

**Melbourne-Tillman  
Water Control District**

**FINANCIAL STATEMENTS**

**Year Ended September 30, 2020**



**CRI** CARR  
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**Melbourne-Tillman Water Control District**  
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**September 30, 2020**

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**Melbourne-Tillman Water Control District  
Board of Directors  
As of September 30, 2020**

President

Philip Weinberg

Vice President

Drew Powshok

Other Directors

Eric Blount

Joseph N. Hale

Robert Hinkel

Keith Jerdon

John Woltering

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**FINANCIAL SECTION**

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## **INDEPENDENT AUDITORS' REPORT**

Board of Directors  
Melbourne-Tillman Water Control District

### **Report on the Financial Statements**

We have audited the accompanying financial statements of Melbourne-Tillman Water Control District (the "District"), a dependent special district of Brevard County, Florida, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Melbourne-Tillman Water Control District as of September 30, 2020, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information, as noted in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 22, 2021, on our consideration of Melbourne-Tillman Water Control District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Melbourne-Tillman Water Control District's internal control over financial reporting and compliance.

*Carr, Riggs & Ingram, L.L.C.*

Melbourne, Florida  
March 22, 2021



## **Melbourne-Tillman Water Control District Management's Discussion and Analysis September 30, 2020**

The Melbourne Tillman Water Control District, a dependent special district of Brevard County, operates as an enterprise fund. A discussion of the District's financial performance for the year ending September 30, 2020 can be best understood given a brief background of the District.

### **History**

The Melbourne-Tillman Water Control District is a dependent water control district of Brevard County reorganized in 1986 from its initial authorization as an independent district by the Florida Legislature in 1922. The District contains 100.8 square miles within its boundaries, approximately 64,491 acres. It is located in southern Brevard County and includes portions of the City of Palm Bay and the City of West Melbourne.

The District was initiated in the summer of 1921 through the presentation of a petition to the Circuit Court of Brevard County. This petition was for land reclamation for agricultural development and was signed by the required majority of landowners, by acreage, within the proposed boundaries of the District. After proper legal advertisement, a Decree was issued January 7, 1922 organizing and establishing the Melbourne-Tillman Drainage District under Chapter 6458, Laws of Florida, Acts of 1913. The proposed plan called for a network of canals that would, in conjunction with a western levee separating surface flows from the St. Johns River, divert runoff eastward to Turkey Creek. Construction of the approved canal and levee system began in November of 1922.

Construction of the canals and levee system continued through 1928 when operations ceased due to funding difficulties. Work was estimated to be 85 percent complete and did not include the outfall dam. Throughout the following decades the District persevered and was reorganized in 1986 as a dependent district of Brevard County under Chapter 86-418, Florida Statutes and later codified under its current authorization as Chapter 2001-336, Laws of Florida, as amended by Chapter 2003-334, Chapter 2010-235, and Chapter 2019-175, Laws of Florida.

Today, the District successfully operates and maintains seventy-five canals, totaling over 163 miles, and a major water control structure. The primary canal serving the District, Canal C-1, traverses the District from the western levee, east to the primary water control structure at the outfall to Turkey Creek, a distance of approximately 9 miles.

### **Legislative Authority**

The District operates under the authority of Chapter 2001-336, Laws of Florida, as amended by Chapter 2003-334, Chapter 2010-235, and Chapter 2019-175, Laws of Florida. In 1986, the Florida Legislature "declared and determined ... that a special district ... would be the most responsive, efficient, and effective local government entity to secure, operate, and maintain an adequate, dependable surface water management system ...". The Legislature created and incorporated the Melbourne-Tillman Water Control District as a dependent special district for the purpose of constructing, reconstructing and repairing, maintaining, and operating a surface water management system, previously managed by an independent district of the same name created pursuant to Chapter 298, Florida Statutes.

## **Melbourne-Tillman Water Control District Management's Discussion and Analysis September 30, 2020**

The District is governed by a seven (7) member Board appointed by the City of Palm Bay (3 members), Brevard County (3 members), and the City of West Melbourne (1 member). The singular qualification is that members must reside within District boundaries for the tenure of their service. The Board of Directors has the power to establish a water management system to prevent damage from flooding, soil erosion, and excessive drainage; to promote the conservation, development, and proper utilization of surface and ground water; to preserve natural resources, fish, and wildlife; maintain water quality; and to preserve and protect natural systems within and surrounding the District.

The Board may authorize the cleaning, straightening, widening or the change of course or flow, alter or deepen any canal, ditch, drain, watercourse or natural stream within the District boundaries. The building and construction of other works and improvements to preserve and maintain the works of the District are also authorized.

### **Funding**

As a dependent district, the Board of Directors adopts a tentative annual operating budget for each fiscal year, to be approved by the Board of County Commissioners as an Enterprise Fund under the County's budget process.

District revenues consist of Operating Revenues (User Fee Charges for Services, Interest Income and Permit Fees) and Non-Operating Revenues (Balance Forward from Reserves for Operating and Capital). The User Fee Charges for Services, a non-ad valorem fee based on the County's assessment of property size and use, represents the largest component of the District's revenues, generally 90 to 95 percent.

### **Basic Financial Statements: This and Past Fiscal Years**

The most recent fiscal year, 2020, concluded with operations within the approved budget limitations; similar to the performance of the previous year, 2019.

### **Assets**

As of September 30, 2020, the District's total assets include cash, investments, inventories, property and equipment. Total assets decreased from \$4,296k in 2019 to \$4,122k in 2020, due mainly to a decrease in property and equipment. Net cash and investments increased \$77k, and property and equipment decreased \$248k as a result of depreciation of \$366k offset by approximately \$118k in asset additions.

**Melbourne-Tillman Water Control District  
Management's Discussion and Analysis  
September 30, 2020**

**Liabilities**

As of September 30, 2020, total liabilities of approximately \$1,810k include accounts payable, wages and benefits payable, accrued compensated absences, post-employment benefit obligations, and pension liability. Total liabilities increased approximately \$367k from 2019 to 2020, due to a decrease of \$46k of accounts payable, accrued wages and accrued compensated absences, offset by an increase of \$106k in post-employment benefit obligations and an increase of \$307k in net pension liability.

