



**THE VILLAGES  
OF AVIGNON  
COMMUNITY  
DEVELOPMENT  
DISTRICT**

**FINANCIAL REPORT**

**Year Ended September 30, 2016**

THE VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

**TABLE OF CONTENTS**

Year Ended September 30, 2016

	<b><u>Page</u></b>
<b>I. Financial Section:</b>	
Independent Auditor's Report	1
Management's Discussion and Analysis	3
Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	7
Statement of Activities	8
Fund Financial Statements:	
Balance Sheet - Governmental Funds	9
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	10
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	11
Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund	12
Notes to Financial Statements	13
<b>II. Compliance Section:</b>	
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	24
Management Comments	26
Response to the Management Comments	30
Independent Auditor's Report on Compliance with the Requirements of Section 218.415, Florida Statutes	31

## INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors  
*The Villages of Avignon Community Development District*

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, and each major fund of *The Villages of Avignon Community Development District* (the "District"), as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

The District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**MCDIRMIT DAVIS & COMPANY, LLC**

934 NORTH MAGNOLIA AVENUE, SUITE 100 ORLANDO, FLORIDA 32803  
TELEPHONE: 407-843-5406 FAX: 407-649-9339 EMAIL: INFO@MCDIRMITDAVIS.COM

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the District as of September 30, 2016, and the respective changes in financial position thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

The accompanying financial statements have been prepared assuming the District will continue as a going concern. As discussed in Note 6 and Note 9, the District has not received assessments from certain landowners since fiscal year 2007. As a result, the District has not made debt service payments on the Series 2007 Bonds since May 2008. The District brought a foreclosure action against these landowners in fiscal year 2009. In fiscal year 2012, the District acquired the underlying property at a foreclosure auction and is currently in the process of getting bids for the property. Once a sale is finalized, the District will pay off the remaining bonds with the proceeds of the sale, then the District will dissolve. The dissolution is anticipated during fiscal year 2017, pending the sale of the foreclosed property. The financial statements do not include any adjustments that might result from the dissolution of the District.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis starting on page 3, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report dated June 27, 2017, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*McDiarmid Davis & Company, LLC*

Orlando, Florida  
June 27, 2017

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the *The Villages of Avignon Community Development District's*, (the "District") financial accomplishments provide an overview of the District's financial activities for the year ended September 30, 2016. Please read it in conjunction with the District's Independent Auditor's Report, financial statements and accompanying notes.

This information is being presented to provide additional information regarding the activities of the District and to meet the disclosure requirements of Government Accounting Standards Board Statement (GASB) No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* issued June 1999.

### Financial Highlights

- The liabilities of the District exceeded its assets at September 30, 2016 by \$(3,500,096), a decrease in net position of \$129,994 in comparison with the prior year.
- At September 30, 2016, the District's governmental funds reported a combined fund deficit of \$(2,583,256), an increase in the deficit of \$147,571 in comparison with the prior year.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the *The Villages of Avignon Community Development District's* financial statements. The District's financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to financial statements.

### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by special assessment revenues. The District does not have any business-type activities. The governmental activities of the District include general government related functions.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has one fund category: Governmental Funds.

**Governmental Funds** - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund and capital projects fund, all of which are considered to be major funds.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with the budget.

### Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### Government-Wide Financial Analysis

Statement of Net Position - The District's net position was \$(3,500,096) at September 30, 2016. The following analysis focuses on the net position of the District's governmental activities.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**

**Government-Wide Financial Analysis (Continued):**

The Villages of Avignon Community Development District  
Statement of Net Position

	<b>September 30, 2016</b>	<b>September 30, 2015</b>
Assets, excluding capital assets	\$ 42,381	\$ 41,382
Land Held for Sale	181,808	181,808
<b>Total assets</b>	<b>224,189</b>	<b>223,190</b>
Liabilities, excluding long-term liabilities	2,862,740	2,711,921
Long-term Liabilities	861,544	881,370
<b>Total liabilities</b>	<b>3,724,284</b>	<b>3,593,291</b>
Net Position:		
Net investment in capital assets	(2,299,736)	(2,299,563)
Restricted for capital projects	553	552
Unrestricted	(1,200,913)	(1,071,091)
<b>Total net position</b>	<b>\$ (3,500,096)</b>	<b>\$ (3,370,102)</b>

The following is a summary of the District's governmental activities for the fiscal years ended September 30, 2016 and 2015.

