

**Holt Fire District  
Financial Statements  
September 30, 2018**

# Holt Fire District

## Table of Contents September 30, 2018

	Page
<b>Independent Auditor's Report</b>	1-3
<b>Management's Discussion and Analysis (required supplementary information)</b>	4-9
<b>Basic Financial Statements</b>	
<b>Financial Statements</b>	
Governmental Fund Balance Sheet and Statement of Net Position	10
Governmental Fund Revenues, Expenditures and Changes in Fund Balance and Statement of Activities	11
<b>Required Supplementary Information</b>	
General Fund Statement of Revenues and Expenditures - Budget and Actual	12
<b>Notes to Financial Statements</b>	13-25
<b>Reports in Accordance with Government Auditing Standards</b>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	26-27
Independent Accountants' Report on Compliance Requirements in accordance with Chapter 10.550, Rules of the Auditor General	28
Management Letter	29-31
<b>Schedule of Findings and Responses</b>	32-34



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## **INDEPENDENT AUDITOR'S REPORT**

To the Board of Commissioners  
Holt Fire District  
PO Box 226  
Holt, FL 32564

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the major fund of the Holt Fire District (hereafter referred to as the "District"), as of and for the year ended September 30, 2018, and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial

statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of Holt Fire District as of September 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 9 and page 12 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2019 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and

grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Holt Fire District's internal control over financial reporting and compliance.

 Dawn M. Paul, CPA, P.A.

Crestview, FL  
June 26, 2019

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of Holt Fire District (the District) we offer readers of Holt Fire District's financial statements this narrative overview and analysis of financial activities of the District for the fiscal year end September 30, 2018.

### **FINANCIAL HIGHLIGHTS**

- The assets of the District exceeded its liabilities by \$192,990 (net position) and represents an increase of \$15,934 from the prior year. Of this amount, \$144,660 represents investments in capital assets (e.g. land, building, machinery and equipment) net of any related debt, \$12,698 is restricted for capital purposes, and \$35,632 is unrestricted and may be used to meet the District's ongoing obligations to citizens and creditors.
- The District's governmental funds reported ending fund balances of \$48,330, an increase of \$19,663.
- At the end of the current fiscal year, the unassigned fund balance for the General Fund was \$24,806, or 24.1% of the total General Fund expenditures.

### **OVERVIEW OF THE FINANCIAL STATEMENTS:**

This discussion and analysis intends to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS:**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner like a private-sector business.

The Statement of Net Assets Position presents information on all the District's assets and liabilities, with the difference between the two reported as net position. This statement combines and consolidates the governmental fund's current financial resources (short-term spendable resources) with capital assets and long-term obligations. Over time, increases or decreases in net position may serve as a useful indicator of the financial position of the District.

The Statement of Activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon

as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in future fiscal periods.

The government-wide financial statements distinguish and demonstrate that, as a governmental activity, the District is principally supported by taxes and intergovernmental revenues. The governmental activities of the District include public safety (fire and emergency medical services), and debt service. The government wide financial statements are found on pages 10-11 of this report.

## **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **GOVERNMENTAL FUNDS**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Such information may be useful in evaluating a government's near-term financial requirements. Found on pages 10-11 of this report are the basic governmental fund financial statements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains one governmental fund (General Fund). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the General Fund, which is considered a major fund.

## NOTES TO THE FINANCIAL STATEMENTS:

The notes provide additional information, which is essential to the full understanding of the data provided in the government-wide and fund financial statements. Beginning on page 13 of this report are the notes to the financial statements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS:

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities \$192,990 (net position) as of September 30, 2018, as reported below.

