### COMMUNITY REDEVELOPMENT AGENCY OF THE CITY OF WINTER HAVEN, FLORIDA (A COMPONENT UNIT OF THE CITY OF WINTER HAVEN, FLORIDA)

**FINANCIAL STATEMENTS** 

FISCAL YEAR ENDED SEPTEMBER 30, 2020

### COMMUNITY REDEVELOPMENT AGENCY OF THE CITY OF WINTER HAVEN, FLORIDA (A COMPONENT UNIT OF THE CITY OF WINTER HAVEN, FLORIDA) TABLE OF CONTENTS

INDEPENDENT AUDITORS' REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	4
BASIC FINANCIAL STATEMENTS	
STATEMENT OF NET POSITION	9
STATEMENT OF ACTIVITIES	10
BALANCE SHEET – GENERAL FUND	11
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND	12
NOTES TO FINANCIAL STATEMENTS	13
COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GENERAL FUND	22
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	23
MANAGEMENT LETTER	25
INDEPENDENT ACCOUNTANTS' REPORT	27
INDELENDENT ACCOUNTANTO INC. OIL	21



### INDEPENDENT AUDITORS' REPORT

Board of Directors Community Redevelopment Agency of the City of Winter Haven, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the general fund of the Community Redevelopment Agency of the City of Winter Haven, Florida (CRA), a component unit of the City of Winter Haven, Florida as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the CRA's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



Board of Directors Community Redevelopment Agency of the City of Winter Haven, Florida

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of the CRA as of September 30, 2020, and the respective changes in financial position and budgetary comparison for the general fund thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the CRA's basic financial statements. The combining schedule of revenues, expenditures, and changes in fund balances – general fund (combining schedule) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Board of Directors Community Redevelopment Agency of the City of Winter Haven, Florida

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 30, 2021, on our consideration of the CRA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the CRA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the CRA's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Winter Haven, Florida March 30, 2021

As management of the Community Redevelopment Agency of the City of Winter Haven, Florida (CRA), we offer the readers of the CRA's basic financial statements this narrative overview and analysis of the financial activities of the CRA for the year ended September 30, 2020. We encourage readers to consider the information presented here in conjunction with the CRA's financial statements.

### **Financial Highlights**

- The assets of the CRA exceeds its liabilities as of September 30, 2020 by \$1,334,030 (Net Position).
- The CRA's total assets as of September 30, 2020 were \$1,520,238.
- The CRA's total revenue was \$2,527,184, consisting primarily of CRA Incremental Tax Revenue.
- The CRA's total expenses came to \$2,157,059.
- The increase in net position was \$370,125.

### **Overview of Financial Statements**

This discussion and analysis is intended to serve as an introduction to the CRA's basic financial statements. The CRA's basic financial statements comprise three components: government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the CRA's finances using the accrual basis of accounting. The CRA's government-wide financial statements include the following:

- Statement of Net Position reports the CRA's assets, deferred outflow of resources, liabilities, deferred inflows of resources and net position at the end of the fiscal year and provides information about the nature and amounts of investment of resources and obligations to creditors.
- Statement of Activities reports the results of activity over the course of the fiscal year. It details
  the costs associated with operating the CRA and how those costs were funded. It also provides
  an explanation of the change in net position from the previous fiscal year-end to the current
  fiscal year-end.
- The basic financial statements also include notes that provide required disclosures and other information necessary to gather the full meaning of the material presented in the statements.

The analysis of net position, revenue, and expenses are detailed and provide a comprehensive portrayal of financial conditions and related trends. The analysis includes all assets and liabilities using the accrual basis of accounting. Accrual accounting is similar to the accounting used by most private sector companies. Accrual accounting recognizes revenue and expenses when earned or incurred regardless of when cash is received or paid.

Our analysis presents the CRA's net position, which can be thought of as the difference between what the CRA owns (assets) and what the CRA owes (liabilities). The net position analysis will allow the reader to measure the health or financial position of the CRA. The CRA's net position consists of restricted net position that can only be spent for specific purposes because of constraints imposed by external sources (such as grantors, bondholders, and higher levels of government), or imposed by constitutional provisions or enabling legislation.