**Revenues**

The District's total operating revenues for 2020 remained relatively the same as 2019, with \$2,171k received in revenue compared with \$2,281k budgeted in 2020 and \$2,110k received in 2019.

**Program Expenses**

The District's expenses are divided into four areas: wages and benefits; material and supplies; depreciation expense; repairs, maintenance and other expenses.

Wages and benefits cover salaries and benefits for the District's staff of nineteen. These costs increased \$110k from 2019 to 2020. Total wages and benefits expenditures in 2020 were \$1,690k compared with \$1,580k in 2019. The increase in 2020 was due to the annual required adjustments for the Florida Retirement System liability and for the other post-employment benefit obligations liability.

Material and supplies expense decreased from \$259k to \$239k from 2019 to 2020, and includes primarily aquatic herbicide, parts for in-house repairs, fuels and oils, and tax assessment and collection fees, and transfer expenses. The decrease was primarily due to a decrease in Auto and Equipment Parts and Fuel, Gas & Oils.

Repair and maintenance expenses include primarily vehicle and equipment repair, facility and canal maintenance, repair and supply, and general insurance. Other expenses include communications, utilities, travel, training, professional services and administrative requirements. Total repair, maintenance and other expenses decreased from \$319k in 2019 to \$278k in 2020. The decrease is mainly due to a decrease in improvements other than buildings, repairs & maintenance services, and repairs & maintenance supplies.

**Overall Financial Position**

The District's net position decreased by \$352k due mostly to a current year increase in benefit costs and due to the current year actuarial adjustment for the Florida Retirement System. As of September 30, 2020, the District has an unrestricted net position of \$1,559k and \$1,210k invested in capital assets.

The overall financial position of the District is good. No significant change is anticipated.

**Melbourne-Tillman Water Control District  
Management's Discussion and Analysis  
September 30, 2020**

**Significant Capital Assets and Long-Term Debt Activity**

The District added capital assets in 2020 through repairs and replacement of aged equipment and addition of new equipment. These assets included the purchase of two 2020 Ram Pickup Trucks (\$48,498 replacements), a 2020 Bush Hog 3510R mower (\$9,885 replacement), a NorthStar 30 gallon air compressor (\$1,999 replacement), transmission cooler, emissions repair, air shaft kit, solenoid assembly, hydraulic pump, air conditioner repair, and emissions sensor on 2012 Freightliner Dump Truck (\$10,509 repairs), pins and bushings boom repair and fuel injection pump repair on 2011 LinkBelt excavator (\$5,673 repairs), PTO repair and replace tire rod end on 2009 Challenger Tractor (\$5,220 repairs), replace spindle assembly and bearings on Diamond boom mower (\$3,169 repair), repair emissions, exhaust, and oil leak on 2011 Ford F-550 truck (\$9,437 repairs), fabricate and rebuild drives and discharge conveyor, floor repair and repair rear conveyor relocate on Berky Harvester (\$20,054 repairs), rebuild spray system (\$3,677 repairs).

“New” means a piece of equipment not previously inventoried by the District – the actual equipment may be new or used. “Replacement” means a piece of equipment currently inventoried is being replaced. “Repair” means an existing piece of vehicle/equipment underwent significant repair work to keep it functioning.

No additional long-term debt was incurred and current long-term debt is zero (\$0).

**Description of Currently Known Facts Expected To Have a Significant Effect on Financial Position**

The District’s user fee structure does not differentiate between developed and undeveloped parcels. Therefore, future growth or lack thereof, is not significant to the District’s revenue stream. Growth, as defined by the development of agricultural lands or the build-out of large tracts of undeveloped residential parcels (not platted), can have a minor impact on increased revenues.

Lands identified as such represent approximately 20 percent of the District and could generate an additional 38 percent in revenues.

The St. Johns Heritage Parkway is now complete from Malabar Road to Ellis Road. The parkway goes through undeveloped and agricultural portions of the District that have potential for future growth with some parcels currently in the planning stages for development.

The District retains 20 acres in the western portion of the District. The District has no immediate plans for developing the 20 acres.

**Requests for Information**

Questions concerning any of the information provided or requests for additional financial information should be addressed to Lisa Blackett, Assistant Manager/Administrative Operations, (321) 723-7233, 5990 Minton Road, Palm Bay, Florida 32907.

**MELBOURNE-TILLMAN  
WATER CONTROL DISTRICT**

Basic Financial Statements

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**Melbourne-Tillman Water Control District**  
**Statement of Net Position**

September 30, 2020

<b>Assets</b>	
Current assets	
Cash and cash equivalents	\$ 102,180
Investments, current	2,069,184
Inventories	25,188
Total current assets	2,196,552
Noncurrent assets	
Investments, noncurrent	714,938
Capital assets	
Non-depreciable	281,498
Depreciable, net	928,852
Total noncurrent assets	1,925,288
Total assets	4,121,840
<b>Deferred Outflows of Resources</b>	
Deferred outflow - other post-employment benefits	38,845
Deferred outflow - pension	473,151
Total deferred outflows of resources	511,996
<b>Liabilities</b>	
Current liabilities	
Accounts payable	21,065
Accrued wages payable	36,575
Compensated absences	95,431
Total current liabilities	153,071
Noncurrent liabilities	
Net other post-employment benefit liability	144,173
Net pension liability	1,513,169
Total noncurrent liabilities	1,657,342
Total liabilities	1,810,413
<b>Deferred Inflows of Resources</b>	
Deferred inflow - pension	54,510
Total deferred inflows of resources	54,510
<b>Net Position</b>	
Invested in capital assets	1,210,350
Unrestricted	1,558,563
Total net position	\$ 2,768,913

