

**Tomoka Community Development
District**

FINANCIAL STATEMENTS

September 30, 2017



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Tomoka Community Development District
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September 30, 2017

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INDEPENDENT AUDITORS' REPORT

To the Board of Supervisors
Tomoka Community Development District
Flagler County, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Tomoka Community Development District (hereinafter referred to as "District"), as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2018, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida
June 28, 2018



Management's Discussion And Analysis

Tomoka Community Development District Management's Discussion and Analysis

Our discussion and analysis of the Tomoka Community Development District's financial performance provides an overview of the District's financial activities for the fiscal year ended September 30, 2017. Please read it in conjunction with the District's financial statements, which begin on page 8.

FINANCIAL HIGHLIGHTS

- At September 30, 2017, the liabilities of the District exceed its assets by approximately \$3.4 million (deficit).
- During the fiscal year ended September 30, 2017, the District paid interest expenditures of approximately \$376,000. On February 22, 2017, the District issued \$14,675,000 of Capital Improvement and Refunding Revenue Bonds, Series 2017 to refund the Series 2004 Bonds and finance additional infrastructure.
- During the fiscal year ended September 30, 2017, the District established infrastructure of approximately \$5.7 million.

USING THE ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities on pages 8 – 9 provide information about the activities of the District as a whole and present a longer-term view of the District's finances. Fund financial statements start on page 10. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds.

Reporting the District as a Whole

Our analysis of the District as a whole begins on page 4. One of the most important questions asked about the District's finances is, "Is the District as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and related changes during the current year. You can think of the District's net position – the difference between assets and liabilities – as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position is one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors; however, such as changes in the

Tomoka Community Development District Management's Discussion and Analysis

District's assessment base and the condition of the District's infrastructure, to assess the overall health of the District.

Reporting the District's Most Significant Funds

Our analysis of the District's major funds begins on page 5. The fund financial statements begin on page 10 and provide detailed information about the most significant funds – not the District as a whole. Some funds are required to be established by State law and by bond covenants. All of the District's funds are governmental fund-types.

- *Governmental funds* – All of the District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities and governmental funds in a reconciliation with the fund financial statements.

THE DISTRICT AS A WHOLE

The following table reflects the condensed Statement of Net Position and is compared to the prior year.

<i>September 30,</i>	2017	2016	Change
Assets			
Current and other assets	\$ 1,205,116	\$ 853,473	\$ 351,643
Capital assets, net	10,265,815	4,703,036	5,562,779
Total assets	\$ 11,470,931	\$ 5,556,509	\$ 5,914,422
Liabilities			
Current liabilities	\$ 803,056	\$ 373,039	\$ 430,017
Other liabilities	14,087,127	7,062,237	7,024,890
Total liabilities	14,890,183	7,435,276	7,454,907
Net position			
Net investment in capital assets			
Restricted for:	(3,051,574)	(2,041,810)	(1,009,764)
Debt service	-	110,161	(110,161)
Capital projects	1,587	2,084	(497)
Unrestricted	(369,265)	50,798	(420,063)
Total net position (deficit)	(3,419,252)	(1,878,767)	(1,540,485)
Total liabilities and net position	\$ 11,470,931	\$ 5,556,509	\$ 5,914,422

Tomoka Community Development District Management's Discussion and Analysis

For more detailed information, see the accompanying Statement of Net Position.

During the fiscal year ended September 30, 2017, total assets and liabilities increased from the prior year by approximately \$5.9 million and \$7.5 million, respectively. The increase in both is primarily due to the issuance of Series 2017 bonds and the resulting infrastructure acquisition.

The following schedule compares the Statement of Activities for the current and previous fiscal year.

