

**ESTERO FIRE RESCUE DISTRICT**

**BASIC FINANCIAL STATEMENTS  
TOGETHER WITH REPORTS OF  
INDEPENDENT AUDITORS**

**YEAR ENDED SEPTEMBER 30, 2018**

**ESTERO FIRE RESCUE DISTRICT  
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## REPORT OF INDEPENDENT AUDITOR

Board of Commissioners  
Estero Fire Rescue District  
Estero, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Estero Fire Rescue District (the "District") as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error.

## **Auditor's Responsibility, continued**

In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of September 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Change in Accounting Principle**

As discussed in Note H to the financial statements, the District adopted the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, during the year ended September 30, 2018. Our opinions are not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparisons, and other required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated April 26, 2019 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters included under the heading INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS.

**Other Reporting Required by *Government Auditing Standards*, continued**

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Ashley, Brown & Co.*

Punta Gorda, Florida  
April 26, 2019

## **Management's Discussion and Analysis**

(unaudited)

This discussion and analysis of the Estero Fire Rescue District's (the "District") financial statements is designed to introduce the basic financial statements and provide an analytical overview of the District's financial activities for the fiscal year ended September 30, 2018. The basic financial statements are comprised of the government-wide financial statements, governmental fund financial statements, and notes. We hope this will assist readers in identifying significant financial issues and changes in the District's financial position.

### **Estero Fire Rescue Highlights**

- At close of fiscal year 2018 the District's assets and deferred outflow of resources exceeded its liabilities and deferred inflow of resources, resulting in a net position of \$26,786,114 on a government wide basis.
- Total net position increased \$1,306,303, or 5.1 percent, in comparison to the prior year.
- The increase to net position is due primarily to an increase in current assets and capital assets. The unrestricted balance of \$16,953,786 can be used to meet ongoing obligations of the District and fund amounts assigned by the Board.
- General and program revenues increased \$874,380, or 6.0 percent, in comparison to the prior year primarily due to an increase in property values which led to an increase in ad valorem revenue.
- Total program expenses reported an increase of \$175,145, or 1.3 percent, in comparison to the prior year. This increase is due to an increase in personnel expenses, operating costs, and total depreciation.

### **Government-wide Financial Statements**

Government-wide financial statements (Statement of Net Position and Statement of Activities found on pages 11 and 12) are intended to allow a reader to assess a government's operational accountability. Operational accountability is defined as the extent to which the government has met its operation objectives efficiently and effectively, using all resources available for that purpose, and whether it can continue to meet its objectives for the foreseeable future. Government-wide financial statements concentrate on the District as a whole and do not emphasize fund types.

The Statement of Net Position (page 11) presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. The District's capital assets (land, property, and equipment) are included in this statement and reported net of their accumulated depreciation, when applicable.

The Statement of Activities (page 12) presents revenue and expense information showing how the District's net position changed during the fiscal year. Both statements are measured and reported using the economic resource measurement focus (revenues and expenses) and the accrual basis of accounting (revenue recognized when earned and expenses recognized when a liability is incurred).

**Fund Financial Statements**

The accounts of the District are organized on the basis of governmental funds; a fund is considered a separate accounting entity. The operation of funds are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Government resources may be allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District is reporting all financial activity in the General Fund for the fiscal year ended September 30, 2018. The activity for restricted amounts is administered separately; however, for reporting purposes there is no need or requirement to report the restricted activity in separate funds.

Governmental fund financial statements (found on pages 13 and 15) are prepared on the modified accrual basis using the current financial resources measurement focus. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available as net current assets. Grant revenue, however, is recognized when the grant related expense is incurred.

**Notes to the Financial Statements**

The notes to the financial statements explain in detail some of the data contained in the preceding statements and begin on page 21. These notes are essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Government-Wide Financial Analysis**

The government-wide financial statements were designed so the user could determine if the District is in a better or worse financial condition from the prior year.

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The following is a condensed summary of net position for the primary government for fiscal years 2018 and 2017:

**Summary of Net Position**

	2018	2017
<b>Assets:</b>		
Current Assets	\$ 17,127,812	\$ 15,036,997
Capital Assets	10,669,957	10,332,874
Total Assets	27,797,769	25,369,871
<b>Deferred Outflow of Resources:</b>		
Accumulated Decreases in Fair Value Hedge	85,260	149,878
Deferred Amount on Pension	6,695,705	7,334,848
Total Deferred Outflow of Resources	6,780,965	7,484,726
Total Assets and Deferred Outflow of Resources	\$ 34,578,734	\$ 32,854,597
<b>Liabilities:</b>		
Current Liabilities	\$ 1,036,743	\$ 951,420
Unearned Revenue	85,000	68,000
Non-current Liabilities	4,651,059	3,922,755
Total Liabilities	5,772,802	4,942,175
<b>Deferred Inflow of Resources:</b>		
Deferred Amount on Pension	2,019,818	2,432,611
Total Deferred Inflow of Resources	\$ 2,019,818	\$ 2,432,611
Total Liabilities and Deferred Inflow of Resources	7,792,620	7,374,786
<b>Net Position:</b>		
Net Investment in Capital Assets	9,248,907	8,698,785
Restricted	583,421	583,421
Unrestricted	16,953,786	16,197,605
Total Net Position	26,786,114	25,479,811
Total Liabilities, Deferred Inflow of Resources, and Net Position	\$ 34,578,734	\$ 32,854,597

Current assets represent 61.6 percent of total assets. Current assets are comprised of unrestricted cash and Certificate of Deposits of \$14,685,826, restricted cash of \$720,380, and other assets of \$1,721,606. The unrestricted cash represents amounts that are available for spending at the District's discretion. Restricted cash includes impact fees restricted for debt repayment and the debt reserve required by the notes.

The investment in capital assets is comprised of land and improvements, buildings, vehicles, and equipment, net of accumulated depreciation and the outstanding related debt used to acquire the assets. The Restricted Net Position is comprised of \$583,421 for repayment of debt.

The following schedule reports the revenues, expenses, and changes in net position for the District for the current fiscal years 2018 and 2017:

**Summary of Activities**

	2018	2017
Revenues:		
General Revenues		
Ad Valorem Taxes	\$ 14,287,567	\$ 13,506,631
Insurance Premium Tax for Firefighters' Pension	300,072	304,597
Interest	130,640	94,737
Gain (Loss) on Sale of Capital Assets	5,497	894
Other Revenues	163,129	250,597
Program Revenues		
Federal, State, and Local Grants	5,000	3,323
State Shared	26,726	23,280
Charges for Services	179,883	141,378
Impact Fees	353,030	251,727
Total Revenues	15,451,544	14,577,164
Expenses:		
Public Safety - Fire and Rescue Services	13,468,005	13,292,860
Increase in Net Position	1,983,539	1,284,304
Net Position - Beginning of the Year, as restated (Note M)	24,802,575	24,195,507
Net Position - End of the Year	\$ 26,786,114	\$ 25,479,811

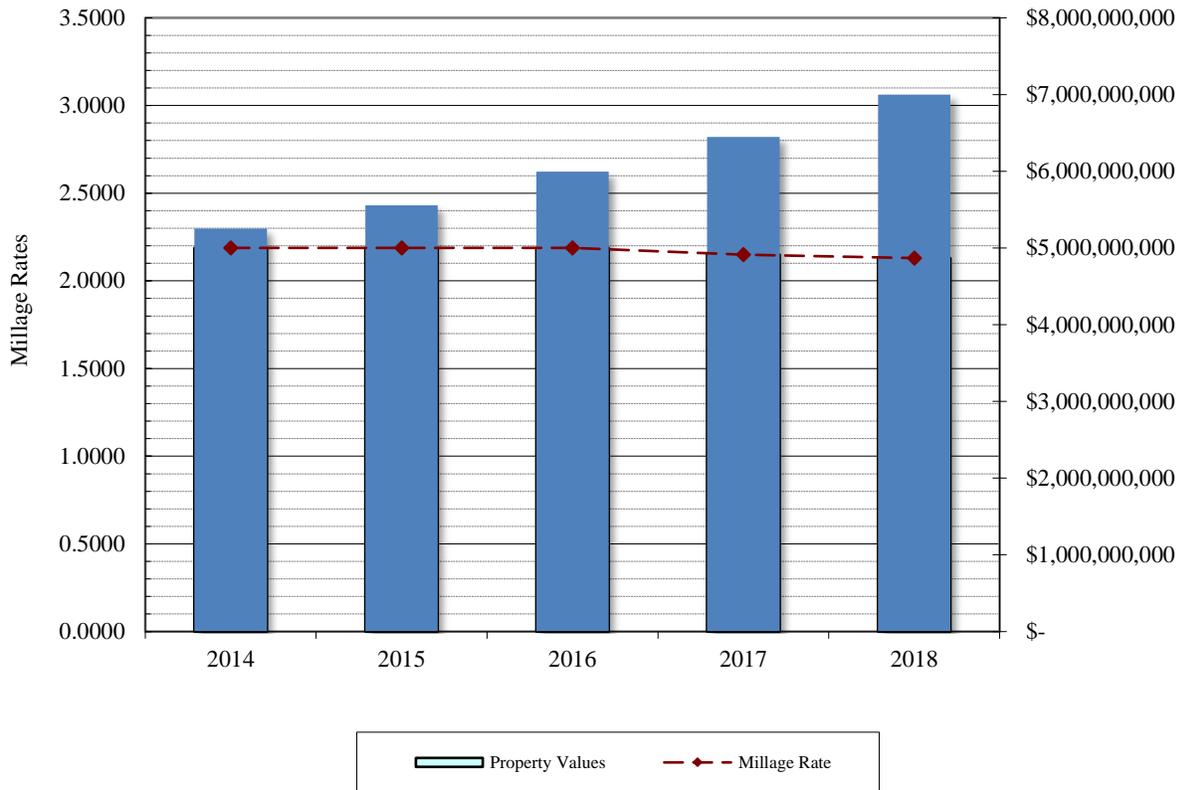
Total revenues increased \$874,380 or 6.0 percent, in comparison to prior year. Total expenditures increased by \$175,145, or 1.3 percent, in comparison to prior year. This is primarily the result of increases in salaries and pension expense.

**Additional Financial Overview**

Property values have increased by approximately \$1,745,609,915 or 33.2 percent, in the past five years. The taxable property value has been increasing in the last 5 years and the area noticed an increase of 8.6 percent between fiscal years 2017 and 2018. The District adopted a millage rate of 2.13 for fiscal year 2018. The millage rate decreased from the 2.15 adopted in 2017. Ad Valorem tax revenues increased by \$780,936, or 5.8 percent, in comparison to the prior year. Estero Fire Rescue's millage rate continues to be one of the lowest fire district millage rates in the region.

The following schedule compares the change in property value and growth in millage rates for the past five years:

**Property Values and Millage Assessed**



Impact fee receipts increased \$101,303, or 40.2 percent, in comparison to the prior year; however, overall impact fees have experienced an average increase of 35.4 percent for the last five years. Impact fees had a dramatic increase from fiscal year 2014 to fiscal year 2015, decreased in 2016, and increased again in 2017 and 2018. The five year trend of impact fee receipts compounded with the increase in property values is a positive indicator the economy is maintaining stability. The District will continue to anticipate conservative growth for budget purposes and long term planning.

**Budgetary Highlights**

Esterio Fire Rescue adopts an annual budget for its General Fund as required by Florida Statute. Budget versus actual comparisons are reported on pages 17 and 18. Budget transfers are made from time to time in the General Fund to manage unanticipated costs as they relate to originally estimated amounts. The General Fund difference between the final budgeted expenditures and actual expenditures represents a favorable variance of \$522,133, or 3.5 percent.

## Debt Administration

At September 30, 2018, the District had \$1,335,790 of outstanding debt for notes payable. Total long-term liabilities of \$4,651,059, which includes notes payable, derivative instrument, an implicit subsidy for OPEB, compensated absences, and deferred compensation, increased \$51,068, or 1.1 percent, in comparison to the prior year. The increase is significantly due to the change in reporting standards for OPEB. The following is a schedule of the District's outstanding notes payable as of September 30, 2018 and 2017:

<b>Outstanding Debt</b>		
	<u>2018</u>	<u>2017</u>
Series 2007 A	<u>1,335,790</u>	<u>1,484,211</u>
Total	<u>\$ 1,335,790</u>	<u>\$ 1,484,211</u>

The General Fund is currently responsible for payment of the debt. Impact Fees designated for debt will be used for debt as they become available. The District's debt was collateralized by future impact fee revenue. As such, general dollars currently paying debt will be reimbursed by future impact fee revenue. Additional information on the repayment process can be found in Note L on page 54-55.