*The accompanying notes are an integral part of these financial statements.*

**Melbourne-Tillman Water Control District**  
**Statement of Revenues, Expenses and Changes in Net Position**

*For the year ended September 30,* **2020**

<b>Operating Revenues</b>	
User fees	\$ 2,121,414
Miscellaneous	49,580
Total operating revenues	2,170,994
 <b>Operating Expenses</b>	
Wages and benefits	1,690,210
Material and supplies	239,137
Depreciation expense	366,400
Repairs, maintenance and other expenses	278,017
Total operating expenses	2,573,764
<b>Operating Loss</b>	<b>(402,770)</b>
 <b>Non-operating Revenues</b>	
Interest income	48,185
Grant revenue	2,237
Total non-operating revenues	50,422
<b>Change in Net Position</b>	<b>(352,348)</b>
Net position, beginning of year	3,121,261
Net position, end of year	\$ 2,768,913

*The accompanying notes are an integral part of these financial statements.*



**Melbourne-Tillman Water Control District**  
**Statement of Cash Flows**

*For the year ended September 30,*

**2020**

**Cash Flows from Operating Activities**

Cash received from users and government agencies	\$ 2,173,344
Cash paid to suppliers for goods and services	(532,795)
Cash paid to employees for services	(1,495,559)

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Net cash provided by operating activities	144,990
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**Cash Flows from Capital and Related Financing Activities**

Acquisition of capital assets	(118,123)
Grant proceeds	2,237

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Net cash used capital and related financing activities	(115,886)
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**Cash Flows from Investing Activities**

Interest on investments	1,280
Proceeds from sale of investments	825,000
Purchase of investments	(1,000,000)

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Net cash used by investing activities	(173,720)
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Decrease in cash and cash equivalents	(144,616)
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Cash and cash equivalents, beginning of year	246,796
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Cash and cash equivalents, end of year	\$ 102,180
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*The accompanying notes are an integral part of these financial statements.*

**Melbourne-Tillman Water Control District**  
**Statement of Cash Flows (Continued)**

*For the year ended September 30,*

**2020**

**Reconciliation of Operating Loss to Net Cash Provided  
by Operating Activities**

Operating loss	\$ (402,770)
<hr/>	
Adjustments to reconcile operating loss to net cash provided by operating activities:	
Depreciation	366,400
Changes in assets, deferred outflows, liabilities and deferred inflows	
(Increase) decrease in assets and deferred outflows	
Accounts receivable	2,350
Inventories	836
Deferred outflows - pension	(69,841)
Deferred outflows - other post-employment benefits	(38,845)
Increase (decrease) in liabilities and deferred inflows	
Accounts payable	(16,477)
Net pension liability	306,645
Deferred inflow - pension	(72,631)
Deferred inflow - other post-employment benefits	(7,330)
Net other post-employment benefit liability	106,220
Accrued wages payable	(29,567)
<hr/> Total adjustments	<hr/> 547,760
<hr/> <b>Net cash provided by operating activities</b>	<hr/> <b>\$ 144,990</b>

*The accompanying notes are an integral part of these financial statements.*

## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Melbourne-Tillman Water Control District (the "District"), a dependent special district of Brevard County, Florida as defined under Sections 165.031(5) and 200.001(8)(d), Florida Statutes, was restructured October 1, 1986 by Chapter 86-418, Special Acts of Florida, from an independent district to a dependent district, to continue to provide a surface water management system by means of dikes and canals for 62,000 acres of land in South Brevard County. The District was originally organized and established by decree of the Circuit Court of Brevard County on January 7, 1922 as the Melbourne-Tillman Drainage District under Chapter 6458, Laws of Florida, Acts of 1913.

The financial statements of the District have been prepared in accordance with generally accepted accounting principles as applied to governmental units. The more significant of these accounting policies are described below.

#### ***Reporting Entity***

The Melbourne-Tillman Water Control District, a dependent special district of Brevard County, is governed by a seven member Board of Directors comprised of three members appointed by the Brevard County Board of Commissioners, three members appointed by the City of Palm Bay and one member appointed by the City of West Melbourne. Melbourne-Tillman Water Control District does not meet the fiscal dependency and financial benefit or burden criteria and the County has determined that it would not be misleading to exclude the District from its reporting entity; therefore it is not included in the County's financial statements. The District remains a dependent special district of the County because the County approves the user fees.

#### ***Measurement Focus, Basis of Accounting and Financial Statement Presentation***

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The proprietary funds are reported using the *economic resource measurement* focus and the *accrual basis of accounting*.

The District uses the proprietary fund basis of presentation for its financial statements. The focus of proprietary fund measurement is upon determination of net income, financial position and cash flows. The generally accepted accounting principles are those applicable to similar businesses in the private sector. These funds are maintained on the accrual basis of accounting. The following is a description of the sole proprietary fund of the District.

**Enterprise Fund** - The District operates as an enterprise fund that accounts for the construction, operation and maintenance of the District.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### ***Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)***

This fund is used to account for the acquisition, operation and maintenance of District facilities and services that are entirely or predominantly self-supported by user fees. The operations of enterprise funds are accounted for in such a manner as to show a profit or loss similar to comparable private enterprises.

Basis of accounting refers to the point at which revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Proprietary funds are accounted for using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when incurred.

Operating revenues and expenses are distinguished from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the enterprise fund is user fees charged to customers for services. Operating expenses include the cost of services, which mainly consists of wages, benefits, and materials, as well as administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### ***Budgetary Information***

##### ***Budgetary basis of accounting***

The budgetary policy for the Board of Directors of the District involves establishing an annual operating expense budget. A tentative annual operating expense budget is to be adopted prior to July 1 of each year, and approved by the Brevard County Board of County Commissioners. Brevard County Board of County Commissioners action is required for the approval of a supplemental or amended budget.

Budgetary control is maintained at the line item level. The budget is prepared on an accrual basis of accounting, which is consistent with generally accepted accounting principles. All appropriations that are not expensed or committed lapse at year end.

Actual results of operations presented in accordance with generally accepted accounting principles (GAAP basis) and the District's accounting policies do not recognize encumbrances as expenditures until the period in which the actual goods or services are received and a liability is incurred. It is necessary to include budgetary encumbrances to reflect actual revenues and expenditures on a basis consistent with the District's legally adopted budget.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### ***Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position***

##### *Cash and cash equivalents*

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

##### *Investments*

The investing of public funds with the State Board of Administration ("Florida Prime") is governed by Section 218.407, Florida Statutes. The investments with the State Board of Administration and Florida Counties Investment Trust consist largely of Federal Agency Obligations, Certificates of Deposit, Repurchase Agreements, Bankers Acceptance and Commercial Paper.

