# CENTRAL FLORIDA EXPRESSWAY AUTHORITY

**Financial Statements and Supplementary Information** 

For Years Ended June 30, 2019 and 2018

### **CENTRAL FLORIDA EXPRESSWAY AUTHORITY**

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#### INDEPENDENT AUDITOR'S REPORT

To the Members of the Central Florida Expressway Authority Orlando, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Central Florida Expressway Authority ("CFX") as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise CFX's basic financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of CFX as of June 30, 2019 and 2018, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

To the Members of the Central Florida Expressway Authority

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, trend data on infrastructure condition information, and pension schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise CFX's basic financial statements. The calculation of composite debt service ratio, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. This information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audits, of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2019, on our consideration of CFX's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering CFX's internal control over financial reporting and compliance.

MOORE STEPHENS LOVELACE, P.A.

Moore & tephens lovelace, P.A

Certified Public Accountants

Orlando, Florida October 31, 2019

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As financial management of the Central Florida Expressway Authority (CFX), we offer readers of these financial statements this narrative overview and analysis of the financial activities of CFX for the fiscal years ended June 30, 2019 and 2018. This discussion and analysis is designed to assist the reader in focusing on the significant financial issues and activities and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole.

#### **Financial Highlights**

Operating income for CFX was \$340,026,000 (an increase of 8%) and \$315,272,000 (a decrease of 3%) for fiscal years 2019 and 2018, respectively. The increase in operating income in fiscal year 2019 is primarily due to higher toll traffic. The decrease in operating income in fiscal year 2018 is due to increases in operating and preservation expenses.

Net income produced an increase in net position of \$247,242,000 and \$212,683,000 for fiscal years 2019 and 2018, respectively. The term "net position" refers to the difference of assets and deferred outflows less liabilities and deferred inflows. At the close of fiscal year 2019, CFX had a net position of \$2,456,899,000, an increase of 11% over fiscal year 2018. At the close of fiscal year 2018, CFX had a net position of \$2,209,657,000, an increase of 11% over fiscal year 2017. CFX's overall financial position has improved, as shown by the increase in net position.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to CFX's financial statements, which is comprised of the basic financial statements and the notes to the financial statements, and supplementary information presented. Since CFX is comprised of a single enterprise fund, fund level financial statements are not shown.

**Basic financial statements** - The basic financial statements are designed to provide readers with a broad overview of CFX's finances, in a manner similar to a private-sector business.

The balance sheets present information on all of CFX's assets and deferred outflows and liabilities and deferred inflows, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial condition of CFX is improving or deteriorating. Net position increases when revenues exceed expenses. Increases to assets without a corresponding increase to liabilities results in increased net position, which indicates an improved financial condition.

The statements of revenues, expenses and changes in net position present information showing how a government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event occurs, regardless of timing of related cash flows. Thus revenues and expenses are reported in these statements for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

**Notes to the financial statements -** The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

**Other information** - In addition to the basic financial statements and accompanying notes, this report also presents certain *supplementary information* concerning CFX's composite debt service ratio, as defined by the bond resolutions, as well as trend data on infrastructure condition and pension schedules.

#### **Financial Analysis**

Net position may serve, over time, as a useful indicator of a government's financial position. In the case of CFX, assets and deferred outflows exceeded liabilities and deferred inflows by \$2,456,899,000 at the close of the most recent fiscal year. This represents an increase of \$247,242,000 (11%) over the previous year, which is attributable to operations. Unrestricted net position increased from \$308,241,000 at June 30, 2018 to \$534,296,000 at June 30, 2019, an increase of \$226,055,000 (73%). This increase was also due to operations and funding CFX's capital plan with bond construction funds.

On September 17, 2018 CFX received a federal loan in the amount of \$193,695,000 through the Transportation Infrastructure Finance and Innovation Act (TIFIA) program. These proceeds were used to pay off the 2015 BAN debt in full. This TIFIA loan is a non-current due to governmental agencies liability and will be paid off over 30 years.

By far, the largest portion of CFX's net position reflects its investment in capital assets (e.g., right-of-way, roads, bridges, buildings, toll equipment, etc.), less any related debt used to acquire those assets that is still outstanding. CFX uses these capital assets to provide service and, consequently, these assets are not available for liquidating liabilities or for other spending.

Of the \$4,831,730,000 in capital assets, net of accumulated depreciation, \$40,148,000 represents the roadway, toll plaza and equipment on the Goldenrod Road Extension. This project, which opened to traffic in March 2003, was jointly funded by CFX, the Greater Orlando Aviation Authority, the City of Orlando, Orange County, Florida, and private developers, with CFX serving as the lead agency on the project. The Goldenrod Road Extension extends from the previous terminus of Goldenrod Road at Narcoossee Road south to Cargo Road. This facility intersects SR 528 (Martin B. Andersen Beachline Expressway), east of the Orlando International Airport, at a system interchange. Each partner contributing to this project will be repaid through toll revenues generated by this road. After all operational expenses are met and the partners are reimbursed for their contributions, the toll plaza will be demolished and the roadway will be transferred to the City of Orlando. CFX will retain ownership of the interchange to SR 528 and certain portions of the right-of-way.

Also included in total capital assets is \$82,559,000 representing roadway, toll plazas and equipment for the Poinciana Parkway in Osceola County. Effective December 31<sup>st</sup>, 2018, control of the Poinciana Parkway was transferred from the Osceola County Expressway Authority to CFX. Poinciana Parkway is a 7.2-mile roadway stretching from the Polk-Osceola County line to the Cypress Parkway (CR 580).

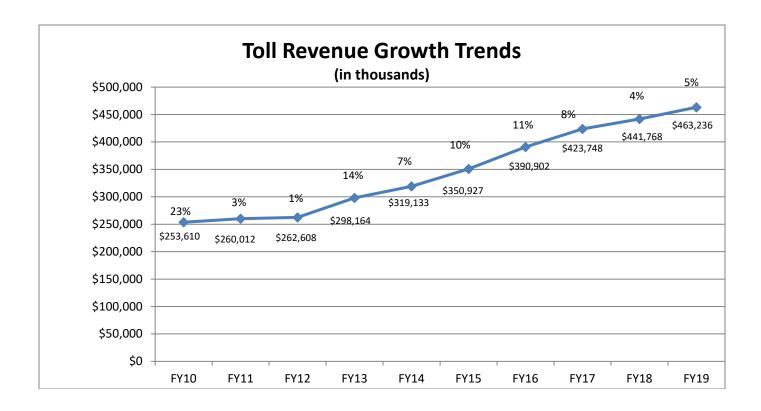
Since these projects are non-system projects, they are accounted for on individual lines in the statements of revenues, expenses and changes in net position, in the non-operating revenues (expenses) section. The toll revenues on these non-system projects are not pledged to CFX's bond indebtedness.

### **Central Florida Expressway Authority's Net Position**

	June 30,					
		2019		2018		2017
			(in	thousands)		
Current and other assets	\$	447,334	\$	361,336	\$	490,400
Non-current restricted assets		236,992		81,362		100,678
Capital assets		4,831,730		4,546,615		4,236,701
Total assets		5,516,056		4,989,313		4,827,779
Deferred outflows of resources		356,066		330,640		354,354
Total assets and deferred outflows		5,872,122		5,319,953		5,182,133
Current liabilities:						
Payable from unrestricted assets		58,415		278,013		77,564
Payable from restricted assets		134,743		107,610		110,550
Revenue bonds outstanding (net of current portion)		2,738,514		2,569,820		2,808,115
Other long-term liabilities		477,510		148,944		183,097
Total liabilities		3,409,182		3,104,387		3,179,326
Deferred inflows of resources		6,041		5,909		5,833
Total liabilities and deferred inflows		3,415,223		3,110,296		3,185,159
Net position:						
Net investment in capital assets		1,883,497		1,881,712		1,509,862
Restricted		39,106		19,704		29,211
Unrestricted		534,296		308,241		457,901
Total net position	\$	2,456,899	\$	2,209,657	\$	1,996,974

CFX's toll revenues increased 5% and 4% during the fiscal years ended June 30, 2019 and 2018, respectively.

Toll revenue represents approximately 97% of all operating revenues. CFX's toll revenue annual growth rate has averaged 9% over the last 10 years. The higher increases in fiscal years 2010 and 2013 are the result of toll rate increases.



#### **Central Florida Expressway Authority's Changes in Net Position**

		2019 2018		2019			2017
			(in thousands)		•		
Revenues:			•	·			
Toll revenues	\$	463,236	\$	441,768	\$	423,748	
Transponder sales		648		297		236	
Other operating revenue		12,313		10,370		9,959	
Investment income		14,082		2,847		3,760	
Goldenrod Road Extension - net		1,518		546		1,530	
Poinciana Parkway - net		1,862		-		-	
Other non-operating revenue		374		318		331	
Capital Contribution		12,294		-		16,377	
Total revenues		506,327		456,146		455,941	
Expenses:							
Operations		62,123		53,373		46,371	
Maintenance		17,753		17,606		15,118	
Administrative		8,447		7,743		7,090	
Depreciation		14,194		13,438		13,765	
Preservation		21,586		33,837		22,447	
Other		12,068		11,166		4,592	
Interest expense		121,608		105,865		108,513	
Loss on capital assets		1,306		435		2,447	
Total expenses		259,085		243,463		220,343	
Change in net position		247,242		212,683		235,598	
Net position, beginning of year		2,209,657		1,996,974	_	1,761,376	
Net position, end of year	\$	2,456,899	\$	2,209,657	\$	1,996,974	

CFX's Operations, Maintenance and Administration ("OM&A") expenses for fiscal year 2019 increased 12.2% from fiscal year 2018 and ended the year 3.9% under budget. CFX came in under budget due primarily to the following reasons: 1) There were several roadway maintenance programs that came in under budget; 2) multiple departments had positions that were budgeted for but not filled; 3) due to a variety of reasons such as lower bank fees and less staff required, the operation of the plazas came in under budget.

Transponder sales increased by 218% between fiscal years 2018 and 2019 due to a significant focus on branding and marketing E-PASS.

Investment income increased by almost 500% between fiscal years 2018 and 2019 due to an increase in available cash, a rise in corresponding investments and more favorable interest rates.

Other operating revenue consists of various fees that are collected, such as statement fees, Pay by Plate fees and fees received for collecting revenue on behalf of other entities. Other operating revenue increased by 4% between fiscal years 2017 and 2018 and by another 19% between fiscal years 2018 and 2019. In fiscal year 2016, CFX replaced its unpaid toll notice program, with a Pay by Plate initiative, assessing a new fee schedule on every transaction not paid in the lane. This new fee schedule is beneficial to the customer and has resulted in a reduction of fees per transaction. CFX saw significant growth in customers choosing to post pay transactions, which is why FY 2019 saw an unusual increase.

Capital Contributions increased from \$0 in fiscal year 2018 to \$12,294,000 in fiscal year 2019. This is because we recognized the net position of the Poinciana Parkway as contributed capital when CFX took over the operations and maintenance of the road during the year.

Preservation expense includes such items as resurfacing and restriping. The budgeted amounts are based on projected requirements to keep the roadway in good condition and, therefore, the expenses related to preservation can vary significantly from year to year. Preservation expense increased 51% in fiscal year 2018 and then decreased 36% in fiscal year 2019. Fiscal year 2018 saw a record high in preservation expense, fiscal year 2019 saw that expense return to historical levels.

Other expenses are expenses that were not part of our OM&A budget, but also were not capitalized. These expenses are expected to fluctuate from year to year depending upon the amount spent on non-capitalized projects. Other expenses increased 143% between fiscal years 2017 and 2018 and then increased by 8% between fiscal year 2018 and 2019. These increases are due to program support and a rise in new pilot programs and feasibility studies that are not eligible to be capitalized.

There were losses in capital assets in fiscal year 2018 and 2019 as anticipated. There have been various bridges, signs and toll plaza lanes removed and/or demolished to make way for road widening, extension and interchange projects over the past few fiscal years. Also contributing to the loss in capital assets were losses on the sale of various surplus property. The largest contributing factor to the fiscal year 2019 loss is writing off software that had become obsolete.

#### **Capital Asset and Debt Administration**

**Capital Assets** - CFX's investment in capital assets amounted to \$4,831,730,000 net of accumulated depreciation as of June 30, 2019, an increase of \$285,116,000 (6%) over that of June 30, 2018. CFX's investment in capital assets amounts to \$4,546,614,000 net of accumulated depreciation as of June 30, 2018, an increase of \$309,913,000 (7%) over that of June 30, 2017. Capital assets include right-of-way, roads, bridges, buildings, equipment and furniture. A schedule of the change in CFX's capital assets is in Note 4 of the financial statements.

Major capital asset events during fiscal year 2019 included the following:

- Widening of SR 417 from Econlockhatchee trail to the Seminole County line has begun.
- Ramp improvements on SR 417, SR 429 and SR 528 were completed.
- Major lighting and LED upgrades were completed at the SR 417/SR 528 interchange.

**Modified Approach for Infrastructure Assets -** CFX has elected to use the modified approach for infrastructure reporting. This means that, in lieu of reporting depreciation on infrastructure, CFX reports as preservation expense the costs associated with maintaining the existing roadway in good condition. CFX's policy is to maintain the roadway condition at a Maintenance Rating Program rating of 80 or better. The Florida Department of Transportation ("FDOT") annually inspects CFX's roadways and has determined in fiscal year 2019 that all its roadways exceed this standard. Pursuant to its bond covenants, CFX maintains a renewal and replacement fund for these preservation expenditures. For fiscal year 2018, projected expenses for preservation were \$31,850,000 with \$33,837,000 being spent. For fiscal year 2019, projected expenses for preservation were \$44,000,000 with \$21,586,000 being spent. The expenses were lower than projected in fiscal year 2019 due to slower than anticipated start dates on several projects.

**Long-term Debt -** CFX has outstanding bonds payable of \$2,801,539,000 (net of unamortized bond premiums and discounts) as of June 30, 2019.

During fiscal year 2019, CFX issued \$221,045,000 of fixed rate revenue refunding bonds (Series 2018) for the purpose of financing projects approved in the five-year work plan.

The annual requirements to amortize all revenue bonds and revenue refunding bonds outstanding as of June 30, 2019, along with more detailed information on long-term debt activity, can be found in Note 5, Long-Term Debt, which begins on page 32 of the financial statements. Of the approximately \$2.8 billion in outstanding bonds, \$495,775,000 are variable rate bonds, which have corresponding interest rate exchange agreements designed to effectively swap the variable rates to fixed rates. The synthetic interest rate applicable to the variable rate bonds are 4.7753% for the 2008B Bonds.

To determine the fair market value of its interest rate exchange agreements, CFX's swap advisor has performed a calculation based upon expected forward LIBOR swap rates and discounted cash flows. On a current market-to-market basis, in the event of a termination, using a termination date of June 30, 2019, CFX would have to make an estimated termination payment of approximately \$177,483,541 on the swaps related to the Series 2008B Bonds.

