

**FLAGHOLE DRAINAGE DISTRICT**

**Annual Financial Report**

**September 30, 2018**

FLAGHOLE DRAINAGE DISTRICT  
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September 30, 2018

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INDEPENDENT AUDITOR'S REPORT

MEMBER  
AMERICAN INSTITUTE OF  
CERTIFIED PUBLIC ACCOUNTANTS  
  
FLORIDA INSTITUTE OF  
CERTIFIED PUBLIC ACCOUNTANTS

Board of Supervisors  
Flaghole Drainage District  
Clewiston, Florida

**Report on the Financial Statements**

I have audited the accompanying financial statements of the governmental activities and the major fund of Flaghole Drainage District, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

### **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of Flaghole Drainage District, as of September 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

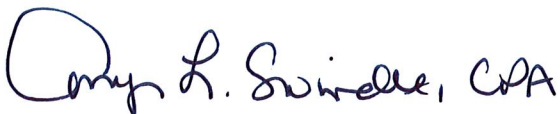
### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as listed in the table of contents (collectively, the "required supplementary information") be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, I have also issued my report dated June 21, 2019, on my consideration of Flaghole Drainage District's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Flaghole Drainage District's internal control over financial reporting and compliance.



Clewiston, Florida  
June 21, 2019

## **MANAGEMENT’S DISCUSSION AND ANALYSIS**

Our discussion and analysis of Flaghole Drainage District (“District”) provides a narrative overview of the District’s financial activities for the fiscal year ended September 30, 2018. Please read it in conjunction with the District’s Independent Auditor’s Report, basic financial statements, accompanying notes, and supplementary information to the basic financial statements.

This District is governed by a three member Board of Supervisors. The Board members are elected by the landowners of the District for three year terms. The District has entered into an informal interlocal agreement with two other area water control districts to provide for the administration of the Districts’ operations under the control of the Board of Supervisors. The District has no employees.

### **FINANCIAL AND DISTRICT HIGHLIGHTS**

#### Financial Highlights

- The assets of the District exceeded its liabilities at the end of the fiscal year ended September 30, 2018, by \$185,643. Of this amount, \$163,035 (unrestricted net position) may be used to meet the District’s ongoing operations.
- The District’s total net position decreased by \$9,687.
- The District’s total revenue (on an accrual basis) was \$158,103 for the year ended September 30, 2018.
- Total expenses (on an accrual basis) for all of the District’s activities were \$167,790 for the year.

#### District Highlights

- The District is currently in the maintenance mode of operations for the water control facilities of the District.

### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the District’s financial statements. The District’s basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District’s finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the District’s assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the residual amount being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

## **OVERVIEW OF FINANCIAL STATEMENTS (continued)**

### Government-Wide Financial Statements (continued)

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenue and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by special assessment revenues. The District does not have any business-type activities. The governmental activities of the District include the general government (management) and water control functions.

### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has one fund category: governmental funds.

### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains one governmental fund for external reporting. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund which is considered to be a major fund.

The District adopts an annual appropriated budget for its General Fund. A budgetary comparison schedule has been provided for the General Fund to demonstrate compliance with the budget. (See page 25)

### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Assets exceeded liabilities by \$185,643 for the fiscal year ended September 30, 2018. The largest asset is cash and investments which is approximately 77% of the District's total assets.

The District uses capital assets to provide services to its landowners, therefore these assets are not available for future spending. The remaining unrestricted net position, \$163,035, may be used to meet the District's ongoing operations.

The following table highlights the net position as of September 30, 2018, and 2017:

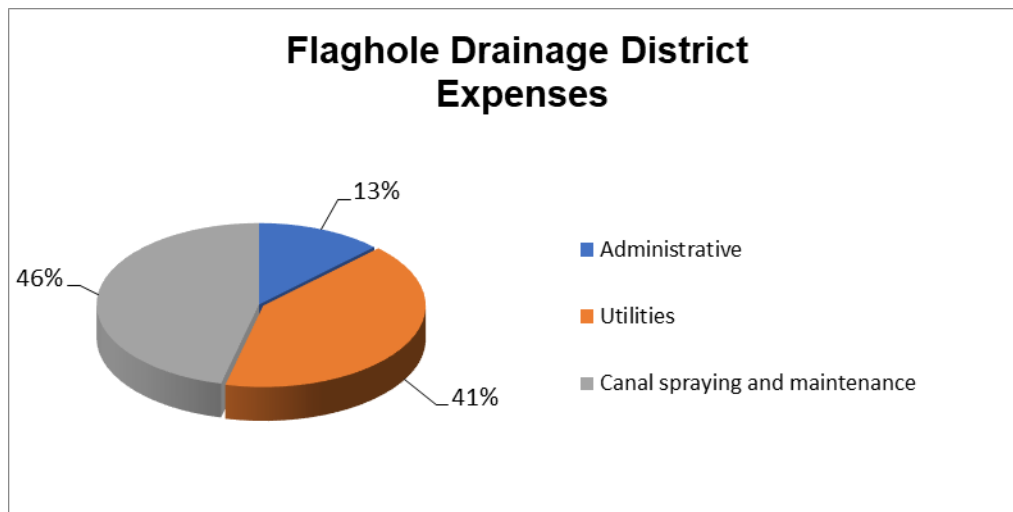
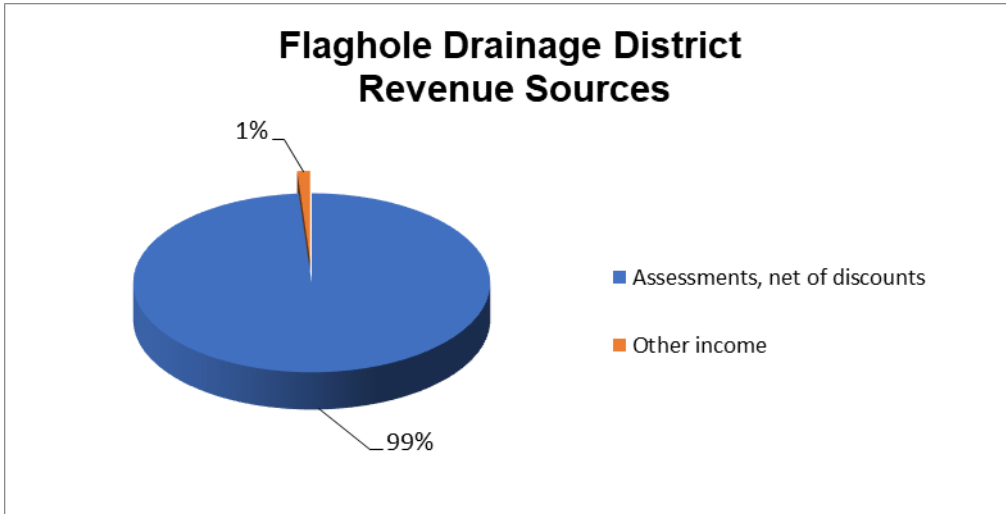
	<u>2018</u>	<u>2017</u>
Investments	\$ 149,783	\$ 170,114
Receivables	19,412	19,038
Prepaid item	3,783	3,620
Capital assets	<u>22,608</u>	<u>7,652</u>
Total assets	<u>195,586</u>	<u>200,424</u>
Current liabilities	<u>5,943</u>	<u>5,094</u>
Total liabilities	<u>5,943</u>	<u>5,094</u>
Net position		
Invested in capital assets, net of related debt	22,608	7,652
Unrestricted	<u>163,035</u>	<u>187,678</u>
Total net position	<u>\$ 185,643</u>	<u>\$ 195,330</u>

The following table highlights the changes in net position for the fiscal years ended September 30, 2018, and 2017:

	<u>2018</u>	<u>2017</u>
Revenues		
General revenues		
Special assessments	\$ 156,272	\$ 153,360
Investment earnings	1,331	547
Other income	<u>500</u>	<u>8,388</u>
Total revenues	<u>158,103</u>	<u>162,295</u>
Program expenses		
General government	22,955	19,573
Physical environment	<u>144,835</u>	<u>130,671</u>
Total expenses	<u>167,790</u>	<u>150,244</u>
Increase (decrease) in net position	(9,687)	12,051
Net position, beginning of year	<u>195,330</u>	<u>183,279</u>
Net position, end of year	<u>\$ 185,643</u>	<u>\$ 195,330</u>

**GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

The following graphs represent the sources of revenues and expenses for the fiscal year:



**BUDGETARY HIGHLIGHTS**

The District adopted the fiscal year 2017/2018 budget on June 26, 2017, with an assessment rate of \$7.50 per acre. Total expenditures budgeted for the fiscal year ended September 30, 2018, were \$183,934. Total assessment revenue budgeted was \$156,259.

Total actual expenditures were \$1,188 below budgeted expenditures. This was mainly due to the following:

- The expenses for the District were not spent at the budgetary levels in the adopted budgeted.

Total actual revenues were \$651 under the budgeted revenue. Additional budget comparison information is presented on page 25.



## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### Capital Assets

The District's investment in capital assets for its governmental activities as of September 30, 2018, amounted to \$22,608 (net of accumulated depreciation). There were \$19,082 of capital additions during 2018.