The District's investment in the Florida Prime is reported at amortized cost. The fair value of the District's position in the pool is equal to the value of pooled shares. As of September 30, 2020, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

The District also invests in certificates of deposit held by a bank, which are held to maturity and are nonparticipating interest-earning investment contracts. These certificates of deposit are valued at cost plus accrued interest per GASBC 150: Investments.

##### ***Inventories***

Inventories are valued at the lower of cost (first-in, first-out) or market method. Inventories consist of herbicides and supplies held for use in maintaining the canals.

##### ***Capital assets***

Capital assets, which include property, plant, and equipment are valued at historical cost or at fair market value for those assets contributed. Capital assets are defined by the District as assets with an initial, individual cost of more than \$750 and an estimated useful life in excess of two years.

Land and rights of way are not depreciated. The other property, plant, equipment are depreciated using the straight line method over the following estimated useful lives:

## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### *Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position (Continued)*

##### *Capital assets (Continued)*

Depreciation of the District's exhaustible fixed assets is charged as an expense against their operations and is closed to net position. Accumulated depreciation is reported on the District's statement of net position. Depreciation has been provided over the estimated useful lives using the straight-line method. The estimated useful lives are as follows:

Capital assets	Lives
Buildings	25 years
Improvements other than buildings	5-25 years
Equipments	5-7 years

##### *Deferred Outflows/ Inflows of Resources*

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then.

The District has two (2) items that qualify for reporting as deferred outflows of resources, the *deferred outflows related to pensions* and the deferred outflows related to *other post-employment benefits*, both reported on the statement of net position. The deferred outflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Codification Section P20: *Pension Activities – Reporting for Benefits Provided through Trusts That Meet Specified Criteria*. The deferred outflows related to pensions will be recognized as either pension expense or a reduction in the net pension liability in future reporting years. The deferred outflows related to other post-employment benefits are an aggregate of items related to other post-employment benefits as calculated in accordance with GASB Codification Section P52: *Other Post-employment Benefits*. The deferred outflows related to other post-employment benefits will be recognized as either benefits expense or a reduction in the net other post-employment benefits liability in future reporting years.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has one (1) item that qualifies for reporting as deferred inflows of resources. The deferred inflows related to pensions are an aggregate of items related to pensions as calculated in accordance with GASB Codification Section P20: *Pension Activities – Reporting for Benefits Provided through Trusts That Meet Specified Criteria*.

The deferred inflows related to pensions will be recognized as a reduction to pension expense in future reporting years.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### ***Compensated Absences***

All regular full-time employees of the District are eligible for annual leave. Each employee working a normal week earns vacation leave at certain rates depending on the employee's length of service. All annual leave is accrued when earned in the statement of net position.

Sick leave is accumulated at a rate of 8 hours per month with less than 10 years of service, and at a rate of 12 hours per month with greater than 10 years of service. Sick leave may be accumulated up to 960 hours. Employees may trade earned sick leave for vacation leave or for payment up to a total of 320 hours annually. Employees who resign in good standing will be paid for half of any unused sick leave up to a maximum of 480 hours.

#### ***Defined Benefit Pension Plans***

The District participates in cost-sharing, multiple-employer, defined benefit pension plans that are administered by the State, the Florida Retirement System. For purposes of measuring the net pension asset or liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the state-administered defined benefit pension plans and additions to/deductions from the state-administered defined benefit pension plan's fiduciary net positions have been determined on the same basis as they are reported by the state-administered defined benefit pension plans. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The District's employer contributions are recognized when due, and the District has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the state-administered defined benefit pension plan.

#### ***Other Post-employment Benefits (OPEB) Liability***

The District participates in a single employer, defined benefit, other post-employment plan. The District does not have a trust for the plan, and there is no actuarial determined contribution. The OPEB liability is determined in accordance with GASBC P52: Other Post-employment Benefits.

#### ***Revenues***

The District is permitted by state law to levy user fees. The user fees assessed are computed by the designation of land classification to parcels of land, based on three different classifications of land use, multiplied by a specified billing rate. The billing rate used has been determined by the Board of Directors and approved by the Brevard County Commission.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

User fee assessment and collection have been consolidated with Brevard County. A service fee is paid to the County for a proportionate share of the tax roll cost. The County tax collector periodically remits collections and sends invoices monthly for the collection fees. Brevard County's assessments calendar is as follows:

Lien date	-	January 1
Levy date	-	Prior to September 30
Due date	-	November 1
Delinquent date	-	April 1

All property taxes, user fees and non-ad valorem assessments considered a part of the County tax for enforcement and collection purposes remaining unpaid at May 30 are subject to a tax certificate sale by the Tax Collector.

The District also recognizes revenue from the issuance of permits, interest earnings on investments, charges for services and other miscellaneous sources.

#### ***Use of Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### ***Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, March 22, 2021.

#### ***Recently Issued and Implemented Accounting Pronouncements***

The Governmental Accounting Standards Board has issued statements that will become effective in future years. These statements are as follows:

GASB Statement No. 84, Fiduciary Activities ("GASB 84"), seeks to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those

Activities should be reported. GASB 84 will be effective for the fiscal years beginning after December 15, 2019.



## Melbourne-Tillman Water Control District Notes to Financial Statements

### **Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### ***Recently Issued and Implemented Accounting Pronouncements (Continued)***

In June 2017, the GASB issued Statement No. 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

The District is evaluating the requirements of the above statements and the impact on reporting.