	J	June 30, 2019		une 30, 2018
Series 2008B	\$	177,483,541	\$	135,832,422

CFX's debt service ratio changed to 2.33 for fiscal year 2019 from 2.32 for fiscal year 2018 and 2.26 in fiscal year 2017. These increases in fiscal year 2019 and fiscal year 2018 are due to growth in toll revenue.

CFX has a Lease-Purchase Agreement (LPA) with the FDOT whereby the FDOT is required to reimburse CFX for the maintenance and operation costs associated with certain portions of the roadways and toll plazas on CFX's System. During fiscal years 2012 and 2013, FDOT did not reimburse CFX for the operations portion of their obligation because the Governor of Florida exercised his line-item veto authority to remove that line from the state's budget. During fiscal year 2013, CFX and FDOT amended the LPA under which the FDOT agreed to uphold its obligation for operations and maintenance costs provided CFX agrees to repay those funds to the FDOT within 60 days. CFX plans to repay those funds in accordance with its Master Bond Resolution, which permits such payments provided CFX is able to fund its OM&A budget, debt service requirements, required reserve deposits, and renewal and replacement fund requirements. The FDOT reimbursement is taken into consideration when calculating CFX's debt service ratio.

CFX's bond ratings as of June 30, 2019 are as follows:

	Ratings
Standard & Poor's	A+
Moody's	A1
Fitch	A+

#### **Requests for Information**

This financial report is designed to provide a general overview of CFX's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, Central Florida Expressway Authority, 4974 ORL Tower Road, Orlando, FL 32807.



### CENTRAL FLORIDA EXPRESSWAY AUTHORITY Balance Sheets

	Ju	ne 30,
	2019	2018
Assets and Deferred Outflows of Resources	(in the	ousands)
Current assets:		
Cash and cash equivalents	\$ 86,603	\$ 59,076
Investments	190,127	155,023
Accrued interest and accounts receivable	15,248	8,526
Prepaid expenses	3,551	3,009
Due from governmental agencies	12,937	22,862
Inventory	1,262	2,109
Total current unrestricted assets	309,728	250,605
Restricted assets:		
Current restricted assets:	404740	44.740
Cash and cash equivalents Investments	134,743	44,740
		62,870
Total current restricted assets	134,743	107,610
Total current assets	444,471	358,215
Noncurrent assets:		
Restricted assets:		
Cash and cash equivalents	12,264	-
Investments	223,994	80,276
Accrued interest receivable and prepaid expenses	734	1,086
Total noncurrent restricted assets	236,992	81,362
Prepaid bond insurance	2,863	3,121
Total noncurrent assets before capital assets	239,855	84,483
Capital assets not being depreciated:		
Infrastructure	4,285,190	4,173,404
Construction in progress	412,981	231,576
Capital assets - net of accumulated depreciation:		
Property and equipment	133,559	141,635
Total capital assets - net of		
accumulated depreciation	4,831,730	4,546,615
Total noncurrent assets	5,071,585	4,631,098
Total assets	5,516,056	4,989,313
Deferred outflow of resources	356,066	330,640
Total assets and deferred outflows of resources	\$ 5,872,122	\$ 5,319,953

### CENTRAL FLORIDA EXPRESSWAY AUTHORITY Balance Sheets (continued)

	June 30,			
	2019		2018	
Liabilities, Deferred Inflows of Resources, and Net Position	(i	s)		
Current liabilities payable from unrestricted assets:	Ф 40.4	OC4	47.004	
Accounts payable and accrued liabilities Unearned toll revenue	\$ 18,2		47,284 42,450	
Unearned other revenue	17,	428	12,459 15,661	
	13,4	420	•	
Current portion of bond anticipation note Current portion of lease payable	-	- 705	193,695	
Current portion of due to governmental agencies		703 471	9.01.4	
Total current liabilities payable from	0,4	4/ 1	8,914	
unrestricted assets	58,4	415	278,013	
Current liabilities payable from restricted assets:				
Accounts payable and accrued liabilities	22,4		2,761	
Interest payable	·	227	45,929	
Current portion of revenue bonds payable  Total current liabilities payable from	63,0	025	58,920	
restricted assets	134,7	743	107,610	
Total current liabilities	193,	158	385,623	
Noncurrent liabilities:				
Derivative financial instrument	177,4	484	135,832	
Revenue bonds payable - less current portion	2,738,		2,569,820	
Loan/lease payable - less current portion	91,2		-,,	
Due to governmental agencies - less current portion	200,4		5,133	
Net pension liability	·	312	7,979	
Total noncurrent liabilities	3,216,0	024	2,718,764	
Total liabilities	3,409,	182	3,104,387	
Deferred inflow of resources	6,0	041	5,909	
Total liabilities and deferred inflows of resources	3,415,2	223	3,110,296	
Net position:				
Net investment in capital assets	1,883,4	497	1,881,712	
Restricted for:	1,000,	<u> </u>	1,001,712	
Operation, maintenance and administrative reserve	11,7	795	10,709	
Renewal and replacement reserve	27,3		8,995	
Total restricted net position		106	19,704	
Unrestricted	534,2		308,241	
Total net position	2,456,8		2,209,657	
Total liabilities, deferred inflows of resources, and net position	\$ 5,872,	122 \$	5,319,953	

### CENTRAL FLORIDA EXPRESSWAY AUTHORITY Statements of Revenues, Expenses and Changes in Net Position

		June 30,			
		2019		2018	
		(in tho	usand	s)	
Operating revenues:					
Toll revenues	\$	463,236	\$	441,768	
Transponder sales	*	648	•	297	
Fees and other		12,313		10,370	
Total operating revenues		476,197		452,435	
Operating expenses:					
Operations		62,123		53,373	
Maintenance		17,753		17,606	
Administrative		8,447		7,743	
Depreciation		14,194		13,438	
Preservation		21,586		33,837	
Other expenses		12,068		11,166	
·	-				
Total operating expenses		136,171		137,163	
Operating income		340,026		315,272	
Nonoperating revenues (expenses):					
Investment income		14,082		2,847	
Loss on capital assets		(1,306)		(435)	
Other nonoperating		374		318	
Goldenrod Road Extension - net		1,518		546	
Poinciana Parkway - net		1,862		-	
Interest expense		(121,608)		(105,865)	
Total nonoperating revenues (expenses)		(105,078)		(102,589)	
Income before contributions		234,948		212,683	
Capital contribution		12,294			
Change in net position		247,242		212,683	
Net position at beginning of year		2,209,657		1,996,974	
Net position at end of year	\$	2,456,899	\$	2,209,657	

### CENTRAL FLORIDA EXPRESSWAY AUTHORITY Statements of Cash Flows

	June 30,			
		2019		2018
		(in thou	usands	s)
Operating activities:				
Receipts from customers and users	\$	478,534	\$	446,117
Payments to suppliers	Ψ	(134,613)	Ψ	(117,334)
Payments to employees		(5,935)		(5,480)
Net cash provided by operating activities		337,986		323,303
Capital and related financing activities:				
Acquisition and construction of capital assets		(198,410)		(313,479)
Proceeds from capital contributions		21,699		(010, 170)
Proceeds from issuance of refunding revenue bonds		221,045		341,210
Proceeds from issuance of TIFIA loan		193,695		-
Interest paid on revenue bonds		(91,461)		(106,776)
Payment of principal on revenue bonds		(252,615)		(408,355)
Payment of principal and interest on State Infrastructure Bank Loan		(202,010)		(1,071)
Payment of principal on government advances		(261)		(259)
Net cash used in capital and related		(201)		(200)
financing activities		(106,308)		(488,730)
iniancing activities		(100,308)		(400,730)
Investing activities:				
Purchase of investments		(448,604)		(149,218)
Proceeds from sales and maturities of investments		332,652		184,954
Interest received		14,068		2,192
Net cash provided by investing activities		(101,884)		37,928
Net increase (decrease) in cash and cash equivalents		129,794		(127,499)
Cash and cash equivalents at beginning of year		103,816		231,315
Cash and cash equivalents at end of year	\$	233,610	\$	103,816
Cash and cash equivalents - unrestricted	\$	86,603	\$	59,076
Restricted cash and cash equivalents - current	*	134,743	*	44,740
Restricted cash and cash equivalents - noncurrent		12,264		-
	\$	233,610	\$	103,816

### CENTRAL FLORIDA EXPRESSWAY AUTHORITY Statements of Cash Flows (continued)

	June 30,			
		2019 201		
		(in thousands)		
Reconciliation of operating income to net				
cash provided by operating activities:				
Income from operations	\$	340,026	\$	315,272
Adjustments to reconcile operating income to net cash				
provided by operating activities:				
Depreciation		14,194		13,438
Goldenrod Road Extension and other miscellaneous		3,838		1,170
Changes in assets and liabilities:				
Accounts receivable		(6,357)		(1,911)
Due from governmental agencies		9,925		(14,294)
Prepaid expenses		(542)		484
Inventory		847		539
Deferred outflows - pension-related		79		(672)
Accounts payable and accrued liabilities		(29,020)		9,503
Due to governmental agencies		(555)		3,897
Unearned toll revenue		5,088		(4,924)
Unearned other revenue		(233)		(654)
Net pension liability		333		1,149
Deferred inflows - pension-related		363		306
Net cash provided by operating activities	\$	337,986	\$	323,303
Noncash investing, capital, and financing activities:				
Increase (decrease) in fair value of investments	\$	5,369	\$	(1,667)
Increase (decrease) in fair value of derivative financial instrument	\$	(41,652)	\$	35,041
Contribution of Osceola County Expressway capital assets	\$ \$ \$	82,559	\$	, -
Assignment of Osceola County Expressway long-term liabilities	\$	(91,964)	\$	-
		` ' '		

#### Note 1 - Organization and Summary of Significant Accounting Policies

Reporting Entity - The Central Florida Expressway Authority (CFX) is an agency of the state, created by the Florida Legislature. On June 20, 2014, the Governor of Florida signed the bill to create CFX, which assumed the governance and control of the former Orlando-Orange County Expressway Authority, including its assets, personnel, contracts, obligations, liabilities, facilities and tangible and intangible property. CFX is an independent, locally controlled transportation authority responsible for the construction, maintenance and operation of toll roads in Seminole, Lake, Osceola and Orange Counties, and may also acquire, construct and equip rapid transit, trams and fixed guideways within the rights-of-way of the expressway system. The governing board of CFX is made up of ten members, consisting of: (a) one member each appointed by the respective chairs of the county commissions of Brevard, Lake, Osceola and Seminole Counties; (b) one member of the Orange County Commission appointed by the mayor of Orange County (c) three citizens appointed by the Governor; (d) the Mayor of Orange County; and (d) the Mayor of the City of Orlando. The Florida Turnpike Enterprise Executive Director serves as a non-voting advisor. CFX is authorized to issue revenue bonds to finance portions of the System and to execute the refunding of existing revenue bonds.

For financial reporting purposes, CFX is a stand-alone entity; there are no component units included in the accompanying financial statements, and CFX is not considered a component unit of another entity.

**Basis of Accounting -** CFX prepares its financial statements on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America for proprietary funds, which are similar to those for private business enterprises. Accordingly, revenues are recorded when earned and expenses are recorded when incurred.

The assets, deferred outflows, liabilities, deferred inflows, and net position of CFX are reported in a self-balancing set of accounts, which include restricted and unrestricted resources, representing funds available for support of CFX's operations.

**Operating Revenues and Expenses -** CFX's operating revenues and expenses consist of revenues earned and expenses incurred relating to the operation and maintenance of its System. The Goldenrod Road Extension, which is a project outside the normal course of operations, and all other revenues and expenses are reported as nonoperating revenues and expenses.

Lease-Purchase Agreement - Under the requirements of the Lease-Purchase Agreement between CFX and the FDOT, dated December 23, 1985, as amended and supplemented, CFX is reimbursed by the FDOT for the maintenance costs of SR 528, portions of SR 408, improvements to the Airport Interchange at SR 528 and State Road 436 (Semoran Boulevard), and the cost of operations of the Conway and Pine Hills Plazas. However, the reimbursements received are recorded as advances from the FDOT and are included in due to governmental agencies, since they are to be repaid to the FDOT from future toll revenues after the requirements for retirement of bonds and all other obligations have been met.

#### Note 1 - Organization and Summary of Significant Accounting Policies (Continued)

While CFX's position has been that the FDOT's obligations under the Lease-Purchase Agreement were not subject to appropriation, the Governor vetoed the operations component of the reimbursement for fiscal year 2013. CFX entered into a Memorandum of Agreement with FDOT on February 14, 2013 where it was agreed that commencing in fiscal year 2014 the operations and maintenance payments made by the FDOT will be refunded to the FDOT within sixty days of payment.

Cash and Cash Equivalents - For purposes of the statements of cash flows, demand deposit accounts with commercial banks, and cash invested in commercial money market funds (including restricted assets) are considered cash equivalents. For investments that are held separately from the pools, those which are highly liquid (including restricted assets), with an original maturity of 90 days or less when purchased or so near their maturity that they present insignificant risk of changes in value because of changes in interest rates, are considered to be cash equivalents.

*Investments -* Investments consist of unrestricted and restricted investments, and are carried at fair value, as determined in an active market.

**Accounts Receivable** - The accrued interest and accounts receivable primarily consists of amounts billed to individuals via one or more Pay by Plate invoices for tolls not paid at the point of System use. This item also includes interest earned but not paid by the end of the fiscal year, or amounts due from individuals or other entities for prepaid items or for services provided. This amount is recorded at the net realizable value; therefore, a provision for doubtful accounts has been made for the estimated amount of uncollectible Pay by Plate invoices based on historical information.

*Inventory -* Inventory, which consists of E-PASS system transponders that will be distributed to customers, is carried at the lower-of-cost or market and is valued using the specific-identification method.

**Restricted Assets -** Restricted assets of CFX represent bond proceeds designated for construction, and other monies required to be restricted for debt service, operations, maintenance, administration, renewal and replacement.

**Deferred Outflows / Inflows of Resources -** In addition to assets, CFX reports a separate section for deferred outflows of resources on its balance sheets. Deferred outflows of resources represent a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expense) until then. CFX has three items that qualify for reporting as deferred outflows of resources.

Accumulated Decrease in Fair Value of Hedging Derivatives - As described in Note 5, CFX has entered into interest rate swap agreements that qualify as effective cash flow hedges in connection with variable rate bonds. The fair value of the swaps is presented on the balance sheets as a deferred outflow of resources and a derivative financial instrument liability in the amount of \$177,484,000 and \$135,832,000 at June 30, 2019 and 2018, respectively, with changes in valuation applied to these balance sheet accounts. Should the swaps be terminated prior to their expected conclusion, or if the hedges cease to significantly reduce risk, accumulated gains or losses will be reported on the operating statement.

