## NatureWalk Community Development District

## **ANNUAL FINANCIAL REPORT**

**September 30, 2019** 

## NatureWalk Community Development District

## **ANNUAL FINANCIAL REPORT**

## Fiscal Year Ended September 30, 2019

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#### **REPORT OF INDEPENDENT AUDITORS**

To the Board of Supervisors NatureWalk Community Development District Walton County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of NatureWalk Community Development District as of and for the year ended September 30, 2019, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Fort Pierce / Stuart



To the Board of Supervisors NatureWalk Community Development District

#### Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the District's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for the component unit to be reported with the financial data of the District's primary government unless the District also issues financial statements for the financial reporting entity that include the financial data for its component unit. The District has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the assets, liabilities, net position, revenues, and expenses of the aggregate discretely presented component unit should have been presented.

#### **Adverse Opinion**

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on the Discretely Presented Component Unit", the financial statements referred to above do not present fairly, the financial position of the discretely presented component unit of the District as of September 30, 2019, or the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Qualified Opinion**

In our opinion, except for the effects of the matter described in the "Basis for Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the aggregate remaining fund information of the District as of September 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Unmodified Opinions**

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of September 30, 2019, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.



To the Board of Supervisors NatureWalk Community Development District

#### Other Matters

## Required Supplementary Information

Governmental accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures in accordance with governmental auditing standards generally accepted in the United States of America, which consisted principally of inquires of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated June 1, 2020 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering NatureWalk Community Development District's internal control over financial reporting and compliance.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Fort Pierce, Florida

Berger Joonsoo Glam (Dained + Frank

June 1, 2020

Management's discussion and analysis of NatureWalk Community Development District (the "District") financial performance provides an objective and easily readable analysis of the District's financial activities for the fiscal year ended September 30, 2019. The analysis provides summary financial information for the District and should be read in conjunction with the District's financial statements.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The District's basic financial statements comprise three components; 1) Government-wide financial statements, 2) Fund financial statements, and 3) Notes to financial statements. The Government-wide financial statements present an overall picture of the District's financial position and results of operations. The Fund financial statements present financial information for the District's major funds. The Notes to financial statements provide additional information concerning the District's finances. This report also contains other supplementary information in addition to the basic financial statements.

The Government-wide financial statements are the **statement of net position** and the **statement of activities**. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net position of governmental activities and the change in net position. Governmental activities are primarily supported by special assessments.

The **statement of net position** presents information on all assets and liabilities of the District, with the difference between assets and liabilities reported as net position. Net position is reported in three categories; 1) net investment in capital assets, 2) restricted, and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental activities.

The **statement of activities** presents information on all revenues and expenses of the District and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the District. To assist in understanding the District's operations, expenses have been reported as governmental activities. Governmental activities financed by the District include general government, physical environment and debt service.

Fund financial statements present financial information for governmental funds. These statements provide financial information for the major funds of the District. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

Fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all governmental funds. A statement of revenues, expenditures, and changes in fund balances – budget and actual is provided for the District's General Fund. Fund financial statements provide more detailed information about the District's activities. Individual funds are established by the District to track revenues that are restricted to certain uses or to comply with legal requirements.

The government-wide financial statements and the fund financial statements provide different pictures of the District. The government-wide financial statements provide an overall picture of the District's financial standing. These statements are comparable to private-sector companies and give a good understanding of the District's overall financial health and how the District paid for the various activities, or functions, provided by the District. All assets of the District, including land, buildings and improvements, and infrastructure are reported in the statement of net position. All liabilities, including principal outstanding on bonds are included. statement of activities includes depreciation on all long-lived assets of the District, but transactions between the different functions of the District have been eliminated in order to avoid "doubling up" the revenues and expenses. The fund financial statements provide a picture of the major funds of the District. In the case of governmental activities, outlays for long lived assets are reported as expenditures and long-term liabilities, such as general obligation bonds, are not included in the fund financial statements. To provide a link from the fund financial statements to the government-wide financial statements, a reconciliation is provided from the fund financial statements to the government-wide financial statements.