Additional information on the District's long-term debt can be found in Note E on pages 36-37.

## Capital Assets

Non-depreciable capital assets include land and depreciable assets include buildings and improvements, vehicles, and equipment.

The following is a schedule of the District's capital assets as of September 30, 2018 and 2017:

<b>Capital Assets</b>		
	<u>2018</u>	<u>2017</u>
<b>CAPITAL ASSETS</b>		
Land	\$ 2,021,890	\$ 2,021,890
Construction in Progress	<u>601,827</u>	<u>-</u>
Total Capital Assets Not Depreciated	<u>2,623,717</u>	<u>2,021,890</u>
Buildings and Improvements	9,283,660	9,290,389
Vehicles	6,022,636	6,263,966
Equipment	<u>1,442,475</u>	<u>1,037,043</u>
Total Capital Assets Being Depreciated	<u>16,748,771</u>	<u>16,591,398</u>
<b>ACCUMULATED DEPRECIATION</b>		
Buildings and Improvements	(3,799,999)	(3,517,075)
Vehicles	(4,169,640)	(4,154,002)
Equipment	<u>(732,892)</u>	<u>(609,337)</u>
Total Accumulated Depreciation	<u>(8,702,531)</u>	<u>(8,280,414)</u>
Total Capital Assets Being Depreciated, Net	<u>8,046,240</u>	<u>8,310,984</u>
<b>CAPITAL ASSETS, NET</b>	<u>\$ 10,669,957</u>	<u>\$ 10,332,874</u>

Noteworthy capital asset activity that took place in fiscal year 2018 is as follows:

- The District purchased forty two new air packs to maintain within current NFPA standards. The capital outlay was approximately \$227,642.
- The District purchased two new fire inspector vehicles and an LMTV replace aging vehicles and apparatus. The capital outlay was approximately \$109,913
- The District purchased new extrication equipment to upgrade some older equipment at the end of its life. The capital outlay was approximately \$27,265.
- The District purchased new EMS equipment including two new AEDs, two new video laryngoscopes, and a new cardiac monitor to replace older equipment. The capital outlay was approximately \$37,070.
- The District purchased exhaust removal systems for the station bays to increase employee health and safety. The capital outlay was approximately \$75,420.
- The District purchased new equipment including computers and network firewalls to replace expiring and outdated equipment. The capital outlay was approximately \$36,418.

### **Economic Factors and Next Year's Budget Rates**

The following were factors considered when next year's budget (2018-2019) was prepared:

- Property values within the District increased approximately \$283,122,150 or 4.0 percent, to \$7,282,401,232. When property values increase, the rolled-back millage rate decreases so tax revenue may remain unchanged. Although the District adopted the same millage rate of 2.13 in FY 2019, the tax levy increased by \$656,482. When the millage rate adopted exceeds the calculated rolled-back rate, the government is levying a tax increase, regardless of the change in the millage rate. The rolled-back rate formula essentially provides a rate relative to the current property values, which creates a tax levy equal to the amount in the previous year. The property values used in the rolled-back rate formula excludes, among other things, amounts for new construction and improvements, essentially rolling back a government's operating revenue to that of the prior year.
- The District budgeted for several new capital items to include a new fire ready boat, two new vehicles, fire equipment for a new fire truck, land acquisition, and new radios.
- With the anticipated increase to revenue and expenditures, the District is anticipating a net increase to fund balance in an amount of \$78,006.

### **Request for Information**

The financial report is designed to provide the reader an overview of Estero Fire Rescue District. Questions regarding any information provided in this report should be directed to:

*Estero Fire Rescue District, 21500 Three Oaks Pkwy, Estero, Florida 33928, or by calling (239) 390-8000.*

**ESTERO FIRE RESCUE DISTRICT**  
**STATEMENT OF NET POSITION**  
**September 30, 2018**

<b>ASSETS</b>	<u>Governmental Activities</u>
Cash	\$ 14,685,826
Prepaid Items	29,369
Accounts Receivable	33,670
Due from Other Governments	264,667
Restricted Assets:	
Cash	720,380
Due from Other Governments	200,101
Pension Asset	1,193,799
Capital Assets:	
Land	2,021,890
Construction in Progress	601,827
Depreciable Buildings, Equipment, and Vehicles, Net of Accumulated Depreciation	<u>8,046,240</u>
<b>TOTAL ASSETS</b>	<b>27,797,769</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Accumulated Decreases in Fair Value of Hedging Derivative	85,260
Deferred Amount on Pensions	<u>6,695,705</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<b><u>\$ 34,578,734</u></b>
<b>LIABILITIES</b>	
Accounts Payable and Accrued Expenses	\$ 1,036,743
Unearned Revenue	85,000
OPEB Liability	-
Noncurrent Liabilities:	
Long-Term Liabilities:	
Due within one year	148,421
Due in more than one year	<u>4,502,638</u>
<b>TOTAL LIABILITIES</b>	<b>5,772,802</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Amount on Pensions	<u>2,019,818</u>
<b>TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>	<b><u>7,792,620</u></b>
<b>NET POSITION</b>	
Net Investment in Capital Assets	9,248,907
Restricted for:	
Debt Service	583,421
Unrestricted	<u>16,953,786</u>
<b>TOTAL NET POSITION</b>	<b><u>26,786,114</u></b>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<b><u>\$ 34,578,734</u></b>

**ESTERO FIRE RESCUE DISTRICT  
STATEMENT OF ACTIVITIES  
Year Ended September 30, 2018**

	<u>Governmental Activities</u>
<b>PROGRAM EXPENSES</b>	
Public Safety - Fire and Rescue Services	
Personal Services	\$ 10,661,471
Operating	1,938,166
Depreciation	808,812
Interest and Fiscal Charges	59,556
TOTAL PROGRAM EXPENSES	<u>13,468,005</u>
<b>PROGRAM REVENUES</b>	
Insurance Premium Tax for Firefighters' Pension	300,072
Federal, State, and Local Grants	5,000
State Shared	26,726
Charges for Services	179,883
Impact Fees	353,030
TOTAL PROGRAM REVENUES	<u>864,711</u>
NET PROGRAM EXPENSES	<u>12,603,294</u>
<b>GENERAL REVENUES</b>	
Ad Valorem Taxes	14,287,567
Interest	130,640
Gain (Loss) on Sale of Capital Assets	5,497
Other Revenues	163,129
TOTAL GENERAL REVENUES	<u>14,586,833</u>
INCREASE IN NET POSITION	1,983,539
<b>NET POSITION - Beginning of the Year, as restated (Note M)</b>	<u>24,802,575</u>
<b>NET POSITION - End of the Year</b>	<u><u>\$ 26,786,114</u></u>

**ESTERO FIRE RESCUE DISTRICT  
BALANCE SHEET – GENERAL FUND  
September 30, 2018**

**ASSETS**

*Unrestricted*

Cash	\$ 14,685,826
Prepaid Items	29,369
Accounts Receivable	33,596
Due from Other Governments	<u>264,667</u>
<b>TOTAL UNRESTRICTED</b>	<b>15,013,458</b>

*Restricted*

Cash	720,380
Due from Other Governments	<u>200,101</u>
<b>TOTAL RESTRICTED</b>	<b>920,481</b>

<b>TOTAL ASSETS</b>	<b><u>\$ 15,933,939</u></b>
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**LIABILITIES AND FUND BALANCE**

**LIABILITIES**

Accounts Payable and Accrued Expense	\$ 1,036,743
Unearned Revenue	<u>85,000</u>
<b>TOTAL LIABILITIES</b>	<b>1,121,743</b>

**FUND BALANCE**

*Restricted*

Debt	445,091
Impact Fees	300,326

*Committed*

Capital Improvement Program	4,611,319
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*Nonspendable*

Prepaid Items	29,369
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*Assigned*

Community Safety Program	22,865
Mobile Radio Fund	85,000
VEBA Contributions	175,064

*Unassigned*

<b>TOTAL FUND BALANCE</b>	<u>9,143,162</u>
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b><u>\$ 15,933,939</u></b>

**ESTERO FIRE RESCUE DISTRICT  
RECONCILIATION OF THE BALANCE SHEET –  
GENERAL FUND TO THE STATEMENT OF NET POSITION  
September 30, 2018**

	<u>Amounts</u>
Total Fund Balance for General Fund	\$ 14,812,196
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Pension assets used in governmental activities are not financial resources and therefore, are not reported in the general fund.	1,193,799
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the general fund.	
Capital assets not being depreciated:	
Land & Improvements	2,021,890
Construction in Progress	601,827
Capital assets being depreciated:	
Building, Equipment, and Vehicles	\$ 16,748,771
Less Accumulated Depreciation	<u>(8,702,531)</u>
	8,046,240
Deferred outflows of resources are not recognized in the general fund; however, they are recorded in the statement of net position under full accrual accounting.	
Pension earnings and experience	6,695,705
Derivative Instruments	85,260
Deferred inflows of resources are not recognized in the general fund; however, they are recorded in the statement of net position under full accrual accounting.	
Pension assumptions	(2,019,818)
Long-term liabilities are not due and payable in the current period and therefore, are not reported in the funds.	
Series 2007A Promissory Note Payable	(1,335,790)
Termination Benefit	(59,404)
Compensated Absences	(1,057,813)
Derivative Instruments	(85,260)
Implicit Subsidy (OPEB)	<u>(2,112,792)</u>
	(4,651,059)
Expenditures for services extending over more than one accounting period are not allocated between or among accounting periods, but are accounted for as expenditures of the period of acquisition in the governmental funds.	<u>74</u>
Total Net Position of Governmental Activities	<u>\$ 26,786,114</u>

**ESTERO FIRE RESCUE DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS  
Year Ended September 30, 2018**

**Revenues**

Ad Valorem Taxes	\$ 14,287,567
Insurance Premium Tax for Firefighters' Pension	300,072
Intergovernmental:	
State Shared	26,726
Local Grant	5,000
Charges for Services	179,883
Miscellaneous:	
Impact Fees	353,030
Community Safety Program Donations	6,807
Interest	130,640
Other	156,248
TOTAL REVENUES	<u>15,445,973</u>

**EXPENDITURES**

Current	
Public Safety	
Personnel Services	10,868,462
Operating Expenditures	1,938,166
Capital Outlay	1,146,098
Debt Service	
Principal Reduction	148,421
Interest and Fiscal Charges	59,556
TOTAL EXPENDITURES	<u>14,160,703</u>

EXCESS OF REVENUES OVER EXPENDITURES	<u>1,285,270</u>
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**OTHER FINANCING SOURCES**

Proceeds from Sale of Capital Assets	<u>5,700</u>
TOTAL OTHER FINANCING SOURCES	<u>5,700</u>

NET CHANGE IN FUND BALANCE	<u>1,290,970</u>
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FUND BALANCE - Beginning of the Year	<u>13,521,226</u>
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FUND BALANCE - End of the Year	<u><u>\$ 14,812,196</u></u>
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**ESTERO FIRE RESCUE DISTRICT  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE –  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
Year Ended September 30, 2018**

	<u>Amounts</u>
Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balance - general fund	\$ 1,290,970
General fund reports capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	337,286
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to increase net position.	(129)
Repayment of principal is an expenditure in the general fund but reduces the liability in the statement of net position.	
Repayments:	
Notes payable	148,421
Some expenses reported in the statement of activities do (do not) require the use of current financial resources and therefore, are (are not) reported as expenditures in the governmental funds.	
Increase in compensated absences	\$ (38,321)
Increase in termination benefits	<u>(4,230)</u>
	(42,551)
The increase in OPEB expense does not affect the use of financial resources and is not reflected as an increase of expenditures in the governmental funds.	(221,556)
The reduction of pension expense does not affect the use of financial resources and is not reflected as a reduction of expenditures in the governmental funds.	<u>471,098</u>
Change in Net Position of Governmental Activities	<u>\$ 1,983,539</u>