#### Note 1 - Organization and Summary of Significant Accounting Policies (Continued)

#### Deferred Outflows / Inflows of Resources (Continued)

Deferred Outflow on Refunding of Revenue Bonds - The difference between the reacquisition price and the net carrying amount of refunded bonds is presented on the balance sheets at June 30, 2019 and 2018 as a deferred outflow of resources in the amount of \$174,005,000 and \$190,153,000, respectively, and is amortized as an adjustment to interest expense on a straight-line basis over the life of the refunded bonds or the life of the refunding bonds, whichever is shorter.

Deferred Outflows Related to Pensions - These deferred outflows of resources are an aggregate of items related to pensions as calculated in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions. The deferred outflows related to pensions totaled \$4,577,000 and \$4,655,000 at June 30, 2019 and 2018, respectively, and will be recognized as either pension expense or a reduction in the net pension liability in future reporting years. Details on the composition of the deferred outflows of resources related to pensions are further discussed in Note 8.

In addition to liabilities, CFX reports a separate section for deferred inflows of resources on its balance sheets. Deferred inflows of resources represent an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources until then. CFX has two items that qualify for reporting as deferred inflows of resources.

Deferred Inflow on Interest Rate Exchange - During the fiscal year ended June 30, 2007, CFX entered into six mandatory, cash-settled interest rate exchange agreements, the purpose of which was to lock in the interest rate associated with the Series 2007A Bonds. The result of these agreements was an \$8,078,000 net payment to CFX on June 28, 2007, which is presented on the balance sheets at June 30, 2019 and 2018 as a deferred inflow of resources in the amount of \$5,308,000 and \$5,539,000, respectively, and is amortized as an adjustment to interest expense over the life of the bonds.

Deferred Inflows Related to Pensions - These deferred inflows of resources are an aggregate of items related to pensions as calculated in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions. The deferred inflows related to pensions at June 30, 2019 and 2018 totaled \$733,000 and \$370,000, respectively, and will be recognized as a reduction to pension expense in future reporting years. Details on the composition of the deferred outflows of resources related to pensions are further discussed in Note 8.

#### Capital Assets

Cost Basis - Capital assets are recorded at historical cost with the exception of donated capital assets, which are reported at acquisition value. The cost of property and equipment includes costs for infrastructure assets (right-of-way, highways and bridges substructure, and highways and bridges), toll equipment, buildings, toll facilities, other related costs (including software) and furniture and equipment. Highways and bridges substructure includes road sub-base, grading, land clearing, embankments and other related costs. Costs for infrastructure assets include construction costs, design and engineering fees, administrative and general expenses paid from construction monies, and bond interest expense incurred during the period of construction.

#### Note 1 - Organization and Summary of Significant Accounting Policies (Continued)

#### Capital Assets (Continued)

Capitalization Policy - Costs to acquire additional capital assets, and to replace existing assets or otherwise prolong their useful lives, are capitalized for toll equipment, buildings, toll facilities, other related costs, and furniture and equipment. Under CFX's policy of accounting for infrastructure assets pursuant to the "modified approach," property costs represent a historical accumulation of costs expended to acquire rights-of-way and to construct, improve and place in operation the various projects and related facilities. It is CFX's policy to capitalize amounts equal to or in excess of \$5,000.

Depreciation Policy - Depreciation of toll equipment, buildings, toll facilities, other related costs, signs, software, and furniture and equipment is computed using the straight-line method over the estimated useful lives of the assets as follows:

Software	3 years
Furniture and equipment	7 years
Toll equipment	8 years
Signs	20 years
Buildings, toll facilities and other	30 years

Under the modified approach, infrastructure assets are considered to be "indefinite lived" assets; that is, the assets themselves will last indefinitely and are, therefore, not depreciated. Costs related to maintenance, renewal and replacement for these assets are not capitalized, but instead are considered to be period costs and are included in preservation expense.

Construction in Progress - Construction in progress represents costs incurred by CFX for in-process activities designed to expand, replace or extend useful lives of existing property and equipment.

Capitalized Interest - Interest costs on funds used to finance the construction of capital assets are capitalized based upon the blended cost of debt and depreciated over the life of the related assets in accordance with the above policies.

**Retainage Payable -** Retainage payable represents amounts billed to CFX by contractors for which payment is not due pursuant to retained percentage provisions in construction contracts until substantial completion of performance by contractor and acceptance by CFX.

**Compensated Absences** - Accumulated vacation pay, vested sick pay, and other compensation payable to employees is recorded and included in accounts payable and accrued liabilities. The balance of compensated absences had a net increase of \$75,000 from June 30, 2018 to June 30, 2019.

#### Note 1 - Organization and Summary of Significant Accounting Policies (Continued)

**Bond Premium, Discount, and Prepaid Bond Insurance Costs -** Bond premium, discount, and prepaid bond insurance costs associated with the issuance of bonds are amortized on a straight-line basis over the life of the bonds, which approximates the effective interest method. Bond premiums and discounts are presented as an addition and a reduction, respectively, of the face amount of revenue bonds payable whereas prepaid bond insurance costs are recorded as assets.

**Restricted Net Position -** Restricted net position is comprised of amounts reserved for operations, maintenance, administrative expenses and renewals and replacements in accordance with bond covenants.

**Pensions** - In the balance sheets, net pension liability represents CFX's proportionate share of the net pension liability of the cost-sharing pension plans in which it participates. This proportionate amount represents a share of the present value of projected benefit payments to be provided through the cost-sharing pension plan to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the cost-sharing pension plan's fiduciary net position.

CFX participates in both the Florida Retirement System (FRS) defined benefit pension plan and the Retiree Health Insurance Subsidy Program (HIS) defined benefit pension plan administered by the Florida Division of Retirement (collectively, FRS/HIS).

For purposes of measuring CFX's net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of FRS/HIS and additions to/deductions from FRS/HIS's fiduciary net position have been determined on the same basis as they are reported by FRS/HIS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Budgets and Budgetary Accounting -** CFX abides by the following procedures in establishing budgetary data:

On or before February 1 of each year, CFX completes a review of its financial condition for the purpose of estimating whether the gross revenues, together with series payments, system payments and supplemental payments, if any, for the ensuing fiscal year will be sufficient to provide at least 120% of the annual debt service requirements of the bonds and that gross revenues will be sufficient to pay all other amounts required by the Master Bond Resolution, as amended and restated.

In the event that CFX determines that revenues will not be sufficient to satisfy the above payments, CFX will conduct a study to determine the toll revenue rate increase required to restore the revenue deficiency.

All schedules of toll revenues and revisions thereof are filed with the FDOT.

On or before April 1 of each year, a preliminary budget is prepared for maintenance, operations and administrative expenses for the ensuing fiscal year. The preliminary budget is reviewed by the FDOT and modified, if necessary.

#### Note 1 - Organization and Summary of Significant Accounting Policies (Continued)

#### **Budgets and Budgetary Accounting (Continued)**

On or before July 1 of each year, a final budget of maintenance, operations and administrative expenses is adopted subject to approval by the FDOT.

CFX may adopt an amended or supplemental annual budget for the remainder of a fiscal year subject to approval by the FDOT.

#### Note 2 - Deposits and Investments

#### Cash and Cash Equivalents, and Investment Portfolio

Pursuant to Section 218.415, Florida Statutes, CFX has formally adopted a comprehensive investment policy most recently updated on May 14, 2015, which establishes permitted investments, asset allocation limits and issuer limits, credit rating requirements and maturity limits to protect CFX's cash and investment assets. CFX maintains a common cash and investment pool for the use of all funds. In addition, cash and investments are separately held by CFX's bond proceeds/construction, debt service, capitalized interest, and debt service reserve funds.

The following chart outlines the types of permitted investments, credit quality risk rating requirements by security type, the maximum concentration of credit risk by percentage of the total portfolio that may be invested in a single issuer and in total by security type and maturity limits prescribed to mitigate interest rate risk exposure:

#### Permitted Investments

Sector	Sector Maximum (%)	Per Issuer Maximum (%)	Minimum Ratings Requirement <sup>1</sup>	Maximum Maturity	Master Bond Resolution Permitted Investments
U.S. Treasury		100%		5.50 Years	Х
GNMA	100%	40%	N/A	(5.50 Years avg. life <sup>4</sup>	Х
Other U.S. Government Guaranteed (e.g. AID, GTC)		10%	10%		х
Federal Agency/GSE: FNMA, FHLMC, FHLB, FFCB*	750/	40%³	N/A	F FO Voors	х
Federal Agency/GSE other than those above	75%	10%	N/A	5.50 Years	Х
Supranationals where U.S. is a shareholder and voting member	25%	10%	Highest ST or Two Highest LT Rating Categories (A-1/P-1, AAA/Aaa, or equivalent)	5.50 Years	
Corporates	50%²	5%	Highest ST or Three Highest LT Rating Categories (A-1/P-1, A-/A3 or equivalent)	5.50 Years	
Municipals	25%	5%	Highest ST or Three Highest LT Rating Categories (SP-1/MIG 1, A-/A3, or equivalent)	5.50 Years	Х
Agency Mortgage-Backed Securities (MBS)	25%	40%³	N/A	5.50 Years Avg. Life <sup>4</sup>	
Asset-Backed Securities (ABS)	25%	5%	Highest ST or LT Rating (A-1+/P-1, AAA/Aaa, or equivalent)	5.50 Years Avg. Life <sup>4</sup>	
Depository Accounts with Qualified Public Depositories	75%	50%	N/A	N/A	Х
Non-Negotiable Collateralized Bank Deposits or Savings Accounts	50%	None, if fully collateralized	None, if fully collateralized.	2 Years	Х
Commercial Paper (CP)	50%²	5%	Highest ST Rating Category (A-1/P-1, or equivalent)	270 Days	х
Bankers' Acceptances (BAs)	10%²	5%	Highest ST Rating Category (A-1/P-1, or equivalent)	180 Days	Х
Repurchase Agreements (Repo or RP)	40%	20%	Counterparty (or if the counterparty is not rated by an NRSRO, then the counterparty's parent) must be rated in the Highest ST Rating Category (A-1/P-1, or equivalent) If the counterparty is a Federal Reserve Bank, no rating is required	1 Year	Х
Money Market Funds (MMFs)	50%	25%	Highest Fund Rating by all NRSROs who rate the fund (AAAm/Aaa-mf, or equivalent)	N/A	х
Fixed-Income Mutual Funds	25%	10%	N/A	3 Years	
Intergovernmental Pools (LGIPs)	50%	25%	Highest Fund Quality and Volatility Rating Categories by all NRSROs who rate the LGIP, (AAAm/AAAf, S1, or equivalent)	N/A	
Florida Local Government Surplus Funds Trust Funds ("Florida Prime")	25%	N/A	Highest Fund Rating by all NRSROs who rate the fund (AAAm/Aaa-mf, or equivalent)	N/A	Х

Sector	Sector Maximum (%)	Per Issuer Maximum (%)	Minimum Ratings Requirement <sup>1</sup>	Maximum Maturity	Master Bond Resolution Permitted Investments
--------	--------------------------	------------------------------	--	---------------------	--

#### Notes:

- <sup>1</sup> Rating by at least one SEC-registered Nationally Recognized Statistical Rating Organization ("NRSRO"), unless otherwise noted. ST=Short-term; LT=Long-term.
- <sup>2</sup> Maximum allocation to all corporate and bank credit instruments is 50% combined.
- <sup>3</sup> Maximum exposure to any one Federal agency, including the combined holdings of Agency debt and Agency MBS, is 40%.
- <sup>4</sup> The maturity limit for MBS and ABS is based on the expected average life at time of settlement, measured using Bloomberg or other industry standard methods.
- \* Federal National Mortgage Association (FNMA); Federal Home Loan Mortgage Corporation (FHLMC); Federal Home Loan Bank or its District banks (FHLB); Federal Farm Credit Bank (FFCB).

Additionally, investments in any derivative products or the use of reverse repurchase agreements are specifically prohibited, unless permitted in Section XV of CFX's Investment Policy.

#### **Deposits**

On June 30, 2019, the carrying amount of CFX's various deposits accounts was \$223,610,153. CFX's cash deposits are held by banks that qualify as public depositories under the Florida Security for Public Deposits Act, as required by Chapter 280, Florida Statutes.

#### Investments

**Concentration of Credit Risk** - The following is the percent of any issuer with whom CFX had invested more than 5% of the total portfolio as of June 30, 2019 and 2018:

Issuer	2019	2018		
Federal National Mortgage Association	N/A	5.49%		
U.S Treasury Notes	62.33%	48.24%		

Interest Rate Risk - CFX's Investment Policy states that portfolios shall be managed in such a manner that funds are available to meet reasonably anticipated cash flow requirements in an orderly manner. To the extent possible, an attempt will be made to match investment maturities with known cash needs. Investments of current operating funds shall have maturities of no longer than 24 months. Investments of debt obligation reserves, construction funds and other non-operating funds shall have a term appropriate to the need for funds and in accordance with debt covenants. The purchase of investments for core funds with maturities longer than five and a half (5.5) years requires CFX's approval prior to purchase. However, final maximum maturity for any investment is limited to ten (10) years.

#### Note 2 - Deposits and Investments (Continued)

CFX uses the distribution of maturities to manage interest rate risk. As of June 30, 2019, 44% of CFX's investments had a maturity of less than 6 months, 4% had a maturity of 6 to 12 months, 20% had a maturity of 1 to 2 years, 24% had a maturity of 2 to 3 years, 4% had a maturity of 3 to 4 years, and 4% had a maturity of over 4 years. As of June 30, 2018, 34% of CFX's investments had a maturity of less than 6 months, 7% had a maturity of 6 to 12 months, 29% had a maturity of 1 to 2 years, 21% had a maturity of 2 to 3 years, 3% had a maturity of 3 to 4 years, and 6% had a maturity of over 4 years.