The largest portion of the District's net position of \$144,660 reflects its investment in capital assets (e.g. land, buildings, machinery and equipment) less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

The following statements are presented as of and for the years ended September 30, 2018 and 2017:

- Condensed Summary of Net Position – Primary Government
- Summary of Revenues, Expenses and Changes in Net Position

**Condensed Summary of Net Position - Primary Government**  
**Summary of Net Position**  
**September 30, 2018 and 2017**

	2018	2017
<b>ASSETS:</b>		
Current and other assets	\$ 49,514	\$ 35,721
Capital assets	144,660	148,389
<b>Total Assets</b>	<b><u>\$ 194,174</u></b>	<b><u>\$ 184,110</u></b>
<b>LIABILITIES:</b>		
Current liabilities	\$ 1,184	\$ 7,054
Total Liabilities	1,184	7,054
<b>NET POSITION:</b>		
Investment in capital assets, net of related debt	144,660	148,389
Restricted for capital additions	12,698	1,186
Unrestricted	35,632	27,481
Total Net Position	192,990	177,056
<b>Total Liabilities and Net Position</b>	<b><u>\$ 194,174</u></b>	<b><u>\$ 184,110</u></b>



**Summary of Revenues, Expenses and Changes in Net Position  
For the Fiscal Years Ending  
September 30, 2018 and 2017**

	<b>2018</b>	<b>2017</b>
<b>REVENUES:</b>		
<i>Program Revenues</i>		
Property assessments	\$ 92,437	\$ 87,929
Charges for services	300	-
Miscellaneous	12,989	13,360
Rental income	3,486	3,486
Impact fees	10,890	4,114
Operating grants	2,526	7,163
Interest	3	3
Gain on disposal	-	(3,874)
<b>Total Revenues</b>	<b><u>122,631</u></b>	<b><u>112,181</u></b>
<b>EXPENSES:</b>		
Public safety-fire & rescue services	102,968	95,624
Depreciation	3,729	7,895
Debt service: interest	-	598
<b>Total Expenses</b>	<b><u>106,697</u></b>	<b><u>104,117</u></b>
<b>Increase in net position</b>	<b>15,934</b>	<b>8,064</b>
<b>NET POSITION - beginning balance</b>	<b><u>177,056</u></b>	<b><u>168,992</u></b>
<b>NET POSITION - ending balance</b>	<b><u>\$ 192,990</u></b>	<b><u>\$ 177,056</u></b>

During 2018, the change in net position was an increase of 15,934. This change was a result an increase in property assessments, impact fees and a forestry grant award.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

Budget versus actual comparison are reported in the required supplementary information other than management discussion and analysis. For the fiscal year ended September 30, 2018, the District did adopt a budget in the amount of \$90,000 in compliance with Florida Statutes. In July 2018, the District amended its budget to \$99,000.

## CAPITAL ASSETS

The District's capital assets for its governmental activities as of September 30, 2018, amount to \$144,660 (net of accumulated depreciation). Capital assets include land, buildings, improvements, machinery and equipment, etc. The District did not have any capital asset additions in the current fiscal year and the increase in accumulated depreciation totaled \$3,729.

### Summary of Capital Assets For the Fiscal Years Ending September 30, 2018 and 2017

	2018	2017
<b>CAPITAL ASSETS:</b>		
Land	\$ 50,000	\$ 50,000
Total capital assets not depreciated	<u>50,000</u>	<u>50,000</u>
Buildings, improvements, equipment and machinery	<u>433,244</u>	<u>433,244</u>
Total capital assets being depreciated	<u>433,244</u>	<u>433,244</u>
<b>Accumulated depreciation</b>		
Buildings, improvements, equipment, vehicles and trucks	<u>(338,584)</u>	<u>(334,855)</u>
<b>Capital assets net of depreciation</b>	<u>94,660</u>	<u>98,389</u>
<b>Total Capital Assets</b>	<b><u>\$ 144,660</u></b>	<b><u>\$ 148,389</u></b>

## DEBT ADMINISTRATION

The District paid its debt in full during 2017.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District relies on the fire assessments (non-ad valorem taxes) and a limited array of permitted other sources (such as impact fees and charges for services) for their governmental activities. There are limited number of recurring and non-recurring grants from both state and federal government, which provide funding for specific programs, projects or activities. Florida' continued economic uncertainty and the rise in fuel and equipment costs will continue to affect the District's operational funding.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide the reader an overview of the District. Questions regarding any information provided in this report should be directed to Jim Connors, Chairman, Holt Fire District, PO Box 226, Holt, Florida 32564.

