

**BAYSHORE FIRE PROTECTION
AND RESCUE SERVICE DISTRICT**

SEPTEMBER 30, 2019

**FINANCIAL STATEMENTS
TOGETHER WITH REPORTS OF INDEPENDENT AUDITORS**

TABLE OF CONTENTS

	<u>Page</u>
Independent Auditor's Report	1 - 2
Management's Discussion and Analysis	3 - 8
Basic Financial Statements	
Statement of Net Position	9
Statement of Activities	10
Balance Sheet	11
Reconciliation of the Balance Sheet to the Statement of Net Position	12
Statement of Revenues, Expenditures and Changes in Fund Balance	13
Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balance to the Statement of Activities	14
Notes to Basic Financial Statements	15 - 33
Required Supplementary Information Other Than MD&A	
Budget to Actual Comparison - Major Funds (General and Special Revenue Funds)	
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund	34
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Impact Fee Fund	35
Schedule of District Contributions - Pension Plan	36
Schedule of the District's Proportionate Share of the Net Pension Liability - Pension Plan	37
Schedule of District Contributions - HIS Plan	38
Schedule of the District's Proportionate Share of the Net Pension Liability - HIS Plan	39
Schedule of Changes in Total OPEB Liability and Related Ratios	40
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Basic Financial Statements Performed In Accordance with <i>Government Auditing Standards</i>	41 - 42
Management Letter	43 - 44
Independent Accountant's Examination Report	45

Independent Auditor's Report

To the Honorable Board of Commissioners
Bayshore Fire Protection & Rescue Service District
North Fort Myers, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities of the Bayshore Fire Protection & Rescue Service District (the "District"), as of and for the fiscal year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Auditor's Responsibility, continued

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of the District as of September 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters - Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedules of the District's net proportionate share of net pension liability- pension plan and health insurance subsidy plan, schedules of district contributions- pension plan and health insurance subsidy plan and schedule of changes in the total OPEB liability and related ratios be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide assurance.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 12, 2020, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters included under the heading INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Punta Gorda, FL
May 12, 2020



**MANAGEMENT'S
DISCUSSION & ANALYSIS**

Bayshore Fire Protection and Rescue Service District

Management's Discussion and Analysis

September 30, 2019

As management of the Bayshore Fire & Rescue District (the "District"), we offer readers of the District's financial statement this narrative overview and analysis of the District's financial activities for the fiscal year ended September 30, 2019. Please note that comparative information is provided for fiscal years 2018-2019.

FINANCIAL HIGHLIGHTS

- The liabilities and deferred inflows of resources of the District exceeded its assets and deferred outflows of resources at the close of the 2019 fiscal year by \$732,646 (net position). The negative net position is a result of the District recognizing \$1,200,074 of net pension liability. This liability is directly related to a shortfall in the Florida Retirement System and is beyond our control.
- The District's net position decreased by \$55,904. This decrease is primarily attributable to reporting requirements of GASB 68 and the Florida Retirement System (FRS) Pension related liabilities and other post employment benefits (OPEB) reporting.
- As of the close of the 2019 fiscal year the District reported an ending fund balance of \$627,075, an increase of \$120,250 in comparison with the prior year. \$847,323 of this amount is available for spending at the District's discretion, however, it should be noted that of this amount \$253,300 is inaccessible in the form of a receivable from the Impact Fee Fund.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the district's basic financial statements. The district's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements

The government wide financial statements are designed to provide readers with a broad overview of the District's finances, using accounting methods similar to a private sector business. These statements include all assets and liabilities on the accrual basis of accounting. All current year revenues and expense are taken into account regardless of when the cash is received or paid.

Fund Financial Statements

The fund financial statements are used to ensure and demonstrate compliance with finance-related legal requirements.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Bayshore Fire Protection and Rescue Service District
Management's Discussion and Analysis
September 30, 2019**

GOVERNMENT WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the District's case, liabilities exceeded assets by \$1,021,567, as of September 30, 2019.

The District's capital assets represent investments in land, buildings and improvements and equipment. The District uses these capital assets to provide services to its citizens and property owners, consequently, these assets are not available for future spending. The District's investment in its capital assets is reported net of related debt.

Government Activities

	<u>2019</u>	<u>2018</u>
ASSETS		
Cash	\$ 564,741	\$ 468,739
Other current assets	103,735	54,542
Capital assets	<u>535,327</u>	<u>588,912</u>
Total assets	<u>1,203,803</u>	<u>1,112,193</u>
Deferred outflows of resources	<u>469,258</u>	<u>643,882</u>
Total assets and deferred outflows of resources	<u>1,673,061</u>	<u>1,756,075</u>
LIABILITIES		
Current liabilities	63,535	38,105
Noncurrent liabilities	<u>2,161,835</u>	<u>2,099,277</u>
Total liabilities	<u>2,225,370</u>	<u>2,137,382</u>
Deferred inflows of resources	<u>180,337</u>	<u>295,435</u>
Total liabilities and deferred inflows of resources	<u>2,405,707</u>	<u>2,432,817</u>
NET POSITION		
Capital assets, net of related debt	467,428	499,364
Unrestricted	<u>(1,200,074)</u>	<u>(1,176,106)</u>
Total net position	<u>\$ (732,646)</u>	<u>\$ (676,742)</u>

**Bayshore Fire Protection and Rescue Service District
Management's Discussion and Analysis
September 30, 2019**

Governmental activities

As the District has no business-type activities, governmental activities were responsible for decreasing the District's net position.

