25 fiscal year are as follows:

- As of June 30, 2025, the assets and deferred outflows of resources exceed the liabilities and deferred inflows of resources by \$165,426,455.
- General revenues total \$200,739,290, or 95 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$9,480,237, or 5 percent of all revenues.
- Expenses total \$198,112,630. Only \$9,480,237 of these expenses was offset by program specific revenues, with the remainder paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totals \$11,212,562, which is \$1,802,807 less than the prior fiscal year balance. The General Fund unassigned fund balance totals \$10,367,269, or 8 percent of total General Fund revenues.
- The total debt decreased by \$4,942,819, or 17 percent. The key factor in this decrease was the annual principal payments applied against the outstanding balance.

OVERVIEW OF FINANCIAL STATEMENTS

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

The government-wide statements present the District's activities in the following categories:

- Governmental activities – This represents most of the District's services, including its educational programs such as basic, vocational, adult, and exceptional education. Support functions such as transportation and administration are also included. Local property taxes and the State's education finance program provide most of the resources that support these activities.
- Component units – The District presents three separate legal entities in this report, including Flagler County Education Direct-Support Organization, Inc.; The Flagler Auditorium Governing Board, Inc.; and the Imagine Schools at Town Center charter school. Although legally separate organizations, the component units are included in this report because they meet the criteria for inclusion provided by generally accepted accounting principles. Financial information for these component units is reported separately from the financial information presented for the primary government.

The Flagler County School Board Leasing Corporation (Leasing Corporation), although also a legally separate entity, was formed to facilitate financing for the acquisition of facilities and equipment for the District. Due to the substantive economic relationship between the District and the Leasing Corporation, the Leasing Corporation has been included as an integral part of the primary government.

Fund Financial Statements

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major

funds are the General Fund, Special Revenue – Other Fund, Special Revenue – Federal Education Stabilization Fund, Debt Service – Other Fund, Capital Projects – Local Capital Improvement Fund, and Capital Projects – Other Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

Proprietary Funds: Proprietary funds, such as internal service funds, may be established to account for activities in which a fee is charged for services. Internal service funds are used to report activities that provide goods and services to support the District’s other programs and functions through user charges. The District uses the internal service fund to account for its self-insurance health program. Since these services predominantly benefit governmental rather than business-type functions, the internal service fund has been included within governmental activities in the government-wide financial statements. The internal service fund is presented in a single column in the proprietary fund financial statements.

Fiduciary Funds: Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District’s own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The District uses private-purpose trust funds to account for scholarship funds established by private donors.

The District uses custodial funds to account for resources held for student activities and groups.

Notes to Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District’s total other postemployment benefits (OPEB) and net pension liabilities.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government’s financial health. The following is a summary of the District’s net position as of June 30, 2025, compared to net position as of June 30, 2024:

Net Position, End of Year

	Governmental Activities	
	<u>6-30-25</u>	<u>6-30-24</u>
Current and Other Assets	\$ 112,824,786	\$ 104,992,139
Capital Assets	<u>177,609,034</u>	<u>175,307,328</u>
Total Assets	<u>290,433,820</u>	<u>280,299,467</u>
Deferred Outflows of Resources	<u>29,977,249</u>	<u>30,206,873</u>
Long-Term Liabilities	133,000,014	137,821,627
Other Liabilities	<u>11,347,868</u>	<u>9,401,753</u>
Total Liabilities	<u>144,347,882</u>	<u>147,223,380</u>
Deferred Inflows of Resources	<u>10,636,732</u>	<u>5,176,761</u>
Net Position:		
Net Investment in Capital Assets	154,246,061	150,002,980
Restricted	88,620,277	79,576,999
Unrestricted (Deficit)	<u>(77,439,883)</u>	<u>(71,473,780)</u>
Total Net Position	<u>\$ 165,426,455</u>	<u>\$ 158,106,199</u>

The largest portion of the District's net position is investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used, such as State required carryover programs, debt service, capital projects, and food services.

The deficit unrestricted net position was primarily the result of accruing \$10,476,947 in compensated absences payable, \$2,289,595 in special termination benefits payable, \$3,595,496 in total OPEB liability, and \$92,273,302 in net pension liability.

Current and other assets increased primarily due to increases in cash resulting from higher ad valorem tax revenues and miscellaneous revenues, partially offset by a decrease in due from other agencies mainly from the State for Education Stabilization Fund program expenditures.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2025, and June 30, 2024, are as follows:

Operating Results for the Fiscal Year Ended

	Governmental Activities	
	6-30-25	6-30-24
Program Revenues:		
Charges for Services	\$ 2,057,494	\$ 2,276,719
Operating Grants and Contributions	6,757,133	7,252,285
Capital Grants and Contributions	665,610	620,582
General Revenues:		
Property Taxes, Levied for Operational Purposes	69,598,194	63,385,386
Property Taxes, Levied for Capital Projects	27,013,059	24,359,028
Local Sales Taxes	11,155,699	10,215,014
Grants and Contributions Not Restricted to Specific Programs	70,062,549	81,437,075
Unrestricted Investment Earnings	4,515,349	4,573,878
Miscellaneous	18,394,440	14,094,316
Total Revenues	210,219,527	208,214,283
Functions/Program Expenses:		
Instruction	102,193,861	109,272,807
Student Support Services	12,324,541	12,623,663
Instructional Media Services	1,233,477	1,326,313
Instruction and Curriculum Development Services	2,721,607	2,998,256
Instructional Staff Training Services	2,717,594	3,866,887
Instruction-Related Technology	1,026,946	1,160,093
Board	847,246	958,087
General Administration	1,977,392	1,658,802
School Administration	7,969,536	8,070,414
Facilities Acquisition and Construction	26,037,536	18,536,180
Fiscal Services	1,227,415	1,418,076
Food Services	7,869,839	8,848,559
Central Services	1,293,995	1,375,466
Student Transportation Services	7,180,419	7,572,646
Operation of Plant	13,566,310	13,673,921
Maintenance of Plant	3,916,974	4,006,069
Administrative Technology Services	862,847	1,099,140
Community Services	2,573,457	3,314,458
Unallocated Interest on Long-Term Debt	200,987	1,186,306
Unallocated Depreciation Expense	370,651	354,914
Total Functions/Program Expenses	198,112,630	203,321,057
Change in Net Position	12,106,897	4,893,226
Net Position - Beginning	158,106,199	153,212,973
Adjustment to Beginning Net Position (1)	(4,786,641)	-
Net Position - Beginning as Restated	153,319,558	153,212,973
Net Position - Ending	\$ 165,426,455	\$ 158,106,199

(1) Adjustment to beginning net position is due to the implementation of GASB Statement No. 101, which is a change in accounting principle that addresses accounting and financial reporting for compensated absences, as discussed in Note II.

The largest revenue source is property taxes (46 percent). Revenues from State sources (27 percent) for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP funding formula utilizes student enrollment data and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Total property tax revenues increased by \$8,866,839 (10 percent) as a result of an increase in taxable assessed values.

Grants and contributions not restricted to specific programs revenues decreased by \$11,374,526, (14 percent), as a result of the expiration of the Federal Stabilization grant funds.

Miscellaneous revenue increased by \$4,300,124 (31 percent) as a result of an increase in collection of impact fee mitigation revenue.

Instruction expenses decreased by \$7,078,946 primarily due to a decrease in pension expense.

Facilities acquisition and construction expenses increased by \$7,501,356 (40 percent) due to additional funds available for noncapitalized renovations and improvements to District facilities.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Governmental Funds

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds increased by \$7,529,862 during the fiscal year to \$99,580,685 at June 30, 2025. Approximately 10 percent, or \$10,261,951, is unassigned fund balance which is available for spending at the District's discretion; \$698,457 is nonspendable; and \$88,620,277 is restricted.

Major Governmental Funds

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$10,367,269, while the total fund balance is \$11,212,562. As a measure of the General Fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to General Fund total revenues. The total assigned and unassigned fund balance is 8 percent of the total General Fund revenues, while total fund balance represents 9 percent of total General Fund revenues. Total fund balance decreased by \$1,802,807 primarily due to the impact of inflation on overhead costs.

The Special Revenue – Other Fund has total revenues and expenditures of \$9,819,141 each and the funding was mainly used for instruction and instruction related expenditures. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate a fund balance.

The Special Revenue – Federal Education Stabilization Fund has total revenues and expenditures of \$3,976,481 each and the funding was mainly used for instruction and instruction related expenditures. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate a fund balance.

The Debt Service – Other Fund has a total fund balance of \$2,569,846, which is restricted for principal, interest, and related cost of debt service.

The Capital Projects – Local Capital Improvement Fund has a total fund balance of \$20,222,707, which is restricted for the acquisition, construction, and maintenance of capital assets, and includes encumbrances of \$5,102,847 earmarked for projects at various sites. During the 2024-25 fiscal year, total fund balance decreased by \$539,479.

The Capital Projects – Other Fund has a total fund balance of \$63,228,063, which is restricted for the acquisition, construction, and maintenance of capital assets, and includes encumbrances of \$450,037 earmarked for projects at various sites. The June 30, 2025, fund balance increased by \$9,890,261 when compared to the 2023-24 fiscal year primarily due to the Matanzas High School expansion project nearing completion during the 2024-25 fiscal year.

GENERAL FUND BUDGETARY HIGHLIGHTS

The District's budget is prepared according to Florida law and is on the modified accrual basis of accounting. The most significant budgeted fund is the General Fund. Schools are allocated budgets based on student enrollment.

During the 2024-25 fiscal year, the District amended its General Fund budget several times as needed, which resulted in a decrease in total budgeted revenues of \$8,937,410, or 6 percent. At the same time, final appropriations are less than the original budgeted amounts by \$1,366,201, or 1 percent. Budget revisions occurred primarily from changes in estimated State funding levels, corresponding adjustments to planned expenditures, and to ensure maintenance of an adequate fund balance.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

The District's investment in capital assets for its governmental activities as of June 30, 2025, is \$177,609,034 (net of accumulated depreciation). This investment in capital assets includes land; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; lease assets; audio visual materials; and computer software. The total increase in capital assets for the current fiscal year was 1 percent.

At June 30, 2025, the District's major capital construction project is the Matanzas High School Expansion that has an estimated cost of \$22,900,000, and the amount completed to date is \$19,631,679.

Additional information on the District's capital assets can be found in Notes 1.F.4. and III.D. to the financial statements.

Long-Term Debt

At June 30, 2025, the District had total long-term debt outstanding of \$24,167,903. This amount is comprised of \$670,000 of bonds payable, \$21,709,873 of certificates of participation payable, and \$1,788,030 of installment-purchase payable. During the current fiscal year, retirement of debt was \$3,644,456.

During the current fiscal year, the District issued Series 2024, Refunding Certificates of Participation, totaling \$18,262,269, including premiums of \$1,222,269, to defease a portion of the outstanding Series 2014A, Refunding Certificates of Participation, totaling \$17,985,000.

The District's revenue bonds outstanding at June 30, 2025, totaling \$670,000 are secured solely by specified revenue sources.

Additional information on the District's long-term debt can be found in Notes III.J.1. through III.J.6. to the financial statements.