<i>Year ended September 30,</i>	2017	2016	Change
Revenues:			
Program revenues:			
Charges for services	\$ 564,265	\$ 717,062	\$ (152,797)
Grants and contributions	9,784	3,026	6,758
General revenues:			
Interest and other revenues	106	3,238	(3,132)
Total revenues	574,155	723,326	(149,171)
Expenses:			
General government	64,718	108,539	(43,821)
Maintenance and operations	259,986	196,301	63,685
Bond issue costs	404,424	-	404,424
Deferred costs	740,880	-	740,880
Interest	644,632	418,028	226,604
Total expenses	2,114,640	722,868	1,391,772
Change in net position	(1,540,485)	458	(1,540,943)
Net position (deficit), beginning	(1,878,767)	(1,879,225)	458
Net position (deficit), ending	\$ (3,419,252)	\$ (1,878,767)	\$ (1,540,485)

For more detailed information, see the accompanying Statement of Activities.

Revenues decreased approximately \$149,000, while expenses increased approximately \$1.4 million from prior year. The decrease in revenue and increase in expenses is primarily due to the issuance of the Series 2017 bonds. The overall result was a \$1.5 million decrease in net position for the fiscal year 2017.

Tomoka Community Development District Management's Discussion and Analysis

THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds (as presented in the balance sheet on page 10) reported a combined fund balance of approximately \$1.2 million, which is an increase from last year's balance that totaled approximately \$847,000. Significant transactions are discussed below.

- During the fiscal year ended September 30, 2017, the District paid interest expenditures of approximately \$376,000. On February 22, 2017, the District issued \$14,675,000 of Capital Improvement and Refunding Revenue Bonds, Series 2017 to refund the Series 2004 Bonds and finance infrastructure acquisition.
- During the fiscal year ended September 30, 2017, the District established infrastructure of approximately \$5.7 million.

The overall increase in fund balance for the year ended September 30, 2017 totaled approximately \$355,000.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At September 30, 2017, the District had approximately \$10.3 million invested in capital assets (net of accumulated depreciation). This amount represents a net increase of approximately \$5.6 million from the fiscal year 2016 total.

A listing of capital assets by major category for the current and prior year follows:

<i>September 30,</i>	2017	2016	Change
Land and land improvements	\$ 1,532,261	\$ 1,532,261	\$ -
Capital assets being depreciated	10,974,022	5,236,687	5,737,335
Total, prior to depreciation	12,506,283	6,768,948	5,737,335
Accumulated depreciation	(2,240,468)	(2,065,912)	(174,556)
Net capital assets	\$ 10,265,815	\$ 4,703,036	\$ 5,562,779

More information about the District's capital assets is presented in Note 4 to the financial statements

Tomoka Community Development District Management's Discussion and Analysis

Debt

At September 30, 2017, the District had approximately \$14.7 million of bonds outstanding. This amount represents an increase of \$7.4 million from the fiscal year 2016 total. A listing of debt amounts outstanding for the current and prior year is as follows:

<i>September 30,</i>	2017	2016	Change
Series 2004 bonds	\$ -	\$ 6,745,000	\$ (6,745,000)
Series 2017 bonds	14,675,000	-	14,675,000
Deferred obligation	-	512,237	(512,237)
	<u>\$ 14,675,000</u>	<u>\$ 7,257,237</u>	<u>\$ 7,417,763</u>

More information about the District's long-term debt is presented in Note 5 to the financial statements.

GOVERNMENTAL FUNDS BUDGETARY HIGHLIGHTS

An Operating budget was established by the governing board for the District pursuant to the requirements of Florida Statutes. The budget to actual comparison for the general fund, including the original budget and final adopted budget, is shown at page 24.

The District experienced unfavorable variances in revenues and favorable variances in expenditures as compared to the budget in the amount of \$5,999 and \$4,277, respectively. The variance in expenditures occurred primarily due to anticipated budgeted operating expenditures, such as pond maintenance, that were not incurred during the year.