*Notes to financial statements* provide additional detail concerning the financial activities and financial balances of the District. Additional information about the accounting practices of the District, investments of the District, capital assets and long-term debt are some of the items included in the *notes to financial statements*.

#### **Financial Highlights**

The following are the highlights of financial activity for the year ended September 30, 2019.

- ◆ The District's total assets were exceeded by total liabilities by \$(6,065,755) (net position). Unrestricted net position for Governmental Activities was \$(2,386,954). Restricted for capital projects was \$204,040. Net investment in capital assets was \$(3,882,841).
- ♦ Governmental activities revenues totaled \$737,744 while governmental activities expenses totaled \$1,916,744.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

## **Financial Analysis of the District**

The following schedule provides a summary of the assets, liabilities and net position of the District and is presented by category for comparison purposes.

#### **Net Position**

	<b>Governmental Activities</b>				
	2019	2018			
Current assets	\$ 254,955	\$ 430,501			
Restricted assets	1,460,718	1,292,261			
Capital assets, net	8,177,487	8,750,294			
Total Assets	9,893,160	10,473,056			
Current liabilities	11,215,907	10,467,778			
Non-current liabilities	4,743,008	4,892,033			
Total Liabilities	15,958,915	15,359,811			
Net Position					
Net investment in capital assets	(3,882,841)	(3,256,802)			
Restricted for capital projects	204,040	44,579			
Unrestricted	(2,386,954)_	(1,674,532)			
Total Net Position	\$ (6,065,755)	\$(4,886,755)			

The decrease in current assets is related to the decrease in receivables and expenditures exceeding revenues at the fund level in the current year.

The decrease in capital assets is the result of depreciation in the current year.

The increase in current liabilities is related to the increase in matured bonds and interest payable.

The decrease in net position is primarily the result of the lack of funding to pay the current year debt service payments.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

## Financial Analysis of the District (Continued)

The following schedule provides a summary of the changes in net position of the District and is presented by category for comparison purposes.

## **Change in Net Position**

	<b>Governmental Activities</b>				
		2019	2018		
Program Revenues Charges for services Grants and contribution General Revenues	\$	484,548 225,647	\$	520,483 -	
Investment earnings		27,549		19,308	
Total Revenues	737,744			539,791	
Expenses General government Physical environment Interest on long-term debt Total Expenses		170,402 1,021,681 724,661 1,916,744		128,843 902,561 724,930 1,756,334	
Change in Net Position		(1,179,000)		(1,216,543)	
Net Position - Beginning of Year		(4,886,755)		(3,670,212)	
Net Position - End of Year	\$	(6,065,755)	\$	(4,886,755)	

The increase in grants and contributions is the result of developer capital contributions for the Construction Project in the current year.

The increase in general government is related to more audit, assessment roll, website and SPE costs in the current year.

The increase in physical environment is related to increased landscaping, mulching and roadway repair costs in the current year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

## **Capital Assets Activity**

The following schedule provides a summary of the District's capital assets as of September 30, 2019 and 2018.

	Governmental Activities				
Description	2019	2018			
Construction in progress	\$ 3,272,370	\$ 3,141,834			
Infrastructure	10,783,621	10,783,621			
Stormwater management	1,917,033	1,917,033			
Improvements other than buildings	467,331	467,331			
Accumulated depreciation	(8,262,868)	(7,559,525)			
Total Capital Assets (Net)	\$ 8,177,487	\$ 8,750,294			

The activity for the year consisted of additions to construction in progress of \$130,536 and \$703,343 in depreciation.

## **General Fund Budgetary Highlights**

Actual expenditures were less than the total budget for the year ended September 30, 2019 because of lower than anticipated maintenance expenditures.

The budget for the year ended September 30, 2019 was amended for higher landscaping and mulching expenditures than were originally anticipated.

#### **Debt Management**

Governmental Activities debt includes the following:

♦ In March 2007, the District issued \$8,295,000 Series 2007A and \$11,705,000 Series 2007B Capital Improvement Revenue Bonds. These bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. The District has failed to pay principal payments of \$640,000 on the Series 2007A and \$7,895,000 on the Series 2007B Bonds. These amounts are reflected as matured bonds payable in the financial statements. The balance outstanding for the Series 2007A Bonds at September 30, 2019 was \$4,910,000.

