### **Financial Report**

**September 30, 2020** 

# **Highlands Community Development District**

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors

Highlands Community Development District

We have audited the accompanying financial statements of the governmental activities and each major fund of *Highlands Community Development District* (the "District"), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

The District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the District as of September 30, 2020, and the respective changes in financial position thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis starting on page 3, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated May 26, 2021, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

McDismit Davis

Orlando, Florida May 26, 2021 Our discussion and analysis of the *Highlands Community Development District's* (the "District") financial accomplishments provide an overview of the District's financial activities for the year ended September 30, 2020. Please read it in conjunction with the District's Independent Auditor's Report, financial statements and accompanying notes.

This information is being presented to provide additional information regarding the activities of the District and to meet the disclosure requirements of Government Accounting Standards Board Statement (GASB) No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments issued June 1999.

#### **Financial Highlights**

- The assets of the District exceeded its liabilities at September 30, 2020 by \$6,317,868 an increase of \$2,138,090 in comparison with the prior year.
- At September 30, 2020, the District's governmental funds reported a combined fund balance of \$3,414,403 a decrease of \$700,773 in comparison with the prior year.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the *Highlands Community Development District's* financial statements. The District's financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by special assessment revenues. The District does not have any business-type activities. The governmental activities of the District include general government, physical environment, and culture and recreation related functions.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has one fund category: Governmental Funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, debt service fund and capital projects fund, all of which are considered to be major funds.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with the budget.

#### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Analysis**

Statement of Net Position - The District's net position was \$6,317,868 at September 30, 2020. The following analysis focuses on the net position of the District's governmental activities.

		2020	2019
Assets, excluding capital assets Capital assets, net of depreciation	· · · · · · · · · · · · · · · · · · ·	\$ 15,922 \$ 16,774	4,302,825 28,543,152
Total assets	32,94	12,696	32,845,977
Liabilities, excluding long-term liabilities Long-term liabilities		29,118 95,710	698,646 27,967,553
Total liabilities	26,62	24,828	28,666,199
Net Position: Net investment in capital assets Restricted for:	4,30	08,792	1,610,194
Debt service Capital projects Unrestricted	78	72,374 37,897 48,805	564,920 1,603,498 401,166
Total net position	\$ 6,3	17,868 \$	4,179,778

The following is a summary of the District's governmental activities for the fiscal years ended September 30, 2020 and 2019.

Changes in Net Position	2020	2019
Revenues: Program revenues General revenues	\$ 4,447,112 3,160	\$ 4,353,650 4,088
Total revenues	4,450,272	4,357,738
Expenses: General government Physical environment Culture and recreation Interest on long-term debt	127,662 672,257 150,795 1,361,468	733,373 701,065 166,661 1,292,933
Total expenses	2,312,182	2,894,032
Change in net position	2,138,090	1,463,706
Net position, beginning	4,179,778	2,716,072
Net position, ending	\$ 6,317,868	\$ 4,179,778

As noted above and in the statement of activities, the cost of all governmental activities during the year ended September 30, 2020 was \$2,312,182. The majority of these costs are comprised of interest on long-term debt.

#### Financial Analysis of the Government's Funds

The District uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At September 30, 2020, the District's governmental funds reported combined ending fund balances of \$3,414,403. Of this total, \$41,750 is nonspendable, \$1,977,701 is restricted for debt service, \$787,897 is restricted for capital projects, and the remainder of \$607,055 is unassigned.

The fund balance of the general fund increased by \$247,639 in the current year, this was primarily due to increased assessment revenues in the current year. The debt service fund balance decreased by \$132,811, due to debt service payments made during the year. The capital projects fund balance decreased by \$815,601 due to capital expenditures.

#### **General Fund Budgetary Highlights**

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted using the same basis of accounting that is used in preparation of the fund financial statements. There were no amendments to the September 30, 2020 general fund budget. The legal level of budgetary control is at the fund level.