FUTURE FINANCIAL FACTORS

Tomoka Community Development District is an independent special district that operates under the provisions of Chapter 190, Florida Statutes. The District operates under an elected Board of Supervisors, which establishes policy and sets assessment rates. Assessment rates for fiscal year 2018 were established to provide for the operations of the District as well as the necessary debt service requirements.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District's finances. If you have questions about this report or need additional financial information, contact the Tomoka Community Development District's management company, Fishkind & Associates, Inc., at 12051 Corporate Blvd., Orlando, Florida 32817.



Basic Financial Statements

**Tomoka Community Development District
Statement of Net Position**

<i>September 30,</i>	2017
	Governmental Activities
Assets	
Cash and cash equivalents	\$ 1,179,467
Accounts receivable	11,907
Investments	8,535
Interest receivable	207
Prepaid expenses	5,000
Capital assets:	
Not being depreciated	1,532,261
Depreciable, net	8,733,554
Total assets	11,470,931
Liabilities	
Accounts payable	3,068
Accrued interest payable	434,988
Non-current liabilities:	
Due within one year	365,000
Due in more than one year	14,087,127
Total liabilities	14,890,183
Net position	
Net investment in capital assets	(3,051,574)
Restricted for:	
Capital projects	1,587
Unrestricted	(369,265)
Total net position (deficit)	\$ (3,419,252)

The accompanying notes are an integral part of these financial statements.

Tomoka Community Development District Statement of Activities

Year ended September 30

2017

Functions/Programs	Expenses	<u>Program Revenues</u>			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Primary government:					
Governmental activities:					
General government	\$ (64,718)	\$ 25,576	\$ -	\$ -	\$ (39,142)
Maintenance and operations	(259,986)	102,744	-	-	(157,242)
Bond issue costs	(404,424)	-	-	-	(404,424)
Deferred costs	(740,880)	-	-	-	(740,880)
Interest	(644,632)	435,945	6,885	2,899	(198,903)
 Total governmental activities	 \$ (2,114,640)	 \$ 564,265	 \$ 6,885	 \$ 2,899	 (1,540,591)

General revenues

Interest and other revenues	106
<u>Total general revenues</u>	<u>106</u>
Change in net position	(1,540,485)
<u>Net position (deficit) - beginning of year</u>	<u>(1,878,767)</u>
<u>Net position (deficit) - end of year</u>	<u>\$ (3,419,252)</u>

The accompanying notes are an integral part of these financial statements.

**Tomoka Community Development District
Balance Sheet – Governmental Funds**

September 30,

2017

	General	Debt Service	Capital Projects	Total Governmental Funds
Assets				
Cash and cash equivalents	\$ 5,896	\$ 1,171,984	\$ 1,587	\$ 1,179,467
Accounts receivable	11,907	-	-	11,907
Investments	8,535	-	-	8,535
Interest receivable	14	193	-	207
Prepaid expenditures	5,000	-	-	5,000
Total assets	\$ 31,352	\$ 1,172,177	\$ 1,587	\$ 1,205,116
Liabilities and Fund Balances				
Liabilities				
Accounts payable	\$ 3,068	\$ -	\$ -	\$ 3,068
Total liabilities	3,068	-	-	3,068
Fund balances				
Nonspendable	5,000	-	-	5,000
Restricted for debt service	-	1,172,177	-	1,172,177
Restricted for capital projects	-	-	1,587	1,587
Unassigned	23,284	-	-	23,284
Total fund balances	28,284	1,172,177	1,587	1,202,048
Total liabilities and fund balances	\$ 31,352	\$ 1,172,177	\$ 1,587	\$ 1,205,116

The accompanying notes are an integral part of these financial statements.

Tomoka Community Development District
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of
Net Position

<i>September 30,</i>	2017
Total fund balances, governmental funds	\$ 1,202,048
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund level statements.	10,265,815
Liabilities not due and payable from current resources, including accrued interest, are not reported in the fund level statements.	(14,887,115)
Total net position (deficit) - governmental activities	\$ (3,419,252)

The accompanying notes are an integral part of these financial statements.