## **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

## **Economic Factors and Next Year's Budget**

NatureWalk Community Development District does not expect any economic factors to have any significant effect on the financial positions or results of operation of the District in fiscal year 2020.

## **Request for Information**

The financial report is designed to provide a general overview of NatureWalk Community Development District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the NatureWalk Community Development District, Rizzetta & Company, 12750 Citrus Park Lane, Ste 115, Tampa, Florida 33625.

## NatureWalk Community Development District STATEMENT OF NET POSITION September 30, 2019

	Governmental Activities
ASSETS	
Current Assets	
Cash	\$ 228,577
Investments	11
Accounts receivable	19,197
Deposits	1,540
Prepaid expenses	5,630
Total Current Assets	254,955
Non-Current Assets	
Restricted assets	
Investments	1,460,718
Capital Assets, Not Being Depreciated	
Construction in progress	3,272,370
Capital Assets, Being Depreciated	
Infrastructure	10,783,621
Stormwater management	1,917,033
Improvements other than buildings	467,331
Less: accumulated depreciation	(8,262,868)
Total Non-current Assets	9,638,205
Total Assets	9,893,160
LIABILITIES	
Current Liabilities	
Accounts payable and accrued expenses	58,313
Accrued interest	301,536
Matured bonds payable	8,535,000
Matured interest payable	2,171,058
Bonds payable - current portion	150,000
Total Current Liabilities	11,215,907
Non-Current Liabilities	
Bonds payable	4,743,008
Total Liabilities	15,958,915
NET POSITION	
Net investment in capital assets	(3,882,841)
Restricted for capital projects	204,040
Unrestricted	(2,386,954)
Total Net Position	\$ (6,065,755)

## NatureWalk Community Development District STATEMENT OF ACTIVITIES For the Year Ended September 30, 2019

		Program	ı Revenues	Net (Expense) Revenues and Changes in Net Position
Farmation a (Business)	<b>F</b>	Charges for	Capital	Governmental
Functions/Programs	Expenses	Services	Contributions	Activities
Governmental Activities General government Physical environment Interest on long-term debt Total Governmental Activities	\$ (170,402) (1,021,681) (724,661) \$ (1,916,744)	\$ 47,183 174,055 263,310 \$ 484,548	\$ 225,647 - \$ 225,647	\$ (123,219) (621,979) (461,351) (1,206,549)
	General revenue Investment ear	-		27,549
	Change	in Net Position		(1,179,000)
	Net Position - Be Net Position - En			(4,886,755) \$ (6,065,755)

## NatureWalk Community Development District BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2019

	(	General		Debt Service	Capital Projects	Go	Total overnmental Funds
ASSETS							
Cash	\$	228,577	\$	-	\$ -	\$	228,577
Investments		11		-	-		11
Accounts recevable		1,825		919	16,453		19,197
Prepaid items		5,630		-	-		5,630
Deposits		1,540		-	-		1,540
Restricted assets							
Investments, at fair value				951,422	 509,296		1,460,718
Total Assets		237,583	\$	952,341	\$ 525,749	\$	1,715,673
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
LIABILITIES							
Accounts payable and accrued expenses	\$	41,860	\$	-	\$ 16,453	\$	58,313
Matured bonds payable		-	8	3,535,000	-		8,535,000
Matured interest payable				2,171,058	-		2,171,058
Total Liabilities		41,860	10	0,706,058	16,453		10,764,371
DEFERRED INFLOWS OF RESOURCES							
Deferred revenues					16,453		16,453
FUND BALANCES  Nonspendable - prepaid expenses/deposits  Restricted		7,170		-	-		7,170
Capital projects		-		-	492,843		492,843
Unassigned		188,553	(9	9,753,717)	-		(9,565,164)
Total Fund Balances		195,723		9,753,717)	492,843		(9,065,151)
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	237,583	\$	952,341	\$ 525,749	\$	1,715,673

## NatureWalk Community Development District RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES September 30, 2019

**Total Governmental Fund Balances** 

\$ (9,065,151)

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets, construction in progress, \$3,272,370, infrastructure, \$10,783,621 stormwater management, \$1,917,033, and improvements other than buildings, \$467,331, net of accumulated depreciation, \$(8,262,868) are not current financial resources, and therefore are not reported at the fund level.