The following table summarizes the District's capital assets for the fiscal years ended September 30, 2018, and 2017:

	<u>2018</u>	<u>2017</u>
Machinery and equipment	\$ 181,725	\$ 162,643
Accumulated depreciation	<u>(159,117)</u>	<u>(154,991)</u>
Total capital assets, September 30,	<u>\$ 22,608</u>	<u>\$ 7,652</u>

### Debt Administration

The following table presents the District's total outstanding debt for the fiscal years ended September 30, 2018, and 2017:

	<u>2018</u>	<u>2017</u>
Accounts payable	<u>\$ 9,943</u>	<u>\$ 5,094</u>
Total outstanding debt, September 30,	<u>\$ 9,943</u>	<u>\$ 5,094</u>

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our readers with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Bryan Hilliard, the District's President, 5500 Flaghole Road, Clewiston, Florida 33440, Telephone No. (863) 983-5111.

FLAGHOLE DRAINAGE DISTRICT  
Statement of Net Position  
September 30, 2018

	Governmental Activities
Assets	
Cash	\$ 483
Investments	149,300
Due from other governments	19,412
Prepaid insurance	3,783
Other capital assets, net of accumulated depreciation	22,608
Total assets	195,586
Liabilities	
Accounts payable	9,943
Total liabilities	9,943
Net position	
Invested in capital assets, net of related debt	22,608
Unrestricted	163,035
Total net position	\$ 185,643

See notes to the financial statements.

FLAGHOLE DRAINAGE DISTRICT  
Statement of Activities  
For the Year Ended September 30, 2018

<u>Functions/Programs</u>	<u>Program Expenses</u>	<u>Program Revenues Charges for Services</u>	<u>Net (Expense) Revenue and Changes in Net Position</u>
			<u>Governmental Activities</u>
Governmental activities			
General government	\$ 22,955	\$ 21,878	\$ (1,077)
Physical environment	<u>144,835</u>	<u>134,394</u>	<u>(10,441)</u>
Total governmental activities	<u>\$ 167,790</u>	<u>\$ 156,272</u>	<u>(11,518)</u>

General revenues:	
Investment earnings	1,331
Other income	<u>500</u>
Total general revenues	<u>1,831</u>
Change in net position	(9,687)
Net position - beginning of year	<u>195,330</u>
Net position - end of year	<u>\$ 185,643</u>

See notes to the financial statements.

FLAGHOLE DRAINAGE DISTRICT

Balance Sheet

September 30, 2018

	<u>General Fund</u>
Assets	
Cash and cash equivalents	\$ 483
Investments	149,300
Due from other governments	19,412
Prepaid insurance	<u>3,783</u>
Total assets	<u>\$ 172,978</u>
Liabilities and fund balance	
Accounts payable	<u>\$ 9,943</u>
Total liabilities	<u>9,943</u>
Fund balance	
Nonspendable	3,783
Unassigned	<u>159,252</u>
Total fund balance	<u>163,035</u>
Total liabilities and fund balance	<u>\$ 172,978</u>

See notes to the financial statements.

FLAGHOLE DRAINAGE DISTRICT  
Reconciliation of the Balance Sheet of Governmental  
Funds to the Statement of Net Position  
September 30, 2018

Fund balance - governmental funds \$ 163,035

Amounts reported for governmental activities in the  
statement of net position are different because:

Capital assets used in governmental activities  
are not financial resources and, therefore, are  
not reported in the governmental funds. The  
statement of net position includes those capital  
assets, net of any accumulated depreciation, in  
the net position of the government as a whole.

Cost of capital assets

\$ 181,725

Accumulated depreciation

(159,117)

22,608

Net position of governmental activities

\$ 185,643

See notes to the financial statements.

FLAGHOLE DRAINAGE DISTRICT  
Statement of Revenues, Expenditures,  
and Changes in Fund Balance  
Governmental Funds  
For the Year Ended September 30, 2018

	General Fund
Revenues	
Assessments, net of discounts	\$ 156,272
Interest income	1,331
Other income	500
Total revenues	158,103
Expenditures	
Current:	
General government	22,955
Physical environment	159,791
Total expenditures	182,746
Excess of revenues under expenditures	(24,643)
Fund balance - beginning of year	187,678
Fund balance - end of year	\$ 163,035

See notes to the financial statements.