Over time, significant changes to the CRA's net position are an indicator of whether its financial health is improving or deteriorating. To fully assess the financial health of any CRA, the reader must also consider other nonfinancial factors such as fluctuations in the local economy and fluctuations in fuel prices.

The government-wide financial statements can be found on pages 9 - 10 of this report.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The CRA, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The CRA is accounted for as a governmental fund.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions.

The CRA adopts an annual appropriated budget. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with the budget.

The governmental fund financial statements can be found on pages 11 – 12 of this report

### **Notes to the Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-Wide Financial Analysis**

### **Summary of Net Position:**

	 2020	2019
ASSETS Current Assets	\$ 1,520,238	\$ 1,154,863
LIABILITIES Total Liabilities	 186,208	 190,958
Net Position Restricted for Community Redevelopment	\$ 1,334,030	\$ 963,905

Assets increased \$365,375 from the prior year, while liabilities decreased by \$4,750 from the prior year. There was an increase in net position of \$370,125 in the current year.

### **Summary of Revenues, Expenses, and Changes in Net Position:**

	2020		2019	
REVENUES				
Taxes	\$	2,492,586	\$ 2,286,881	
Investment Income		26,198	30,059	
Rents		8,400	5,475	
Total Revenues		2,527,184	 2,322,415	
EXPENSES				
Economic Development		2,157,059	1,641,582	
Total Expenses		2,157,059	1,641,582	
CHANGE IN NET POSITION		370,125	680,833	
Net Position - Beginning of Year		963,905	 283,072	
NET POSITION - END OF YEAR	\$	1,334,030	\$ 963,905	

In fiscal year 2020, total revenue was \$2,527,184, while total expenses were \$2,157,059. This resulted in a positive change in net position of \$370,125.

The taxable value of property located within the two CRA Districts increased \$15,525,871 in fiscal year 2020 resulting in Ad Valorem proceeds increasing \$205,705 over the previous year. Other miscellaneous revenues decreased \$936 for a total fiscal year 2020 revenue increase of \$204,769.

Expenses increased \$515,477 in fiscal year 2020 due largely to increased expenses for contributions toward the City's capital projects. A comparison of expenses by category is as follows:

	2020	2019		Difference
Contributions to the City's Capital Projects Community Involvement	\$ 823,729 145,000	\$ 493,000 45,000	\$	330,729 100,000
Contributions to the City's Debt Service Other	806,802 381,528	755,388 348,194		51,414 33,334
Total Expenses	\$ 2,157,059	\$ 1,641,582	\$	515,477

### **Governmental Fund Financial Analysis**

### **General Fund**

The general fund reported ending fund balance of \$1,334,030, an increase of \$370,125 over the prior year. The entire fund balance is restricted for community redevelopment. The changes in general fund activity are discussed in the government-wide analysis above.

### **General Fund Budgetary Highlights**

The General Fund budget to actual statement is presented in the basic financial statements. The schedule shows the original adopted budget, the final budget, actual results, and the positive or negative variance between the final budget and actual results. After the original budget is approved, it may be amended for various reasons such as unanticipated revenues, unforeseen expenditures, or new grant awards. There were no amendments to the budget in the current year.

- The actual net change in the fund balance of the General Fund compared to the final budget was a positive variance of \$1,346,609 million.
- General Fund revenues were \$3,170 less than the final budgeted amount.
- Actual expenditures in the General Fund were \$1,349,779 less than the final budget. Significant variances are due to other projects that were budgeted but did not occur in the current year.

### **Economic Factors and Next Year's Budget and Rates**

The Community Redevelopment Agency of the City of Winter Haven, Florida (CRA) is reported as a blended component unit of the City of Winter Haven. Its annual budget was approved on September 15, 2020. The following factors were considered in preparing the CRA's budget for the 2021 fiscal year:

- The City of Winter Haven is the second largest city (17 cities total) in Polk County.
- An economic forecast estimates the City's population growth to be 4.6% per year for the remainder of the decade.
- Property values are forecast to increase by 8.5% in fiscal year 2021.

### **Requests for Information**

This financial report is designed to provide a general overview of the CRA's finances for all those with an interest. Questions concerning any of the information provided on this report or requests for additional information should be addressed as follows:

Calvin T. Bowen
Finance Director
Community Redevelopment Agency
of the City of Winter Haven, Florida
551 Third St NW
Winter Haven, Florida 33881.

