2019

Dog Island Conservation District Financial Statements and Independent Auditor's Report September 30, 2019



FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

DOG ISLAND CONSERVATION DISTRICT DOG ISLAND, FLORIDA

SEPTEMBER 30, 2019

TABLE OF CONTENTS

Independent Auditor's Report	1-3
Management's Discussion and Analysis	4-6
Financial Statements	
Statements of Net Position	7
Statements of Activities	
Balance Sheets - Governmental Fund Type - General Fund	9
Reconciliation of the Balance Sheets of the Governmental	
Fund to the Statements of Net Position	
Statements of Revenues, Expenditures, and Changes in Fund	
Balance - Governmental Fund Type - General Fund	
Reconciliation of the Statements of Revenues, Expenditures, and	
Changes in Fund Balance of the Governmental	
Fund to the Statements of Activities	
Statement of Revenues, Expenditures, and Changes in Fund	
Balance - Budget and Actual - General Fund	
Notes to Financial Statements	
Additional Elements of Penert Drenared in Assordance	
Additional Elements of Report Prepared in Accordance With Government Auditing Standards, Issued by the	
Comptroller General of the United States; and the	
Rules of the Auditor General of the State of Florida	
Schedule of Expenditures of State Financial Assistance	21
Notes to Schedule of Expenditures of State Financial Assistance	
Independent Auditor's Report on Compliance for Each Major	
State Project and on Internal Control Over Compliance	
Required by Chapter 10.550, Rules of the Auditor General	22.24
Schedule of Findings and Questioned Costs	
Independent Auditor's Report on Internal Control Over	
Financial Reporting and on Compliance and Other Matters	
Based on an Audit of Financial Statements Performed in	
	26.27
Accordance with <i>Government Auditing Standards</i>	
Independent Accountant's Report on Compliance with	20
Section 218.415, Florida Statutes	
Management Letter	

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INDEPENDENT AUDITOR'S REPORT

Dog Island Conservation Board Dog Island Conservation District Dog Island, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and major fund of Dog Island Conservation District, Dog Island, Florida (the District), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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INDEPENDENT AUDITOR'S REPORT

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the District, as of September 30, 2019, and the respective changes in financial position and budgetary comparison for the General Fund, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements of the District taken as a whole. The accompanying schedule of expenditure of state financial assistance, as required by Chapter 10.550, *Rules of the Auditor General* of the State of Florida, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements and certain additional procedures. Including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 17, 2020, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial

Dog Island Conservation Board Dog Island Conservation District Dog Island, Florida

INDEPENDENT AUDITOR'S REPORT

reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Report on Summarized Comparative Information

We have previously audited the District's 2019 financial statements and our report, dated May 22, 2019, expressed an unmodified opinion on those audited financial statements. In our opinion, the summarized comparative information presented herein, as of and for the year ended September 30, 2018, is consistent, in all material respects, with the audited financial statements from which it was derived.

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June 17, 2020 Tallahassee, Florida

DOG ISLAND CONSERVATION DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2019

Management is pleased to offer the following assessment of the business operations of the Dog Island Conservation District, for the year ended September 30, 2019:

Goals established and achieved for the Dog Island Conservation District (the District) for the fiscal year 2018-2019 included: (1) maintain the Carrabelle River ferry facility and parking area to serve the needs of District operations, District property owners, and contractors; (2) maintain the Tyson Harbor ferry dock and parking area to serve the needs of District operations, District property owners, and contractors; (3) continue regular efforts to repair and stabilize the existing island infrastructure, including roads, docks and airstrip; (4) work with Nature Conservancy and other environmental entities concerning management of Jeff Lewis Wilderness Preserve and nearby areas; (5) explore options for property owners to acquire sea oats from commercial sources for dune stabilization; (6) continue all maintenance and repair activities for dumpbed/hooklift truck, landing craft (LCM), trash compaction and transport equipment, recycling container, maintenance shop building, tractor and District vehicles, tools and equipment and, (7) conduct extensive response activities regarding debris removal and infrastructure repair related to damage from Hurricane Michael. Additional repair and improvement activities regarding the two dock facilities will occur as needed for safe and efficient operations. The hooklift truck was acquired in 2007. Repairs/maintenance are ongoing involving that vehicle and a range of other essential elements of DICD equipment.