OTHER MATTERS OF SIGNIFICANCE

The District has adopted Board Policy 701, which provides that the adopted annual operating budget shall include, if feasible, a combined assigned and unassigned fund balance which is 5 percent to 8 percent of the project General Fund revenues to cover unforeseen events (e.g., revenue shortfalls, student enrollment under projections, etc.). It is anticipated that combined assigned and unassigned fund balance in the operating fund will remain in excess of 5 percent of the projected General Fund revenues.

REQUESTS FOR INFORMATION

This report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Chief Financial Officer, Flagler County District School Board, P.O. Box 755, Bunnell, Florida 32110.

BASIC FINANCIAL STATEMENTS

Flagler County District School Board Statement of Net Position June 30, 2025

	<u>Primary Government Governmental Activities</u>	<u>Component Units</u>
ASSETS		
Cash and Cash Equivalents	\$ 104,126,925.75	\$ 1,928,541.00
Investments	-	4,499,698.00
Accounts Receivable	150,966.45	70,350.00
Due from Other Agencies	7,814,100.64	211,077.00
Deposits Receivable	10,012.50	-
Prepaid Items	-	542,948.00
Inventories	698,456.70	-
Prepaid Insurance Costs	24,323.88	-
Capital Assets:		
Nondepreciable Capital Assets	29,912,339.94	-
Depreciable Capital Assets, Net	147,696,694.29	9,226,428.00
TOTAL ASSETS	<u>290,433,820.15</u>	<u>16,479,042.00</u>
DEFERRED OUTFLOWS OF RESOURCES		
Net Carrying Amount of Debt Refundings	981,220.34	-
Pensions	28,502,904.00	-
OPEB	493,125.00	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>29,977,249.34</u>	<u>-</u>
LIABILITIES		
Accrued Salaries and Benefits	439,994.50	306,247.00
Payroll Deductions and Withholdings	2,592,858.51	-
Accounts Payable	4,567,176.53	730,038.00
Accrued Interest Payable	404.00	-
Due to Other Agencies	12.65	96,934.00
Unearned Revenue	2,222,422.68	172,974.00
Estimated Liability for Self-Insurance Program	1,525,000.00	-
Long-Term Liabilities:		
Portion Due Within 1 Year	5,351,169.37	1,486,865.00
Portion Due After 1 Year	127,648,844.53	7,577,272.00
TOTAL LIABILITIES	<u>144,347,882.77</u>	<u>10,370,330.00</u>
DEFERRED INFLOWS OF RESOURCES		
Pensions	9,741,103.00	-
OPEB	895,629.00	-
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>10,636,732.00</u>	<u>-</u>
NET POSITION		
Net Investment in Capital Assets	154,246,060.61	162,291.00
Restricted for:		
State Required Carryover Programs	252,154.05	-
Debt Service	3,712,075.04	-
Capital Projects	84,656,048.43	-
Food Service	-	51,174.00
Other Purposes	-	5,005,692.00
Unrestricted (Deficit)	(77,439,883.41)	889,555.00
TOTAL NET POSITION	<u>\$ 165,426,454.72</u>	<u>\$ 6,108,712.00</u>

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board
Statement of Activities
For the Fiscal Year Ended June 30, 2025**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government				
Governmental Activities:				
Instruction	\$ 102,193,861.49	\$ 174,142.33	\$ -	\$ -
Student Support Services	12,324,541.35	-	-	-
Instructional Media Services	1,233,477.40	-	-	-
Instruction and Curriculum Development Services	2,721,607.37	-	-	-
Instructional Staff Training Services	2,717,593.95	-	-	-
Instruction-Related Technology	1,026,945.68	-	-	-
Board	847,245.89	-	-	-
General Administration	1,977,391.84	-	-	-
School Administration	7,969,536.40	-	-	-
Facilities Acquisition and Construction	26,037,535.49	-	-	656,619.41
Fiscal Services	1,227,415.22	-	-	-
Food Services	7,869,838.69	254,693.57	6,757,132.68	-
Central Services	1,293,994.90	-	-	-
Student Transportation Services	7,180,418.79	-	-	-
Operation of Plant	13,566,309.80	-	-	-
Maintenance of Plant	3,916,974.29	-	-	-
Administrative Technology Services	862,846.77	-	-	-
Community Services	2,573,456.94	1,628,658.66	-	-
Unallocated Interest on Long-Term Debt	200,986.76	-	-	8,990.55
Unallocated Amortization Expense	370,651.21	-	-	-
Total Primary Government	\$ 198,112,630.23	\$ 2,057,494.56	\$ 6,757,132.68	\$ 665,609.96
Component Units				
Charter School/Direct-Support Organizations	\$ 12,477,438.00	\$ 817,920.00	\$ 692,935.00	\$ 548,790.00

General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes

Property Taxes, Levied for Capital Projects

Local Sales Taxes

Grants and Contributions Not Restricted to Specific Programs

Unrestricted Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position - Beginning

Adjustment to Net Position

Net Position - Beginning as Restated

Net Position - Ending

The accompanying notes to financial statements are an integral part of this statement.

**Net (Expense) Revenue and Changes in
Net Position**

Primary Government	
Governmental Activities	Component Units
\$ (102,019,719.16)	\$ -
(12,324,541.35)	-
(1,233,477.40)	-
(2,721,607.37)	-
(2,717,593.95)	-
(1,026,945.68)	-
(847,245.89)	-
(1,977,391.84)	-
(7,969,536.40)	-
(25,380,916.08)	-
(1,227,415.22)	-
(858,012.44)	-
(1,293,994.90)	-
(7,180,418.79)	-
(13,566,309.80)	-
(3,916,974.29)	-
(862,846.77)	-
(944,798.28)	-
(191,996.21)	-
(370,651.21)	-
<u>(188,632,393.03)</u>	<u>-</u>
-	<u>(10,417,793.00)</u>
69,598,194.19	-
27,013,059.39	-
11,155,699.34	-
70,062,548.44	10,539,597.00
4,515,348.78	383,937.00
18,394,440.10	-
<u>200,739,290.24</u>	<u>10,923,534.00</u>
12,106,897.21	505,741.00
158,106,198.51	5,602,971.00
<u>(4,786,641.00)</u>	<u>-</u>
<u>153,319,557.51</u>	<u>5,602,971.00</u>
<u>\$ 165,426,454.72</u>	<u>\$ 6,108,712.00</u>

**Flagler County District School Board
Balance Sheet – Governmental Funds
June 30, 2025**

	<u>General Fund</u>	<u>Special Revenue - Other Fund</u>	<u>Special Revenue - Federal Education Stabilization Fund</u>
ASSETS			
Cash and Cash Equivalents	\$ 11,937,666.59	\$ 174,279.75	\$ -
Accounts Receivable	115,871.36	-	-
Due from Other Funds	1,745,317.88	2,826.77	-
Due from Other Agencies	1,114,429.93	988,484.71	568,698.00
Deposits Receivable	10,012.50	-	-
Inventories	593,138.66	-	-
TOTAL ASSETS	<u>\$ 15,516,436.92</u>	<u>\$ 1,165,591.23</u>	<u>\$ 568,698.00</u>
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accrued Salaries and Benefits	\$ 333,772.32	\$ 83,039.07	\$ -
Payroll Deductions and Withholdings	2,578,369.30	10,580.43	-
Accounts Payable	1,337,849.99	237,774.90	-
Due to Other Funds	53,871.04	834,196.83	568,698.00
Due to Other Agencies	12.65	-	-
Unearned Revenue	-	-	-
Total Liabilities	<u>4,303,875.30</u>	<u>1,165,591.23</u>	<u>568,698.00</u>
Fund Balances:			
Nonspendable:			
Inventories	593,138.66	-	-
Restricted for:			
State Required Carryover Programs	252,154.05	-	-
Debt Service	-	-	-
Capital Projects	-	-	-
Total Restricted Fund Balance	252,154.05	-	-
Unassigned Fund Balance	10,367,268.91	-	-
Total Fund Balances	<u>11,212,561.62</u>	<u>-</u>	<u>-</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 15,516,436.92</u>	<u>\$ 1,165,591.23</u>	<u>\$ 568,698.00</u>

The accompanying notes to financial statements are an integral part of this statement.

<u>Debt Service - Other Fund</u>	<u>Capital Projects - Local Capital Improvement Fund</u>	<u>Capital Projects - Other Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 2,569,846.40	\$ 21,943,794.25	\$ 60,309,376.79	\$ 1,736,033.15	\$ 98,670,996.93
-	35,073.59	-	21.50	150,966.45
-	-	-	-	1,748,144.65
-	-	4,296,334.27	846,153.73	7,814,100.64
-	-	-	-	10,012.50
-	-	-	105,318.04	698,456.70
<u>\$ 2,569,846.40</u>	<u>\$ 21,978,867.84</u>	<u>\$ 64,605,711.06</u>	<u>\$ 2,687,526.42</u>	<u>\$ 109,092,677.87</u>
\$ -	\$ -	\$ 8,057.27	\$ 15,125.84	\$ 439,994.50
-	-	724.92	3,183.86	2,592,858.51
-	1,756,160.97	1,172,811.96	59,537.16	4,564,134.98
-	-	-	259,295.59	1,716,061.46
-	-	-	-	12.65
-	-	196,054.00	2,876.68	198,930.68
<u>-</u>	<u>1,756,160.97</u>	<u>1,377,648.15</u>	<u>340,019.13</u>	<u>9,511,992.78</u>
-	-	-	105,318.04	698,456.70
-	-	-	-	252,154.05
2,569,846.40	-	-	1,142,228.64	3,712,075.04
-	20,222,706.87	63,228,062.91	1,205,278.65	84,656,048.43
<u>2,569,846.40</u>	<u>20,222,706.87</u>	<u>63,228,062.91</u>	<u>2,347,507.29</u>	<u>88,620,277.52</u>
-	-	-	(105,318.04)	10,261,950.87
<u>2,569,846.40</u>	<u>20,222,706.87</u>	<u>63,228,062.91</u>	<u>2,347,507.29</u>	<u>99,580,685.09</u>
<u>\$ 2,569,846.40</u>	<u>\$ 21,978,867.84</u>	<u>\$ 64,605,711.06</u>	<u>\$ 2,687,526.42</u>	<u>\$ 109,092,677.87</u>

**Flagler County District School Board
Reconciliation of the Governmental Funds Balance Sheet
to the Statement of Net Position
June 30, 2025**

Total Fund Balances - Governmental Funds \$ 99,580,685.09

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 177,609,034.23

Deferred charges on debt refundings are not financial resources and, therefore, are not reported as assets in the governmental funds. These amounts are reported in the statement of net position and amortized over the life of the refunding debt.

Certificates of Participation Payable, Series 2024:

Deferred Outflows: Deferred Charge on Debt Refunding	\$ 981,220.34	
Issuance Costs: Prepaid Insurance, Net	24,323.88	1,005,544.22

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position. 1,872,312.08

The deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits (OPEB) are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to Pensions	\$ 28,502,904.00	
Deferred Outflows Related to OPEB	493,125.00	
Deferred Inflows Related to Pensions	(9,741,103.00)	
Deferred Inflows Related to OPEB	(895,629.00)	18,359,297.00

Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year end consist of:

Certificates of Participation Payable	\$ (21,709,872.65)	
Bonds Payable	(670,000.00)	
Installment-Purchase Payable	(1,788,030.00)	
Leases Payable	(196,771.25)	
Compensated Absences Payable	(10,476,947.00)	
Special Termination Benefits Payable	(2,289,595.00)	
Total OPEB Liability	(3,595,496.00)	
Net Pension Liability	(92,273,302.00)	(133,000,013.90)

Accrued interest related to the lease payments to be paid by the District is reported in the governmental activities. (404.00)

Net Position - Governmental Activities **\$ 165,426,454.72**

The accompanying notes to financial statements are an integral part of this statement.