#### **Capital Asset and Debt Administration**

#### Capital Assets

At September 30, 2020, the District had \$29,496,774 invested in infrastructure, net of accumulated depreciation. More detailed information about the District's capital assets is presented in the notes to financial statements.

#### Capital Debt

At September 30, 2020, the District had \$25,950,000 in bonds outstanding. More detailed information about the District's capital debt is presented in the notes to financial statements.

#### **Requests for Information**

If you have questions about this report or need additional financial information, contact the *Highlands Community Development District's* Finance Department at 3434 Colwell Avenue, Suite 200, Tampa, Florida 33614.



	Governmental Activities
Assets:	
Cash	\$ 822,442
Prepaid costs	23,010
Deposits	18,740
Restricted assets:	
Temporarily restricted investments	2,581,730
Capital assets:	
Capital assets not being depreciated	25,049,565
Capital assets being depreciated, net	4,447,209
Total assets	32,942,696
Liabilities:	
Accounts payable and accrued expenses	31,519
Accrued interest payable	497,599
Noncurrent liabilities:	
Due within one year	650,000
Due in more than one year	25,445,710
Total liabilities	26,624,828
Net Position:	
Net investment in capital assets	4,308,792
Restricted for:	
Debt service	572,374
Capital projects	787,897
Unrestricted	648,805
Total Net Position	\$ 6,317,868

				Progran	n R	evenue			R	et (Expense) evenue and inges in Net Position
Functions/Programs	grams Expenses		Charges for Services		Operating Grants and Contributions		Grants and		Governmental	
Governmental activities: General government Physical environment Culture and recreation Interest on long-term debt	\$	127,662 672,257 150,795 1,361,468	\$	139,496 720,884 161,703 3,096,647	\$	- - - 17,680	\$	297,044 - 13,658	\$	11,834 345,671 10,908 1,766,517
Total governmental activities	\$	2,312,182	\$	4,118,730	\$	17,680	\$	310,702		2,134,930
General Revenues: Investment income								3,160		
Change in net position									2,138,090	
Net position, beginning									4,179,778	
		Net position	n, e	nding					\$	6,317,868

		General		ebt Service	Сар	ital Projects	Go	Total overnmental Funds
Assets: Cash Investments Prepaid costs Deposits	\$	638,574 - 23,010 18,740	\$	1,977,701 - -	\$	183,868 604,029 -	\$	822,442 2,581,730 23,010 18,740
Total assets	\$	680,324	\$	1,977,701	\$	787,897	\$	3,445,922
Liabilities and Fund Balances: Liabilities: Accounts payable and accrued expenses	\$	31,519	\$	<u>-</u>	\$	<u>-</u>	\$	31,519
Total liabilities		31,519				-		31,519
Fund Balance: Nonspendable Restricted for:		41,750		-		-		41,750
Debt service Capital projects Unassigned		- - 607,055		1,977,701 - <u>-</u>		787,897 -		1,977,701 787,897 607,055
Total fund balances		648,805		1,977,701		787,897		3,414,403
Total liabilities and fund balances	\$	680,324	\$	1,977,701	\$	787,897		
Amounts reported for governmental activities	in the	statement o	f ne	t position are	differ	ent because:		
Capital assets used in governmental activities are rethe funds.	not fina	ancial resourd	ces a	and therefore a	are not	reported in		29,496,774
Liabilities not due and payable from current availab statements. All liabilities, both current and long-ter				•				
Accrued interest Bonds payable	payat	ole	(	(497,599) (26,095,710)				(26,593,309)
Net position of governmental activities							\$	6,317,868