### COMMUNITY REDEVELOPMENT AGENCY OF THE CITY OF WINTER HAVEN, FLORIDA (A COMPONENT UNIT OF THE CITY OF WINTER HAVEN, FLORIDA) STATEMENT OF NET POSITION SEPTEMBER 30, 2020

ASSETS	
Cash and Investments	\$ 1,503,512
Accounts Receivable, Net	452
Prepaid Items	16,274
Total Assets	1,520,238
LIABILITIES	
Accounts Payable	181,834
Accrued Liabilities	4,374
Total Liabilities	186,208
NET POSITION	
Restricted for Community Redevelopment	1,334,030
Total Net Position	\$ 1,334,030

## COMMUNITY REDEVELOPMENT AGENCY OF THE CITY OF WINTER HAVEN, FLORIDA (A COMPONENT UNIT OF THE CITY OF WINTER HAVEN, FLORIDA) STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2020

EXPENSES Economic Development	\$ 2,157,059
PROGRAM REVENUES Rents	 8,400
NET REVENUE	(2,148,659)
GENERAL REVENUES Taxes Investment Income Total General Revenues	2,492,586 26,198 2,518,784
CHANGE IN NET POSITION	370,125
Net Position - Beginning of Year	 963,905
NET POSITION - END OF YEAR	\$ 1,334,030

# COMMUNITY REDEVELOPMENT AGENCY OF THE CITY OF WINTER HAVEN, FLORIDA (A COMPONENT UNIT OF THE CITY OF WINTER HAVEN, FLORIDA) BALANCE SHEET GENERAL FUND SEPTEMBER 30, 2020

ASSETS		
Cash and Investments	\$	1,503,512
Accounts Receivables, Net		452
Prepaid Items		16,274
Total Assets	\$	1,520,238
LIABILITIES AND FUND BALANCE		
Liabilities:		
Accounts Payable	\$	181,834
Accrued Liabilities		4,374
Total Liabilities		186,208
Fund Balance:		
Nonspendable		16,274
Restricted for Community Redevelopment		1,317,756
Total Fund Balance		1,334,030
Total Liabilities and Fund Balance	_\$	1,520,238

# COMMUNITY REDEVELOPMENT AGENCY OF THE CITY OF WINTER HAVEN, FLORIDA (A COMPONENT UNIT OF THE CITY OF WINTER HAVEN, FLORIDA) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL GENERAL FUND YEAR ENDED SEPTEMBER 30, 2020

	Bu	dget	Variance With Final Budget Positive	
	Original	Final	Actual	(Negative)
REVENUES				
Taxes	\$ 2,497,354	\$ 2,497,354	\$ 2,492,586	\$ (4,768)
Miscellaneous:				
Rents	2,000	2,000	8,400	6,400
Investment Income	31,000	31,000	26,198	(4,802)
Total Revenues	2,530,354	2,530,354	2,527,184	(3,170)
EXPENDITURES				
Current:				
Economic Development:				
Downtown Community Redevelopment Area:				
Personnel Expenditures	121,497	121,497	53,917	67,580
Operating Expenditures	100,250	100,250	120,185	(19,935)
Capital Projects of the City	1,597,719	1,597,719	-	1,597,719
Economic Development	200,000	200,000	331,010	(131,010)
Payments to the City's General Fund	806,802	806,802	806,802	-
Payments to the City's Construction Fund	-	-	477,719	(477,719)
Payments to the City's Transportation Fund	-	-	15,000	(15,000)
Other Expenditures	136,089	136,089	136,127	(38)
Florence Villa Community Redevelopment Area:				-
Personnel Expenditures	56,441	56,441	20,840	35,601
Operating Expenditures	17,600	17,600	953	16,647
Capital Projects of the City	288,407	288,407	-	288,407
Payments to the City's General Fund	105,816	105,816	105,816	-
Payments to the City's Dark Fiber Fund	50,000	50,000	50,000	-
Payments to the City's Transportation Fund	-	-	15,000	(15,000)
Other Expenditures	26,217	26,217	23,690	2,527
Total Expenditures	3,506,838	3,506,838	2,157,059	1,349,779
NET CHANGE IN FUND BALANCE	(976,484)	(976,484)	370,125	1,346,609
Fund Balance - Beginning of Year	963,905	963,905	963,905	
FUND BALANCE - END OF YEAR	\$ (12,579)	\$ (12,579)	\$ 1,334,030	\$ 1,346,609