### **Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS**

#### ***Deposits and Investments***

At September 30, 2020, the District's carrying amount of cash deposits was \$101,980 and the bank balance was \$138,074. In addition, the District reported petty cash of \$200. As of September 30, 2020, the District maintains cash balances at several banks that are insured by the Federal Deposit Insurance Corporation ("FDIC") up to \$250,000. Monies invested in amounts greater than the insurance coverage are secured by the qualified public depositories pledging securities with the State Treasurer in such amounts required by the Florida Security for Public Depositories Act. In the event of a default or insolvency of a qualified public depositor, the State Treasurer will implement procedures for payment of losses according to the validated claims of the District pursuant to Section 280.08, Florida Statutes.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### *Deposits and Investments (Continued)*

The investment program is established in accordance with the District's investment policy, pertinent bond resolutions and Section 218.415, Florida Statutes, which allows the District to invest in the Florida State Board of Administration intergovernmental investment pool or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1969, direct obligations of the United States Government, obligations of the different agencies of the Federal Government, registered money market funds and accounts of state qualified public depositories.

The investing of public funds with the Florida State Board of Administration (SBA) - Local Government Surplus Funds Trust Fund is governed by Section 218.407, Florida Statutes. The SBA is under regulatory oversight of the State of Florida. The investment pool consists largely of corporate notes and commercial paper. On September 30, 2020, the District had \$2,069,184 invested. The fair value of the District's position in the pool is equal to the value of the pooled shares or net asset value.

At September 30, 2020, the District had the following investments:

Investment type	Cost Plus Accrued Interest	Investment Maturities (in years)				Rating	Agency
		Less than 1	1 - 5	6 - 10	More than 10		
Certificates of							
Deposit	\$ 714,938	\$ -	\$ -	\$ 714,938	\$ -	NR	
Total	\$ 714,938	\$ -	\$ -	\$ 714,938	\$ -		

The Florida Prime investments in external pools, though measured at fair value, are not categorized within the fair value hierarchy. The District had \$2,069,184 in investments in the SBA Florida Prime at September 30, 2020.

*Custodial credit risk* – Custodial credit risk for deposits is the risk in the event of the failure of a depository financial institution a government may not be able to recover deposits. Monies placed on deposit with financial institutions in the form of demand deposits, time deposits or certificate of deposits are defined as public deposits. The financial institutions in which the District places its deposits are certified as “qualified public depositories,” as required under the Florida Security for Public Deposits Act. For an investment, this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### *Deposits and Investments (Continued)*

As of September 30, 2020, the District's pension investments are held in street name in the form of stock, debt securities and U.S. government bonds through a financial brokerage firm and are segregated out from the assets and investments held by other clients of the investment firm and their own assets.

*Interest rate risk* – Interest rate risk is the possibility that interest rates will rise and reduce the fair value of an investment. The District's investment policy limits interest rate risk by requiring that an attempt be made to match investment maturities with known cash needs and anticipated cash flow requirements. In addition, investments of current operating funds are required to have maturities of no longer than twelve months. A portfolio's WAL is the dollar weighted average length of time until securities held reach maturity. A portfolio's WAM is the dollar weighted average maturity. The WAL of the Florida Prime was 63 days and the WAM was 48 days at September 30, 2020.

*Credit risk* – Section 150: Investments of the GASB Codification requires that governments provide information about credit risk associated with their investments by disclosing the credit rating of investments in debt securities as described by nationally recognized statistical rating organizations. The District's investment policy limits investments to securities with specific ranking criteria.

*Concentration risk* – Section 150: Investments of the GASB Codification requires disclosures of investments in any one issuer that represents five percent or more of total investments, excluding investments issued or explicitly guaranteed by the U.S government, investments in mutual funds, external investments pools and other pooled investments. The District's investment policy does not address concentration risk.

**Melbourne-Tillman Water Control District**  
**Notes to Financial Statements**

**Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS (Continued)**

**Capital Assets**

The following is a summary of changes in capital assets during the year ended September 30, 2020

<b>Business-type activities:</b>	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 277,820	\$ -	\$ -	\$ 277,820
Rights-of-way	1	-	-	1
Construction in progress	-	3,677	-	3,677
<b>Total capital assets, not being depreciated</b>	<b>277,821</b>	<b>3,677</b>	<b>-</b>	<b>281,498</b>
Capital assets, being depreciated:				
Buildings	399,629	-	-	399,629
Improvements other than buildings				
Outfalls	7,043,643	-	-	7,043,643
Water control structure	1,105,535	-	-	1,105,535
Site plan improvements	494,676	-	-	494,676
Equipment				
Vehicles and heavy equipment	3,748,208	112,447	-	3,860,655
Small equipment	70,982	1,999	(2,035)	70,946
Office furniture and fixtures	51,852	-	-	51,852
<b>Total capital assets being depreciated</b>	<b>12,914,525</b>	<b>114,446</b>	<b>(2,035)</b>	<b>13,026,936</b>
Less accumulated depreciation for:				
Buildings	(311,043)	(13,216)	-	(324,259)
Improvements other than buildings				
Outfalls	(7,042,007)	(1,534)	-	(7,043,541)
Water control structure	(1,103,936)	(1,599)	-	(1,105,535)
Site plan improvements	(372,926)	(40,230)	-	(413,156)
Equipment				
Vehicles and heavy equipment	(2,803,986)	(301,638)	-	(3,105,624)
Small equipment	(53,928)	(5,833)	2,035	(57,726)
Office furniture and fixtures	(45,893)	(2,350)	-	(48,243)
<b>Total accumulated depreciation</b>	<b>(11,733,719)</b>	<b>(366,400)</b>	<b>2,035</b>	<b>(12,098,084)</b>
<b>Total capital assets being depreciated, net</b>	<b>1,180,806</b>	<b>(251,954)</b>	<b>-</b>	<b>928,852</b>
<b>Business-type activities capital assets, net</b>	<b>\$ 1,458,627</b>	<b>\$ (248,277)</b>	<b>\$ -</b>	<b>\$ 1,210,350</b>

## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 2: DETAIL NOTES - ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### *Capital Assets (Continued)*

Depreciation expense for the year ended September 30, 2020 was \$366,400.

The rights-of-way consist of canals and rights of access to the canals acquired by the District at the inception of the District. Due to the uncertainty of the fair market value, management determined all the rights-of-way were recorded at a nominal value of \$1 in total, as of inception of the District.

#### *Operating Leases*

The District leases office equipment under a 60 month non-cancellable operating lease that began on October 10, 2018 for \$118 per month. The following schedule represents minimum future expense related to this lease.