FLAGHOLE DRAINAGE DISTRICT  
Reconciliation of the Statement of Revenues, Expenditures, and Changes in  
Fund Balance of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended September 30, 2018

Net change in fund balance - total governmental funds	\$ (24,643)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; however, the cost of capital assets is eliminated in the statement of activities and capitalized in the statement of net position.	19,082
Depreciation on capital assets is not recognized in the governmental fund financial statements, but is reported as an expense in the statement of activities.	<u>(4,126)</u>
Change in net position of governmental activities	<u>\$ (9,687)</u>

See notes to the financial statements.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

The accounting methods and procedures adopted by Flaghole Drainage District conform to generally accepted accounting principles as applied to governmental entities. The following notes to the financial statements are an integral part of the District's Annual Financial Report.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Financial Reporting Entity

Flaghole Drainage District was created by Florida Statutes, Chapter 28540, House Bill 1884, Acts of 1953. The operations of the District are fundamentally governed by special acts pertaining to the District, which have been codified by Chapter 2000-446, Laws of Florida, Acts of 2000.

The District is an independent special district created pursuant to the method authorized in Chapter 298 of the Florida Statutes. A three-member Board of Supervisors elected by the landowners of the District governs the District. The Board administers the policies emanating from its statutory powers and authority.

The Board has the responsibility for:

1. Assessing and levying assessments.
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board (GASB) Statements. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District is considered to be financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

Basic Financial Statements - Government-Wide Statements

The District's basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements. Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The District's drainage activities and general administrative services are classified as governmental activities.

In the government-wide Statement of Net Position, the governmental activities columns are presented on a consolidated basis by column, and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The District's net position is reported in three parts - invested in capital assets, net of related debt; restricted net position; and unrestricted net position. The District first utilizes restricted resources to finance qualifying activities.



FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Basic Financial Statements - Government-Wide Statements (continued)

The government-wide Statement of Activities reports both the gross and net cost of the District's functions and activities. The functions are also supported by general government revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues (assessments), operating and capital grants. Program revenues must be directly associated with the District's functions and activities.

This government-wide focus is more on the sustainability of the District as an entity and the change in the District's net position resulting from the current year's activities.

Basic Financial Statements - Fund Financial Statements

The financial transactions of the District are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, deferred outflow of resources, liabilities, deferred inflow of resources, reserves, fund equity, revenues, and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The General Fund, the only fund of the District, is a governmental fund and is considered a major fund in these financial statements.

The following fund types are used by the District:

Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental fund of the District:

General Fund

The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

Full Accrual

The governmental activities in the government-wide financial statements are presented on the full accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

Modified Accrual

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after the year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

Deposits and Investments

For financial reporting purposes, the District considers cash and cash equivalents to be cash on hand, cash in banks, certificates of deposit, regardless of maturity, and short-term investments with maturities less than three months when acquired.

District investments with a maturity of one year or less when purchased are stated at cost or amortized cost. District investments with a maturity greater than one year are stated at fair value in accordance with GASB Statement No. 31.

The District does not have an adopted investment policy since it follows Florida Statute 218.45 for investment decisions. Florida Statutes authorize investments that include money market accounts, savings accounts and certificates of deposit at banks certified as qualified public depositories by the State of Florida, repurchase agreements, Florida PRIME, obligations of the U.S. Government, and certain bond mutual funds.

The District follows state statutes for allowable investments. However, state statutes do not specifically address the risks disclosed in GASB No. 40. No policy exists for the following risks: credit risk, custodial credit risk, concentration of credit risk, interest rate risk, and foreign currency risk.

Investments consist of interest-bearing bank accounts at financial institutions that qualify as public depositories and Florida PRIME. These funds are insured by the Federal Deposit Insurance Corporation or by collateral pursuant to the Florida Securities for Public Deposits Act (Florida Statutes 280).

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Deposits and Investments (continued)

Florida PRIME meets the requirements of and is classified as a “2a-7 like” pool. The SBA is not a registrant with, nor regulated by, the Securities and Exchange Commission or any other regulatory agency; however, Florida PRIME has adopted operating procedures consistent with the requirement for a “2a-7 like” pool and the fair value of the position in the pool is equal to the value of the pool’s shares. Such investments are stated at amortized cost in the accompanying financial statements. Florida PRIME is rated by Standard and Poors and is currently rated AAAm. The dollar weighted average maturity (WAM) of Florida PRIME at September 30, 2018, is 50 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2018, is 70 days.