The District's Change in Net Position

	<u>2019</u>	<u>2018</u>
REVENUES		
Property assessments	\$ 1,380,458	\$ 1,295,371
Intergovernmental / grant revenue	115,916	69,705
Impact fees	10,684	3,937
Interest	14,805	6,554
Other	<u>100,161</u>	<u>80,448</u>
Total revenues	<u>1,622,024</u>	<u>1,456,015</u>
EXPENSES		
Personal services	1,394,806	1,135,844
Materials & supplies	217,463	194,215
Interest & depreciation	<u>65,659</u>	<u>81,114</u>
Total expenses	<u>1,677,928</u>	<u>1,411,173</u>
Change in net position	(55,904)	44,842
Net position - beginning, October 1, 2018 and 2017	<u>(676,742)</u>	<u>(721,584)</u>
Total net position, September 30, 2019 and 2018	<u><u>\$ (732,646)</u></u>	<u><u>\$ (676,742)</u></u>

Financial Analysis of the District's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the District's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements.

**Bayshore Fire Protection and Rescue Service District
Management's Discussion and Analysis
September 30, 2019**

Governmental Funds, continued

In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$847,323. As a measure of the general fund's liquidity, it may be useful to compare unassigned fund balance to total expenditures. Unassigned fund balance represents 56% of total expenditures.

Fund balance increased \$120,250 during the current fiscal year. Key factors in this increase is as follows:

- The District is ever striving to reduce expenditures while maintaining adequate and proficient services and staff.

General Fund Budgetary Highlights

An annual budget is legally adopted and was amended once in 2019 in order to adjust for differences between initially projected beginning fund balances and actual audited final fund balances, reflect the receipt of grants and to balance the expenditures.

Fiscal Year 2019 Budget - Governmental Fund

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
Total revenue	\$ 1,611,275	\$ 1,611,275	\$ -
Total expenditures	<u>1,478,120</u>	<u>1,478,120</u>	<u>-</u>
Net change in fund balance	<u>\$ 133,155</u>	<u>\$ 133,155</u>	<u>\$ -</u>

Fiscal Year 2018 Budget - Governmental Fund

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
Total revenue	\$ 1,452,049	\$ 1,452,049	\$ -
Total expenditures	<u>1,285,251</u>	<u>1,285,251</u>	<u>-</u>
Net change in fund balance	<u>\$ 166,798</u>	<u>\$ 166,798</u>	<u>\$ -</u>

**Bayshore Fire Protection and Rescue Service District
Management's Discussion and Analysis
September 30, 2019**

Capital Assets

At the end of 2019, the District's investment in capital assets for its governmental activities was \$535,327 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements and equipment.

	<u>2019</u>	<u>2018</u>
Land	\$ 35,918	\$ 35,918
Building & vehicles	1,537,545	1,531,366
Equipment	<u>346,345</u>	<u>315,796</u>
 Total capital assets	 1,919,808	 1,883,080
 Less: accumulated depreciation	 <u>(1,384,481)</u>	 <u>(1,233,446)</u>
 Total capital assets, net	 <u>\$ 535,327</u>	 <u>\$ 649,634</u>

The changes are due to the purchase of additional capital assets during the current year. Depreciation expense for the years ended September 30, 2019 and 2018 were \$68,329 and \$88,844, respectively.

Additional information on the District's capital assets can be found in Note 4 on page 20 of this report.

NON-CURRENT LIABILITIES

At the end of fiscal year 2019, the District had total noncurrent liabilities consisting of other post-employment benefits of \$95,729, one capital lease with balance of \$67,899 and net pension liability of \$2,020,341. Current and non-current portions were \$22,134 and \$2,161,835, respectively.

More detailed information about the District's noncurrent liabilities can be found in Note 7 on page 21 of this report.

ECONOMIC FACTORS

The District's Board of Commissioners approved a budget maintaining the current millage rate of 3.5000 mills which is estimated to result in an increase of ad-valorem revenues of approximately \$91,248.

**Bayshore Fire Protection and Rescue Service District
Management's Discussion and Analysis
September 30, 2019**

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District's finances for the District's residents and creditors. Questions concerning this report or requests for additional financial information should be directed to:

Chief Lawrence Nisbet III
17350 Nalle Road
North Fort Myers, FL 33917

**BASIC
FINANCIAL STATEMENTS**

Bayshore Fire Protection and Rescue Service District
Statement of Net Position
September 30, 2019

ASSETS

Current assets:

Cash and cash equivalents	\$	564,741
Accounts Receivable		32,422
Due from other governments		38,261
Prepaid expenses		33,052
Total current assets		668,476

Noncurrent assets:

Capital assets:

Land		35,918
Buildings and improvements		671,154
Vehicles		866,391
Fire Equipment		186,040
Radio Equipment		75,625
Station Equipment		63,442
Medical Equipment		7,659
Office equipment		13,579
Less accumulated depreciation		(1,384,481)
Total noncurrent assets (net)		535,327
Total assets		1,203,803

Deferred outflows of resources		469,258
Total assets and deferred outflows of resources		1,673,061

LIABILITIES

Current liabilities:

Accounts payable		15,604
Accrued payroll and related liabilities		25,797
Current portion of capital lease payable		22,134
Total current liabilities		63,535

Noncurrent liabilities:

Net pension liability		2,020,341
Other post-employment benefits liability		95,729
Capital lease payable, net of current portion		45,765
Total noncurrent liabilities		2,161,835
Total liabilities		2,225,370

Deferred inflows of resources		180,337
Total liabilities and deferred inflows of resources		2,405,707

NET POSITION

Invested in capital assets, net of related debt		467,428
Unrestricted		(1,200,074)
Total net position		\$ (732,646)

The accompanying notes are an integral and essential part of these financial statements.