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### **Reporting Entity**

The Community Redevelopment Agency of the City of Winter Haven, Florida (CRA), a component unit of the City of Winter Haven, was established by City Resolution No. R-00-7 on March 13, 2000, as authorized by Chapter 163, Florida Statutes, to grow and develop the City of Winter Haven. Its mission is to prevent and eliminate slum and blighted conditions within the community and to foster and promote community redevelopment activities in two designated areas: Downtown and Florence Villa. The CRA is governed by a board of seven members, including the five current City of Winter Haven (City) City Commissioners and two City residents. Management of the City has operational responsibility for the CRA. The CRA is considered to be a blended component unit in the City's Comprehensive Annual Financial Report.

As required by accounting principles generally accepted in the United States of America, these financial statements present the CRA and component units for which the CRA is financially accountable. The application of these criteria provides for identification of any entities for which the CRA is financially accountable and other organizations that the nature and significance of their relationship with the CRA are such that exclusion would cause the CRA's basic financial statements to be misleading or incomplete. Based on the application of these criteria, the CRA has determined that there are no component units.

### **Basis of Presentation**

The accounts of the CRA are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Currently, the CRA has only one fund, the General Fund. The General Fund is a major fund and is the operating fund of the CRA. It is used to account for all financial resources and expenditures.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on activities of the CRA. The CRA reports only governmental activities; it does not have any business-type activities.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Government-Wide and Fund Financial Statements**

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues consist of charges for services, grants and contributions that are restricted to meeting an operational or capital requirement of a particular function. Payments received from taxes, insurance proceeds and other items not properly included as program revenues are reported as general revenues.

Separate financial information is provided for the governmental fund.

### Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the CRA considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

### **Budgets and Budgetary Data**

The Following are the procedures in establishing the budget:

The CRA's executive director prepares the annual fiscal operating budget. The proposed budget is then presented to the CRA's board of directors for changes and final approval. Once adopted, the budget serves as legal authorization for expenditures.

Formal budgetary integration is employed as a management control device during the year for all governmental fund types. Budgets for the general fund are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP). All appropriations lapse at the close of the fiscal year.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Incremental Property Tax Revenue**

The CRA's primary source of revenue is tax-increment funding. This revenue is computed by applying the respective tax rates for the City and Polk County (County) multiplied by the increased value of property tax located within the boundaries of the redevelopment areas of the CRA in excess of the base property value.

The tax levy is established prior to October 1 of each year and the Polk County Property Appraiser incorporates the millages established by the City and County into the total tax levy. All property is reassessed according to its fair value on January 1 of each year. All taxes are due and payable on November 1 (levy date) of each year or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January, and 1% in the month of February. The taxes paid in March are without discount.

Delinquent taxes on real property bear interest of up to 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. Unsold certificates are held by the County.

### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaids are expensed during the periods benefited.

### **Fund Balances**

Governmental fund equity is classified as fund balance. The following classifications describe the relative strength of the spending constraints:

<u>Nonspendable</u> – Amounts that are (a) not in spendable form, or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash (such as inventories and prepaid amounts) and generally long-term items such as advances to other funds or amounts that are required to be maintained intact (corpus of a permanent fund).

<u>Restricted</u> – Amounts that can be spent only for specific purposes stipulated by (a) external resources providers such as creditors (by debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Committed</u> – Amounts that can be used only for specific purposes determined by a formal action (ordinance) of the Board, the CRA's highest level of decision making authority. Commitments may be changed or lifted only by the Board taking the same formal action (ordinance) that imposed the constraints originally. Resources accumulated pursuant to stabilization arrangements are reported in this category only if they are specific and nonrecurring.

<u>Assigned</u> – Amounts intended to be used by the CRA for specific purposes. According to the CRA's fund balance policy, this includes spendable fund balance amounts established by the Board or CRA Management that are neither restricted nor committed. The CRA's fund balance policy does not describe the specific action required to assign fund balance.