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**Flagler County District School Board
Statement of Revenues, Expenditures, and Changes in
Fund Balances – Governmental Funds
For the Fiscal Year Ended June 30, 2025**

	General Fund	Special Revenue - Other Fund	Special Revenue - Federal Education Stabilization Fund
Revenues			
Intergovernmental:			
Federal Direct	\$ 174,209.00	\$ 56,265.46	\$ -
Federal Through State and Local State	760,104.05 54,569,564.19	9,762,875.33 -	3,976,480.96 -
Local:			
Property Taxes	69,598,194.19	-	-
Local Sales Taxes	-	-	-
Impact Fees	-	-	-
Charges for Services - Food Services	-	-	-
Miscellaneous	4,670,294.36	-	-
Total Local Revenues	<u>74,268,488.55</u>	<u>-</u>	<u>-</u>
Total Revenues	<u>129,772,365.79</u>	<u>9,819,140.79</u>	<u>3,976,480.96</u>
Expenditures			
Current - Education:			
Instruction	85,903,357.99	4,869,524.89	2,265,614.40
Student Support Services	9,405,911.05	1,938,251.63	769,937.55
Instructional Media Services	1,208,575.35	-	-
Instruction and Curriculum Development Services	1,285,033.54	1,369,949.80	10,929.98
Instructional Staff Training Services	1,012,766.22	1,431,940.95	240,999.67
Instruction-Related Technology Board	1,005,111.55 837,110.56	1,427.25 -	- -
General Administration	1,301,556.67	142,680.49	511,668.55
School Administration	7,834,213.62	-	-
Facilities Acquisition and Construction	668,237.48	-	-
Fiscal Services	1,198,994.62	-	-
Food Services	-	-	8,760.85
Central Services	1,256,333.54	12,964.34	3,579.89
Student Transportation Services	6,159,234.79	50,545.44	17,395.73
Operation of Plant	13,354,105.19	-	21,643.50
Maintenance of Plant	3,590,108.34	-	125,950.84
Administrative Technology Services	764,030.06	-	-
Community Services	2,453,727.89	1,856.00	-
Fixed Capital Outlay:			
Facilities Acquisition and Construction	-	-	-
Other Capital Outlay	387,186.86	-	-
Debt Service:			
Principal	-	-	-
Interest and Fiscal Charges	-	-	-
Total Expenditures	<u>139,625,595.32</u>	<u>9,819,140.79</u>	<u>3,976,480.96</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(9,853,229.53)</u>	<u>-</u>	<u>-</u>
Other Financing Sources (Uses)			
Transfers In	7,938,840.58	-	-
Inception of Lease Agreement	119,448.00	-	-
Premium on Certificates of Participation	-	-	-
Refunding Certificates of Participation	-	-	-
Payments to Refunding Escrow Agent	-	-	-
Sale of Capital Assets	-	-	-
Loss Recoveries	121,234.84	-	-
Transfers Out	(129,101.01)	-	-
Total Other Financing Sources (Uses)	<u>8,050,422.41</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balances	<u>(1,802,807.12)</u>	<u>-</u>	<u>-</u>
Fund Balances, Beginning	13,015,368.74	-	-
Fund Balances, Ending	<u>\$ 11,212,561.62</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>

The accompanying notes to financial statements are an integral part of this statement.

<u>Debt Service - Other Fund</u>	<u>Capital Projects - Local Capital Improvement Fund</u>	<u>Capital Projects - Other Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ -	\$ -	\$ -	\$ -	\$ 230,474.46
-	-	-	6,691,668.68	21,191,129.02
-	-	-	1,448,988.20	56,018,552.39
-	27,013,059.39	-	-	96,611,253.58
-	-	11,155,699.34	-	11,155,699.34
-	-	10,865,845.78	-	10,865,845.78
-	-	-	254,693.57	254,693.57
<u>35,589.13</u>	<u>1,152,447.51</u>	<u>7,826,403.79</u>	<u>6,541.89</u>	<u>13,691,276.68</u>
<u>35,589.13</u>	<u>28,165,506.90</u>	<u>29,847,948.91</u>	<u>261,235.46</u>	<u>132,578,768.95</u>
<u>35,589.13</u>	<u>28,165,506.90</u>	<u>29,847,948.91</u>	<u>8,401,892.34</u>	<u>210,018,924.82</u>
-	-	-	-	93,038,497.28
-	-	-	-	12,114,100.23
-	-	-	-	1,208,575.35
-	-	-	-	2,665,913.32
-	-	-	-	2,685,706.84
-	-	-	-	1,006,538.80
-	-	-	-	837,110.56
-	-	-	-	1,955,905.71
-	-	-	-	7,834,213.62
-	12,859,108.34	12,442,844.58	186,792.09	26,156,982.49
-	-	-	-	1,198,994.62
-	-	-	7,662,883.69	7,671,644.54
-	-	-	-	1,272,877.77
-	-	-	-	6,227,175.96
-	-	-	-	13,375,748.69
-	-	-	-	3,716,059.18
-	-	-	-	764,030.06
-	-	-	-	2,455,583.89
-	2,922,329.73	5,164,295.71	-	8,086,625.44
-	3,145,277.44	323,061.01	-	3,855,525.31
3,494,456.41	-	-	150,000.00	3,644,456.41
<u>1,055,962.01</u>	<u>-</u>	<u>-</u>	<u>38,729.65</u>	<u>1,094,691.66</u>
<u>4,550,418.42</u>	<u>18,926,715.51</u>	<u>17,930,201.30</u>	<u>8,038,405.43</u>	<u>202,866,957.73</u>
<u>(4,514,829.29)</u>	<u>9,238,791.39</u>	<u>11,917,747.61</u>	<u>363,486.91</u>	<u>7,151,967.09</u>
4,552,918.42	-	-	129,101.01	12,620,860.01
-	-	-	-	119,448.00
1,222,268.65	-	-	-	1,222,268.65
17,040,000.00	-	-	-	17,040,000.00
(18,262,268.65)	-	-	-	(18,262,268.65)
-	91,020.29	-	-	91,020.29
-	46,191.33	-	-	167,426.17
-	(9,915,482.00)	(2,027,487.00)	(548,790.00)	(12,620,860.01)
<u>4,552,918.42</u>	<u>(9,778,270.38)</u>	<u>(2,027,487.00)</u>	<u>(419,688.99)</u>	<u>377,894.46</u>
38,089.13	(539,478.99)	9,890,260.61	(56,202.08)	7,529,861.55
<u>2,531,757.27</u>	<u>20,762,185.86</u>	<u>53,337,802.30</u>	<u>2,403,709.37</u>	<u>92,050,823.54</u>
<u>\$ 2,569,846.40</u>	<u>\$ 20,222,706.87</u>	<u>\$ 63,228,062.91</u>	<u>\$ 2,347,507.29</u>	<u>\$ 99,580,685.09</u>

**Flagler County District School Board
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,
and Changes in Fund Balances to the Statement of Activities
For the Fiscal Year Ended June 30, 2025**

Net Change in Fund Balances - Governmental Funds \$ 7,529,861.55

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlays in excess of depreciation expense in the current fiscal year. 2,358,494.34

The gain on the disposal of capital assets during the current fiscal year is reported in the statement of activities. In the governmental funds, the cost of these assets was recognized as an expenditure in the fiscal year purchased. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of the disposed assets. (56,787.63)

Certain funds due from other agencies were not available in the prior fiscal year and, therefore, not recognized as revenue in the governmental fund statements. However, under the full accrual basis of accounting, this amount was accrued and reported as revenue on the Statement of Activities in the prior fiscal year. In the current fiscal year the revenue was recognized in the governmental fund statements. (1,056.12)

Long-term debt proceeds and the inception of lease agreements provide current financial resources to the governmental funds, but these transactions increase long-term liabilities in the statement of net position. Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which repayments exceed proceeds in the current fiscal year.

Proceeds of Certificates of Participation Issued	\$	(17,040,000.00)	
Premium Certificates of Participation Issued		(1,222,268.65)	
Principal Payments on Certificates of Participation Payable		3,030,000.00	
Certificates of Participation Refunded (Payment to Escrow Agent)		18,262,268.65	
Principal Payments on Bonds Payable		150,000.00	
Principal Payments on Installment-Purchase Payable		464,456.00	
Inception of Lease Agreements		(119,448.00)	
Principal Payments on Leases Payable		316,923.00	
		316,923.00	3,841,931.00

Interest on long-term debt is accrued as a liability in government-wide statements, but is not recognized in governmental funds until due. This is the change in accrued interest payable. 736.00

Certain expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Amortization of Premiums on Debt Refundings	\$	1,575,632.00	
Amortization of Certain Issuance Costs on Debt Refundings		(2,576.29)	
Amortization of Deferred Charges on Debt Refundings		(680,087.40)	
		(680,087.40)	892,968.31

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences earned in excess of the amount paid in the current fiscal year. (269,500.00)

In the statement of activities, the cost of special termination benefits is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for special termination benefits. This is the net amount of special termination benefits earned in excess of the amount paid in the current fiscal year. (7,315.00)

Governmental funds report District OPEB contributions as expenditures. However, in the statement of activities, the cost of OPEB benefits earned net of employee contributions, as determined through an actuarial valuation, is reported as an OPEB expense.

Increase in Total OPEB Liability	\$	(3,036.00)	
Decrease in Deferred Outflows of Resources - OPEB		(311,225.00)	
Decrease in Deferred Inflows of Resources - OPEB		33,466.00	
		33,466.00	(280,795.00)

Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

FRS Pension Contribution	\$	8,790,184.00	
HIS Pension Contribution		1,845,455.00	
FRS Pension Expense		(9,465,173.00)	
HIS Pension Expense		(1,431,672.00)	
		(1,431,672.00)	(261,206.00)

Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The change in net position of the internal service fund is reported with governmental activities. (1,640,434.24)

Change in Net Position - Governmental Activities \$ 12,106,897.21

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board
Statement of Net Position – Proprietary Fund
June 30, 2025**

	Internal Service Fund
ASSETS	
Current Assets:	
Cash and Cash Equivalents	\$ 5,455,928.82
LIABILITIES	
Current Liabilities:	
Accounts Payable	3,041.55
Due to Other Funds	32,083.19
Unearned Revenue	2,023,492.00
Estimated Liability for Self-Insurance Program	1,525,000.00
TOTAL LIABILITIES	3,583,616.74
NET POSITION	
Unrestricted	\$ 1,872,312.08

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board
Statement of Revenues, Expenses, and Changes in Fund
Net Position – Proprietary Fund
For the Fiscal Year Ended June 30, 2025**

	Internal Service Fund
OPERATING REVENUES	
Premiums	\$ 12,070,581.15
Other	973,914.97
Total Operating Revenues	13,044,496.12
OPERATING EXPENSES	
Salaries and Benefits	55,112.77
Purchased Services	1,884,754.32
Insurance Claims	12,745,063.27
Total Operating Expenses	14,684,930.36
Operating Loss	(1,640,434.24)
Change in Net Position	(1,640,434.24)
Total Net Position - Beginning	3,512,746.32
Total Net Position - Ending	\$ 1,872,312.08

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board
Statement of Cash Flows – Proprietary Fund
For the Fiscal Year Ended June 30, 2025**

	Internal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received from Premiums	\$ 13,164,807.58
Cash Payments to Suppliers for Goods and Services	(2,301,784.39)
Cash Payments for Insurance Claims	(12,443,063.27)
Net Cash Used by Operating Activities	(1,580,040.08)
Net Decrease in Cash and Cash Equivalents	(1,580,040.08)
Cash and Cash Equivalents, Beginning	7,035,968.90
Cash and Cash Equivalents, Ending	\$ 5,455,928.82
Reconciliation of Operating Loss to Net Cash Used by Operating Activities:	
Operating Loss	\$ (1,640,434.24)
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities:	
Changes in Assets and Liabilities:	
Due from Other Funds	24,733.46
Accounts Payable	(394,000.49)
Due to Other Funds	32,083.19
Unearned Revenue	95,578.00
Estimated Liability for Self-Insurance Program	302,000.00
Total Adjustments	60,394.16
Net Cash Used by Operating Activities	\$ (1,580,040.08)

The accompanying notes to financial statements are an integral part of this statement.