Changes in Net Position  
Year Ended September 30,

	<b>2016</b>	<b>2015</b>
Revenues:		
Program revenues	\$ 84,111	\$ 65,053
Expenses:		
General government	85,452	90,851
Interest on long-term debt	128,653	127,483
<b>Total expenses</b>	<b>214,105</b>	<b>218,334</b>
Change in net position	(129,994)	(153,281)
Net Position - beginning	(3,370,102)	(3,216,821)
Net Position - ending	<b>\$ (3,500,096)</b>	<b>\$ (3,370,102)</b>

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

### Financial Analysis of the Government's Funds

The District uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At September 30, 2016, the District's governmental funds reported a combined ending fund deficit of \$(2,583,256). Of this total, \$452 is nonspendable, \$553 is restricted and the remainder is a negative unassigned fund balance of \$(2,584,261).

In the current year, the fund balance of the general fund decreased by \$1,352, due to insufficient developer contributions and the fund balance of the debt service fund decreased by \$146,220 because special assessment revenues were insufficient to cover expenditures.

### General Fund Budgetary Highlights

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted using the same basis of accounting that is used in preparation of the fund financial statements. There were no amendments to the September 30, 2016 general fund budget.

### Capital Asset and Debt Administration

**Capital Assets** - At September 30, 2016, the District had no capital assets. More detailed information about the District's capital assets is presented in the notes to the financial statements.

**Capital Debt** - At September 30, 2016, the District had \$2,485,000 in bonds outstanding, including \$1,620,000 of matured bonds payable. More detailed information about the District's capital debt is presented in the notes to the financial statements.

### Requests for Information

If you have questions about this report or need additional financial information, contact the District's Finance Department at 280 Wekiva Springs Road, Suite 200, Longwood, Florida 32779.



## **FINANCIAL STATEMENTS**

THE VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

**STATEMENT OF NET POSITION**

September 30, 2016

	<b>Governmental Activities</b>
	<hr/>
<b>Assets:</b>	
Cash	\$ 37,814
Due from developer	4,114
Prepaid costs	452
Land held for sale	181,808
	<hr/>
Total assets	224,188
	<hr/>
<b>Liabilities:</b>	
Accounts payable and accrued expenses	146,283
Due to developer	2,000
Matured bonds payable	1,620,000
Matured interest payable	1,039,161
Accrued interest payable	55,296
Noncurrent liabilities:	
Due within one year	25,000
Due in more than one year	836,544
	<hr/>
Total liabilities	3,724,284
	<hr/>
<b>Net Position:</b>	
Net investment in capital assets	(2,299,736)
Restricted for capital projects	553
Unrestricted	(1,200,913)
	<hr/>
Total net position	\$ (3,500,096)
	<hr/> <hr/>

The accompanying Notes to Financial Statements are an integral part of this statement.

THE VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

**STATEMENT OF ACTIVITIES**

Year Ended September 30, 2016

<b><u>Functions/Programs</u></b>	<b><u>Expenses</u></b>	<b><u>Program Revenue</u></b>		<b><u>Governmental Activities</u></b>	<b><u>Net (Expense) Revenue and Changes in Net Position</u></b>
		<b><u>Charges for Services</u></b>	<b><u>Operating Grants and Contributions</u></b>		
Governmental activities:					
General government	\$ 85,452	\$ 5,241	\$ 69,167	\$ -	\$ (11,044)
Interest on long-term debt	128,653	9,691	11	1	(118,950)
Total governmental activities	<u>\$ 214,105</u>	<u>\$ 14,932</u>	<u>\$ 69,178</u>	<u>\$ 1</u>	<u>(129,994)</u>
					Change in net position (129,994)
					Net Position - beginning (3,370,102)
					Net Position - ending <u>\$ (3,500,096)</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