<u>Unassigned</u> – Includes the residual classification for the general fund. This classification represents fund balance that is spendable and that has not been restricted, committed, or assigned to specific purposes within the general fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the CRA considers restricted to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the CRA considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

The CRA's fund balance is restricted for community redevelopment.

### **Net Position**

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the CRA or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

### **Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the Unites States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### NOTE 2 DEPOSITS AND INVESTMENTS

Cash and cash equivalents as of September 30, 2020 consisted of:

Deposits	\$ 9,763
Investments	 1,493,749
Total	\$ 1,503,512

Custodial Credit Risk is defined as the risk that, in the event of failure of the counterparty, the CRA will not be able to recover the value of its deposits and securities that are in the possession of an outside party. Bank balances of the CRA's deposits at September 30, 2020 were \$9,763.

All balances in excess of the Federal Deposit Insurance Corporation (FDIC) for demand and time deposits are fully collateralized pursuant to Chapter 280, Florida Statutes. The City's investment policy requires that the deposit be entirely covered by federal depository insurance or by collateral pledged with the State Treasurer pursuant to Chapter 280, Florida Statutes. Under this Chapter, in the event of default by a participating financial institution (a qualified public depository), all participating institutions are obligated to reimburse the governmental entity for the loss. Other than the preceding, the CRA has no policy on custodial credit risk.

The CRA invests funds throughout the year with Florida PRIME, an investment pool administered by the State Board of Administration, under the regulatory oversight of the state of Florida. Investments in Florida PRIME are made pursuant to Chapter 125.31, Florida Statutes. The investments are not categorized because they are not evidenced by securities that exist in physical or book entry form.

Throughout the year and as of September 30, 2020, Florida PRIME contained certain floating and adjustable rate securities which were indexed based on the prime rate and/or one and three-month LIBOR rates. These investments represented 17.8% of Florida PRIME's portfolio at September 30, 2020.

Florida PRIME meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost, as a cash equivalent.

The dollar weighted average days to maturity (WAM) of Florida PRIME as of September 30, 2020 was 48 days. Next interest rate reset dates for floating securities are used in the calculation of the WAM. The weighted average life (WAL) of the Florida PRIME at September 30, 2020 was 63 days. Investments in Florida PRIME must carry an "AAAm" rating from Standard and Poor's. On September 30, 2020, Standard and Poor's Ratings Services assigned the Florida PRIME an "AAAm" principal stability funding rating.

### NOTE 2 DEPOSITS AND INVESTMENTS (CONTINUED)

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may. in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days."

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2020, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

### NOTE 3 RISK MANAGEMENT

The CRA is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To protect against this risk the CRA has purchased commercial insurance policies. The CRA is liable for deductibles on certain coverage. Insurance settlements have not exceeded insurance coverage in any of the three prior fiscal years.

### NOTE 4 TAX ABATEMENTS

The CRA determined that it is desirable to facilitate redevelopment opportunities within the Florence Villa and Downtown Community Redevelopment Areas of the City through tax increment rebatement and other incentives. The development incentives are consistent with the Community Redevelopment Plans for the two CRA areas and are in compliance with Florida State Statutes 163, Part III and 163.370(1)(d), Resolution R-00-19. A Summary description of the incentives available is as follows:

- Real Estate Development Accelerator (REDA) This incentive targets large-scale development projects that enhance the economic diversity of the Florence Villa Community Redevelopment and/or Downtown Community Redevelopment Areas and are anticipated to increase, by \$5 million or more, the ad valorem Taxable Value within the Florence Villa Community Redevelopment and/or Downtown Community Redevelopment Areas. This incentive can be utilized in the form of a land purchase price mark-down, tax increment financing rebates or similar types of assistance. Each project is negotiated on an individual basis.
- Housing Investment Program (HIP) This incentive targets developers of new housing units, renovations of existing housing units that increase the taxable value of the project by at least 100%, and for sale/for rent residential projects investing at least \$2 million dollars. Projects could qualify for a \$5,000 per unit incentive for market-rate housing. An additional \$5,000 incentive could be provided for each affordable unit constructed with the maximum number of affordable units not to exceed 20% of the number of units of the project.
- Facade and Exterior Improvement Program (for Developers) A reimbursement program which provides reimbursement of up to 50% of the cost of facade improvements. The maximum reimbursement is \$25,000.
- Commercial Redevelopment Redevelopment of existing commercial buildings within the Downtown Community Redevelopment and/or Florence Villa Community Redevelopment Areas that will increase the ad valorem taxable value by at least 100%. A factor in qualifying for this incentive is the degree to which the project retains authentic character and appearance deemed desirable. Qualifying projects may be eligible for a rebate of 50% of the tax increment created by the renovation for up to 10 years.

