SOUTHERN MANATEE FIRE AND RESCUE DISTRICT FINANCIAL STATEMENTS SEPTEMBER 30, 2019

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#### INDEPENDENT AUDITOR'S REPORT



Board of Commissioners Southern Manatee Fire and Rescue District Manatee County, Florida

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Southern Manatee Fire and Rescue District (the District), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Southern Manatee Fire and Rescue District, as of September 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

-1-

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### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 - 9, the budgetary comparison information on pages 47 - 48, the supplementary schedules of changes in net pension liability and related ratios, contributions and notes, and annual money-weighted rate of return on pages 49 - 56, and the schedule of changes in total OPEB liability and related ratios on page 57 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Southern Manatee Fire and Rescue District's basic financial statements. The supplemental schedule on page 58 as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplemental schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 7, 2020 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Christopher Smith, Searand, Britow + Stanell, B.A.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P. A.

April 7, 2020 Bradenton, Florida SOUTHERN MANATEE P.O. Box 20216 Phone: (941) 751-7675



FIRE & RESCUE DISTRICT

Bradenton, Florida 34204 Fax: (941) 751-7694

# MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Southern Manatee Fire and Rescue District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended September 30, 2019.

# **Financial Highlights**

- At the close of the current fiscal year, the District's assets and deferred outflows exceeded its liabilities and deferred inflows by \$9,417,175 (*net position*).
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$6,824,108, an increase of \$1,118,821 in comparison with the prior year. Tax assessments increased by \$713,223, impact fees increased \$42,525, charges for services decreased \$2,960, interest income decreased \$82,079 from the prior year and grants increased \$240,821 for the SAFER grant. Personal service expenses increased \$992,177, debt service costs increased \$122,861, and capital outlay decreased \$440,947. Of this total amount, \$171,846 is available for spending at the District's discretion (unassigned fund balance).
- The District's total debt was \$3,548,116 which decreased by \$118,639 during the current fiscal year.

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to Southern Manatee Fire and Rescue District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. Government-wide financial statements present all non-fiduciary activities of the District.

The statement of net position presents information on all of the District's assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, with the difference reported as net position.

Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

# Serving the communities of

Samoset, Oneco, Tallevast, Palm Aire, University Park and adjoining areas of Manatee County The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected revenues and earned but unused vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by fire assessments (ad valorem and non-ad valorem taxes), impact fees and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The District does not currently have any business-type activities.

The government-wide financial statements can be found on pages 10 and 11 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District utilizes the following fund types: Governmental and Fiduciary.

**Governmental funds.** Governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. These funds are reported using the modified accrual method of accounting and the current financial resources focus. As a result, long-term assets and liabilities are not included. The District uses a General fund and a Capital Projects Fund. The General Fund is the general operating fund. All general tax revenues and budgeted debt proceeds are accounted for in this fund. From this fund all general operating expenditures and budgeted capital expenditures are paid. The Capital Projects Fund is used to account for impact fees collected on new construction as well as related debt service. These revenues can only be used for the acquisition, construction or purchase of assets required to provide fire protection and emergency services.

The basic governmental fund financial statements can be found on pages 12 and 14 of this report.

Reconciliation to facilitate the comparison between the governmental fund financial statements and the government-wide financial statements are presented on pages 13 and 15.

The District adopts an annual budget for its general fund and capital projects fund. A budgetary comparison statement has been provided for both funds to demonstrate compliance with the budget.

**Fiduciary funds.** Fiduciary funds are used to account for the resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The accounting used for fiduciary funds is on the accrual basis.

The basic fiduciary fund financial statements can be found on pages 16 and 17 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 18 of this report.

## **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Southern Manatee Fire and Rescue District, assets and deferred outflows exceeded liabilities and deferred inflows of resources by \$9,417,175 at the close of the most recent fiscal year.

A large portion of the District's net position, \$6,471,482 reflects its investment in capital assets (e.g., land, buildings, machinery and equipment and construction in process); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide fire protection and emergency services to citizens within the boundaries of the District; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A condensed statement of net position as of September 30, 2019, with comparative totals for September 30, 2018 follows:

	Governmental <u>Activities</u>	Governmental Activities
	2019	2018
Current and other assets	\$ 7,758,110	\$ 6,605,291
Capital assets	10,019,598	10,643,587
Total assets	17,777,708	17,248,878
Deferred outflows of resources	8,646,016	9,497,825
Long-term liabilities outstanding	12,641,545	12,940,247
Other liabilities	964,882	909,782
Total liabilities	13,606,427	13,850,029
Deferred inflows of resources	3,400,122	3,671,615
Net position:		
Invested in capital assets, net of related debt	6,471,482	6,976,832
Restricted	405,489	486,116
Unrestricted	2,540,204	1,762,111
Total net position	\$ 9,417,175	\$ 9,225,059

#### **Changes in Net Position**

An additional portion of the District's net position, \$405,489, represents resources from impact fees and other amounts that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$2,540,204 may be used to meet the District's ongoing obligations to citizens and creditors.

The changes between years for deferred outflows/inflows of resources and other liabilities are mainly the result of the changes in the related pension and OPEB amounts, as required by GASB 68 and GASB 75.

The District's net position increased by \$192,116 during the current fiscal year.

The following is a condensed statement of activities for the year ended September 30, 2019 with comparative totals for the year ended September 30, 2018.

## **Changes in Net Position**

	Governmental <u>Activities</u> 2019	Governmental <u>Activities</u> 2018
Revenues:		
Program revenues		
Operating grants	\$ 659,309	\$ 418,488
Charges for services	44,685	47,645
General revenues:		
Fire assessments	15,614,956	14,901,733
Impact fees	311,864	269,339
Other	393,157	539,527
Total revenues	17,023,971	16,176,732
Expenses:		
Fire protection services	15,547,604	14,578,777
Depreciation	1,063,233	875,615
Interest on long-term debt	221,018	188,449
Total Expenses	16,831,855	15,642,841
(Decrease) Increase in net position	192,116	533,891
Net position – Beginning	9,225,059	8,691,168
Net position – Ending	\$ 9,417,175	\$ 9,225,059

 Fire assessments increased by \$713,223 during the year, which includes ad valorem and non-ad valorem assessments.

- Impact fees and related payments from developers increased by \$42,525 due to an increase in construction within the District.
- Expenses increased \$1,189,014. Significant changes compared to the prior year were: Fire protection service expenses increased \$968,827, depreciation expense increased \$187,618, and interest expense on long-term debt increased \$32,569. Fire protection services also increased as a result of changes in GASB 68 and GASB 75.

#### Financial Analysis of the District's Funds

The District's Governmental Funds include a General Fund and a Capital Projects Fund.

**Governmental funds.** The focus of the District's *governmental funds* is to provide information on nearterm inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental fund reported combined ending fund balances of \$6,824,108, an increase of \$1,118,821 in comparison with the prior year. Of this total \$171,846 is *unassigned fund balance*, which is available for spending at the District's discretion. Fund balance in the amount of \$356,620 is restricted from impact fee revenues to be spent only on the acquisition, construction or purchase of assets required to provide fire protection and emergency services. \$52,869 is

restricted for the fallen firefighters' fund. Committed fund balance totaled \$1,034,913, and assigned fund balance totaled \$4,400,000.

The general fund is the operating fund of the District. At the end of the current fiscal year, the general fund had an unassigned fund balance of \$171,846, assigned fund balance of \$4,400,000, committed fund balance of \$1,034,613, and total fund balance was \$6,471,488. As a measure of the general fund's liquidity, it may be useful to compare unrestricted fund balance to total fund expenditures. Unassigned and assigned fund balance represent 1.0% and 26.5%, respectively of total general fund expenditures.

During the current year, the fund balance of the District's general fund increased by \$1,118,821.

The capital projects fund has a total fund balance of \$352,620, all of which is restricted for the acquisition, construction, or purchase of assets related debt service required to provide fire protection and emergency services. The net decrease in fund balance during the current year in the capital projects fund was \$82,677, due to impact fee revenues and interest earnings exceeded by of expenditures and transfers out to the general fund.

**Fiduciary funds.** The fiduciary funds include Firefighters and General Employee pension trusts. At year end the fiduciary funds had ending net position of \$50,365,971, an increase of \$4,568,340. Increases were due to contributions and earnings on plan assets in excess of benefit payments and administrative expenses.

#### **General Fund Budgetary Highlights**

During the year, the General Fund budget was not amended. Original and final budget revenues were \$16,369,874. Original and final budgeted expenditures were \$17,119,405.

For the current fiscal year, actual revenues exceeded budgeted revenues by \$336,768 mainly due to fire assessment and miscellaneous revenue being higher than budgeted.

Actual expenditures were lower than the budgeted amount by \$519,604 due primarily to lower than anticipated capital outlay.

#### **Capital Assets**

The District's investment in capital assets is \$10,019,598 (net of accumulated depreciation). Investment in capital assets includes land, buildings and improvements, and machinery and equipment. The District's investment in capital assets for the current fiscal year decreased by \$623,989; this was comprised of additions of \$439,244, net of depreciation expense of \$1,063,233.

Cap	ital Assets		
			Governmental
	Acti	vities	Activities
	2	2019	2018
Land	\$	790,309 \$	790,309
Buildings and improvements	6,	088,898	6,287,916
Machinery and equipment	3.	140,391	3,565,362
Total (net of depreciation)	<u>\$ 10,</u>	019,598 \$	10,643,587

See note B of this report for additional information on the District's capital assets.

# Long-Term Debt

At the end of the current fiscal year, the District had total debt outstanding of \$3,548,116. The District's debt represents notes payable secured solely by specified revenue sources (i.e., fire assessments and impact fee revenues), as well as equipment. The District has also entered into interest rate swap agreements in order to fix a portion of its variable rate debt. The fair value of the swap agreements at September 30, 2019 was \$70,092.

During the current fiscal year, the District's total debt decreased by \$118,639. The decrease was due to principal payments of \$813,296, net of new debt issues of \$694,657 for a new engine and equipment.

Additional information on the District's long-term debt can be found in note C of this report.

#### Economic Factors and Next Year's Budgets and Rates

- During this period the District took delivery of a new 2019 Pierce Pumper which replaces our last 2004 Pierce Pumper.
- In furtherance of our conversion to a "Full Service" fire department we enrolled two (2) more personnel in the Paramedic Program offered at Suncoast Technical College (STC). In FY 2019 we graduated eight (8) personnel at STC bringing Southern Manatee Fire Rescue paramedic count to 11.
- The Personal Income Growth (PIG) is 5.8% which allows us to apply the amount to the Non-Ad Valorem assessments. These figures are obtained through the Bureau of Economic Analysis (published in the last week of March) and allowed by F.S.191.009(2).
- New residential and commercial construction within the District is up slightly versus last year (FY 18/19), and is progressing at a steady rate. The taxable values appear to finally be surpassing the rates prior to the 2008 recession.
- A new IAFF contract was negotiated and signed covering October 1, 2019 thru September 30, 2022.
- The District's Insurance Services Office rating remains at a 3. The Fire Suppression Rating Schedule (FSRS) contains the criteria ISO uses in reviewing the fire prevention and fire suppression capabilities of individual communities or fire protection areas. The schedule measures the major elements of a community's fire protection system and develops a numerical grading called a Public Protection Classification (PPC). With the addition of our 107\* Aerial ladder truck, additional personnel as provided by the Staffing for Adequate Fire and Emergency Response (SAFER) Grant along with a year of verifiable data we expect to re-apply with ISO to re-evaluate SMFR in 2022. Given this data we expect a dramatic increase in our rating (PPC) which should provide a pronounced savings in our citizen's fire insurance rates.
- The ten (10) year budget projection with debt completions and revenue projections for both personnel and non-personnel costs proved a valuable tool in forecasting subsequent budgets. From the initial creation of this projection, prior year's actual costs are inserted side by side to evaluate the projections. Thus far the actual versus projections are similar and well within the margin of error.
- SMFR renewed our Health Insurance with Cigna with a net 5% savings from the previous year. Cigna
  also provided an additional \$5,000, for a total of \$20,000 per year to sponsor such activities as 5K
  walk/run, nutrition classes, fitness instruction and much more, resulting in less work time loss due to
  illness and injury.