Flagler County District School Board
Statement of Fiduciary Net Position – Fiduciary Funds
June 30, 2025

	Private-Purpose Trust Fund	Custodial Funds
ASSETS		
Cash and Cash Equivalents	\$ 94,646.66	\$ 3,394,399.00
Accounts Receivable	-	1,000.00
TOTAL ASSETS	94,646.66	3,395,399.00
NET POSITION		
Restricted for Scholarships and Other Purposes	94,646.66	-
Restricted for Student Groups	-	3,395,399.00
TOTAL NET POSITION	\$ 94,646.66	\$ 3,395,399.00

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board
Statement of Changes in Fiduciary Net Position – Fiduciary Funds
For the Fiscal Year Ended June 30, 2025**

	Private-Purpose Trust Fund	Custodial Funds
ADDITIONS		
Athletics	\$ -	\$ 956,220.00
Music	-	252,632.00
Classes	-	532,550.00
Clubs	-	1,027,453.00
Departments	-	481,706.00
Trusts	-	580,479.00
General	-	386,043.00
Total Additions	-	4,217,083.00
DEDUCTIONS		
Scholarship Payments	500.00	-
Athletics	-	938,385.00
Music	-	231,651.00
Classes	-	507,319.00
Clubs	-	896,772.00
Departments	-	519,415.00
Trusts	-	584,603.00
General	-	340,753.00
Total Deductions	500.00	4,018,898.00
Change in Net Position	(500.00)	198,185.00
Net Position - Beginning	95,146.66	3,197,214.00
Net Position - Ending	\$ 94,646.66	\$ 3,395,399.00

The accompanying notes to financial statements are an integral part of this statement.

NOTES TO FINANCIAL STATEMENTS

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions. The primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Flagler County School District's (District) governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense is associated with the District's functions and is allocated to those functions. Amortization of leases is not readily associated with a particular function and is reported as unallocated.

B. Reporting Entity

The Flagler County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The appointed Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Flagler County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading.

Based on the application of these criteria, the following component units are included within the District's reporting entity:

Blended Component Unit. A blended component unit is, in substance, part of the District's operations, even though it is a legally separate entity. Thus, a blended component unit is appropriately presented as a fund of the District. The Flagler County School Board Leasing Corporation (Leasing Corporation) was formed to facilitate financing for the acquisition of facilities and equipment as further discussed in Note III.J.1. Due to the substantive economic relationship between the District and the Leasing Corporation, the financial activities of the Leasing Corporation

are included in the accompanying basic financial statements. Separate financial statements for the Leasing Corporation are not published.

Discretely Presented Component Units. The component units columns in the government-wide financial statements include the financial data of the District's other component units. A separate column is used to emphasize that they are legally separate from the District.

The Flagler County Education Direct-Support Organization, Inc. (DSO) and the Flagler Auditorium Governing Board, Inc. (Auditorium), are separate not-for-profit corporations organized and operated as direct-support organizations under Section 1001.453, Florida Statutes, to receive, hold, invest, and administer property and to make expenditures to and for the benefit of the District. Because of the nature and significance of their relationship with the District, the DSO and Auditorium are considered component units.

Imagine Schools at Town Center is a limited liability corporation, organized pursuant to Chapter 605, Florida Statutes, the Florida Revised Limited Liability Company Act, and Section 1002.33, Florida Statutes. The charter school operates under a charter approved by its sponsor, the Flagler County District School Board. The charter school is considered to be a component unit of the District because the District is financially accountable for the charter school as the District established the charter school by approval of the charter, which is tantamount to the initial appointment of the charter school, and there is the potential for the charter school to impose specific financial burdens on the District. In addition, pursuant to the Florida Constitution, the charter school is a public school and the District is responsible for the operation, control, and supervision of public schools within the District.

The financial data reported on the accompanying statements was derived from the DSO, the Auditorium, and the charter school's audited financial statements for the fiscal year ended June 30, 2025. The audit reports are filed in the District's administrative offices at 1769 East Moody Boulevard, Bunnell, Florida 32110.

C. Basis of Presentation: Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and the internal service fund. Separate financial statements are provided for governmental funds, the proprietary fund, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used.

D. Basis of Presentation: Fund Financial Statements

The fund financial statements provide information about the District's funds, including the fiduciary funds and blended component unit. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue – Other Fund – to account for certain Federal grant program resources.
- Special Revenue – Federal Education Stabilization Fund – to account for certain Federal grant program resources provided as emergency relief to address the impact of COVID-19 on elementary and secondary schools.
- Debt Service – Other Fund – to account for the accumulation of resources for, and the payment of, debt principal, interest, and related costs associated with the District’s certificates of participation (COPs).
- Capital Projects – Local Capital Improvement Fund – to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, motor vehicle purchases, and debt service payments.
- Capital Projects – Other Fund – to account for various financial resources (e.g., capital outlay sales tax, impact fees) to be used for educational capital outlay needs, including new construction and renovation and remodeling projects.

Additionally, the District reports the following proprietary and fiduciary fund types:

- Internal Service Fund – to account for the District’s individual self-insurance program.
- Private-Purpose Trust Fund – to account for resources of the Olga A. Kozminski Scholarship Trust Fund.
- Custodial Funds – to account for resources of the school internal funds, which are used to administer moneys collected at several schools in connection with school, student athletic, class, and club activities.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service fund) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Property taxes, sales taxes, impact fees, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, special termination benefits, pension benefits, other postemployment benefits, leases, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The proprietary and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

The DSO and Auditorium are accounted for as governmental entities engaged in business-type activities using the economic resources measurement focus and the accrual basis of accounting.

The charter school is accounted for as a governmental organization and follows the same accounting model as the District's governmental activities.

F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/ Fund Balance

1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

2. Investments

Investments consist of amounts placed with the SBA for participation in the Florida PRIME investment pool created by Section 218.405, Florida Statutes. The investment pool operates under investment guidelines established by Section 215.47, Florida Statutes.

The District's investment in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. This investment is reported at fair value, which is amortized cost.

3. Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the first-in, first-out basis except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased.

4. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$1,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation.

Capital assets are depreciated/amortized using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Useful Lives</u>
Improvements Other Than Buildings	20 years
Buildings and Fixed Equipment	40 years
Furniture, Fixtures, and Equipment	5 years
Motor Vehicles	10 years
Lease Assets	3 - 5 years
Audio Visual Materials and Computer Software	5 years

Current year information relative to changes in capital assets is described in a subsequent note.

5. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

6. Long-Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. Debt premiums and discounts are deferred and amortized over the life of the COPs using the effective interest method. COPs payable are reported net of the applicable premium or discount.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due. Governmental fund types recognize debt premiums and discounts during the current period. The face amount of debt issued and the related premium is reported as other financing sources, while discounts on debt issuances are reported as other financing uses.

Changes in long-term liabilities for the current year are reported in a subsequent note.

7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has three items that qualify for reporting in this category. The first is the deferred charge on refunding that results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other deferred amounts are related to pensions and other postemployment benefits (OPEB) which are discussed in subsequent notes.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The deferred inflows of resources related to pensions and OPEB are reported in the statement of net position and discussed in subsequent notes.

8. Net Position Flow Assumption

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

9. Fund Balance Flow Assumptions

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

10. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2025.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. As authorized in Board Policy 701, the Chief Financial Officer has the authority to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment. The District reported no assigned fund balances at June 30, 2025.

In addition, the District has adopted Board Policy 701, which provides that the adopted annual operating fund budget shall include, if feasible, a combined assigned and unassigned fund balance which is 5 percent to 8 percent of the projected General Fund revenues to cover unforeseen events (e.g., revenue shortfalls, student enrollment under projections, etc.). In the event these reserves are needed, it shall be brought before the Board prior to the adoption of the annual operating budget.

G. Revenues and Expenditures/Expenses

1. Program Revenues

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

2. State Revenue Sources

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting during specified time periods following the date of the original reporting. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The District received an allocation from the State under the School Hardening Grant program. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE. Accordingly, the District recognizes the allocation of these funds as unearned revenue until such time as an encumbrance authorization is received.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

3. District Property Taxes

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Flagler County Property Appraiser, and property taxes are collected by the Flagler County Tax Collector.

The Board adopted the 2024 tax levy on September 3, 2024. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1 and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Flagler County Tax Collector at fiscal year end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

4. Capital Outlay Surtax

In November 2022, the voters of Flagler County approved a one-half cent school capital outlay surtax on sales authorized under Section 212.055(6), Florida Statutes, effective January 1, 2023, to be collected through December 2032. The proceeds are used to pay for installation and upgrading of technology in the schools; the construction, reconstruction, and improvement of new and existing public schools; land acquisition and improvement costs; and for debt service payments of capital acquisition and improvement projects of educational facilities.

5. Educational Impact Fees

Flagler County (County) imposes an educational impact fee based on an ordinance adopted by the County Commission in 2004. The educational impact fee is collected for most new residential construction by the County and each municipality within the County based on an interlocal agreement. The fees are to be used solely for the purpose of providing capital improvements to the public educational system necessitated by new residential development and are not to be used for any expenditure that would be classified as a maintenance or repair expense. The authorized uses include, but are not limited to, land acquisition; construction; and expansion and

equipping of educational sites and education capital facilities necessitated by new residential development.

6. Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred. The FDOE may require adjustments to subsequent fiscal period expenditures and related revenues based upon an audit of the District's compliance with applicable Federal awards requirements. Normally, such adjustments are treated as reductions of expenditures and related revenues in the fiscal year when the adjustments are made.