Receivables

All receivables are reported at their gross value and where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Capital Assets

Capital assets purchased or acquired are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following useful lives:

Buildings	15 - 30 years
Machinery and equipment	5 - 10 years
Improvements	10 - 20 years
General infrastructure	10 - 50 years

GASB Statement No. 34 requires the District to report and depreciate new infrastructure assets. Infrastructure assets include roads, bridges, canals, and pumping stations. These infrastructure assets are likely to be the largest asset class of the District. Neither their historical cost nor related depreciation had historically been reported in the financial statements prior to September 30, 2003. The District is classified as a Phase 3 Government in accordance with the definitions contained in GASB 34. A Phase 3 Government is not required to report their major general infrastructure assets retroactively. The District elected to report their general infrastructure assets on a prospective basis beginning September 30, 2003.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Net Position and Fund Balance

Government-Wide Net Position

Government-Wide net position is divided into three categories:

- Net investment in capital assets - consist of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding and was used to finance those assets.
- Restricted - consist of amounts constrained to specific purposes by their providers (such as grantors, bondholders, higher levels of government, and contributors), through constitutional provisions, by enabling legislation, or contributor restrictions.
- Unrestricted - all other net position is reported in this category.

Governmental Fund Balances

Governmental fund balances consist of the following:

- Nonspendable - amounts that are not in spendable form (such as prepaid expenses, or long term investments) or are required to be maintained intact.
- Restricted - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed - amounts constrained to specific purposes by the District itself, using its highest level of decision-making authority (i.e. Board members) and its highest level action (i.e. Resolution). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest level action to remove or change the constraint.
- Assigned - amounts the District intends to use for a specific purpose. Intent can be expressed by the Board of Supervisors.
- Unassigned - amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it is the policy of the District to generally consider restricted amounts to have been reduced first. When an expenditure is incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, it is the policy of the District that committed amounts would be reduced first, followed by assigned amounts. In both instances, when a proposed expenditure is made with specific balances identified as the source of the funding, that specific fund balance will be used.

Revenues

Substantially all governmental fund revenues are accrued. Assessments are billed and collected within the same period in which the taxes are levied. Subsidies and grants which finance either capital or current operations, are reported as nonoperating revenue based on GASB Statement No. 33. In applying GASB Statement No. 33 to grant revenues, the provider recognizes liabilities and expenses and the recipient recognizes receivables and revenue when the applicable eligibility requirements, including time requirements, are met. Resources transmitted before the eligibility requirements are met are reported as advances by the provider and deferred revenue by the recipient.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Expenditures

Expenditures are recognized when the related fund liability is incurred. Inventory costs are reported for governmental activities in the period the inventory items are used, rather than in the period purchased.

Capitalization Policy

The capitalization policy of the District is to capitalize all assets with a cost of \$750 or more with an expected life of two years or more.

Use of Estimates

The preparation of financial statements in conformity with the U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

Date of Management's Review

Management has evaluated subsequent events through June 21, 2019, the date on which the financial statements were available to be issued.

Budgets and Budgetary Accounting

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. During June, the Chairman submits to the Board of Supervisors a proposed operating budget for the upcoming fiscal year. The operating budget includes proposed expenditures and the means of financing them.
2. A public hearing is held to obtain taxpayer comments.
3. Subsequent to the public meeting, the Board legally adopts the budget.
4. All budget changes must be approved by the Board of Supervisors.
5. The budget for the General Fund is adopted on a basis consistent with generally accepted accounting principles.
6. Total budgeted amounts reflect all amendments approved by the Board of Supervisors. Line item changes made during the year were approved by the Board of Supervisors.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Encumbrances

Encumbrance accounting, under which purchase orders and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed in the District's accounting system.

New Accounting Principal

Effective September 30, 2018, the District adopted the provisions of Governmental Accounting Standards Board Statement No. 75 "*Accounting and Financial Reporting for Post Employment Benefits Other Than Pensions (OPEB)*" (Statement No. 75). This accounting standard requires the District to report its actuarially determined net OPEB liability, which was determined to be zero, in the government-wide financial statements of the District as of September 30, 2018.

NOTE 2 - ASSESSMENTS

The assessment levy of the District is established by the Board of Supervisors, and becomes an enforceable lien on the property on January 1 of the following year. On June 26, 2017, the District levied an assessment rate of \$7.50 per acre for the fiscal year ended September 30, 2018.

All assessments are due and payable on November 1 of each year or as soon thereafter as the tax roll is delivered to the county tax collector. Liens are placed on property as of January 1. All unpaid assessments become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The assessments paid in March are without discount.

On or prior to June 1 following the assessment year, certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. Unsold certificates become the property of the District, earning interest at a rate of 18% per year.

NOTE 3 – DEPOSITS IN BANKS AND INVESTMENTS

Deposits in Banks

At September 30, 2018, the carrying amount of the District's non-interest and interest-bearing bank accounts was \$144,702 and the banks' balances were \$173,021. The difference was due to checks that had been written but not yet paid by the banks and deposits in transit.