**Holt Fire District**  
**Governmental Fund Balance Sheet and Statement of Net Position**  
**September 30, 2018**

	<b>General Fund</b>	<b>Adjustments (Note 2)</b>	<b>Statement of Net Position</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 23,464	\$ -	\$ 23,464
Grant receivable	2,526	-	2,526
Prepaid expenses	10,826	-	10,826
Restricted cash	12,698	-	12,698
Capital assets, net	-	144,660	144,660
Total assets	\$ 49,514	144,660	\$ 194,174
 <b>LIABILITIES</b>			
Accounts payable	\$ 1,184	-	\$ 1,184
Total liabilities	1,184	-	1,184
 <b>Fund balance/ Net Position</b>			
Nonspendable	10,826	(10,826)	-
Restricted for capital additions	12,698	(12,698)	-
Unassigned	24,806	(24,806)	-
Total fund balance	48,330	(48,330)	-
Total liabilities and fund balance	\$ 49,514		
 Net position			
Investment in capital assets, net of related debt		144,660	144,660
Restricted for capital additions		12,698	12,698
Unrestricted		35,632	35,632
Total net position		\$ 192,990	\$ 192,990

See accompanying notes to financial statements

**Holt Fire District**  
**Governmental Fund Revenues, Expenditures and**  
**Changes in Fund Balance and Statement of Activities**  
**For the Year Ended September 30, 2018**

	<u>General Fund</u>	<u>Adjustments (Note 2)</u>	<u>Statement of Activities</u>
<b>Revenues</b>			
Property assessments	\$ 92,437	\$ -	\$ 92,437
Charges for services	300		300
Impact fees	10,890	-	10,890
Operating grants	2,526	-	2,526
Miscellaneous	12,989	-	12,989
Rental income (Note 8)	3,486	-	3,486
Interest revenue	3	-	3
Total revenues	<u>122,631</u>	<u>-</u>	<u>122,631</u>
<b>Expenditures/expenses:</b>			
Public Safety			
Current			
Fire protection	102,968	-	102,968
Depreciation	-	3,729	3,729
Total expenditures/expenses	<u>102,968</u>	<u>3,729</u>	<u>106,697</u>
Excess of revenues over (under) expenditures	19,663	(3,729)	15,934
Fund balance/net position:			
Beginning of the year	<u>28,667</u>	<u>148,389</u>	<u>177,056</u>
End of the year	<u>\$ 48,330</u>	<u>\$ 144,660</u>	<u>\$ 192,990</u>

See accompanying notes to financial statements

**Holt Fire District**  
**General Fund Statement of Revenues, Expenditures - Budget and Actual**  
**For the Year Ended September 30, 2018**

	<u>Original</u>	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
<b>REVENUES</b>				
Property assessments			\$ 92,437	
Charges for services			300	
Impact fees			10,890	
Operating grants			2,526	
Miscellaneous			12,989	
Rental income			3,486	
Interest revenue			3	
<b>Total revenues</b>	<u>\$ 90,000</u>	<u>\$ 99,000</u>	<u>122,631</u>	<u>\$ 23,631</u>
<b>EXPENDITURES</b>				
Current				
Fire protection			102,968	
<b>Total expenditures</b>	<u>\$ 90,000</u>	<u>\$ 99,000</u>	<u>102,968</u>	<u>(3,968)</u>
<b>Excess of revenues over (under) expenditures</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 19,663</u>	<u>\$ 19,663</u>

See accompanying notes to financial statements

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Nature of operations**

Holt Fire District (the District) is an independent special district originally established by Ordinance 84-38 by the Okaloosa County Board of Commissioners on December 18, 1984. On June 19 2007, House Bill No. 979 Chapter 2007-284 established the District as an independent special district pursuant to Chapter 191, Florida Statutes. The District was created for purpose of providing fire control and protection services within the territorial bounds of the District as defined by the State of Florida. The District operates one fire house and its related equipment and has only volunteer workers. The District is governed by an elected five-member Board of Commissioners serving four-year terms.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Section 218.33, Florida Statutes. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting. The District's purpose is to protect lives, property and nature resources through fire suppression, fire inspection, rescue and emergency medical response.