THE VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**

September 30, 2016

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total Governmental Funds</u>
<b>Assets:</b>				
Cash	\$ 14,544	\$ 22,717	\$ 553	\$ 37,814
Due from developer	4,114	-	-	4,114
Due from general fund	-	68,282	-	68,282
Prepaid costs	452	-	-	452
Land held for sale	181,808	-	-	181,808
Total assets	<u>\$ 200,918</u>	<u>\$ 90,999</u>	<u>\$ 553</u>	<u>\$ 292,470</u>
<b>Liabilities and Fund Balances:</b>				
Liabilities:				
Accounts payable and accrued expenses	\$ 146,283	\$ -	\$ -	\$ 146,283
Due to debt service fund	68,282	-	-	68,282
Due to developer	2,000	-	-	2,000
Matured bonds payable	-	1,620,000	-	1,620,000
Matured interest payable	-	1,039,161	-	1,039,161
Total liabilities	<u>216,565</u>	<u>2,659,161</u>	<u>-</u>	<u>2,875,726</u>
Fund Balances:				
Nonspendable	182,260	-	-	182,260
Restricted for:				
Capital projects	-	-	553	553
Unassigned	(197,907)	(2,568,162)	-	(2,766,069)
Total fund balances	<u>(15,647)</u>	<u>(2,568,162)</u>	<u>553</u>	<u>(2,583,256)</u>
Total liabilities and fund balances	<u>\$ 200,918</u>	<u>\$ 90,999</u>	<u>\$ 553</u>	

**Amounts reported for governmental activities in the statement of net position are different because:**

Liabilities not due and payable from current available resources are not reported in governmental fund statements. All liabilities, both current and long-term, are reported in the government-wide statements.

Accrued interest payable	(55,296)	
Bonds payable	(861,544)	(916,840)
Net Position of Governmental Activities (page 7)		<u>\$ (3,500,096)</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

THE VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**

Year Ended September 30, 2016

	<u>General</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>				
Developer contributions	\$ 69,167	\$ 9,691	\$ -	\$ 78,858
Special assessments	5,241	-	-	5,241
Investment income	-	11	1	12
Total revenues	<u>74,408</u>	<u>9,702</u>	<u>1</u>	<u>84,111</u>
<b>Expenditures:</b>				
Current:				
General government	75,760	9,692	-	85,452
Debt Service:				
Interest	-	126,230	-	126,230
Principal	-	20,000	-	20,000
Total expenditures	<u>75,760</u>	<u>155,922</u>	<u>-</u>	<u>231,682</u>
Net change in fund balances	(1,352)	(146,220)	1	(147,571)
<b>Fund Balances (Deficits) - beginning of year</b>	<u>(14,295)</u>	<u>(2,421,942)</u>	<u>552</u>	<u>(2,435,685)</u>
<b>Fund Balances (Deficits) - end of year</b>	<u>\$ (15,647)</u>	<u>\$ (2,568,162)</u>	<u>\$ 553</u>	<u>\$ (2,583,256)</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

THE VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES**

Year Ended September 30, 2016

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances - total governmental funds (page 10)	\$	(147,571)
--	----	-----------

Repayments of long-term liabilities are reported as expenditures in governmental funds, while repayments reduce long-term liabilities in the statement of net position.

Matured bonds recorded as payable	20,000
-----------------------------------	--------

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in accrued interest	(2,250)	
Amortization of bond discount	<u>(173)</u>	<u>(2,423)</u>
Change in Net Position of Governmental Activities (page 8)	\$	<u><u>(129,994)</u></u>

The accompanying Notes to Financial Statements are an integral part of this statement.