- This is the last fully sponsored year for the SAFER Grant. The grant will end around July of 2020 at which time SMFR will assume 100% of the costs for the nine (9) personnel.
- There was a reduction in our Worker's Compensation Experience Modification in 2018 from 1.42 to 1.06 which resulted in a significant decrease in our Worker's Compensation rates. We expect to see an additional decrease in these rates for FY19.
- SMFR received our end of year balance statement from VFIS, our workers compensation carrier and for the first time in many years we (SMFR) were credited approximately \$15,000 due to lower claims and more accurate budgeting.
- SMFR launched a new incident reporting program called ESO. This program replaced our previous Fire Programs software and meets the requirements of Manatee County Emergency Medical Service for Advanced Life Support (ALS) incident reporting. In concert SMFR obtained 8 new Lifepak 15 monitor/defibrillator units. These units are state-of-the art and can be programed for both ALS & BLS usage. SMFR plans on beginning ALS services in January 2020 from our station 5.
- SMFR was able to negotiate an upfront annual payment from Manatee County for Hazardous Materials
  response. The prior arrangement was a reimbursement agreement which was a slow and time intensive
  process. The new arrangement is streamlined and requires much less clerical time involvement for both
  parties.
- Chief Gorski was able to negotiate a contract for oxygen bottle refills for all public entities in Manatee County, resulting in a significant savings to every department.
- The State of Florida announced the passage of a Bill (SB 426) which makes 21 types of cancers presumptive for full time Florida Firefighters and requires departments to meet certain financial requirements related to the Bill. SMFR elected to exceed the State's mandate and purchased a blanket policy which provides for a greater benefit to any personnel meeting SB 426 requirements.

All of these factors were considered in preparing the District's Financial Plan for the 2020 fiscal year and will affect the fiscal year 2020 financial results.

# **Requests for Information**

This financial report is designed to provide a general overview of the Southern Manatee Fire and Rescue District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District at Southern Manatee Fire and Rescue District, 2451 Trailmate Drive, Sarasota, Florida 34243.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	GOVERNMENTAL ACTIVITIES
Assets	
Cash and cash equivalents	\$ 725,426
Investments	5,734,580
Due from other governments	80,455
Deposits	976
Deposit on fixed asset	769,800
Prepaid expenses	41,384
Restricted assets:	
Investments	405,489
Capital assets	
Land	790,309
Other capital assets, net of depreciation	9,229,289
Total Assets	17,777,708
Deferred outflows of recourses	
Deferred outflows of resources	7 700 104
Deferred outflows of pension resources Deferred outflows of OPEB resources	7,769,194 806,730
Accumulated decrease in fair value of hedging derivative	70,092
Accumulated decrease in fair value of neuging derivative	8,646,016
	0,040,010
Liabilities	
Accounts payable and other current liabilities	934,002
Accrued interest	30,880
Interest rate swap liability	70,092
Noncurrent liabilities:	,
Due within one year	849,663
Due in more than one year	11,721,790
Total Liabilities	13,606,427
Deferred inflows of resources	
Deferred inflows of pension earnings	3,336,986
Deferred inflows of OPEB	63,136
	3,400,122
Net Position	
Net investment in Capital Assets	6,471,482
Restricted for:	
Impact fees and fallen firefighters fund	405,489
Unrestricted	2,540,204
Total Net Position	\$ 9,417,175

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Public Safety-Fire Protection	
Personal services	\$ 14,122,189
Operating expenses	1,425,415
Depreciation	1,063,233
Interest on long-term debt	221,018
Total Program Expenses	 16,831,855
Program Revenues:	
Operating grants	659,309
Charges for services	44,685
Net Program Expense	16,127,861
General Revenues:	
Fire assessments	15,614,956
Impact fees	311,864
Investment earnings	68,386
Miscellaneous	324,771
Total General Revenues	 16,319,977
Increase (decrease) in Net Position	192,116
Net Position – beginning	9,225,059
Net Position – ending	\$ 9,417,175

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

ASSETS		GENERAL		CAPITAL ROJECTS FUND	GC	TOTAL OVERNMENTAL FUNDS
Cash and cash equivalents	\$	725,426	\$		\$	725,426
Investments	Þ	5,734,580	Þ	-	Þ	5,734,580
Due from other governments		5,734,580 80,455		-		5,754,580 80,455
Deposit on fixed assets		769,800		_		769,800
Deposits		976		_		976
Prepaid expenses		41,384		_		41,384
Restricted assets:		41,504				+1,50+
Investments		52,869		352,620		405,489
TOTAL ASSETS	\$	7,405,490	\$	352,620	\$	7,758,110
LIABILITIES AND FUND BALANCES Liabilities:						
Accounts payable	\$	23,619	\$	_	\$	23,619
Accrued wages payable		910,383		-		910,383
Total Liabilities		934,002		-		934,002
Fund Balances:						
Nonspendable Restricted for		812,160		-		812,160
Impact fees		_		352,620		352,620
Fallen firefighters fund		52,869		-		52,869
Committed		52,005				52,005
Apparatus replacement		1,034,613		_		1,034,613
Assigned		.,,				.,
90 day reserve		3,700,000		_		3,700,000
Fire gear and equipment		700,000		-		700,000
Unassigned		171,846		_		171,846
Total fund balances		6,471,488		352,620		6,824,108
TOTAL LIABILITIES AND FUND BALANCES	\$	7,405,490	\$	352,620	\$	7,758,110

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

Amounts reported for governmental activities in the statement of net position are different because:	
Fund Balance – Governmental Fund	\$ 6,824,108
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.	10,019,598
Deferred outflows of pension resources are not recognized in the governmental funds, however, they are recorded in the statement of net position under full accrual accounting	
Deferred outflows of pension resources Deferred outflows of OPEB resources	7,769,194 806,730
Deferred inflows are not recognized in the governmental funds, however, they are recorded in the statement of net position under full accrual accounting	
Deferred inflows of pension earnings Deferred inflows of OPEB	(3,336,986) (63,136)
Accrued interest is not due and payable for current financial resources. As a result, it is not recorded as a fund liability.	(30,880)
	(50,880)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.	 (12,571,453)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 9,417,175

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	GENERAL	CAPITAL PROJECTS	TOTAL GOVERNMENTAL FUNDS
REVENUES			
Tax assessments	\$ 10,041,955	\$ –	\$ 10,041,955
Ad valorem tax	5,573,001	-	5,573,001
Impact fees	-	311,864	311,864
Operating grants	659,309	-	659,309
Interest	62,921	5,465	68,386
Miscellaneous	324,771	-	324,771
Charges for services	44,685	-	44,685
Total Revenues	16,706,642	317,329	17,023,971
EXPENDITURES			
Current:			
Personal service	13,721,936	-	13,721,936
Operating	1,450,112	6	1,450,118
Debt service:			
Principal retirement	813,296	-	813,296
Interest	199,916	-	199,916
Capital outlay	414,541	-	414,541
Total Expenditures	16,599,801	6	16,599,807
Excess of Revenues Over (Under)			
Expenditures	106,841	317,323	424,164
OTHER FINANCING SOURCES (USES)			
Transfers in	400,000	_	400,000
Transfers out	-	(400,000)	(400,000)
Loan proceeds	694,657	-	694,657
Total Other Financing Sources (Uses)	1,094,657	(400,000)	694,657
Net Change in Fund Balances	1,201,498	(82,677)	1,118,821
FUND BALANCES – Beginning	5,269,990	435,297	5,705,287
FUND BALANCES – Ending	\$ 6,471,488	\$ 352,620	\$ 6,824,108

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balance – total governmental fund	\$ 1,118,821
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation	
expense exceeds capital additions in the current year.	(623,989)
The repayment of the principal on long-term debt consumes the current financial resources of governmental funds. However,	
the transaction has no effect on net position.	813,296
The issuance of long-term debt provides current financial resources to the general fund, but is considered a liability in the government- wide financial statements.	(694,657)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Change in OPEB liability	(640,268)
Change in Net Pension liability	934,826
Change in deferred outflows of resources	(838,304)
Change in deferred inflows of resourses	271,493
Change in accrued interest Change in long term accrued absences	(21,102) (128,000)
Change in long term accided absences	 (128,000)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 192,116

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2019

ASSETS Investments	\$ 50,365,971
Total Assets	 50,365,971
LIABILITIES	 
NET POSITION Held in Trust for Pension Benefits	\$ 50,365,971

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

ADDITIONS TO NET POSITION Contributions:		
Employer	\$	2,797,159
Plan members	•	215,620
State contributions		446,405
Total contributions		3,459,184
Investment Income:		
Net appreciation/(depreciation) in fair value of investments		2,585,450
Less investment expense:		50,918
Net investment income		2,534,532
Total additions		5,993,716
DEDUCTIONS FROM NET POSITION		
Benefits and distributions to participants		1,381,418
Administrative expenses		43,958
Total deductions		1,425,376
CHANGE IN NET POSITION		4,568,340
Net Position – Beginning of year		45,797,631
Net Position – End of year	\$	50,365,971

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant accounting policies followed by the Southern Manatee Fire and Rescue District (the District), Manatee County, Florida:

(a) <u>Reporting Entity</u> – The District is a public municipal corporation in the State of Florida created by Special Law 84-477, 84-481 and 92-249, as amended, of the Legislature of the State of Florida. During the year 2000, these bills were codified in Chapter 2000-402. It is an independent special district. No other component units exist.

Revenue is provided for in the Bill by special assessments against taxable real estate lying within the territorial bounds of the District as defined by the State of Florida. The District also collects ad-valorem taxes on real estate within its territorial boards. Disbursements are made for maintenance and upkeep of the fire stations, purchase of firefighting and rescue equipment, payment of wages, employee benefits, and administrative expenses.

The State of Florida passed Legislation, which took effect June, 1985, and provides for the District to collect impact fees to defray the cost of improvements required to provide fire and emergency service to the new users of the District. The impact fees collected are to be used exclusively for the acquisition, purchase or construction of new facilities and equipment required to provide these services to the new users in the District.

(b) <u>Basis of Presentation</u> – The District's basic financial statements includes Government-wide (which reports the District as a whole excluding fiduciary activities) and Fund financial statements (which report on the General and Capital Projects Funds, as well as Fiduciary Funds). The Basic Financial Statements present only governmental activities, as the District conducts no business type activities.

Basis of Accounting: Basic Financial Statements - Government Wide Statements- The Government-Wide Financial Statements (Statement of Net Position and Statement of Activities) are prepared using the economic resources measurement focus and the accrual basis of accounting. For the most part, interfund activity has been removed from these statements. Government-wide financial statements include a Statement of Net Position and a Statement of Activities. The Statement of Net Position reports all financial and capital resources of the District's governmental activities. It is presented in a net position format (assets plus deferred outflows less liabilities plus deferred inflows equal net position) and shown with three components: net investment in capital assets, restricted net position and unrestricted net position. The statement of activities reports direct program expenses offset by program revenues. The amounts reported as program revenues include charges for services. General revenues include taxes and other items not properly included as program revenue.