Bayshore Fire Protection and Rescue Service District
Statement of Activities
For the fiscal year ended September 30, 2019

Function	Expenses	Program Revenues		Net Expenses and Changes in Net Position
		Charges for Services	Operating Grants	
Public safety	<u>\$ 1,677,928</u>	<u>\$ 81,768</u>	<u>\$ 115,916</u>	<u>\$ (1,480,244)</u>
		General Revenues:		
				1,380,458
				14,805
				<u>29,077</u>
			Total general revenues	<u>1,424,340</u>
			Change in net position	(55,904)
			Net position - beginning, October 1, 2018	<u>(676,742)</u>
			Net position - ending, September, 30, 2019	<u>\$ (732,646)</u>

The accompanying notes are an integral and essential part of these financial statements.

Bayshore Fire Protection and Rescue Service District
Balance Sheet
September 30, 2019

	General Fund	Impact Fee Fund	Total
ASSETS			
Cash and cash equivalents	\$ 564,335	\$ 406	\$ 564,741
Accounts Receivable	32,422	-	32,422
Due from other funds	260,600	-	260,600
Due from other governments	31,367	6,894	38,261
Prepaid expenses	33,052	-	33,052
Total assets	\$ 921,776	\$ 7,300	\$ 929,076
 LIABILITIES & FUND BALANCE			
Liabilities			
Accounts payable	\$ 15,604	\$ -	\$ 15,604
Due to other funds	-	260,600	260,600
Accrued payroll and related liabilities	25,797	-	25,797
Total liabilities	41,401	260,600	302,001
Fund Balances			
Nonspendable - Prepaid expenses	33,052	-	33,052
Spendable:			
Unassigned	847,323	-	847,323
Restricted	-	(253,300)	(253,300)
Total fund balances	880,375	(253,300)	627,075
Total liabilities and fund balances	\$ 921,776	\$ 7,300	\$ 929,076

The accompanying notes are an integral and essential part of these financial statements.

Bayshore Fire Protection and Rescue Service District
Reconciliation of the Balance Sheet To the Statement of Net Position
September 30, 2019

Fund Balance	\$	627,075
Deferred inflows and outflows related to pensions are reported on the Statement of Net Position, but do not require the use of current financial resources and are not reported on the fund financial statements.		288,921
Capital assets used in governmental activities are not financial resources and are therefore not reported on the balance sheet:		535,327
Long-term liabilities are not due and payable in the current period and are therefore not reported on the balance sheet:		
Net Pension Liability		\$(2,020,341)
Post employment benefits		(95,729)
Capital leases		(67,899)
		(2,183,969)
Net Position	\$	(732,646)

The accompanying notes are an integral and essential part of these financial statements.

Bayshore Fire Protection and Rescue Service District
Statement of Revenues, Expenditures and Changes in Fund Balance
For the fiscal year ended September 30, 2019

	General Fund	Impact Fee Fund	Total
Revenues:			
Ad Valorem taxes	\$ 1,380,458	\$ -	\$ 1,380,458
Charges for services	81,768	-	81,768
Impact fees	-	10,684	10,684
Intergovernmental revenues	115,916	-	115,916
Miscellaneous	33,133	65	33,198
	<hr/>	<hr/>	<hr/>
Total revenues	1,611,275	10,749	1,622,024
Expenditures:			
Current			
Public safety			
Personal services	1,245,215	-	1,245,215
Operating expenditures	217,463	-	217,463
Debt Service			
Principal	-	21,649	21,649
Interest	-	2,005	2,005
Capital outlay	15,442	-	15,442
	<hr/>	<hr/>	<hr/>
Total expenditures	1,478,120	23,654	1,501,774
Net change in fund balances	133,155	(12,905)	120,250
Fund balance, October 1, 2018	747,220	(240,395)	506,825
	<hr/>	<hr/>	<hr/>
Fund balance, September 30, 2019	\$ 880,375	\$ (253,300)	\$ 627,075
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The accompanying notes are an integral and essential part of these financial statements.

Bayshore Fire Protection and Rescue Service District
Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balance to the Statement of Activities
For the fiscal year ended September 30, 2019

Net change in fund balance	\$	120,250
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The increase in pension expense is reported in the Statement of Activities, but does not require a use of current financial resources and is not reported in the fund financial statements.		(149,591)
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The decrease in other post-employment benefits is a reduction of expense in the Statement of Activities, but does not require a use of current financial resources and is not reported in the fund financial statements.		5,372
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In addition, gains and losses on the disposition of fixed assets are recorded on the statement of activities, however, they are not reported on the statement of revenues expenditures and changes in net position. These amounts are as follows:

Depreciation expense	\$ (68,329)	
Loss on disposal	(697)	
Capital outlay expenditure	15,442	(53,584)

The repayment of the principal of long-term debt is an expenditure in the Statement of Revenues, Expenditures and Changes in Fund Balance, but reduces long-term liabilities in the statement of net position.		21,649
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Change in net position	\$	(55,904)
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The accompanying notes are an integral and essential part of these financial statements.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 1. Summary of Significant Accounting Policies:

The following is a summary of the more significant accounting policies of the District:

Organization and Nature of Activities: The Bayshore Fire Protection and Rescue Service District (the "District") is a local governmental unit created by the State of Florida Legislature under Chapter 76-414, Laws of Florida, as amended in 2003 HB 1257, to provide fire protection and rescue services to a certain prescribed area in North Fort Myers, Florida. The District is funded primarily by property taxes and is operated by a five-person Board of Commissioners (the "Commissioners").

Summary of Significant Accounting Policies: The following is a summary of the significant accounting policies used in the preparation of these basic financial statements.

Reporting Entity: Governmental Accounting Standards Board (GASB) Statement No. 14, "Financial Reporting Entity" (GASB 14), as amended, requires the financial statements of the District (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Based on the criteria established in GASB 14, as amended, there are no component units included and/or required to be included in the District's financial statements.