**ESTERO FIRE RESCUE**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND**  
**Year Ended September 30, 2018**

REVENUES	General Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget
Taxes				
Ad Valorem Taxes	\$ 14,234,213	\$ 14,234,213	\$ 14,287,567	\$ 53,354
Insurance Premium Tax for Pension	300,000	300,072	300,072	-
Subtotal - Taxes	14,534,213	14,534,285	14,587,639	53,354
Intergovernmental:				
Federal Grant	-	-	-	-
State Shared (Degree Incentive)	22,320	22,320	26,726	4,406
State and local grants	80,000	80,000	5,000	(75,000)
Subtotal - Intergovernmental	102,320	102,320	31,726	(70,594)
Charges for services				
EMS Standby	33,000	33,000	45,395	12,395
Public Safety Classes	14,000	14,000	35,696	21,696
False Alarm Fees	2,000	2,000	5,800	3,800
Permit & Plan Review Fees	22,000	22,000	44,681	22,681
Community Safety Program Vaccine Program	-	-	-	-
Training Classes	-	-	-	-
Inspection Fees	57,200	57,200	48,311	(8,889)
Subtotal - Charges for Services	128,200	128,200	179,883	51,683
Miscellaneous:				
Impact Fees	130,000	130,000	353,030	223,030
Community Safety Program	1,500	1,500	6,807	5,307
Interest				
Operating Interest	35,000	35,000	62,679	27,679
Other Interest	13,000	13,000	66,611	53,611
Impact Fees Interest - Restricted	1,200	1,200	1,350	150
Other				
Ambulance Bay Rent	28,458	28,458	28,458	-
Miscellaneous	500	500	127,790	127,290
Subtotal - Miscellaneous	209,658	209,658	646,725	437,067
TOTAL REVENUES	14,974,391	14,974,463	15,445,973	471,510
<b>EXPENDITURES</b>				
Current				
Public Safety				
Personal Services:				
Regular Salaries/Wages/Unemployment	6,136,403	5,998,473	5,960,854	37,619
Other Salaries and Wages	61,656	91,185	89,771	1,414
Overtime	189,000	189,000	173,255	15,745
Special Pay	846,857	774,657	725,714	48,943
FICA Taxes	553,400	553,400	513,710	39,690

(continued on next page)

**ESTERO FIRE RESCUE DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND**  
**Year Ended September 30, 2018**

	General Fund			Variance with Final Budget
	Original Budget	Final Budget	Actual	
Retirement Contributions	1,809,449	1,809,521	1,741,169	68,352
Life, Health Insurance	1,545,565	1,408,325	1,385,645	22,680
Workers' Compensation Insurance	314,500	314,500	278,344	36,156
Other Postemployment Benefits	220,658	220,658	175,064	45,594
Subtotal - Personnel Services	<u>11,677,488</u>	<u>11,359,719</u>	<u>11,043,526</u>	<u>316,193</u>
Operating Expenditures:				
Property Appraiser Fees	99,537	99,537	79,704	19,833
Tax Collector Fees	297,441	297,441	288,441	9,000
Professional Services	201,159	138,457	98,263	40,194
Accounting and Auditing	59,375	59,375	34,375	25,000
Other Services (Janitorial)	11,400	11,400	5,308	6,092
Travel	78,654	78,554	44,393	34,161
Communications and Freight Services	128,541	128,541	123,903	4,638
Utility Services	64,068	64,068	59,684	4,384
Rentals and leases	2,300	2,567	2,567	-
Insurance	176,357	176,357	155,261	21,096
Repair and Maintenance Services	519,410	544,166	541,384	2,782
Printing and Binding	2,965	2,965	292	2,673
Promotional Activities	18,625	22,961	12,007	10,954
Other Current Charges and Obligations	34,190	34,190	32,617	1,573
Office Supplies	15,500	15,500	13,824	1,676
Operating Supplies	344,485	366,485	366,197	288
Training, Subscriptions, Memberships	145,757	101,201	79,946	21,255
Subtotal - Operating Expenditures	<u>2,199,764</u>	<u>2,143,765</u>	<u>1,938,166</u>	<u>205,599</u>
Capital Outlay:				
Vehicles	310,000	711,740	711,740	-
Equipment	419,710	398,710	397,939	771
Information Technology	42,800	35,800	36,419	(619)
Subtotal - Capital Outlay	<u>772,510</u>	<u>1,146,250</u>	<u>1,146,098</u>	<u>152</u>
Debt Service:				
Principal Retirement - Unrestricted	148,422	148,422	148,421	1
Interest and Fiscal Charges - Unrestricted	59,744	59,744	59,556	188
Subtotal - Debt Service	<u>208,166</u>	<u>208,166</u>	<u>207,977</u>	<u>189</u>
TOTAL EXPENDITURES	14,857,928	14,857,900	14,335,767	522,133
EXCESS OF REVENUES OVER EXPENDITURES	116,463	116,563	1,110,206	(50,623)
<b>OTHER FINANCING SOURCES</b>				
Proceeds from Sale of Capital Assets	-	-	5,700	5,700
TOTAL OTHER FINANCING	<u>-</u>	<u>-</u>	<u>5,700</u>	<u>5,700</u>
NET CHANGE IN FUND BALANCE	116,463	116,563	1,115,906	999,343
Beginning Fund Balance	11,920,394	12,326,109	13,521,226	1,195,117
TOTAL FUND BALANCE - BEGINNING	<u>11,920,394</u>	<u>12,326,109</u>	<u>13,521,226</u>	<u>1,195,117</u>
Ending Fund Balance	11,920,394	12,326,109	14,637,132	2,311,023
TOTAL FUND BALANCE - ENDING	<u>\$ 11,920,394</u>	<u>\$ 12,326,109</u>	<u>\$ 14,637,132</u>	<u>\$ 2,311,023</u>
VEBA Contributions - Reconciliation to GAAP			175,064	
TOTAL FUND BALANCE - ENDING			<u>\$ 14,812,196</u>	

**ESTERO FIRE RESCUE DISTRICT  
 STATEMENT OF FIDUCIARY NET POSITION – FIDUCIARY FUND  
 September 30, 2018**

<b>ASSETS</b>	<u>Firefighters' Trust</u>
Cash	\$ 109,897
Contributions Receivable	91,389
Investments, at fair value:	
Pooled/common/comingled funds:	
Fixed Income Funds	\$ 8,709,337
Equity Funds	<u>18,655,015</u>
Total investments at fair value	<u>27,364,352</u>
 TOTAL ASSETS	 27,565,638
 <b>LIABILITIES</b>	
Prepaid Contributions	<u>587,171</u>
 <b>PLAN NET POSITION</b>	
<b>RESTRICTED FOR PENSIONS</b>	<u><u>\$ 26,978,467</u></u>

**ESTERO FIRE RESCUE DISTRICT  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –  
FIDUCIARY FUND  
Year Ended September 30, 2018**

	<u>Firefighters' Trust</u>
<b>ADDITIONS</b>	
Contributions	
Employer	\$ 1,380,648
Plan Members	158,408
State Contributions	<u>300,072</u>
Total Contributions	1,839,128
Investment Income (Expense)	
Net Appreciation in Fair Value of Investments	1,845,465
Less: Investment Expenses	<u>(35,528)</u>
Total Investment Income	<u>1,809,937</u>
TOTAL ADDITIONS	<u>3,649,065</u>
<b>DEDUCTIONS</b>	
Benefits Paid	165,996
Administrative Expenses	<u>42,167</u>
TOTAL DEDUCTIONS	<u>208,163</u>
NET INCREASE IN PLAN NET POSITION	3,440,902
<b>PLAN NET POSITION - Beginning of Year</b>	<u>23,537,565</u>
<b>PLAN NET POSITION - End of Year</b>	<u><u>\$26,978,467</u></u>

The accompanying notes are an integral part of this statement.

**ESTERO FIRE RESCUE DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Organization and nature of activities**

Estero Fire Rescue District (the "District") is an independent special taxing district located in southern Lee County, Florida. The District was established on June 25, 1976 by Laws of Florida, Chapter 76-408. The District's governing legislation was recreated, reenacted and codified by the Laws of Florida, Chapter 2000-437 on July 5, 2000. The District is governed by a five-member (5) elected Board of Commissioners. Commissioners serve on a staggered four (4) year term basis.

The District provides fire control and rescue services, fire safety inspections, fire prevention education, and EMS services. In providing these services, the District operates and maintains four (4) station houses, an administrative building and the related equipment, and employs 67 professional firefighters and administrative and support personnel.

**Summary of significant accounting policies**

The following is a summary of the significant accounting policies used in the preparation of these basic financial statements.

**Reporting entity**

Governmental Accounting Standards Board (GASB) Statement Number 14, "Financial Reporting Entity" (GASB 14), as amended, requires the financial statements of the District (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Based on the criteria established in GASB 14, as amended, there are no component units included and/or required to be included in the District's financial statements.

**Government-wide Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the District and do not emphasize fund types. These governmental activities comprise the primary government. General governmental and intergovernmental revenues support the governmental activities. The purpose of the government-wide financial statements is to allow the user to be able to determine if the District is in a better or worse financial position than the prior year .

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the pension fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement Number 33, "Accounting and Financial Reporting for Nonexchange Transactions" (GASB 33).

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Government-wide Financial Statements (Continued)**

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability in the government-wide financial statements, rather than as expenditures.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit for goods, services, or privileges provided by a given function, such as inspection fees, and 2) grants and contributions that are restricted to meeting the operational or capital improvements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

**Fund Financial Statements**

The accounts of the District are organized on the basis of funds; a fund is considered a separate accounting entity. The operation of funds are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Government resources may be allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the District's governmental and fiduciary funds are presented after the government-wide financial statements. The fiduciary statement includes financial information for the firefighters' pension fund. The fiduciary fund represents assets held by the District in a trustee capacity for the benefit of other individuals.

**Governmental Funds**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current period or soon thereafter to pay liabilities of the current period.

The District's only major fund, the General Fund, is presented in the governmental fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB Statement Number 34, "Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments" (GASB 34).

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Fiduciary Fund**

A Fiduciary Fund accounts for assets held by the government in a trustee capacity or as an agent on behalf of others. Specifically, a trust fund accounts for assets held by the government under the terms of a formal trust agreement. The District has one fiduciary fund: a pension trust fund—the Retirement Plan and Trust for the Firefighters of Estero Fire Rescue District.

The Fiduciary Fund is excluded from the government-wide financial statements because the resources of that fund are not available to support the District's programs.

**Measurement Focus and Basis of Accounting**

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources management focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period and soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers tax revenues to be available if they are collected within sixty days of the end of the current fiscal period.

Revenues susceptible to accrual are property taxes, interest on investments, charges for services and intergovernmental revenues. Property taxes are recorded as revenues in the fiscal year in which they are levied, provided they are collected in the current period or within sixty days thereafter. Interest on invested funds is recognized when earned.

Intergovernmental revenues that are reimbursements for specific purposes or projects are recognized when all eligibility requirements are met.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include: (1) principal and interest on long-term debt, if any, which is recognized when due, and (2) expenditures are generally not divided between years by the recording of prepaid expenditures.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Measurement Focus and Basis of Accounting (Continued)**

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

**Major Funds**

The District reports the following major governmental fund:

The General Fund is the District's only major governmental and operating fund. It accounts for all financial resources of the District. Restricted funds are accounted for separately within the General Fund. Restricted activities include those activities related to impact fees and projects funded by loan proceeds. The community safety program is also accounted for in the District's General Fund and those funds are assigned to activities relating to promoting safety through education, for supporting the Estero Fire Rescue Cadet Program, and providing smoke alarms and emergency relief.

**Investments**

The District adheres to the requirements of GASB Statement Number 31, "*Accounting and Financial Reporting for Certain Investments and for External Investment Pools*", as amended, GASB Statement Number 79, "*Certain External Investment Pools and Pool Participants*," GASB Statement Number 40, "*Deposit and Investment Risk Disclosures—an amendment of GASB Statement Number 3*," and GASB Statement Number 72, "*Fair Value Measurement and Application*."

Investments consist of the Florida Municipal Pension Trust Fund.

The District's Firefighters' Retirement Plan is part of a collectively managed single-employer plan, and therefore reports all income (loss) from investments as allocated investment income as it is not feasible to allocate specific components of income to a specific plan.

**Capital Assets**

Capital assets, which include land, buildings and improvements, equipment, and vehicles, are reported in the government-wide financial statements in the Statement of Net Position.

The District follows a capitalization policy which calls for capitalization of all capital assets that have a cost or donated value of \$1,000 or more and have a useful life in excess of three years.

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their acquisition cost on the date donated. No debt-related interest expense is capitalized as part of general capital assets in accordance with GASB 34.