THE VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - GENERAL FUND**

Year Ended September 30, 2016

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Developer Contributions	\$ 61,769	\$ 61,769	\$ 69,167	\$ 7,398
Special assessment revenue	22,256	22,256	5,241	(17,015)
Total revenues	84,025	84,025	74,408	(9,617)
<b>Expenditures:</b>				
Current:				
General government	84,025	84,025	75,760	8,265
Net change in fund balance	-	-	(1,352)	(1,352)
<b>Fund Balance - beginning of year</b>	<u>(14,295)</u>	<u>(14,295)</u>	<u>(14,295)</u>	<u>-</u>
<b>Fund Balance - end of year</b>	<u><u>\$ (14,295)</u></u>	<u><u>\$ (14,295)</u></u>	<u><u>\$ (15,647)</u></u>	<u><u>\$ (1,352)</u></u>

The accompanying Notes to Financial Statements are an integral part of this statement.

**NOTES TO FINANCIAL STATEMENTS**



**NOTES TO FINANCIAL STATEMENTS**

Year Ended September 30, 2016

**Note 1 - Summary of Significant Accounting Policies:**

**Reporting Entity**

*The Villages of Avignon Community Development District*, (the "District") was established on August 3, 2006 by Manatee County Ordinance 06-54 and 07-30 pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes. The Act provides among other things, the power to manage basic services for community development, the power to borrow money and issue bonds, and the power to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure. The District was established for the purpose of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

The District is governed by the Board of Supervisors (the "Board"), which is composed of five members elected on an at large basis by landowners of the District. The Board of Supervisors of the District exercises all powers granted to the District pursuant to Chapter 190, Florida Statutes.

The District has not received assessments from certain landowners since fiscal year 2007. As a result, the District brought a foreclosure action against these landowners in fiscal year 2009. In fiscal year 2012, the District purchased the underlying property at a foreclosure auction. The property is currently owned by the District and is reported as land held for sale. None of the Board members are associated with SFPRS Avignon, Inc., the District's Developer.

The Board has the final responsibility for:

1. Allocating and levying assessments.
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board ("GASB") Statements 14, 39 and 61. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District Board of Supervisors is considered to be financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 1 - Summary of Significant Accounting Policies (Continued):**

**Government-Wide and Fund Financial Statements**

The financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants, contributions and investment income that are restricted to meeting the operational or capital requirements of a particular function or segment and 3) operating-type special assessments that are treated as charges for services (including assessments for maintenance and debt service). Other items not included among program revenues are reported instead as *general revenues*.

**Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the modified *accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Assessments, including debt service assessments and operation and maintenance assessments, are non-ad valorem assessments imposed on assessable lands located within the District benefited by the District's activities. Debt service assessments were imposed pursuant to the District's assessment resolution at the time of issuance of the Bonds. Operations and maintenance assessments are levied by the District annually prior to the start of the fiscal year which begins October 1<sup>st</sup> and ends on September 30<sup>th</sup>. Operation and maintenance special assessments are imposed upon all benefited lands located in the District. Debt service special assessments were imposed upon certain lots and lands as described in each resolution imposing the special assessment for each series of bonds issued by the District and are collected in accordance with the District's annual assessment resolution.

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 1 - Summary of Significant Accounting Policies (Continued):**

**Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued):**

Assessments and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following governmental funds. The general fund and debt service fund are considered to be major funds.

**General Fund** - is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Debt Service Fund** - accounts for the accumulation of resources for the annual payment of principal and interest on long-term general obligation debt.

**Capital Projects Fund** - accounts for the financial resources to be used for the acquisition or construction of major infrastructure within the District.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

**Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

**Restricted Assets** - These assets represent cash and investments set aside pursuant to bond covenants.

**Deposits and Investments** - The District's cash and cash equivalents are considered to be cash on hand and demand deposits.

Investments of the District are reported at fair value and are categorized within the fair value hierarchy established in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. The District's investments consist of investments authorized in accordance with Section 218.415, Florida Statutes.