Year ending September 30,		
2021	\$	1,416
2022		1,416
2023		1,416
Total minimum future lease expense	\$	4,248

Lease expense for the year ended September 30, 2020 was \$1,416.

#### *Compensated Absences*

Following is a summary of changes in compensated absences for the year ended September 30, 2020.

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Compensated absences	\$ 130,871	\$ 80,972	\$ (116,412)	\$ 95,431	\$ 95,431

### Note 3: RETIREMENT PLAN

#### *Defined Benefit Plan*

The District participates in two defined benefit pension plans that are administered by the State of Florida, Department of Management Services, Division of Retirement. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the plans. That report is available from the Florida Department of Management Services' website ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

## Melbourne-Tillman Water Control District Notes to Financial Statements

### **Note 3: RETIREMENT PLAN (Continued)**

#### ***Defined Benefit Plan (Continued)***

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

#### ***Benefits Provided***

Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

#### ***Contributions***

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3.00% of their salary to the FRS Pension Plan. The employer's contribution rates as of September 30, 2020, were as follows:

**Melbourne-Tillman Water Control District  
Notes to Financial Statements**

**Note 3: RETIREMENT PLAN (Continued)**

***Defined Benefit Plan (Continued)***

	FRS	HIS
Regular class	8.34%	1.66%
Special risk class	22.79%	1.66%
Senior management service class	25.63%	1.66%
Elected officials	47.53%	1.66%
DROP from FRS	15.32%	1.66%

The employer's contributions for the year ended September 30, 2020 were \$95,347 to the FRS Pension Plan and \$16,677 to the HIS Program.

***Pension Liabilities and Pension Expense***

In its financial statements for the year ended September 30, 2020, the District reported a liability for its proportionate share of the net pension liability of the FRS Pension Plan and its proportionate share of the net pension liability of the HIS Program. The net pension liabilities were measured as of June 30, 2020. The District's proportions of the net pension liabilities were based on its share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

	FRS	HIS
Net pension liability	\$ 1,159,891	\$ 353,278
Proportion at:		
Current measurement date	0.002676168%	0.002893388%
Prior measurement date	0.002595425%	0.002794672%
Pension expense	\$ 247,242	\$ 26,027

***Deferred Outflows/Inflows of Resources Related to Pensions***

At September 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Melbourne-Tillman Water Control District  
Notes to Financial Statements**

**Note 3: RETIREMENT PLAN (Continued)**

**Defined Benefit Plan (Continued)**

	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 44,391	\$ -	\$ 14,451	\$ (273)
Changes in assumptions	209,977	-	37,987	(20,542)
Net difference between projected and actual earnings on pension plan investments	69,061	-	282	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	48,775	(18,753)	16,421	(14,942)
Employer contributions subsequent to the measurement date	27,339	-	4,467	-
<b>Total</b>	<b>\$ 399,543</b>	<b>\$ (18,753)</b>	<b>\$ 73,608</b>	<b>\$ (35,757)</b>

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2020. Other pension-related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ending September 30,	FRS	HIS
2020	\$ 74,225	\$ 9,348
2021	113,104	7,011
2022	95,432	2,003
2023	56,552	4,340
2024	14,138	6,009
Thereafter	-	4,673
<b>Total</b>	<b>\$ 353,451</b>	<b>\$ 33,384</b>



## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 3: RETIREMENT PLAN (Continued)

#### *Defined Benefit Plan (Continued)*

#### *Actuarial Assumptions*

The total pension liability for each of the defined benefit plans was measured as of June 30, 2020. The total pension liability for the FRS Pension Plan was determined by an actuarial valuation dated July 1, 2020. For the HIS Program, the total pension liability was determined by an actuarial valuation dated July 1, 2020. The individual entry age normal actuarial cost method was used for each plan, along with the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increases	3.25%	3.25%
Investment rate of return	6.80%	N/A
Discount rate	6.80%	2.21%

Mortality assumptions for the FRS Pension Plan was based on the PUB2010 base table that varies by member category and sex, projected generationally with Scale MP-2018, and mortality assumptions for the HIS Program was based on the Generational RP-2000 with Projection Scale BB.

For both plans, the actuarial assumptions were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The following changes in key actuarial assumptions occurred in 2020:

FRS: The long-term expected rate of return and the discount rate used to determine the total pension liability decreased from 6.90% to 6.80%.

HIS: The municipal bond index rate and the discount rate used to determine the total pension liability decreased from 3.50% to 2.21%.

The long-term expected investment rate of return was not based on historical returns, but instead was based on a forward-looking capital market economic model. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. For the FRS Pension Plan, the table below summarizes the consulting actuary's assumptions based on the long-term target asset allocation.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 3: RETIREMENT PLAN (Continued)

#### *Defined Benefit Plan (Continued)*

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return
Cash	1.0%	2.2%	2.2%
Fixed income	19.0%	3.0%	2.9%
Global equity	54.2%	8.0%	6.7%
Real estate	10.3%	6.4%	5.8%
Private equity	11.1%	10.8%	8.1%
Strategic investments	4.4%	5.5%	5.3%
Total	<u>100%</u>		

#### *Discount Rate*

The discount rate used to measure the total pension liability for the FRS Pension Plan was 6.80%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program is essentially funded on a pay-as-you-go basis, a municipal bond rate of 2.21% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

#### *Sensitivity Analysis*

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

	FRS			HIS		
	1% Decrease (5.80%)	Current Discount Rate (6.80%)	1% Increase (7.80%)	1% Decrease (1.21%)	Current Discount Rate (2.21%)	1% Increase (3.21%)
Employer's proportionate share of the net pension liability	\$ 1,852,150	\$ 1,159,891	\$ 581,712	\$ 408,374	\$ 353,278	\$ 308,182

#### *Pension Plans' Fiduciary Net Position*

Detailed information about the pension plans' fiduciary net position is available in the State's separately issued financial reports.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### **Note 3: RETIREMENT PLAN (Continued)**

#### ***Defined Contribution Plan***

Pursuant to Chapter 121, Florida Statutes, the Florida Legislature created the Florida Retirement Investment Plan (“FRS Investment Plan”), a defined contribution pension plan qualified under Section 401(a) of the Internal Revenue Code. The FRS Investment Plan is an alternative available to members of the Florida Retirement System in lieu of the defined benefit plan. There is a uniform contribution rate covering both the defined benefit and defined contribution plans, depending on membership class. Required employer contributions made to the plan during the year ended September 30, 2020, totaled \$5,974.