### NOTE 4 TAX ABATEMENTS (CONTINUED)

• Capital Improvement Grant Program - Annual reimbursement of tax increment revenue, up to 50% of the previous year annual "interest only" portion on the principal amount of a loan obtained for rehabilitation or renovation of a project located in the Downtown Community Redevelopment and/or Florence Villa Community Redevelopment Areas. Amortized points, fees and closing costs are not reimbursable. Loans from participating lenders would be based on the lower of the prime rate or actual loan interest rate. The maximum reimbursement is based on the annual amount of tax increment revenue actually received by the City and/or CRA from the project.

At the conclusion of fiscal year 2020, the following economic incentive agreements were outstanding:

### 1. Physician's Partnership

A December 9, 2013 development agreement with Physician's Partnership for the development of a 11,440 square foot medical office building located in the Downtown CRA Area. Physicians Partnership annually receives 100% of the County's tax increment paid on this structure. The payments will be continued until \$239,107 has been amortized. In addition, the City paid \$35,691 water and sewer impact fees on behalf of Physician's Partnership. The CRA made no payment in the current fiscal year.

### 2. First Street North LLC

This agreement approved in March 2017 will rebate 60% of the annual tax increment actually received by the City for a period of ten years. The incentive was approved for the construction of a Bond Clinic facility on First Street North. The CRA made incentive payments totaling \$31,010 in the current year.

### 3. Six-Ten Development Agreement

The Six-Ten Corporation plans to build 128 market rate apartments in four downtown locations with an investment of \$21 million. Six-Ten will be due a tax rebate of up to \$5,000 per unit. The CRA made no payments in the current year.

### 4. Taylor Hotel, LLC

Taylor Hotel is redeveloping three vacant buildings on Central Avenue and 3<sup>rd</sup> Street SW into a new 75-room hotel with food, beverage, and limited retail use. The agreement, approved in October 2017 allows for a 50% rebate of the actual tax increment revenue received for 10 years, or for as long as the CRA exists, whichever is earlier, not to exceed \$308,002. The CRA made no payments in the current year.

### 5. Dundee Self Storage LLC

Resolution R-16-01 entitles Dundee Self Storage to a rebate of 50% of the actual façade improvements at 335 Magnolia Avenue, up to \$15,000. The annual rebate will continue for 10 years, or for as long as the CRA exists, but shall not exceed 100% of the actual tax increment revenue generated from the improvements. This agreement was approved in October 2017. The CRA made no payments in the current year.

### NOTE 4 TAX ABATEMENTS (CONTINUED)

### 6. Winter Haven Hospital, Inc.

Winter Haven Hospital committed to undertake the construction of a new bus pull-off area and the associated transportation, utility and infrastructure improvements related to the project that will include attributes that benefit the Downtown Community Redevelopment Area, the City of Winter Haven, and its residents. The CRA has agreed to contribute \$300,000 to the project, which was paid in the current year.

### 7. South Central, LLC

Resolution R-16-01 entitles South Central, LLC to a rebate of 50% of the actual façade improvements at 150 3<sup>rd</sup> Street SW, up to \$15,000. The annual rebate will continue for 10 years, or for as long as the CRA exists, but shall not exceed 100% of the actual tax increment revenue generated from the improvements. This agreement was approved by in June 2020. The CRA made no payments in the current year.