Government-wide Financial Statements: The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the District and do not emphasize fund types. These governmental activities comprise the primary government. General governmental and intergovernmental revenues support the governmental activities. The purpose of the government-wide financial statements is to allow the user to be able to determine if the District is in a better or worse financial position than the prior year.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement Number 33, "Accounting and Financial Reporting for Nonexchange Transactions" (GASB 33).

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability in the government-wide financial statements, rather than as expenditures.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 1. Summary of Significant Accounting Policies, continued:

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit for goods, services, or privileges provided by a given function, such as inspection fees, and 2) grants and contributions that are restricted to meeting the operational or capital improvements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements: The accounts of the District are organized on the basis of funds, a fund is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, as appropriate. Government resources are allocated to, and accounted for in individual funds, based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The following governmental funds are utilized by the District:

General Fund: The General Fund is the general operating fund of the District. All financial resources which are not specifically restricted or designated as to use are recorded in the General Fund.

Impact Fee Fund: The Impact Fee Fund is used to account for the collection of impact fees which are collected on the District's behalf by Lee County, Florida and the expenditure of funds for qualified purposes. The most recent uses of impact fee funds has been for the repayment of a capital lease for the acquisition of a water tanker truck in 2012.

Measurement Focus and Basis of Accounting: Basis of accounting refers to when revenue and expenditures are recognized in the accounts and reported in the basic financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources management focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period and soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers tax revenues to be available if they are collected within sixty days of the end of the current fiscal period.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 1. Summary of Significant Accounting Policies, continued:

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exception to this general rule include: (1) principal and interest on long-term debt, if any, which is recognized when due, and (2) expenditures are generally not divided between years by the recording of prepaid expenditures.

Capital Assets: Capital assets include land, building, improvements, vehicles, and equipment, are reported in the government-wide financial statements in the Statement of Net Position. The District follows a capitalization policy which calls for capitalization of all capital assets that have a cost or donated value of \$1,000 or more and have a useful life in excess of one year. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their acquisition cost on the date donated. Maintenance, repairs, and minor renovations are not capitalized. Expenditures that materially increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement, the cost and related accumulated depreciation is eliminated from the respective accounts. Depreciable capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	40
Improvement:	8 - 39
Vehicles	10
Equipment	5 - 20

Deferred Outflows/Inflows of Resources: Deferred outflows of resources represent a consumption of net position that applies to a future period and therefore will not be recognized as expended until then. The District presents deferred outflows associated with pensions to be expensed over future periods. Deferred inflows of resources is defined as an acquisition of position by the government that is applicable to a future reporting period. The District presents deferred inflows of resources related to pensions.

Encumbrances: Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the District because it is, at present, not necessary to assure effective budgetary control or to facilitate effective cash planning and control.

Other Post Employment Benefits (OPEB): In fiscal year 2018, the District implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

Accounts Receivable: No allowance for losses on uncollectible accounts has been recorded since the District considers all amounts to be fully collectible.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 1. Summary of Significant Accounting Policies, continued:

Budgets and Budgetary Accounting: The following procedures are used by the District in establishing the budgetary data reflected in the basic financial statements:

1. During the summer, the Chief submits to the Board of Commissioners for their consideration a proposed operating budget for the fiscal year commencing on October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. Prior to October 1, the budget is adopted through a resolution by the Board of Commissioners.
4. Budget transfers and amendments can be made throughout the year by approval of the Board of Commissioners.
5. Budget amounts, as shown in the Required Supplementary Information are as originally adopted, or as amended by the Board of Commissioners.
6. The budget for the Governmental Fund Type is adopted on a cash basis, which is inconsistent with accounting principles generally accepted in the United States.
7. The level of control for appropriations is exercised at the activity level.

Management Estimates: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Fund Balance: In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported in five components: nonspendable, restricted, committed, assigned, and unassigned.

The components of Fund Balance are:

Nonspendable

The portion of net resources or fund balance that cannot be spent because of their form. These amounts will never convert to cash or not convert soon enough to affect the current period (e.g., long-term receivables or prepaid items).

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 1. Summary of Significant Accounting Policies, continued:

Restricted

The restricted fund balance consists of amounts that can be spent only on specific purposes stipulated by constitutional provisions or enabling legislation or externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

Committed

The portion of fund balance that consists of amounts that can only be used for specific purposes pursuant to resolution of the District Board. Committed fund balance may be redirected by the District Board to other purposes as long as the original constraint is removed by a similar resolution. The resolution giving rise to the committed fund balance must be imposed by the end of the fiscal year.

Assigned

The portion of fund balance that includes spendable fund balance amounts established by the administration of the District that are intended to be used for specific purposes that are neither considered restricted or committed.

Unassigned

The portion of fund balance that has not been reported in any other classification within the General Fund.

The District expends restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents that prohibit doing this. Additionally, the District would first use committed fund balance, followed by assigned fund balance, and then unassigned fund balance, when expenditures are incurred for purposes in which amounts are available from any of these unrestricted fund balance classifications.

Impact Fees: The District receives impact fees in accordance with an interlocal agreement with Lee County, Florida. Impact fees collected by Lee County are remitted on a quarterly basis to the District. The District, with prior Lee County approval, may expend amounts collected on qualifying capital expenditures. Funds received that are not expended within six years must be refunded. Because of the eligibility requirements imposed in the agreement, (1) prior approval before expenditure and (2) refund if not expended, the District records receipts of funds as restricted cash.

Note 2. Cash and Investments:

At September 30, 2019, the carrying amount of the District's deposits was \$564,741 and the bank balance was \$595,524. These deposits were entirely covered by Federal Depository Insurance or by collateral pursuant to the Florida Security For Public Deposits Act (Florida Statutes Chapter 280).