7. Compensated Absences

A compensated absence is leave (e.g., employee vacation leave and sick leave) for which employees may receive one or more (a) cash payments when the leave is used for time off; (b) other cash payments, such as payment for unused leave upon termination of employment; or (c) noncash settlements, such as conversion to defined benefit postemployment benefits. In the government-wide financial statements, compensated absences are estimated and accrued as liabilities to the extent that it is more likely than not that the leave will be used for time off or otherwise paid in cash or settled through noncash means. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

8. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service fund is charges for employee health insurance premiums. Operating expenses include insurance claims and excess coverage premiums. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

II. ACCOUNTING CHANGES

A. Change in Accounting Principle

The District implemented GASB Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences and requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. At implementation on July 1, 2024, the beginning balance of the compensated absences liability was increased by

\$4,786,641, which resulted in a decrease to the beginning net position by the same amount as shown in the table below.

	Reporting Units Affected by Restatement of Beginning Balances Government-Wide Governmental Activities
Beginning Balances, as previously reported	\$ 158,106,198.51
Change in accounting principle (GASB 101)	<u>(4,786,641.00)</u>
Beginning Balances, as restated	<u>\$ 153,319,557.51</u>

III. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

A. Cash Deposits with Financial Institutions

Custodial Credit Risk. In the case of deposits, this is the risk that, in the event of the failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

B. Investments

The District's investments at June 30, 2025, are reported as follows:

<u>Investments</u>	<u>Maturities</u>	<u>Fair Value</u>
SBA:		
Florida PRIME (1)	47 Day Average	<u>\$ 88,423,732.16</u>

(1) This investment is reported as a cash equivalent for financial statement reporting purposes.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Section 218.415(17), Florida Statutes, limits investment maturities to provide sufficient liquidity to pay obligations as they come due. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

Florida PRIME uses a weighted average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

For Florida PRIME, with regard to redemption gates, Section 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for

48 hours limit contributions to or withdrawals from the trust fund to ensure that the board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2025, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the Local Government Surplus Funds Trust Fund [Florida PRIME], or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits or savings accounts in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District does not have a formal investment policy that further limits its investment choices.

The District’s investment in Florida PRIME is rated AAAm by Standard & Poor’s.

C. Receivables

The majority of receivables are due from other governmental agencies. These receivables and the remaining accounts receivable are considered fully collectible. As such, no allowance for uncollected accounts receivable is accrued.

D. Changes in Capital Assets

Changes in capital assets are presented in the following table:

	Beginning Balance	Additions	Deletions	Ending Balance
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 9,013,811.21	\$ -	\$ -	\$ 9,013,811.21
Construction in Progress	15,937,920.18	4,960,608.55	-	20,898,528.73
Total Capital Assets Not Being Depreciated	24,951,731.39	4,960,608.55	-	29,912,339.94
Capital Assets Being Depreciated/Amortized:				
Improvements Other Than Buildings	10,328,399.68	2,916,496.38	-	13,244,896.06
Buildings and Fixed Equipment	297,813,607.54	209,520.51	-	298,023,128.05
Furniture, Fixtures, and Equipment	14,169,027.86	757,000.24	624,171.12	14,301,856.98
Motor Vehicles	13,346,988.30	3,098,525.07	1,256,889.62	15,188,623.75
Lease Assets	1,239,006.66	119,448.00	-	1,358,454.66
Audio Visual Materials	8,064.80	-	-	8,064.80
Computer Software	1,745,756.61	-	-	1,745,756.61
Total Capital Assets Being Depreciated/Amortized	338,650,851.45	7,100,990.20	1,881,060.74	343,870,780.91
Less Accumulated Depreciation/Amortization for:				
Improvements Other Than Buildings	7,494,595.95	315,578.57	-	7,810,174.52
Buildings and Fixed Equipment	159,336,589.20	7,165,860.45	-	166,502,449.65
Furniture, Fixtures, and Equipment	11,064,114.77	918,122.31	583,661.32	11,398,575.76
Motor Vehicles	7,971,223.99	932,892.08	1,240,611.79	7,663,504.28
Lease Assets	674,910.00	370,651.00	-	1,045,561.00
Audio Visual Materials	8,064.80	-	-	8,064.80
Computer Software	1,745,756.61	-	-	1,745,756.61
Total Accumulated Depreciation/Amortization	188,295,255.32	9,703,104.41	1,824,273.11	196,174,086.62
Total Capital Assets Being Depreciated/Amortized, Net	150,355,596.13	(2,602,114.21)	56,787.63	147,696,694.29
Governmental Activities Capital Assets, Net	\$ 175,307,327.52	\$ 2,358,494.34	\$ 56,787.63	\$ 177,609,034.23

Depreciation/amortization expense was charged to functions as follows:

<u>Function</u>	<u>Amount</u>
GOVERNMENTAL ACTIVITIES	
Instruction	\$ 7,972,668.28
Student Support Services	4,239.31
Instructional Media Services	105.38
Instructional and Curriculum Development Services	7,164.11
Instructional Staff Training Services	3,267.91
General Administration	7,481.38
School Administration	1,246.47
Fiscal Services	9,463.10
Food Services	92,232.28
Central Services	3,819.73
Student Transportation Services	858,296.28
Operation of Plant	68,236.57
Maintenance of Plant	130,949.81
Administrative Technology Services	89,084.60
Community Services	84,197.99
Unallocated Amortization Expense	370,651.21
Total Depreciation/Amortization Expense – Governmental Activities	<u>\$ 9,703,104.41</u>

E. Retirement Plans

1. FRS – Defined Benefit Pension Plans

General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The District's FRS and HIS pension expense totaled \$10,896,845 for the fiscal year ended June 30, 2025.

FRS Pension Plan

Plan Description. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are:

- *Regular* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers* – Members who hold specified elective offices in local government.
- *Senior Management Service* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit

for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate, except that certain instructional personnel may participate for up to 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>Percent Value</u>
Regular Members Initially Enrolled Before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Members Initially Enrolled On or After July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Elected County Officers	3.00
Senior Management Service	2.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at

retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2024-25 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	13.63
FRS, Elected County Officers	3.00	58.68
FRS, Senior Management Service	3.00	34.52
DROP – Applicable to Members from All of the Above Classes	0.00	21.13
FRS, Reemployed Retiree	(2)	(2)

(1) Employer rates include 2 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The District’s contributions to the Plan totaled \$8,790,184 for the fiscal year ended June 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2025, the District reported a liability of \$59,990,986 for its proportionate share of the Plan’s net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The District’s proportionate share of the net pension liability was based on the District’s 2023-24 fiscal year contributions relative to the total 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the District’s proportionate share was 0.155076771 percent, which was a decrease of 0.003885284 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended June 30, 2025, the District recognized a Plan pension expense of \$9,465,173. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 6,060,700	\$ -
Change of Assumptions	8,222,313	-
Net Difference Between Projected and Actual Earnings on FRS Pension Plan Investments	-	3,987,313
Changes in Proportion and Differences Between District FRS Contributions and Proportionate Share of Contributions	1,722,633	1,646,180
District FRS Contributions Subsequent to the Measurement Date	8,790,184	-
Total	\$ 24,795,830	\$ 5,633,493

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$8,790,184, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (501,474)
2027	10,195,696
2028	457,057
2029	(252,963)
2030	473,837
Total	<u>\$ 10,372,153</u>

Actuarial Assumptions. The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.50 percent, average, including inflation
Investment Rate of Return	6.70 percent, net of pension plan investment expense, including inflation

Salary increases were changed from 3.25 percent in the previous valuation to 3.50 percent.

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2021. This is a change from the previous valuation in which the mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2024, valuation were based on the results of an actuarial experience study for the period July 1, 2018, through June 30, 2023.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.0%	3.3%	3.3%	1.1%
Fixed Income	29.0%	5.7%	5.6%	3.9%
Global Equity	45.0%	8.6%	7.0%	18.2%
Real Estate	12.0%	8.1%	6.8%	16.6%
Private Equity	11.0%	12.4%	8.8%	28.4%
Strategic Investments	2.0%	6.6%	6.2%	8.7%
Total	<u>100%</u>			
Assumed inflation - Mean			2.4%	1.5%

(1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 6.7 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2024 valuation was unchanged from the previous valuation.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.7 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.7 percent) or 1 percentage point higher (7.7 percent) than the current rate:

	<u>1% Decrease (5.7%)</u>	<u>Current Discount Rate (6.7%)</u>	<u>1% Increase (7.7%)</u>
District's Proportionate Share of the Net Pension Liability	\$ 105,522,048	\$ 59,990,986	\$ 21,849,069

Pension Plan Fiduciary Net Position. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan. At June 30, 2025, the District reported a payable of \$1,313,670 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2025.

HIS Pension Plan

Plan Description. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided. For the fiscal year ended June 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

Contributions. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2025, the contribution rate was 2 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$1,845,455 for the fiscal year ended June 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2025, the District reported a net pension liability of \$32,282,316 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The District's proportionate share of the net pension liability was based on the District's 2023-24 fiscal year contributions relative to the total 2023-24 fiscal year contributions of all participating members. At June 30, 2024, the District's proportionate share was 0.215201428 percent, which was an increase of 0.003130038 from its proportionate share measured as of June 30, 2023.

For the fiscal year ended June 30, 2025, the District recognized the HIS Plan pension expense of \$1,431,672. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 311,708	\$ 61,987
Change of Assumptions	571,321	3,821,812
Net Difference Between Projected and Actual Earnings on HIS Pension Plan Investments	-	11,675
Changes in Proportion and Differences Between District HIS Contributions and Proportionate Share of Contributions	978,590	212,136
District HIS Contributions Subsequent to the Measurement Date	1,845,455	-
Total	\$ 3,707,074	\$ 4,107,610

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$1,845,455, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (338,742)
2027	(426,281)
2028	(668,826)
2029	(486,057)
2030	(257,428)
Thereafter	(68,657)
Total	\$ (2,245,991)

Actuarial Assumptions. The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary Increases	3.50 percent, average, including inflation
Municipal Bond Rate	3.93 percent

Salary increases were changed from 3.25 percent in the previous valuation to 3.50 percent.

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2021. This is a change from the previous valuation in which the mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 3.93 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate

equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 3.65 percent to 3.93 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.93 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current rate:

	<u>1% Decrease (2.93%)</u>	<u>Current Discount Rate (3.93%)</u>	<u>1% Increase (4.93%)</u>
District's Proportionate Share of the Net Pension Liability	\$ 36,749,268	\$ 32,282,316	\$ 28,574,024

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

Payables to the Pension Plan. At June 30, 2025, the District reported a payable of \$253,711 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2025.

2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of

payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2024-25 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	11.30
FRS, Elected County Officers	16.34
FRS, Senior Management Service	12.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$3,567,417 for the fiscal year ended June 30, 2025.

Payables to the Investment Plan. At June 30, 2025, the District reported a payable of \$631,930 for the outstanding amount of contributions to the Investment Plan required for the fiscal year ended June 30, 2025.

F. Other Postemployment Benefit Obligations

Plan Description. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District that provides OPEB for all employees who satisfy the District's retirement eligibility provisions. Pursuant to Section 112.0801, Florida Statutes, former employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical and prescription drug coverage. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. The District subsidizes the premium rates paid by retirees by allowing them to participate

in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. The OPEB Plan contribution requirements and benefit terms of the District and the OPEB Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Benefits Provided. The OPEB Plan provides healthcare and prescription drug benefits for retirees and their dependents. The OPEB Plan only provides an implicit subsidy as described above.