**Basis of presentation**

The District's financial statements are prepared in accordance with U.S. Generally Accepted Accounting Principles (GAAP) as applicable to state and local governments with those promulgated by Governmental Accounting Standards Board (GASB).

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*. Certain significant changes in the Statement include the following:

- A Management Discussion and Analysis (MD&A) section providing an analysis of the District's overall financial position and results of operations.

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)***

**Basis of presentation (continued)**

- Financial statements prepared using full accrual accounting for all the District's activities.

**Basis of presentation (continued)**

These and other changes are reflected in the accompanying financial statements (including notes to financial statements). The District has elected to implement all the provisions of the Statement.

As required by accounting principles generally accepted in the United States of America, these financial statements present Holt Fire District as the primary government. In evaluating the District as a reporting entity, management has considered all potential component units for which the District may or may not be financial accountable and, as such, be included within the District's financial statements. Management utilized criteria set forth in GASB No.61 for determining financial accountability of potential component units in evaluating all potential component units.

In accordance with GASB No. 61, the District (primary government) is financially accountable if a financial benefit or burden relationships exists between the potential component unit and the District. As of September 30, 2018 the Holt Fire District had no component units, as defined by GASB 61.

**Measurement focus and basis of accounting**

Governmental funds are used to account for the District's general government activities. The district has one fund, the General Fund, which is its operating fund and is included in the preparation of the government-wide financial statements and its fund financial statements.

The District's basic financial statements are composed of the following

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements



**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)***

**Government-wide financial statements**

Government-wide financial statements display information about the District as a whole. Government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows.

Property assessments are recognized in the year for which they are levied. Revenues from grants and donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been satisfied. Revenues from charges for services are recognized in the fiscal year the services were provided.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financial sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as reductions of the related liabilities, rather than as expenditures.

**Fund financial statements**

Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Current financial resources measurement focus generally means that only current assets and current liabilities are included in the balance sheet. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e. when they are “measurable and available”). “Measurable” means the amount of the transaction is known or can be reasonably estimated. “Available” means collectible within the current period or within 60 days after year end.

Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred, as under accrual accounting. The exception to this general rule is that principal and interest on general obligation long-term debt is recorded only when payment is made.

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)***

**Fund financial statements (continued)**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental fund of the District:

General Fund – The general fund is the general operating fund of the District. It is used to account for all financial resources.

**Cash and cash equivalents, deposits and investments**

The District's demand deposits and short-term investments are considered cash and cash equivalents. For purposes of these statements, all high liquid investments with a maturity of three months or less when purchased are considered cash equivalents. The District has no cash equivalents as of September 30, 2018.

Special Districts must maintain its deposits only with "Qualified Public Depositories" as defined in Chapter 280, Florida Statutes. The provisions of this statute allow "Qualified Public Depositories" to participate in a multiple financial institution collateral pool to ensure the security for public deposits. All Qualified Public Depositories must place with the Treasurer of the State of Florida, securities which have a market value equal to 50% of all public funds on deposit at the end of each month in excess of any applicable deposit insurance. In the event of default by a qualified public depository, the state treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments between all Qualified Public Depositories. Under this method, all the District's deposits are fully insured or collateralized at the highest level of security. As of September 30, 2018, \$22,619 of the District's deposits were on deposit with a "Qualified Public Depository as required. The District's fundraising bank account is not required to be held in public funds.