8,177,487

Long-term liabilities, including bonds payable, \$(4,910,000), net of bond discounts, net, \$16,992, are not due and payable in the current period, and therefore are not reported at the fund level.

(4,893,008)

Special assessments receivable that are unavailable at year end are reported as deferred inflows of resources at the fund level, however these deferred inflows are recognized when earned at the government-wide level.

16,453

Accrued interest expense for long-term debt is not a current financial use, and therefore, is not reported in the fund level.

(301,536)

Net Position of Governmental Activities

\$ (6,065,755)

## NatureWalk Community Development District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

## For the Year Ended September 30, 2019

	General		Debt General Service		Capital Projects		Total Governmental Funds	
REVENUES								
Special assessments	\$	323,028	\$	263,310	\$	-	\$	586,338
Developer contributions		-		-		209,194		209,194
Investment earnings				16,988		10,561		27,549
Total Revenues		323,028		280,298		219,755		823,081
EXPENDITURES Current								
General government		86,296		84,106		_		170,402
Physical environment		318,338		-		_		318,338
Capital outlay		-		-		130,536		130,536
Debt service						•		•
Principal		-		140,000		-		140,000
Interest		-		723,686		-		723,686
Total Expenditures		404,634		947,792		130,536		1,482,962
Excess/(deficiency) of revenues								
over/(under) expenditures		(81,606)		(667,494)		89,219		(659,881)
Other Financing Sources/(Uses)						4.400		4.400
Transfers in Transfers out		-		- (4.400)		4,490		4,490
				(4,490)		4,490		(4,490)
Total Other Financing Sources/(Uses)		<del>-</del>		(4,490)		4,490		<u>-</u>
Net change in fund balances		(81,606)		(671,984)		93,709		(659,881)
Fund Balances - Beginning of year		277,329		9,081,733)		399,134		(8,405,270)
Fund Balances - End of year	\$	195,723	\$ (	9,753,717)	\$	492,843	\$_	(9,065,151)

## NatureWalk Community Development District RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2019

Net Change in Fund Balances - Total Governmental Funds	\$ (659,881)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures; however, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation. This is the amount that capital	
outlay (\$130,536) was exceeded by depreciation (\$(703,343)) in the current period.	(572,807)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities at the government-wide level.	140,000
Revenues that are unavailable at year end are recognized as a deferred inflow of resources at the fund level. Revenues are recognized when earned at the government-wide level.	(85,337)
Bond discounts are amortized over the life of the bonds as interest. This is the current period amortization.	(975)
Change in Net Position of Governmental Activities	\$ (1,179,000)

# NatureWalk Community Development District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended September 30, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Special assessments	\$ 303,036	\$ 338,391	\$ 323,028	\$ (15,363)
Expenditures				
Current				
General government	93,520	93,520	86,296	7,224
Physical environment	237,838	341,143	318,338	22,805
Total Expenditures	331,358	434,663	404,634	30,029
Net change in fund balances	(28,322)	(96,272)	(81,606)	14,666
Fund Balances - Beginning of year	28,322	96,272	277,329	181,057
Fund Balances - End of year	\$ -	\$ -	\$ 195,723	\$ 195,723

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of NatureWalk Community Development District (the "District") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's more significant accounting policies are described below.

## 1. Reporting Entity

The District was established on June 28, 2005 by Ordinance No. 05-23 of the Board of County Commissioners of Walton County, Florida. The District was established pursuant to the Uniform Community Development District Act of 1980, Chapter 190, Florida Statutes, as amended (the "Act"), as a Community Development District. The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of the infrastructure necessary for community development within its jurisdiction. The District is governed by a five-member Board of Supervisors. The District operates within the criteria established by Chapter 190. The Board has the responsibility for allocating and levying assessments, approving budgets, exercising control over facilities and properties, controlling the use of funds generated by the District, approving the hiring and firing of key personnel, and financing improvements.