Due to continuing budgetary limitations, goals for fiscal year 2019-20 will focus on the following: (1) activities to repair and stabilize existing island infrastructure, including roads, docks, and airstrip; (2) contribute toward maintenance by the DI Fire Department of appropriate fire safety equipment for protection of island residents and property; (3) maintain landing craft (LCM) docking facilities; (4) make scheduled and nonscheduled maintenance and operational improvements to LCM which is used to transport vehicles, equipment and supplies to the island from the mainland; (5) continue and seek to increase activities in the area of Island Stewardship, including coordination with organizations such as The Nature Conservancy, The Audubon Society, and The Alachua Conservation Trust; (6) continue all maintenance and repair activities for utility tractor, dumpbed/hooklift truck, LCM and associated electronic/navigation devices, trash compaction and transport equipment, maintenance shop building, and other District vehicles, tools and equipment.

Increased focus on protection of island ecology and improved/expanded educational efforts involving island residents, as well as visitors, have been initiated by the District, and are projected to continue going forward. The District also has initiated efforts to increase island signage in support of conservation efforts. A millage rate increase from 3 mils to 4 mils was approved by the prescribed election process.

Financial Highlights:

- Assets of the District exceeded its liabilities at September 30, 2019, by \$508,933. The District continues to invest in improvement of island facilities to better serve the needs of District property owners.
- Funds were received in FY2018-2019 from the Florida Department of Transportation (FDOT; \$837,330) and the Florida Division of Emergency Management (FDEM; \$82,100) specifically in response to requests for assistance regarding extensive damage from Hurricane Michael.

DOG ISLAND CONSERVATION DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2019

■ As of September 30, 2019, the District recorded expenses in excess of revenues by \$102,693, primarily related to depreciation of the District's capital assets.

Overview of the Financial Statements

This management discussion and analysis is intended to serve as an introduction to the District's basic financial statements. These basic financial statements consist of a balance sheet, which depicts the assets and liabilities of the District at September 30, 2019, and an income statement, which depicts the source and amount of annual revenues and expenditures. These statements are presented on an accrual basis of accounting and are intended to accurately reflect the general activities of the District as they relate to the District's advertised budget for the year. The primary sources of revenue for the District consist of tax revenues and road use fees. Limited road use/impact fees are collected for the purpose of addressing road impacts from vehicles, and are collected at the time of transportation of vehicles to the island by the District-owned LCM.

These fees are designated for maintenance and operation of the LCM and the road system on the island. Fees collected in excess of the costs associated with this maintenance are placed in a designated fund for use in future years. There were no excess road use fees for the fiscal year ended September 30, 2019.

CONDENSED FINANCIAL STATEMENTS

Assets		2018
Current Assets	\$ 69,482	\$ 96,216
Capital Assets	496,890	515,501
Total Assets	566,372	611,717
Liabilities		
Current Liabilities	57,439	91
Long-term Liabilities	0	0
Total Liabilities	57,439	91
Net Position		
Investment in		
Capital Assets	496,890	515,501
Unrestricted	12,043	96,125
Total Net Position	<u>\$ 508,933</u>	<u>\$ 611,626</u>

NET POSITION SEPTEMBER 30, 2019

DOG ISLAND CONSERVATION DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2019