The District does not have a formal written investment policy but has adopted the investment policy as defined in Florida Statute Section 218.415, which requires the investment of surplus public funds and prescribes the instruments in which those investments are authorized which consist of:

- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969.
- Securities and Exchange Commission registered money market funds with the highest credit rating from a nationally recognized rating agency.
- Interest bearing time deposits or savings account in qualified public depositories.
- Direct obligations of the U.S. Treasury.

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)***

**Cash and cash equivalents, deposits and investments (continued)**

As of September 30, 2018, the District did not have any investments.

**Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

**Capital Assets**

Capital assets which include property, improvements and equipment, are reported in the government wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or more and an estimated useful life of longer than one year. Capital assets are reported at historical costs or estimated historical cost when no historical costs records are available. Contributed assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Buildings and improvements	20-40 years
Improvements other than buildings	10-40 years
Furniture and fixtures	5-10 years
Vehicles and equipment	3-15 years

**Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for *deferred outflows of resources*. The separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense) until then. The District has no deferred outflows of resources as of September 30, 2018.

In addition to liabilities, the Statement of Net Position will sometimes report a section of *deferred inflows of resources*. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The District has no deferred inflows of resources as of September 30, 2018.

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)***

**Long-term obligations**

In the government-wide financial statement any long-term debt and other long-term obligations are reported as governmental activity in the statement of net position.

**Revenues**

The revenues susceptible to accrual are property assessments and charges for services. Current year property assessments uncollected at the end of the fiscal year are generally immaterial in amount and highly susceptible to being uncollectable and are not recorded as a receivable on the balance sheet.

The District levies assessments on residential and commercial properties located within its boundaries. These assessments (non-ad valorem taxes) are billed and collected through the Okaloosa County Tax Collector's Office in accordance with the laws of the State of Florida. The assessments are payable when levied. The following is the current calendar for collection of the taxes:

Levy Date	November 1 <sup>st</sup>
Due Date	November 1 <sup>st</sup>
Delinquent Date	April 1 <sup>st</sup>

Discounts are available for each month taxes are paid through February 28<sup>th</sup>.

Revenue recognition criteria for property taxes under GASB require that taxes expected to be collected within sixty days of the current period be accrued. No accrual has been made for 2018 fire assessments because the non-ad valorem taxes are not legally due until after the end of the fiscal year. Current year taxes, which are uncollected as of the end of the fiscal year, are generally immaterial in amount and highly susceptible to being uncollectible and, therefore, are not recorded as a receivable on the financial statement date.

During the 2018 fiscal year, the District continued its fundraising efforts to purchase fire gear and equipment for its volunteer firefighters. As of September 30, 2018, the District's miscellaneous income includes \$12,128 of fundraising revenue from various fundraising events. The District's fire protection expenses included \$5,680 of expenses related to the fundraising efforts for a net revenue of \$6,448 for fundraising activities.

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)***

**Budgets**

The District prepares an annual operating budget for the fiscal year commencing October 1. The budget is based on an analysis of prior year actual revenues and expenditures along with anticipated spending and revenue sources. Once the proposed budget is compiled, it is brought before the Board of Commissioners for approval. Budget amendments are approved by the Board of Commissioners. In July 2018, the District amended the budget for the fiscal year ending September 30, 2018.

**Encumbrances**

Encumbrances represents commitments to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year. For the year ended September 30, 2018, the District had no encumbrances.

**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the U.S. requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, the disclosure of contingent assets and liabilities at the date of the financial statement and reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

**Fund Balance**

The District has implemented GASB Statement 54, “Fund Balance Reporting and Governmental Fund Type Definitions”. This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government’s fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)***

**Fund Balance (continued)**

Non-spendable – This category includes the resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. The balance as of September 30, 2018 of \$10,826 is from prepaid expenditures which are not in spendable form.

Restricted – This category includes resources restricted by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. The District's impact fees are considered restricted funds and the balance as of September 30, 2018 is \$12,698.

Committed – This category includes resources that can only be used for specific purposes pursuant to constraints imposed by formal action of the highest level of decision-making authority which is the Board of Commissioners. To be reported as committed, amounts cannot be used for any other purpose unless the Board of Commissioners takes the same highest-level action to remove or change the constraint. There are no committed funds as of September 30, 2018.