These deposits are insured by the Federal Deposit Insurance Corporation or by collateral pursuant to the Florida Security for Public Deposits Act (Florida Statutes Chapter 280). Under this Act, financial institutions that qualify as public depositories pledge securities that have a market value equal to 50% - 125% of the average daily balance for each month of all public deposits in excess of applicable deposit insurance. The Public Depository Security Trust Fund has a procedure to allocate and recover losses in the event of default or insolvency. When public deposits are made with Chapter 280, no public depositor shall be liable for any loss thereof.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 3 – CASH, DEPOSITS, AND INVESTMENTS (continued)

Investments

Florida Statutes authorize investments that include money market accounts, savings accounts repurchase agreements, the Florida State Board of Administration (SBA) Florida PRIME, obligations of the U.S. Government, governmental agencies guaranteed by the U.S. Government, and certain bond mutual funds.

During the year, investments consisted of interest-bearing bank accounts and Florida PRIME. At September 30, 2018, the District had the following investments:

Interest-bearing bank accounts	\$ 144,219
Florida PRIME	<u>5,081</u>
	<u>\$ 149,300</u>

Due to the District's use of short-term interest-bearing bank accounts in financial institutions that are covered by federal depository insurance or collateral pledged under Florida Statutes Chapter 280, it is considered that credit risk, custodial credit risk, concentration of credit risk, interest rate risk, and foreign currency risk to these assets are nominal or nonexistent.

Investments - Florida PRIME

The District invested surplus funds in an external investment pool, Florida PRIME. Florida PRIME is governed Chapters 215 and 218, Florida Statutes, and SBA Rules, Chapter 19-7, Florida Administrative Code. The purpose of Chapter 218, Part IV, Florida Statutes, is to promote, through State assistance, the maximization of net interest earnings on invested surplus funds of units of local government, based on the principles of investor protection, mandated transparency, and proper governance, with the goal of reducing the need for imposing additional taxes. The primary investment objectives, in priority order, are safety, liquidity, and competitive returns with minimization of risks.

The Board of Trustees of the SBA (Trustees) consists of the Governor, as Chairman, the Chief Financial Officer, as Treasurer, and the Attorney General, as Secretary. The Trustees will annually certify that Florida PRIME complies with the requirements of Chapter 218, Florida Statutes, and that the management of Florida PRIME is in accord with best investment practices.

The Trustees delegate the administrative and investment authority to manage Florida PRIME to the Executive Director of the SBA, subject to applicable Florida law. The Trustees appoint an Investment Advisory Council and a Participant Local Government Advisory Council. Both Councils will, at least annually, review this policy and any proposed changes prior to its presentation to the Trustees and will undertake other duties set forth in applicable Florida law.

As a Florida PRIME participant, the District invests in pools of investments whereby the District owns a share of the respective pool, not the underlying securities. In March 1997, GASB issued Statement 31 titled "Accounting and Financial Reporting for Certain Investments and for External Investment Pools." GASB 31 defines an external investment pool as an arrangement that commingles (pools) the monies of more than one legally separate entity and invests, on the participants' behalf, in an investment portfolio; one or more of the participants is not part of the sponsor's reporting entity. GASB 31 applies to Florida PRIME.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 3 – DEPOSITS IN BANKS AND INVESTMENTS (continued)

Investments (continued)

GASB 31 outlines the two options for accounting and reporting for money market investment pools as either “2a-7 like” or fluctuating net asset value (NAV). GASB 31 describes a “2a-7 like” pool as an “external investment pool that is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with Rule 2a-7 under the Investment Company Act of 1940 (the 1940 Act)”.

In June 2010, GASB issued Statement 59, titled “Financial Instruments Omnibus.” GASB 59 clarifies the definition of a “2a-7 like” pool as an “external investment pool that operates in conformity with the Securities and Exchange Commission’s (SEC) Rule 2a-7 as promulgated under the Investment Company Act of 1940, as amended”. To qualify as a 2a-7 like pool, the pool should satisfy all SEC requirements of Rule 2a-7, including that a group of individuals fulfills the functions of a board of directors. The pool is not required to register with the SEC.

In December 2016, GASB issued Statement 79 titled “Certain External Investment Pools and Pool Participants” in response to the SEC’s amendments in 2014 to regulations that apply to money market funds. GASB 79 addresses accounting and financial reporting for certain external investment pools and pool participants. Specifically, it establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. If the external investment pool meets the criteria of GASB 79 and measures all of its investments at amortized cost, the pool’s participants also should measure their investments in that external investment pool at amortized cost for financial reporting purposes. There are no limitations or restrictions on withdrawals from Florida PRIME. Although in the occurrence of an event that has a material impact on liquidity or operations of the trust fund, the fund’s executive director may limit contributions to or withdrawals from the trust fund for a period of 48 hours.