CHANGES IN NET POSITION FOR THE YEAR ENDED SEPTEMBER 30, 2019

Revenues	2019	2018
Program Revenues:		
Charges for Services	\$ 36,014	\$ 25,286
Capital Grants and		
Contributions	0	0
General Revenues:		
Property Taxes	106,735	80,706
Intergovernmental	842,602	0
Interest Income	1,933	1,478
Other	27,260	17,158
Total Revenues	1,014,544	124,628
Expenses		
General Government	37,107	39,390
Physical Environment	925,505	20,667
Public Safety	1,000	1,000
Transportation	153,625	118,310
Total Expenses	1,117,237	179,367
Change in Net Position	(102,693)	(54,739)
Net Position, Beginning of Year	611,626	666,365
Net Position, End of Year	<u>\$ </u>	<u>\$ 611,626</u>

Financial Analysis of Dog Island Conservation District's Governmental Activities

Net Position: The District's net position decreased by \$102,693 during fiscal year 2018-2019. This primarily resulted from depreciation of the District's capital assets.

Request for Information

This report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information in this report, or requests for additional information should be addressed as follows:

Treasurer Dog Island Conservation District P.O. Box 14288 Tallahassee, Florida 32317-4288

STATEMENTS OF NET POSITION SEPTEMBER 30, 2019, WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2018 DOG ISLAND CONSERVATION DISTRICT - DOG ISLAND, FLORIDA

ASSETS

2019 29,658	 2018	
20 659	 2018	
20 659		
29,038	\$ 11,916	
39,824	70,830	
-	 13,470	
69,482	 96,216	
218,470	218,470	
278,420	297,031	
496,890	 515,501	
566,372	 611,717	

Current Liabilities		
Accounts Payable and Accrued Expenses	 57,439	 91
Total Liabilities	57,439	 91
Net Position		
Investment in Capital Assets	496,890	515,501
Unrestricted	 12,043	 96,125
Total Net Position	\$ 508,933	\$ 611,626

See accompanying notes.

STATEMENTS OF ACTIVITIES SEPTEMBER 30, 2019, WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2018 DOG ISLAND CONSERVATION DISTRICT - DOG ISLAND, FLORIDA

			Program Revenues		Ν	let (Expense)	Rev	enue and		
			C	Charges Capital			Changes in I	Net P	osition	
				for	G	rants and		Governmen	tal A	ctivities
Function Activities		Expenses		Services	Cor	ntributions		2019		2018
Governmental Activities										
General Government	\$	37,107	\$	-	\$	-	\$	(37,107)	\$	(39,390)
Physical Environment		925,505		3,670		842,602		(79,233)		(12,216)
Public Safety		1,000		-		-		(1,000)		(1,000)
Transportation		153,625		32,344		-		(121,281)		(101,475)
Total Governmental Activities	\$	1,117,237	\$	36,014	\$	842,602		(238,621)		(154,081)
	Ge	eneral Revenu	Jes							
	F	Property Taxe	S					106,735		80,706
	I	nterest						1,933		1,478
	ſ	Miscellaneous	5					27,260		17,158
	То	tal General R	evenu	Jes				135,928		99,342
	Ch	ange in Net I	Positic	on				(102,693)		(54,739)
	Ne	et Position, Bo	eginni	ng of Year				611,626		666,365
	Ne	et Position, Er	nd of `	′ ear			\$	508,933	\$	611,626

BALANCE SHEETS GOVERNMENTAL FUND TYPE - GENERAL FUND SEPTEMBER 30, 2019, WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2018 DOG ISLAND CONSERVATION DISTRICT - DOG ISLAND, FLORIDA

	2019			2018		
Assets						
Cash and Cash Equivalents	\$	29,658	\$	11,916		
Investments		39,824		70,830		
Prepaids		-		13,470		
Total Assets		69,482		96,216		
Liabilities and Fund Balance						
Liabilities						
Accounts Payable		57,439		91		
Total Liabilities		57,439		91		
Fund Balance						
Non-Spendable		-		13,470		
Unassigned		12,043		82,655		
Total Fund Balance		12,043		96,125		
Total Liabilities and Fund Balance	\$	69,482	\$	96,216		

See accompanying notes.