Tomoka Community Development District
Statement of Revenues, Expenditures and Changes in Fund Balances –
Governmental Funds

Year ended September 30,

2017

	General	Debt Service	Capital Projects	Total Governmental Funds
Revenues				
Assessment revenue	\$ 128,320	\$ 435,946	\$ -	\$ 564,266
Interest and other revenues	106	6,885	2,898	9,889
Total revenues	128,426	442,831	2,898	574,155
Expenditures				
Current:				
General government	64,718	-	-	64,718
Maintenance and operations	85,430	-	-	85,430
Debt service:				
Interest	-	376,015	-	376,015
Bond issue costs	-	220,125	184,299	404,424
Deferred costs	-	-	1,253,117	1,253,117
Capital outlay	-	-	5,737,335	5,737,335
Total expenditures	150,148	596,140	7,174,751	7,921,039
Excess (deficit) of revenues over expenditures	(21,722)	(153,309)	(7,171,853)	(7,346,884)
Other financing sources (uses)				
Debt proceeds	-	7,529,737	7,145,263	14,675,000
Bond discount	-	(227,938)	-	(227,938)
Debt service - principal	-	(6,745,000)	-	(6,745,000)
Transfers in	-	-	26,093	26,093
Transfer out	(792)	(25,301)	-	(26,093)
Total other financing sources (uses)	(792)	531,498	7,171,356	7,702,062
Net change in fund balances	(22,514)	378,189	(497)	355,178
Fund balances, beginning of year	50,798	793,988	2,084	846,870
Fund balances, end of year	\$ 28,284	\$ 1,172,177	\$ 1,587	\$ 1,202,048

The accompanying notes are an integral part of these financial statements.

Tomoka Community Development District
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund
Balances of Governmental Funds to the Statement of Activities

<i>Year ended September 30,</i>	2017
Net change in fund balances - governmental funds	\$ 355,178
Capital outlay, reported as expenditures in the governmental funds, is shown as capital assets on the Statement of Net Position.	5,737,335
Depreciation on capital assets is not recognized in the fund financial statements but is reported as an expense in the Statement of Activities.	(174,556)
The expenses associated with the deferred cost obligation were accrued in the prior year on the Statement of Activities but not on the fund level statements.	512,237
Amortization of original issue discount is not recognized in the governmental fund statements but is reported as an expense in the Statement of Activities.	(5,065)
The net impact of bond refundings are reported as current period items in the governmental funds, whereas these items impact long-term liabilities in the Statement of Net Position.	(7,702,062)
The change in accrued interest between the current and prior year is recorded on the Statement of Activities but not on the fund level statements.	(263,552)
Change in net position of governmental activities	\$ (1,540,485)

The accompanying notes are an integral part of these financial statements.

Tomoka Community Development District Notes to Financial Statements

NOTE 1: NATURE OF ORGANIZATION

The Tomoka Community Development District (the “District”) was established on October 2, 2003 pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes, by the Florida Land and Water Adjudicatory Commission. The Act provides among other things, the power to manage basic services for community development, power to borrow money and issue bonds, and to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure.

The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

The District is governed by a Board of Supervisors (“Board”), which is comprised of five members. The Supervisors are elected on an at large basis by the owners of the property within the District. The Board of Supervisors of the District exercises all powers granted to the District pursuant to Chapter 190, Florida Statutes. At September 30, 2017 certain Board members were affiliated with ICI Homes (“the Developer”).

The Board has the final responsibility for:

1. Assessing and levying assessments.
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

In evaluating how to define the government, for financial reporting purposes, management has considered all potential component units. The decision to include or exclude a potential component unit in the reporting entity was made by applying the criteria set forth by Generally Accepted Accounting Principles (GAAP) as defined by the Governmental Accounting Standards Board (GASB). Based on the foregoing criteria, no potential component units were found.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the District conform to GAAP as applicable to governments in accordance with those promulgated by GASB. The following is a summary of the more significant policies:

Government-wide and Fund Financial Statements

The basic financial statements include both government-wide and fund financial statements.