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 3. Property Taxes:

Property taxes are levied on November 1 of each year, and are due and payable upon receipt of the notice of levy. The Lee County, Florida, Tax Collector's office bills and collects property taxes on behalf of the District. The tax rate levied upon the taxable property in the district for the fiscal year ended September 30, 2019 was \$0.035 per \$1,000 of assessed taxable property value. Property tax revenue is recognized currently in the fiscal year for which the taxes are levied. On April 1 of each year, unpaid taxes become a lien on the property. The past due tax certificates are sold at public auction prior to June 1, and the proceeds thus collected are remitted to the District.

Note 4. Changes in General Fixed Assets:

A summary of changes in general fixed assets follows:

	Balance Oct. 1, 2018	Additions	Deletions	Balance Sept. 30, 2019
Capital assets not being depreciated:				
Land	\$ 35,918	\$ -	\$ -	\$ 35,918
Total capital assets not being depreciated:	35,918	-	-	35,918
Capital assets being depreciated:				
Buildings and improvements	671,154	-	-	671,154
Vehicles	866,391	-	-	866,391
Fire equipment	186,040	-	-	186,040
Radio equipment	62,424	13,201	-	75,625
Station equipment	63,442	-	-	63,442
Medical equipment	7,659	-	-	7,659
Office equipment	14,844	2,240	(3,505)	13,579
Total capital assets being depreciated:	1,871,954	15,441	(3,505)	1,883,890
Less: Accumulated depreciation	(1,318,960)	(68,329)	2,808	(1,384,481)
Capital Assets, Net	<u>\$ 588,912</u>	<u>\$ (52,888)</u>	<u>\$ (697)</u>	<u>\$ 535,327</u>

Note 5. Line of Credit:

The District entered into a \$250,000 revolving line of credit agreement with a financial institution for which it makes monthly interest only payments on the outstanding balance at the fixed rate of 5.00% per annum. The note is unsecured and the outstanding balance plus accrued interest is due on demand. The District may prepay without penalty all or a portion of the amount owed prior to the due date. The District did not utilize the line of credit in fiscal year 2019.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 6. Commitments and Contingencies:

The Board purchases liability and casualty insurance coverage from commercial carriers with coverage's and deductibles in amounts that the Board feels is adequate.

Note 7. Long-Term Debt:

\$210,700 - In March of 2012, the District entered into a capital lease with a financial institution to purchase a vehicle. The terms of the lease call for annual principal and interest payments of \$23,654, including interest at a fixed rate of 2.24%. The first payment was due on January 15, 2013 and the remaining 9 payments due on January 15 of each year with the final payment due in 2022. As of September 30, 2018 the outstanding balance was:

\$ 67,899

Total capital leases \$ 67,899

The combined annual payments to retire the District's capital lease is as follows:

Year ending September 30,

2020	\$ 23,654
2021	23,654
2022	<u>23,654</u>
Total payments	<u>70,962</u>

Less: amount representing interest (3,063)

Principal balance \$ 67,899

The following is a summary of changes in the District's long-term debt for the year ended September 30, 2019:

	Balance Oct 1, 2018	Additions	Reductions	Balance Sept 30, 2019	Due within one year
Net pension liability -					
Pension Plan	\$1,678,033	\$ 527,550	\$ 434,209	\$ 1,771,374	\$ -
HIS Plan	252,244	28,729	32,006	248,967	-
Capital lease	89,548	-	-	89,548	22,134
Post employment benefits	101,101	17,987	23,359	95,729	-
Total	<u>\$2,120,926</u>	<u>\$ 574,266</u>	<u>\$ 489,574</u>	<u>\$ 2,205,618</u>	<u>\$ 22,134</u>

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans

Florida Retirement System

General Information – All of the employees of the primary government participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (“Pension Plan”) and the Retiree Health Insurance Subsidy (“HIS Plan”). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (“Investment Plan”) alternative to the FRS Pension Plan, which is administered by the State Board of Administration (“SBA”). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, District government, district school board, state university, community college, or a participating District or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce_operations/retirement/publications.

Pension Plan

Plan Description – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (“DROP”) for eligible employees.

Benefits Provided – Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans, continued:

Pension Plan, continued:

Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans, continued:

Pension Plan, continued:

The employer contribution rates by job class for the periods from October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019, respectively, were as follows: Regular--8.26% and 8.47%; Special Risk Administrative--34.98% and 38.59%; Special Risk--24.50% and 25.48%; Senior Management Service--24.06% and 25.41%; Elected Officers--48.70% and 48.82%; and DROP participants--14.03% and 14.60%. These employer contribution rates include the 1.66% HIS Plan subsidy for the periods October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019. Other than DROP participants, these employer contribution rates include .06% and .06% administrative fee for the periods October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019, respectively.

The District's contributions to the Pension Plan totaled \$171,006 for the fiscal year ended September 30, 2019, excluding HIS plan contributions.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2019, the District reported a liability of \$1,771,374 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The District's proportionate share of the net pension liability was based on the District's 2018-19 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2019, the District's proportionate share was 0.00514%, which was a decrease of 0.00043% from its proportionate share measured as of June 30, 2018.

For the fiscal year ended September 30, 2019, the District recognized pension expense of \$166,141. In addition the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 105,065	\$ (1,099)
Change of assumptions	454,966	-
Net difference between projected and actual earnings on Pension Plan investments	-	(98,002)
Changes in proportion and differences between District Pension Plan contributions and proportionate share of contributions	132,740	(328,486)
District Pension Plan contributions subsequent to the measurement date	50,211	-
Total	\$ 742,982	\$ (427,587)

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans, continued:

Pension Plan, continued:

The deferred outflows of resources related to the Pension Plan, totaling \$50,211 resulting from District contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30:	Amount
2020	\$ 111,739
2021	32,586
2022	90,388
2023	37,922
2024	(7,960)
Thereafter	509

Actuarial Assumptions – The total pension liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.60%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table that varies by member category and sex, projected generationally with Scale MP-2018, updated to better anticipate expected future experience for those members while in FRS covered employment.