The reporting entity for the District includes all functions of government in which the District's Board exercises oversight responsibility. Oversight responsibility includes, but is not limited to, financial interdependency, designation of management, significant ability to influence operations and accountability for fiscal matters. As required by GAAP, these financial statements present the NatureWalk Community Development District, (the primary government) as a stand-alone government.

In a previous year, certain land within the District was deeded in lieu of foreclosure to Naturewalk, LLC, a Special Purpose Entity (SPE) formed in conformance with the Bond Indenture when the bonds went in default. The SPE qualifies as a stand-alone component unit of the District in accordance with GAAP. The District was not provided any information about the financial activity of the SPE, therefore, the SPE is not included in the accompanying financial statements as required by GAAP.

## 2. Measurement Focus and Basis of Accounting

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to financial statements

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### a. Government-wide Financial Statements

Government-wide financial statements report all non-fiduciary information about the reporting government as a whole. These statements include the governmental activities of the primary government. The effect of interfund activity has been removed from these statements.

Governmental activities are supported by special assessments and interest. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source.

Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

#### b. Fund Financial Statements

The underlying accounting system of the District is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental funds are presented after the government-wide financial statements. These statements display information about major funds individually.

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### b. Fund Financial Statements (Continued)

#### **Governmental Funds**

The District has implemented the Governmental Accounting Standards Board Statement 54 – Fund Balance Reporting and Governmental Fund Type Definitions. The Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The District has various policies governing the fund balance classifications.

Nonspendable Fund Balance – This classification consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted Fund Balance – This classification includes amounts that can be spent only for specific purposes stipulated by the state constitution, external resource providers, or through enabling legislation.

Assigned Fund Balance – This classification consists of the Board of Supervisors' intent to be used for specific purposes, but are neither restricted nor committed. The assigned fund balances can also be assigned by the District's management company.

Unassigned Fund Balance – This classification is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Unassigned fund balance is considered to be utilized first when expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Fund Balance Spending Hierarchy – For all governmental funds except special revenue funds, when restricted, committed, assigned, and unassigned fund balances are combined in a fund, qualified expenditures are paid first from restricted or committed fund balance, as appropriate, then assigned and finally unassigned fund balances.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### b. Fund Financial Statements (Continued)

#### **Governmental Funds (Continued)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current period or soon thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Interest associated with the current fiscal period is considered to be an accrual item and so has been recognized as revenue of the current fiscal period.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability.

Debt service expenditures are recorded only when payment is due.

#### 3. Basis of Presentation

#### a. Governmental Major Funds

<u>General Fund</u> – The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 3. Basis of Presentation (Continued)

#### a. Governmental Major Funds (Continued)

<u>Debt Service Fund</u> – This Debt Service Fund accounts for the debt service requirements to retire the capital improvement revenue bonds.

<u>Capital Projects</u> – The Capital Project Fund accounts for financial resources to be used for the acquisition or construction of major infrastructure within the District.

#### b. Non-current Governmental Assets/Liabilities

GASB Statement 34 requires that non-current governmental assets, such as land and buildings, and non-current governmental liabilities, such as special assessment bonds, be reported in the governmental activities column in the government-wide Statement of Net Position.

#### 4. Assets, Liabilities and Net Position or Equity

#### a. Cash and Investments

Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as "Qualified Public Depositories," a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral from their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits.

The District is authorized to invest in those financial instruments as established by Section 218.415, Florida Statutes. The authorized investments consist of:

- 1. Direct obligations of the United States Treasury;
- 2. The Local Government Surplus Funds Trust or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperative Act of 1969;
- 3. Interest-bearing time deposits or savings accounts in authorized qualified public depositories;
- 4. Securities and Exchange Commission, registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

#### b. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported as "internal balances".

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 4. Assets, Liabilities and Net Position or Equity (Continued)

#### c. Net Position

Net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position in the government-wide financial statements are categorized as net investment in capital assets, restricted, or unrestricted. Net investment in capital assets represents net position related to infrastructure and property, plant and equipment. Restricted net position represents the assets restricted by the District's bond covenants and other contractual restrictions. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

#### d. Capital Assets

Capital assets, which include construction in progress, land and improvements, infrastructure, buildings and equipment are reported in the applicable governmental activities column.