Tomoka Community Development District Notes to Financial Statements

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by assessments, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The business-type activities are reported separately in government-wide financial statements; however, at September 30, 2017, the District did not have any significant business-type activities. Therefore, no business-type activities are reported. Assessments and other items not properly included as program revenues (i.e., charges to customers or applicants who purchase, use, or directly benefit from goods or services) are reported as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and other similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Assessments, including debt service assessments along with operation and maintenance assessments, are non-ad valorem special assessments imposed on all lands located within the District and benefited by the District's activities. Assessments are levied and certified for collection by the District prior to the start of the fiscal year which begins October 1st and ends on September 30th. Operation and maintenance special assessments are imposed upon all benefited lands located in the District. Debt service special assessments are imposed upon certain lots and lands as described in each resolution imposing the special assessment for each series of bonds issued by the District.

Tomoka Community Development District Notes to Financial Statements

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assessments and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

General Fund – The General Fund is the primary operating fund of the District. It is used to account for all financial resources except those required to be accounted for in other funds.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for the annual payment of principal and interest on long-term debt.

Capital Projects Fund – The Capital Projects Fund accounts for the financial resources to be used in the acquisition or construction of major infrastructure within the District.

For the year ended September 30, 2017, the District does not report any proprietary funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use in the governmental fund financial statements, it is the government's policy to use committed resources first, followed by assigned resources, then unassigned resources as needed.

Cash, Deposits and Investments

The District maintains deposits with "Qualified Public Depositories" as defined in Chapter 280, Florida Statutes. All Qualified Public Depositories must place with the Treasurer of the State of Florida securities in accordance with collateral requirements determined by the State's Chief Financial Officer. In the event of default by a Qualified Public Depository, the State Treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments between all Qualified Public Depositories.

Under this method, all the District's deposits are fully insured or collateralized at the highest level of security as defined by GASB, Statement Number 40, *Deposits and Investment Disclosures (An Amendment of GASB, Statement Number 3)*.

The District is authorized to invest in financial instruments as established by Section 218.415, Florida Statutes. The authorized investments include among others direct obligations of the United States Treasury; the Local Government Surplus Trust Funds as created by Section 218.405, Florida Statutes; SEC registered money market funds with the highest credit quality rating from a nationally

Tomoka Community Development District Notes to Financial Statements

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

recognized rating agency; and interest-bearing time deposits or savings accounts in authorized financial institutions.

Capital Assets

Capital assets, which include primarily infrastructure assets (e.g., roads, sidewalks, water management systems and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial/individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost and estimated historical cost if purchased or constructed. Donated assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government are depreciated using the straight-line method over the estimated useful lives. Estimated useful lives for financial reporting purposes are as follows: infrastructure and other improvements: 30 years.

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the U.S. requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line or effective interest method. Bonds payable are reported net of these premiums or discounts. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current period expenses.

Tomoka Community Development District Notes to Financial Statements

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current period expenditures.

Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position and Balance Sheet – Governmental Funds will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District does not have any of this type of item at September 30, 2017.

In addition to liabilities, the Statement of Net Position and Balance Sheet – Governmental Funds will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District does not have any of this type of item at September 30, 2017.

Fund Equity

Net position in the government-wide financial statements represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources and is categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents assets related to infrastructure and property, plant and equipment, net of any related debt. Restricted net position represents the assets restricted by the District's bond covenants.

Governmental fund equity is classified as fund balance. Fund balance is further classified as nonspendable, restricted, committed, assigned, or unassigned. Nonspendable fund balance cannot be spent because of its form. Restricted fund balance has limitations imposed by creditors, grantors, or contributors or by enabling legislation or constitutional provisions. Committed fund balance is a limitation imposed by the District board through approval of resolutions. Assigned fund balance is a limitation imposed by a designee of the District board. Unassigned fund balance in the General Fund is the net resources in excess of what can be properly classified in one of the above four categories. Negative unassigned fund balance in other governmental funds represents excess expenditures incurred over the amounts restricted, committed, or assigned to those purposes.