Year Ended September 30, 2020

		General		Debt Service	Capital Projects	G	Total overnmental Funds
Revenues:							
Special assessments	\$	1,019,483	\$	2,006,975	\$ -	\$	3,026,458
Special assessments - prepayments		=		1,089,672	207.044		1,089,672
Developer contributions Investment and other income		5,760		17,680	297,044 13,658		297,044 37,098
investment and other income		3,700	_	17,000	 13,030		37,090
Total revenues		1,025,243	_	3,114,327	 310,702		4,450,272
Expenditures:							
Current:							
General government		127,662		-	-		127,662
Physical environment		499,147		-	-		499,147
Culture and recreation		150,795		-	-		150,795
Debt Service:							
Interest		-		1,386,709	-		1,386,709
Principal		-		1,860,000	-		1,860,000
Capital Outlay		-			 1,126,732		1,126,732
Total expenditures		777,604		3,246,709	1,126,732		5,151,045
Excess (Deficit) of Revenues Over Expenditures		247,639		(132,382)	 (816,030)		(700,773)
Other Financing Sources (Uses):							
Transfers in		_		_	429		429
Transfers out		_		(429)	-		(429)
	-				 		(:==)
Total other financing sources (uses)		<del>-</del>		(429)	 429		-
Net change in fund balances		247,639		(132,811)	(815,601)		(700,773)
Fund balances, beginning of year		401,166	_	2,110,512	 1,603,498		4,115,176
Fund balances, end of year	\$	648,805	\$	1,977,701	\$ 787,897	\$	3,414,403

# Highlands Community Development District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances Balances of Governmental Funds to the Statement of Activities

Year Ended September 30, 2020

Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Net Change in Fund Balances - total governmental funds	\$ (700,773)
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources; however, in the statement of net position the cost of those assets is recorded as capital assets. Depreciation of capital assets is not recognized in the governmental fund statements but is reported as an expense in the statement of activities.	
Capital outlay 1,126,732	
Depreciation expense (173,110)	953,622
Repayments of long-term liabilities are reported as expenditures in governmental funds, while repayments reduce long-term liabilities in the statement of net position.	1,860,000
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Change in accrued interest 13,398	
Amortization of bond discount (3,869)	
Amortization of bond premium 15,712	 25,241
Change in Net Position of Governmental Activities	\$ 2,138,090

	 Budgeted	Amo	unts	Actual Amounts	ariance with inal Budget Positive (Negative)
_	 Original		Final		
Revenues: Special assessments Investment income	\$ 1,010,575 5,000	\$	1,010,575 5,000	\$ 1,019,483 5,760	\$ 8,908 760
Total revenues	 1,015,575		1,015,575	 1,025,243	 9,668
Expenditures: Current:					
General government	176,325		176,325	127,662	48,663
Physical environment Culture and recreation	 644,334 194,916		644,334 194,916	499,147 150,795	 145,187 44,121
Total expenditures	 1,015,575		1,015,575	 777,604	237,971
Net change in fund balance	-		-	247,639	247,639
Fund balance, beginning of year	 401,166		401,166	 401,166	 _
Fund balance, end of year	\$ 401,166	\$	401,166	\$ 648,805	\$ 247,639



#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Highlands Community Development District, (the "District") was established by Board of County Commissioners of Hillsborough County, Florida, Ordinance 03-28 enacted on October 7, 2003, pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes. The Act provides, among other things, the power to manage basic services for community development, the power to borrow money and issue bonds, and the power to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure. The District was established for the purpose of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

The District is governed by the Board of Supervisors (the "Board"), which is composed of five members. The Board of Supervisors of the District exercises all powers granted to the District pursuant to Chapter 190, Florida Statutes.