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Capital Assets (Continued)**

The acquisition of land and construction projects utilizing resources received from federal and state agencies are capitalized when the related expenditure is incurred.

Maintenance, repairs, and minor renovations are not capitalized. Expenditures that materially increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement, the cost and related accumulated depreciation is eliminated from the respective accounts.

Depreciable capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings and improvements	3-35
Equipment	3-7
Vehicles	4-15

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The District reports deferred outflows for interest rate swaps, as well as for changes in actuarial assumptions on pension plan investments. A deferred outflow on interest rate swaps results from the difference in the interest rates paid and received. This amount is deferred and fair value is adjusted over the term of the interest rate swap agreement. The amounts relating to the pension plan will be recognized as increases in pension expense in future years.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The deferred inflows of resources reported in the District's statement of net position represent changes in actuarial assumptions. These amounts will be recognized as reductions in pension expense in future years.

**Pensions**

For purposes of measuring the net pension (asset)/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Firefighters' Retirement Plan (Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Budgets and Budgetary Accounting**

The District adopted an annual budget for the General Fund which included budgeted appropriated expenditures equal to budgeted revenue and beginning fund balance.

The District follows these procedures in establishing budgetary data for the General Fund:

1. During the summer of each year, the District's Fire Chief submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing on the upcoming October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. The budget is adopted by approval of the Board of Commissioners.
4. Budget amounts, as shown in these financial statements, are as originally adopted and as amended by the Fire Chief and Board of Commissioners.
5. The budget was adopted on a basis consistent with accounting principles generally accepted in the United States of America. From time to time there may be activity that differs from a basis consistent with GAAP. For the year ended September 30, 2017, no differences were noted.
6. The level of control for appropriations is exercised at the account level.
7. Appropriations for expenditures lapse at year-end.

The Board of Commissioners approved one (1) separate request to reconcile budget amounts at the program level and/or the account level during the year ended September 30, 2018. The Fire Chief has the authority to reclassify budgeted amounts at the account level up to \$10,000, and such reclassifications are performed as needed. During the year ended September 30, 2018, the Fire Chief approved no separate requests to transfer budgeted amounts at the account level. These transfers are reclassification transactions necessary to appropriately manage the budget. Overall expenditure amounts would not change as a result of these types of transfers.

**Other Post Employment Benefits (OPEB)**

In fiscal year 2018, the District implemented GASB Statement Number 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Compensated Absences**

The District's employees accumulate annual personal leave, based on the number of years of continuous service and the bargaining unit contract. Upon termination of employment, employees can receive payment of accumulated annual leave, if certain criteria are met. Annually, the District will purchase banked hours in excess of 200 hours for administrative employees; 500 hours for 40 hour chief officers, executive staff, and bargaining unit employees; and 600 hours for 56 hour chief officers and bargaining unit employees. The cost of personal leave benefits (compensated absences) are expended in the General Fund when payments are made to employees. However, the liability for all accrued personal leave benefits is recorded in the government-wide financial statements—Statement of Net Position.

**Accounts Receivable**

No allowance for losses on uncollectible accounts has been recorded since the District considers all amounts to be fully collectible.

**Management Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**Fund Balance**

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported in five components: nonspendable, restricted, committed, assigned, and unassigned.

The components of Fund Balance are:

**Nonspendable**

The portion of net resources or fund balance that cannot be spent because of their form. These amounts will never convert to cash or not convert soon enough to affect the current period (e.g., long-term receivables or prepaid items).

**Restricted**

The restricted fund balance is the portion that reflects resources that are subject to externally enforceable legal restrictions such as debt covenants or county ordinances.

Since the Board has no authority to expend restricted fund balances, the restricted component is typically excluded from discussions in which the Board and management at their discretion may approve to expend, commit or assign. All other components may be generally referred to as "unrestricted" even though constraints imposed by the District may exist.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Fund Balance (Continued)**

**Committed**

The portion of fund balance that represents resources whose use is constrained by a formal action (resolution) of the District's Board of Fire Commissioners, the District's highest level of decision making authority. Constraints made by the Board remain binding unless removed in the same manner. The Board has committed fund balance for the capital improvement program.

**Assigned**

The portion of fund balance that reflects the District's intended use of resources. Such intent can be established by the Board or delegated to the Fire Chief for unforeseen expenses below \$10,000 that were not budgeted for and advance Board approval is deemed unnecessary in order to maintain the normal operation of the District. The Board has assigned the activities of the Community Safety Program to the Fire Chief. Additionally, any amounts appropriated for projected deficits in the subsequent year will be assigned. Assigned funds also include funds donated to purchase mobile repeaters for radio enhancements. These funds were donated in fiscal years 2016, 2017, and 2018 but will not be recognized until the radios can be purchased.

**Unassigned**

The portion of fund balance representing net resources in excess of what can properly be classified in one of the three categories described above and whose use is constrained by limitations set by the Board. Only the Board may, from time to time, as deemed necessary increase or decrease fund balance commitments and assignments. Annually, the Board will evaluate, or assign or commit estimated net resources that are in excess of those amounts already committed and assigned.

The District expends restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents that prohibit doing this. Additionally, the District would first use committed fund balance, followed by assigned fund balance, and then unassigned fund balance, when expenditures are incurred for purposes in which amounts are available from any of these unrestricted fund balance classifications.

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE A ORGANIZATION AND NATURE OF ACTIVITIES AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Derivatives**

The District adheres to the requirements of GASB Statement Number 53, "Accounting and Financial Reporting for Derivative Instruments". GASB 53 requires governments to measure derivative instruments, with the exception of synthetic guaranteed investment contracts (SGIC) that are fully benefit-responsive, at fair value in their economic resources measurement focus financial statements. This should allow users of the financial statements to more fully understand a government's resources available to provide services. The application of inter-period equity means that changes in fair value are recognized in the reporting period to which they relate. The changes in fair value of hedging derivative instruments do not affect investment revenue but are reported as deferrals. On the other hand, the changes in fair value of investment derivative instruments (which include ineffective hedging derivative instruments) are reported as part of investment revenue in the current reporting period. The disclosures provide a summary of the government's derivative instrument activity (hedging) and the information necessary to assess the government's objectives for derivative instruments, their significant terms, and the risks associated with the derivative instruments. The fair market value of the Districts hedging derivative instruments is reported as deferrals in the Statement of Net Position.

**NOTE B CASH AND CASH EQUIVALENTS**

As of September 30, 2018, the District's cash was as follows:

General Fund		
Cash on Hand	\$	400
Demand Deposits		<u>15,405,806</u>
Total General Fund		15,406,206
Pension Trust		
Cash with Fiscal Agent		<u>109,897</u>
Total General Fund and Pension Trust	\$	<u><u>15,516,103</u></u>

**Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. In accordance with its policy, all District depositories are banks designated by the Florida Chief Financial Officer as qualified public depositories. Chapter 280 of the Florida Statutes "Florida Security for Public Deposits Act" provides procedures for public depositories to ensure public monies in banks and saving and loans are collateralized with the Florida Chief Financial Officer as agent for the public entities. Chapter 280 defines deposits as the demand deposit accounts, time deposit accounts, and nonnegotiable certificates of deposit.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE B CASH AND CASH EQUIVALENTS (Continued)**

**Custodial Credit Risk (Continued)**

Financial institutions qualifying as public depositories shall deposit with the Florida Chief Financial Officer, eligible collateral at the pledging level required pursuant to Chapter 280. The Florida Security for Public Deposits Act has procedures for the payment of losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof, and therefore, the District is not exposed to custodial credit risk for its deposits.

The Pension Trust Fund cash was held by a financial and investment institution and insured up to certain limits specific to the Trustee/Custodian institution and Retirement Trust Funds.

**NOTE C DEPOSITS AND INVESTMENTS**

**Custodial Credit Risk**

By Florida Statutes 218.415 the District is authorized to invest in the Florida Local Government Surplus Funds Trust Fund, Florida Local Government Investment Trust, Securities and Exchange Commission registered money market funds, interest-bearing savings accounts, certificates of deposit, federal agencies and instrumentalities, and direct obligations of the U.S. Treasury.

The Pension Trust Funds' investment policy pursuant to Section 112.661(10), Florida Statutes, states that securities should be held with a third party custodian; and all securities purchased by, and all collateral obtained by the Pension Fund, should be properly designated as an asset of the Pension Fund.

As of September 30, 2018, the Firefighters' Retirement Pension Trust Fund investments were held with a third-party custodian as required by Florida Statutes. Its investments in the external pool are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical book entry form.

The Pension Plan adheres to State Statutes and prudent business practices. By decision of the Board of Trustees, the Plan is affiliated with the Florida Municipal Pension Trust Fund ("FMPTF"). As a result, the Plan's assets are held with FMPTF, an agent multiple employer pension plan administered by the FMPTF Board of Trustees. The FMPTF issues a publicly available report that includes the combined financial statements of all plan members. Separate accounts are maintained for each employer group.

The Florida Municipal Investment Trust (FMIT) was created under the laws of the State of Florida to provide eligible units of local government with an investment vehicle to pool their surplus funds and to reinvest such funds in one or more investment portfolios under the direction and daily supervision of an investment advisor. The Florida League of Cities serves as the administrator, investment manager and secretary-treasurer of the Trust. The FMIT is a Local Government Investment Pool and is considered an external investment pool for GASB reporting purposes. The District reports its investment in the FMIT at fair value in accordance with the GASB Statement 72, *Fair Value Measurement and Application* fair value hierarchy.

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE C DEPOSITS AND INVESTMENTS (CONTINUED)**

GASB 72 requires governments to disclose the fair value hierarchy for each type of asset or liability measured at fair value in the notes to the financial statements. The standard also requires governments to disclose a description of the valuation techniques used in the fair value measurement and any significant changes in valuation techniques. GASB 72 establishes a three-tier fair value hierarchy. The hierarchy is based on valuation inputs used to measure the fair value as follows:

Level 1: Inputs are directly observable, quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2: Inputs are other than quoted prices included within Level 1 that are for the asset or liability, either directly or indirectly. These inputs are derived from or corroborated by observable market data through correlation or by other means.

Level 3: Inputs are unobservable inputs used only when relevant Level 1 and Level 2 inputs are unavailable.

The level in which an asset is assigned is not indicative of its quality but an indication of the source of valuation inputs.

At September 30, 2018, the Plan reported the following investments:

<u>Investments by Fair Value Level:</u>	<b>Fair Value Measurement Using:</b>	
	<u>Balance</u>	<u>Level</u>
FMIvT Broad Market High Quality Bond Fund	\$ 3,983,766	2
FMIvT Core Plus Fixed Income Fund	4,725,571	3
FMIvT Diversified Large Cap Equity Portfolio	8,984,080	2
FMIvT Diversified Small to Mid Cap Equity Portfolio	3,296,910	2
FMIvT International Equity Portfolio	3,901,343	2
FMIvT Core Real Estate	2,472,682	3
Total Investments at Fair Value	<u>\$ 27,364,352</u>	

Investment management and custodial fees are calculated quarterly as a percentage of the fair market value of the Plan’s managed assets. The Plan follows the investment policies of the FMPTF. The Master Trustees of the FMPTF have the exclusive authority and discretion to manage and control the assets of the FMPTF. The District has elected to participate in the FMPTF 60% equity fund. The maximum target asset allocation for equities is 60%. A variance of more than 10% from the approved allocation percentages of any asset class requires approval by the Master Trustees. Percentage allocations are intended to serve as guidelines; the Master Trustees will not be required to remain strictly at the designated allocation. Market conditions or an investment transition (asset class or manager) may require an interim investment strategy and, therefore, a temporary imbalance in asset mix.

**ESTERO FIRE RESCUE DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2018**

**NOTE C INVESTMENTS (CONTINUED)**

The following was the adopted asset allocation policy as of September 30, 2018:

<u>Asset Class</u>	<u>Target Allocation</u>
Equities	60%
Large Cap	34%
Small Cap	11%
International	15%
Fixed Income	30%
Core Bonds	15%
Core Plus	15%
Core Real Estate	10%

All employee pension plans assets with the FMPTF are included in the trust's master Trust Fund. Employee pension plan assets of the defined benefit type are invested by the FMPTF through the Florida Municipal Investment Trust ("FMIvT") for the benefit of the Participating Employers, Participating Employees and Beneficiaries. The FMIvT is a Local Government Investment Pool (LGIP) and, therefore, considered an external investment pool. The plans have a beneficial interest in shares in the FMIvT portfolios listed below. The plans have a beneficial interest in shares in the FMIvT portfolios listed below. The plan's investment is the beneficial interest in the FMIvT portfolio, not the individual securities held within each portfolio.