Tomoka Community Development District Notes to Financial Statements

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgets

The District is required to establish a budgetary system and an approved annual budget. Annual budgets are legally adopted on a basis consistent with GAAP for the General Fund. Any revision to the budget must be approved by the District Board. The budgets are compared to actual expenditures. In instances where budget appropriations and estimated revenues have been revised during the year, budget data presented in the financial statements represent final authorization amounts.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- B. A public hearing is conducted to obtain comments.
- C. Prior to October 1, the budget is legally adopted by the District Board.
- D. All budget changes must be approved by the District Board.
- E. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

NOTE 3: INVESTMENTS

At the close of the fiscal year, the District held investments in the Local Government Surplus Funds Trust Fund ("Florida PRIME") external investment pool. The Florida PRIME is administered by the Florida State Board of Administration ("SBA"), who provides regulatory oversight. Florida PRIME currently meets all of the necessary criteria set forth in GASB 79 to measure its investments at amortized cost; therefore, the District's account balance in the SBA is also reported at amortized cost. There are no limitations or restrictions on withdrawals from Florida PRIME, although on the occurrence of an event that has a material impact on liquidity or operations of the fund, the fund's executive director may limit contributions or withdrawals from the trust fund for a period of 48 hours.

The following is a summary of the District's investments:

<i>September 30,</i>	2017	Credit Risk	Maturities
State Board of Administration Florida PRIME	\$ 8,535	S&P AAAM	80 Days

Tomoka Community Development District Notes to Financial Statements

NOTE 3: INVESTMENTS (Continued)

Custodial credit risk – For an investment, custodial credit risk is the risk that the District will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. The District has no formal policy for custodial risk. At September 30, 2017, the money market funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

Concentration risk – The District’s investment policy requires diversification, but does not specify limits on types of investments.

Interest rate risk – The District does not have a formal policy for addressing interest rate risk; however, investments are made with discretion, to seek reasonable returns, preserve capital, and in general, avoid speculative investments. The District manages its exposure to declines in fair values from interest rate changes by reviewing the portfolio on an ongoing basis for changes in effective yield amounts.

NOTE 4: CAPITAL ASSETS

The following is a summary of changes in the capital assets for the year ended September 30, 2017:

	Beginning Balance	Additions	Disposals	Ending Balance
Governmental Activities:				
<i>Capital assets not being depreciated</i>				
Land and land improvements	\$ 1,532,261	\$ -	\$ -	\$ 1,532,261
Total capital assets, not being depreciated	1,532,261	-	-	1,532,261
<i>Capital assets being depreciated</i>				
Improvement other than buildings	368,256	-	-	368,256
Infrastructure- water control and other	4,868,431	5,737,335	-	10,605,766
Total capital assets, being depreciated	5,236,687	5,737,335	-	10,974,022
<i>Less accumulated depreciation</i>				
Improvement other than buildings	152,931	12,275	-	165,206
Infrastructure- water control and other	1,912,981	162,281	-	2,075,262
Total accumulated depreciation	2,065,912	174,556	-	2,240,468
Total capital assets, being depreciated, net	3,170,775	5,562,779	-	8,733,554
Governmental activities capital assets, net	\$ 4,703,036	\$ 5,562,779	\$ -	\$ 10,265,815

Depreciation expense of \$174,556 was allocated to maintenance and operations on the accompanying Statement of Activities.

Tomoka Community Development District Notes to Financial Statements

NOTE 5: LONG-TERM DEBT

On April 21, 2004 the District issued \$8,250,000 of Capital Improvement Revenue Bonds, Series 2004A due on May 1, 2035 with a fixed interest rate of 6.10%. The Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. Interest was paid semiannually on each May 1 and November 1. Principal on the Bonds was paid serially commencing May 1, 2006 through May 1, 2035. The Series 2004A Bonds were redeemed in full during fiscal year 2017 with the issuance of the Series 2017 Bonds as noted below.