The District defines capital assets as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of two years. The valuation basis for all assets is historical cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation of capital assets is computed and recorded by utilizing the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

Furniture and equipment 5 years Infrastructure 15/20 years Stormwater management 25 years Buildings 30 years

#### e. Unamortized Bond Discounts

Bond discounts associated with the issuance of revenue bonds are amortized according to the straight line method of accounting. For financial reporting, unamortized bond discounts are netted against the applicable long-term debt.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 4. Assets, Liabilities and Net Position or Equity (Continued)

#### f. Budgets

Budgets are prepared and adopted after public hearings for the governmental funds, pursuant to Chapter 190, Florida Statutes. The District utilizes the same basis of accounting for budgets as it does for revenues and expenditures in its various funds. The legal level of budgetary control is at the fund level. All budgeted appropriations lapse at year end. Formal budgets are adopted for the general and debt service funds. As a result, deficits in the budget variance columns of the accompanying financial statements may occur.

#### g. Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net position that applies to a future reporting period(s) and so will not be recognized as an inflow of resources (revenue) until then. The District only has one item that qualifies for reporting in this category. Deferred revenues are reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that amounts become available.

#### h. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the period. Actual results could differ from those estimates.

#### NOTE B - CASH AND INVESTMENTS

All deposits are held in qualified public depositories and are included on the accompanying balance sheet as cash and investments.

## <u>Custodial Credit Risk – Deposits</u>

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a formal deposit policy for custodial credit risk, however, they follow the provisions of Chapter 280, Florida Statutes regarding deposits and investments. As of September 30, 2019, the District's bank balance was \$248,098 and carrying value was \$228,577. Exposure to custodial credit risk was as follows. The District maintains all deposits in a qualified public depository in accordance with the provisions of Chapter 280, Florida Statutes, which means that all deposits are fully insured by Federal Depositors Insurance or collateralized under Chapter 280, Florida Statutes.

## NOTE B - CASH AND INVESTMENTS (CONTINUED)

Custodial Credit Risk – Deposits (Continued)

As of September 30, 2019, the District had the following investments and maturities:

Investment	Maturity	Fair Value
Local Govt Surplus Funds Trust Fund	28 days*	\$ 11
U S Bank Managed Money Market Total	N/A	1,460,718 \$ 1,460,729

<sup>\*</sup>Maturity is a weighted average maturity.

The District categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The fair value is the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The District uses a market approach in measuring fair value that uses prices and other relevant information generated by market transactions involving identical or similar assets, liabilities, or groups of assets and liabilities.

Assets or liabilities are classified into one of three levels. Level 1 is the most reliable and is based on quoted price for identical assets, or liabilities, in an active market. Level 2 uses significant other observable inputs when obtained quoted prices for identical or similar assets, or liabilities, in markets that are not active. Level 3 is the least reliable and uses significant unobservable inputs that uses the best information available under the circumstances which includes the District's own data in measuring unobservable inputs.

Based on the criteria in the preceding paragraph, the investment in U S Bank Managed Money Market is a Level 1 asset.

#### Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit Risk

The District's investments are limited by state statutory requirements and bond compliance. The District has no investment policy that would further limit its investment choices. As of September 30, 2019, the District's investment in the U S Bank Managed Money Market noted above was not rated.

#### NOTE B - CASH AND INVESTMENTS (CONTINUED)

#### Concentration of Credit Risk

The District places no limit on the amount it may invest in any one fund. The investment in U S Bank Managed Money Market is essentially 100% of the District's total investments.

The types of deposits and investments and their level of risk exposure as of September 30, 2019 were typical of these items during the fiscal year then ended. The District considers any decline in fair value for certain investments to be temporary.

#### NOTE C - SPECIAL ASSESSMENT REVENUES

Assessments are non-ad valorem assessments imposed on assessable lands located within the District. Assessments may be levied on property to pay for the operation and maintenance of the District, as well as to pay for debt service on the District's Bonds. The fiscal year for which annual assessments may be levied begins October 1 with discounts available for payments through February 28 and become delinquent on April 1. For debt service assessments, amounts collected as advance payments are used to prepay a portion of the Bonds outstanding. Otherwise, assessments are collected annually to provide funds for the debt service on the portion of the Bonds which are not paid with prepaid assessments.