RECONCILIATION OF THE BALANCE SHEETS OF THE GOVERNMENTAL FUND TO THE STATEMENTS OF NET POSITION FOR THE YEAR ENDED SEPTEMBER 30, 2019, WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2018 DOG ISLAND CONSERVATION DISTRICT - DOG ISLAND, FLORIDA

	2	2019	2018		
Total Fund Balance of Governmental Fund	\$	12,043	\$	96,125	
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:					
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund.		496,890		515,501	
Net Position of Governmental Activities	\$	508,933	\$	611,626	

STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND TYPE - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019, WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2018 DOG ISLAND CONSERVATION DISTRICT - DOG ISLAND, FLORIDA

	2019			2018		
Revenues						
Taxes	\$	106,735	\$	80,706		
Intergovernmental		842,602		-		
Charges for Services		36,015		25,286		
Miscellaneous		29,193		18,636		
Total Revenues		1,014,545		124,628		
Expenditures						
Current:						
General Government		37,107		39,390		
Physical Environment		925,505		20,667		
Public Safety		1,000		1,000		
Transportation		109,047		76,766		
Capital Outlay		25,968		-		
(Total Expenditures)		(1,098,627)		(137,823)		
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(84,082)		(13,195)		
Fund Balance, Beginning of Year		96,125		109,320		
Fund Balance, End of Year	\$	12,043	\$	96,125		

RECONCILIATION OF THE STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENTS OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019, WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2018 DOG ISLAND CONSERVATION DISTRICT - DOG ISLAND, FLORIDA

	2019	2018
Net Change in Fund Balances - Total Governmental Fund	\$ (84,082)	\$ (13,195)
Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:		
Capital outlay, reported as expenditures in governmental funds, are shown as capital assets in the statements of activities.	25,968	-
Depreciation expense on governmental capital assets included in the governmental activities in the statement of activities.	(44,579)	(41,544)
Change in Net Position of Governmental Activities	\$ (102,693)	\$ (54,739)

See accompanying notes.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019 DOG ISLAND CONSERVATION DISTRICT - DOG ISLAND, FLORIDA

					v	ariance
	Original		Final		Fa	vorable
	Budget Bud		Budget	 Actual	(Un	favorable)
Revenues						
Taxes	\$ 104,456	\$	106,734	\$ 106,735	\$	1
Intergovernmental	-		842,602	842,602		-
Charges for Services	27,880		39,880	36,015		(3,865)
Miscellaneous	10,800		29,190	 29,193		3
Total Revenues	 143,136		1,018,406	 1,014,545		(3,861)
Expenditures						
Current:	20 700		27 150	27 107		40
General Government	38,700		37,150	37,107		43
Physical Environment	29,000		925,601	925,505		96
Public Safety	1,000		1,000	1,000		-
Transportation	115,700		109,300	109,047		253
Capital Outlay	2,000		26,000	25,968		32
Contingency	 1,736		255	 -		255
(Total Expenditures)	 188,136		1,099,306	 1,098,627		679
Excess (Deficiency) of Revenues	(45,000)		(22,222)	(24.022)		
Over (Under) Expenditures	(45,000)		(80,900)	(84,082)		(3,182)
Fund Balance, Beginning						
of Year	 45,000		80,900	 96,125		15,225
Fund Balance, End of Year	\$ 	\$	-	\$ 12,043	\$	12,043

Note 1 - Summary of Significant Accounting Policies

A. Reporting Entity

Dog Island Conservation District, Dog Island, Florida (the District), is an independent special district created by Special Act of the Legislature of the State of Florida in Chapter 75-374, as amended. The expressed purpose of this legislation was to have the District guide the coordinated, balanced, and harmonious development of Dog Island in Franklin County, Florida. The District is to promote the health, safety, and welfare of both visitors and property owners and, in addition, to maintain and preserve aesthetic values and the display of such attractiveness and to prevent congestion and the destruction of natural beauty.

The governing body to the District is the Dog Island Conservation Board consisting of five directors. The directors serve terms of two years with no more than three terms ending in any one year. Each director must be a citizen of the United States and the owner of fee simple title to real estate located in the District.