The Plan had no instrument that in whole, or in part, is accounted for as a derivative instrument under GASB Statement 53, *Accounting and Financial Reporting for Derivative Instruments* during the current Plan year.

As of September 30, 2018, the asset allocations for the various investment models were as follows:

<u>Investment</u>	<u>Fair Market Value</u>	<u>Percentage of Portfolio</u>
Cash	\$ 109,897	0.40%
Pooled, common, comingled funds:		
Fixed income funds	8,709,337	31.83%
Equity funds	16,072,436	58.73%
International funds	<u>2,472,682</u>	<u>9.04%</u>
	<u>\$ 27,364,352</u>	<u>100.00%</u>

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE C INVESTMENTS (CONTINUED)**

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment in debt securities. Generally, the longer the time to maturity, the greater the exposure to interest rate risk.

FMIVT Interest Rate Risk (Years)		
Fixed Income Fund	Modified Duration	WAM*
FMIVT Broad Market High Quality Bond Fund	5.00	6.40
FMIVT Core Plus Fixed Income Fund	2.13	7.00

\*w eighted average maturity

**Credit Risk**

Credit risk is the risk that a debt issuer will not fulfill its obligations. Consistent with state law the Plan's investment guidelines limit its fixed income investments to a quality rating of A or equivalent as rated by Fitch bond rating services at the time of purchase. Fixed income investments, which are downgraded below the minimum rating, must be liquidated at the earliest beneficial opportunity.

The Plan's investments had the following credit structure at September 30, 2018:

Investment Type	Fair Value	Fitch Rating
FMIVT Broad Market High Quality Bond Fund	\$ 3,983,766	Aaf/S4
FMIVT Core Plus Fixed Income Fund	4,725,571	Not Rated
FMIVT Diversified Large Cap Equity Portfolio	8,984,080	Not Rated
FMIVT Diversified Small to Mid Cap Equity Portfolio	3,296,910	Not Rated
FMIVT International Equity Portfolio	3,901,343	Not Rated
FMIVT Core Real Estate	2,472,682	Not Rated
Total Investments at Fair Value	<u>\$ 27,364,352</u>	

**Concentration Risk**

GASB Statement 40, *Deposit and Investment Risk Disclosures—an amendment of GASB Statement No. 3*, requires disclosure if 5% or more of the total fiduciary net position is invested with one issuer. However, investments issued or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investment pools and other investments are excluded from the concentration of credit risk disclosure requirements. Since 100% of plan assets are in an investment pool, disclosure is not required.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE C INVESTMENTS (CONTINUED)**

**Custodial Credit Risk**

Pursuant to GASB 40, Deposit and Investment Risk Disclosures, disclosure is only required if investments are uninsured, unregistered, and held by either the counterparty or the counterparty's trust department or agent but not in the government's name.

Participating Employers' investments through the FMPTF in the FMLvT are evidenced by shares of the pool. Investments in pools should be disclosed, but not categorized because they are not evidenced by securities that exist in physical or book-entry form. The public entity's investment is with the pool, not the securities that make up the pool; therefore, no disclosure is required.

**Foreign Currency Risk**

This category applies only if a government's deposits or investments are exposed to foreign currency risk. If subject to such exposure, the government should disclose the dollar balances subject to such risks, organized by currency denomination and investment type. Participating Employers' investments in the FMLvT are not subject to foreign currency risk.

**Rate of Return**

For the year ended September 30, 2018, the annual money weighted rate of return on the Firefighters' Retirement Pension Plan investments and Shared Account Plan investments, net of investment expense was 7.45% and 7.51% respectively. The money weighted rate of return expresses investment performance, net of investment expense, and is adjusted for the changing amounts actually invested.

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**ESTERO FIRE RESCUE DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2018**

**NOTE D CAPITAL ASSETS**

The following is a summary of changes in capital assets for the year ended September 30, 2018:

	Balance September 30, 2017	Additions	Deletions	Balance September 30, 2018
Capital Assets Not Being Depreciated:				
Land	\$ 2,021,890	\$ -	\$ -	\$ 2,021,890
Construction in Progress	-	601,827	-	601,827
Total Capital Assets Not Being Depreciated	2,021,890	601,827	-	2,623,717
Capital Assets Being Depreciated:				
Buildings and Improvements	9,290,389	-	(6,729)	9,283,660
Vehicles	6,263,966	109,913	(351,243)	6,022,636
Equipment	1,037,043	434,358	(28,926)	1,442,475
Total Capital Assets Being Depreciated	16,591,398	544,271	(386,898)	16,748,771
Less Accumulated Depreciation:				
Buildings and Improvements	(3,517,075)	(289,450)	6,526	(3,799,999)
Vehicles	(4,154,002)	(366,881)	351,243	(4,169,640)
Equipment	(609,337)	(152,481)	28,926	(732,892)
Total Accumulated Depreciation	(8,280,414)	(808,812)	386,695	(8,702,531)
Total Capital Assets Being Depreciated, Net	8,310,984	(264,541)	(203)	8,046,240
Capital Assets, Net	<u>\$ 10,332,874</u>	<u>\$ 337,286</u>	<u>\$ (203)</u>	<u>\$ 10,669,957</u>

**ESTERO FIRE RESCUE DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2018**

**NOTE E LONG-TERM LIABILITIES**

**Summary of Long-Term Obligations**

The following is a summary of the long-term obligations at September 30, 2018:

	<u>Amount</u>
\$4,000,000 Promissory Note, Series 2007A dated September 11, 2007, payable to a financial institution. The District only borrowed \$2,820,000. The note is payable over 20 years in monthly principal payments of \$12,368 plus interest. The variable interest rate of 63.7% of LIBOR plus 0.80% has changed to a fixed rate of 4.16% commencing on October 24, 2008 via the amendment to the original ISDA Master Agreement (Swap) dated September 11, 2007. The fixed rate applies to \$2,820,000. The District is obligated to pay principal and interest on the \$2,820,000 fixed Swap arrangement beginning in October 2008. The note proceeds have been used for financing the construction of fire department facilities. The note is collateralized by a pledge of impact fees and other non-ad valorem revenue with the final installment due September 24, 2027.	\$ 1,335,790
Outside of the bargaining unit, the Fire Chief is the only contracted employee of the District. The employment contract includes a deferred compensation benefit equal to one week of salary for every year of service, from November 2, 1998.	59,404
Fair market value of the District's hedging derivative instruments (Swaps).	85,260
Implicit subsidy - actuarial annualized funding estimates in the event the District chooses to fund its future obligation to provide optional post-employment healthcare, dental, vision, and life insurance coverage to eligible individuals.	2,112,792
Non-current portion of compensated absences. Employees of the District are entitled to annual personal leave time, based on length of service and job classification.	1,057,813
	<u>\$ 4,651,059</u>

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE E LONG-TERM LIABILITIES (CONTINUED)**

**Summary of Long-Term Obligations (Continued)**

The following is a summary of changes in long-term liabilities for the fiscal year ended September 30, 2018:

	Balance October 1, 2017*	Additions	Retirements	Balance September 30, 2018	Amounts Due Within One Year
Series 2007A	1,484,211	-	(148,421)	1,335,790	148,421
Deferred Compensation	55,174	4,230	-	59,404	-
Derivative Instruments	149,878	-	(64,618)	85,260	-
Implicit Subsidy (OPEB)	1,891,236	226,301	(4,745)	2,112,792	-
Compensated Absences	1,019,492	965,589	(927,268)	1,057,813	-
	<u>\$ 4,599,991</u>	<u>\$ 1,196,120</u>	<u>\$ (1,145,052)</u>	<u>\$ 4,651,059</u>	<u>\$ 148,421</u>

*\*As restated*

The annual debt service requirements are as follows at September 30:

	<u>Series 2007A</u>	
	<u>Principal</u>	<u>Interest</u>
2019	148,421	53,464
2020	148,421	47,334
2021	148,421	40,943
2022	148,421	34,683
2023	148,421	28,423
2024	148,421	22,225
2024-2027	445,264	28,929
	<u>1,335,790</u>	<u>256,001</u>
Deferred Compensation Benefit	59,404	-
Derivative Instruments	85,260	-
Implicit Subsidy (OPEB)	2,112,792	-
Accrued Compensated Absences	1,057,813	-
Total Long-Term Debt	<u>\$ 4,651,059</u>	<u>\$ 256,001</u>

The District was required by the lender to establish a reserve account of \$435,000 which, as of September 30, 2018, was funded by the loan proceeds.

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE F INTEREST RATE SWAP**

In order to protect against the potential of rising interest rates, the District entered into interest rate swap agreements in fiscal 2003. On September 11, 2007, the District amended its swap agreements by reducing the two existing fixed rates and including a fixed rate for the new debt acquired in 2007. The existing fixed rates were decreased from 3.72% to 3.62%. The new debt swapped to a fixed rate of 4.16% on October 24, 2008. The intention of the swaps was to effectively change the District’s variable interest rate on the associated loans to fixed rates.

The terms, including the fair value and credit rating of the outstanding swap as of September 30, 2018, are listed in the following table. The notional value of the swap declines as the associated loan balance declines.

<u>Notional Amounts</u>	<u>Effective Date</u>	<u>Fixed Rate Paid</u>	<u>Variable Rate Received</u>	<u>Fair Values at September 30, 2018</u>	<u>Sw ap Termination</u>	<u>Counterparty Credit Rating</u>
\$ 1,335,789	09/24/2008	4.16%	63.7% of LIBOR + 0.80%	\$ (85,260)	09/24/2027	Aaa/AA+/AA

The swap is associated with the promissory note reported in Note E. The fair value of the swap at September 30, 2018 is included in long-term liabilities due in more than one year on the Statement of Net Position. The fair value of the remaining swap agreement decreased by \$64,618 during the year ending September 30, 2018.

Because the variable interest rates have decreased below the fixed rates, the swap has a negative fair value as of September 30, 2018. The negative fair value may be countered by increases in total interest payments required under the variable rate loans, creating higher synthetic interest rates. Because the coupons on the District’s variable-rate bond adjusts to changing interest rates, the loan does not have corresponding fair value increases. The fair value is estimated using a proprietary pricing service and is provided to the District by the counterparty financial institution known to be high volume participants in this market.

As of September 30, 2018, the District was exposed to credit risk because the swap had a negative fair value. The District or the counterparty may terminate the swap if the other party fails to perform under the terms of the contract. If at the time of termination the swaps have a negative fair value, the District would be liable to the counterparty for a payment equal to the swaps’ fair value.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE F INTEREST RATE SWAP (CONTINUED)**

As of September 30, 2018, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same, for their term were as follows. As rates vary, variable-rate debt interest payments and net swap payments will vary.

Fiscal Year Ending September 30	Variable Rate Debt		Interest Rate	Total
	Principal	Interest	Sw ap, Net	
2019	148,421	28,390	25,074	201,885
2020	148,421	25,135	22,199	195,755
2021	148,421	21,741	19,202	189,364
2022	148,421	18,417	16,266	183,104
2023	148,421	15,093	13,330	176,844
2024	148,421	11,802	10,423	170,646
2024-2027	445,264	15,362	13,568	474,193
	<u>\$ 1,335,790</u>	<u>\$ 135,939</u>	<u>\$ 120,062</u>	<u>\$ 1,591,791</u>

**NOTE G RETIREMENT PLANS**

The District has funded retirement costs in two ways:

1. Plan 1 – Florida Municipal Pension Trust – Certified firefighters as qualified under the Plan (F.S. 175) – Retirement Plan and Trust for the Firefighters of the Estero Fire Rescue District.
2. Plan 2 – 401(a) Defined Contribution Retirement Plan – Employees not within Plan 1.