The Board has the final responsibility for, among other things:

- 1. Allocating and levying assessments.
- Approving budgets.
- Exercising control over facilities and properties.
- 4. Controlling the use of funds generated by the District.
- 5. Approving the hiring and firing of key personnel.
- 6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board ("GASB") Statements 14, 39 and 61. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District Board of Supervisors is considered to be financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

#### **Government-Wide and Fund Financial Statements**

The financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants, contributions and investment income that are restricted to meeting the operational or capital requirements of a particular function or segment and 3) operating-type special assessments that are treated as charges for services (including assessments for maintenance and debt service). Other items not included among program revenues are reported instead as *general revenues*.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Assessments, including debt service assessments and operation and maintenance assessments, are non-ad valorem assessments imposed on all lands located within the District and benefited by the District's activities. Operation and maintenance assessments are typically levied by the District prior to the start of the fiscal year which begins October 1st and ends on September 30th. Operation and maintenance special assessments are imposed upon all benefited lands located in the District. Debt service special assessments are imposed upon certain lots and lands as described in each resolution imposing the special assessment for each series of bonds issued by the District.

Assessments and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The general fund, debt service fund and capital projects fund are considered to be major funds. The District reports the following governmental funds:

#### General Fund

Is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### Debt Service Fund

Accounts for the accumulation of resources for the annual payment of principal and interest on long-term debt.

#### Capital Projects Fund

Accounts for the financial resources to be used for the acquisition or construction of major infrastructure within the District.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

#### Restricted Assets

These assets represent cash and investments set aside pursuant to bond covenants.

#### Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand and demand deposits.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Investments of the District are reported at fair value and are categorized within the fair value hierarchy established in accordance with GASB Statement No. 72, Fair Value Measurement and Application. The District's investments consist of investments authorized in accordance with Section 218.415, Florida Statutes.

#### Receivables

All receivables are shown net of allowance for uncollectible accounts.

#### Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., stormwater facilities, sidewalks and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Amenity Center	25
Landscape & Irrigation	10
Infrastructure - Water Control	40

#### Long Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are reported as expenses. Bonds payable are reported net of premiums or discounts.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issuad is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District does not have any item that qualifies for reporting in this category for the year ended September 30, 2020.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District does not have any item that qualifies for reporting in this category for the year ended September 30, 2020.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Net Position Flow Assumption

Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### Fund Balance Flow Assumptions

Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes fund balance amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The Board of Supervisors is the highest level of decision-making authority for the government that can, by adoption of an ordinance or resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance or resolution remains in place until a similar action is taken to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The Board of Supervisors has authorized the District Manager to assign amounts for specific purposes. The Board of Supervisors may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above an additional action is essential to either remove or revise a commitment.

#### **Other Disclosures**

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### **New Accounting Standards**

In fiscal year 2020, the District implemented Government Accounting Standards Board (GASB) Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. This statement provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic by postponing the effective dates of provisions in certain other statements. There was no effect on beginning balances of the District for implementation of this Statement.

#### NOTE 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

The District is required to establish a budgetary system and an approved annual budget for the General Fund. Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. All annual appropriations lapse at the fiscal year end. The legal level of budgetary control is at the fund level. Any budget amendments that increase the aggregate budgeted appropriations, at the fund level, must be approved by the Board of Supervisors.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- 2. A public hearing is conducted to obtain comments.
- 3. Prior to October 1, the budget is legally adopted by the District Board.
- 4. All budget changes must be approved by the District Board.
- 5. The budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- 6. The appropriation resolution authorizes District staff to initiate budget reclassifications.

#### NOTE 3 DEPOSITS AND INVESTMENTS

#### Deposits

The District's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

#### Investments

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value is the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The District uses a market approach in measuring fair value that uses prices and other relevant information generated by market transactions involving identical or similar assets, liabilities, or groups of assets and liabilities.

The District has the following recurring fair value measurements as of September 30, 2020:

- First American Treasury Obligation Fund Y of \$754,429 are valued using Level 2 inputs.
- First American Government Obligation Fund Y of \$1,827,301 are valued using Level 2 inputs.

The District's investment policies are governed by State Statutes and the District Trust Indentures. The District investment policy allows investments in any financial institution that is a qualified public depository of the State of Florida as identified by the State Treasurer, in accordance with Chapter 280 of the Florida Statutes. Authorized District investments include, but are not limited to:

- 1. The Local Government Surplus Funds Trust Fund (SBA);
- Securities and Exchange Commission Registered Money Market Funds with the highest credit quality rating from a nationally recognized rating agency;
- 3. Interest-bearing time deposits or savings accounts in qualified public depositories;
- 4. Direct obligations of the U.S. Treasury.