Employees Covered by Benefit Terms. At June 30, 2025, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	62
Active Employees	<u>1,755</u>
Total	<u>1,817</u>

Total OPEB Liability. The District's total OPEB liability of \$3,595,496 was measured as of June 30, 2025, and was determined by an actuarial valuation as of March 1, 2023, and update procedures were used to determine the total OPEB liability as of June 30, 2025.

Actuarial Assumptions and Other Inputs. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.4 percent
Salary Increases	7.8 percent decreasing to an ultimate rate of 3.4 percent over 30 years
Discount Rate	5.2 percent
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend rates starting at 6 percent and gradually increasing to an ultimate trend rate of 3.7 percent

The discount rate was based on the Bond Buyer GO 20-Bond Municipal Index as of the respective measurement date.

The demographic assumptions used are predominantly consistent with those used in the July 1, 2021, actuarial valuation of the Florida Retirement System (FRS). These assumptions were approved by the 2021 FRS Actuarial Assumption Conference and are based on the 2019 Experience Study.

Changes in the Total OPEB Liability.

	<u>Amount</u>
Balance at June 30, 2024	\$ 3,592,460
Changes for the year:	
Service Cost	313,319
Interest	150,325
Changes of Assumptions or Other Inputs	(297,634)
Benefit Payments	<u>(162,974)</u>
Net Changes	<u>3,036</u>
Balance at June 30, 2025	<u>\$ 3,595,496</u>

The changes of assumptions or other inputs reflects a change in the discount rate from 3.93 percent as of June 30, 2024 to 5.2 percent as of June 30, 2025.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.2 percent) or 1 percentage point higher (6.2 percent) than the current rate:

	<u>1% Decrease (4.2%)</u>	<u>Current Discount Rate (5.2%)</u>	<u>1% Increase (6.2%)</u>
Total OPEB Liability	\$ 3,828,807	\$ 3,595,496	\$ 3,372,010

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Healthcare Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 3,164,129	\$ 3,595,496	\$ 4,102,089

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB. For the fiscal year ended June 30, 2025, the District recognized OPEB expense of \$443,769. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 103,983	\$ 541,208
Changes of Assumptions or Other Inputs	<u>389,142</u>	<u>354,421</u>
Total	<u>\$ 493,125</u>	<u>\$ 895,629</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2026	\$ (124,163)
2027	(113,958)
2028	(109,588)
2029	(54,795)
Total	\$ (402,504)

G. Special Termination Benefits

The Board's collective bargaining agreements with Flagler County Educators' Association and Flagler Educational Support Personnel Association provide for the payment of special termination benefit bonuses of \$7,315 to qualifying employees at the date of their retirement. In addition to payments for accrued leave balances, the District recorded expenditures of \$351,009 during the 2024-25 fiscal year for these special termination benefit bonuses. The reported amount of \$2,289,595 represents the District's estimated liability for future payments to qualified employees as of June 30, 2025.

H. Construction and Other Significant Commitments

Construction Contracts. At June 30, 2025, the District has a major construction commitment for the Matanzas High School Expansion. The total commitment is \$22,900,000 and the amount completed to date is \$19,631,679.

Encumbrances. Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2025:

<u>Major Funds</u>				
<u>Capital Projects - Local Capital Improvement</u>	<u>Capital Projects - Other</u>	<u>Special Revenue - Federal Stabilization</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 5,102,847.27	\$ 450,036.59	\$ 66,202.00	\$ 407,775.93	\$ 6,026,861.79

I. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Flagler County District School Board is a member of the North East Florida Educational Consortium (Consortium) Risk Management under which several district school boards have established a combined limited self-insurance program for property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members of the Consortium.

Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The Consortium is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts. The Board of Directors for the Consortium is composed of superintendents of all participating districts. The Putnam County District School Board serves as fiscal agent for the Consortium.

The Board has established a self-insurance program for group health and hospitalization coverage, which includes medical and prescription drug coverage up to specified amounts. The District has entered into an agreement with an insurance company to provide specific excess coverage of claim amounts above the stated amount on an individual claim basis, and aggregate excess coverage when total claims minus specific excess coverage exceeds the loss fund established annually by the District. The District has contracted with an insurance administrator to administer the self-insurance programs, including the processing, investigating, and payment of claims. Dental, vision, and life insurance is being provided through commercial insurance with minimum deductibles for each line of coverage.

Settled claims resulting from the risks described above have not exceeded commercial insurance coverage in any of the past 3 fiscal years.

A liability in the amount of \$1,525,000 was actuarially determined to cover estimated incurred, but not reported, insurance claims payable at June 30, 2025.

The following schedule represents the changes in claims liability for the past 2 fiscal years for the District's self-insurance program:

<u>Fiscal Year</u>	<u>Beginning of Fiscal Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Balance at Fiscal Year End</u>
2023-24	\$ 1,217,000.00	\$ 11,501,012.05	\$(11,495,012.05)	\$ 1,223,000.00
2024-25	1,223,000.00	12,745,063.27	(12,443,063.27)	1,525,000.00

J. Long-Term Liabilities

1. Certificates of Participation

Certificates of participation at June 30, 2025, are as follows:

<u>Series</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Lease Term Maturity</u>	<u>Original Amount</u>
Series 2014A, Refunding	\$ 3,185,000.00	3.25	2026	\$ 43,870,000.00
Series 2024, Refunding	17,040,000.00	5.00	2031	17,040,000.00
Subtotal Certificates of Participation	<u>20,225,000.00</u>			<u>60,910,000.00</u>
Plus Unamortized Premiums:				
Series 2014A, Refunding	262,604.00			
Series 2024, Refunding	<u>1,222,268.65</u>			
Subtotal Unamortized Premiums	<u>1,484,872.65</u>			
Total Certificates of Participation	<u><u>\$ 21,709,872.65</u></u>			

The District entered into a financing arrangement on April 1, 1998, which was characterized as a lease-purchase agreement, with the Leasing Corporation whereby the District secured financing of various educational facilities. The financing was accomplished through the issuance of certificates of participation to be repaid from the proceeds of rents paid by the District.

As a condition of the financing arrangement, the District gave ground leases on District property to the Leasing Corporation with a rental fee of \$10 per year. The properties covered by the ground leases are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. If the District fails to renew the lease and to provide for the rent payments through to term, the District may be required to surrender the sites included under the Ground Lease Agreement for the benefit of the securers of the certificates for a period of time specified by the arrangement.

A summary of the lease terms is as follows:

<u>Certificates</u>	<u>Lease Terms</u>
Series 2014A, Refunding	Earlier of date paid in full or August 1, 2026
Series 2024, Refunding	Earlier of date paid in full or August 1, 2030

The District properties included in the various ground leases under these arrangements include Rymfire Elementary School; Matanzas High School; Government Services Building, and various school facility renovations.

The lease payments are payable by the District semiannually on August 1 and February 1, and must be remitted by the District as of the 15th day of the month preceding the payment dates.

The following is a schedule by years of future minimum lease payments under the lease agreement together with the present value of minimum lease payments as of June 30:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 4,039,056.00	\$ 3,185,000.00	\$ 854,056.00
2027	3,937,000.00	3,085,000.00	852,000.00
2028	3,937,750.00	3,240,000.00	697,750.00
2029	3,935,750.00	3,400,000.00	535,750.00
2030	3,930,750.00	3,565,000.00	365,750.00
2031	3,937,500.00	3,750,000.00	187,500.00
Subtotal Minimum Lease Payments	23,717,806.00	20,225,000.00	3,492,806.00
Plus Unamortized Premiums	1,484,872.65	1,484,872.65	-
Total Minimum Lease Payments	\$ 25,202,678.65	\$ 21,709,872.65	\$ 3,492,806.00

2. Bonds Payable

Bonds payable at June 30, 2025, are as follows:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rate (Percent)</u>	<u>Annual Maturity To</u>
District Revenue Bonds: Series 1998	\$ 670,000	5	2029

District Revenue Bonds

Capital Improvement Revenue Bonds, Series 1998, issued in the amount of \$3,010,000, are authorized by Chapter 1011, Florida Statutes, and Section 550.135, Florida Statutes, as supplemented by Chapter 3011, Laws of Florida (1955), as amended by Chapter 71-367, 71-639, and 73-466, Laws of Florida. The principal and interest on the bonds are paid solely from, and secured by, a prior lien upon and pledge of that portion of the money distributed to the District from the State's Pari-mutuel Tax Collection Trust Fund pursuant to Chapter 550, Florida Statutes (effective July 1, 2000, tax proceeds are distributed pursuant to Section 212.20(6)(d)6.a., Florida Statutes. The annual distribution is remitted by the Florida Department of Financial Services to the District.

The District has pledged a total of \$739,600 of sales tax revenues in connection with the District Revenue Bonds, Series 1998, described above. During the 2024-25 fiscal year, the District pledged revenues totaling \$223,250 and expended \$187,250 (84 percent) of these revenues for debt service directly collateralized by these revenues. Approximately 83 percent of these pledged revenues has been pledged in connection with debt service on the revenue bonds.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2025, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
District Revenue Bonds:			
2026	\$ 184,625	\$ 155,000	\$ 29,625
2027	186,625	165,000	21,625
2028	183,250	170,000	13,250
2029	184,500	180,000	4,500
Total District Revenue Bonds	<u>\$ 739,000</u>	<u>\$ 670,000</u>	<u>\$ 69,000</u>

3. Defeased Debt

On August 22, 2024, the District issued \$17,040,000 in Certificates of Participation (COPs), Series 2024, Refunding to advance refund a portion of the District's COPs, Series 2014A, Refunding, maturing on or after August 1, 2026, totaling \$17,985,000. The new proceeds of \$17,986,666.15 (including premium received of \$1,222,268.65, after payment of \$275,602.50 in underwriting fees, insurance, and other issuance costs) plus an additional \$1.15 of funds received from the District were placed in an irrevocable trust to provide for the future principal and interest payments on the COPs, Series 2014A, Refunding. As a result, \$17,985,000 of the COPs, Series 2014A, Refunding are considered in-substance defeased and the liability for these COPs has been removed from the government-wide financial statements.

The COPs, Series 2014A, Refunding, were refunded to reduce total debt service payments over the next 5 years by approximately \$783,501 and to obtain an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$715,302.