Except for those provisions that are mandated in Note H, the District does not currently provide benefits to its retired employees other than the benefits indicated below:

**Plan 1 – Plan Description and Provisions – Firefighters' Retirement Plan**

**Plan Description** - On December 1, 2000, the District resolved to establish a single-employer defined benefit pension plan for its full-time firefighters. The plan is legally administered by the Board of Trustees of the Chapter 175 Municipal Firefighters Pension Trust Fund of Estero Fire Rescue (the "Plan"). All full-time certified firefighters of the District hired after December 1, 2000 are eligible to participate in the Plan and become participants in the Plan immediately upon hire. Those firefighters hired on or before December 1, 2000 could elect to participate as of that date or were given an additional opportunity to participate effective January 1, 2007, but did not receive credit for service prior to 2007 unless they made a contribution equal to the full actuarial cost of their prior service. In addition, the participant may purchase up to five additional years of Credited Service for certain military service or other firefighter service by paying into the Plan the full actuarial cost, thereof, subject to the restrictions on such service purchases as set forth in the legal plan document. The Fire Chief may elect not to participate in the Plan.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE G RETIREMENT PLANS (CONTINUED)**

**Plan 1 – Plan Description and Provisions – Firefighters' Retirement Plan (Continued)**

**Contributions** - For the year ended September 30, 2018, the District was required to contribute an actuarially determined amount of 31.22% of covered payroll (excluding regular overtime, bonuses, and lump sum payments for accrued annual leave, and sick time) of the qualified and participating employees. Participating employees are required to make regular contributions to the Plan in the amount of 3% of their covered payroll. Employees vest immediately in their own contributions. The employee contribution requirement may be amended by District resolution, but employer contribution requirement is subject to State minimums.

Contributions to the Plan are derived from three sources: employees, 3% of compensation paid by the employee; state funds, (insurance premium tax per Florida Statute Chapter 175); and the employer, remaining amount necessary to meet the actuarial funding requirement. The state contribution is based on property fire insurance premiums collected within the District and may be applied up to an approved "frozen" limit. The District (employer) is required to fund the difference each year between the total contributions from all other sources for the year and the total funding cost for the year pursuant to the most recent actuarial valuation of the Plan.

The District contributed 100% of its required contributions. As such, the District made employer contributions of \$1,648,459, \$1,299,811, and \$1,022,258 for the years ended September 30, 2018, 2017, and 2016, respectively. Covered payroll for the years ended September 30, 2018, 2017, and 2016, was \$4,782,434, \$4,676,731 and \$4,718,212, respectively.

The employees contributed 100% of their respective required contributions to the Plan during the year ended September 30, 2018. Employee contributions for the years ended September 30, 2018, 2017, and 2016, were \$158,408, \$156,888 and \$148,228, respectively.

**Pension Benefits** – Employees with 10 or more years of service are entitled to annual pension benefits, beginning at the earlier of age 55 with 10 years of credited service or 25 years credited service and attainment of age 52. The benefit is equal to 2.00% of Average Final Compensation (AFC) multiplied by Credited Service earned prior to December 1, 2000, plus 3.70% of AFC multiplied by Credited Service earned during the period December 1, 2000 through September 30, 2010, plus 3.00% of AFC multiplied by Credited Service earned after September 30, 2010. The average final monthly compensation (AFC) is the average of the five highest years within the last 10 years of service or career average, whichever is higher. Maximum benefit is 100% of AFC, paid during the retiree's lifetime with a minimum of 120 monthly benefit payments. Several other actuarially equivalent payment options are available. A lump sum payment is required if the single sum value of the participant's benefit is less than or equal to \$1,000.

In fiscal year ending September 30, 2011, the District adopted what is known as a Stop Start Plan. This essentially simultaneously stopped the Plan and restarted the Plan at its original benefit rates. The benefit multiplier was then increased for a 10 year period of credited service. A supplemental benefit now provided to participants is a Share Account that is to be funded solely and entirely by Chapter 175 premium tax revenues in excess of the frozen amount. Each participant's "share" of this supplemental benefit will be based on credited years of service. The assets in the Share Account at September 30, 2018 totaled \$931,535.

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE G RETIREMENT PLANS (CONTINUED)**

**Plan 1 – Plan Description and Provisions – Firefighters' Retirement Plan (Continued)**

**Employees Covered by Benefit Terms** – At September 30, 2018, the following employees were covered by the benefit terms:

	September 30, 2018 Current Membership	October 1, 2017 Actuary Valuation Date
Inactive Employees or Beneficiaries Currently Receiving Benefits	6	5
Inactive Employees Entitled to but not yet Receiving Benefits	5	5
Active Plan Members Participating in the Deferred Retirement Option Plan (DROP)	1	1
Active Employees	<u>59</u>	<u>57</u>
Total	<u><u>71</u></u>	<u><u>68</u></u>

**Early Retirement** - The Plan permits early retirement with 10 years of credited service. Applicable benefits are reduced by 3% for each year before normal retirement. If employees terminate before rendering 10 years of credited service, they forfeit the right to receive their portion of the accumulated Plan benefits, except for the employee contributed portion.

**Death and disability benefits** – Upon the death of any vested member, whether or not still in active employment, a survivor benefit is payable to a beneficiary or joint pensioner starting when the member would have reached early or normal retirement age. The benefit is equal to the vested pension benefit and is payable for 10 years. The beneficiary may also elect to receive an immediate benefit payable for 10 years which is actuarially reduced to reflect the commencement of benefits prior to retirement date.

Active employees who become totally and permanently disabled directly from the performance of their duty as a firefighter shall receive a Normal Retirement Benefit with the minimum benefit equal to 42% of AFC for service-connected disabilities and a minimum benefit equal to 25% of AFC for non-service connected disabilities if the participant has earned at least 10 years of service. Disability benefits are offset as necessary to preclude the total of the disability benefit, worker's compensation, and other District-provided disability compensation from exceeding average earnings

**Deferred Retirement Option Plan (DROP)** – DROP is available to those participants who have attained their normal retirement age and individuals may participate in the DROP for up to 60 months; at the elections of the participant (which election can be changed one time). DROP accounts are credited with interest based on the actual investment return on plan assets or at a flat rate of 6.50% per annum.

**Payments of benefits** – Benefit payments to participants are recorded upon distribution.

The Plan is a single-employer defined benefit retirement plan and trust. The Plan is totally administered by the Florida Municipal Pension Trust Fund/Florida League of Cities, Inc. The Florida Municipal Pension Trust Fund acts as the trustee of the Plan.

A copy of the Plan's annual report for September 30, 2018 and a complete detail of the Plan can be obtained by writing the Florida League of Cities, Inc., P.O. Box 1757, Tallahassee, Florida, 32302-1757 or by calling (850) 222-9684.

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE G RETIREMENT PLANS (CONTINUED)**

**Plan 1 – Plan Description and Provisions – Firefighters' Retirement Plan (Continued)**

In addition, the Plan issued a stand-alone report that includes audited financial statements and required supplementary information. The report may be obtained from the Plan Board of Trustees.

**Plan 1 - Information Used to Determine the Net Pension Liability/(Asset)**

The District's net pension asset was measured as of September 30, 2018, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of October 1, 2017 updated to September 30, 2018.

*Actuarial assumptions.* The total pension liability in the October 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method	Aggregate Cost Method
Asset Method	Actuarial value of assets is equal to the market value of assets, adjusted to reflect a five-year phase-in of the net investment gains and losses that occur after September 30, 2013
Interest (or discount) rate	7.00 % per annum, net of investment expenses and commissions
Salary Increases	4.50% per annum
Pre- and Post-retirement Mortality Decrements	Sex-distinct rates set forth in the RP-2000 Combined Mortality Table, with full generational improvements in mortality using Scale BB
Disability and Termination Decrements	Age and gender based rates
Retirement Decrement	For those participants whose normal retirement age is age 53 or earlier, retirement is assumed to occur at the rate of 15% at age 50, 10% at each of ages 51 and 52, and 100% at the earlier of age 53 or normal retirement age; for those participants whose normal retirement age is age 54 or later, retirement is assumed to occur at the rate of 15% at each of ages 50 through 54 and 100% at age 55, except that 40% retirement is assumed to occur at a normal retirement age of 54
Form of Payment	Future retirees have been assumed to select the 10-year certain and life annuity, except that participants who terminate their service with less than 10 years of service are assumed to receive a refund of their accumulated employee contributions
Expenses	The total projected benefit liability has been loaded by 1.75% to account for anticipated administrative expenses.

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE G RETIREMENT PLANS (CONTINUED)**

**Plan 1 - Information Used to Determine the Net Pension Liability/(Asset) (Continued)**

Future Contributions	Contributions from the employer and employees are assumed to be made as legally required
Changes	No changes have been made since the prior measurement date.

**Plan 1 - Determination of the Long-Term Expected Rate of Return on Plan Assets**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*	*per annum
Core Bonds	16.00%	0.58%	
Multi-sector	24.00%	1.08%	
U.S. Large Cap Equity	39.00%	6.08%	
U.S. Small Cap Equity	11.00%	6.83%	
Non-U.S. Equity	10.00%	6.83%	
Total/Weighted Arithmetic Average	100.00%	4.08%	

**Plan 1 - Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE G RETIREMENT PLANS (CONTINUED)**

**Plan 1 - Changes in the Net Pension Asset**

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Asset
Balance - September 30, 2017	\$22,790,774	\$(23,287,125)	\$ (496,351)
Changes for the Year			
Service Cost	485,455	-	485,455
Expected Interest Growth	1,614,497	(1,683,926)	(69,429)
Unexpected Investment Income	-	(98,666)	(98,666)
Demographic Experience	715,575	-	715,575
Contributions - Employer	-	(1,648,459)	(1,648,459)
Contributions – Employee	-	(158,408)	(158,408)
Benefit Payments, Including Refunds of Employee Contributions	(165,996)	165,996	-
Administrative Expenses	-	76,484	76,484
Assumption Changes	-	-	-
Net Changes	-	-	-
Balance - September 30, 2018	<u>\$25,440,305</u>	<u>\$(26,634,104)</u>	<u>\$ (1,193,799)</u>

**Plan 1 - Sensitivity of the net pension asset to changes in the discount rate**

The following table presents the net pension asset of the District, calculated using the discount rate of 7.00%, as well as what the District's net pension asset would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1 % Decrease	Current	1% Increase
	6.00%	Discount Rate 7.00%	8.00%
District's Net Pension Liability/(Asset)	\$ 2,919,828	\$ (1,193,799)	\$ (4,519,417)

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE G RETIREMENT PLANS (CONTINUED)**

**Plan 1 - Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2018, the District recognized a pension expense of \$1,177,361. At September 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Balance as of September 30, 2017	\$ 7,334,848	\$ 2,432,611
Amortization Payments	\$ (1,354,718)	\$ (511,459)
Net Difference between Projected and Actual Earnings on Pension Plan Investments	-	98,666
Demographic Gain/Loss	715,575	-
Changes of Assumptions	-	-
TOTAL CHANGE	\$ (639,143)	\$ (412,793)
Balance as of September 30, 2018	\$ 6,695,705	\$ 2,019,818

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended September 30,	
2019	\$840,525
2020	533,038
2021	573,959
2022	829,910
2023	849,644
Thereafter	\$ 1,048,811

**Plan 1 - Payable to the Pension Plan**

On September 30, 2018 the District reported \$85,402 payable to the Pension Plan required for the year ended September 30, 2018.

**Plan 1 - Income recognition**

Allocated investment income is recorded on the accrual basis. Investments are reported at market value. Short-term investments are reported at cost, which approximates market value. Since the Plan is collectively managed with other government's plans, investment income is allocated to each plan as a net amount, as it is not feasible to specifically allocate income (loss) by individual component of income (loss).

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE G RETIREMENT PLANS (CONTINUED)**

**Plan 1 - Funding**

The State of Florida makes contributions from taxes on casualty insurance premiums to the Firefighters' Retirement Plan – Plan 1. The state contributions of \$300,072 for the year ended September 30, 2018, are recognized by the District as on behalf payments and are reported as revenues and expenditures in the general fund statements.

The District funds the Plan based on a funding method recommended by the Florida Department of Revenue. A contribution surplus reserve in the amount of \$587,171 is available at September 30, 2018. The contribution surplus reserve is restricted to funding the Plan and it will be utilized in future years.

The Plan assets are legally reserved for the payment of the respective Plan member benefits within the Plan. There are no assets legally restricted for Plan benefits other than those assets within the Plan. The Firefighters' Pension Trust Fund held certain investments at year-end. There are no long-term contracts for contributions.