**Prepaid Items** - Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 1 - Summary of Significant Accounting Policies (Continued):**

**Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued):**

**Capital Assets** - Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, sidewalks and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

**Long Term Obligations** - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of premiums or discounts. Issuance costs are reported as expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

**Deferred Outflows/Inflows of Resources** - In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District does not have any item that qualifies for reporting in this category for the year ended September 30, 2016.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District does not have any item that qualifies for reporting in this category for the year ended September 30, 2016.

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 1 - Summary of Significant Accounting Policies (Continued):**

**Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued):**

**Net Position Flow Assumption** - Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted-net position to have been depleted before unrestricted-net position is applied.

**Fund Balance Flow Assumptions** - Sometime the District will fund outlays for a particular purpose from both restricted and unrestricted resources (total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**Fund Balance Policies** - Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes fund balance amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The Board of Supervisors is the highest level of decision-making authority for the government that can, by adoption of an ordinance or resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance or resolution remains in place until a similar action is taken to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The Board of Supervisors has authorized the District Manager to assign amounts for specific purposes. The Board of Supervisors may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above an additional action is essential to either remove or revise a commitment.

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 1 - Summary of Significant Accounting Policies (Continued):**

**Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance (Continued):**

**Other Disclosures**

**Use of Estimates** - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**Note 2 - Stewardship, Compliance and Accountability:**

**A. Budgetary Information**

The District is required to establish a budgetary system and an approved annual budget for the General Fund. Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. All annual appropriations lapse at the fiscal year end. The legal level of budgetary control is at the fund level. Any budget amendments that increase the aggregate budgeted appropriations, at the fund level, must be approved by the Board of Supervisors.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
2. A public hearing is conducted to obtain comments.
3. Prior to October 1, the budget is legally adopted by the District Board.
4. All budget changes must be approved by the District Board.
5. The budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

**B. Deficit Fund Equity**

The general fund and debt service fund have deficit fund balances at September 30, 2016, causing a total fund balance deficit.

**C. Budgeted Appropriations**

The District budgeted appropriations in excess of anticipated revenue and available fund balance for the general fund for the year ended September 30, 2016.

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 3 - Deposits and Investments:**

**Deposits**

The District's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

**Investments**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value is the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The District adopted GASB 72 during the fiscal year.

Under GASB 72, assets or liabilities are classified into one of three levels. Level 1 is the most reliable and is based on quoted price for identical assets, or liabilities, in an active market. Level 2 uses significant other observable inputs when obtaining quoted prices for identical or similar assets, or liabilities, in markets that are not active. Level 3 is the least reliable, and uses significant unobservable inputs that uses the best information available under the circumstances, which includes the District's own data in measuring unobservable inputs.

Instead of establishing a written investment policy, the District elected to limit investments to those approved by Florida Statutes and the District Trust Indenture. Authorized District investments include:

1. The Local Government Surplus Funds Trust Fund (SBA);
2. Securities and Exchange Commission Registered Money Market Funds with the highest credit quality rating from a nationally recognized rating agency;
3. Interest-bearing time deposits or savings accounts in qualified public depositories;
4. Direct obligations of the U.S. Treasury.

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 3 - Deposits and Investments (Continued):**

Credit Risk:

The District's investment policy limits credit risk by restricting authorized investments to those described. Investments in U.S. Government securities and agencies must be backed by the full faith and credit of the United States Government. Short term bond funds shall be rated by a nationally recognized ratings agency and shall maintain the highest credit quality rating. Investment ratings by investment type are included in the preceding summary of investments.

Custodial Credit Risk:

In the case of deposits, this is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District's investment policy requires that bank deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida, and creates the Public Deposits Trust Fund, a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a default or insolvency has occurred. At September 30, 2016, all of the District's bank deposits were in qualified public depositories.

For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At September 30, 2016, none of the investments listed are exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

Concentration of Credit Risk:

The District places no limit on the amount the District may invest in any one issuer.