<u>Basic Financial Statements – Fund Financial Statements</u> – The District's accounts are organized on the basis of funds, which are self-balancing set of accounts that comprise its assets, liabilities, reserves, fund equity, revenues and expenditures. The District utilizes Governmental funds, which follow the modified accrual basis of accounting. Under this method, revenues are recorded when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a fund liability is incurred. The District also utilizes Fiduciary Funds, which are accounted for on the economic resources focus and accrual basis of accounting. The District reports the following fund types, which are all considered major funds:

#### Governmental Funds

- (1) <u>General Fund</u> The General Fund is the general operating fund of the District. All general tax revenues are accounted for in this Fund, as well as loan proceeds and any transfers in. From the fund are paid the general operating expenditures and budgeted capital expenditures, and debt service costs.
- (2) <u>Capital Projects Fund</u> The Capital Projects Fund is used to account for Impact Fees collected on new construction. These revenues can only be used for the acquisition, construction or purchase of assets and related debt service required to provide fire protection and emergency services. Fund balance in the Capital Projects Fund is reserved. A budgeted transfer is made to the General Fund each year for debt service costs.

# Fiduciary Funds

- (3) <u>Pension Trust Funds</u> are used to account for assets held by the District in a trustee capacity. Consequently, net position in the fiduciary fund types, is reserved. Pension trust funds are accounted for on the accrual basis since capital maintenance is critical. Contributions are recognized in the period in which contributions are due. Retirement benefits and refunds are recognized when due and payable in accordance with the Plan.
- (c) <u>Estimates</u> The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.
- (d) <u>Budgets and Budgetary Accounting</u> The District prepares an annual operating budget for the fiscal year commencing October 1. Prior to September 1 of each year, the Secretary/Treasurer of the District's Board of Commissioners prepares a proposed budget for the upcoming fiscal year. The budget is based on an analysis of prior year actual revenues and expenditures along with anticipated spending and revenue sources. Once the proposed budget is compiled, it is brought before the Board of Commissioners for approval.

Expenditures should not exceed the total appropriations. Appropriations lapse at the end of the year.

- (e) <u>Interfund Activity</u> Interfund receivables/payables arise from temporary interfund transfers. When a fund has an interfund receivable and an interfund payable to the same fund, the amounts are recorded in separate accounts. Internal activity and balances between governmental funds has been eliminated in the government-wide statement of net position.
- (f) <u>Property Taxes</u> Property taxes become due and payable on November 1 of each year. The county tax collector remits the District's portion as such revenues are received. The District collects nearly all of its tax revenues during the period November 1 through April 1, at which time the taxes become delinquent. The maximum rates of tax are set by the Legislature of the State of Florida. The District received tax revenues based on millage and also assessments which vary based on a sliding scale of property values and type of property involved and is determined by the Board of Commissioners of the District.

The key dates in the property tax cycle are as follows:

Assessment roll validated	July 1
Millage resolution approved	September 30
Beginning of fiscal year for which	
taxes have been levied	October 1
Tax bills rendered and due	November 1
Property taxes payable:	
Maximum discount	November 30
Delinquent	April 1
Tax certificates sold	May 31
Fiscal year begins	October 1
Fiscal year ends	September 30

Property taxes are recognized as revenue in the fiscal year for which the taxes have been levied to the extent they result in current receivables. Under the system outlined above, no material amount of taxes is receivable after the end of the fiscal year.

- (g) <u>Fund Balance Restricted</u> At September 30, 2019, Capital Project Fund Balance is restricted from impact fees. General Fund Balance is restricted for the fallen firefighter's fund.
- (h) <u>Cash and Investments</u> Florida Statute 218.415 authorizes the District to invest in the following:
  - (a) Local Government Surplus Funds Trust Fund or an intergovernmental investment pool authorized through the Florida Interlocal Cooperation Act. (including the Manatee County investment pool)
  - (b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating company.
  - (c) Interest bearing time deposits or savings accounts in state-certified Qualified Public Depositories as defined in Section 280.02 Florida Statutes.
  - (d) Direct obligations of the U.S. Treasury.

#### Demand Deposits

At September 30, 2019, the District had demand deposits held in a qualified public depository. Deposits whose values exceeded federal depository insurance limits were entirely insured or collateralized pursuant to Chapter 280 of the Florida Statutes. At September 30, 2019, the carrying amount of the District's deposits was \$725,426 and the bank balance was \$965,437.

#### <u>Investments</u>

#### Credit and Concentration of Credit Risk

The District has investments held in the Manatee County Investment Pool (the Pool), which is considered an external investment pool. The District's investment in the Pool is its shares held, not the underlying investments held in the Pool. The investments in the Pool are subject to overnight withdrawal, and are recorded at fair value. The Pool is not registered with the Securities and Exchange Commission and has not been rated at September 30, 2019.

The District has investments held in the Florida Fixed Income Trust (FL-FIT). Investments in FL-FIT are recorded at fair value. The District's investment is in its shares held in the FL-FIT cash pool and not the underlying investments. FL-FIT Cash Pool has an S&P Global rating of AAAf/S1+.

The District has investments held in the Florida Municipal Investment Trust (FMIVT), an external investment pool. The District's investment is in the FMIVT portfolio, not individual securities held in the portfolio. The 1–3 Year High Quality Bond Fund has a Fitch Rating of AAAf/S2.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The Manatee County Pool is limited to having investments with a maturity of three years or less from the date of purchase with a weighted average to maturity of less than two years. At September 30, 2019, the Pool had no investments with a maturity exceeding 2 years, and its weighted average to maturity was less than 2 years. For further information regarding the Manatee County Investment pool, readers should refer to the financial statements and disclosures of Manatee County, Florida.

FL-FIT cash pool had a weighted average to maturity of 135 days, and effective duration of 106 days. FMIVT had a weighted average to maturity of 1.69 years, and effective duration of 1.61 years.

# Fair Value Measurements

The District categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation of inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs for similar assets; and Level 3 inputs are significant unobservable inputs, (Note G).

At September 30, 2019, the District had the following investments:

<u>General Fund</u> : FL-FIT Cash Pool	<u>Fair Value</u> \$5,514,039	Fair Value <u>Hierarchy</u> Level 2
Manatee County Investment Pool	<u>220,541</u> <u>5,734,580</u>	Level 2 Level 2
FMIVT <u>Capital Projects Fund</u> : Manatee County Investment Pool	<u>\$52,869</u> <u>\$352,620</u>	Level 2
Total <u>Government Wide Financial Statements</u> Interest rate swaps for loans	<u>\$ 70,092</u>	Level 2

Investments classified as level 2 of the fair value hierarchy use valuation techniques that reflect market participant's assumptions and maximize the use of relevant observable inputs including quoted prices for similar assets, benchmark yield curves and market corroborated inputs.

Also see Note G on investments related to retirement plans.

- (i) <u>Compensated Absences</u> It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All benefits are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured or are payable from current financial resources. These liabilities are typically liquidated out of the general fund.
- (j) <u>Capital Assets</u> Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$500 and an estimated useful life of longer than one year. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal repair and maintenance that do not add to the value of the asset or extend the useful life of the asset are expensed as incurred. The District does not have infrastructure assets.

Property, plant and equipment of the District are depreciated on a straight-line basis over the following estimated useful lives:

<u>Asset</u>	Years
Building and Improvements	20 - 40
Vehicles and Fire Engines	3 – 20
Furniture, fixtures and equipment	5 - 10

(k) <u>Deferred Outflows/Inflows of Resources</u> – In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This represents a consumption of net position that applies to a future period, which will not be recognized as an outflow of resources (expense/expenditure) until then. Three items qualify for reporting in this category. The accumulated decrease in fair value of hedging derivative agrees to the amount of the interest rate swap included within the liabilities section. In addition, a deferred outflow of pension resources and deferred outflow of OPEB resources are reflected in the government-wide statement of net position.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. A deferred inflow of pension earnings and deferred inflow of OPEB earnings reported in the government-wide statement of net position.

- (I) <u>Long-Term Obligations</u> In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. In the fund financial statements, no long-term obligations are reported as they are not due to be paid from current financial resources.
- (m) <u>Net Position</u> Net position is reported in three parts as applicable: Net Investment in Capital Assets; restricted and unrestricted. When both restricted and unrestricted resources are available, restricted resources are used first, and then unrestricted resources, as they are needed.
- (n) <u>Fund Balance</u> Government Accounting Standards Board Statement (GASB) 54 established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources, reported in governmental funds. Fund Balance classifications, under GASB 54, are Nonspendable and Spendable. Spendable is then further classified as Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund Balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned balance.

In accordance with GASB Statement 54, the District classified governmental fund balance as follows:

Nonspendable - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

(n) <u>Fund Balance - Continued</u>

Spendable Fund Balance:

- Restricted includes amounts that can be spent only for specific purposes because of State or Federal laws or enabling legislation, or which are externally restricted by providers such as creditors or grantors.
- Committed includes amounts that can be spent only for specific purposes that are approved by a formal action of the Board of Commissioners through a resolution or the budget process.
- Assigned includes amounts designated for a specific purpose by the Board of Commissioners through a resolution or the budget process, which are neither restricted or committed.
- Unassigned includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The District uses restricted amounts first when both restricted and unrestricted fund balance is available, unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. The District does not have a formal minimum fund balance policy.

Non-Spendable:	<u>General Fund</u>	Capital <u>Project Fund</u>
Prepaid expenses and deposits	\$ 812,160	\$ -0-
<u>Spendable:</u>		
Restricted	52,869	352,620
Committed	1,034,613	-0-
Assigned	4,400,000	-0-
Unassigned	171,846	
Total Fund Balances	<u>\$ 6,471,488</u>	<u>\$ 352,620</u>

(o) Interest Rate Swap – The District applies the provisions of Statement No. 53 of the Governmental Accounting Standards Board, "Accounting and Financial Reporting for Derivative Instruments." The interest rate swap agreement meets the criteria of an effective hedge and as a result the District follows hedge accounting. A liability in the statement of net position has been recorded for the fair value of the interest rate swap in the amount of \$70,092. In addition, a like amount has been recorded as a Deferred Outflow of Resources.

# NOTE B - CAPITAL ASSETS

Governmental Activities	Beginning Balance	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	Ending Balance
Capital assets, not being depreciated:					
Land	<u>\$ 790,309</u>	<u>\$ -0-</u>	<u>\$ -0-</u>	<u>\$ -0-</u>	<u>\$ 790,309</u>
Total capital assets, not being depreciated	790,309		-0-	_0_	790,309
Capital assets being depreciated:					
Buildings and improvements	9,399,920	-0-	-0-	36,423	9,436,343
Machinery and equipment	7,742,567	439,244	<u>(514,666)</u>	<u>(36,423)</u>	7,630,722
Total capital assets being depreciated	17,142,487	439,244	(514,666)	-0-	17,067,065
Less accumulated depreciation for:					
Buildings and improvements	(3,112,004)	(235,441)	-0-	-0-	(3,347,445)
Machinery and equipment	(4,177,205)	(827,792)	514,666	-0-	(4,490,331)
Total accumulated depreciation	(7,289,209)	<u>(1,063,233</u> )	514,666	-0-	(7,837,776)
Total capital assets, being depreciated, net	9,853,278	(623,989)	_0_	-0-	9,229,289
Governmental activities capital assets, net	<u>\$ 10,643,587</u>	<u>\$ (623,989)</u>	<u>\$ -0-</u>	<u>\$ -0-</u>	<u>\$ 10,019,598</u>

Capital asset activity for the year ended September 30, 2019 was:

Depreciation in the amount of \$1,063,233 was reported as a separate line item in the statement of activities.