The actuarial assumptions used in the July 1, 2019, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy’s description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans, continued:

Pension Plan, continued:

The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.3%	3.3%	1.2%
Fixed income	18.0%	4.1%	4.1%	3.5%
Global equity	54.0%	8.0%	6.8%	16.5%
Real estate (property)	11.0%	6.7%	6.1%	11.7%
Private equity	10.0%	11.2%	8.4%	25.8%
Strategic investments	6.0%	5.9%	5.7%	6.7%
Total	100.0%			

Assumed Inflation - Mean 2.6% 1.7%

(1) As outlined in the Pension Plan's investment policy

Discount Rate - The discount rate used to measure the total pension liability was 6.90%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following represents the District's proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.90%) or one percentage point higher (7.90%) than the current rate:

	1% Decrease (5.90%)	Discount Rate (6.90%)	1% Increase (7.90%)
District's proportionate share of the net pension liability/(asset)	\$ 3,062,116	\$ 1,771,374	\$ 693,386

Pension Plan Fiduciary Net Position - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans, continued:

Pension Plan, continued:

Payables to the Pension Plan - At September 30, 2019, the District reported no amounts payable for outstanding contributions to the Pension Plan.

HIS Plan

Plan Description – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided – For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2019, the HIS contribution for the period October 1, 2018 through September 30, 2019 was 1.66%. The District contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The District's contributions to the HIS Plan totaled \$13,228 for the fiscal year ended September 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2019, the District reported a liability of \$248,967 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The District's proportionate share of the net pension liability was based on the District's 2018-19 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2019, the District's proportionate share was .002225%, which was a decrease of 0.000158% from its proportionate share measured as of June 30, 2018.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans, continued:

HIS Plan, continued:

For the fiscal year ended September 30, 2019, the District recognized HIS expense (credit) of (\$4,194). In addition the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,024	\$ (305)
Change of assumptions	28,825	(20,349)
Net difference between projected and actual earnings on HIS Plan investments	161	-
Changes in proportion and differences between District HIS Plan contributions and proportionate share of contributions	31,035	(72,567)
District HIS Plan contributions subsequent to the measurement date	3,702	-
Total	<u>\$ 66,747</u>	<u>\$ (93,221)</u>

The deferred outflows of resources related to the HIS Plan, totaling \$3,702 resulting from District contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30:	Amount
2020	\$ (5,218)
2021	(4,682)
2022	(705)
2023	(7,647)
2024	(9,374)
Thereafter	(2,550)

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans, continued:

HIS Plan, continued:

Actuarial Assumptions – The total pension liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.60%
Salary increases	3.25%, average, including inflation
Municipal bond rate	3.50%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables, updated to better anticipate expected future experience for those members while in FRS covered employment.

The actuarial assumptions used in the July 1, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

Discount Rate – The discount rate used to measure the total pension liability was 3.50%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following represents the District’s proportionate share of the net pension liability calculated using the discount rate of 3.50%, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.50%) or one percentage point higher (4.50%) than the current rate:

	1% Decrease (2.50%)	Discount Rate (3.50%)	1% Increase (4.50%)
District's proportionate share of the net pension liability	\$ 284,209	\$ 248,967	\$ 219,615

HIS Plan Fiduciary Net Position – Detailed information regarding the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payables to the HIS Plan – At September 30, 2019, the District reported no amounts payable for outstanding contributions to the HIS Plan.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 8. Retirement Plans, continued:

Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Board employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected District Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2018-19 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class--6.30%, Special Risk Administrative Support class--7.95%, Special Risk class--14.00%, Senior Management Service class--7.67% and District Elected Officers class--11.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2019, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension contributions totaled \$4,055 for the fiscal year ended September 30, 2019, excluding HIS.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 9. Other Post Employment Benefits:

Plan Description

The District's Other Post Employment Benefit Plan (Plan) is a single-employer defined benefit postemployment health care plan that covers eligible retired employees of the District. The Plan, which is administered by the District, allows employees who retire and meet retirement eligibility requirements under the District's retirement plan to continue medical, prescription drug and dental coverage as a participant in the District's plan. For purposes of applying Paragraph 4 under Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the Plan does not meet the requirements for an OPEB plan administered through a trust.

Employees Covered by Benefit Terms

At September 30, 2018, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefits	-
Inactive plan members entitled to but not yet receiving benefits	-
Active plan members	8
	<hr/>
	<hr/> <u>8</u>

Benefits Provided

A retired employee and his or her spouse are eligible to continue health insurance identical to active employees if they meet the eligibility for retirements under the applicable Plan. The retiree is responsible for paying the entire monthly premium for health coverage and that of any covered spouse or eligible dependents. Medicare coverage is assumed to become primary upon attainment of age 65.

Total OPEB Liability

The measurement date is September 30, 2018.

The measurement period for the OPEB expense was October 1, 2017 to September 30, 2018.

The reporting period is October 1, 2018 through September 30, 2019.

The District's Total OPEB Liability was measured as of September 30, 2018.

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 9. Other Post Employment Benefits, continued:

Actuarial Assumptions:

The Total OPEB Liability was determined by an actuarial valuation as of September 30, 2018 using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	2.50%
Discount Rate	3.64%
Initial Trend Rate	7.50%
Ultimate Trend Rate	4.00%
Years to Ultimate	55

For all lives, mortality rates were RP-2000 Combined Healthy Mortality Tables projected to the valuation date using Projection Scale AA.