4. Leases

The District leases office equipment and portable buildings, which have remaining lease terms expiring in years 2026 through 2029, and have an imputed interest rate of 4.5 percent. Future

minimum lease payments and the present value of the minimum lease payments as of June 30 are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 147,088.37	\$ 142,087.37	\$ 5,001.00
2027	52,064.88	50,963.88	1,101.00
2028	3,751.00	3,720.00	31.00
Total Minimum Lease Payments	\$ 202,904.25	\$ 196,771.25	\$ 6,133.00

5. Installment-Purchase Payable

School buses with acquisition costs of \$2,500,000 were acquired under an installment-purchase agreement. The stated interest rate is 4.2405 percent. Future minimum installment-purchase payments and the present value of the minimum installment-purchase payments as of June 30 are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 555,100	\$ 484,360	\$ 70,740
2027	555,101	505,118	49,983
2028	555,101	526,764	28,337
2029	277,551	271,788	5,763
Total	\$ 1,942,853	\$ 1,788,030	\$ 154,823

6. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Ending Balance</u>	<u>Due In One Year</u>
GOVERNMENTAL ACTIVITIES					
Certificates of Participation Payable	\$ 24,200,000.00	\$ 17,040,000.00	\$ 21,015,000.00	\$ 20,225,000.00	\$ 3,185,000.00
Premium on Bonds	1,838,236.00	1,222,268.65	1,575,632.00	1,484,872.65	262,604.00
Total Certificates of Participation Payable	26,038,236.00	18,262,268.65	22,590,632.00	21,709,872.65	3,447,604.00
Bonds Payable	820,000.00	-	150,000.00	670,000.00	155,000.00
Installment-Purchases Payable	2,252,486.00	-	464,456.00	1,788,030.00	484,360.00
Leases Payable	394,246.25	119,448.00	316,923.00	196,771.25	142,087.37
Compensated Absences Payable (1)	10,207,447.00	269,500.00	-	10,476,947.00	771,109.00
Special Termination Benefits Payable	2,282,280.00	358,324.00	351,009.00	2,289,595.00	351,009.00
Total OPEB Liability	3,592,460.00	166,010.00	162,974.00	3,595,496.00	-
Net Pension Liability	97,021,113.00	14,646,610.00	19,394,421.00	92,273,302.00	-
Total Governmental Activities	\$ 142,608,268.25	\$ 33,822,160.65	\$ 43,430,415.00	\$ 133,000,013.90	\$ 5,351,169.37

(1) Compensated absences payable beginning balance adjusted for the implementation of GASB Statement No. 101, as described in Note II. The change in compensated absences payable is presented as a net change.

For the governmental activities, pensions and other postemployment benefits are generally liquidated with resources of the General Fund.

K. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in Note I.F.10., fund balances may be classified as follows:

- **Nonspendable Fund Balance.** Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- **Restricted Fund Balance.** Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance.** The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

L. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

Funds	Interfund	
	Receivables	Payables
Major:		
General	\$ 1,745,317.88	\$ 53,871.04
Special Revenue:		
Other	2,826.77	834,196.83
Federal Education Stabilization	-	568,698.00
Nonmajor Governmental	-	259,295.59
Internal Service	-	32,083.19
Total	\$ 1,748,144.65	\$ 1,748,144.65

The interfund receivables and payables represent payment of expenditures by one fund for another fund and will be paid within 12 months.

M. Revenues and Expenditures

1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2024-25 fiscal year:

Source	Amount
Florida Education Finance Program	\$ 36,802,768.00
Categorical Educational Program - Class Size Reduction	12,888,772.00
Workforce Development Program	1,088,173.00
School Recognition	943,161.00
Voluntary Prekindergarten Program	738,765.93
Motor Vehicle License Tax (Capital Outlay and Debt Service)	590,379.45
Charter School Capital Outlay	548,790.00
Adults with Disabilities	535,892.00
Discretionary Lottery Funds	223,250.00
Miscellaneous	1,658,601.01
Total	\$ 56,018,552.39

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

2. Property Taxes

The following is a summary of millages and taxes levied on the 2024 tax roll for the 2024-25 fiscal year:

General Fund	Millages	Taxes Levied
Nonvoted School Tax:		
Required Local Effort	3.117	\$ 58,148,851
Basic Discretionary Local Effort	0.748	13,954,231
Capital Projects - Local Capital Improvement Fund		
Nonvoted Tax:		
Local Capital Improvements	1.500	27,983,085
Total	5.365	\$ 100,086,167

N. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

Funds	Interfund	
	Transfers In	Transfers Out
Major:		
General	\$ 7,938,840.58	\$ 129,101.01
Debt Service		
Other	4,552,918.42	-
Capital Projects:		
Local Capital Improvement	-	9,915,482.00
Other	-	2,027,487.00
Nonmajor Governmental	129,101.01	548,790.00
Total	\$ 12,620,860.01	\$ 12,620,860.01

The transfers out of the capital projects funds were to provide debt service principal and interest payments, to pay a portion of property casualty insurance premiums, and to assist in funding maintenance operations of the District.

IV. INTERLOCAL AGREEMENT

On September 8, 2005, the Board entered into an interlocal agreement with the County pursuant to Section 163.01, Florida Statutes, to construct and use an administrative office facility. The District owns 44.2 percent and the County owns 55.8 percent of the facility, which represents their respective share of the office space. The facility is owned by the participants as tenants-in-common in proportion to their ownership interest. The costs and expenses of maintaining the facility and any capital improvements are the responsibility of each party in their respective share of office space. The operating costs necessary to operate, maintain, repair, and replace the common areas are to be shared equally by each participant. The District's share of operating costs was \$351,312.46 for the 2024-25 fiscal year.

The District disbursed a total of \$10,225,611 for the construction of its respective share of office space. A separate grounds lease agreement was executed with the County for land upon which the District's office space is located. The ground lease agreement provides for an annual rental payment of \$10.

OTHER REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule General and Major Special Revenue Funds For the Fiscal Year Ended June 30, 2025

	General Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues				
Intergovernmental:				
Federal Direct	\$ 160,000.00	\$ 160,000.00	\$ 174,209.00	\$ 14,209.00
Federal Through State and Local	900,000.00	900,000.00	760,104.05	(139,895.95)
State	65,026,360.00	56,088,949.84	54,569,564.19	(1,519,385.65)
Local:				
Property Taxes	68,859,286.00	68,859,286.00	69,598,194.19	738,908.19
Miscellaneous	4,195,981.00	4,195,981.00	4,670,294.36	474,313.36
Total Local Revenues	<u>73,055,267.00</u>	<u>73,055,267.00</u>	<u>74,268,488.55</u>	<u>1,213,221.55</u>
Total Revenues	<u>139,141,627.00</u>	<u>130,204,216.84</u>	<u>129,772,365.79</u>	<u>(431,851.05)</u>
Expenditures				
Current - Education:				
Instruction	92,741,455.49	88,505,810.12	85,903,357.99	2,602,452.13
Student Support Services	9,862,848.00	10,541,139.91	9,405,911.05	1,135,228.86
Instructional Media Services	1,261,777.00	1,280,164.79	1,208,575.35	71,589.44
Instruction and Curriculum Development Services	1,392,151.00	1,285,269.33	1,285,033.54	235.79
Instructional Staff Training Services	1,079,451.00	1,038,895.53	1,012,766.22	26,129.31
Instruction-Related Technology	987,188.00	1,006,038.74	1,005,111.55	927.19
Board	686,182.00	842,285.58	837,110.56	5,175.02
General Administration	1,101,152.00	1,388,199.18	1,301,556.67	86,642.51
School Administration	7,385,863.00	7,834,965.96	7,834,213.62	752.34
Facilities Acquisition and Construction	-	669,000.00	668,237.48	762.52
Fiscal Services	1,295,678.00	1,275,982.44	1,198,994.62	76,987.82
Food Services	-	-	-	-
Central Services	1,256,453.00	1,336,752.75	1,256,333.54	80,419.21
Student Transportation Services	6,488,728.00	6,518,384.33	6,159,234.79	359,149.54
Operation of Plant	13,272,018.00	13,567,262.44	13,354,105.19	213,157.25
Maintenance of Plant	3,871,150.00	3,750,903.82	3,590,108.34	160,795.48
Administrative Technology Services	743,683.00	765,312.43	764,030.06	1,282.37
Community Services	2,404,888.00	2,470,909.80	2,453,727.89	17,181.91
Fixed Capital Outlay:				
Other Capital Outlay	-	387,186.86	387,186.86	-
Total Expenditures	<u>145,830,665.49</u>	<u>144,464,464.01</u>	<u>139,625,595.32</u>	<u>4,838,868.69</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(6,689,038.49)</u>	<u>(14,260,247.17)</u>	<u>(9,853,229.53)</u>	<u>4,407,017.64</u>
Other Financing Sources (Uses)				
Transfers In	6,450,000.00	6,450,000.00	7,938,840.58	1,488,840.58
Inception of Lease Agreement	-	-	119,448.00	119,448.00
Sale of Capital Assets	-	15,000.00	-	(15,000.00)
Loss Recoveries	-	15,000.00	121,234.84	106,234.84
Transfers Out	-	(130,000.00)	(129,101.01)	898.99
Total Other Financing Sources (Uses)	<u>6,450,000.00</u>	<u>6,350,000.00</u>	<u>8,050,422.41</u>	<u>1,700,422.41</u>
Net Change in Fund Balances	<u>(239,038.49)</u>	<u>(7,910,247.17)</u>	<u>(1,802,807.12)</u>	<u>6,107,440.05</u>
Fund Balances, Beginning	9,700,000.00	13,015,368.74	13,015,368.74	-
Fund Balances, Ending	<u>\$ 9,460,961.51</u>	<u>\$ 5,105,121.57</u>	<u>\$ 11,212,561.62</u>	<u>\$ 6,107,440.05</u>

Special Revenue - Other Fund				Special Revenue - Federal Education Stabilization Fund			
Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
\$ -	\$ 56,265.46	\$ 56,265.46	\$ -	\$ -	\$ -	\$ -	\$ -
8,610,165.91	9,762,875.33	9,762,875.33	-	5,284,580.00	3,976,480.96	3,976,480.96	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
8,610,165.91	9,819,140.79	9,819,140.79	-	5,284,580.00	3,976,480.96	3,976,480.96	-
4,092,277.62	4,869,524.89	4,869,524.89	-	3,403,343.00	2,265,614.40	2,265,614.40	-
1,921,962.56	1,938,251.63	1,938,251.63	-	143,979.00	769,937.55	769,937.55	-
-	-	-	-	-	-	-	-
1,361,067.27	1,369,949.80	1,369,949.80	-	271,153.00	10,929.98	10,929.98	-
956,523.89	1,431,940.95	1,431,940.95	-	420,535.00	240,999.67	240,999.67	-
-	1,427.25	1,427.25	-	-	-	-	-
-	-	-	-	-	-	-	-
168,902.83	142,680.49	142,680.49	-	658,487.00	511,668.55	511,668.55	-
-	-	-	-	42,033.00	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	8,654.00	-	-	-
-	-	-	-	41,308.00	8,760.85	8,760.85	-
42,116.04	12,964.34	12,964.34	-	2,369.00	3,579.89	3,579.89	-
58,669.81	50,545.44	50,545.44	-	284,483.00	17,395.73	17,395.73	-
-	-	-	-	-	21,643.50	21,643.50	-
-	-	-	-	-	125,950.84	125,950.84	-
-	-	-	-	721.00	-	-	-
8,645.89	1,856.00	1,856.00	-	7,515.00	-	-	-
-	-	-	-	-	-	-	-
8,610,165.91	9,819,140.79	9,819,140.79	-	5,284,580.00	3,976,480.96	3,976,480.96	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