#### NOTE 3 DEPOSITS AND INVESTMENTS (CONTINUED)

Investments made by the District at September 30, 2020 are summarized below. In accordance with GASB 31, investments are reported at fair value.

Investment Type	 Fair Value	Credit Rating	Weighted Average Maturity
First American Treasury Obligations Fund Y First American Government Obligations Fund Y	\$ 754,429 1,827,301	AAAm AAAm	46 days 44 days
	\$ 2,581,730		

#### Credit Risk:

The District's investment policy limits credit risk by restricting authorized investments to those described. Investments in U.S. Government securities and agencies must be backed by the full faith and credit of the United States Government. Short term bond funds shall be rated by a nationally recognized ratings agency and shall maintain the highest credit quality rating.

#### Custodial Credit Risk:

In the case of deposits, this is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District's investment policy requires that bank deposits be secured as provided by Chapter 280, Florida Statutes. This law requires local governments to deposit funds only in financial institutions designated as qualified public depositories by the Chief Financial Officer of the State of Florida, and creates the Public Deposits Trust Fund, a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a default or insolvency has occurred. At September 30, 2020, all of the District's bank deposits were in qualified public depositories.

For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At September 30, 2020, none of the investments listed are exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

#### Concentration of Credit Risk:

The District's investment policy does not specify limits on the amount the District may invest in any one issuer.

#### Interest Rate Risk:

The District's investment policy does not specifically address interest rate risk; however, the general investment policy is to apply the prudent-person rule: Investments are made as a prudent person would be expected to act, with discretion and intelligence, to seek reasonable income, preserve capital, and in general, avoid speculative investments. The District manages its exposure to declines in fair values by investing primarily in pooled investments that have a weighted average maturity of less than three months.

#### NOTE 4 INTERFUND TRANSFERS

During the year, \$429 was transferred from the debt service to the capital projects fund in accordance with the Bond Indentures.

#### NOTE 5 CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2020 was as follows:

	Beginning Balance	Additions	Disposals	Ending Balance
Governmental Activities: Capital assets, not being depreciated:				
Land and land improvements Infrastructure under construction	\$ 7,604,176 16,318,657	\$ - 1,126,732	\$ - 	\$ 7,604,176 17,445,389
Total capital assets, not being depreciated	23,922,833	1,126,732		25,049,565
Capital assets, being depreciated:				
Amenity center	1,081,962	-	-	1,081,962
Landscape and irrigation	2,188,682	-	-	2,188,682
Infrastructure, water control	5,193,285			5,193,285
Total capital assets, being depreciated	8,463,929			8,463,929
Less accumulated depreciation for:				
Amenity center	(448,058)	(43,278)	-	(491,336)
Landscape and irrigation	(2,188,682)	-	-	(2,188,682)
Infrastructure, water control	(1,206,870)	(129,832)		(1,336,702)
Total accumulated depreciation	(3,843,610)	(173,110)		(4,016,720)
Total capital assets being depreciated, net	4,620,319	(173,110)		4,447,209
Governmental activities capital assets, net	\$ 28,543,152	\$ 953,622	\$ -	\$ 29,496,774

The District estimates that total infrastructure improvements will be approximately \$59,000,000. The master project is divided into Phase 1, Phase 2, and Phase 3. Phase 1 and a portion of Phase 2 construction was funded by Series 2005 and 2006B Bonds. The remaining portion of Phase 2 construction was funded by the Series 2013 and 2014 Bonds. Phase 2C was funded by the Series 2014 Bonds. Phase 3C was funded by Series 2016 (3C) Bonds that were issued in fiscal year 2017. Improvements include roadways, storm water management facilities, water distribution systems, wastewater collection systems, earthwork, landscape/irrigation, and recreation amenities. Certain capital assets have been conveyed to other governments for maintenance in prior fiscal years. Additional conveyances are expected when the remaining projects are completed.