### **Note 4: OTHER POST EMPLOYMENT BENEFITS**

#### ***Plan description***

As a dependent District of Brevard County, Florida (the “County”), the District is a member of the County’s benefit plan. The Brevard County Board of County Commissioners (the “Board”) administers a single employer defined benefit healthcare plan (the “Plan”) that provides health care benefits including medical coverage and prescription drug benefits to its employees and their eligible dependents. Pursuant to Section 112.0801 Florida Statutes, the District is required to provide eligible retirees (as defined in the County’s pension plan) the opportunity to participate in this Plan at the same cost that is applicable to active employees.

Employees who are active participants in the Plan at the time of retirement and are either age 62 with completion of six years of service or have 30 years of service are eligible to receive benefits. The District’s portion of the Plan includes 14 inactive retirees and a total of 20 active participants.

Benefit provisions can only be amended by the Board. On at least an annual basis, and prior to the enrollment process, the Board approves the rates for the coming year for the retiree, employee and County contributions. The Board or District does not issue stand-alone financial statements for this Plan. All financial information related to the Plan is accounted for in the District’s basic financial statements.

## Melbourne-Tillman Water Control District Notes to Financial Statements

### Note 4: OTHER POST EMPLOYMENT BENEFITS (Continued)

#### *Funding policy*

The maximum employer contribution target is 56% of the annual premium cost of the Plan. The annual premium costs are between \$7,152 and \$11,388 for retirees and spouses under age 65 and between \$1,881 and \$7,118 for retirees and spouses over age 65. Employees hired prior to January 1, 2006 are eligible to receive 100% of the earned percentage of benefits for their lifetime upon attainment of age 62 and completion of six years of service or upon completing 30 years of service, if earlier. Employees hired on or after January 1, 2006 are eligible to receive a graduated earned percentage of benefits upon retirement based on years of service.

For the year ended September 30, 2020, the portion of contribution attributed to the District is \$5,714, which includes both an estimate of the implied subsidy described above and the explicit subsidy paid on behalf of eligible retirees.

#### *Actuarial assumptions and other inputs*

The total OPEB liability in the September 30, 2020 actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	1.50 percent
Salary increases	3.50 percent projected annual salary increase
Discount rate	2.14 percent investment rate of return
Healthcare cost trend rates	6.00 percent
Retirees' share of benefit-related costs	44 percent of annual premium cost

The discount rate was based on an index rate for 20-year municipal bond index published by The Bond Buyer.

Mortality rates were based on the Pub-2010 General Headcount-Weighted Mortality, projected using MP-2020.

The actuarial assumptions used in the September 30, 2020 valuation were based on the results of an actuarial experience study for the October 1, 2020 valuation data.

At September 30, 2020 the District reported a Net OPEB liability of \$144,173. The GASB 75 information has been provided as of the September 30, 2020 measurement date.

**Melbourne-Tillman Water Control District**  
**Notes to Financial Statements**

**Note 4: OTHER POST EMPLOYMENT BENEFITS (Continued)**

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balance as of October 1, 2019 for FYE 2019	\$ 37,953	\$ -	\$ 37,953
Changes for the year:			
Service cost	4,051	-	4,051
Interest	1,277	-	1,277
Changes of assumptions	49,463	-	49,463
Difference between expected and actual experience	57,143	-	57,143
Benefit payments	(5,714)	-	(5,714)
Net changes	106,220	-	106,220
Balance as of October 1, 2019 for FYE 2020	\$ 144,173	\$ -	\$ 144,173

The methods, assumptions, and participant data used are detailed in the actuarial valuation report that has a measurement date of September 30, 2020. These calculations are based on the Entry Age Normal cost method required by GASBC P52: Other Post-employment Benefits.

***Sensitivity of the OPEB liability***

The following table represents the District's total OPEB liability calculated using the discount rate of 2.14%, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.14%) or one percentage point higher (3.14%) than the current rate:

	1% Decrease (1.14%)	Discount Rate (2.14%)	1% Increase (3.14%)
Total OPEB Liability	\$ 155,642	\$ 144,173	\$ 133,913

**Melbourne-Tillman Water Control District**  
**Notes to Financial Statements**

**Note 4: OTHER POST EMPLOYMENT BENEFITS (Continued)**

The following table represents the District’s total and net OPEB liability calculated using the health care cost trend rate of 6%, as well as what the District’s net OPEB liability would be if it were calculated using a health care cost trend rate that is one percentage point lower (5%) or one percentage point higher (7%) than the current rate:

	1% Decrease	Healthcare Cost Trend Rate	1% Increase
Total OPEB Liability	\$ 133,033	\$ 144,173	\$ 156,775

***OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB***

For the fiscal year ended September 30, 2020, the District recognized an OPEB expense of \$60,045. In addition the District reported deferred outflows of resources and deferred inflows of resources related to the OPEB plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ (5,519)	\$ -
Change of assumptions	44,364	-
Total	\$ 38,845	\$ -

The deferred inflows of resources related to OPEB totals \$0 due to the District not having any contributions subsequent to the measurement date, since the measurement date and report date are the same. Other amounts reported as deferred outflows of resources related to the OPEB plan will be recognized in the expense as follows:

Year ending September 30,	
2021	\$ 4,115
2022	4,115
2023	4,115
2024	4,115
2025	4,115
Thereafter	18,270
Total	\$ 38,845

## Melbourne-Tillman Water Control District Notes to Financial Statements

### **Note 5: RELATED PARTY TRANSACTIONS**

Due to the District's structure and the nature in which Board Members are appointed, the County is considered a related party to the District. During the year ended September 30, 2020, the District paid tax assessment and collection fees to the County of \$43,527.