The accounting policies of the District conform to generally accepted accounting principles applicable to governmental entities.

There are no agencies, boards, or authorities which are controlled by or dependent upon the District.

B. Government-Wide and Fund Financial Statements

The District has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, and GASB Statement No. 38, *Certain Financial Statement Note Disclosures*. The basic financial statements consist of the government-wide financial statements and fund financial statements. The government-wide financial statements required under this Statement (the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the District.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements (fund financial statements) are provided for governmental funds. A reconciliation is provided that converts the results of governmental fund accounting to the government-wide presentations. The District reports one governmental fund.

C. Basis of Presentation

Governmental Fund Type

General Fund is used to account for all financial resources of the District, which includes general government, transportation, and fire protection.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized in the accounting period in which they become both available and measurable (flow of current financial resources measurement focus). The basis of accounting determines when transactions and economic events are reflected in the financial statements, and measurement focus identifies which transactions and events should be recorded.

Revenues are measurable when they are subject to reasonable estimation, while the available criterion is satisfied when revenues are collectible during the period and actual collection will occur either: a) during the current period; or b) after the end of the period, but in time to pay fund liabilities. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures, if measurable, are recorded when they have used or are expected to use current expendable financial resources.

E. Budget

An annual budget was adopted by the District for the fiscal year ended September 30, 2019. Budget amounts presented in the accompanying financial statements are shown as amended by the District. All appropriations lapse at the close of the fiscal year to the extent that they have not been expended.

F. Service Revenue

The General Fund collects service revenue for the use of the airport, roads, and waste disposal. These fees are recorded as revenue in the fiscal year in which they are earned.

G. Accounts Receivable

Accounts receivable are stated at their estimated net realizable value.

H. Capital Assets

Capital assets, which include property and equipment, are reported in the governmental activities columns in the government-wide financial statements. Property and equipment are depreciated using the straight-line method over the following useful lives:

Assets	Years
Machinery, Equipment, and Vehicles	5-10
Docks	10-20

I. Property Taxes

The tax levy of the District is established by the Dog Island Conservation Board prior to October 1 of each year. The District established a property tax levy of four mills for the 2018-19 fiscal year. Property taxes are billed and collected for the District by the Franklin County Tax Collector according to Florida Statute, under the following calendar:

Lien Date	January 1
Levy Date	October 1
Due Date	November 1
Delinquency Date	April 1, of the Following Year

J. Encumbrances

The District does not use the encumbrance method of accounting.

K. Comparative Financial Information

The financial statements include certain prior year summarized comparative information in total. Such information does not constitute a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended September 30, 2018, from which the summarized information was derived.

L. Fund Balances

Classifications

The District has implemented the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54), as required. The purpose of GASB 54 is to improve the consistency and usefulness of fund balance information to the financial statement user. The statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which the organization is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – non-spendable, restricted, committed, assigned, and unassigned.

- Non-Spendable—This component of fund balance consists of amounts that cannot be spent because: a) they are not expected to be converted to cash, or b) they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.
- **Restricted**—This component of fund balance consists of amounts that are constrained either: a) externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments), or b) by law through constitutional provisions or enabling legislation.
- **Committed**—This component of fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (e.g., ordinance or resolution) of the organizations governing authority (The Board). These committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (e.g., ordinance or resolution) employed to constrain those amounts.
- Assigned—This component of fund balance consists of amounts that are constrained by a less-than-formal action of the organization's governing authority, or by an individual or body to whom the governing authority has delegated this responsibility. In addition, residual balances in capital projects and debt service funds are considered assigned for the general purpose of the respective fund.
- **Unassigned**—This classification is used for: a) negative unrestricted fund balances in any governmental fund, or b) fund balances within the General Fund that are not restricted, committed or assigned.

Flow Assumptions

When multiple categories of fund balance are available for expenditures, the District will start with the most restricted category. Unassigned fund balance is used when expenditures are incurred for purposes which amounts in any classification could be used.