Assigned – This category includes resources that are intended to be used for specific purposes but is neither restricted nor committed. These are resources that have been set aside for a specific purpose by an authorized governmental body or official. There are no assigned funds as of September 30, 2018.

Unassigned – This category is the residual classification for the District's fund balance that are available for any purpose. The balance as of September 30, 2018 is \$24,806.

The District does not have a formal fund balance policy; however, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

**Net Position**

When both restricted and unrestricted sources are available for use, it is the District's policy to use restricted resources first and then unrestricted resources, as they are needed.

**Subsequent events**

The Commissioners have evaluated subsequent events through June 26, 2019, which is the date the financial statements were available to be used.

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS***

The reconciliations of the Government-wide Financial Statements with the Governmental Fund Financial Statements are as follows:

**Reconciliation of Governmental Fund Balance and Statement of Net Position**

Total fund balance for governmental fund	\$ 48,330
------------------------------------------	-----------

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental fund.

144,660
---------

Total net position of governmental activities
-----------------------------------------------

<u>\$ 192,990</u>
-------------------

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)***

**Governmental Fund Revenues, Expenditures and Changes in Fund Balance and Statement of Activities**

Net change in fund balance - governmental fund \$ 19,663

Amounts reported for governmental activities in the statement of activities are different because:

The general fund reports capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Less: current year depreciation (3,729)

Net change in net position of governmental activities \$ 15,934

***NOTE- 3 - CASH***

At September 30, 2018 the bank value of the District's deposits was \$37,298.



**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

**NOTE 4 – CHANGES IN CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2018 was as follows:

<b>Governmental Activities:</b>	Balance 09/30/17	Additions	Deletions	Balance 09/30/18
Capital Assets not being depreciated				
Land	\$ 50,000	\$ -	\$ -	\$ 50,000
Capital Assets being depreciated:				
Buildings	129,400	-	-	129,400
Improvements other than buildings	2,772	-	-	2,772
Furniture and equipment	94,840	-	-	94,840
Vehicles and trucks	206,232	-	-	206,232
Total capital assets being depreciated	433,244	-	-	433,244
Less accumulated depreciation	(334,855)	(3,729)	-	(338,584)
Total Capital Assets being depreciated, net	98,389	(3,729)	-	94,660
Governmental activities capital assets, net	\$ 148,389	\$ (3,729)	\$ -	\$ 144,660

Depreciation expense of \$3,729 was charged in the Statement of Activities.

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 5 – LONG TERM DEBT***

During 2012, the District renewed a note payable to a bank for the purchase of land with an interest rate of 5.06% and a balloon payment was due on September 30, 2017. The District paid its debt in full in September 2017.

***NOTE 6 - RISK MANAGEMENT***

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to volunteers; and natural disasters. The District purchases insurance through commercial carriers and also participates in the Florida Municipal Insurance Trust (for workers' compensation insurance coverage). Coverage through these carriers includes automobile, general liability and surety (public official) bond coverage. The District believes such coverage is sufficient to preclude any significant uninsured losses to the District. Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction in insurance coverage from the prior year. Insurance coverage has been sufficient to cover all claims made in prior three fiscal years.

**Holt Fire District**  
**Notes to Financial Statements**  
**September 30, 2018**

***NOTE 7 – COMMITMENTS***

**Cooperative Agreement**

In 2014, the District entered into a 25-year cooperative agreement with Okaloosa County, Florida to authorize the construction and maintenance of a park facility, parking, a community building with an emergency generator and a flag pole on the south side of Highway 90 east of Summertime Drive in Holt.