The share account is essentially a defined contribution benefit, and the assets are not included in the actuarial value of assets available to fund accumulated Plan benefits. The following is a summary of the Plan's net position:

	<u>Firefighters' Retirement</u>	<u>Share Account</u>	<u>Total Firefighters' Trust</u>
Cash and Cash Equivalents	\$ 106,171	\$ 3,726	\$ 109,897
Investments	26,436,543	927,809	\$ 27,364,352
Contributions Receivable	91,389	-	\$ 91,389
Prepaid Contributions	<u>(587,171)</u>	<u>-</u>	<u>\$ (587,171)</u>
Total Net Position Held in Trust for Pension Benefits	<u>\$26,046,932</u>	<u>\$931,535</u>	<u>\$ 26,978,467</u>

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE G RETIREMENT PLANS (CONTINUED)**

**Plan 2 – Defined Contributions Retirement Plan – Employees Not Within the Bargaining Unit**

The District established a Governmental Money Purchase Plan (401(a)), a defined contribution plan, on October 5, 2001, for the District's full time general employees who are not participants in the firefighters' pension trust. Participants are eligible to participate upon their hire date. The Plan is completely administered by the Plan custodian, the Florida Municipal Pension Trust Fund. Employees are immediately vested 100% in their own contributions. Participants vest in the employer's Plan contributions 100% after completion of five years of credited service. Vesting begins at 40% after completion of two years of credited service and increases at 20% per year. Normal retirement age is 52 years of age.

The Plan requires the District to make contributions equal to 10% of the qualified employee's compensation, excluding bonuses and lump sum payments. The Plan also allows the employee participants to make contributions. Employee contributions are deposited into the respective employee's deferred compensation plan (Section 457 Plan) account. Therefore, the employee's contributions are maintained separately from those of the employer (District) contributions. The Plan also requires the employer to match the employee's voluntary contributions dollar for dollar up to 5% of the employee's eligible compensation. Total District contributions to the Plan, including the employer 10% contributions, and the employer match amount, for the years ended September 30, 2018, 2017, and 2016 were \$60,368, \$70,773, and \$47,695 respectively. The District utilized \$23,954 in forfeitures in fiscal year 2017-2018 to meet the required employer contribution amount of \$84,322.

The District contributed 100% of its required contributions for the year ended September 30, 2018. Employee contributions to the Plan were \$313,201, \$261,564, and \$243,789 for the years ended September 30, 2018, 2017 and 2016, respectively. The employee contributions are deposited to a Section 457 account which is a deferred compensation plan that is available to all employees of the District, as such, employee contribution amounts provided are made by participants of both District provided retirement plans.

**ESTERO FIRE RESCUE DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2018**

**NOTE H OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

The District’s Retiree Health Care Plan (Plan) is a single-employer defined benefit postemployment health care plan that covers eligible retired employees of the District. The Plan, which is administered by the District, allows employees who retire and meet retirement eligibility requirements under one of the District’s retirement plans to continue medical, dental and/or vision insurance coverage as a participant in the District’s plan. For purposes of applying Paragraph 4 under Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the Plan does not meet the requirements for an OPEB plan administered through a trust, as no assets are accumulated. The contributions made to the program are assumed to be the benefits paid to retirees and administrative expenses.

*Implementation of New GASB Statement* – During fiscal year 2018, the District implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. GASB Statement No. 75 specifies that governments must recognize their net OPEB liability and related deferred outflows of resources, deferred inflows of resources, and OPEB expense in financial statement’s prepared using the economic resources measurement focus and accrual basis of accounting. For the District, this information, including OPEB expense of \$221,556, is included in the government-wide financial statements of the District. OPEB expenditures recognized in the financial statements of the District under the modified accrual method equals the total amount paid by the District, amounting to \$4,745 for the year ended September 30, 2018. The effect of the transition on the total OPEB liability presented in the District’s government-wide financial statements for the year ended September 30, 2018 is as follows:

Net OPEB Obligation September 30, 2017	\$1,214,000
Increase in Liability due to GASB 75 Transition	677,236
Total OPEB Liability October 1, 2017	\$1,891,236

*Employees Covered by Benefit Terms. At October 1, 2016, the following employees were covered by the benefit terms:*

Inactive Plan Members, or Beneficiaries Currently Receiving Benefits	1
Inactive Plan Members Covered Spouses	-
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	-
Plan Active Members	67
	68

*Benefits Provided:*

Eligible retirees of the District must contribute an amount determined periodically by the insurance carrier equal to 100% of the applicable health insurance premiums. Post-retirement medical, dental, vision and life insurance benefits are offered by the District. Post-retirement medical coverage is provided to eligible individuals under the same fully-insured plan that covers active employees; no explicit subsidy is provided to the retirees by the District. Under Florida law, the District is required to offer retirees health insurance on the same basis as

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE H OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

employees provided that the retiree pays the full premium for the relevant coverage. Post-retirement benefits other than health insurance may be eliminated at any time.

**TOTAL OPEB LIABILITY**

The actuarial valuation date was October 1, 2016.

The measurement date is September 30, 2017.

The reporting period is October 1, 2017 through September 30, 2018.

Note - The Sponsor's Total OPEB Liability for the District's ledger adjustment was measured as of September 30, 2017 using a discount rate of 3.35%.

***Actuarial Assumptions:***

The Total OPEB Liability was determined by an actuarial valuation as of October 1, 2016 using the following actuarial assumptions:

*Mortality:* Sex-distinct rates set forth in the RP-2000 Blue Collar Mortality Table, with full generational improvements in mortality using Scale BB

*Discount Rate:* Given the District's decision not to fund the program, all future benefit payments were discounted using a high quality municipal bond rate of 3.35% per annum. The high quality municipal bond rate was based on the week closest but not later than the measurement date of the S&P Municipal Bond 20-year High Grade Index.

*Salary Increases:* 3.00% per annum

*Cost of living Increases:* Retiree contributions, health insurance premiums, and the implied subsidy have been assumed to increase in accordance with the healthcare cost trend rates.

*Healthcare Cost Trend Rates:* Increases in healthcare costs are assumed to be 8.00% for the 2016/17 fiscal year graded down by 0.50% per year to 5.00% for the 2022/23 and later fiscal years.

*Age-related Morbidity:* Healthcare costs are assumed to increase at the same rate of 3.50% for each year of age.

*Implied Health Subsidy:* Because the insurance carrier charges the same monthly rate for the health insurance regardless of age, an implied monthly subsidy of \$575 for the retiree and \$800 for the retiree's spouse has been assumed at age 62 for the 2016/17 fiscal year; at other ages, the implied subsidy was developed based on the age-related morbidity assumption and, for other fiscal years, the implied subsidy was increased in accordance with the healthcare cost trend rates.

*Other Subsidies:* No implied subsidy has been assumed for dental, vision, and life insurance since dental and vision costs are not assumed to increase with the healthcare cost trend rates

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE H OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

*Retirement Rates:* With respect to general employees, retirement is assumed to occur upon the attainment of age 62 with at least five years of service; with respect to firefighters whose normal retirement age under the defined benefit pension plan is age 54 or later, retirement is assumed to occur at the rate of 15% at each of ages 50 through 54 and 100% at age 55 except that an initial 40% rate of retirement is assumed for firefighters whose earliest normal retirement age is 54; with respect to firefighters whose normal retirement age under the defined benefit pension plan is age 53 or earlier, retirement is assumed to occur at the rate of 15% at age 50, 10% at each of ages 51 and 52, and 100% at age 53 except that a 100% rate of retirement is assumed at normal retirement age.

*Other Decremets:* Assumed employment termination is based on the Scale 155 table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1 rates were used for general employees and Class 4 rates were used for firefighters).

*Health Coverage Election:* 50% of employees are assumed to elect medical coverage until age 65 upon retirement or disability; of those electing coverage for themselves, 40% of males and 30% of females are also assumed to elect coverage for their spouse.

*Spouses and Dependents:* Husbands are assumed to be three years older than wives; retirees are not assumed to have any dependent children

*COBRA:* Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.

*Funding Method-* Entry Age Cost Method (Level Percentage of Pay).

*Notes on the valuation-* The following changes have been made since the prior valuation:

The GASB 75 discount rate as of the measurement date is 3.35%. The prior GASB 45 measurement used 4.00%.

**CHANGE IN TOTAL OPEB LIABILITY**

	Increases and (Decreases) In Total OPEB Liability
Reporting Period Ending September 30, 2017	\$1,891,236
Changes for the Year:	
Service Cost	157,739
Interest	68,562
Differences between Expected and Actual Experience	-
Changes of Assumptions	-
Changes of Benefit Terms	-
Contributions- Employer	-
Benefit Payments	(4,745)
Other Changes	-
Net Changes	221,556
Reporting Period Ending September 30, 2018	\$2,112,792

**ESTERO FIRE RESCUE DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2018**

**NOTE H OTHER POST-EMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

*Sensitivity of the Total OPEB Liability to changes in the Discount Rate:*

The following presents the Total OPEB Liability of the Sponsor, as well as what the Sponsor's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	1% Decrease 2.35%	Current Discount Rate 3.35%	1% Increase 4.35%
Total OPEB Liability	\$2,420,410	\$2,112,792	\$1,846,607

*Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates*

The following presents the Total OPEB Liability of the Sponsor, as well as what the Sponsor's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Cost Trend Rates 8.00% graded down to 5.00%	1% Increase
Total OPEB Liability	\$1,782,540	\$2,112,792	\$2,513,876

**OPEB EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO OPEB**

For the reporting period ended September 30, 2018, the Sponsor will recognize OPEB Expense of \$221,556. On September 30, 2018, the Sponsor reported Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ -
Changes of Assumptions	-	-
Total	<u>\$ -</u>	<u>\$ -</u>

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB will be recognized in OPEB Expense as follows:

Year Ended September 30:	
2019	\$ -
2020	\$ -
2021	\$ -
2022	\$ -
2023	\$ -
Thereafter	\$ -

**ESTERO FIRE RESCUE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2018**

**NOTE I PROPERTY TAXES**

Property taxes are levied after formal adoption of the District's budget and become due and payable on November 1 of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates are sold to the public for the full amount of any unpaid taxes and must be sold not later than June 1 of each year. The billing, collection, and related recordkeeping of all property taxes are performed for the District by the Lee County Tax Collector. No accrual for the property tax levy becoming due in November 2019 is included in the accompanying financial statements, since such taxes are collected to finance expenditures of the subsequent period.

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided for by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate.

Important dates in the property tax cycle are as follows:

Assessment roll certified	July 1
Millage resolution approved	No later than 93 days following certification of assessment roll
Taxes due and payable (levy date)	November/with various discount provisions through March 31
Property taxes payable-maximum discount (4 percent)	30 days after levy date
Beginning of fiscal year for which taxes have been levied	October 1
Due date	March 31
Taxes become delinquent (lien date)	April 1
Tax certificates are sold by the Lee County Tax Collector	Prior to June 1

The Board of Commissioners of the District levied ad valorem taxes at a millage rate of \$2.13 per \$1,000 (2.13 mills) of the 2018 net taxable value of real property located within the District.

**ESTERO FIRE RESCUE DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2018**

**NOTE J COMMITMENTS AND CONTINGENCIES**

The District is involved from time to time in certain routine litigation, the substance of which either as liabilities or recoveries would not materially affect the financial position of the District. Although the final outcome of the lawsuits, assertions and claims or the exact amount of costs and/or potential recovery is not presently determinable, in the opinion of the District's legal counsel, the resolution of these matters will not have a materially adverse effect on the financial condition of the District. As a general policy, the District plans to contest any such matters.

On April 8, 2003, the District entered into an agreement with Lee County in which the County paid the District \$118,836 for the right to use space at the Three Oaks Fire Station for Lee County owned emergency vehicles and assigned Lee County personnel. This agreement is for a term of 25 years and can be terminated by either party upon giving the other party a written 365 day notice. Should the right to use be terminated by the District, the sums paid to the District by the County shall be repaid to the County on a pro-rata basis for the years that the space was made available over the term of this agreement. At September 30, 2018, the amortized balance of the liability owed by the District if the agreement was terminated is approximately \$45,263. Currently, there has been no interest by either party to terminate the agreement.

The District entered into a Traffic Signal Agreement in 2007 with a local developer or its assigns to share the cost of the construction of an emergency flashing traffic signal. Under this agreement, the financial obligation to the District for this improvement is 50% of the total design/permit/construction costs up to \$150,000. At September 30, 2018, the District had contributed \$106,581. Upon the emergency flashing traffic signal converting to a fully operational traffic signal, the District is entitled to a reimbursement of their contributed cost share less their pro rata share of the total cost of the fully operating traffic signal based on the District's traffic impact to the signal. Currently there is no anticipated date as to when or if the emergency flashing signal will convert to a fully operational traffic signal.

