Financial Emergency Guidelines

Financial Emergency Definition

Section 218.503(1), Florida Statutes, states that charter schools and district school boards shall be subject to review and oversight by the Commissioner of Education when any one of the following conditions occurs:

1. (a) Failure within the same fiscal year in which due to pay short-term loans or failure to make bond debt service or other long-term payments when due, as a result of a lack of funds.
2. (b) Failure to pay uncontested claims from creditors within 90 days after the claim is presented, as a result of a lack of funds.
3. (c) Failure to transfer at the appropriate time, due to lack of funds:
   1. Taxes withheld on the income of employees; or
   2. Employer and employee contributions for
      a. Federal social security; or
      b. Any pension, retirement, or benefit plan of an employee
4. (d) Failure for one pay period to pay, due to lack of funds:
   1. Wages and salaries owed to employees; or
   2. Retirement benefits owed to former employees.

Pursuant to Section 218.503(2), Florida Statutes, whenever it is determined by a district school board that one or more of the above conditions have occurred or will occur if action is not taken to assist the district school board, the district school board shall notify the Commissioner of Education and the Legislative Auditing Committee. Upon notification that one or more of the above conditions have occurred or will occur if action is not taken to assist the district school board, the Commissioner of Education or his or her designee shall contact the district school board to determine what actions have been taken by the district school board to resolve or prevent the condition. The Commissioner of Education shall determine whether the district school board needs State assistance to resolve or prevent the condition. If State assistance is needed, the district school board is considered to be in a state of financial emergency. [Note: Currently, the law does not address what circumstances would result in a charter school being in a state of financial emergency or what entity is responsible for making this determination.]

Potential Financial Emergency Conditions - Reporting in Management Letter

In accordance with Section 10.854(1)(e)2. and 10.804(1)(f)2., Rules of the Auditor General, management letters issued in conjunction with audits performed of charter schools and district school boards, respectively, are required to include a statement describing the results of the auditor’s determination as to whether or not the charter schools and district school boards has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. [See also Section 10.854(1)(e)6.b. and 10.804(1)(f)5.b., Rules of the Auditor General] If the charter schools and district school boards meets one or more of the conditions described in Section 218.503(1), Florida Statutes, the
Financial Condition Assessment - Detecting Deteriorating Financial Conditions

Section 10.855(12) and 10.805(7), Rules of the Auditor General, requires that the scope of the audits of charter schools and district school boards, respectively, include the use of financial condition assessment procedures, based upon the auditor’s professional judgment, to assist the auditor in the detection of deteriorating financial conditions pursuant to Section 218.39(5), Florida Statutes. The financial condition assessment procedures should be done as of the fiscal year end; however, the auditor shall give consideration to subsequent events, through the date of the audit report, that could significantly impact charter school or district school board’s financial condition. The financial condition assessment procedures to be used are left to the discretion of the auditor. Auditors of charter schools and district school boards may want to look at the local governmental entity example financial condition assessment procedures available on the Auditor General Web site for guidance. Although such procedures were developed specifically for local governmental entities (counties, municipalities, and special districts), much of the guidance provided by such procedures regarding financial condition assessment are also applicable to charter schools and district school boards. In addition, some of the financial indicators developed for local governmental entities may be appropriate and practical to use for charter schools and district school boards.

Pursuant to Section 10.854(1)(e)6. and 10.804(1)(f)5., Rules of the Auditor General, management letters for charter schools and district school boards, respectively, must include the following information regarding the auditors’ application of financial condition assessment procedures pursuant to Section 10.855(12) and 10.805(7), Rules of the Auditor General:

- A statement that the auditor applied financial condition assessment procedures pursuant to Section 10.855(12) and 10.805(7), Rules of the Auditor General.
- If deteriorating financial conditions are noted, a statement that the charter school or district school board’s financial condition is deteriorating and a description of conditions causing the auditor to make this conclusion. If the auditor has reported that the charter school or district school board has met one or more of the conditions specified in Section 218.503(1), Florida Statutes, this statement shall indicate whether such condition resulted from a deteriorating financial condition. Findings regarding deteriorating financial condition shall be prepared in accordance with Section 10.856(3) and 10.806(3), Rules of the Auditor General.

Additionally, pursuant to Section 218.39(5), Florida Statutes, the auditor must notify each member of the governing body for which: (1) deteriorating financial conditions exist that may cause a condition described in Section 218.503(1), Florida Statutes, and (2) a fund balance deficit in total or for that portion of a fund balance not classified as restricted, committed, or nonspendable, or a total or unrestricted net assets deficit, as reported on the fund financial statements of entities required to report under governmental financial reporting standards or on the basic financial statements of entities required to report under not-for-profit financial reporting standards, for which sufficient resources of the local governmental entity, charter school, charter technical career center, or district school board, as reported on the fund financial statements, are not available to cover the deficit. Resources available to cover reported deficits include fund balance or net assets
that are not otherwise restricted by federal, state, or local laws, bond covenants, contractual agreements, or other legal constraints. Property, plant, and equipment, the disposal of which would impair the ability of a local governmental entity, charter school, charter technical career center, or district school board to carry out its functions, are not considered resources available to cover reported deficits.