Depreciation expense for 2020 was charged to physical environment.

#### NOTE 6 LONG-TERM LIABILITIES

#### Series 2013 - Public Offering

On January 15, 2013, the District issued \$2,860,000 of Special Assessment Revenue Bonds, Series 2013 consisting of \$475,000 Term Bond Series 2013A due November 1, 2023 with a fixed rate of 5.5%, \$825,000 Term Bonds Series 2013A due November 1, 2033 with a fixed interest rate of 6.25%, and \$1,560,000 Term Bonds Series 2013A due on November 1, 2043 with a fixed interest rate 6.75%. The Bonds were issued to finance the acquisition and construction of Phase 2B improvements for the benefit of the lands therein. Interest is to be paid semiannually on each May 1 and November 1. Principal on the Bonds to be paid serially commencing November 1, 2014 through November 1, 2043.

The principal and interest remaining on the Series 2013 Bonds as of September 30, 2020 is \$5,176,256. For the year ended September 30, 2020, principal and interest paid was \$220,328 and special assessment revenue pledged was \$223,809.

#### Series 2014 - Public Offering

On January 21, 2014, the District issued \$2,305,000 of Special Assessment Revenue Bonds, Series 2014 consisting of \$505,000 Term Bonds Series 2014 due on November 1, 2027 with a fixed interest rate of 6.25% and \$1,800,000 Term Bonds Series 2014 due on November 1, 2044 with a fixed interest rate of 7.25%. The Bonds were issued to finance the acquisition and construction of Phase 2A improvements for the benefit of the lands therein. Interest is to be paid semiannually on May 1 and November 1. Principal on the Bonds is to be paid serially commencing November 1, 2015 through November 1, 2044.

The principal and interest remaining on the Series 2014 Bonds as of September 30, 2020 is \$4,535,719. For the year ended September 30, 2020, principal and interest paid was \$186,656 and special assessment revenue pledged was \$190,182.

#### Series 2016 (3A) - Public Offering

On February 3, 2016, the District issued Special Assessment Bonds (Area 3A Project) Series 2016 for \$4,875,000. The Bonds were issued for the purpose of constructing the area 3A project. The Bonds bear interest at rates from 4% to 5.5% with serial payments from May 1, 2017 through May 1, 2046.

The principal and interest remaining on the Series 2016 (3A) Bonds as of September 30, 2020 is \$7,031,900. For the year ended September 30, 2020, principal and interest paid was \$284,281 and special assessment revenue pledged was \$280,466.

#### Series 2016 (Refunding) - Public Offering

On October 17, 2016, the District issued Special Assessment Refunding Bonds Series 2016 for \$7,195,000. The Bonds were issued for the purpose of refunding all of the District's outstanding Series 2005 Bonds. The Bonds bear interest at rates from 2% to 4.25% with serial payments from May 1, 2017 through May 1, 2036.

The principal and interest remaining on the Series 2016 (Refunding) Bonds as of September 30, 2020 is \$8,447,862. For the year ended September 30, 2020, principal and interest paid was \$524,900 and special assessment revenue pledged was \$528,647.

#### Series 2016 (3C) - Public Offering

On December 13, 2016, the District issued Special Assessment Bonds (Area 3C Project) Series 2016 for \$3,925,000. The Bonds were issued for the purpose of constructing the area 3C project. The Bonds bear interest at rates from 3.875% to 5.500% with serial payments from December 15, 2017 through December 15, 2046.

The principal and interest remaining on the Series 2016 (3C) Bonds as of September 30, 2020 is \$6,939,659. For the year ended September 30, 2020, principal and interest paid was \$260,953 and special assessment revenue pledged was \$264,387.