Assessments and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. The portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period.

#### **NOTE D - CAPITAL ASSETS**

Capital Asset activity for the year ended September 30, 2019 was as follows:

	Balance October 1, 2018	Additions	Disposals	Balance September 30, 2019
Governmental activities:				
Capital assets, not being depreciated Construction in progress	\$ 3,141,834	\$ 130,536	\$ -	\$ 3,272,370
Capital assets, being depreciated: Infrastructure Stormwater management Improvements other than buildings	10,783,621 1,917,033 467,331	-	- -	10,783,621 1,917,033 467,331
Total capital assets, being depreciated	13,167,985			13,167,985
Less accumulated depreciation for: Infrastructure Stormwater management Improvements other than buildings Total accumulated depreciation Total capital assets being depreciated, net	(6,403,261) (821,347) (334,917) (7,559,525) 5,608,460	(595,507) (76,681) (31,155) (703,343) (703,343)	- - - - -	(6,998,768) (898,028) (366,072) (8,262,868) 4,905,117
Governmental activities capital assets, net	\$ 8,750,294	\$ (572,807)	<u>\$</u> -	\$ 8,177,487

Depreciation of \$703,343 was charged to physical environment.

#### NOTE E - LONG-TERM DEBT

In March 2007, the District issued \$8,295,000 Series 2007A and \$11,705,000 Series 2007B Capital Improvement Revenue Bonds maturing on May 1, 2038 and May 1, 2016 respectively with a fixed interest rates 5.50% and 5.30%. These bonds were issued to finance a portion of the cost of acquisition, construction, installation, and equipping of the Series 2007 Project. The balance outstanding on the Series 2007A Bonds at September 30, 2019 was \$4,910,000.

The following is a summary of activity for long-term debt of the District for the year ended September 30, 2019:

Long-term debt at October 1, 2018	\$ 5,050,000
Principal payments	 (140,000)
Long-term debt at September 30, 2019	4,910,000
Less bond discount, net	 (16,992)
	-
Total long-term debt, September 30, 2019	\$ 4,893,008

#### NOTE E – LONG-TERM DEBT (CONTINUED)

The Bonds have an additional \$8,535,000 in matured bonds outstanding for past due principal payments on the Series 2007A and Series 2007B Bonds. The District did not make the scheduled debt service payments on November 1, 2018 and May 1, 2019.

The annual requirements to amortize the principal and interest of bonded debt outstanding as of September 30, 2019 are as follows:

Year Ending						
September 30,	<u>Principal</u>		Interest		Total	
2020	\$	150,000	\$	270,050	\$	420,050
2021		160,000		261,800		421,800
2022		170,000		253,000		423,000
2023		180,000		243,650		423,650
2024		185,000		233,750		418,750
2025-2029		1,110,000		1,002,100		2,112,100
2030-2034		1,455,000		661,375		2,116,375
2035-2038		1,500,000		211,750		1,711,750
Totals	\$	4,910,000	\$	3,137,475	\$	8,047,475

#### Summary of Significant Bonds Resolution Terms and Covenants

The District levies special assessments pursuant to Section 190.022, Florida Statutes and the assessment rolls are approved by resolutions of the District Board. The collections are to be strictly accounted for and applied to the debt service of the bond series for which they were levied. The District covenants to levy special assessments in annual amounts adequate to provide for payment of principal and interest on the bonds. Payment of principal and interest is dependent on the money available in the debt service fund and the District's ability to collect special assessments levied.

The Series 2007A Bonds are subject to redemption prior to maturity, in whole on any date, or in part at any time on or after May 1, 2017. The Series 2007A Bonds are subject to extraordinary mandatory redemption prior to their selected maturity date in the manner determined by the Bond Registrar if certain events occurred as outlined in the Bond Indenture.

The bond indenture provides for Debt Service Reserve Funds, which shall be held by the Trustee separate and apart from all other funds. The following is a schedule of reserve requirements and balances in the reserve accounts at September 30, 2019:

		Reserve		Reserve	
	Balance		Re	Requirement	
Series 2007A	\$	170,803	\$	379,254	
Series 2007B	\$	59,323	\$	418,435	

#### **NOTE F - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and environmental remediation. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. Settled claims from these risks have not exceeded commercial insurance coverage over the past three years.