Interest Rate Risk:

The District does not have a formal policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. The District manages its exposure to declines in fair values by investing primarily in pooled investments that have a weighted average maturity of less than three months.

At September 30, 2016, all trust accounts were invested in money market accounts. The District considers these amounts to be cash equivalents. Therefore, these amounts are reported as cash in the financial statements.



**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 4 - Interfund Balances:**

At year end, the General Fund owes the Debt Service Fund \$68,282 for the utilization of Debt Service Fund monies to pay for General Fund operating expenditures in a prior year.

**Note 5 - Land Held for Sale:**

The District had not received assessments from certain landowners since fiscal year 2007. The District filed a foreclosure action in fiscal year 2009. In fiscal year 2012, the District acquired the underlying property at a foreclosure auction. This property is currently held for sale.

**Note 6 - Long-Term Liabilities:**

On March 22, 2007, the District issued \$2,725,000 of Capital Improvement Revenue Bonds, Series 2007 consisting of \$1,020,000 Series 2007A Bonds and \$1,705,000 Series 2007B Bonds with fixed interest rates of 5.4% and 5.3% respectively. The Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the property within the District. Interest is payable semiannually on each May 1 and November 1. Principal on the Series 2007A Bonds is paid annually commencing on May 1, 2008 through May 1, 2037. Principal on the Series 2007B Bonds was due in full on May 1, 2014, but was not paid.

The Series 2007A Bonds are subject to redemption at the option of the District, in whole or in part at anytime on or after May 1, 2017 at a redemption price set forth in the Bond Indenture. The Series 2007B Bonds are not subject to redemption at the option of the District.

The Series 2007A and 2007B Bonds are subject to extraordinary mandatory redemption prior to maturity in the manner determined by the Bond Indenture.

The Bond Indenture requires that the District maintain adequate funds in a reserve account to meet the debt service reserve requirement as defined in the Indenture. The requirement was not met at September 30, 2016.

The Bond Indenture has certain restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agreed to collect special assessments in annual installments adequate to provide payment of debt service. Payment of principal and interest on the Series 2007 Bonds is secured by a pledge of and first lien upon the pledged special assessment revenue. The District is not in compliance with certain requirements of the Bond Indenture.

Total principal and interest remaining on the Series 2007 Bonds as of September 30, 2016 is \$4,126,261, including \$1,620,000 of matured principal and \$1,039,161 of matured interest. In the current year, the District made no principal or interest payments on the Bonds and no special assessment revenue was collected. Due to nonpayment of assessments, the District has not made debt service payments on the Bonds since fiscal year 2008.

THE VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 6 - Long-Term Liabilities (Continued):**

Long-term debt activity for the year ended September 30, 2016 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Bonds Payable:					
Series 2007A	\$ 885,000	\$ -	\$ (20,000)	\$ 865,000	\$ 25,000
Less issuance discount	(3,629)	-	173	(3,456)	-
Governmental activity long-term liabilities	<u>\$ 881,371</u>	<u>\$ -</u>	<u>\$ (19,827)</u>	<u>\$ 861,544</u>	<u>\$ 25,000</u>

The current year principal reduction of \$20,000 was reclassified into matured principal payable. At September 30, 2016, matured principal payable totals \$1,620,000.

At September 30, 2016, the scheduled debt service requirements on the bonds payable, excluding matured amounts, were as follows.

<u>Year Ending September 30,</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2017	\$ 25,000	\$ 46,710
2018	25,000	45,360
2019	25,000	44,010
2020	25,000	42,660
2021	30,000	41,310
2022 - 2026	165,000	181,440
2027 - 2031	220,000	131,490
2032 - 2036	285,000	65,610
2037	65,000	3,510
	<u>\$ 865,000</u>	<u>\$ 602,100</u>

**NOTES TO FINANCIAL STATEMENTS (CONTINUED)**

Year Ended September 30, 2016

**Note 7 - Concentration:**

The Developer paid a total of \$78,858 of special assessments, representing 94% of total revenue.