On February 22, 2017 the District issued \$14,675,000 of Capital Improvement and Refunding Revenue Bonds, Series 2017 consisting of \$1,975,000 Term Bonds due May 1, 2022 with a fixed interest rate of 4%, \$2,470,000 Term Bonds due May 1, 2027 with a fixed interest rate of 5%, \$3,700,000 Term Bonds due May 1, 2035 with a fixed interest rate of 5.5%, and \$6,530,000 Term Bonds due May 1, 2046 with a fixed interest rate of 5.625%. The Bonds were issued to refund the Series 2004A bonds and finance the cost of acquisition and construction of certain improvements for the benefit of the District. Interest is to be paid semiannually on each May 1 and November 1, commencing on November 1, 2017. Principal on the Bonds is to be paid serially commencing May 1, 2018 through May 1, 2046. The Series 2017 Bonds may, at the option of the District, be called for redemption prior to maturity as discussed in the Bond Indenture. The Bonds are subject to optional and extraordinary mandatory redemption prior to maturity in the manner determined by the Bond Registrar if certain events occur as outlined in the Bond Indenture.

The balance of the bonds at September 30, 2017 is summarized as follows:

<i>September 30,</i>	2017
Bond principal balance	\$ 14,675,000
Less unamortized bond discount	(222,873)
	\$ 14,452,127

In connection with the 2004 project, the District entered into an agreement with the Developer whereby the Developer advanced funds for construction that were subject to reimbursement. A total of \$1,253,113 was reimbursed to the Developer during the year ended September 30, 2017 in connection with the issuance of the Series 2017 Bonds. Of that amount, approximately \$512,000 was considered probable repayment and recorded as a liability on the government-wide Statement of Net Position at September 30, 2016. The \$1,253,113 is shown as a deferred cost expenditure on the fund level Statement of Revenues, Expenditures, and Changes in Fund Balances. A total of \$740,880 is reflected as deferred cost expense on the government-wide Statement of Activities.

Tomoka Community Development District Notes to Financial Statements

NOTE 5: LONG-TERM DEBT (Continued)

Long-term liability activity for the year ended September 30, 2017, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<i>Governmental Activities</i>					
Bonds Payable:					
Series 2004	\$ 6,745,000	\$ -	\$ (6,745,000)	\$ -	\$ -
Series 2017	-	14,675,000	-	14,675,000	365,000
Deferred obligation	512,237	-	(512,237)	-	-
	<u>\$ 7,257,237</u>	<u>\$ 14,675,000</u>	<u>\$ (7,257,237)</u>	<u>\$ 14,675,000</u>	<u>\$ 365,000</u>

At September 30, 2017, the scheduled debt service requirements on long-term debt were as follows:

<i>Year Ending September 30,</i>	Principal	Interest	Total Debt Service
2018	\$ 365,000	\$ 908,642	\$ 1,273,642
2019	380,000	758,713	1,138,713
2020	395,000	743,513	1,138,513
2021	410,000	727,713	1,137,713
2022	425,000	711,313	1,136,313
2023-2027	2,470,000	3,236,313	5,706,313
2028-2032	3,230,000	2,514,831	5,744,831
2033-2037	3,050,000	1,545,669	4,595,669
2038-2042	1,945,000	904,781	2,849,781
2043-2046	2,005,000	289,969	2,294,969
	<u>\$ 14,675,000</u>	<u>\$ 12,341,455</u>	<u>\$ 27,016,455</u>

The Bond Indenture requires that the District maintain adequate funds in reserve accounts to meet the debt service reserve requirements as defined in the Indenture. The requirements have been met for the fiscal year ended September 30, 2017.

The Bond Indenture has certain restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedure to be followed by the District on assessments to property owners. The District agreed to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District is in compliance with the requirements of the Bond Indenture.