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors NatureWalk Community Development District Walton County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of NatureWalk Community Development District, as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated June 1, 2020.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered NatureWalk Community Development District's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of NatureWalk Community Development District's internal control. Accordingly, we do not express an opinion on the effectiveness of NatureWalk Community Development District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



**Board of Supervisors** NatureWalk Community Development District

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether NatureWalk Community Development District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management in a separate letter dated June 1, 2020. See pages 31 to 33.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Fort Pierce, Florida

Berger Joonboo Glam (Daires + Frank

June 1, 2020

Certified Public Accountants

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#### MANAGEMENT LETTER

To the Board of Supervisors NatureWalk Community Development District Walton County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the NatureWalk Community Development District as of and for the year ended September 30, 2019, and have issued our report thereon dated June 1, 2020.

## **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

#### Other Reports and Schedule

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Auditor's Report on an examination conducted in accordance with AICPA Professionals Standards, AT-C Section 315 regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in that report, which is dated June 1, 2020, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been made to address findings and recommendations made in the preceding financial audit report. The following findings or recommendations were made in the preceding financial audit report:

#### 15-01 – Failure to Include Component Unit Financial Statements in the Financial Report

Finding: The District failed to include the financial statements of the SPE as a discretely presented component unit in their financial statements as required by governmental accounting standards.

Recommendation: We recommend that the District include the SPE financial statements in future annual reports.

Management Response: Due to the lack of control by the District and the opinion that the primary beneficiaries are the Bondholders, The District does not believe that the SPE is a component unit of the District.



To the Board of Supervisors NatureWalk Community Development District

#### 12-01 – Failure to Meet Debt Service Reserve Requirements

Finding: The Trust Indenture requires the District to maintain certain minimum amounts in Debt Service Reserve Accounts. The District has not maintained the required reserve amounts for several years.

Recommendation: We recommend that the District utilize all legal remedies available to collect assessments and replenish the Debt Service Reserve Accounts.

Management Response: The District and the bondholders have been working to alleviate this issue. It is uncertain when and if the Reserve Accounts will be replenished with funds received in accordance with the Forbearance Agreement dated February 11, 2011.

#### 12-02 - Failure to Make Bond Debt Service Payments When Due

Finding: The District has been unable to make the required debt service payments when due since November 2015.

Recommendation: We recommend the District use all legal remedies available to collect delinquent assessments and bring debt service payments current.

Management Response: The District paid all past due principal and interest during the fiscal year ended September 30, 2015 at the direction of the bondholders. The Trustee, on behalf of the Bondholders, has told the District to hold all debt service assessments in abeyance. The District does not expect to make debt service payments as long as debt service assessments are in abeyance.

#### **Financial Condition**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not NatureWalk Community Development District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the NatureWalk Community Development District did not meet any of the conditions described in Section 218.503(1), Florida Statutes (See Finding 12-02 above).

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial conditions assessment procedures as of September 30, 2019 for the NatureWalk Community Development District. It is management's responsibility to monitor the NatureWalk Community Development District's financial condition; our financial condition assessment was based in part on the representations made by management and the review of the financial information provided by the same.



To the Board of Supervisors NatureWalk Community Development District

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Berger, Toombs, Elam, Gaines & Frank

Certified Public Accountants PL

Berger Joonson Glam

Fort Pierce, Florida

June 1, 2020

Certified Public Accountants PL

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## INDEPENDENT ACCOUNTANT'S REPORT/COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the Board of Supervisors NatureWalk Community Development District Walton County, Florida

We have examined NatureWalk Community Development District's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2019. Management is responsible for NatureWalk Community Development District's compliance with those requirements. Our responsibility is to express an opinion on NatureWalk Community Development District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about NatureWalk Community Development District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on NatureWalk Community Development District's compliance with the specified requirements.

In our opinion, NatureWalk Community Development District complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2019.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Fort Pierce. Florida

June 1, 2020