Investment Policies

GASB 40 requires the description of investment policies that are related to certain risks. It is my interpretation of GASB 40 that participants in an investment pool should disclose information related to credit risk and interest rate risk. Therefore, the District is disclosing the investment policies that relate to credit risk and interest rate risk. All Florida PRIME’s investment policies can be found at [www.sbafla.com/prime](http://www.sbafla.com/prime).

Credit Risk

Florida PRIME is rated by Standard and Poor’s Rating Services. The current rate is AAAM.

Interest Rate Risk

The dollar weighted average maturity (WAM) of Florida PRIME at September 30, 2018, is 50 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2018, is 70 days.



FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 3 – DEPOSITS IN BANKS AND INVESTMENTS (continued)

Investments (continued)

Foreign Currency Risk

Florida PRIME was not exposed to any foreign currency risk during the period from October 1, 2017, through September 30, 2018.

NOTE 4 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2018, was as follows:

	<b>Balance October 1, 2017</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance September 30, 2018</b>
Machinery and equipment	\$ 162,643	\$ 19,082	\$ -	\$ 181,725
Less accumulated depreciation	<u>154,991</u>	<u>4,126</u>	<u>-</u>	<u>159,117</u>
	<u>\$ 7,652</u>	<u>\$ 14,956</u>	<u>\$ -</u>	<u>\$ 22,608</u>

NOTE 5 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District is a member of the insurance program sponsored by the Florida League of Cities for general liability and public officials' liability coverage. The program purchases excess and other specific coverages from third party carriers. Members of the program are billed annually for their portion of the coverage and are not assessable for unanticipated losses incurred by the program. Maximum liability coverage is \$2,000,000.

NOTE 6 - FUND BALANCE/NET POSITION

Classifications of the fund balance and restrictions of the net position of the District are created to either (1) satisfy intentions that require a portion of the fund balance/net position be segregated, or (2) identify the portion of the fund balance/net position that is not appropriate for future expenditures. A specific classification of the fund balance is as follows:

Nonspendable Fund Balance

This classification was created to represent the portion of the fund balance that is not available for current expenditure because the amount is not in spendable form. This amount is represented by prepaid insurance.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Financial Statements  
September 30, 2018

NOTE 7 - SUBSEQUENT EVENTS

Subsequent events have been evaluated through June 21, 2019, which is the date the financial statements were available to be issued to the District.

FLAGHOLE DRAINAGE DISTRICT  
Required Supplementary Information  
Schedule of Revenues, Expenditures, and Changes in  
Fund Balance - Budget and Actual - General Fund  
For the Year Ended September 30, 2018

	Budget		Actual	Variance - Favorable (Unfavorable)
	Original	Final		
Revenues				
Assessments, net of discounts	\$ 159,915	\$ 156,259	\$ 156,272	\$ 13
Interest income	400	1,311	1,331	20
Other income	-	1,184	500	(684)
Total revenues	<u>160,315</u>	<u>158,754</u>	<u>158,103</u>	<u>(651)</u>
Expenditures				
General government				
Legal fees	7,500	6,890	6,890	-
Insurance	5,300	6,659	6,496	163
Audit fees	2,950	3,000	3,000	-
Assessing and collection fees	3,450	3,936	2,911	1,025
Accounting fees	2,000	2,000	2,000	-
Engineering fees	1,500	1,130	1,130	-
Office supplies and expenses	2,300	187	187	-
Special district annual fee	200	175	175	-
Legal advertising	300	166	166	-
Total general government	<u>25,500</u>	<u>24,143</u>	<u>22,955</u>	<u>1,188</u>
Physical environment				
Utilities	80,000	75,275	75,275	-
Canal spraying	25,000	24,600	24,600	-
Repairs and maintenance	20,000	53,916	53,916	-
Vehicle expense	6,000	6,000	6,000	-
Contingency	3,815	-	-	-
Total physical environment	<u>134,815</u>	<u>159,791</u>	<u>159,791</u>	<u>-</u>
Total expenditures	<u>160,315</u>	<u>183,934</u>	<u>182,746</u>	<u>1,188</u>
Excess of revenues under expenditures	<u>\$ -</u>	<u>\$ (25,180)</u>	<u>(24,643)</u>	<u>\$ 537</u>
Fund balance, beginning of year			<u>187,678</u>	
Fund balance, end of year			<u>\$ 163,035</u>	

See notes to required supplementary information.