**Note 8 - Deficit Net Position:**

The District has a government-wide net deficit of \$(3,500,096) at September 30, 2016. This deficit results from uncollected assessments.

**Note 9 - Going Concern Considerations:**

The District has not received assessments from certain landowners since fiscal year 2007. As a result, the District has not made debt service payments on the Series 2007 Bonds since May 2008. The District brought a foreclosure action against these landowners in fiscal year 2009. In fiscal year 2012, the District acquired the underlying property at a foreclosure auction and is currently in the process of getting bids for the property. Once a sale is finalized, the District will pay off the remaining bonds with the proceeds of the sale, and then the District will dissolve. The dissolution is anticipated during fiscal year 2017, pending the sale of the foreclosed property. The financial statements do not include any adjustments that might result from the dissolution of the District.

**Note 10 - Risk Management:**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance from independent third parties. The District has not filed any claims under this commercial coverage during the last three years.

**Note 11 - Subsequent Events:**

Subsequent to year end, the District was unable to make the November 2016 and May 2017 debt service payments due on the Series 2007 Bonds.

## **COMPLIANCE SECTION**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Supervisors  
*The Villages of Avignon Community Development District*

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, and each major fund of *The Villages of Avignon Community Development District* (the "District") as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 27, 2017.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**MCDIRMIT DAVIS & COMPANY, LLC**

934 NORTH MAGNOLIA AVENUE, SUITE 100 ORLANDO, FLORIDA 32803  
TELEPHONE: 407-843-5406 FAX: 407-649-9339 EMAIL: INFO@MCDIRMITDAVIS.COM

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed certain instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. See Appendix A.

We noted certain other matters that we reported to management of the District, in a separate letter dated June 27, 2017. The District's response to our findings identified in our audit is included in this report. We did not audit the District's response, and accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*McDiarmid Davis & Company, LLC*

Orlando, Florida  
June 27, 2017

**MANAGEMENT COMMENTS**

Board of Supervisors  
*The Villages of Avignon Community Development District*

**Report on the Financial Statements**

We have audited the financial statements of *The Villages of Avignon Community Development District*, (the “District”) as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated June 27, 2017. Our opinion includes discussion of going concern considerations.

**Auditor’s Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

**Other Reports**

We have issued our Independent Auditor’s Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Auditor’s Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 27, 2017, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i).1., Rules of the Auditor General, require that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report, except as noted below.

<b>Tabulation of Uncorrected Audit Findings</b>		
<b>Current Year Finding #</b>	<b>2014-15 FY Finding #</b>	<b>2013-2014 FY Finding #</b>
11-01	11-01	11-01
11-02	11-02	11-02
13-01	13-01	13-01

**Official Title and Legal Authority**

Section 10.554(1)(i).4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information has been disclosed in the notes to the financial statements.

**MCDIRMIT DAVIS & COMPANY, LLC**

934 NORTH MAGNOLIA AVENUE, SUITE 100 ORLANDO, FLORIDA 32803  
 TELEPHONE: 407-843-5406 FAX: 407-649-9339 EMAIL: INFO@MCDIRMITDAVIS.COM

## **Financial Condition**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires that we report the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District met two of the following conditions described in Section 218.503(1), Florida Statutes, as listed in Appendix B.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. Deteriorating financial conditions were noted as indicated above under Section 10.554(1)(i)5.a.

## **Annual Financial Report**

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, requires that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the District for the fiscal year ended September 30, 2016, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2016. In connection with our audit, we determined that these two reports were in agreement.

## **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. The results of our tests disclosed certain instances of noncompliance, as listed in Appendix A.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*McDermitt Davis & Company, LLC*

Orlando, Florida  
June 27, 2017



**APPENDIX A - COMPLIANCE VIOLATIONS OF LAWS,  
REGULATIONS AND CONTRACTUAL PROVISIONS**

Year Ended September 30, 2016

**11-01 - Failure to Meet Debt Service Reserve Account Requirement**

**Criteria**

The Trust Indenture requires the District to keep a minimum amount in the Debt Service Reserve Account.