# NOTE C - LONG-TERM DEBT

General long-term debt from direct borrowings consisted of the following at September 30, 2019:

Series 2000 note payable to Bank of America due in monthly payments of principal beginning at \$2,664 per month plus interest collateralized by special assessments, impact fees and lawfully available non-ad valorem revenues. The note has a variable interest rate effectively fixed at 5.695% through an interest rate swap. Monthly principal reductions increase approximately 6% each year with a final maturity date of November 17, 2020.	\$ 108,908
Series 2003A note payable to Bank of America due in quarterly installments of \$115,134 including interest. The note has a variable interest rate effectively fixed at 4.75% through an interest rate swap. The maturity date is March 31, 2023. The note is collateralized by impact fees, available non- ad valorem revenues and special assessments. Principal reductions began December 31, 2004.	1,521,003
Series 2010 note payable to Bank of America due in monthly installments of principal and interest of \$10,770. The note has a fixed rate of interest at 5.21% and matures in March of 2030. The note is secured by available non- ad valorem revenues.	1,036,825
Note payable for financing of Pierce Impel Heavy Rescue Pumper due in annual installments of \$102,362 including principal and interest at 4.19%. The note matures November of 2022 and is collateralized by the fire equipment.	369,890

Note payable for financing of a Pierce Aerial Fire Truck. Payments are due in annual installments of \$96,943 including principal and interest at 2.55%, with the final payment due in February 2021.	186,723
Note payable for financing of Physio Control Lifepaks due in annual installments of \$89,970 including principal and interest at 4.24%. The note matures December of 2022 and is collateralized by the related equipment.	<u>324,767</u> <b>\$ 3,548,116</b>

#### Future Maturities

Total annual debt service requirements for all long-term debt governmental activities as of September 30, 2019 are as follows:

Year Ending <u>September 30,</u>	Principal	Interest	Total
2020	\$ 833,981	\$ 155,393	\$ 989,374
2021	789,494	118,637	908,131
2022	711,448	83,944	795,392
2023	506,608	51,649	558,257
2024	93,809	34,984	128,793
2025 - 2029	549,310	94,652	643,962
2030	<u> </u>	1,237	64,703
TOTAL	<u>\$ 3,548,116</u>	<u>\$                                    </u>	<u>\$ 4,088,612</u>

# Interest Rate Swap (Swap)

In order to protect against the possibility of rising interest rates, the District has entered into interest rate swap agreements with Bank of America. Bank of America has a Standard & Poor's credit quality rating of A+. The District's objective of entering into the swaps was to hedge its changes in cash flow and effectively fix the rate on its variable rate debt. The interest rate swaps are derivative financial instruments, which qualify as hedging derivative instruments. The details of the swaps follow:

	Notional	Effective	Maturity		Variable
	Amount	Date	Date	Fixed Rate	Rate
1)	\$ 108,908	11/17/2000	11/17/2020	5.695%	*
2)	\$ 1,472,579	4/17/2003	3/31/2023	4.75%	**

\* Index is one month LIBOR. At September 30, 2019, the rate was 2.0432%.

\*\* Index is three month LIBOR. 64% of the 3 month LIBOR rate plus 1.35%. At September 30, 2019, the rate was 2.1252%.

1) The notional amount of the swap, which was \$1,156,736 at inception, is equal to the balance outstanding on the original principal drawn on the note less principal reductions. Based on the swap agreement, the District pays a fixed rate of 5.695% on the principal balance outstanding. The swap payment is the difference between the fixed rate and the variable rate. At September 30, 2019, the Fair Market Value of the swap was estimated at \$3,026.

2) The notional amount of the swap, which was \$5,600,000 at inception, is equal to the balance outstanding on the original principal drawn on the note less principal reductions. Based on the swap agreement, the District pays a fixed rate of 4.75% on the principal balance outstanding. The swap payment is the difference between the fixed rate and the variable rate. At September 30, 2019, the Fair market value of the swap was estimated at \$67,066.

<u>Fair Value</u> – The swaps had a negative fair value as of September 30, 2019. The negative fair value may be offset by reductions in total interest payments required under the variable-rate-debt, creating lower synthetic interest rates. The principal portion on the notes is not variable; it is only the basis on which interest payments are calculated.

The fair value estimate is provided to the District by a financial institution known to be a high value participant in this market, and is based on the Counterparty's internal valuation models and assumptions, as well as available market data. The District has requested the fair value of its swaps be determined, although it has no intention of selling the agreements and has the ability to hold and meet the swap obligations. The fair value of the swaps at September 30, 2019, is recorded as a liability in the statement of net position. The accumulated decrease in fair value is recorded as a Deferred Outflow of Resources, also in the statement of net position. The swaps are recorded only in the government wide financial statements.

<u>Credit Risk</u> – Since the Swaps have a negative fair value at September 30, 2019, the District was not exposed to any credit risk on the swaps. However, should interest rates change and the fair value of the swaps becomes positive, the District would be exposed to credit risk in the amount of the derivative's fair value.

<u>Basis Risk</u> – The District is exposed to basis risk on its pay-fixed interest rate swaps used to hedge the variable rate debt as the variable rates may differ between the swaps and debt agreements.

<u>Termination Risk</u> – The District or the counter party may terminate the swaps if the other party fails to perform under the terms of the contract. If the swap is terminated, the associated variable-rate note would no longer carry a synthetic fixed interest rate. Also, if at the time of the termination the swap has a negative fair value, the District would be liable to the counter party for a payment equal to the swaps' fair value.

The following tables represent debt service payments on the variable rate notes, net of swap payments associated with the notes at year end. The variable interest at September 30, 2019 is assumed to be constant over the life of the note.

#### <u>Swap 1</u>

	<b>.</b>		riable	_	Swap	Ν	et Cash
<u>September 30,</u> :	 <u>Principal</u>	<u></u>	<u>erest</u>	lr	<u>nterest</u>		Flows
2020	\$ 93,226	\$	244	\$	3,570	\$	97,040
2021	 15,682		-0-		116		15,798
	\$ <u>108,908</u>	<u>\$</u>	244	<u>\$</u>	3,686	<u>\$</u>	<u>112,838</u>

<u>Swap 2</u>				
		Variable	Swap	Net Cash
September 30,:	<u>Principal</u>	Interest	Interest	Flows
2020	\$ 409,236	\$ 30,130	\$ 34,900	\$ 474,266
2021	429,024	18,503	26,739	474,266
2022	449,769	6,314	18,184	474,267
2023	232,975	_0_	4,158	237,133
	<u>\$ 1,521,004</u>	<u>\$ 54,947</u>	<u>\$ 83,981</u>	<u>\$ 1,659,932</u>

Long-term liability activity for the year ended September 30, 2019, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within <u>One Year</u>
Governmental Activities:					
Notes Payable-Direct Borrowings					
Bank of America-Series 2000	\$ 196,985	\$ -0-	\$ (88,077)	\$ 108,908	\$ 108,908
Bank of America-Series 2003A	1,989,456	-0-	(468,453)	1,521,003	409,236
Bank of America-Series 2010	1,108,934	-0-	(72,109)	1,036,825	76,264
Sun Trust Financing	94,759	0-	(94,759)	-0-	-0-
Sun Trust Financing	276,621	-0-	(89,898)	186,723	92,188
Leasing 2		324,767	-0-	324,767	76,210
Leasing 2	-0-	369,890	-0-	369,890	86,857
Total Notes Payable-Direct Borrowings	3,666,755	694,657	(813,296)	3,548,116	849,663
Interest Rate Swap	83,597	-0-	(13,505)	70,092	-0-
OPEB Liability	3,083,107	640,268	-0-	3,723,375	-0-
Net Pension Liability	4,080,788	3,636,219	(4,571,045)	3,145,962	-0-
Compensated absences	2,416,000	1,084,000	(913,000)	2,587,000	433,000
Governmental activity:					
Long-term liabilities	<u>\$ 13,330,247</u>	<u>\$ 6,055,144</u>	<u>\$(6,310,846</u> )	<u>\$13,074,545</u>	<u>\$1,282,663</u>

Events of default may occur if the District fails to make scheduled payments under the terms of the note agreements. An event of default may subject the District to certain finance-related consequences such as:

#### Bank of America Notes

The Bank may declare all obligations of the District under the note payable agreement (Note) to be immediately due and payable without further action of any kind, and upon such declaration the Note and the interest accrued thereon shall become immediately due and payable. In addition, and regardless whether such declaration is or is not made, the Bank may also seek enforcement of and exercise all remedies available to it under any applicable law.

# SunTrust Financing

The Bank shall have the right, at its option and without any further demand or notice to one or more or all of the following remedies:

(a) Bank, with or without terminating the Agreement, may declare all payments immediately due and payable by the District, whereupon such payments shall be immediately due and payable.

- (b) Bank, with or without terminating the agreement, may repossess any or all of the equipment by giving District written notice to deliver such equipment; or in the event District fails to do so within ten (10) days after receipt of such notice, Bank may enter upon premises where such equipment is kept and take possession of such equipment and charge District for costs incurred, including reasonable attorneys' fees.
- (c) If Bank terminates the agreement and, in its discretion, takes possession and disposes of any or all of the equipment, Bank shall apply the proceeds of any such disposition to pay the following items in the following order: (i) all costs (including, but not limited to, attorneys' fees) incurred in securing possession of the equipment; (ii) all expenses incurred in completing the disposition; (iii) any sales or transfer taxes; (iv) the applicable prepayment prices of the equipment Groups; and (v) the balance of any payments owed by District during the Fiscal Year then in effect. Any disposition proceeds remaining after the requirements of Clauses (i), (ii), (iii), (iv) and (v) have been met shall be paid to District.
- (d) Bank may take any other remedy available, at law or in equity, with respect to such event of default, including those requiring District to perform any of its obligations or to pay any moneys due and payable to Bank and District shall pay the reasonable attorneys' fees and expenses incurred by Bank in enforcing any remedy hereunder.
- (e) Each of the foregoing remedies is cumulative and may be enforced separately or concurrently.

# <u>Leasing 2</u>

Whenever any event of default shall have happened and be continuing, District agrees to return the equipment to Bank and Bank shall have the right at its sole option without any further demand or notice, to take either one or both of the following remedial steps:

- (a) Accept surrender from District of the equipment for sale or release by Bank in a commercially reasonable manner. All proceeds of such sale or re-letting shall inure to Bank, provided, however, if such proceeds after deduction of Bank's reasonable costs and expenses, including attorneys' fees, incurred to recover possession, restore or clean-up and sell or release the equipment, exceed an amount equal to the sum of the past due but unpaid payments and an amount equal to the then applicable purchase price, Bank shall remit the amount of such excess to District; or
- (b) Institute an action in a court of competent jurisdiction to recover Bank's compensatory damages resulting from District's default. Bank agrees that it shall not have a right to see any remedy of specific performance nor shall Bank have any "self-help" right to take possession of the equipment absent District's voluntary surrender thereof.

# NOTE D - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# Explanation of certain differences between the governmental fund balance sheet and government-wide statement of net position.

The reconciliation between the fund balance – total governmental funds as reported in the governmental fund balance sheet and net position – governmental activities as

## NOTE D - <u>RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS -</u> <u>CONTINUED</u>

reported in the statement of net position, is included on page 13 of the basic financial statements. One line of that reconciliation explains "long-term liabilities, including notes payable, OPEB liability, net pension liability, accrued interest and long-term compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds." The detail of the difference is shown below:

Notes Payable OPEB	\$ (3,548,116) (3,723,375)
Net Pension Liability	(3,145,962)
Compensated Absences	(2,154,000)
	<u>\$ (12,571,453)</u>

Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund net position and the government-wide statement of activities.