FLAGHOLE DRAINAGE DISTRICT  
Notes to Required Supplementary Information  
September 30, 2018

NOTE A – BUDGETARY ACCOUNTING

The District is required to establish a budgetary system and an approved Annual Budget for the General Fund. The District's budgeting process is based on estimates of cash receipts and cash expenditures which are approved by the Board. The budget approximates a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. Actual General Fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2018.

NOTE B – OVER EXPENDITURES

At September 30, 2018, there were no expenditures which exceeded their budgeted.

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INDEPENDENT AUDITOR'S REPORT ON  
INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH *GOVERNMENT  
AUDITING STANDARDS*

Board of Supervisors  
Flaghole Drainage District  
Clewiston, Florida

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of Flaghole Drainage District, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise Flaghole Drainage District's basic financial statements and have issued my report thereon dated June 21, 2019.

**Internal Control Over Financial Reporting**

In planning and performing my audit of the financial statements, I considered Flaghole Drainage District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Flaghole Drainage District's internal control. Accordingly, I do not express an opinion on the effectiveness of Flaghole Drainage District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that were not identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Flaghole Drainage District's financial statements are free from material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Amy L. Sinclair, CPA". The signature is written in a cursive style.

Clewiston, Florida  
June 21, 2019

**AMY L. SWINDLE, CPA**  
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INDEPENDENT ACCOUNTANT'S REPORT ON  
COMPLIANCE WITH THE REQUIREMENTS  
OF SECTION 218.415, FLORIDA STATUTES

Board of Supervisors  
Flaghole Drainage District  
Clewiston, Florida

I have examined Flaghole Drainage District's compliance with the requirements of Section 218.415, Florida Statutes, in accordance with Rule 10.556(10)(a) of the Auditor General of the State of Florida during the fiscal year ended September 30, 2018. Management is responsible for the Flaghole Drainage District's compliance with those requirements. My responsibility is to express an opinion on Flaghole Drainage District's compliance based on my examination.

My examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Flaghole Drainage District's compliance with those requirements and performing such other procedures as I considered necessary in the circumstances. I believe that my examination provides a reasonable basis for my opinion. My examination does not provide legal determination on Flaghole Drainage District's compliance with specified requirements.

In my opinion, Flaghole Drainage District complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2018.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, management, and the Board of Supervisors of Flaghole Drainage District and is not intended to be and should not be used by anyone other than these specified parties.



Clewiston, Florida  
June 21, 2019



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MANAGEMENT LETTER IN ACCORDANCE WITH  
THE RULES OF THE AUDITOR GENERAL OF THE  
STATE OF FLORIDA

Board of Supervisors  
Flaghole Drainage District  
Clewiston, Florida

**Report on the Financial Statements**

I have audited the financial statements of Flaghole Drainage District, as of and for the fiscal year ended September 30, 2018, and have issued my report thereon dated June 21, 2019.

**Auditor's Responsibility**

I conducted my audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

I have issued my Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures (if any) in those reports, which are dated June 21, 2019, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that I determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual financial audit report.



### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The name and legal authority for the District is disclosed in the notes to the financial statements. There were no component units related to Flaghole Drainage District.

### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require me to apply appropriate procedures and communicate the results of my determination as to whether or not Flaghole Drainage District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with my audit, I determined that Flaghole Drainage District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, I applied financial condition assessment procedures for Flaghole Drainage District. It is management's responsibility to monitor Flaghole Drainage District's financial condition, and my financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that I communicate any recommendations to improve financial management. In connection with my audit, I did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires me to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with my audit, I did not note any such findings.

### **Purpose of this Letter**

My management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Clewiston, Florida  
June 21, 2019

# FLAGHOLE DRAINAGE DISTRICT

5500 Flaghole Road  
Clewiston, Florida 33440  
(863) 983-5111

June 21, 2019

## AUDITEE'S RESPONSE TO AUDITOR'S REPORT AND MANAGEMENT LETTER

Ms. Sherrill F. Norman, CPA  
Auditor General  
State of Florida  
111 W. Madison Street  
Claude Denson Pepper Building  
Tallahassee, FL 32399-1450

Re: Fiscal Year 2017-2018

Dear Ms. Norman:

The Rules of the Auditor General require the audit report to include a written statement of explanation, including corrective action to be taken, or a rebuttal regarding any deficiencies cited in the auditors' reports and management letter.

There were no deficiencies cited in the current year auditor's reports or management letter.

If you need additional information, please contact my office.

Sincerely,



Bryan Hilliard, President  
Flaghole Drainage District