#### Series 2018 (3B & 5) - Public Offering

On December 11, 2018, the District issued Special Assessment Bonds (Area 3B and 5 Project) Series 2018 for \$5,515,000. The Bonds were issued for the purpose of constructing the area 3B and 5 project. The Bonds bear interest at rates from 4% to 5% with serial payments from December 15, 2019 through December 15, 2048.

The principal and interest remaining on the Series 2018 (3B & 5) Bonds as of September 30, 2020 is \$10,121,691. For the year ended September 30, 2020, principal and interest paid was \$356,119 and special assessment revenue pledged was \$359,484.

#### NOTE 6 LONG-TERM LIABILITIES (CONTINUED)

#### Series 2018 (Phase 4) - Public Offering

On December 11, 2018, the District issued Special Assessment Bonds (Area 4 Project) Series 2018 for \$3,560,000. The Bonds were issued for the purpose of constructing the area 4 project. The Bonds bear interest at rates from 4.25% to 5.375% with serial payments from June 15, 2020 through June 15, 2049.

The principal and interest remaining on the Series 2018 (Phase 4) Bonds as of September 30, 2020 is \$4,575,101. For the year ended September 30, 2020, principal and interest paid was \$1,413,462 and special assessment revenue pledged was \$1,249,672.

#### **Bond Compliance**

For the Series 2013, Series 2014, Series 2016 (3A), Series 2016 (Refunding), Series 2016 (3C), Series 2018 (3B & 5), and Series (Phase 4) the Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District is in compliance with those requirements of the Bond Indenture at September 30, 2020. In the event of default, the Bondholders may take any legal remedies available, including declaring all outstanding principal due and payable.

Long-term debt activity for the year ended September 30, 2020 was as follows:

	Beginning	Alle	D. L. C.	_	r B.L.	Due Within
	 Balance	 Additions	 Reductions	<u>En</u>	ding Balance	One Year
Governmental activities:						
Bonds Payable:						
Series 2013	\$ 2,655,000	\$ -	\$ (50,000)	\$	2,605,000	\$ 50,000
Series 2014	2,160,000	-	(35,000)		2,125,000	35,000
Series 2016	6,385,000	-	(285,000)		6,100,000	290,000
Series 2016 3A	3,840,000	-	(85,000)		3,755,000	75,000
Series 2016 3C	3,695,000	-	(65,000)		3,630,000	65,000
Series 2018 3B & 5	5,515,000	-	(95,000)		5,420,000	95,000
Series 2018 Phase 4	3,560,000	-	(1,245,000)		2,315,000	40,000
Add: issue premium	267,105	-	(15,712)		251,393	-
Less: issue discount	(109,552)		3,869		(105,683)	
Governmental activity long-						 
term liabilities	\$ 27,967,553	\$ _	\$ (1,871,843)	\$	26,095,710	\$ 650,000

#### NOTE 6 LONG-TERM LIABILITIES (CONTINUED)

At September 30, 2020, the scheduled debt service requirements on the bonds payable were as follows:

		Governmental Activities						
Year Ending September 30,	<u>Principal</u>			Interest				
2021	\$	650,000	\$	1,317,291				
2022		675,000		1,293,925				
2023		695,000		1,269,463				
2024		715,000		1,243,451				
2025		750,000		1,214,693				
2026-2030		4,290,000		5,519,870				
2031-2035		5,510,000		4,334,485				
2036-2040		4,740,000		2,923,410				
2041-2045		5,445,000		1,511,606				
2046-2049		2,480,000		249,994				
	\$	25,950,000	\$	20,878,188				