Discount Rate - Given the District's decision not to fund the program, all future benefit payments were discounted using a high quality municipal bond rate of 3.64% per annum. The high quality municipal bond rate was based on the measurement date of the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Dow Jones Indices. The S&P Municipal Bond 20 Year High Grade Rate Index consists of bonds in the S&P Municipal Bond 20 Year High Grade Rate Index with a maturity of 20 years. Eligible bonds must be rated at least AA by Standard and Poor's Ratings Services, Aa2 by Moody's or AA by Fitch. If there are multiple ratings, the lowest rating is used.

OPEB Expense - For the year ended September 30, 2019, the District will recognize OPEB Expense/(Credit) of \$(17,730).

Changes in Total OPEB Liability

Reporting Period Ending September 30, 2018	\$	101,101
Changes for the year:		
Service Cost		8,443
Interest		3,670
Differences between Expected and Actual Experience		(23,359)
Changes of Assumptions		5,874
Changes of Benefit Terms		-
Contributions- Employer		-
Benefit Payments		-
Net Changes		<u>(5,372)</u>
Reporting Period Ending September 30, 2019	\$	<u>95,729</u>

Bayshore Fire Protection and Rescue Service District
Notes to Financial Statements
September 30, 2019

Note 9. Other Post Employment Benefits, continued:

Changes of assumptions reflect a change in the discount rate from 3.35% for the fiscal year ending September 30, 2018 to 3.64% for the fiscal year ending September 30, 2019. Other assumption changes include:

- Updated retirement, termination and mortality rates;
- Updated salary increase rate;
- Updated participation and spouse election rates; and
- Updated health care cost trend rates.

Sensitivity of the Total OPEB Liability to changes in the Discount Rate:

The following presents the Total OPEB Liability of the District, as well as what the District's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	1% Decrease 2.64%	Current Discount Rate 3.64%	1% Increase 4.64%
Total OPEB Liability	\$ 111,614	\$ 95,729	\$ 82,553

Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates

The following presents the Total OPEB Liability of the District, as well as what the District's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

	1% Decrease 3.00% - 6.50%	Healthcare Cost Trend Rate 4.00% - 7.50%	1% Increase 5.00% - 8.50%
Total OPEB Liability	\$ 82,334	\$ 95,729	\$ 111,715

Note 10. Deficit Unrestricted Net Position

The District reported a deficit net position in its unrestricted fund balance on the statement of net position. The deficit is attribute to the implementation of GASB No. 68 and the full recognition of the related net pension liability, deferred inflows of resources, and deferred outflows of resources pertaining to the District's defined benefit plans.

**REQUIRED SUPPLEMENTARY
INFORMATION**

Bayshore Fire Protection and Rescue Service District
Statement of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual - General Fund
For the fiscal year ended September 30, 2019

	Original Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
Revenues:				
Ad Valorem taxes	\$ 1,344,306	\$ 1,380,458	\$ 1,380,458	\$ -
Charges for services	35,500	81,768	81,768	-
Intergovernmental rev. - other	3,240	2,910	2,910	-
Intergovernmental rev. - grant	102,899	113,006	113,006	-
Interest	-	14,740	14,740	-
Miscellaneous	-	18,393	18,393	-
Total revenues	<u>1,485,945</u>	<u>1,611,275</u>	<u>1,611,275</u>	<u>-</u>
Expenditures:				
Current				
Public safety				
Personal services	1,177,602	1,245,215	1,245,215	-
Operating	226,328	217,463	217,463	-
Capital outlay	19,040	15,442	15,442	-
Total expenditures	<u>1,422,970</u>	<u>1,478,120</u>	<u>1,478,120</u>	<u>-</u>
Excess of expenditures over revenues	62,975	133,155	133,155	-
Fund balance, October 1, 2018	747,220	747,220	747,220	-
Fund balance, September 30, 2019	<u>\$ 810,195</u>	<u>\$ 880,375</u>	<u>\$ 880,375</u>	<u>\$ -</u>

Bayshore Fire Protection and Rescue Service District
Statement of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual - Impact Fee Fund
For the fiscal year ended September 30, 2019

	Original Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
Revenues:				
Fees:				
Impact Fees	\$ -	\$ 10,684	\$ 10,684	\$ -
Miscellaneous:				
Interest	-	65	65	-
Total revenues	<u>-</u>	<u>10,749</u>	<u>10,749</u>	<u>-</u>
Expenditures:				
Current				
Public safety				
Personal services	-	-	-	-
Operating	-	-	-	-
Capital outlay	-	-	-	-
Debt Service	23,654	23,654	23,654	-
Total expenditures	<u>23,654</u>	<u>23,654</u>	<u>23,654</u>	<u>-</u>
Excess of expenditures over revenues	(23,654)	(12,905)	(12,905)	-
Fund balance, October 1, 2018	(240,395)	(240,395)	(240,395)	-
Fund balance, September 30, 2019	<u>\$ (264,049)</u>	<u>\$ (253,300)</u>	<u>\$ (253,300)</u>	<u>\$ -</u>

Bayshore Fire Protection and Rescue Service District
Schedule of District Contributions
Pension Plan
For the Fiscal Year Ended September 30, 2019
Last Six Fiscal Years

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 171,006	\$ 139,879	\$ 190,121	\$ 181,953	\$ 113,567	\$ 141,660
Contributions in relation to contractually require contribution	<u>(171,006)</u>	<u>(139,879)</u>	<u>(190,121)</u>	<u>(181,953)</u>	<u>(113,567)</u>	<u>(141,660)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 744,257	\$ 642,582	\$ 909,250	\$ 891,448	\$ 600,684	\$ 779,202
Contributions as a percentage of covered-employee payroll	22.98%	21.77%	20.91%	20.41%	18.91%	18.18%

Note: Data was unavailable prior to 2014.