Total distributions of maturities are as follows:

As of	June	30,	2	019	)

	(in thousands)											
	L	ess than		6 - 12		1 - 2		2 - 3		3+		
	6	months	r	months		years		years		years		Total
US Treasury Securities	\$	148,391	\$	4,236	\$	34,249	\$	71,238	\$	-	\$	258,114
Federal Instruments		-		-		-		7,073		9,367		16,440
Corporate Note		2,196		12,601		45,557		15,333		3,345		79,032
Commercial Paper		28,249		-		-		-		-		28,249
Municipal Bond Note		3,260		-		-		-		-		3,260
Corp. Asset Backed Sec.		-		35		3,092		6,553		19,346		29,026
Total	\$	182,096	\$	16,872	\$	82,898	\$	100,197	\$	32,058	\$	414,121

### As of June 30, 2018 (in thousands)

	(iii tiioacaiiae)										
	L	ess than		6 - 12		1 - 2		2 - 3		3+	
	6	months	<u>r</u>	months		years		years		years	 Total
US Treasury Securities	\$	86,722	\$	-	\$	40,645	\$	16,466	\$	1,141	\$ 144,974
Federal Instruments		3,484		9,083		8,614		4,216		7,211	32,608
Corporate Note		-		10,869		32,823		33,613		-	77,305
Commercial Paper		11,936		-		-		-		-	11,936
Municipal Bond Note		-		-		3,240		-		-	3,240
Corp. Asset Backed Sec.		<u>-</u>		355		2,029		8,393		17,329	 28,106
Total	\$	102,142	\$	20,307	\$	87,351	\$	62,688	\$	25,681	\$ 298,169

Note 2 - Deposits and Investments (Continued)

Credit Risk and Fair Value Measurement - Total CFX deposits and investments are as follows:

			Fair Value Measurements Using (in thousands)						
	June 30, 2019	Act Ide	oted Prices in ive Markets for entical Assets or Liabilities (Level 1)	Quoted Prices in Active Markets for Similar Assets or Liabilities (Level 2)					
United States Treasury Securities Commercial Paper Federal Instrumentalities Money Market Mutual Funds Municipal Bond Note Corporate Note Corporate Asset Backed Securities	\$ 258,114 28,249 16,440 32,411 3,260 79,032 29,026	\$	258,114 28,249 16,440 32,411 3,260 79,032	\$	29,026				
Total investments by fair value measure Total deposits	446,532 201,199	\$	417,506	\$	29,026				
Total deposits and investments Restricted	647,731 371,001								
Unrestricted	\$ 276,730								

Note 2 - Deposits and Investments (Continued)

			Fair Value Measurements Using (in thousands)						
	J	June 30, 2018	Activ Ider or	ted Prices in e Markets for ntical Assets Liabilities (Level 1)	Quoted Prices in Active Markets for Similar Assets or Liabilities (Level 2)				
United States Treasury Securities Commercial Paper Federal Instrumentalities Money Market Mutual Funds Municipal Bond Note Corporate Note Corporate Asset Backed Securities	\$	144,974 11,936 32,609 36,730 3,240 77,305 28,105	\$	144,974 11,936 32,609 36,730 3,240 77,305	\$	28,105			
Total investments by fair value measure Total deposits		334,899 67,086	\$	306,794	\$	28,105			
Total deposits and investments Restricted		401,985 187,886							
Unrestricted	\$	214,099							

Securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for identical assets or liabilities. Securities classified in Level 2 of the fair value hierarchy are valued using prices quoted in active markets for similar assets or liabilities.

Federal Instrumentalities, and U.S. Government Supported Corporate Debt Notes/Bonds are rated "AA+" by Standard & Poor's. The investments in Municipal Obligations are rated "AA" by Standard & Poor's. The Corporate Notes Standard & Poor's credit ratings are "AAA", "AA+", "AA-", "AA-", "AA-", "AA-", and "A-". The Commercial Paper is rated "A-1+" and "A-1" by Standard & Poor's. The Florida PRIME and Money Market Mutual Funds are rated "AAAm" by Standard & Poor's. The Florida State Board of Administration Fund B ("Fund B") is not rated for credit quality.

**Custodial Credit Risk** - All CFX depositories are members of the State of Florida collateral pool. The State of Florida collateral pool is a multiple, financial institution collateral pool with the ability to make additional assessments to satisfy the claims of governmental entities if any member institution fails. This ability provides protection, which is similar to depository insurance.

#### Note 2 - Deposits and Investments (Continued)

CFX's Investment Policy requires execution of a third-party custodial safekeeping agreement for all purchased securities and requires that securities be designated as an asset of CFX.

As of June 30, 2019 and 2018, all of CFX's securities were held in a bank's trust/custodial department in CFX's name.

**Restricted Cash and Investments -** Cash, cash equivalents and investments restricted in accordance with bond provisions and other agreements are as follows:

	June 30,				
	2019	2018			
	(in tho	usands)			
Reserve funds:	<b></b>				
Operations, maintenance and administrative reserve	\$ 11,796	\$ 10,709			
Poinciana Parkway	24,230	\$ -			
Renewal and replacement reserve	27,311	8,995			
Total reserve funds	63,337	19,704			
Bond funds: Principal and interest accounts Reserve accounts	166,607 75,740	153,964 14,217			
Total bond funds	242,347	168,181			
Construction funds:					
2018 construction funds	65,317				
Total construction funds	65,317				
Total restricted cash, cash equivalents					
and investments	371,001	187,885			
Portion related to cash and cash equivalents	147,007	44,740			
Portion related to investments	\$ 223,994	\$ 143,145			

#### Note 3 - Due From Governmental Agencies

Due from governmental agencies consists of the following:

	June 30,					
		2019		2018		
		(in tho	usands	s)		
E-ZPass - E-ZPass Customers' use of E-Pass Roads	\$	569	\$	-		
Florida Department of Transportation - Operations and						
Maintenance Reimbursement		1,049		1,021		
Florida Department of Transportation - SunPass Customers'						
use of E-PASS Roads		10,614		21,357		
Florida's Turnpike Enterprise - Road Ranger Joint Contract		-		89		
Florida's Turnpike Enterprise - SR 417 Widening Reimbursement		509		80		
Lee County - LeeWay Customers' use of E-PASS		7		19		
Orange County - Fines/Fees		176		207		
Orange County - Parcel 800		13		-		
Osceola County Expressway Authority - Interlocal Agreement Osceola County Expressway Authority - Maintenance		-		84		
Reimbursement				5		
	\$	12,937	\$	22,862		
Less current portion		(12,937)		(22,862)		
	\$		\$			

#### Note 4 - Capital Assets

Capital assets are summarized as follows (in thousands):

	June 30, 2018	Additions		Reductions		Transfers		 June 30, 2019
Infrastructure (non-depreciable):								
Right-of-way	\$ 905,374	\$	688	\$	(97)	\$	7,648	\$ 913,613
Highways and bridges	3,268,030		86,819		(247)		16,975	3,371,577
Total infrastructure (non-depreciable)	4,173,404		87,507		(344)		24,623	4,285,190
Construction in progress (non-depreciable):								
Right-of-way	9,249		6,464		-		(7,648)	8,065
Highways and bridges	177,637		188,226		-		(16,975)	348,888
Buildings and toll facilities	1,196		1,547		-		(1,438)	1,305
Toll equipment	36,745		9,270		-		-	46,015
Furniture, equipment and other	6,749		9,420		(935)		(6,526)	8,708
Total construction in progress (non-depreciable)	231,576		214,927		(935)		(32,587)	412,981
Property and equipment (depreciable):								
Toll equipment	102,624		-		(420)		-	102,204
Buildings and toll facilities	162,198		13		-		1,438	163,649
Furniture, equipment and other	67,494		2,604		(619)		6,526	 76,005
Total property and equipment (depreciable)	332,316		2,617		(1,039)		7,964	341,858
Less accumulated depreciation for:								
Toll equipment	(90,034)		(4,050)		375		-	(93,709)
Buildings and toll facilities	(66,539)		(5,339)		-		-	(71,878)
Furniture, equipment and other	(34,109)		(9,156)		553		-	(42,712)
Total accumulated depreciation	(190,682)		(18,545)		928		-	(208,299)
Total property and equipment								
being depreciated, net	 141,634		(15,928)		(111)		7,964	 133,559
Total capital assets	\$ 4,546,614	\$	286,506	\$	(1,390)	\$	-	\$ 4,831,730

Note 4 - Capital Assets (Continued)

	 June 30, 2017	, Additions Reduction		luctions	Transfers	June 30, 2018		
Infrastructure (non-depreciable):								
Right-of-way	\$ 704,091	\$	105	\$	(18)	\$ 201,196	\$	905,374
Highways and bridges	2,768,014		1,085		(463)	499,394		3,268,030
Total infrastructure (non-depreciable)	3,472,105		1,190		(481)	700,590	_	4,173,404
Construction in progress (non-depreciable):								
Right-of-way	176,945		33,500		_	(201,196)		9,249
Highways and bridges	406,780		270,251		_	(499,394)		177,637
Buildings and toll facilities	1,125		889		-	(818)		1,196
Toll equipment	25,780		11,023		-	(58)		36,745
Furniture, equipment and other	5,326		6,142		-	(4,719)		6,749
Total construction in progress (non-depreciable)	615,956		321,805		-	(706,185)		231,576
Property and equipment (depreciable):								
Toll equipment	103,006		-		(440)	58		102,624
Buildings and toll facilities	161,317		63		-	818		162,198
Furniture, equipment and other	62,824		1,035		(1,084)	4,719		67,494
Total property and equipment (depreciable)	327,147		1,098		(1,524)	5,595		332,316
Less accumulated depreciation for:								
Toll equipment	(85,525)		(4,727)		218	-		(90,034)
Buildings and toll facilities	(61,172)		(5,367)		_	-		(66,539)
Furniture, equipment and other	(31,810)		(3,344)		1,045	-		(34,109)
Total accumulated depreciation	(178,507)		(13,438)		1,263			(190,682)
Total property and equipment								
being depreciated, net	 148,640		(12,340)		(261)	5,595	_	141,634
Total capital assets	\$ 4,236,701	\$	310,655	\$	(742)	\$ -	\$	4,546,614

In fiscal year 2019, CFX adopted the new GASB 89 standard which requires interest costs to be expensed as incurred. Going forward, interest will no longer be capitalized as part of the historical cost of a capital asset. During the year ending June 30, 2018, total bond interest cost incurred amounted to approximately \$117,523,000 of which \$11,658,000 was capitalized as construction in progress.

**Goldenrod Project** - On March 24, 1999, CFX signed the Goldenrod Road Extension Development Agreement (the "Agreement") for the extension of Goldenrod Road to SR 528 (the "Extension"). The Agreement is between CFX and other local agencies and governments, including the City of Orlando (the "City"), Greater Orlando Aviation Authority ("GOAA") and Orange County (the "County"). Under the Agreement, each of the parties agreed to contribute a set amount toward construction of the Extension. The contributions made by each party for construction are as follows:

City of Orlando	\$ 2,000,000
GOAA	\$ 4,500,000
Orange County	\$ 1,000,000
CFX	\$ 38,010,458

#### Note 4 - Capital Assets (Continued)

CFX's responsibilities under the Agreement were to acquire, design and construct the right-of-way for the Extension. Construction of the Extension began in January 2001 and opened to traffic in March 2004. Under the terms of the Agreement, toll revenues generated from the Extension will be distributed, first to operating cost, then to repay the contributions to each contributing party.

The construction costs of the roadway, toll plaza and toll equipment are included in CFX's capital assets. These assets will remain the property of CFX until the final payments of all contributions are made. Upon the final repayment of all contributions, ownership of the roadway will revert to the City and the City will be responsible for all future maintenance costs. CFX will retain ownership of the interchange to SR 528 and certain portions of the right-of-way. Since this project is a non-System project, it is reported net in the non-operating section of the statements of revenues, expenses and changes in net position. The toll revenues generated from the Extension are not pledged to CFX's bond indebtedness.

**Poinciana Parkway -** On December 13, 2018, CFX signed the Amended and restated Lease-Purchase Agreement with Osceola County. This agreement transfers the Poinciana Parkway Project to CFX as a non-System project. Under this agreement CFX began operating Poinciana Parkway as of January 1, 2019. At the time of the transfer, Poinciana Parkway's capital assets totaled \$82,558,880. Since this project is a non-System project, it is reported net in the non-operating section of the statements of revenues, expenses and changes in net position. The toll revenues generated from the Poinciana Parkway are not pledged to CFX's bond indebtedness.

Note 5 - Long-Term Debt

**Revenue Bonds Payable** - A summary of changes in revenue bonds payable is as follows (in thousands):

ano dodinao).	June 30, 2018	Additions	Deletions	June 30, 2019
Series 2008B1	\$ 130,360	\$ -	\$ (225)	\$ 130,135
Series 2008B2	117,865	-	(180)	117,685
Series 2008B3	149,060	-	(270)	148,790
Series 2008B4	99,335	-	(170)	99,165
Series 2010B	73,640	-	(6,310)	67,330
Series 2012	180,370	-	(22,535)	157,835
Series 2012A	53,815	-	(5,615)	48,200
Series 2013A	242,320	-	-	242,320
Series 2013B	154,320	-	(18,870)	135,450
Series 2013C	104,630	-	(890)	103,740
Series 2015 Senior Lien BANs	193,695	-	(193,695)	-
Series 2016A	150,985	-	(735)	150,250
Series 2016B	625,645	-	(1,795)	623,850
Series 2017	341,210	-	(1,325)	339,885
Series 2018	-	221,045	-	221,045
	2,617,250	221,045	(252,615)	2,585,680
Add unamortized bond premium	205,185	24,764	(14,090)	215,859
Less current portion of revenue bonds payable	(252,615)	(63,025)	252,615	(63,025)
Revenue bonds payable - net of current portion	\$ 2,569,820	\$ 182,784	\$ (14,090)	\$ 2,738,514

Note 5 - Long-Term Debt (Continued)

	June 30, 2017	Additions	Deletions	June 30, 2018
Series 2007A	\$ 185,885	\$ -	\$(185,885)	\$ -
Series 2008B1	130,535	-	(175)	130,360
Series 2008B2	118,020	-	(155)	117,865
Series 2008B3	149,200	-	(140)	149,060
Series 2008B4	99,475	-	(140)	99,335
Series 2010A	120,760	-	(120,760)	-
Series 2010B	109,745	-	(36,105)	73,640
Series 2010C	12,905	-	(12,905)	-
Series 2012	201,925	-	(21,555)	180,370
Series 2012A	59,060	-	(5,245)	53,815
Series 2013A	242,320	-	-	242,320
Series 2013B	172,360	-	(18,040)	154,320
Series 2013C	105,485	-	(855)	104,630
Series 2015 Senior Lien BANs	193,695	-	-	193,695
Series 2016A	151,695	-	(710)	150,985
Series 2016B	631,330	-	(5,685)	625,645
Series 2017	-	341,210	-	341,210
•	2,684,395	341,210	(408,355)	2,617,250
Add unamortized bond premium	182,430	41,428	(18,673)	205,185
Less current portion of revenue				
bonds payable and BAN	(58,710)	(252,615)	58,710	(252,615)
Revenue bonds payable - net of current	\$ 2,808,115	\$ 130,023	\$ (368,318)	\$ 2,569,820

In the 2002 legislative session, the Florida Legislature amended Chapter 348, Part V (now Part III of the "Expressway Act") to, among other things, revise and expand the powers of CFX to finance or refinance its projects, including the power to refund bonds previously issued on behalf of CFX by the State of Florida Division of Bond Finance of the State Board of Administration (Division of Bond Finance), through the issuance of its own bonds or other obligations. Consistent with the authority granted in the Expressway Act, CFX adopted an Authority Bond Resolution on July 2, 2002, authorizing the issuance of up to \$2,000,000,000 of additional bonds or other indebtedness to finance projects of CFX. Although not required, the first issuance of bonds by CFX under the Authority Bond Resolution was validated by the Circuit Court of the Ninth Judicial Circuit of Florida, in Orange County, Florida, on September 20, 2002.