Note 2 - Deposits and Investments

All cash consists of monies held in checking accounts. At September 30, 2019, the carrying amount of the District's deposits was \$29,658 and the bank balance was \$873,434. These funds were held by a qualified public depository within the State of Florida and are fully insured.

Investments consist of amounts held by the State Board of Administration (SBA). General Fund investments at year-end were \$39,823. The investments with SBA, an investment pool maintained by the State of Florida, are recorded at amortized cost which approximates market value.

The total cash and cash equivalents and investment balances of the District at September 30, 2019, are comprised of the following items:

	Amount		Credit Rating	Investment Maturity
Cash and Cash Equivalents				
Petty Cash – In Checking	\$	1,957		
Cash in Checking		27,701		
Total Cash and Cash Equivalents		29,658		
Investments				
Investments with State Board of				
Administration:				
Florida PRIME		39,824	AAAm (S&P)	Less Than 1 Year
Total Investments		39,824		
Total Cash, Cash Equivalents, and				
Investments	<u>\$</u>	69,482		

Authorized Investments

Florida Statute 218.415 authorizes the District to invest in state pools and obligations of the United States Treasury and agencies. The District's investment policy is not more restrictive than Florida Statutes. Investments of \$39,823 represent amounts held with the Florida State Board of Administration, Local Government Surplus Funds Trust (PRIME Fund). The fund invests in money market and U.S. treasury notes, collateralized mortgage obligations, asset backed securities, agency notes, agency ARM passthrough, corporate bonds, government related securities, and certificates of deposit. This fund is carried at amortized cost. Amortized cost includes accrued income and is a method of calculating an investment's value by adjusting its acquisition cost for amortization of discount or premium over the period from purchase to maturity. Thus, the balance in the fund is its fair value.

The SBA's interpretation of GASB Statement No. 79 is that the Florida PRIME investment pool currently meets all necessary criteria to measure its investments at amortized cost. Therefore, as a participant in the SBA's Florida Prime investment pool, the District's investments in Florida PRIME were also measured at amortized cost for fiscal year 2018-19. For Florida PRIME, with regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the Executive may extend the moratorium until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days." With regard to liquidity fees, Florida Statutes 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made. As of September 30, 2019, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

Risk Disclosure

The following items discuss the District's exposure to various risks associated with investments:

- Credit Risk—The District minimizes credit risk, the risk of loss due to failure of the security, by limiting investments to authorized investments. The Local Government Surplus Funds Trust (PRIME Fund) is rated by Standards & Poors. The current rating is AAAm. The Investment Manager of Florida PRIME manages credit risk by purchasing only high quality securities, performing a credit analysis to develop a database of issuers and securities that meet the Investment Manager's minimum standard and by regularly reviewing the portfolio's securities financial data, issuer news and developments, and ratings of the nationally recognized statistical rating organizations.
- Interest Rate Risk—The District manages its exposure to declines in fair values of investments by investing operating funds primarily in short-term securities and the Florida State Board of Administration's Florida PRIME. The weighted average days to maturity of the Local Government Surplus Funds Trust at September 30, 2019, was 37 days. Next interest rate reset dates for floating rate securities are used in the calculation of the weighted average days to maturity.

Custodial Credit Risk—Investments are subject to custodial credit risk if the securities are uninsured, not registered in the District's name, and held by the party that either sells to or buys for the District. No investments held at year-end were subject to custodial credit risk. The Florida State Board of Administration Florida PRIME does participate in securities lending, but the District owns shares of the Florida PRIME and not the underlying investments. Neither the District nor Florida Prime has participated in securities lending program in the fiscal year ended September 30, 2019.