Tomoka Community Development District Notes to Financial Statements

NOTE 6: RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District maintains commercial insurance coverage to mitigate the risk of loss. Coverage may not extend to all situations. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims have not exceeded this commercial coverage in the previous three years.

NOTE 7: MANAGEMENT COMPANY

The District has contracted with a management company to perform management advisory services, which include financial and accounting advisory services. Certain employees of the management company also serve as officers (Board appointed non-voting positions) of the District. Under the agreement, the District compensates the management company for management, accounting, financial reporting, and other administrative costs.

NOTE 8: DEVELOPER ACTIVITY

A significant portion of the District's activity is dependent upon the continued involvement of the Developer, ICI Homes, the loss of which could have a material adverse effect on the District's operations.

The District directly assessed the Developer approximately \$39,000 for operations and maintenance costs on property owned within the District's boundaries. A total of \$9,748 is outstanding at year-end and is recorded as Accounts receivable on the accompanying Statement of Net Position and Balance Sheet – Governmental Funds. The District also paid the Developer approximately \$5.7 million for capital expenditures during fiscal year 2017 and repaid approximately \$1.3 million of deferred costs, as noted in Note 5.



**Required Supplemental Information
(Other Than MD&A)**

**Tomoka Community Development District
Budget to Actual Comparison Schedule – General Fund**

<i>Year ended September 30,</i>	2017		
	Original and Final Budget	Actual Amounts	Variance with Final Budget
Revenues			
Assessment revenue	\$ 134,425	\$ 128,320	\$ (6,105)
Interest and other revenues	-	106	106
Total revenues	134,425	128,426	(5,999)
Expenditures			
General government	65,725	64,718	1,007
Field operations	88,700	85,430	3,270
Total expenditures	154,425	150,148	4,277
 Excess (deficit) of revenues over expenditures	 \$ (20,000) *	 \$ (21,722)	 \$ (1,722)

* - District budgeted for \$20,000 of revenue carryforward.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Supervisors
Tomoka Community Development District
Flagler County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Tomoka Community Development District (hereinafter referred to as the "District"), as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 28, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control described below that we consider to be a material weakness.

IC2017-001: Bond discount

- Condition: As part of our audit procedures, we identified approximately \$228,000 of bond discount that was not recorded on the District's fund level financial statements as of September 30, 2017.
- Criteria: Internal controls relating to the accounting process related to bond issuances should be in place to provide reasonable assurance that bond issuance related costs are properly recorded.
- Cause: The District only recorded the cash activity of the bond issuance.
- Effect: Bond issuance costs and long-term debt on the financial statements were understated by approximately \$228,000.
- Recommendation: We recommend the District record the face amount of bond proceeds and related issuance costs.

The District's response to the finding identified in our audit is described below. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

- Management Response: The District has already taken further steps to ensure that this oversight is avoided in the future.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida

June 28, 2018

MANAGEMENT LETTER

(850) 837-3141
(850) 654-4619 (fax)
CRlcpa.com

To the Board of Supervisors
Tomoka Community Development District
Flagler County, Florida

Report on the Financial Statements

We have audited the financial statements of the Tomoka Community Development District ("District") as of and for the fiscal year ended September 30, 2017, and have issued our report thereon dated June 28, 2018.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

Other Reports and Schedule

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in this report, which is dated June 28, 2018, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The information required is disclosed in the notes to the financial statements.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Annual Financial Report

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, requires that we apply appropriate procedures and communicate the results of our determination as to whether the annual financial report for the District for the fiscal year ended September 30, 2017, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2017. In connection with our audit, we determined that these two reports were in agreement.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida
June 28, 2018



Carr, Riggs & Ingram, LLC
Certified Public Accountants
500 Grand Boulevard
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Miramar Beach, Florida 32550

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INDEPENDENT ACCOUNTANTS' REPORT

To the Board of Supervisors
Tomoka Community Development District
Flagler County, Florida

We have examined Tomoka Community Development District's compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2017. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2017.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Riggs & Ingram, L.L.C.

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida
June 28, 2018