**Condition**

At September 30, 2016, the Series 2007 Debt Service Reserve Account was deficient.

**Cause**

In prior years, the Debt Service Reserve Account was used to pay debt service on the Bonds due to the Developer's nonpayment of debt service assessments.

**Effect**

The District is not in compliance with the Trust Indenture.

**Recommendation**

We recommend the District utilize all remedies available to replenish the Debt Service Reserve Account.

**11-02 - Failure to Make Debt Service Payments When Due**

**Criteria**

The Special Assessment Revenue Bonds Series 2007 require semiannual interest payments and annual principal payments as per the Bond Indenture.

**Condition**

In the current and prior years, the District did not pay principal and interest due on the Series 2007 Bonds.

**Cause**

The District is not receiving debt service assessments due to landowner nonpayment and District foreclosure on the land.

**Effect**

As September 30, 2016, the District was not in compliance with the requirements of the Bond Indenture and has met a financial emergency condition described in the Florida Statutes.

**Recommendation**

We recommend the District utilize all remedies available to bring debt service payments current.

**APPENDIX B - CONDITIONS OF FINANCIAL EMERGENCY**

Year Ended September 30, 2016

**11-02 - Failure to Make Debt Service Payments When Due**

In the current and prior years, the District did not pay principal and interest due on the Series 2007 Bonds as a result of lack of funds; therefore the District meets Section 218.503(1)(a) as a financial emergency condition.

**13-01 - Failure to Pay Claims from Creditors within 90 Days**

At September 30, 2016, the District had payables due to creditors that were greater than 90 days old. As a result, the District meets Section 218.503(1)(b) as a financial emergency condition, due to lack of funds to pay creditors.

# VILLAGES OF AVIGNON COMMUNITY DEVELOPMENT DISTRICT

---

District Office: 909 25<sup>TH</sup> Drive East, Ellenton, FL 34222  
Accounting Office: 280 Wekiva Springs Road, Suite 2070, Longwood, Florida 32779

June 29, 2017

Honorable Chairman and  
Board of Supervisors  
Villages of Avignon CDD  
909 25<sup>th</sup> Drive East  
Ellenton, FL 34222

In the tenth year of existence, FY 2016 the Villages of Avignon CDD had two (3) Compliance findings from the Auditors. The following management responses are provided:

## **CURRENT YEAR COMPLIANCE FINDINGS:**

### **11-01 – Failure to Meet Debt Service Reserve Requirement (Repeat Comment)**

**MANAGEMENT RESPONSE:** Concur. The District initiated foreclosure proceedings on the Lauris Village properties in 2009, and took possession of the property in late 2011. During 2012 through 2016, the District has attempted to sell the Lauris Village properties, distribute the proceeds to the various creditors and bond holders, but was unable to finalize a sale.

### **11-02 – Failure to Make Debt Service Payments (Repeat Comment)**

**MANAGEMENT RESPONSE:** Concur. The District initiated foreclosure proceedings on the Lauris Village properties in 2009, and took possession of the property in late 2011. During 2012 through 2016, the District has attempted to sell the Lauris Village properties, distribute the proceeds to the various creditors and bond holders, but was unable to finalize a sale.

### **13-01 – Failure to Pay Claims from Creditors within 90 days (Repeat Comment)**

**MANAGEMENT RESPONSE:** Concur. The District has initiated procedures to pay claims from creditors within 90 days as funds become available.

Respectfully submitted,



David M. DiLena  
District Treasurer

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH  
THE REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES**

Board of Supervisors  
*The Villages of Avignon Community Development District*

We have examined The Villages of Avignon Community Development District's (the "District") compliance with the requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2016. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

*MCDIRMIT DAVIS & COMPANY, LLC*

Orlando, Florida  
June 27, 2017