**Schedule of Changes in the District's
Total OPEB Liability and Related Ratios**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Total OPEB Liability					
Service Cost	\$ 313,319	\$ 248,444	\$ 295,116	\$ 356,029	\$ 301,294
Interest	150,325	137,895	127,895	75,857	72,499
Changes of Benefit Terms					
Differences Between Expected and Actual Experience	-	(850,470)	-	423,923	-
Changes of Assumptions or Other Inputs	(297,634)	611,510	(22,205)	(473,799)	5,464
Benefit Payments	<u>(162,974)</u>	<u>(167,360)</u>	<u>(210,357)</u>	<u>(230,512)</u>	<u>(175,030)</u>
Net Change in Total OPEB Liability	<u>3,036</u>	<u>(19,981)</u>	<u>190,449</u>	<u>151,498</u>	<u>204,227</u>
Total OPEB Liability - Beginning	<u>3,592,460</u>	<u>3,612,441</u>	<u>3,421,992</u>	<u>3,270,494</u>	<u>3,066,267</u>
Total OPEB Liability - Ending	<u>\$ 3,595,496</u>	<u>\$ 3,592,460</u>	<u>\$ 3,612,441</u>	<u>\$ 3,421,992</u>	<u>\$ 3,270,494</u>
Covered-Employee Payroll	\$ 74,302,957.00	\$ 74,302,957	\$ 66,625,547	\$ 66,625,547	\$ 61,799,336
Total OPEB Liability as a Percentage of Covered-Employee Payroll	4.84%	4.83%	5.42%	5.14%	5.29%

	<u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB Liability			
Service Cost	\$ 250,309	\$ 119,857	\$ 123,424
Interest	101,153	61,765	62,763
Changes of Benefit Terms			
Differences Between Expected and Actual Experience	-	(173,424)	-
Changes of Assumptions or Other Inputs	153,609	1,131,759	(32,356)
Benefit Payments	<u>(155,839)</u>	<u>(143,639)</u>	<u>(124,620)</u>
Net Change in Total OPEB Liability	<u>349,232</u>	<u>996,318</u>	<u>29,211</u>
Total OPEB Liability - Beginning	<u>2,717,035</u>	<u>1,720,717</u>	<u>1,691,506</u>
Total OPEB Liability - Ending	<u>\$ 3,066,267</u>	<u>\$ 2,717,035</u>	<u>\$ 1,720,717</u>
Covered-Employee Payroll	\$ 61,799,336	\$ 61,779,336	\$ 60,420,849
Total OPEB Liability as a Percentage of Covered-Employee Payroll	4.96%	4.40%	2.85%

**Schedule of the District's Proportionate Share
of the Net Pension Liability –
Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the FRS Net Pension Liability	District's Proportionate Share of the FRS Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the FRS Net Pension Liability as a Percentage of its Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.162963957%	\$ 21,048,981	\$ 66,098,185	31.85%	92.00%
2016	0.147039316%	37,127,543	65,226,241	56.92%	84.88%
2017	0.149276535%	44,170,153	67,360,067	65.57%	83.89%
2018	0.147839575%	44,530,046	68,056,538	65.43%	84.26%
2019	0.146822207%	50,563,524	69,143,948	73.13%	82.61%
2020	0.145817540%	63,200,852	71,443,797	88.46%	78.85%
2021	0.156401052%	11,814,322	72,279,302	16.35%	96.40%
2022	0.162301438%	60,389,178	77,691,950	77.73%	82.89%
2023	0.158962055%	63,341,348	84,190,603	75.24%	82.38%
2024	0.155076771%	59,990,986	91,127,002	65.83%	83.70%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –
Florida Retirement System Pension Plan (1)**

Fiscal Year Ending June 30	Contractually Required FRS Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	District's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
2016	\$ 3,585,788	\$ (3,585,788)	\$ -	\$ 65,226,241	5.50%
2017	3,886,036	(3,886,036)	-	67,360,067	5.77%
2018	4,213,309	(4,213,309)	-	68,056,538	6.19%
2019	4,552,548	(4,552,548)	-	69,143,948	6.58%
2020	4,844,871	(4,844,871)	-	71,443,797	6.78%
2021	5,958,204	(5,958,204)	-	72,279,302	8.24%
2022	6,925,698	(6,925,698)	-	77,691,950	8.91%
2023	7,647,097	(7,647,097)	-	84,190,603	9.08%
2024	8,781,429	(8,781,429)	-	91,127,002	9.64%
2025	8,790,184	(8,790,184)	-	92,315,613	9.52%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the District's Proportionate Share
of the Net Pension Liability –
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	District's Proportion of the HIS Net Pension Liability	District's Proportionate Share of the HIS Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.217635719%	\$ 22,195,420	\$ 66,098,185	33.58%	0.50%
2016	0.211038018%	24,595,607	65,226,241	37.71%	0.97%
2017	0.211299915%	22,593,162	67,360,067	33.54%	1.64%
2018	0.208314558%	22,048,247	68,056,538	32.40%	2.15%
2019	0.206722754%	23,130,207	69,143,948	33.45%	2.63%
2020	0.205720612%	25,118,152	71,443,797	35.16%	3.00%
2021	0.204146005%	25,041,577	72,279,302	34.65%	3.56%
2022	0.213078811%	22,568,449	77,691,950	29.05%	4.81%
2023	0.212071390%	33,679,765	84,190,603	40.00%	4.12%
2024	0.215201428%	32,282,316	91,127,002	35.43%	4.80%

(1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –
Health Insurance Subsidy Pension Plan (1)**

Fiscal Year Ending June 30	Contractually Required HIS Contribution	HIS Contributions in Relation to the Contractually Required Contribution	HIS Contribution Deficiency (Excess)	District's Covered Payroll	HIS Contributions as a Percentage of Covered Payroll
2016	\$ 1,081,704	\$ (1,081,704)	\$ -	\$ 65,226,241	1.66%
2017	1,118,260	(1,118,260)	-	67,360,067	1.66%
2018	1,129,695	(1,129,695)	-	68,056,538	1.66%
2019	1,147,911	(1,147,911)	-	69,143,948	1.66%
2020	1,185,471	(1,185,471)	-	71,443,797	1.66%
2021	1,199,972	(1,199,972)	-	72,279,302	1.66%
2022	1,289,306	(1,289,306)	-	77,691,950	1.66%
2023	1,395,043	(1,395,043)	-	84,190,603	1.66%
2024	1,821,959	(1,821,959)	-	91,127,002	2.00%
2025	1,845,455	(1,845,455)	-	92,315,613	2.00%

(1) The amounts presented for each fiscal year were determined as of June 30.

1. Budgetary Basis of Accounting

The Board follows procedures established by State law and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by State law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student transportation services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year end and encumbrances outstanding are honored from the subsequent year's appropriations.

2. Schedule of Changes in the District's Total Other Postemployment Benefits Liability and Related Ratios

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Changes of Assumptions. In 2025, the discount rate was changed from 3.93 percent to 5.2 percent

3. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

Changes of Assumptions. In 2024, salary increases including inflation increased from 3.25 percent to 3.5 percent and the mortality assumptions were updated.

4. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions. In 2024, the municipal bond rate used to determine total pension liability was increased from 3.65 percent to 3.93 percent and the demographic and coverage election assumptions were updated.

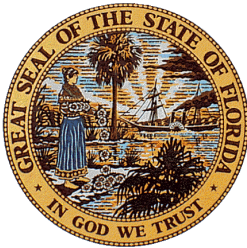
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Flagler County District School Board Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2025

Federal Grantor/Pass-Through Grantor/ Program or Cluster	Federal Assistance Listing Number	Pass - Through Entity Identifying Number	Total Expenditures
Clustered			
Child Nutrition Cluster			
United States Department of Agriculture:			
Florida Department of Agriculture and Consumer Services:			
School Breakfast Program	10.553	25002	\$ 1,434,664.90
National School Lunch Program	10.555	25001, 25003	4,981,263.70
Total Child Nutrition Cluster			6,415,928.60
Student Financial Assistance Cluster			
United States Department of Education:			
Federal Pell Grant Program	84.063	N/A	56,265.46
Special Education Cluster			
United States Department of Education:			
Florida Department of Education:			
Special Education - Grants to States	84.027	263	3,113,332.22
Special Education - Preschool Grants	84.173	267	57,523.00
Total Special Education Cluster			3,170,855.22
Not Clustered			
United States Department of Agriculture			
Florida Department of Health:			
Child and Adult Care Food Program	10.558	A-4477	275,740.08
United States Department of Defense			
Army Junior Reserve Officers Training Corps	12.UNK	N/A	174,209.00
United States Department of Education			
Florida Department of Education:			
Adult Education - Basic Grants to States	84.002	191, 193	221,933.60
Title I Grants to Local Educational Agencies	84.010	212, 226	3,833,384.42
Education for Homeless Children and Youth	84.196	127	70,579.03
English Language Acquisition State Grants	84.365	102	70,243.90
Supporting Effective Instruction State Grants	84.367	224	495,587.68
Comprehensive Literacy Development	84.371	404	1,226,555.89
Student Support and Academic Enrichment Program	84.424	241, 242	378,941.00
Education Stabilization Fund:			
American Rescue Plan - Elementary and Secondary School Emergency Relief Fund	COVID-19, 84.425U	121	3,967,180.66
American Rescue Plan - Elementary and Secondary School Emergency Relief Fund - Homeless Children & Youth Fund	COVID-19, 84.425W	122	9,300.30
Total Education Stabilization Fund	84.425		3,976,480.96
Career and Technical Education - Basic Grants to States			
Florida Department of Education	84.048	161	268,452.60
Daytona State College	84.048	None	26,341.99
Total Career and Technical Education - Basic Grants to States			294,794.59
Total United States Department of Education			10,568,501.07
Total Expenditures of Federal Awards			\$ 20,661,499.43

The accompanying notes are an integral part of this Schedule.

- Notes: (1) Basis of Presentation. The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the Flagler County District School Board under programs of the Federal Government for the fiscal year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.
- (2) Summary of Significant Accounting Policies. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (3) Indirect Cost Rate. The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.
- (4) Noncash Assistance – National School Lunch Program. Includes \$163,763.84 of donated food received during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.



Sherrill F. Norman, CPA
Auditor General

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Flagler County District School Board as of and for the fiscal year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 25, 2026, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds and the aggregate discretely presented component units, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material

misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

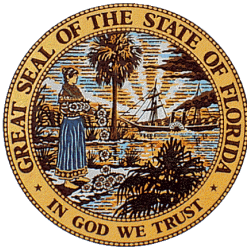
Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 25, 2026



Sherrill F. Norman, CPA
Auditor General

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The President of the Senate, the Speaker of the
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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Flagler County District School Board's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major Federal programs for the fiscal year ended June 30, 2025. The District's major Federal programs are identified in **SECTION I – SUMMARY OF AUDITOR'S RESULTS** of the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the **Auditor's Responsibilities for the Audit of Compliance** section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each

major Federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's Federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major Federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a

Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the ***Auditor's Responsibilities for the Audit of Compliance*** section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA
Tallahassee, Florida
March 25, 2026

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

SECTION I – SUMMARY OF AUDITOR’S RESULTS

Financial Statements

Type of auditor’s report issued on whether the financial statements audited were prepared in accordance with GAAP:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major Federal programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditor’s report issued on compliance for major Federal programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major Federal programs:	
Assistance Listing Numbers:	Name of Federal Program or Cluster:
84.010	Title I Grants to Local Educational Agencies
84.371	Comprehensive Literacy Development
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low risk auditee?	Yes

SECTION II – FINANCIAL STATEMENT FINDINGS

No matters are reported.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters are reported.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

The District did not have prior audit findings required to be reported under Title 2, Section 200.511, Code of Federal Regulations.