# COMMUNITY REDEVELOPMENT AGENCY OF THE CITY OF WINTER HAVEN, FLORIDA (A COMPONENT UNIT OF THE CITY OF WINTER HAVEN, FLORIDA) COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GENERAL FUND YEAR ENDED SEPTEMBER 30, 2020

	Downtown Community Redevelopment Area		Co	Florence Villa Community Redevelopment Area		Total
REVENUES						
Taxes	\$	2,099,216	\$	393,370	\$	2,492,586
Miscellaneous:		0.400				0.400
Rents		8,400		-		8,400
Net Change in Fair Value of Investments		21,761		4,437		26,198
Total Revenues		2,129,377		397,807		2,527,184
EXPENDITURES						
Current:						
Economic Development:						
Personnel Expenditures		53,917		20,840		74,757
Operating Expenditures		120,185		953		121,138
Capital Projects of the City		-		-		-
Economic Development		331,010		-		331,010
Payments to the City's General Fund		806,802		105,816		912,618
Payments to the City's Construction Fund		477,719		-		477,719
Payments to the City's Transportation Fund		15,000		15,000		30,000
Payments to the City's Dark Fiber Fund		400 407		50,000		50,000
Other Expenditures		136,127		23,690		159,817
Total Expenditures		1,940,760	-	216,299		2,157,059
NET CHANGE IN FUND BALANCES		188,617		181,508		370,125
Fund Balances - Beginning of Year		739,663		224,242		963,905
FUND BALANCES - END OF YEAR	\$	928,280	\$	405,750	\$	1,334,030



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Community Redevelopment Agency of the City of Winter Haven, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the general fund of Community Redevelopment Agency of the City of Winter Haven, Florida (CRA), a component unit of the City of Winter Haven, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the CRA's basic financial statements, and have issued our report thereon dated March 30, 2021.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the CRA's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the CRA's internal control. Accordingly, we do not express an opinion on the effectiveness of the CRA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Board of Directors Community Redevelopment Agency of the City of Winter Haven, Florida

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the CRA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the CRA's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the CRA's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Winter Haven, Florida March 30, 2021



### **MANAGEMENT LETTER**

Board of Directors Community Redevelopment Agency of the City of Winter Haven, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Community Redevelopment Agency of the City of Winter Haven, Florida (CRA), a component unit of the City of Winter Haven, as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated March 30, 2021.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 30, 2021, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no recommendations made in the preceding financial audit report.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Information regarding the specific legal authority for the entity is contained in Note 1 to the financial statements.



Board of Directors
Community Redevelopment Agency
Of the City of Winter Haven, Florida

### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the CRA has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions(s) met. In connection with our audit, we determined that the CRA did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the CRA. It is management's responsibility to monitor the CRA's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)(2), Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. The CRA contains no component units.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. Matters identified in our audit are reported in the Independent Accountants' Report on our testing of compliance with Sections 163.387(6) and (7), Florida Statutes.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the CRA's Board of Directors and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Winter Haven, Florida March 30, 2021



### INDEPENDENT ACCOUNTANTS' REPORT

Board of Directors Community Redevelopment Agency of the City of Winter Haven, Florida and the Florida Auditor General

We have examined the Community Redevelopment Agency of the City of Winter Haven's (CRA) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds, and Sections 163.387(6) and (7), Florida Statutes, regarding community redevelopment agencies, during the year ended September 30, 2020. Management of the CRA is responsible for the CRA's compliance with the specified requirements. Our responsibility is to express an opinion on the CRA's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the CRA complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the CRA complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the CRA's compliance with specified requirements.

Our examination disclosed that the CRA did not submit the adopted budget to the Board of County Commissioners, as required by Florida Statue 163.387(6)(b); CRA expenditures exceeded the adopted budget at the legal level of budgetary control, as required by Florida Statute 189.016(3); and there is no documented plan in place for excess funds remaining at the end of the year, as required by Florida Statue 163.387(7).

In our opinion, except for the items described in the preceding paragraph, the CRA complied, in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds; and Sections 163.387(6) and (7), Florida Statutes, regarding community redevelopment agencies; during the year ended September 30, 2020.



Board of Directors Community Redevelopment Agency of the City of Winter Haven, Florida and the Florida Auditor General

Clifton Larson Allen LLP

This report is intended solely for the information and use of the CRA and the Auditor General, state of Florida, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Winter Haven, Florida March 30, 2021