### Note 5 - Long-Term Debt (Continued)

On January 28, 2003, the Division of Bond Finance adopted a resolution formally recognizing CFX as the issuer of bonds under that certain Master Junior Lien Bond Resolution pursuant to which the Division of the Bond Finance had previously issued bonds on behalf of CFX. CFX further adopted, on February 3, 2003, an Amended and Restated Master Bond Resolution pursuant to which CFX amended and restated the Authority Bond Resolution and the Master Junior Lien Resolution into a single, consolidated, single-lien resolution to govern the existing outstanding bonds and future bond indebtedness of CFX. All bonds or other obligations issued under the Amended and Restated Master Bond Resolution are payable from, and secured by, a pledge of net revenues from the operation of the System.

As notated in Note 1, on June 20, 2014, the Governor of Florida signed a bill to create CFX, which assumed the governance and control of the former Orlando-Orange County Expressway Authority, including its assets, personnel, contracts, obligations, liabilities, facilities and tangible and intangible property. The Central Florida Expressway Authority assumed all the debt of the former Orlando-Orange County Expressway Authority pursuant to Chapter 2014-171, Public Laws of Florida.

### **Fixed Rate Debt**

The Central Florida Expressway Authority Refunding Revenue Bonds, Series 2018, were originally issued on November 29, 2018 and were outstanding in the aggregate principal amount of \$221,045,000 on June 30, 2019, including \$127,550,000 of serial bonds and \$93,495,000 of term bonds. The outstanding serial bonds are due in annual installments beginning on July 1, 2019 through July 1, 2040 in amounts ranging from \$2,010,000 to \$9,325,000, plus interest. Two term bonds were issued in the amounts of \$30,865,000 and \$62,630,000 and mature July 1, 2043 and July 1, 2048, respectively. The 2018 Bonds are payable from, and secured by, a pledge of net revenues from the operation of the expressway System. Interest on the 2018 Bonds is due and paid semiannually.

The Central Florida Expressway Authority Refunding Revenue Bonds, Series 2017, were originally issued on December 28, 2017 and were outstanding in the aggregate principal amount of \$339,885,000 and \$341,210,000 on June 30, 2019 and 2018 respectively, including \$243,100,000 of serial bonds and \$98,110,000 of term bonds. The outstanding serial bonds are due in annual installments beginning on July 1, 2019 through July 1, 2042 in amounts ranging from \$610,000 to \$56,340,000, plus interest. The term bond is due on July 1, 2041. The 2017 Bonds are payable from, and secured by, a pledge of net revenues from the operation of the expressway System. Interest on the 2017 Bonds is due and paid semiannually. The purpose of the Series 2017 Bonds was to refund all of the Series 2007A, 2010A, and 2010C Bonds and a portion of the 2010B Bonds, for net present value savings of \$39,795,910, which represents \$61,030,269 of lower debt service payments over the life of the debt. The deferred outflow on the refunding for accounting purposes was \$26,266,627.

### Note 5 - Long-Term Debt (Continued)

### Fixed Rate Debt (Continued)

The Central Florida Expressway Authority Refunding Revenue Bonds, Series 2016B, were originally issued on November 2, 2016 and were outstanding in the aggregate principal amount of \$623,850,000 and \$625,645,000 on June 30, 2019 and 2018 respectively, all of which were serial bonds. The outstanding serial bonds are due in annual installments beginning on July 1, 2019 through July 1, 2040 in amounts ranging from \$1,860,000 to \$66,520,000, plus interest. The 2016B Bonds are payable from, and secured by, a pledge of net revenues from the operation of the expressway System. Interest on the 2016B Bonds is due and paid semiannually. The purpose of the Series 2016B Bonds was to refund portions of the Series 2007A, 2010A, 2010B and 2010C Bonds for net present value savings of \$65,239,436, which represents \$92,180,668.91 of lower debt service payments over the life of the debt. The deferred outflow on the refunding for accounting purposes was \$75,028,080.

The Central Florida Expressway Authority Refunding Revenue Bonds, Series 2016A, were originally issued on April 26, 2016 and were outstanding in the aggregate principal amount of \$150,250,000 and \$150,985,000 on June 30, 2019 and 2018 respectively, all of which were serial bonds. The outstanding serial bonds are due in annual installments beginning on July 1, 2019 through July 1, 2032 and July 1, 2036 through July 1, 2037 in amounts ranging from \$755,000 to \$28,000,000, plus interest. The 2016A Bonds are payable from, and secured by, a pledge of net revenues from the operation of the expressway System. Interest on the 2016A Bonds is due and paid semiannually. The purpose of the Series 2016A Bonds was to refund a portion of the Series 2007A Bonds for net present value savings of \$27,251,546, which represents \$40,378,823 of lower debt service payments over the life of the debt. The deferred outflow on the refunding for accounting purposes was \$5,296,435.

The Central Florida Expressway Authority Revenue Bond Anticipation Notes (BANs), Series 2015, were originally issued on July 21, 2015 and were outstanding in the aggregate principal amount of \$0 and \$193,695,000 on June 30, 2019 and 2018. The 2015 BANs were payable from, and secured by, a pledge of net revenues from the operation of the expressway System. CFX entered into a Transportation Infrastructure Finance and Innovation (TIFIA) loan agreement with the U.S. Department of Transportation, acting by and through the Federal Highway Administrator on March 25, 2015. The proceeds from the Junior TIFIA loan were used to redeem the Series 2015 BANs prior to their maturity date on October 19, 2018. Interest on the 2015 BANs was due and paid semiannually. The purpose of the 2015 BANs was to provide funds to finance certain capital costs for the Wekiva Parkway Project.

The Central Florida Expressway Authority Refunding Revenue Bond, Series 2013C, was originally issued on September 12, 2013 and was outstanding in the aggregate principal amount of \$103,740,000 and \$104,630,000 on June 30, 2019 and 2018, respectively. The bond was issued in the form of a bank loan directly with the bondholder, STI Institutional & Government, Inc. The outstanding amount of the bond is due in annual installments on July 1, 2019 through July 1, 2032 in amounts ranging from \$920,000 to \$15,740,000, plus interest. The 2013C Bond is payable from, and secured by, a pledge of net revenues from the operation of the expressway System. Interest on the 2013C Bond is due and paid semiannually. The Series 2013C Bond was issued for the purpose of refunding the Series 2003D Bonds and to fund the termination payment related to the associated swap. The refunding resulted in a deferred outflow of \$15,599,396, most of which was related to the swap termination payment.

### Note 5 - Long-Term Debt (Continued)

### Fixed Rate Debt (Continued)

The difference between the cash flow of the old debt and the cash flow of the new debt was \$3,440,975 lower post–refunding, which represents \$2,500,470 on a net present value basis. The purpose of this refunding was to lower the risk profile of CFX's debt at an attractive rate. In fiscal year 2017, CFX renegotiated the bank loan with STI Institutional & Government Inc. and on November 2, 2016 the interest rate was lowered to 2.75%. This lower rate will generate \$10,961,178 of savings over the term of the loan which represents \$9,168,845 on a net present value basis.

The Central Florida Expressway Authority Refunding Revenue Bonds, Series 2013B, were originally issued on January 2, 2013 and were outstanding in the aggregate principal amount of \$135,450,000 and \$154,320,000 on June 30, 2019 and 2018, respectively, all of which were serial bonds. The outstanding serial bonds are due in annual installments on July 1, 2019 through July 1, 2025 in amounts ranging from \$2,475,000 to \$24,710,000, plus interest. The 2013B Bonds are payable from, and secured by, a pledge of net revenues from the operation of the expressway System. Interest on the 2013B Bonds is due and paid semiannually. The Series 2013B Bonds were issued for the purpose of refunding the Series 2003C2 and 2003C4 Bonds and to fund the termination payments related to the associated swaps. The refunding resulted in a deferred outflow of \$42,223,850, most of which was related to the swap termination payments. The difference between the cash flow of the old debt and the cash flow of the new debt was \$5,959,376 higher post—refunding, which represents \$4,868,985 on a net present value basis. The purpose of this refunding was to lower the risk profile of CFX's debt at an attractive rate.

The Central Florida Expressway Authority Refunding Revenue Bonds, Series 2013A, were originally issued on April 3, 2013 and were outstanding in the aggregate principal amount of \$242,320,000 on June 30, 2019 and 2018, including \$110,545,000 of serial bonds and \$131,775,000 of term bonds. The serial bonds are due in annual installments beginning on July 1, 2026 through July 1, 2032 in amounts ranging from \$7,065,000 to \$24,875,000, plus interest. The term bond is due on July 1, 2035. The 2013A Bonds are payable from, and secured by, a pledge of net revenues from the operation of the expressway System. Interest on the 2013A Bonds is due and paid semiannually. The purpose of the Series 2013A Bonds was to refund the Series 2003B Bonds for net present value savings of \$35,842,015, which represents \$60,831,999 of lower debt service payments over the life of the debt. The deferred outflow on the refunding for accounting purposes was \$2,750,505.

The Central Florida Expressway Authority Refunding Revenue Bonds, Series 2012, were originally issued on November 29, 2012 and were outstanding in the aggregate principal amount of \$157,835,000 and \$180,370,000 on June 30, 2019 and 2018 respectively, all of which were serial bonds. The serial bonds are due beginning on July 1, 2019 through July 1, 2025 in amounts ranging from \$23,520,000 to \$29,240,000, plus interest. The 2012 Bonds are payable from, and secured by, a pledge of net revenues from the operation of the expressway System. Interest on the 2012 Bonds is due and paid semiannually. See below for the purpose, economic and accounting impacts of the refunding.

The Central Florida Expressway Authority General Reserve Fund Obligation Bond, Series 2012A, was originally issued on November 29, 2012 and was outstanding in the aggregate principal amount of \$48,200,000 and \$53,815,000 on June 30, 2019 and 2018 respectively.

### Note 5 - Long-Term Debt (Continued)

### Fixed Rate Debt (Continued)

The bond was issued in the form of a subordinate bank loan directly with the bondholder, SunTrust Bank. The bond is due in annual installments beginning on July 1, 2019 through July 1, 2025 in amounts ranging from \$6,005,000 to \$8,485,000, plus interest. The 2012A Bond is payable from, and secured by, a pledge of the general fund, which is junior and subordinate to the net revenues from the operation of the expressway System pledged to senior lien parity bonds. Interest on the 2012A Bond is due and paid semiannually.

Collectively, the purpose of the Series 2012 and 2012A Bonds was to refund the Series 2003C1 and 2003C3 Bonds and to fund the termination payments on the associated swaps. The refunding resulted in a deferred outflow of \$60,159,863, most of which was related to the swap termination payments. The difference between the cash flow of the old debt and the cash flow of the new debt was \$7,202,160 higher post–refunding, which represents \$4,712,369.37 on a net present value basis. The purpose of this refunding was to lower the risk profile of CFX's debt at an attractive rate.

The Central Florida Expressway Authority Refunding Revenue Bonds, Series 2010B, were originally issued on June 30, 2010 and were outstanding in the aggregate principal amount of \$67,330,000 and \$73,640,000 on June 30, 2019 and 2018, respectively. The bonds were issued as serial bonds and the outstanding bonds are due in annual installments on July 1, 2019 through July 1, 2021 in amounts ranging from \$6,570,000 to \$53,880,000, plus interest. Interest on the 2010B Bonds is due and paid semiannually. Portions of the Series 2010B Bonds was refunded by the Series 2016B Bond and Series 2017 Bond as stated above.

### **Variable Rate Debt**

On May 1, 2008, CFX issued Central Florida Expressway Authority Variable Rate Refunding Revenue Bonds, Series 2008B1, 2008B2, 2008B3 and 2008B4 (collectively, "2008B Bonds"), for the purpose of refunding the Series 2005A, 2005B, 2005C, 2005D, and 2005E Bonds (collectively, "2005 Bonds"), of which \$130,135,000, \$117,685,000, \$148,790,000, \$99,165,000 and \$130,360,000, \$117,865,000, \$149,060,000, \$99,335,000 was outstanding on June 30, 2019 and 2018, respectively. The 2008B Bonds were issued in four sub-series in the initial aggregate principal amount of \$499,105,000, including Series 2008B1 in the initial principal amount of \$131,025,000; Series 2008B2 in the initial principal amount of \$118,500,000; Series 2008B3 in the initial principal amount of \$149,760,000; and 2008B4 in the initial principal amount of \$99,820,000. The Series 2008B Bonds are dated the date of their original issuance and delivery and mature on July 1, 2040. The Series 2008B Bonds were initially issued and currently outstanding in a variable rate mode, with the interest rate on the Series 2008B Bonds resetting on a weekly basis and interest payable on a monthly basis.

In fiscal year 2012, the Series 2008B3 and 2008B4 Bonds were converted to a bank rate mode and directly placed with the bondholder. In fiscal year 2015, the Series 2008B1 Bonds were converted to a bank rate mode and directly placed with the bondholder. In fiscal year 2016, the Series 2008B2 Bonds were converted to a bank rate mode and directly placed with the bondholder. All 2008B bonds remain in bank purchase mode. The bank rate also resets on a weekly basis and is tied to the SIFMA index plus a spread.

### Note 5 - Long-Term Debt (Continued)

### Variable Rate Debt (Continued)

The 2008B Bonds are subject to optional and mandatory redemption and optional and mandatory tender for purchase prior to maturity. Amortization installments for the mandatory redemption of the 2008B Bonds began on July 1, 2014.

The annual requirements to amortize all revenue bonds and revenue refunding bonds outstanding as of June 30, 2019, are summarized as follows (all amounts in thousands). The totals below are net of capitalized interest funds available for debt service. For purposes of this note, the interest rate applicable to variable rate bonds is the synthetic fixed rate of 4.7753% for the 2008 Bonds. None of the fees associated with liquidity, letters of credit, or remarketing arrangements are included in the chart below, nor are the incremental rates paid on any floating rate note arrangements.

	Pı	rincipal	ı	nterest	Т	otal P&I Due	Capita Inte			Net Due
2020	\$	63,025	\$	115,267	\$	178,292	\$	-	\$	178,292
2021		67,615		114,307		181,922		-		181,922
2022		70,820		110,495		181,315		-		181,315
2023		73,190		106,329		179,519		-		179,519
2024		76,710		101,889		178,599		-		178,599
2025-2029		504,805		441,560		946,365		-		946,365
2030-2034		633,295		314,133		947,428		-		947,428
2035-2039		655,285		165,921		821,206		-		821,206
2040-2044		378,305		41,231		419,536		-		419,536
2045-2049		62,630		8,134		70,764		-		70,764
·	\$ 2	2,585,680	\$ ′	1,519,266	\$ 4	1,104,946	\$	-	\$ 4	1,104,946

### Note 5 - Long-Term Debt (Continued)

### **Hedging Derivative Instruments – Cash Flow Hedges**

*Variable-to-Fixed Rate Interest Rate Swaps* - On July 13, 2004, CFX entered into five forward-starting, synthetic fixed rate swap agreements totaling \$499,105,000 ("2004 Swaps"), attributable to the \$199,645,000 Series 2005A Bonds, the \$149,760,000 Series 2005B Bonds, the \$99,820,000 Series 2005C Bonds, the \$24,940,000 Series 2005D Bonds, and the \$24,940,000 Series 2005E Bonds. On May 1, 2008, all Series 2005 Bonds were redeemed, and the 2004 Swaps are now associated with the Series 2008B Refunding Bonds described above.