The District's Fire Chief is the only employee with an employment contract, outside of the bargaining unit. The contract contains various commitments associated with the potential termination of the Fire Chief, including, but not limited to, deferred compensation benefit. The estimated liability for the deferred compensation benefit at September 30, 2018 was \$59,404. This liability is considered a long-term liability and is recorded in the Statement of Net Position as deferred compensation benefits expected to be paid after one year. There is currently no expected termination of the Fire Chief.

**NOTE K RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Insurance for workers' compensation, general/management liability, automobile, and property is provided by a commercial insurance carrier. Workers' compensation risk of loss is transferred to the insurance carrier with limits of liability of \$1,000,000 per accident or disease.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE K RISK MANAGEMENT (CONTINUED)**

The District retains the risk of loss up to a deductible amount (ranging from \$500 to \$2,500) with the risk of loss in excess of this amount transferred to the insurance carrier with limits of liability amounts (ranging from \$2,000 to \$1,000,000 per occurrence) for general/management liability, automobile and property; except for those essential assets that have a guaranteed replacement value. An umbrella policy minimizes the District's exposure with an additional amount of coverage (up to \$5,000,000 per occurrence) for general/management claims. The District pays annual premiums for this insurance coverage. There were no significant reductions in insurance coverage as compared to the prior year. Settled claims have not exceeded insurance coverage in any of the past three fiscal years.

The District's dental insurance program is self-funded and is administered by a third party administrator. At September 30, 2018, the District's dental plan had liabilities equal to the amounts reflected as reserved and unasserted claims. These amounts were calculated by the third-party self-insurance program's underwriters and actuaries, based on industry standards. These liabilities are subject to adjustments in future years, which would be recorded as claim expenses when they are estimated. However, the amounts are insignificant to the financial statements as a whole and do not exceed more than the average monthly dental claims, and therefore are not reported.

**NOTE L FUTURE FIRE IMPACT FEES**

In 2002, the District pledged future fire impact fee revenues to secure two bank loans. The loan proceeds were used for financing the construction of fire department facilities and related equipment that was necessary due to population growth in the District.

Impact fee revenue has not been sufficient to pay the District's debt since FY 2008. As such, the District's general ad valorem dollars have been paying the debt service on the loans. It is permissible to pay the debt service with the general ad valorem dollars, but the District is not permitted to secure the long term debt with the ad valorem dollars. Ad valorem revenue is intended for the operation of the District and the impact fee revenue is intended to finance costs associated with growth, such as additional stations and additional equipment. The District has received Lee County's consent to devise a plan and policy to support the reimbursement of its general ad valorem dollars with future impact fees as they become available.

**ESTERO FIRE RESCUE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2018**

**NOTE L FUTURE FIRE IMPACT FEES (CONTINUED)**

The following is a summary of the use and repayment of ad valorem dollars paying the debt service that is secured with impact fees:

Financial Statement Fiscal Year	Principal retirement-unrestricted	Interest/fiscal charges-unrestricted	Impact Fee Reimbursement*	Accumulated Outstanding Balance
2018	\$ 148,421	\$ 59,556	\$ 508,119	6,598,040
2017	462,753	69,543	654,417	6,898,182
2016	671,934	94,568	73,769	7,020,303
2015	653,423	118,759	-	6,327,570
2014	635,487	142,957	-	5,555,388
2013	463,644	118,062	-	4,776,944
2012	749,645	190,890	-	4,195,238
2011	918,212	225,945	-	3,254,703
2010	892,102	257,451	-	2,110,546
2009	721,967	239,026	-	960,993

\*In the year of reimbursement, impact fee revenue will be reported as "Unrestricted", and the cash will be moved into the District's operating account.

**NOTE M CHANGE IN ACCOUNTING PRINCIPLE**

During the year ended September 30, 2018, the District implemented GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This pronouncement requires the restatement of the September 30, 2017 net position and total OPEB liability of the governmental activities as follows:

	Governmental Activities
Net position, as previously reported September 30, 2017	\$ 25,479,811
Effect of GASB 75 Implementation	(677,236)
Net position, as restated September 30, 2017	<u>\$ 24,802,575</u>
OPEB obligation, as previously reported September 30, 2017	\$ 1,214,000
Effect of GASB 75 Implementation	677,236
Total OPEB liability, as restated September 30, 2017	<u>\$ 1,891,236</u>

**ESTERO FIRE RESCUE DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 30, 2018**

**NOTE N BUDGETARY RESULTS RECONCILED TO RESULTS IN ACCORDANCE WITH  
GENERALLY ACCEPTED**

The budgetary process is based upon accounting for certain transactions on a basis other than GAAP basis. The results of operations are presented in the budget-to-actual comparison statement in accordance with the budgetary process (Budget basis) to provide a meaningful comparison with the budget. The major difference between the Budget basis "actual" and GAAP basis is as follows:

	<u>Budget Basis</u>	<u>GAAP Basis</u>
Expenditures:		
VEBA Contributions	\$ (175,064)	\$ -

VEBA Contributions were set aside as payable and expensed under the budget basis. Under the GAAP basis, they have not been expensed.

**REQUIRED  
SUPPLEMENTARY INFORMATION**

**ESTERO FIRE RESCUE DISTRICT  
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
FIREFIGHTERS' RETIREMENT PLAN  
September 30, 2018**

**Last Five Fiscal Years**

September 30,	2018	2017	2016	2015	2014
<b>Total Pension Liability:</b>					
Service cost	\$ 485,455	\$ 455,634	\$ 462,980	\$ 236,813	\$ 296,869
Interest	1,614,497	1,374,646	911,490	1,116,502	915,736
Difference between expected and actual experience	715,572	681,912	727,005	1,222,925	-
Changes of assumptions	-	1,087,356	4,790,497	(1,870,609)	-
Benefit payments, including refunds of employee contributions	(165,996)	(187,513)	(163,056)	(225,627)	(183,085)
Net change in Total Pension Liability	2,649,528	3,412,035	6,728,916	480,004	1,029,520
Total Pension Liability - Beginning of Year	22,790,777	19,378,742	12,649,826	12,169,822	11,140,302
Total Pension Liability - End of Year (a)	<u>\$25,440,305</u>	<u>\$ 22,790,777</u>	<u>\$ 19,378,742</u>	<u>\$ 12,649,826</u>	<u>\$ 12,169,822</u>
<b>Plan Fiduciary Net Position</b>					
Contributions - employer	\$ 1,380,648	\$ 1,032,000	\$ 754,447	\$ 1,139,300	\$ 981,425
Contributions - state	267,811	267,811	267,811	-	393,429
Contributions - employee	158,408	156,888	148,229	146,502	134,012
Net investment income	1,782,592	2,679,023	1,428,448	(40,658)	1,125,520
Benefit payments, including refunds of employee contributions	(165,996)	(187,513)	(163,056)	(93,875)	(102,421)
Administrative expenses	(76,484)	(52,390)	(64,972)	(62,772)	(52,454)
Net change in Plan Fiduciary Net Position	3,346,979	3,895,819	2,370,907	1,088,497	2,479,511
Plan Fiduciary Net Position - Beginning of Year	23,287,125	19,391,306	17,020,399	15,931,902	13,452,391
Plan Fiduciary Net Position - End of Year (b)	<u>\$26,634,104</u>	<u>\$ 23,287,125</u>	<u>\$ 19,391,306</u>	<u>\$ 17,020,399</u>	<u>\$ 15,931,902</u>
Net Pension Asset - End of Year (a) - (b)	\$ (1,193,799)	\$ (496,348)	\$ (12,564)	\$ (4,370,573)	\$ (3,762,080)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	104.69%	102.18%	100.06%	134.55%	130.91%
Covered Employee Payroll	\$ 4,782,434	\$ 4,674,731	\$ 4,718,212	\$ 4,288,910	\$ 4,234,095
Net Position Liability as a Percentage of Covered Employee Payroll	NA	NA	NA	NA	NA

**ESTERO FIRE RESCUE DISTRICT  
SCHEDULE OF CONTRIBUTIONS  
FIREFIGHTERS' RETIREMENT PLAN  
September 30, 2018**

**Last Six Fiscal Years**

September 30,	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Actuarially determined contributions	\$ 1,648,462	\$ 1,300,081	\$ 1,092,921	\$ 1,012,328	\$ 1,113,639	\$ 2,083,349
Contributions in relation to the actuarially determined contributions	<u>1,648,459</u>	<u>1,299,811</u>	<u>1,022,258</u>	<u>1,139,300</u>	<u>1,374,854</u>	<u>2,353,269</u>
Contribution deficiency (excess)	<u>\$ 3</u>	<u>\$ 270</u>	<u>\$ 70,663</u>	<u>\$ (126,972)</u>	<u>\$ (261,215)</u>	<u>\$ (269,920)</u>
Covered Employee Payroll	\$ 4,782,434	\$ 4,674,731	\$ 4,718,212	\$ 4,288,910	\$ 4,234,095	\$ 4,070,894
Contributions as a Percentage of Covered Employee Payroll	34.47%	27.81%	21.67%	26.56%	32.47%	57.81%
<u>Notes to Schedule</u>						
Valuation date	10/01/2017	10/01/2016	10/01/2015	10/01/2014	10/01/2013	10/01/2012

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

**ESTERO FIRE RESCUE DISTRICT  
SCHEDULE OF INVESTMENT RETURNS (EXCLUDES SHARE PLAN)  
FIREFIGHTERS' RETIREMENT PLAN  
September 30, 2018**

The Table below summarizes the annual money-weighted rate of return, net of investment expenses.

**Last Five Fiscal Years**

<u>September 30,</u>	<u>Rate of Return</u>
2018	7.45%
2017	13.45%
2016	8.06%
2015	-0.28%
2014	9.12%

**ESTERO FIRE RESCUE DISTRICT  
SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE  
LAST TEN YEARS  
OTHER POST EMPLOYMENT BENEFITS  
September 30, 2018**

Measurement Date	09/30/2017
For the Reporting Period Ended	<u>09/30/2018</u>
Beginning Balance	\$ 1,891,236
Change due to	
Service cost	157,739
Expected interest growth	68,562
Unexpected investment income	-
Demographic experience	-
Employer contributions	-
Employee contributions	-
Benefit payments and refunds	(4,745)
Administrative expenses	-
Changes in benefit terms	-
Assumption changes	-
Net Change	<u>221,556</u>
Ending Balance	<u><u>\$ 2,112,792</u></u>

Covered Employee Payroll \$ 7,009,366

Total Liability as a percentage of  
Covered Employee Payroll 30.14%

*The amounts presented represent the figures for the District for the current fiscal year only, as there is not data available prior to the implementation of GASB 75*

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS*

Boards of Commissioners  
Estero Fire Rescue District  
Estero, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Estero Fire Rescue District (the "District"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated April 26, 2019 for the purpose of compliance with Section 218.39(2), Florida Statutes, and Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

## **Internal Control over Financial Reporting, continued**

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Punta Gorda, Florida  
April 26, 2019

## INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Board of Commissioners  
Estero Fire Rescue District  
Estero, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Estero Fire Rescue District (the "District"), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated April 26, 2019.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated April 26, 2019, should be considered in conjunction with this management letter.

## **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding annual financial audit report.

## **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The District discloses this information in the notes to the financial statements.

## **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendation to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Special District Component Units**

Section 10.554(1)(i)5.d., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 219.39(3)(b), Florida Statutes. In connection with our audit, we determined that there are no special district component units required to report to the District.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the District Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Handwritten signature in blue ink that reads "Ashley, Brown & Co."

Punta Gorda, Florida  
April 26, 2019



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366 East Olympia Avenue  
Punta Gorda, Florida 33950  
Phone: 941.639.6600  
Fax: 941.639.6115

## REPORT OF INDEPENDENT ACCOUNTANT ON COMPLIANCE WITH LOCAL GOVERNMENT INVESTMENT POLICIES

Board of Commissioners  
Estero Fire Rescue District  
Estero, Florida

### **Report on Compliance**

We have examined the Estero Fire Rescue District's (the "District") compliance with Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2018. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the County's compliance based on our examination.

### **Scope**

Our examination was conducted in accordance with AICPA Professional Standards, AT-C Section 315, promulgated by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

### **Opinion**

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

A handwritten signature in blue ink that reads 'Ashley, Brown &amp; Co.'.

Punta Gorda, Florida  
April 26, 2019