The contract requires the District to:

- Dedicate real property for public use for the term of the agreement as a public recreational area available to the public for recreational and community purposes
- To notify the County when activities such as training exercises will be conducted
- To not convert all or any of the project site or project facilities to other purposes
- Agrees to not charge fees for use of the recreational facility, unless agreed in writing by the County. If funds are approved, the funds received from use of the facility may only be used for improvements to the site.
- To not restrict hours for usage that conflicts with county approved Ordinances or Agreements at the facility unless situations warrant such restrictions and are agreed to in writing by the County.
- Retain a front portion of the property for future construction of a new Fire House.

***NOTE 8 – DONATED OCCUPANCY COSTS***

The District furnishes Holt Water Works, Inc. use of any office. There is no formal lease of other contract concerning use of the building; therefore, rent revenue and donated rent expense of \$3,486 has been recorded in the District's financial statements as of September 30, 2018 based on fair rental value of the square footage occupied.



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Commissioners  
Holt Fire District  
PO Box 226  
Holt, FL 32564

We have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Holt Fire District (hereinafter called the "District"), as of and for the year ended September 30, 2018, which collectively comprise the District's basic financial statements and have issued our report thereon dated June 26, 2019.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a

material weakness, yet important enough to merit attention by those charged with governance. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2018-03, 2018-04, and 2018-05 that we consider to be significant deficiencies.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses and significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2018-01 and 2018-02 that we consider to be material weaknesses.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Holt Fire District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required by Government Auditing Standards and which is described in the accompanying schedule of findings and responses as item 2018-06.

### **District's Response to Findings**

The District's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of the Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of the audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

 Dawn M. Paul, CPA, P.A.

Crestview, FL  
June 26, 2019



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**INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE  
REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,  
*RULES OF THE AUDITOR GENERAL***

To the Board of Commissioners  
Holt Fire District  
PO Box 226  
Holt, FL 32564

We have examined Holt Fire District's (hereafter referred to as "the District") compliance with Florida Statute 218.415 in regards to investments for the year ended September 30, 2018.

Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards establish by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

*Dawn M. Paul, CPA, P.A.*

Crestview, FL  
June 26, 2019



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## MANAGEMENT LETTER

To the Board of Commissioners  
Holt Fire District  
PO Box 226  
Holt, FL 32564

### **Report on the Financial Statements**

We have audited the financial statements of the Holt Fire District, Florida (hereinafter called the "District"), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated June 26, 2019.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*. Disclosures in those reports and schedule, which are dated June 26, 2019, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No corrective actions have been taken to address findings 2017-01 and 2017-02 made in the preceding financial audit report due to

management’s opinion that the cost of corrections exceeds the benefit (see accompanying schedule of findings and responses).

Tabulation of Uncorrected Audit Findings		
Current Year Finding #	2017 FY Finding #	2014 FY Finding #
2018-01	2017-01	2014-01
2018-02	2017-02	2014-02

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. This information required is disclosed in the notes to the financial statements (see Note 1).

**Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not Holt Fire District has one or more of the conditions described in Section 218.503(1), Florida Statutes, and identify the specific condition(s) met. In connection with our audit, we determined that the Holt Fire District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Holt Fire District. It is management's responsibility to monitor the Holt Fire District’s financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improvement financial statement. In connection with our audit, we reported several deficiencies in internal control that we considered to be material weaknesses (see accompanying schedule of findings and responses).

**Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that



is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Edward M. Paul, CPA, P.A.*

Crestview, FL  
June 26, 2019

**Holt Fire District**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**For the Year Ended September 30, 2018**

**Current Year's (Prior Year) Findings**

**#2018-01 (Prior Years 2017-01 and 2014-01) – Lack of segregation of duties  
(Internal Control - Material Weakness)**

***Finding:***

Because of the limited number of available personnel, it is not always possible to adequately segregate certain incompatible duties, so that no one employee has access to all phases of a transaction. Consequently, the possibility exists that unintentional or intentional errors or irregularities could exist and not be promptly detected. Our audit did not reveal any errors or irregularities resulting from this lack of segregation of employee duties and responsibilities.

***District's Response:***

The District believe the costs in correcting the weakness outweighs the benefits derived from additional controls.