Note 3 - Property and Equipment

The following is a schedule of changes in property and equipment for the period ended September 30, 2019:

	Balance October 1, 2018	ŀ	Additions	([Deletions)	S	Balance eptember 30, 2019
Property and Equipment							
Land	\$ 218,470	\$	-	\$	-	\$	218,470
Buildings and Equipment	915,906		25,968		(20,202)		921,672
Accumulated Depreciation	 <u>(618,875</u>)		(44,57 <u>9</u>)		20,202		(643,252)
Property and Equipment, Net	\$ 515,501	\$	(18,611)	\$		\$	496,890

Depreciation expense was charged to functions as follows:

Physical Environment	\$	1,457
Transportation		43,122
Total Depreciation Expense	<u>\$</u>	44,579

Note 4 - Debt

As of September 30, 2019, the District had no outstanding debt obligations.

Note 5 - Detail of Expenditures - Budget and Actual

				Variar Favora	
	Budg	et	 Actual	(Unfavo	rable)
General Government					
Administrative Expense	\$	29,000	\$ 28,987	\$	15
Legal Expenses		2,750	2,750		-
Non-Allocated Expense		5,400	 5,370		30
Total General Government		37,150	 37,107		45
Physical Environment					
Garbage Truck		18,900	18,830		70
Solid Waste Removal		2,500	2,474		26
Island Steward		10	10		-
Hurricane Response		904,191	 904,191		-
Total Physical Environment		925,601	 925,505		96

			Variance Favorable
	Budget	Actual	(Unfavorable)
Public Safety			
Fire Department Grant	<u>\$ 1,000</u>	<u>\$ 1,000</u>	<u>\$</u>
Transportation			
Airfield Expense	4,750	4,727	23
Roads	64,500	64,465	35
Dock Expense	3,250	3,235	15
LCM Operations	4,600	4,590	10
LCM Repairs	14,500	14,433	67
Submerged Land Lease	2,700	2,683	17
Workshop	1,000	914	86
Ferry Services	14,000	14,000	
Total Transportation	109,300	109,047	253
Capital Outlay	26,000	25,968	32
Contingency	255		255
Total Expenditures	<u>\$ </u>	<u>\$ </u>	<u>\$ 680</u>

Note 6 - Personnel

The District does not currently have any salaried employees. All services provided are performed by independent contractors to the District.

Note 7 - <u>Risk Management</u>

The District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District maintains commercial insurance coverage covering each of the above risks of loss. Management believes that the coverage is adequate to preclude any significant uninsured risk exposure to the District. Insurance claims made by the District have not exceeded coverage for the last three fiscal years.

Note 8 - Subsequent Event

The COVID-19 pandemic has created economic disruptions throughout the country as of the date of our report. The ultimate effect of this pandemic is not quantifiable at this time.

ADDITIONAL ELEMENTS OF REPORT PREPARED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS, ISSUED BY THE COMPTROLLER GENERAL OF THE UNITED STATES; AND THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE DOG ISLAND CONSERVATION DISTRICT - DOG ISLAND, FLORIDA

State Grantor/Pass-Through Grantor/	CSFA	Grantor		State	
Program Title	Number	Number	Exp	enditures	
Florida Department of Transportation					
Local Transportation project	55.039	G1B83	\$	837,330	
Total Florida Department of Transportation			\$	837,330	

NOTES TO THE SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE DOG ISLAND CONSERVATION DISTRICT – DOG ISLAND, FLORIDA FOR THE TEAR ENDED SEPTEMBER 30, 2019

Note 1 - Basis of Presentation

The accompanying Schedule of Expenditure of State Financial Assistance presents the activity of all state financial assistance activity of the District, and is presented on the modified accrual basis of accounting.

Note 2 - State Projects

State projects are identified in the Summary of Audit Results section of the Schedule of Findings and Questioned Costs.

PURVIS GRAY

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL*

Dog Island Conservation Board Dog Island Conservation District

Report on Compliance for Each Major State Project

We have audited Dog Island Conservation District's (the District) compliance with the types of compliance requirements described in the Florida Department of Financial Services', *State Projects Compliance Supplement* that could have a direct and material effect on the District's major state project for the year ended September 30, 2019. The District's major state project is identified in the summary of the auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with state statutes, regulations, and the terms and conditions of its state awards applicable to its state project.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the District's major state project based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Chapter 10.550, *Rules of the Auditor General*. Those Standards, Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state project occurred. An audit includes examining, on test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major state project. However, our audit does not provide a legal determination of the District's compliance.