The reconciliation between the net changes in fund net position – total governmental funds as reported in the statement of revenues, expenditures and changes in fund net position, and the changes in net position as reported in the statement of activities is included on page 15 of the basic financial statements. One line in that reconciliation explains that "Governmental Funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of the difference are shown below:

Capital additions included as expenditures		
in the governmental funds	\$	439,244
Depreciation Expense	_	(1,063,233)

<u>\$ (623,989)</u>

# NOTE E – <u>RETIREMENT PLANS</u>

The District has two defined benefit retirement plans.

- Pension plan for firefighters (FFPP)
- Pension plan for general employees (GEPP)
- a) Plan Description

<u>FFPP</u> – Effective March 11, 1997, the District established a single employer, defined benefit, public employee retirement system plan for the Firefighters. Benefit provisions and contributions to the FFPP are established under the authority of the District. The FFPP is a Section 175 pension plan, and is accounted for in the accompanying financial statements as a pension trust fund. A separate financial statement is issued with respect to the FFPP. Administrative costs are paid by the plan. The FFPP is administered by a five member Board of Trustees. The Board of Trustees through approval of the

# NOTE E – <u>RETIREMENT PLANS – CONTINUED</u>

#### a) <u>Plan Description - Continued</u>

<u> FFPP – continued</u>

District's Board of Commissioners have the authority to amend or extend provisions of the FFPP. The Florida League of Cities through the Florida Municipal Pension Trust Fund (FMPTF) is the custodian of the plan assets.

Plan Membership:

Inactive employees and beneficiaries receiving benefits	17
Inactive employees entitled to, but	
not yet receiving benefits	11
Active plan members	79
Drop participants	6
Total	113

<u>GEPP</u> - Effective October 1, 1999, the District established a single employer, defined benefit, public employee retirement system plan for the general employees. Benefit provisions and contributions to the GEPP are established under the authority of the District. The GEPP is accounted for in the accompanying financial statements as a pension trust fund. A separate financial statement is not available for the GEPP. Administrative costs are paid for by the plan. The GEPP is administered by the District's Board of Commissioners, which has the authority to amend or extend provisions of the GEPP. The Florida League of Cities through the Florida Municipal Pension Trust Fund (FMPTP) is the custodian of the plan assets.

Plan Membership:

Inactive employees and beneficiaries receiving benefits	4
Inactive employees entitled to, but	
not yet receiving benefits	0
Active plan members	6
Drop participants	2
Total	12

<u>Basis of Accounting</u> – The Plans follow the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. Investment income is recognized when earned. Gains and losses on sale and exchanges of securities are recognized on the transaction date.

<u>Asset Valuation</u> – Investments are reported at fair value. FMIvT determines the fair value of its shares based on quoted market prices of the underlying securities. Changes in the fair value of investments includes gains and losses on investments bought and sold, as well as held during the year. Purchases and sales of investments are recorded on the trade-date basis. Interest and dividend income is recorded on the accrual basis.

## NOTE E – <u>RETIREMENT PLANS – CONTINUED</u>

b) <u>Benefit Provisions</u>

<u>FFPP</u> – The plan covers all full-time firefighters effective on their date of hire. Normal retirement occurs at age 55 and 10 years of service or attainment of 25 years of service. Normal retirement benefit is 3.5% of the number of years of credited service multiplied by the average final compensation. A participant may retire early upon the completion of 10 years of credited service, and the accrued benefit will be reduced by 3% for each year before age 50 and 3% for each year between age 50 and normal retirement age.

Beginning October 1, 2002, each eligible participant who has met all plan requirements, or, if the participant is deceased, his or her spouse who is the participant's designated beneficiary, shall receive a monthly retiree health insurance subsidy payment equal to the number of years of creditable service, as provided in this subparagraph, completed at the time of retirement, multiplied by \$15; however, no eligible retiree or beneficiary may receive a subsidy payment of more than \$450 or less than \$50.

The balance transferred in from a previous defined contribution plan is the minimum benefit payable to respective firefighters.

Vesting of employer contributions occurs after 10 years of service, and immediately for all employee contributions.

<u>Death and Disability</u> – A service incurred disability benefit provides a monthly 10 year certain and life annuity equal to the larger of the monthly accrued benefit or 42% of Average Final Compensation, but offset as necessary to preclude the total participant's workers compensation disability benefit, and other District provided disability compensation from exceeding Average Final Compensation. A non-service incurred disability benefit is also available under the same criteria as noted above, but limited to 25% of Average Final Compensation.

# Pre-retirement death benefits

In the case of the death of a participant in the line of duty prior to retirement, a beneficiary will receive the greater of the participant's Monthly Accrued Benefit or 50% of the participant's salary payable for life. In the case of the death of a vested participant other than in the line of duty prior to retirement, a beneficiary will receive the participant's Monthly Accrued Benefit payable for 10 years beginning on the participant's early or normal retirement date. In the case of the death of a non-vested participant prior to retirement, a beneficiary will receive the participant's Accumulated Contributions in lieu of any other benefits payable from the plan.

# Deferred Retirement Option Program (DROP)

Available to participants who have attained normal retirement age. Individuals may participate in DROP for up to 96 months. Interest is credited on a participant's DROP account at the rate of 6.5% per annum. The DROP balance at September 30, 2019 is approximately \$890,900.

#### NOTE E – <u>RETIREMENT PLANS – CONTINUED</u>

#### b) <u>Benefit Provisions – Continued</u>

<u>GEPP</u> – The plan covers all full-time non-firefighters of the District effective on their date of hire. Normal retirement occurs at age 62 and 10 years of service or attainment of 30 years of service. Normal retirement benefit is 2.50% of the number of years of credited service multiplied by the average final compensation. A participant may retire early upon the completion of 10 years of credited service, and the accrued benefit will be reduced by 5% for each year prior to the normal retirement date. Benefits include COLA increases of 3%.

Beginning October 1, 2002, each eligible participant who has met the requirements, or, if the participant is deceased, his or her spouse who is the participant's designated beneficiary, shall receive a monthly retirement subsidy payment equal to the number of years of creditable service, as provided in this subparagraph, completed at the time of retirement, multiplied by \$15; however, no eligible retiree or beneficiary may receive a subsidy payment of more than \$450 or less than \$50.

Vesting of employer contributions occurs after 10 years of service, and immediately for all employee contributions.

<u>Death and Disability</u> – A member determined to be totally and permanently disabled who has at least 10 years of credited service (6 years if the participant was employed prior to March 11, 1997) prior to becoming totally and permanently disabled, will receive the greater of a monthly pension equal to 25% of average monthly salary at the time of disability or an amount equal to the accrued retirement benefit. Before 10 years (6 years if employed prior to March 11, 1997) of Credited Service, a member deemed to be totally and permanently disabled will receive a return of employee contributions. If a member dies prior to retirement in-the-line-of-duty, and is not vested, the beneficiary shall receive a return dies prior to retirement in-the-line-of-duty, but is vested, the beneficiary shall receive benefits otherwise payable to the member at the early or normal retirement date.

<u>Deferred Retirement Option Program (DROP)</u> – Available to participants who have attained normal retirement age. Individuals may participate in DROP for up to 60 months. Interest is credited on a participant's account at the rate of 6.5% per annum. The DROP balance at September 30, 2019 is approximately \$137,000.

#### **Contributions**

<u>FFPP</u> – Employer contributions are made on an actuarially determined basis. Per resolution 97–01, the District imposed a 1.85% excise tax on insurers' receipts of premiums collected within the District, which are used to partially fund the plan. Employees are required to contribute 3.5% of compensation on a pre-tax basis. Total actuarially required contributions were 38.52% of covered payroll, which includes State contributions received. Total employer contributions were \$2,612,470 on a covered payroll of \$5,372,667 for the year ended September 30, 2019. Additional contributions to the plan included the Casualty Insurance Premium Tax in the amount of \$446,405.

# b) <u>Benefit Provisions – Continued</u>

<u>GEPP</u> – Employee contributions are made on an actuarially determined basis. Employees are required to contribute 3.5% of compensation on a pre-tax basis. Total actuarially required contributions were 34.38% of covered payroll. Total employer contributions were \$184,689 on a covered payroll of \$392,111 for the year ended September 30, 2019.

# c) Plan Investments

Both of the District's pension plans assets are held with the Florida Municipal Pension Trust Fund (FMPTF) an agent multiple employer pension plan administered by the FMPTF Board of Trustees. The FMPTF issues a publicly available report that includes the combined financial statements of all plan members. Separate accounts are maintained for each employer group.

Both plans follow the investment policies of the FMPTF. The Master Trustees of the FMPTF have the exclusive authority and discretion to manage and control the assets of the FMPTF. The District has elected to participate in the FMPTF 60/40 Target Fund. The maximum target asset allocation for equities is 60%. The following was the adopted asset allocation policy as of September 30, 2019:

<u>Asset Class</u>	Total Allocation
Equities	
Large Cap	34%
Small to Mid Cap	11%
International	15%
Core Real Estate	10%
Fixed Income	
Core Bonds	1 5%
Core Plus	15%

All employee pension plans assets with the FMPTF are included in the trust's master Trust Fund. Employee pension plan assets of the defined benefit type are invested by the FMPTF through the Florida Municipal Investment Trust (FMIvT) for the benefit of the Participating Employers, Participating Employees and Beneficiaries. The FMIvT is a Local Government Investment Pool (LGIP) and, therefore, considered an external investment pool. The plans have a beneficial interest in shares in the FMIvT portfolios listed below. The plan's investment is the beneficial interest in the FMIvT portfolio, not the individual securities held within each portfolio.

# c) Plan Investments - Continued

As of September 30, 2019, the asset allocations for the various investment models were as follows:

	<u>Asset Allocation</u>
	<u>Model/Percentage</u>
	FFPP/GEPP
	6 <u>0/40</u>
Cash and Money Market	0.9%
FMIvT Broad Market High Quality Bond	14.4%
FMIvT Core Plus Fixed Income	14.3%
FMIvT Diversified Large Cap Equity	34.7%
FMIvT Diversified Small to Mid Cap Equity	11.5%
FMIvT International Equity	14.5%
FMIvT Core Real Estate Portfolio	9.7%
	100.0%

# Credit Risk

Credit risk exists when there is a possibility that the issuer or other counterparty to an investment may be unable to fulfill its obligations.

The FMIvT Broad Market High Quality Bond fund has a Fitch Rating of AAf/S4. The FMIvT Core Plus Fixed Income Fund and the equity portfolios are not rated.

#### Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value.

The FMIvT Broad Market High Quality Bond Fund has a modified duration of 5.31 years and a weighted average maturity of 6.43 years.

The FMIvT Core Plus Fixed Income Fund has a modified duration of 1.40 years and a weighted average maturity of 5.16 years.

# Foreign Currency Risk

Participating employer's investments in the FMIvT are not subject to foreign currency risk.