Objective of Swaps and Nature of Hedged Risk: CFX entered into the 2004 Swaps in order to ensure its ability to fund its Five-Year Work Plan, then valued at \$1,240,300,000 and in order to manage the interest rate exposure that CFX was subject to as a result of issuing its variable rate bonds.

Strategy to Accomplish Hedge Objective: In order to achieve the stated objectives, CFX issued variable rate bonds with a weekly reset and entered into swap agreements to obtain the synthetic fixed rate. In 2004, CFX entered into five separate forward-starting, interest rate swap agreements with five separate counterparties. The 2004 Swaps remained in place at the time of issuance of the 2005 Bonds.

Summary Derivative Hedging Instruments: On July 13, 2004, CFX entered into five separate forward-starting, interest rate swap agreements with an effective date of March 1, 2005, all of which were associated with the Series 2005 Bonds. There was no cash exchanged at the time these forward agreements were entered into.

The interest rate swap transactions were executed in order to accomplish the synthetic fixed rates, as noted below. CFX has a cancellation option in the swap with UBS AG. A summary of these transactions and the significant terms, as well as the credit ratings on the counterparties as of June 30, 2019 and 2018, are as follows:

Note 5 - Long-Term Debt (Continued)

### **Hedging Derivative Instruments – Cash Flow Hedges (Continued)**

	Series 2005A	Series 2005B	Series 2005C	Series 2005D	Series 2005E
Notional Value (as of 6/30/2019)	\$198,310,000	\$148,754,000	\$99,155,000	\$24,778,000	\$24,778,000
Fixed Rate	4.7753%	4.7753%	4.7753%	4.7753%	4.7753%
Fixed Payer	CFX	CFX	CFX	CFX	CFX
Floating Rate	SIFMA Weekly Index	SIFMA Weekly Index	SIFMA Weekly Index	SIFMA Weekly Index	SIFMA Weekly Index
Maturity Date	1-Jul-40	1-Jul-40	1-Jul-40	1-Jul-40	1-Jul-40
Settlement	Monthly	Monthly	Monthly	Monthly	Monthly
Premium Paid	None	None	None	None	None
Counterparty	UBS AG	Citibank	Morgan Stanley Capital Services Inc.	RBC Dain	JP Morgan*
Ratings 6/30/2018 (S&P/Moody's/Fitch)	A+/Aa3/AA-	A+/A1/A+	BBB+/A3/A	AA-/A1/AA	A+/Aa3/AA
Ratings 6/30/2019 (S&P/Moody's/Fitch)	A+/Aa3/AA-	A+/Aa3/A+	BBB+/A3/A	AA-/Aa2/AA	A+/Aa2/AA

<sup>\*</sup>Originally with Bear Stearns Financial Products, Inc. By novation agreement dated April 22, 2009, this swap was transferred to JP Morgan Chase Bank, N.A.

Type of Hedge: Discrete Cash Flow

Fair Value: All of CFX's derivative instruments are considered effective cash flow hedges because they meet the consistent critical terms method criteria. Therefore, the fair value is reported as a deferred outflow on the balance sheets.

CFX has obtained independent market value evaluations of its swap transactions. These fair value estimates are based on expected forward LIBOR swap rates and discounted expected cash flows (Level 3 inputs). The appropriate LIBOR percentages that relate to the tax-exempt SIFMA swap rates are applied to the LIBOR swap curve to derive the expected forward SIFMA swap rates. On a current mark-to-market basis, the net present value of the swaps would require CFX to make an estimated combined termination payment, in the event that all of the outstanding swaps were terminated on June 30, 2019 or June 30, 2018, of \$177,483,541 and \$135,832,423, respectively. The change in fair value at FYE 2019 was \$41,651,180 higher than at FYE 2018 and the change in fair value at FYE 2018 was \$35,040,846 lower than at the prior year end.

### Note 5 - Long-Term Debt (Continued)

### **Hedging Derivative Instruments – Cash Flow Hedges (Continued)**

The table below provides the fair value of the Swaps:

### Estimated Termination Payments Based on Net Present Value

	June 30, 2019			June 30, 2018		
Series 2008B	\$	177,483,541		\$	135,832,423	

*Risks:* CFX monitors the various risks associated with the Swap Agreements. Based upon the assessment, CFX reviewed the following risks:

<u>Credit Risk</u>: CFX has adopted an Interest Rate Risk Management Policy whereby, prior to entering into an interest rate exchange agreement, CFX will require the counterparty to (i) have an initial rating of at least AA-/Aa3/AA- by at least one of the three nationally recognized credit rating agencies and not be rated lower than A/A2/A by any of the three nationally recognized credit rating agencies or (ii) alternatively, post suitable and adequate collateral, given the undertaking involved with the particular transaction. For all executed agreements, the counterparties met the criteria in (i) above at the time of execution.

Similar to the experience of many financial product providers in recent years, four of the five counterparties have dropped below the initial required rating levels. A summary of the credit ratings of the counterparties as of June 30, 2018 and 2019, is shown previously under *Summary of Derivative Hedging Instruments*. CFX's Interest Rate Risk Management Policy does not contain a specific requirement for collateral posting in the event of a counterparty downgrade below the minimum requirements; however, the agreements require that the counterparties post suitable and adequate collateral if the termination values were such that a payment would be due to CFX. As of June 30, 2019 and 2018, that is not the case; therefore, there is no reportable risk of loss to CFX due to credit risk. The following terms of the Swaps and all Series 2008B Bond obligations are identical:

- 1. The total notional amount of the Swaps equals the total issued principal amount of CFX's revenue bonds that are subject to the Swaps.
- 2. The re-pricing dates of the Swaps match those of the related bonds, specifically, all Series 2008B Bonds.
- 3. The amortization of the Swaps matches the amortization of the bonds.

CFX does not have a specific policy regarding entering into master netting arrangements, nor has it entered into any such master arrangements.

### Note 5 - Long-Term Debt (Continued)

<u>Interest Rate Risk</u>: CFX implemented a strategy on the Swaps associated with the Series 2008B Bonds, which was designed to provide a synthetic fixed rate.

Basis Risk: Basis risk for CFX's derivatives would be the risk that the weekly rates on its variable rate bonds would not match the index referenced in the interest rate exchange agreements. The Series 2005 variable rate bonds were issued to bear interest at the seven-day market rate, whereas the underlying swap agreements pay CFX interest at the weekly TBMA (now known as SIFMA) index rate. Since the variable rate paid by the counterparties on the interest rate swaps is the SIFMA index, CFX reasonably assumed that the hedging relationship would be highly effective in providing counterparty payments to CFX in amounts necessary to pay the synthetic fixed rate on the Series 2005 Bonds. However, during fiscal year 2008, CFX experienced some basis spread on the Series 2005 Bonds subsequent to Fitch's downgrade of Ambac, the bonds' insurer. In order to mitigate this spread, CFX took action to redeem the bonds and issued the Series 2008B Refunding Bonds, backed by letters of credit. In fiscal year 2012, the Series 2008B3 and 2008B4 Bonds were converted to a bank rate mode and directly placed with the bondholder. In fiscal year 2015, the Series 2008B1 Bonds were converted to a bank rate mode and directly placed with the bondholder. In fiscal year 2016, the Series 2008B2 Bonds were converted to a bank rate mode and directly placed with the bondholder. The bank rates for all the Series are reset on a weekly basis and are tied to the SIFMA index plus a spread. Therefore, basis risk for these bonds has been eliminated during the bank rate period.

<u>Termination Risk</u>: CFX is subject to termination risk but determined at the time to mitigate that risk by acquiring swap insurance policies for the swaps associated with the Series 2008B Bonds. Each of CFX's outstanding interest rate exchange agreements contain an Additional Termination Event provision, which is triggered by certain downgrades in the credit ratings of the respective parties, but each such provision is subject to the Insurer Provisions contained therein.

Under certain conditions set forth in the swap agreements, neither CFX nor the counterparty may designate an early termination date without the consent of the Insurer, unless an "Insurer Event" has occurred whereby the Swap Insurer (i) fails to meet its payment obligations under the swap, (ii) fails to maintain a minimum claims-paying ability rating or financial-strength rating from either S&P or Moody's described in the respective swap agreements or (iii) has its rating from either S&P or Moody's withdrawn or suspended and such rating is not reinstated within 30 days of such withdrawal or suspension.

Additionally, for the 2004 Swaps, a Credit Support Annex was negotiated with the counterparties. During fiscal year 2009, the insurer on the swaps now associated with the Series 2008B Bonds (the "2004 Swaps"), was downgraded below the A-/A3 (S&P/Moody's) level. As such, an Insurer Event did take place. Three of the five agreements required that CFX demonstrate that it had maintained its own rating above the A-/A3 levels to prevent a termination. CFX has maintained its ratings at A/A2; therefore, it has complied with the requirements and no termination event has occurred.

### Note 5 - Long-Term Debt (Continued)

One agreement did not consider an Insurer Event grounds for early termination, unless some additional event of default had taken place, such as failure to meet the payment obligations, none of which have taken place. One agreement required that CFX either replace the insurer with another credit support facility or post collateral in the amount of the termination value in excess of \$15,000,000, based on CFX's credit rating. CFX received the notice of an Insurer Event from this counterparty on June 25, 2009 and posted collateral in July 2009. All investment income on the security posted as collateral, and the security itself, is income to, and an asset of, CFX. Per the agreement, the counterparty could request a maximum amount of \$21,700,859 as of June 30, 2019. However, the agreement only requires CFX to post collateral at the request of the counterparty. In compliance with the agreement and the most recent request, there was not a collateral posting as of June 30, 2019 or June 30, 2018.

As a result of CFX's compliance with the terms of the swap agreements and each applicable Credit Support Annex, as explained above, as of June 30, 2019 and 2018, no termination events have occurred.

Notwithstanding the Insurer Provisions under the swap agreements, CFX has the option to terminate all but one of the swaps at any time upon at least two business days' written notice to the counterparty. One agreement requires 30 days' written notice, a requirement which can be waived. Absent the Insurer Provisions, the counterparties may terminate the swap in the event of a default, such as: nonpayment, credit downgrade or failure to provide collateral.

<u>Credit and Liquidity Access and Repricing Risk</u>: CFX has reduced its basis and credit provider risks by placing the 2008B1, 2008B2, 2008B3 and 2008B4 Bonds in the bank rate mode directly with the bondholder at SIFMA plus a spread.

As of June 30, 2019, the expirations of the respective contracts were as follows:

<u>Type/Provider</u>	Expiration Date
FRN/Bank of America	Nov-2022
FRN/RBC Capital Markets	Jul-2023
FRN/Bank of America	Oct-2021
FRN/Wells Fargo	Jan-2022
	FRN/Bank of America FRN/RBC Capital Markets FRN/Bank of America

Note 5 - Long-Term Debt (Continued)

Associated Debt: The net cash flow of the underlying swap agreements compared to the variable rate bonds resulted in the following net cash inflows (outflows):

	 2003 Series	2	2005 Series		2008 Series		Total
FY 2003	\$ 18,664	\$	-	\$	-	\$	18,664
FY 2004	74,400		-		-		74,400
FY 2005	67,609		1,827		-		69,436
FY 2006	69,018		97,163		-		166,181
FY 2007	101,643		82,950		-		184,593
FY 2008	161,325		(2,434,950)		61,270		(2,212,355)
FY 2009	(8,421,180)		-		(487,400)		(8,908,580)
FY 2010	(506,773)		-		(165,018)		(671,791)
FY 2011	(1,115,769)		-		(263,904)		(1,379,673)
FY 2012	(1,742,406)		-		(242,174)		(1,984,580)
FY 2013	(6,639)		-		(35,814)		(42,453)
FY 2014	-		176		26,148		26,324
FY 2015	-		-		11,919		11,919
FY 2016	-		-		939		939
FY 2017	-		-		-		-
FY 2018	-		-		-		-
FY 2019			-				
Total	\$ (11,300,108)	\$	(2,252,834)	\$	(1,094,034)	\$	(14,646,976)

Debt Service Reserve Requirements – CFX has purchased surety policies from bond insurers for the outstanding 2010B, 2012, 2013A, 2013B and 2016A Bonds. The Series 2016B and Series 2017 Bonds are secured by reserves comprised of a combination of cash and a surety policy. The Series 2018 Bonds are secured by a cash reserve. The 2008B, 2012A and 2013C Bonds are not secured by a reserve. Bond covenants do not require minimum ratings for providers of surety policies.

Defeased Bonds – During 1998, CFX defeased the Series 1988 Bonds by placing the proceeds of the unused portion of the 1998 Bonds and a portion of the 1998 Bonds in an irrevocable escrow account to provide for all future debt service payments. The purpose of this defeasance was to provide additional financing flexibility, while maintaining CFX's targeted debt service ratio. As a result, the trust account assets and the liability for the defeased bonds are not included in CFX's balance sheets. The balance of defeased bonds outstanding for the 1988 Bonds was \$0 and \$23,140,000 on June 30, 2019 and 2018, respectively.

### Note 5 - Long-Term Debt (Continued)

On November 2, 2016 CFX utilized proceeds from the issuance of the Series 2016B Refunding Bonds to fund an escrow to provide the for the payment of principal and interest on the refunded portion of the Series 2007A Bonds as of their call date of July 1, 2017 and the Series 2010A, 2010B and 2010C Bonds as of their call date of July 1, 2020.

On December 28, 2017 CFX utilized proceeds from the issuance of the Series 2017 Refunding Bonds to fund an escrow to provide the for the payment of principal and interest on the refunded Series 2007A Bonds as of their call date of July 1, 2021 and the Series 2010A, 2010B and 2010C Bonds as of the call date of July 1, 2020.

Principal maturities on those defeased bonds, based on July 1 payments each year, are as follows (in thousands):

Year Ending June 30,	1988	Bonds	2007A Bonds	2010A Bonds	2010B Bonds	2010C Bonds	Total
2020	\$	-	\$ -	\$ 120,760	\$ 30,095	\$ 12,905	\$ 163,760
2021		-	185,885	213,805	59,870	270,705	730,265
	\$	-	\$ 185,885	\$ 334,565	\$ 89,965	\$ 283,610	\$ 894,025

### Loan/Lease Payable

On December 31, 2018, a lease purchase agreement and loan agreement between Osceola County and the Osceola Expressway Authority (OCX) for the operation of the Poinciana Parkway were transferred from OCX to CFX. CFX assumed all assets, liabilities, facilities, tangible and intangible property as well as any other legal rights of OCX. Osceola County's Series 2014 bonds and SIB loan incurred by the construction of the Poinciana Parkway remain outstanding and will continue to be paid from any toll revenues from the Poinciana Parkway System. The Poinciana Parkway is currently a non-system project for CFX, and none of Osceola County's outstanding debt is backed by CFX's current system revenues.