Opinion on Each Major State Project

In our opinion, the District complied, in all material respects, with the types of requirements referred to above that could have a direct and material effect on the major state project for the year ended September 30, 2019.

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL*

Report on Internal Control Over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on the major state project to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major state project and to test and report on internal control over compliance in accordance with the Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *deficiency in an internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, non-compliance with a type of compliance requirement of a state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material non-compliance with a type of compliance requirement of a state project will not be prevented or detected, and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiencies, in internal control over compliance with a type of compliance of detected, and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be a material weakness. However, material weaknesses may exist that have not been identified.

Purpose

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

June 17, 2020 Tallahassee, Florida

SCHEDULE OF FINDINGS AND QUESTIONED COSTS -STATE FINANCIAL ASSISTANCE FOR THE YEAR ENDED SEPTEMBER 30, 2019 DOG ISLAND CONSERVATION DISTRICT – DOG ISLAND, FLORIDA

Section I - Summary of Independent Auditor's Results

Financial Statements	
Type of Auditor's Report Issued	Unmodified
Internal Control over Financial Reporting:	
Material Weakness(es) Identified?	No
Significant Deficiency(ies)	None Reported
Non-Compliance Material to Financial Statements Noted?	No
State Financial Assistance	
Internal Control over Major Projects:	
Material Weakness(es) Identified?	No
Significant Deficiency(ies) Identified?	None reported
Type of Auditor's Report Issued on Compliance	
for Major Projects	Unmodified
Any Audit Findings Disclosed that are Required	
to be Reported in Accordance with the Chapter 10.550,	
Rules of the Auditor General?	No
The programs tested as major state projects were as follows:	
State Projects CSFA No.	
Local Transportation Project 55.039	
Dollar Threshold Used to Distinguish Between Type A	
and Type B Projects	\$ 300,000
Section II - Financial Statement Findings	

None noted.

PURVIS GRAY

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Dog Island Conservation Board Dog Island Conservation District Dog Island, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund of Dog Island Conservation District, Dog Island, Florida (the District), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the District's financial statements and have issued our report thereon June 17, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

This report is intended solely for the information and use of the District's management, the Florida Auditor General, and applicable state agencies providing assistance and is not intended to be and should not be used by anyone other than these specified parties.

June 17, 2020 Tallahassee, Florida

PURVIS GRAY

INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Dog Island Conservation Board Dog Island Conservation District Dog Island, Florida

We have examined Dog Island Conservation District, Dog Island, Florida (the District)'s compliance with the requirements of Section 218.415, Florida Statutes, as of and for the year ended September 30, 2019, as required by Section 10.556(10)(a), *Rules of the Auditor General*. Management is responsible for the District's compliance with those requirements. Our responsibility for the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of procedures selected depend on our judgement, including an assessment of the risk of material non-compliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide legal determination of the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the District and its management, and the Dog Island Conservation Board of Dog Island, Florida, and is not intended to be and should not be used by anyone other than these specified parties.

June 17, 2020 Tallahassee, Florida

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PURVIS GRAY

MANAGEMENT LETTER

Dog Island Conservation Board Dog Island Conservation District Dog Island, Florida

Report on the Financial Statements

We have audited the financial statements of Dog Island Conservation District, Dog Island, Florida (the District), whose headquarters are located in Dog Island, Florida, as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated June 17, 2020.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major State Project and on Internal Control over Compliance Required by the Chapter 10.550, *Rules of the Auditor General*; Schedule of Findings and Questioned Costs; and Independent Accountant's Reports on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated June 17, 2020, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The District was established by Special Act of the Legislature of the State of Florida in Chapter 75-374, as amended. There were no component units related to the District.

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MANAGEMENT LETTER

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Special District Component Units

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

June 17, 2020 Tallahassee, Florida



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