Bayshore Fire Protection and Rescue Service District
Schedule of the District's Proportionate Share of the Net Pension Liability
Pension Plan

For the Fiscal Year Ended September 30, 2019
For the Last Six Fiscal Years Ended June 30

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
District's proportion of the net pension liability	0.005144%	0.005571%	0.007205%	0.006690%	0.004979%	0.006189%
District's proportionate share of the net pension liability	\$1,771,374	\$1,678,033	\$2,131,099	\$1,689,274	\$ 643,126	\$ 377,613
District's covered-employee payroll	\$ 692,697	\$ 730,159	\$ 893,897	\$ 796,843	\$ 653,158	\$ 818,114
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	255.72%	229.82%	238.41%	212.00%	98.46%	46.16%
Plan fiduciary net position as a percentage of the total pension liability	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%

Note: Data was unavailable prior to 2014.

Bayshore Fire Protection and Rescue Service District
Schedule of District Contributions
HIS Plan
For the Fiscal Year Ended September 30, 2019
Last Six Fiscal Years

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 13,228	\$ 11,473	\$ 15,866	\$ 15,598	\$ 8,728	\$ 10,449
Contributions in relation to contractually required contribution	<u>(13,228)</u>	<u>(11,473)</u>	<u>(15,866)</u>	<u>(15,598)</u>	<u>(8,728)</u>	<u>(10,449)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 796,843	\$ 691,145	\$ 955,795	\$ 939,651	\$ 646,473	\$ 838,599
Contributions as a percentage of covered-employee payroll	1.66%	1.66%	1.66%	1.66%	1.35%	1.25%

Note: Data was unavailable prior to 2014.

Bayshore Fire Protection and Rescue Service District
Schedule of the District's Proportionate Share of the Net Pension Liability
HIS Plan

For the Fiscal Year Ended September 30, 2019
For the Last Six Fiscal Years Ended June 30

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
District's proportion of the net pension liability	0.002225%	0.002383%	0.002950%	0.002731%	0.002289%	0.002823%
District's proportionate share of the net pension liability	\$ 248,967	\$ 252,244	\$ 315,417	\$ 318,321	\$ 233,394	\$ 263,975
District's covered-employee payroll	\$ 744,169	\$ 778,402	\$ 940,274	\$ 843,169	\$ 694,301	\$ 869,648
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	33.46%	32.41%	33.55%	37.75%	33.62%	30.35%
Plan fiduciary net position as a percentage of the total pension liability	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

Note: Data was unavailable prior to 2014.

Bayshore Fire Protection and Rescue Service District
Schedule of Changes in Total OPEB Liability and Related Ratios
For the Fiscal Year Ended September 30, 2019
For the Last Fiscal Year Ended September 30

Total OPEB Liability Change

Reporting Period Ending	9/30/2019	9/30/2017
Measurement Date	9/30/2018	9/30/2018
Total OPEB Liability		
Service cost	8,443	8,318
Interest	3,670	2,976
Differences between expected and actual experience	(23,359)	(11,320)
Changes of assumptions	5,874	(1,853)
Changes in benefit terms	-	-
Benefit payments	-	-
Net Change in Total OPEB Liability	(5,372)	(1,879)
Total OPEB Liability - Beginning	101,101	102,980
Total OPEB Liability - Ending	<u>\$ 95,729</u>	<u>\$ 101,101</u>

Covered employee payroll (projected)	\$ 609,959	Not Provided.
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Total OPEB Liability as a percentage of covered employee payroll	15.69%	Not Provided.
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Notes to Schedule:

Changes of assumptions:

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending September 30, 2019:	3.64%
Fiscal Year Ending September 30, 2018:	3.35%

Other assumption changes include:

- Updated retirement, termination and mortality rates;
- Updated salary scale increase rate;
- Updated participation and spouse election rates; and
- Updated health care cost trend rates.

Covered Employee Payroll. Covered payroll is projected to the fiscal year end based on payroll as of the valuation date using applicable salary increase assumptions.

Prior year values . Fiscal year 2018 values were provided by District personnel where applicable.

**Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters Based
on an Audit of Financial Statements Performed in Accordance with
*Government Auditing Standards***

Board of Commissioners
Bayshore Fire Protection & Rescue Service District
North Fort Myers, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities of the Bayshore Fire Protection and Rescue Service District (the "District"), as of and for the fiscal year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated May 12, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Internal Control Over Financial Reporting, Continued

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Ashley, Brown & Co." The signature is written in a cursive, flowing style.

Punta Gorda, Florida
May 12, 2020

MANAGEMENT LETTER

To the Honorable Board of Commissioners
Bayshore Fire Protection & Rescue Service District
North Fort Myers, Florida

Report on the Financial Statements

We have audited the financial statements of the Bayshore Fire Protection and Rescue Service District, Florida, (the "District") as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated May 12, 2020.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated May 12, 2020, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The District discloses this information in the notes to the financial statements. The District had no component units as of September 30, 2019.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Bayshore Fire Protection and Rescue Service District and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in blue ink that reads "Ashley, Brown & Co." The signature is written in a cursive, flowing style.

Punta Gorda, Florida
May 12, 2020

Independent Accountant's Examination Report

Board of Commissioners
Bayshore Fire Protection & Rescue Service District
North Fort Myers, Florida

Report on Compliance

We have examined the Bayshore Fire Protection and Rescue Service District's (the "District") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, Local Government Investment Policies, for the year ended September 30, 2019. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Scope

Our examination was conducted in accordance with AICPA Professional Standards, AT-C Section 315, promulgated by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we consider necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

Opinion

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

Ashley, Brown & Co.

Punta Gorda, Florida
May 12, 2020