**Change in Loan/Lease Payable -** The following is a summary of changes in loan/lease payable (in thousands):

	June 30	), <b>201</b> 8	Add	ditions	Delet	ions	June	30, 2019		Within year
Loan payable	\$	-	\$	3,564	\$	-	\$	3,564	\$	- 705
Lease payable	Φ.	-	Φ.	88,400	Φ.	-	Φ.	88,400	Φ.	705
		-	\$	91,964	<b>\$</b>	-	\$	91,964	\$	705

### Note 5 - Long-Term Debt (Continued)

### Loan/Lease Payable (Continued)

The following is a schedule by years of the future minimum payments on the amounts due to Osceola County for the lease and loan payable in association with the Poinciana Parkway System (in thousands):

Period Ending							
June 30,	Principal		 nterest	Total	Total Debt Service		
2020	\$	705	\$ 2,579	\$	3,284		
2021		1,016	2,722		3,738		
2022		1,242	2,886		4,128		
2023		1,386	3,067		4,453		
2024		1,528	3,271		4,799		
2025-2029		4,020	23,380		27,400		
2030-2034		13,726	28,464		42,190		
2035-2039		15,995	28,157		44,152		
2040-2044		22,980	22,064		45,044		
2045-2049		29,366	 4,125		33,491		
	\$	91,964	\$ 120,715	\$	212,679		

### **Due to Governmental Agencies**

Due to governmental agencies consists of the following (in thousands):

	June	30, 2018	Additions	Deletions	Jui	ne 30, 2019
Advances from FDOT for construction, operations and maintenance of certain plazas and roadways	\$	1,377	\$ 1,404	\$ (1,377)	) :	1,404
Loans and advances for specific projects		5,394	195,573	(261	)	200,706
Toll revenue due to other state agencies		7,276	95,503	(97,963	)	4,816
		14,047	292,480	(99,601	)	206,926
Less current portion		(8,914)	(6,471)	8,914		(6,471)
Due to other governments, net of current portion	\$	5,133	\$286,009	\$ (90,687	) \$	200,455

### Note 5 - Long-Term Debt (Continued)

### Due to Governmental Agencies (Continued)

The following is a schedule by years of the minimum future payments on the amounts due to governmental agencies (all amounts in thousands):

Year Ending June 30,	Amount
2019	\$ 6,471
2020	-
2021	-
2022	-
2023	-
Thereafter	200,455
	\$ 206,926

Amounts included in "thereafter" are payable based on future events, as described below:

Included in the Loans and Advances for specific projects is \$4,882,492 for advances from the Greater Orlando Aviation Authority, the City of Orlando and Orange County for the extension of Goldenrod Road. The extension is a non-System project, and revenues from this project are utilized solely to pay expenses for the extension and to reimburse the funding partners, including CFX, for their original contribution to the project. Also included in Loans and Advances for specific projects is 195,572,543 for a Transportation Infrastructure Finance and Innovation Act (TIFIA) loan from the US Department of Transportation. This loan was secured from qualifying expenses for the acquisition of right-of-way and construction of the Wekiva Parkway. Principal repayments begin in 2028 and continue through 2049.

### Note 6 - Leases

Operating Leases - CFX leases excess capacity of the Fiber Optic Network (FON) to Sprint Communications Company L.P. The original historic cost of this FON of \$19,172,000 is not depreciated because its expected life exceeds 100 years. This is a ten-year lease with three five-year renewal options. The annual rate of \$464,640, adjusted annually by the local Consumer Price Index, is presented as miscellaneous nonoperating revenues. If CFX terminates this agreement because of licensee's (Sprint's) default, the licensee shall pay CFX, as liquidated damages, an amount equal to the minimum total fees and charges for the remaining agreement term. There is no termination clause for the licensee except by default of CFX. The second five-year renewal was executed at the end of fiscal year 2016. The minimum future rentals for the remaining two fiscal years are \$464,640 per year for the first year and \$425,920 for the second year, for a total of \$890,560.

### **Note 7 - Commitments and Contingencies**

**Commitments -** Outstanding construction and other significant commitments for improvements, maintenance and operation of the System totaled approximately \$420,520,000 at June 30, 2019.

**Pending Litigation -** Various lawsuits and claims arising in the ordinary course of CFX's operations are pending against CFX.

### **Note 8 - Retirement Plans**

### **Plan Descriptions**

Florida Retirement System (FRS) Pension Plan - Most employees of CFX participate in the State of Florida Retirement System (the "FRS"), a multiple-employer, cost-sharing, defined-benefit retirement plan, or defined-contribution retirement plan, administered by the Florida Department of Administration, Division of Retirement. As a general rule, membership in the FRS is compulsory for all employees working in a regular, established position for a state agency, county government, district school board, state university, community college or a participating city or special district within the state of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Employees are classified in either the regular service class or the senior management service class ("SMSC"). The SMSC is for members who fill senior-level management positions. Employees classified as SMSC may opt out of participation in the FRS. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida Legislature.

Retiree Health Insurance Subsidy (HIS) Program – Employees of CFX also participate in the Retiree Health Insurance Subsidy (HIS) Program, which is a cost-sharing, multiple-employer defined-benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

Public Employee Optional Retirement Program - Employees may participate in the Public Employee Optional Retirement Program (the "Investment Plan"), a defined-contribution retirement program, in lieu of participation in the defined-benefit retirement plan ("Pension Plan"). If the Investment Plan is elected, active membership in the defined-benefit retirement plan is terminated. Eligible members of the Investment Plan are vested at one year of service and receive a contribution for self-direction in an investment product with a third-party administrator selected by the State Board of Administration. The contribution rates for both fiscal 2019 and 2018 were 6.3% for regular class and 7.67% for senior management class.

### Note 8 - Retirement Plans (Continued)

**Benefits Provided** – For employees in FRS, benefits are computed on the basis of age, average final compensation and service credit. Regular class and senior management class employees who were enrolled in the FRS prior to July 1, 2011 and retire at or after age 62 with at least six years of credited service, or 30 years of service, regardless of age, are entitled to a retirement benefit payable monthly for life, based on their final average compensation of their five highest fiscal years of pay for each year of credited service. Employees enrolled on or after July 1, 2011 and who retire at or after age 65 with at least eight years of credited service, or 33 years of service, regardless of age, are entitled to a retirement benefit payable monthly for life, as explained above based on their eight highest fiscal years of pay. Using their date of enrollment as a basis, vested employees with less than the minimum years of service may retire before the minimum age and receive reduced retirement benefits. A post-retirement health insurance subsidy is also provided to eligible retired employees through the FRS defined benefit, in accordance with Florida Statutes.

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program ("DROP"). This program allows eligible employees to defer receipt of monthly retirement benefit payments, while continuing employment with an FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Contributions - Starting on July 1, 2011, Chapter 2011-68 of the Laws of Florida required members of the FRS not enrolled in DROP to contribute 3% of their salary to their retirement. Governmental employers are required to make contributions to the FRS based on statewide contribution rates. The fiscal year 2019 contribution rate applied to regular employee salaries was 8.26%, including 1.66% for a post-retirement health insurance subsidy ("HIS"). The fiscal year 2018 contribution rate was 7.92%, which included 1.66% for HIS. The fiscal year 2019 contribution rate applied to senior management salaries was 24.06%, including 1.66% HIS. The fiscal year 2019 contribution rate was 22.71%, which included 1.66% for HIS. The fiscal year 2019 contribution rate applied to the salaries of the employees in DROP was 14.03%, including 1.66% for HIS. The fiscal year 2018 contribution rate was 13.26%, which included 1.66% for HIS.

CFX's actual contributions to the FRS for the fiscal years ended June 30, 2019 and 2018 were \$896,000 and \$790,000, respectively. Employee contributions were \$212,000 and \$195,000 for the fiscal years ended June 30, 2019 and 2018, respectively.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

CFX reported a liability of \$8,312,000 and \$7,979,000, at June 30, 2019 and 2018, respectively, for its proportionate share of the net pension liability of FRS and HIS. The net pension liability as of June 30, 2019 and 2018 was measured as of June 30, 2018 and 2017, respectively, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. CFX's proportion of the net pension liability was based on CFX's historical employer contributions to the pension plans for fiscal year 2017 and 2018 relative to the historical contributions of all participating employers. At June 30, 2018, CFX's proportion was 0.0205% and 0.0202% for FRS and HIS, respectively, which was an increase of 0.0004% and an increase of 0.0013% from its respective proportion measured as of June 30, 2017.

### Note 8 - Retirement Plans (Continued)

At June 30, 2017, CFX's proportion was 0.0201% and 0.0189% for FRS and HIS, respectively, which was an increase of 0.001% and an increase of 0.0016% from its respective proportion measured as of June 30, 2016.

For the year ended June 30, 2019, CFX recognized pension expense of \$1,356,000 and \$223,000, for FRS and HIS, respectively. For the year ended June 30, 2018, CFX recognized pension expense of \$1,278,000 and \$200,000, for FRS and HIS, respectively.

At June 30, 2019 and June 30, 2018, CFX reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (in thousands):

	As of June	e 30, 2019		
	ed Outflows esources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ 556	\$	23	
Changes of assumptions	2,257		226	
Differences between projected and actual earnings on pension plan investments	_		477	
Changes in proportion	959		7	
CFX contributions subsequent to the measurement date	 805		-	
Total	\$ 4,577	\$	733	

As of June 30, 2018				
		Deferred Inflows of Resources		
\$	547 2,286	\$	37 175	
	1 1,127		148 10	
\$	694 4,655	\$	370	
	of Re	\$ 547 2,286 1 1,127	Deferred Outflows of Resources  \$ 547    \$ 2,286	

\$805,000 and \$694,000 reported as deferred outflows of resources related to pensions resulting from CFX contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020 and June 30, 2019 respectively.

### Note 8 - Retirement Plans (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (in thousands):

Years Ending		
June 30:	Amour	nt
2020	\$	665
2021		538
2022		457
2023		418
2024		369
Thereafter		592

**Actuarial Assumptions** – The actuarial assumptions that determined the total pension liability as of June 30, 2019 and June 30, 2018, were based on the results of an actuarial experience study for the period July 1, 2008 – June 30, 2013.

Valuation date	July 1, 2017	July 1, 2018
Measurement date	June 30, 2017	June 30, 2018
Inflation	2.60%	2.60%
Salary increases, including i	nflation 3.25%	3.25%
Mortality	Generational RP-2000 with	Generational RP-2000 with
	Projection Scale BB	Projection Scale BB
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

The long-term expected rate of return, net of investment expense on pension plan investments was 7.00% and 7.10% as of June 30, 2018 and June 30, 2017 respectively. This rate was determined using a forward-looking capital market economic model. The table below shows the assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The expected real rate of return is presented in arithmetic means.

Asset Class	Target Allocation	Annual Arithmetic Return
Cash	1%	2.9%
Fixed Income	18%	4.4%
Global equity	54%	7.6%
Real Estate (property)	11%	6.6%
Private equity	10%	10.7%
Strategic investments	6%_	6.0%
Total	100.00%	

### Note 8 - Retirement Plans (Continued)

**Discount Rate** – The discount rate used to measure the total pension liability was 7.00% and 7.10% for FRS for June 30, 2018 and June 30, 2017 respectively. The discount rate used to measure the total pension liability was 3.87% and 3.58% for HIS as of June 30, 2018 and June 30, 2017 respectively. For FRS, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor.

Sensitivity of CFX's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents CFX's proportionate share of the net pension liability calculated using the discount rate of 7.00% and 7.10% for FRS for June 30, 2018 and June 30, 2017 respectively. The discount rate of 3.87% and 3.58% was used for HIS for June 30, 2018 and June 30, 2017 respectively. The following also presents what CFX's proportionate share of the net pension liability would be at June 30, 2019 and 2018 if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the respective current rate:

				As of Ju	ine 30, 2019				
					FRS				
	1'	% Decrease 6.0%		Current Discount Rate 7.0%			1% Increase 8.0%		
CFX's proportionate share of the net pension liability (asset)	\$	11,278,799	\$	6 1	77,976	\$	1,945,186		
het pension hability (asset)	Ψ	11,270,799	Ψ			Ψ	1,945,100		
					HIS				
	1'	% Decrease 2.87%	(	Ra	Discount ate 37%		1% Increase 4.87%		
CFX's proportionate share of the net pension liability (asset)	\$	2,430,551	\$	2,	134,044	\$	1,886,888		
	_			As of	June 30, 2018				
	_			As of					
	<u>-</u>				FRS				
	-	1% Decrease					1% Increase		
	- - -	1% Decrease 6.1%			FRS rent Discount		1% Increase 8.1%		
CFX's proportionate share of the net pension liability (asset)	- - -		97		FRS rent Discount Rate	\$			
	- - - -	6.1%		Curi \$	FRS rent Discount Rate 7.1% 5,957,987		8.1%		
	- - - -	<b>6.1%</b> \$ 10,783,59	97	Curi \$	FRS rent Discount Rate 7.1% 5,957,987  HIS rent Discount	\$	8.1% 1,951,626		
	- - - -	6.1%	97 <u> </u>	Curi \$	FRS rent Discount Rate 7.1% 5,957,987	\$	8.1%		

### Note 8 - Retirement Plans (Continued)

**Change in Net Pension Liability -** The following is a summary of changes in net pension liability (in thousands):

	June	30, 2018	Add	litions	Dele	etions	June	30, 2019	Due Wi One y	
Net pension liability	\$	7,979	\$	5,712	\$	5,379	\$	8,312	\$	
	_June	30, 2017	Ado	litions	Dele	etions	June	30, 2018	Due Wi	
Net pension liability	\$	6,830	\$	5,489	\$	4,340	\$	7,979	\$	

**Pension Plan Fiduciary Net Position** – Detailed information about FRS and HIS fiduciary net position is available in the separately issued FRS financial report. The latest available report may be obtained by writing to the Department of Management Services, Office of the Secretary, 4050 Esplanade Way, Tallahassee, FL 32399-0950 or from the website: http://www.dms.myflorida.com/workforce\_operations/retirement/publications

### Note 9 - Risk Management

CFX is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which CFX purchases commercial insurance.

No settlements have exceeded coverage levels in place during 2017, 2018 and 2019.

CFX is covered by the State of Florida's State Group Insurance program, a risk management pool to which risk is transferred in exchange for annual premium payments.