**#2018-02 - (Prior Years 2017-01 and 2014-14) Financial Statement Preparation, Knowledge and Audit Adjustments  
(Internal Control - Material Weakness)**

***Finding:***

The District is required to prepare financial statements in accordance with generally accepted accounting principles which requires knowledge of the accounting principles affecting the entity, including financial statement disclosure requirements, the awareness of changes occurring in the accounting industry that could impact the entity's financial statements, and the knowledge of resources for researching accounting issues. Due to the size of the entity, the District has elected to rely on an external auditor to propose audit adjustments and prepare its annual financial statements in accordance with generally accepted accounting principles.

***District's Response:***

The District believes the cost in correcting the weakness outweighs the benefits derived from additional controls. The District understands its responsibility as management to review and approve the draft financial statements and audit adjustments.

**Holt Fire District**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**For the Year Ended September 30, 2018**

**#2018-03 – Compliance with the District’s purchasing policy**  
(Internal Control – Significant deficiency)

***Finding:***

The District does not have a formal written purchase policy but indicated that at a minimum it requires a source document (receipt) as proof of purchase which identifies the item purchased. The District also requires approval by the board of commissioners for all purchases \$500 of greater. During our testing, we identified multiple purchases that did not have a proper source document and/or could not be traced to the minutes of the board meetings for approval if greater than \$500.

***Recommendation:***

We recommend that the District develop a formal written purchasing policy (to including debit card and credit card purchases) so that all purchasers are aware of the policy.

***District’s Response:***

The District will establish a written purchasing policy and ensure compliance with the policy.

**#2018-04 – Improper Account Coding**  
(Internal Control – Significant deficiency)

***Finding:***

During the testing we discovered that credit card payments are recorded into the general ledger primarily as equipment purchases and not itemized by individual purchase. The credit card transactions tested were for many different types of expenditures such as postage, interest, and small equipment. Our testing also identified that the District does not distinguish between capital outlay and small equipment purchases. This creates an issue for the presentation of government wide financial statements.

***Recommendation:***

We recommend that the District enter credit card transactions individually and prepare a monthly reconciliation of the credit card statements. We also recommend that the District establish expenditure accounts for capital outlay (purchases that meet the District’s capitalization policy) and small equipment for items that do meet the definition of capital outlay.

***District’s Response:***

The District will enter credit card transactions individually and prepare reconciliations to the credit card statements in order to properly code credit card purchases. The District will also establish separate expenditure accounts for capital outlay and small equipment.

**Holt Fire District**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**For the Year Ended September 30, 2018**

**#2018-05 – Timely completion of bank account reconciliations**  
(Internal Control – Significant deficiency)

***Finding:***

We made the District aware during the 2014 and 2017 audits that bank account reconciliations in the District's accounting system (QuickBooks) were not prepared on a timely basis. We did note that the District prepares a manual reconciliation for the cash activity that is reviewed during the regular monthly meetings. However, the bank reconciliations in QuickBooks had multiple long outstanding that were not resolved prior to the end of the fiscal year. The District stated it would complete the reconciliations at a minimum on a quarterly basis. During our testing for the 2018 audit, we discovered that bank reconciliations in QuickBooks, were not completed on at least a quarterly basis.

***Recommendation:***

We recommend that the District prepare bank reconciliations in QuickBooks on a regular basis.

***District's Response:***

The District will make sure that bank account reconciliations are prepared on a regular basis (at minimum quarterly) and that long outstanding items are identified and resolved before the end of the fiscal year.

**#2018-06 – Requirement to maintain an official website**  
(Compliance)

***Finding:***

The Special District Handbook provided by the Florida Department of Economic Opportunity requires special districts to maintain an official website that complies with accessibility and minimum content requirements. During our testing, we identified that the District had purchased a website domain but the website was not functional and did not comply with the minimum content requirements.

***Recommendation:***

We recommend that the District complete the construction of its website in order to make it accessible to the public with the minimum content requirements.

***District's Response:***

The District will finish the construction of its website and ensure the minimum content requirements are properly posted.