#### <u>Rate of Return</u>

For the year ended September 30, 2019 the annual money-weighted rate of return on Pension Plan Investments, net of pension plan investment expense, was 5.40% for the FFPP and 5.36% for the GEPP. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

d) <u>Net Pension Liability</u>

The components of the net pension liability of the District at September 30, 2019 were as follows:

	<u> </u>	<u> </u>
Total Pension Liability	\$ 49,831,499	\$ 3,601,873
Plan Fiduciary Net Position	<u>(46,751,170</u> )	(3,536,240)
Sponsors Net Pension Liability	<u>\$ 3,080,329</u>	<u>\$ 65,633</u>
Plan Fiduciary Net Position as a		
Percentage of Total Pension Liability	93.82%	98.18%

<b>FFPP</b> Balance as of September 30, 2018	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
	\$ 46,287,849	\$ (42,486,104)	\$ 3,801,745
Change due to: Service cost	1,617,727	-0-	1,617,727
Expected interest growth	3,312,446	(3,038,054)	274,392
Unexpected investment income	-0-	633,789	633,789
Demographic experience	585,076	-0-	585,076
Employer contributions	-0-	(3,061,579)	(3,061,579)
Employee contributions	-0-	(200,695)	(200,695)
Benefit payments & refunds	(1,318,886)	1,318,886	-0-
Administrative expenses	-0-	82,587	82,587
Changes in benefit terms	-0-	-0-	-0-
Assumption changes	(652,713)		(652,713)
Balance as of September 30, 2019	<u>\$ 49,831,499</u>	<u>\$ (46,751,170</u> )	<u>\$3,080,329</u>
<b>GEPP</b> Balance as of September 30, 2018	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balance as of September 30, 2018	\$ 3,509,304	\$ (3,230,261)	\$ 279,043
Change due to:			
Service cost	103,690	-0-	103,960
Expected interest growth	248,730	(230,412)	18,318
Unexpected investment income	-0-	49,224	49,224
Demographic experience	(197,589)	-0-	(197,589)
Employer contributions	-0-	(184,689)	(184,689)
Employee contributions	-0-	(14,925)	(14,925)
Benefit payments & refunds	(62,532)	62,532	-0-
Administrative expenses Changes in benefit terms	-0- -0-	12,291 -0-	12,291 -0-
Changes in Denenic terms	-0-	=0=	=0=

Balance as of September 30, 2019 <u>\$ 3,601,873</u> <u>\$ (3,536,240)</u>

Assumption changes

\_\_\_\_

\_\_\_\_

-0-

<u>\$ 65,633</u>

#### NOTE E - RETIREMENT PLANS - CONTINUED

#### e) Actuarial Assumptions

The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of October 1, 2018. The total pension liability was rolled-forward from the valuation date to the plan's fiscal year ending September 30, 2019, which is the measurement date. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement.

	FFPP	GEPP
Investment rate of return (2.77% for inflation)	7.00%	7.00%
Projected salary increases	4.50%	4.00%
COLA	None Assumed	3.00%

10% of eligible employees are assumed to retire at each of the three years prior to normal retirement age. 40% are assumed to retire at normal retirement age, 20% are assumed to retire at each of the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 50.

The FFPP used the sex-distinct rates set forth in the PP-2000 Blue Collar Mortality Table, with full generational improvements in mortality using Scale BB, as published by the Internal Revenue Service (IRS) for purposes of Internal Revenue Code (IRC) Section 430.

The GEPP used the sex-distinct rates set forth in the RP-2000 Combined Mortality Table, with full generational improvements in mortality using Scale BB, as published by the IRS for purposes of IRC section 430.

The long-term expected rate of return on pension plan investments was determined using a building-block in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included the pension plan's target asset allocation as of September 30, 2019 are summarized in the following table:

Asset Class	Long-Term Expected <u>Real Rate of Return</u>
Equities	
Large Cap	4.60%
Small Cap	5.50%
International	6.70%
Core Real Estate	5.00%
Fixed Income	
Core Bonds	1.60%
Multi-Sector	<u>2.10%</u>
Total or weighted arithmetic average	4.23%

# e) Actuarial Assumptions - Continued

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the District, calculated using the discount rate of 7.00%, as well 1% higher and 1% lower than the current rate:

	Current Discount			
	1% Decrease	Rate	1% Increase	
	6.00%	7.00%	8.00%	
FFPP Net Pension Liability	\$ 10,137,274	\$ 3,080,329	\$ (2,696,834)	
GEPP Net Pension Liability	\$ 528,543	\$ 65,633	\$ (320,255)	

f) <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of</u> <u>Resources Related to Pensions</u>

#### FFPP

For the year ended September 30, 2019 the District will recognize pension expense of \$3,063,961. At September 30, 2019 the Sponsor reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Balance as of September 30, 2018	\$ 8,481,025		\$	3,408,677
Change due to:				
Amortization payments		(2,300,077)		(1,010,127)
Investment gain/loss		633,789		-0-
Demographic gain/loss		585,076		-0-
Assumption changes		-0-		652,713
Total change		(1,081,212)		(357,414)
Balance as of September 30, 2019	\$	7,399,813	\$	3,051,263

# f) Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Continued

# FFPP – Continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Def	Deferred Outflows		erred Inflows
Year ended September 30:	0	of Resources		Resources
2020	\$	1,815,540	\$	1,010,126
2021	\$	1,815,540	\$	946,267
2022	\$	1,738,615	\$	530,488
2023	\$	1,328,958	\$	448,439
2024	\$	693,464	\$	107,354
Thereafter	\$	7,696	\$	8,589

# GEPP

For the year ended September 30, 2019 the District will recognize pension expense of \$238,717. At September 30, 2019 the Sponsor reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflow of Resources	
Balance as of September 30, 2018	\$	569,556	\$	218,460
Change due to:				
Amortization payments		(249,399)		(130,326)
Investment gain/loss		49,224		-0-
Demographic gain/loss		-0-		197,589
Assumption changes		-0-		-0-
Total change		(200,175)		67,263
Balance as of September 30, 2019	\$	369,381	\$	285,723

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Resources 212,851 118,992 27,694 9,844		erred Inflows Resources 130,325 118,160 37,238 -0-
\$ -0-	\$	-0-
\$ -0-	\$	-0-
	\$ 118,992 \$ 27,694 \$ 9,844	of Resources         of           \$         212,851         \$           \$         118,992         \$           \$         27,694         \$           \$         9,844         \$

The following financial statements present the combining statement of fiduciary net position and statement of changes in fiduciary net position by trust fund as of and for the year ended September 30, 2019:

# **Combining Statement of Fiduciary Net position**

	General Employees Pension Fund	Firefighter Pension Fund	Total Employee Pension Funds
ASSETS Investments Total Assets	<u>\$3,536,239</u> _ <b>3,536,239</b>	<u>\$ 46,829,732</u> _ <b>46,829,732</b>	<u>\$50,365,971</u> <b>50,365,971</b>
LIABILITIES			
<b>NET POSITION</b> Held in Trust for Pension Benefits	<u>\$    3,536,239</u>	<u>\$ 46,829,732</u>	<u>\$   50,365,971</u>

### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

# NOTE E - <u>RETIREMENT PLAN - CONTINUED</u>

# Combining Statement of Changes in Fiduciary Net Position

ADDITIONS	General Employees Pension Fund	Firefighter Pension Fund	Total Employee Pension Funds		
Contributions: Employer	\$ 184,689	\$ 2,612,470	\$ 2,797,159		
Plan members	14,925	200,695	215,620		
State contributions	-	446,405	446,405		
Total Contributions	199,614	3,259,570	3,459,184		
Investment Income: Net appreciation/(depreciation)	101 107	2 404 262	2 5 6 5 4 5 0		
in fair value of investments	181,187	2,404,263	2,585,450		
Less Investment Expense:	6,512	44,406	50,918		
Net Investment Income	174,675	2,359,857	2,534,532		
Total Additions	374,289	5,619,427	5,993,716		
DEDUCTIONS					
Benefits and distributions					
to participants	62,532	1,318,886	1,381,418		
Administrative expenses	5,778	38,180	43,958		
Total Deductions	68,310	1,357,066	1,425,376		
Change in Net Position	305,979	4,262,361	4,568,340		
Net Position – Beginning of year	3,230,260	42,567,371	45,797,631		
Net Position – End of year	\$ 3,536,239	\$ 46,829,732	\$ 50,365,971		

# NOTE F - <u>POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS</u>

The District's board of commissioners adopted a single-employer retiree health insurance policy, which became effective January 1, 2008, (the Plan). The policy provides eligible District personnel who retire from the District other post employment health benefits, (OPEB). All employees are eligible to participate in the Plan after reaching normal retirement age and receiving retirement benefits.

The District, under the authority established within the policy, may amend the Plan in whole or in part. The District's board of commissioners provides oversight of the OPEB Plan. The Plan is construed and governed by the laws of Florida, except as preempted by Federal law. During 2018, the District terminated the trust established by the Plan pursuant to Resolution 2008–1. All Plan assets were transferred to the fire fighters and general employee pension plans. Although the trust was terminated, the District allows retired employees to purchase health insurance through the District.

Membership in the Plan consisted of the following:	
Inactive employees or beneficiaries receiving benefits	3
Inactive employees entitled to, but	
not receiving benefits	0
Active plan members	<u>90</u>
Total	<u>93</u>

Retirees pay the full amount of premiums on a "pay-as-you-go" basis.

# Total OPEB Liability

5.00%

The District's total OPEB liability of \$3,723,375 was measured as of September 30, 2019 and was determined by an actuarial valuation as of October 1, 2018 and rolled forward to the measurement date of September 30, 2019.

#### Actuarial Assumptions and Other Inputs

The total OPEB liability in the October 1, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases Healthcare cost trend	3.00% per annum 7.50% for 2018/2019 decreasing .50% per year to
Defining share of	for 2023/2024 and later years
Retirees share of benefit related costs	100%

The discount rate was 3.58% per annum, based on S&P Municipal Bond 20-year High Grade Index.

Mortality rates were based on the sex-distinct PUB 2010 Mortality Table with full generational improvements in mortality using Scale MP-2017.

# NOTE F - OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PLAN - CONTINUED

#### Changes in the Total OPEB Liability

<u>Total OPEB Liability</u>
\$ 3,083,107
42,493
111,207
(37,364)
(38,838)
562,770
<u>\$ 3,723,375</u>

Changes in assumptions and other inputs reflect a change in the following:

- Discount rate changed to 3.58% from 3.64%
- Health care trends rate for 2018/2019 through 2023/2024 changed to 7.50% graded down by 0.50% per year to 5.00% for the 2023/2024 and later fiscal years. This is a change from 8.00% graded down to 5.00%.
- Mortality basis changed to PUB-2010 Mortality table with full generational improvements in mortality using Scale MP-2017. This is a change from RP-2000 Blue Collar Mortality table with full generational improvements using Scale BB used in the prior year.
- Implied subsidy at age 55 for 2018/2019 changed to \$232.20 for retiree and \$275 for retiree's spouse. This is a change from \$203.18 for retiree and \$250 for retiree's spouse in the prior year.