REQUIRED SUPPLEMENT	ΓARY INFORMATION	

### CENTRAL FLORIDA EXPRESSWAY AUTHORITY Trend Data on Infrastructure Condition

CFX elected to use the modified approach to account for maintenance of its infrastructure assets starting in fiscal year 1997. The FDOT annually inspects CFX's roadways. The FDOT utilizes the Maintenance Rating Program (the "MRP") to assess the condition of the System. Copies of the MRP manual may be obtained from the State Maintenance Office, 605 Suwannee Street, Mail Station 52, Tallahassee, FL 32399-0450. The MRP manual provides a uniform evaluation system for maintenance features of the State Highway System. The roadways are rated on a 100-point scale, with 100 meaning that every aspect of the roadway is in new and perfect condition. CFX's System, as a whole, is given an overall rating, indicating the average condition of all roadways operated by CFX. The assessment of condition is made by visual and mechanical tests designed to reveal any condition that would reduce highway-user benefits below the maximum level of service. CFX's policy is to maintain the roadway condition at a MRP rating of 80 or better. The results of the last three completed inspections are as follows:

### **Evaluation Period**

Fiscal Year	Rating
2019	91%
2018	92%
2017	89%

The budget-to-actual expenditures for preservation for the past five years are as follows:

Fiscal Year	Budget	Actual
	(in thou	ısands)
2019	\$ 44,000	\$ 21,586
2018	31,850	33,837
2017	38,487	22,447
2016	42,406	15,964
2015	26,085	3,975

### CENTRAL FLORIDA EXPRESSWAY AUTHORITY Schedule of CFX's Proportionate Share of the Net Pension Liability

### Florida Retirement System (FRS) Defined Benefit Pension Plan (in thousands)

							CFX's	
							Proportionate	FRS Plan
		CFX's	C	FX's			Share of the FRS	Fiduciary Net
	Plan Sponsor	Proportion of	Prop	Proportionate			Net Pension	Position as a
CFX Fiscal	Measurement	the FRS Net	Share	of the FRS	(	CFX's	Liability as a	Percentage of
Year Ending	Date	Pension	Net Pension		Covered		Percentage of	<b>Total Pension</b>
June 30,	June 30,	Liability	Lia	ability	Payroll		Covered Payroll	Liability
2019	2018	0.0205%	\$	6,180	\$	4,250	145.41%	84.26%
2018	2017	0.0201%		5,958		4,093	145.57%	83.89%
2017	2016	0.0191%		4,812		3,746	128.46%	84.88%
2016	2015	0.0174%		2,249		3,212	70.02%	92.00%
2015	2014	0.0157%		959		2,987	32.11%	96.09%
2014	2013	0.0091%		1,566		2,985	52.46%	88.54%

### Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan (in thousands)

							CFX's	
							Proportionate	HIS Plan
		CFX's	С	FX's			Share of the HIS	Fiduciary Net
	Plan Sponsor	Proportion of	Propo	ortionate			Net Pension	Position as a
CFX Fiscal	Measurement	the HIS Net	Share	of the HIS	(	CFX's	Liability as a	Percentage of
Year Ending	Date	Pension	Net Pension		Covered		Percentage of	<b>Total Pension</b>
June 30,	June 30,	Liability	Lia	ability	Payroll		Covered Payroll	Liability
2019	2018	0.0202%	\$	2,134	\$	6,585	32.41%	2.15%
2018	2017	0.0189%		2,021		6,023	33.55%	1.64%
2017	2016	0.0173%		2,018		5,345	37.75%	0.97%
2016	2015	0.0157%		1,603		4,769	33.61%	0.50%
2015	2014	0.0152%		1,418		4,507	31.46%	0.99%
2014	2013	0.0154%		1,343		4,482	29.96%	1.78%

#### Notes

<sup>1)</sup> This schedule is intended to show information for ten years; however, data was unavailable prior to 2014. Additional years' information will be presented as it becomes available.

### CENTRAL FLORIDA EXPRESSWAY AUTHORITY Schedule of CFX Contributions

### Florida Retirement System (FRS) Defined Benefit Pension Plan (in thousands)

FRS Contributions in

				Contri	วนแบทร เท							
		F	RS	Relati	on to the							
Fiscal Year Contractually				Contr	actually	FRS C	ontribution	(	CFX's	FRS Contributions		
	Ending	Required		Required		Deficiency		Covered		as a Percentage of		
	June 30,	Cont	ribution	Contribution		(E	xcess)	Payroll		Covered	Payroll	
	2019	\$	685	\$	685	\$	-	\$	4,712		14.54%	
	2018	585			585 524		-		4,250		13.76%	
	2017		524 524 465 465				-		4,093		12.80%	
	2016				465 -		3,746		12.41%			
	2015		424		424		-		3,212		13.20%	
	2014		344		344		-		2,987		11.52%	

### Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan (in thousands)

HIS

Fiscal Year Ending June 30,	Contr Red	HIS Contractually Required		Contractually Contractually		De	Contribution eficiency Excess)	C	CFX's overed ayroll	HIS Contributions as a Percentage of Covered Payroll	
2019	\$	119	\$	119	\$	-	\$	7,147		1.67%	
2018	·	109		109		-	-	6,585		1.66%	
2017		100		100		-		6,023		1.66%	
2016		89		89		-		5,345		1.67%	
2015		60		60		-		4,769		1.26%	
2014		52		52		-		4,507		1.15%	

### Notes:

<sup>1)</sup> This schedule is intended to show information for ten years; however, data was unavailable prior to 2014. Additional years' information will be presented as it becomes available.

OTHER SUPPLEMENTA	ARY INFORMATION	

## CENTRAL FLORIDA EXPRESSWAY AUTHORITY Calculation of the Composite Debt Service Ratio, as Defined by the Bond Resolutions and Related Documents

	une 30,
2019	2018
(in thousan	ids)
Schedule 1	
Revenues:	
Tolls \$ 463,236	\$ 441,767
Fees tied to revenue collection 9,917	7,728
Transponder sales 648	297
Other operating 1,482	1,631
Interest 6,458	3,642
Miscellaneous 914	1,011
Total revenues 482,655	456,076
Expenses:	
Operations 62,123	53,373
Maintenance 17,753	17,606
Administration 8,447	7,743
Other operating 3,317	2,248
Total expenses 91,640	80,970
Add deposits into OMA reserve 1,086	735
Less advances allowable for operations and maintenance	(6.020)
expenses received from FDOT (7,041)	(6,930)
Net expenses         85,685	74,775
Net revenues, as defined, inclusive of advances	
received from the FDOT \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	\$ 381,301
Senior lien debt service payments <u>\$ 170,170</u>	\$ 164,563
Senior lien debt service ratio of net revenues to debt	
service payments 2.33	2.32
Subordinate Payments	
SIB Loan Payment \$ -	\$ 1,075
SunTrust Bank Loan Payment 7,473	6,851
Total Subordinate Payments \$ 7,473	\$ 7,926
Subordinate Debt Service Ratio* 2.23	2.21

<sup>\*</sup>These calculations are done according to the Master Subordinate Lien Resolution.

**Note:** Revenues and expenses are presented on this schedule on the accrual basis in accordance with accounting principles generally accepted in the United States of America. Certain amounts included on the statement of revenues, expenses, and changes in net position are not part of net revenues, as defined, and are, therefore, excluded from this schedule.

## REPORTS ON COMPLIANCE AND INTERNAL CONTROL



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of the Central Florida Expressway Authority Orlando, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements, as listed in the table of contents, of the Central Florida Expressway Authority ("CFX") as of and for the year ended June 30, 2019, and have issued our report thereon dated October 31, 2019.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered CFX's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of CFX's internal control. Accordingly, we do not express an opinion on the effectiveness of CFX's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Members of the Central Florida Expressway Authority

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether CFX's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management in a separate management letter and Independent Accountant's Report dated October 31, 2019.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of CFX's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering CFX's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MOORE STEPHENS LOVELACE, P.A.

Moore Etaphens lovelace, P.A

Certified Public Accountants



### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH BOND COVENANTS

To the Members of the Central Florida Expressway Authority Orlando, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements, as listed in the table of contents, of the Central Florida Expressway Authority ("CFX") as of and for the year ended June 30, 2019, and have issued our report thereon dated October 31, 2019.

#### Other Matter

In connection with our audit, nothing came to our attention that caused us to believe that CFX failed to comply with the terms, covenants, provisions, or conditions of Sections 5.2, 5.5 to 5.7, 5.9, 5.10, 5.12, and 5.17, inclusive of the Amended and Restated Master Bond Resolution dated February 3, 2003, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding CFX's noncompliance with the above-referenced terms, covenants, provisions, or conditions of the Amended and Restated Master Bond Resolution, insofar as they relate to accounting matters.

### **Restricted Use Relating to the Other Matter**

This communication related to compliance with the aforementioned Amended and Restated Master Bond Resolution and is intended solely for the information and use of CFX members, management, and the bondholders and is not intended to be, and should not be, used by anyone other than these specified parties.

MOORE STEPHENS LOVELACE, P.A.

Moore Etaphens lovelace, P.A

Certified Public Accountants



#### INDEPENDENT ACCOUNTANT'S REPORT

To the Members of the Central Florida Expressway Authority Orlando, Florida

We have examined the compliance of the Central Florida Expressway Authority ("CFX") with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended June 30, 2019. Management is responsible for CFX's compliance with those requirements. Our responsibility is to express an opinion on CFX's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about CFX's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on CFX's compliance with specified requirements.

In our opinion, CFX complied, in all material respects, with the aforementioned requirements for the fiscal year ended June 30, 2019.

MOORE STEPHENS LOVELACE, P.A.

Moore Etophens lovelace, P.A

Certified Public Accountants



#### MANAGEMENT LETTER

To the Members of the Central Florida Expressway Authority Orlando, Florida

### **Report on the Financial Statements**

We have audited the financial statements of Central Florida Expressway Authority ("CFX") as of and for the fiscal year ended June 30, 2019, and have issued our report thereon dated October 31, 2019.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General.* 

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Governmental Auditing Standards;* Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; Independent Auditor's Report on Compliance with Bond Covenants; and Independent Accountant's Report on an examination conducted in accordance with AICPA *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated October 31, 2019, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual financial report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.

To the Members of the Central Florida Expressway Authority

### **Financial Condition**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and report the results of our determination as to whether or not CFX has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that CFX did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for CFX. It is management's responsibility to monitor CFX's financial condition, and our financial condition assessment was based, in part, on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Special District Component Units**

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires that we determine whether or not a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. There were no special district component units that were required to provide financial information to CFX for the fiscal year ended June 30, 2019.

#### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the members of CFX's Board, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

MOORE STEPHENS LOVELACE, P.A.

Moore Etaphens lovelace, P.A.

Certified Public Accountants

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2019

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\_\_\_\_

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

To the Members of the Central Florida Expressway Authority Orlando, Florida

### Report on Compliance for Each Major Federal Program

We have audited the compliance of the Central Florida Expressway Authority ("CFX") with the types of compliance requirements described in the U.S. Office of Management and Budget ("OMB") *Compliance Supplement* that could have a direct and material effect on CFX's major federal program for the year ended June 30, 2019. CFX's major federal program is identified in the summary of independent auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal program.

### Auditor's Responsibility

Our responsibility is to express an opinion on CFX's compliance based on our audit. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements*, *Cost Principles*, *and the Audit Requirements for Federal Awards* ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the major federal program identified in the accompanying schedule of findings and questioned costs occurred. An audit includes examining, on a test basis, evidence about CFX's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of CFX's compliance.

### Opinion on Each Major Federal Program

In our opinion, CFX complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal for the year ended June 30, 2019.

### **Report on Internal Control over Compliance**

The management of CFX is responsible for establishing and maintaining effective internal control over compliance with the types of requirements referred to above. In planning and performing our audit, we considered CFX's internal control over compliance with the requirements that could have a direct and material effect on its major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for its major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of CFX's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of CFX as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise CFX's basic financial statements. We have issued our report thereon dated October 31, 2019, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for the purposes of additional analysis, as required by the Uniform Guidance, and is not a required part of the basic financial statements.

### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance (Cont.)

Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

MOORE STEPHENS LOVELACE, P.A.

Moore & tephens lovelace, P.A

Certified Public Accountants

### **Schedule of Expenditures of Federal Awards**

### For the Year Ended June 30, 2019

Grantor/Federal Program Title	CFDA Number	E	xpenditures
U.S. Department of Transportation Transportation Infrastructure Finance and Innovation Act (TIFIA) Program	20.223	\$	193,695,000
TOTAL EXPENDITURES OF FEDERAL AWARDS		\$	193,695,000

See accompanying notes to Schedule of Expenditures of Federal Awards

### **Notes to Schedule of Expenditures of Federal Awards**

### For the Year Ended June 30, 2019

### 1. Basis of Presentation

The Schedule of Expenditures of Federal Awards (the "Schedule") represents the loan proceeds received from the Transportation Infrastructure Finance and Innovation Act ("TIFIA") Program during the 2019 fiscal year. Expenditures related to the program were incurred in prior fiscal years, based on the accrual basis of accounting. The amount reported on the Schedule has been reconciled to, and is in material agreement with, the amount recorded in the Central Florida Expressway Authority's ("CFX") accounting records from which the basic financial statements have been reported.

### 2. Contingency

The grant revenue amounts received are subject to audit and adjustment. If any expenditures are disallowed by a grantor agency as result of such an audit, any claim for reimbursement to the grantor agencies would become a liability of CFX. In the opinion of management, all grant expenditures are in compliance with the terms of the grant agreements and applicable federal and state laws, and regulations.

### 3. Indirect Cost Rate Election

CFX did not elect to use the de minimis rate of 10% for determining indirect cost amounts for its federal programs.

### **Schedule of Findings and Questioned Costs**

### For the Year Ended June 30, 2019

### Section I - Summary of Independent Auditor's Results

financial Statements				
Type of Auditor's Report Issued:		Unmodified Opinion		
Internal control over fina	ncial reporting:			
• Material weakness(es)	identified?	Yes	X No	
Significant deficiency	(ies) identified?	Yes	X None reported	
Noncompliance material	to financial statements noted?	Yes	<u>X</u> No	
Federal Awards				
Internal control over the	major federal program:			
• Material weakness(es) identified?		Yes	X No	
• Significant deficiency(ies) identified?		Yes	X None reported	
Type of report issued on compliance for the major federal program:		Unmodified Opinion		
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a) of the Uniform Guidance?		Yes	X No	
<b>Identification of the Ma</b>	<u>ijor Federal Program</u> :			
CFDA Number(s)	Name of Federal Program			
20.223	Transportation Infrastructure Fi	nance and Innovati	on Act (TIFIA) Program	
Dollar threshold used to Type A and Type B prog	•			
	Federal:	\$750,000		
Auditee qualified as low-risk auditee?		Yes	X No	

### Schedule of Findings and Questioned Costs (Continued)

### For the Year Ended June 30, 2019

### **Section II - Financial Statement Findings**

None Reported.

**Section III - Federal Award Findings and Questioned Costs Section** 

None Reported.

**Section IV - Prior Year Audit Findings** 

None Reported.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of the Central Florida Expressway Authority Orlando, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements, as listed in the table of contents, of the Central Florida Expressway Authority ("CFX") as of and for the year ended June 30, 2019, and have issued our report thereon dated October 31, 2019.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered CFX's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of CFX's internal control. Accordingly, we do not express an opinion on the effectiveness of CFX's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Members of the Central Florida Expressway Authority

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether CFX's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management in a separate management letter and Independent Accountant's Report dated October 31, 2019.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of CFX's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering CFX's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MOORE STEPHENS LOVELACE, P.A.

Moore & taphens lovelace, P.A.

Certified Public Accountants