#### NOTE 7 CONCENTRATION

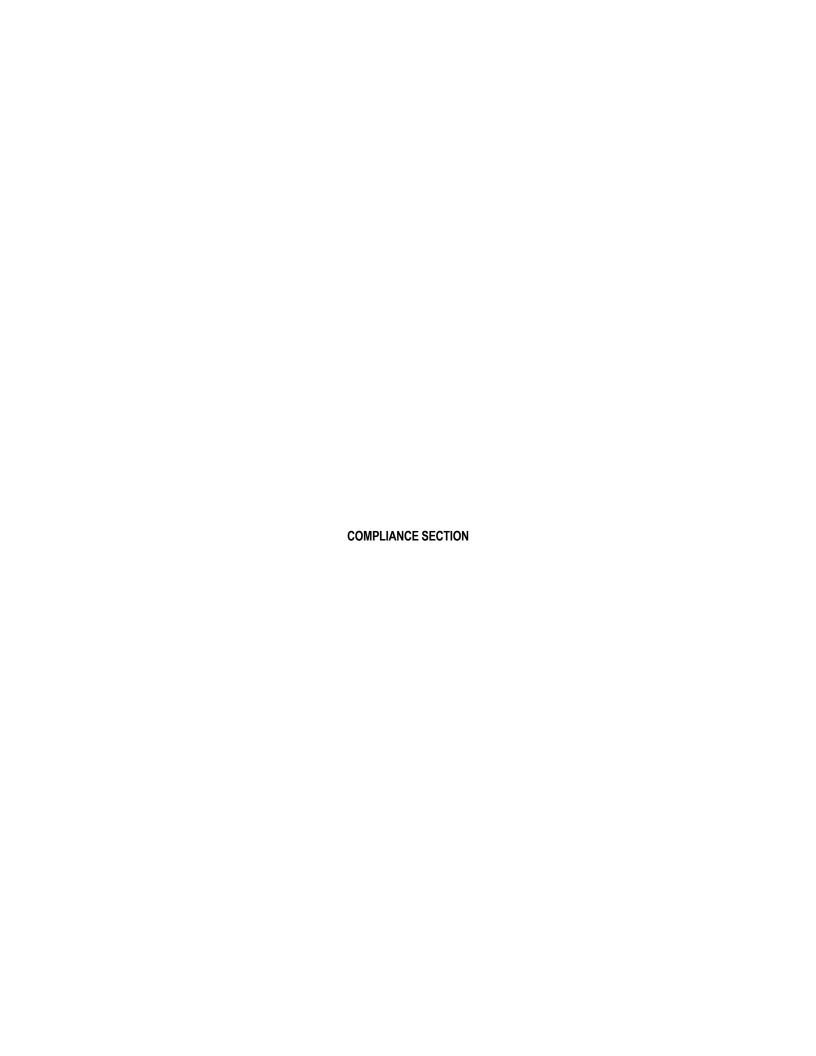
Three landowners' portion of special assessment revenue for the year ended September 30, 2020 totaled \$1,013,037 which is 23% of total special assessment revenue.

#### NOTE 8 MANAGEMENT COMPANY

The District has contracted with a management company to perform management services, which include financial and accounting services. Certain employees of the management company also serve as officers of the District. Under the agreement, the District compensates the management company for management, accounting, financial reporting, and other administrative costs.

#### NOTE 9 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance from independent third parties. The District has not filed any claims under this commercial coverage during the last three years.







## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors
Highlands Community Development District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the *Highlands Community Development District* (the "District") as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the District's financial statements and have issued our report thereon dated May 26, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing* Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Orlando, Florida May 26, 2021



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#### **MANAGEMENT LETTER**

Board of Supervisors
Highlands Community Development District

We have audited the financial statements of the *Highlands Community Development District* (the "District"), as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated May 26, 2021.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 26, 2021, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i.)1., Rules of the Auditor General, require that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no such findings in the preceding annual financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information has been disclosed in the notes to the financial statements.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

McDirmit Davis

Orlando, Florida May 26, 2021





### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES

Board of Supervisors
Highlands Community Development District

We have examined *Highlands Community Development District's* (the "District") compliance with the requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2020. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2020.

McDismit Davis

Orlando, Florida May 26, 2021