#### Sensitivity of the Total OPEB Liability to change in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1% point lower or 1% point higher than the current discount rate:

	1	% Decrease	Di	scount Rate	1% Increase
		(2.58%)		(3.58%)	 (4.58%)
Total OPEB Liability	\$	4,271,530	\$	3,723,375	\$ 3,263,450

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% point lower or 1% point higher than the current healthcare cost trend rates:

		Healthcare Cost	
	1% Decrease	Trend Rate	1% Increase
	(6.5% to 4%)	(7.5% to 5%)	(8.5% to 6%)
Total OPEB Liability	\$ 3,333,601	\$ 3,723,375	\$ 4,183,634

## NOTE F - OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PLAN - CONTINUED

# <u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>

For the year ended September 30, 2019, the District recognized OPEB expense of \$215,843. At September 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Defe	rred Outflows	Deferre	ed Inflows
	of	Resources	of Re	sources
Balance as of September 30, 2018	\$	363,647	\$	44,478
Change due to:				
Amortization payments		(119,687)		(18,706)
Demographic gain/loss		-0-		37,364
Assumption changes		562,770		-0-
Total change		443,083		18,658
Balance as of September 30, 2019	\$	806,730	\$	63,136

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Deferre	ed Outflows	Deferred	Inflows
Year ended September 30:	of Re	sources	of Res	<u>ources</u>
2020	\$	119,687	\$	18,706
2021	\$	119,687	\$	18,707
2022	\$	119,687	\$	6,047
2023	\$	119,687	\$	4,422
2024	\$	119,687	\$	4,422
Thereafter	\$	208,295	\$	10,832

# NOTE G - FAIR VALUE MEASUREMENTS

The District uses fair value measurements to record fair value adjustments to certain assets and liabilities. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is best determined based upon quoted market prices. However, in certain instances, there are no quoted market prices for certain assets or liabilities. In cases where quoted market prices are not available, fair values are based on estimates using present value or other valuation techniques. Those techniques are significantly affected by the assumptions used, including the discount rate and estimates of future cash flows. Accordingly, the fair value estimates may not be realized in an immediate settlement of the asset or liability.

Fair value measurements focus on exit prices in an orderly transaction (that is, not a forced liquidation or distressed sale) between market participants at the measurement date under current market conditions. If there has been a significant decrease in the volume and level of activity for the asset or liability, a change in valuation technique or the use of multiple valuation techniques may be appropriate. In such instances, determining the price at which willing market participants would

# NOTE G - FAIR VALUE MEASUREMENTS - CONTINUED

transact at the measurement date under current market conditions depends on the facts and circumstances and requires the use of significant judgement.

The three categories within the hierarchy are as follows:

Level 1: Quoted prices in active markets for identical assets and liabilities.

Level 2: Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly, including quoted prices for identical assets or liabilities in markets that are not active, interest rates and yield curves observable at commonly quoted intervals, implied volatilities, credit spreads, and market-corroborated inputs.

Level 3: Unobservable inputs shall be used to measure fair value to the extent that relevant observable inputs are not available, thereby allowing for situations in which there is little, if any, market activity for the asset or liability at the measurement date. Level 3 assets and liabilities include financial instruments whose value is determined using pricing models, discounted cash flows methodologies, or similar techniques, as well as instruments for which the determination of fair value requires significant management judgement.

The pension plans have the following recurring fair value measurements as of September 30:

	Se	ptember 30, 2019	Quoted Prices In Active Markets for Identical 30, Assets (Level 1)		Obs II	nificant Other ervable nputs evel 2)	Significant Unobservable Inputs (Level 3)		
Investments by fair value level:									
Mutual Funds and Short-Term									
Investments	\$	453,293	\$	453,293	\$	-0-	\$	-0-	
FMIvT Broad Market High Quality Bond		7,252,700		-0-	7,	252,700		-0-	
FMIvT Core Plus Fixed Income		7,202,334		-0-		-0-		7,202,334	
FMIvT Diversified Large Cap		17,476,992		-0-	17,	476,992		-0-	
FMIvT Diversified Small to Mid Cap Equity	/	5,792,087		-0-	5,	792,087		-0-	
FMIvT International Equity		7,303,066		-0-	7,	303,066		-0-	
FMIvT Core Real Estate		4,885,499		-0-		-0-		4,885,499	
Total Investments	\$	<u>50,365,971</u>	<u>\$</u>	453,293	<u>\$ 37,</u>	<u>824,845</u>	<u>\$</u>	12,087,833	

Investments held with Florida Municipal Investment Trust (FMIvT) are held in a Local Government Investment Pool (LGIP) which are classified as either Level 2 or Level 3. Level 2 investments are invested in funds or portfolios in which underlying asset values are based on quoted prices or market-corroborated inputs, however, the net asset value of the portfolio is not publicly quoted. FMIvT Core Plus Fixed Income is a fund classified as Level 3 since the shares of the funds are not publicly quoted and the underlying funds invest in a variety of financial instruments. FMIvT Core Real Estate is a fund classified as Level 3 since the shares are not publicly quoted and investment values are based on quarterly real estate appraisals.

# NOTE H – <u>RISK MANAGEMENT</u>

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. Settled claims from these risks have not exceeded commercial insurance coverage over the past three years.

# NOTE I - CONCENTRATIONS OF LABOR SUBJECT TO COLLECTIVE BARGAINING AGREEMENT

The District's professional firefighters, which represent a significant portion of the District's employees are represented by a union.

# NOTE J – <u>SUBSEQUENT EVENTS</u>

As of the date through which the District has evaluated events occurring subsequent to the balance sheet date, April 7, 2020, Management of the District is evaluating the risks associated with the Covid–19 pandemic. Management of the District is in the process of implementing risk mitigation as to the risk of impact, if any, of Covid–19 related to all aspects of the District's business transactions and human interaction within and outside of the District. However, the District cannot at this time, make a determination on the ultimate impacts of the Covid–19 pandemic.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL-GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET FAVORABLE (UNFAVORABLE)
REVENUES				
Tax assessments	\$ 15,414,050	\$ 15,414,050	\$ 15,614,956	\$ 200,906
Operating grants	675,344	675,344	659,309	(16,035)
Interest	90,000	90,000	62,921	(27,079)
Miscellaneous	146,980	146,980	324,771	177,791
Charges for services	43,500	43,500	44,685	1,185
Total Revenues	16,369,874	16,369,874	16,706,642	336,768
EXPENDITURES				
Current:				
Personal service	13,768,828	13,768,828	13,721,936	46,892
Operating	1,522,627	1,522,627	1,450,112	72,515
Debt service	883,385	883,385	1,013,212	(129,827)
Capital outlay	944,565	944,565	414,541	530,024
Total Expenditures	17,119,405	17,119,405	16,599,801	519,604
Excess of Revenues Over (Under) Expenditures	(749,531)	(749,531)	106,841	856,372
OTHER FINANCING SOURCES				
Loan proceeds	-	-	694,657	694,657
Transfers in	625,000	625,000	400,000	(225,000)
Total Other Financing Sources	625,000	625,000	1,094,657	469,657
Net Change in Fund Balances	(124,531)	(124,531)	1,201,498	1,326,029
FUND BALANCE – Beginning	5,269,990	5,269,990	5,269,990	
FUND BALANCE – Ending	\$ 5,145,459	\$ 5,145,459	\$ 6,471,488	\$ 1,326,029

# <u>Note 1 – Budgetary Basis</u>

The general fund budget is presented on a basis consistent with U.S. generally accepted accounting principles.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – CAPITAL PROJECTS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	-	RIGINAL BUDGET		FINAL BUDGET	/	ACTUAL	VARIANCE WITH FINAL BUDGET FAVORABLE (UNFAVORABLE				
REVENUES	¢	100.000	¢	100 000	¢	211 004	\$	211.004			
Impact fees Interest	\$	100,000 650	\$	100,000 650	\$	311,864 5,465	2	211,864 4,815			
interest		030		010		5,705		7,015			
Total Revenues		100,650		100,650		317,329		216,679			
EXPENDITURES											
Operating		-		-		6		(6)			
Capital outlay		_		-		_		_			
Total Expenditures						6		(6)			
Excess of Revenues Over (Under) Expenditures		100,650		100,650		317,323		216,673			
OTHER FINANCING SOURCES (USES) Transfers out						(400,000)		(400,000)			
Net Change in Fund Balance		100,650		100,650		(82,677)		(183,327)			
FUND BALANCES – Beginning		435,297		435,297		435,297					
FUND BALANCES – Ending	\$	535,947	\$	535,947	\$	352,620	\$	(183,327)			

# Note 1 - Budgetary Basis

The capital projects fund budget is presented on a basis consistent with U.S. generally accepted accounting principles.

#### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS FIREFIGHTERS RETIREMENT PLAN LAST 5 FISCAL YEARS \*

		2015	 2016	 2017	 2018	 2019
Total Pension Liability						
Service cost	\$	747,705	\$ 1,229,781	\$ 1,378,414	\$ 1,483,450	\$ 1,617,727
Expected interest growth		2,454,433	1,832,081	2,614,817	2,908,506	3,312,446
Demographic experience		53,998	577,969	674,713	935,094	585,076
Benefit payments & refunds		(1,223,598)	(680,847)	(739,639)	(1,152,043)	(1,318,886)
Assumption changes		(3,275,125)	8,117,345	1,677,426	-	(652,713)
Net change in Total Pension Liability		(1,242,587)	11,076,329	5,605,731	4,175,007	3,543,650
Total Pension liability – Beginning		26,673,369	25,430,782	36,507,111	42,112,842	46,287,849
Total Pension liability - Ending	\$	25,430,782	\$ 36,507,111	\$ 42,112,842	\$ 46,287,849	\$ 49,831,499
Plan fiduciary net position						
Exepected interest growth	\$	2,394,202	\$ 1,919,835	\$ 2,196,887	\$ 2,664,147	\$ 3,038,054
Unexpected investment income		(2,422,677)	319,309	2,078,877	281,903	(633,789)
Employer contributions		1,836,541	2,123,606	2,537,622	3,938,097	3,061,579
Employee contributions		152,860	162,048	170,272	191,645	200,695
Benefit payments & refunds		(1,280,101)	(680,847)	(739,639)	(1,152,043)	(1,318,886)
Adminsitrative expenses		(63,768)	(64,657)	(64,794)	(65,334)	(82,587)
Net change in plan fiduciary net position		617,057	 3,779,294	6,179,225	5,858,415	4,265,066
Plan fiduciary net position – Beginning		26,052,113	26,669,170	30,448,464	36,627,689	42,486,104
Plan fiduciary net position – Ending	\$	26,669,170	\$ 30,448,464	\$ 36,627,689	\$ 42,486,104	\$ 46,751,170
Net Pension liability	\$	(1,238,388)	\$ 6,058,647	\$ 5,485,153	\$ 3,801,745	\$ 3,080,329
Plan fiduciary net position as a percentage						
of the total pension liability		104.87%	83.40%	86.98%	91.79%	93.82%
Covered-employee payroll	\$	4,067,897	\$ 4,221,200	\$ 4,470,500	\$ 4,785,662	\$ 5,372,667
Net pension liability as a percentage of covere employee payroll	ed-	-30.44%	143.53%	122.70%	79.44%	57.33%

#### \* Available years

Notes to Schedule:

Benefit changes: There were no changes in benefits since the prior measurement date.

Changes of assumptions: There were no changes in assumptions since the prior measurement date.

#### SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS GENERAL EMPLOYEES RETIREMENT PLAN LAST 5 FISCAL YEARS \*

		2015	 2016	2017	 2018	 2019
Total Pension Liability						
Service cost	\$	60,938	\$ 104,615	\$ 105,131	\$ 101,348	\$ 103,960
Expected interest growth		175,442	132,982	184,633	221,216	248,730
Demographic experience		(47,655)	31,751	15,274	155,186	(197,589)
Benefit payments & refunds		(51,327)	(44,192)	(45,355)	(53,737)	(62,532)
Assumption changes		(212,047)	521,628	257,123	-	-
Net change in Total Pension Liability		(74,649)	746,784	516,806	424,013	92,569
Total Pension liability – Beginning		1,896,350	1,821,701	2,568,485	3,085,291	3,509,304
Total Pension liability – Ending	\$	1,821,701	\$ 2,568,485	\$ 3,085,291	\$ 3,509,304	\$ 3,601,873
Plan fiduciary net position						
Exepected interest growth	\$	178,762	\$ 145,655	\$ 167,671	\$ 203,353	\$ 230,412
Unexpected investment income		(182,740)	24,574	152,474	12,486	(49,224)
Employer contributions		143,992	161,687	205,151	265,758	184,689
Employee contributions		15,608	16,611	15,690	14,460	14,925
Benefit payments & refunds		(43,062)	(44,192)	(45,355)	(53,737)	(62,532)
Adminsitrative expenses		(9,002)	 (9,826)	 (10,531)	 (11,370)	 (12,291)
Net change in plan fiduciary net position		103,558	294,509	485,100	430,950	305,979
Plan fiduciary net position – Beginning		1,916,144	2,019,702	2,314,211	2,799,311	3,230,261
Plan fiduciary net position – Ending	\$	2,019,702	\$ 2,314,211	\$ 2,799,311	\$ 3,230,261	\$ 3,536,240
Net Pension liability	\$	(198,001)	\$ 254,274	\$ 285,980	\$ 279,043	\$ 65,633
Plan fiduciary net position as a percentage						
of the total pension liability		110.87%	90.10%	90.73%	92.05%	98.18%
Covered-employee payroll	\$	375,841	\$ 429,316	\$ 424,163	\$ 383,968	\$ 392,111
Net pension liability as a percentage of covere employee payroll	d-	-52.68%	59.23%	67.42%	72.67%	16.74%

#### \* Available years

#### Notes to Schedule:

Benefit changes: There were no changes in benefits since the prior measurement date.

Changes of assumptions: There were no changes in assumptions since the prior measurement date.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF CONTRIBUTIONS FIREFIGHTERS RETIREMENT PLAN LAST 5 FISCAL YEARS \*

	2015	 2016	2017		2018		2019
Actuarially determined contribution	\$ 1,843,933	\$ 2,286,726	\$	2,667,433	\$	2,615,127	\$ 2,208,787
Contributions in relation to the actuarially determined contribution	 1,836,541	 2,123,606		2,537,622		3,938,097	 3,061,579
	\$ 7,392	\$ 163,120	\$	129,811	\$	(1,322,970)	\$ (852,792)
Contribution deficiency (excess)			_				
Covered-employee payroll	\$ 4,067,897	\$ 4,221,200	\$	4,470,500	\$	4,785,662	\$ 5,372,667
Contributions as a percentage of covered- employee payroll	45.15%	50.31%		56.76%		82.29%	56.98%

Valuation Date: Measurement Date:	10/01/2018 9/30/2019
Actuarially determined contribution in which contributions are reported.	rates are calculated as of October 1, prior to the end of the fiscal year
Actuarial assumptions	
Discount rate:	7.00% per annum (2.77% per annum is attributable to long-term inflation): this rate was used to discount all future benefit payments.
Salary increases:	4.50% per annum
Cost-of-living increases:	None assumed
Mortality basis:	Sex-distinct rates set forth in the RP-2000 Blue Collar Mortality Table Scale BB, with full generational improvements in mortality.
Retirement:	10% are assumed to retire at each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire at each of the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 50.
Other decrements:	Assumed employment termination is based on gender, age, and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between 8 and 10 years of service; for participants with at least 10 years of service, termination rates range from 4.28% for males and 5.41% for females at age 25 to 0.00% at age 55. Assumed disability is based on gender and age and ranges from 0.067% for males and 0.040% for females at age 25 to 1.00% for males and 0.84% for females at age 55.
Non-investment expenses:	Liabilities have been loaded by 1.00% to account for non-investment expenses.
Future contributions:	Contributions from the employer and employees are assumed to be made as legally required.
Changes:	Since the prior measurement date, the mortality basis was changed from the RP-2000 Combined Mortality Table to the RP-2000 Blue Collar Mortality Table, both with full generational improvements in mortality using Scale BB.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF CONTRIBUTIONS GENERAL EMPLOYEES RETIREMENT PLAN LAST 5 FISCAL YEARS \*

	2015		2016		2017		2018		2019
Actuarially determined contribution	\$	131,597	\$	169,387	\$	209,846	\$	265,758	\$ 146,609
Contributions in relation to the actuarially determined contribution		143,992		161,687		205,151		265,758	 184,689
	\$	(12,395)	\$	7,700	\$	4,695	\$	-	\$ (38,080)
Contribution deficiency (excess)									
Covered-employee payroll	\$	375,841	\$	429,316	\$	424,163	\$	383,968	\$ 392,111
Contributions as a percentage of covered- employee payroll		38.31%		37.66%		48.37%		69.21%	47.10%

Valuation Date: Measurement Date:	10/01/2018 9/30/2019
Actuarially determined contribution in which contributions are reported.	rates are calculated as of October 1, prior to the end of the fiscal year
Actuarial assumptions	
Discount rate:	7.00% per annum (2.77% per annum is attributable to long-term inflation): this rate was used to discount all future benefit payments.
Salary increases:	4.00% per annum
Cost-of-living increases:	3.00% per annum for all benefits other than the health supplement.
Mortality basis:	Sex-distinct rates set forth in the RP-2000 Combined Mortality Table Scale BB, with full generational improvements in mortality.
Retirement:	10% are assumed to retire at each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire at each of the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 50.
Other decrements:	<ul> <li>Assumed employment termination is based on gender, age, and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between 8 and 10 years of service; for participants with at least 10 years of service, termination rates range from 4.28% for males and 5.41% for females at age 25 to 0.00% at age 55.</li> <li>Assumed disability is based on gender and age and ranges from 0.067% for males and 0.040% for females at age 25 to 1.00% for males and 0.84% for females at age 55.</li> </ul>
Non-investment expenses:	Liabilities have been loaded by 2.50% to account for non-investment expenses.
Future contributions:	Contributions from the employer and employees are assumed to be made as legally required.

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF INVESTMENT RETURNS FIREFIGHTERS RETIREMENT PLAN LAST 5 FISCAL YEARS \*

# Annual money-weighted rate of return, net of investment expense

# September 30,

, )

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF INVESTMENT RETURNS GENERAL EMPLOYEES RETIREMENT PLAN LAST 5 FISCAL YEARS \*

# Annual money-weighted rate of return, net of investment expense

# September 30,

)%
%
4%
%
%

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULED OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS LAST 3 FISCAL YEARS \*

	 2017 2018			 2019	
Total OPEB Liability					
Service cost	\$ 15,722	\$	19,306	\$ 42,493	
Expected interest growth	116,150		94,067	111,207	
Demographic experience	-		-	(37,364)	
Benefit payments & refunds	(10,842)		(23,695)	(38,838)	
Assumption changes	-		416,734	562,770	
Net change in Total OPEB Liability	 121,030		506,412	640,268	
Total OPEB liability – Beginning	2,455,665		2,576,695	3,083,107	
Total OPEB liability – Ending	\$ 2,576,695	\$	3,083,107	\$ 3,723,375	
Plan fiduciary net position					
Exepected interest growth	\$ (68,540)	\$	(37,854)	\$ -	
Unexpected investment income	(63,306)		(8,117)	-	
Benefit payments & refunds	-		1,140,471	-	
Adminsitrative expenses	5,874		13,496	-	
Net change in plan fiduciary net position	 (125,972)		1,107,996	_	
Plan fiduciary net position – Beginning	(982,024)		(1,107,996)	-	
Plan fiduciary net position – Ending	\$ (1,107,996)	\$	_	\$ -	
Net OPEB liability	\$ 1,468,699	\$	3,083,107	\$ 3,723,375	
Covered-employee payroll	\$ 5,209,825	\$	5,209,825	\$ 5,764,778	
Total OPEB liability as a percentage of covered-					
employee payroll	28.19%		59.18%	64.59%	

#### \* Available years

#### Notes to Schedule:

There are no assets accumulated in a trust that meets the criteria in GASB Statement No. 75, paragraph 4 to pay related benefits.

Changes of assumptions: The discount rate was changed from 3.64% to 3.58% since the prior measurement date. The trend rates for 2018/2019 through 2022/2023 were changed from 7.00% graded down to 5.00%, to 7.50% graded down to 5.50%. The implied subsidy at age 55 for the 2018/2019 fiscal year was increased from \$203.18 for the retiree and \$232.20 for the retiree's spouse to \$250 for the retiree and \$275 for the retiree's spouse. The mortality basis was changed from the RP-2000 Mortality Table with generational improvements in mortality using Scale BB to the PUB-2010 Mortality Table with generational improvements in mortality using Scale MP-2017.

OTHER SUPPLEMENTAL INFORMATION

# SOUTHERN MANATEE FIRE AND RESCUE DISTRICT SCHEDULE OF OPERATING EXPENDITURES – BUDGET TO ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

		BUDGET		ACTUAL	FA	VARIANCE FAVORABLE (UNFAVORABLE)			
Personal Services Expenditures	¢	7 0 2 0 0 0 2	¢	7 000 000	¢				
Wages	\$	7,938,902	\$	7,966,988	\$	(28,086)			
Insurance – health, disability,		2 1 2 2 7 1		2 115 270		68,501			
and workers' compensation		2,183,771		2,115,270		,			
Retirement and OPEB		2,783,430		2,812,390		(28,960)			
Payroll taxes		607,500		589,038		18,462			
Uniforms and protective gear		255,225		238,250		16,975			
Total Personal Service Expenditures	\$	13,768,828	\$	13,721,936	\$	46,892			
Operating Expenditures									
Information technology	\$	160,328	\$	152,526	\$	7,802			
Travel and training		72,060		84,441		(12,381)			
Repairs and maintenance		225,607		261,666		(36,059)			
Professional fees		100,758		67,922		32,836			
Fuel		65,610		55,011		10,599			
Supplies		105,795		83,898		21,897			
Other operating expenses		85,649		57,802		27,847			
Fees, collector and appraiser		483,425		471,083		12,342			
Utilities		78,681		77,392		1,289			
General insurance		144,714		138,371		6,343			
Total Operating Expenditures	\$	1,522,627	\$	1,450,112	\$	72,515			

**OTHER AUDITOR'S REPORTS** 



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Commissioners Southern Manatee Fire and Rescue District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Southern Manatee Fire and Rescue District (the District) as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated April 7, 2020.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we considered to be material weaknesses. However, material weaknesses may exist that have not been identified.

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# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christophen, Suth, Leonad, Bristow + Stanell, P.A.

CHRISTOPHER SMITH, LEONARD, BRISTOW & STANELL, P.A.

April 7, 2020 Bradenton, Florida



# MANAGEMENT LETTER

Board of Commissioners Southern Manatee Fire and Rescue District

We have audited the financial statements of the Southern Manatee Fire and Rescue District, (the District), as of and for the fiscal year ended September 30, 2019, and have issued our report thereon dated April 7, 2020.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

#### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated April 7, 2020 should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not Southern Manatee Fire and Rescue District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the Southern Manatee Fire and Rescue District, was not in a state of financial emergency and as a result, did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

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Pursuant to Sections 10.554(1)(i)5.b and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the Southern Manatee Fire and Rescue District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

# Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

# Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than those specified parties.

Christople, Suth, Lourand, Bristow + Stanell, P.4.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

April 7, 2020 Bradenton, Florida



INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

Board of Commissioners Southern Manatee Fire and Rescue District Manatee County, Florida

We have examined the Southern Manatee Fire and Rescue District's compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2019. Management of the District is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds for the year ended September 30, 2019.

This report is intended solely for the information and use of the District and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Christopher, Sath, Lonard, Bristow + Stanell, P. 4.

CHRISTOPHER, SMITH, LEONARD, BRISTOW & STANELL, P.A.

April 7, 2020 Bradenton, Florida

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