### **Note 6: RISK MANAGEMENT**

The District is exposed to various risks of loss including, but not limited to theft, natural disasters, damage to or destruction of assets, equipment, and monetary assets as well as liability for personal injury, property damage and consequence of public officials. In order to limit this exposure, the District purchases insurance related to property and inland marine coverage, general liability, public officials and employment practices liability, automobile, crime, workers' compensation, pollution liability and common declaration and endorsements to cover heavy equipment. Settled claims have not exceeded the coverage in any of the past three fiscal years and there has not been a reduction in coverage levels for the fiscal year ended September 30, 2020.

### **Note 7: CONTINGENCIES**

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) can be characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the Company. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel or meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain.

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**REQUIRED SUPPLEMENTARY INFORMATION**

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**Melbourne-Tillman Water Control District**  
**Schedule of Proportionate Share of Net Pension Liability**  
**Last Seven Fiscal Years**

**Florida Retirement System (FRS)\***

	<b>2020</b>	2019	2018	2017	2016	2015	2014
District's proportion of the net pension liability	<b>0.0027%</b>	0.0026%	0.0024%	0.0024%	0.0027%	0.0025%	0.0026%
District's proportionate share of the net pension liability	<b>\$ 1,159,891</b>	\$ 893,828	\$ 724,584	\$ 717,706	\$ 684,373	\$ 327,442	\$ 156,994
District's covered payroll	\$ 902,650	\$ 884,895	\$ 775,202	\$ 639,294	\$ 758,656	\$ 769,218	\$ 767,263
District's proportionate share of the net pension liability as a percentage of its covered payroll	128.50%	101.01%	93.47%	112.27%	90.21%	42.57%	20.46%
Plan fiduciary net position as a percentage of the total pension liability	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%	96.09%

**Health Insurance Subsidy (HIS)\***

	<b>2020</b>	2019	2018	2017	2016	2015	2014
District's proportion of the net pension liability	<b>0.0029%</b>	0.0028%	0.0027%	0.0028%	0.0031%	0.0030%	0.0029%
District's proportionate share of the net pension liability	<b>\$ 353,278</b>	\$ 312,696	\$ 290,607	\$ 297,028	\$ 356,596	\$ 307,877	\$ 266,699
District's covered payroll	\$ 902,650	\$ 884,895	\$ 775,202	\$ 639,294	\$ 758,656	\$ 769,218	\$ 767,263
District's proportionate share of the net pension liability as a percentage of its covered payroll	39.14%	35.34%	37.49%	46.46%	47.00%	40.02%	34.76%
Plan fiduciary net position as a percentage of the total pension liability	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

\* The amounts presented for each fiscal year were determined as of 6/30.

**Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for only the years for which information is available.**

**Melbourne-Tillman Water Control District**  
**Schedule of Contributions**  
**Last Seven Fiscal Years**

**Florida Retirement System (FRS)**

	2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 95,347	\$ 86,121	\$ 71,994	\$ 64,704	\$ 69,492	\$ 61,808	\$ 56,361
Contributions in relation to the contractually required contribution	(95,347)	(86,121)	(71,994)	(64,704)	(69,492)	(61,808)	(56,361)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 902,496	\$ 903,111	\$ 830,246	\$ 610,069	\$ 726,968	\$ 769,218	\$ 767,263
Contributions as a percentage of covered payroll	10.56%	9.54%	8.67%	10.61%	9.56%	8.04%	7.35%

**Health Insurance Subsidy (HIS)**

	2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 16,677	\$ 16,043	\$ 14,925	\$ 14,523	\$ 15,432	\$ 11,540	\$ 9,771
Contributions in relation to the contractually required contribution	(16,677)	(16,043)	(14,925)	(14,523)	(15,432)	(11,540)	(9,771)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 902,496	\$ 903,111	\$ 830,246	\$ 610,069	\$ 726,968	\$ 769,218	\$ 767,263
Contributions as a percentage of covered payroll	1.85%	1.78%	1.80%	2.38%	2.12%	1.50%	1.27%

**Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, the District is presenting information for only the years for which information is available.**

**Melbourne-Tillman Water Control District**  
**Schedule of Changes in the District's Total Other Postemployment Benefits**  
**Liability and Related Ratios – Last Three Fiscal Years**

	2020	2019	2018
Service cost	\$ 4,051	\$ 3,843	\$ 7,250
Interest	1,277	1,731	2,636
Difference between expected and actual experience	57,143	(8,304)	(33,870)
Changes of assumptions	49,463	1,669	(1,948)
Benefit payments	(5,714)	(3,630)	(8,101)
Net change in total OPEB liability	106,220	(4,691)	(34,033)
Total OPEB liability - beginning	37,953	42,644	76,677
Total OPEB liability - ending	\$ 144,173	\$ 37,953	\$ 42,644
Covered-employee payroll	\$ 1,077,851	\$ 1,021,337	\$ 926,931
Total OPEB liability as a percentage of covered-employee payroll	13.38%	3.72%	4.60%

**Note 1: Only three years of data are available for other post-employment benefits in accordance with GASBC P52: Other Post-employment Benefits.**

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**ADDITIONAL ELEMENTS REQUIRED BY *GOVERNMENT AUDITING*  
STANDARDS AND THE RULES OF THE AUDITOR GENERAL**

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Directors  
Melbourne-Tillman Water Control District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Melbourne-Tillman Water Control District as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise Melbourne-Tillman Water Control District's basic financial statements, and have issued our report thereon dated March 22, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Melbourne-Tillman Water Control District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Melbourne-Tillman Water Control District's internal control. Accordingly, we do not express an opinion on the effectiveness of Melbourne-Tillman Water Control District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Melbourne-Tillman Water Control District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Carr, Riggs & Ingram, L.L.C.*

Melbourne, Florida

March 22, 2021



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## **INDEPENDENT AUDITORS' MANAGEMENT LETTER**

To the Board of Directors  
Melbourne-Tillman Water Control District

### **Report on the Financial Statements**

We have audited the financial statements of the Melbourne-Tillman Water Control District, as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated March 22, 2021.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated February 19, 2019, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings and recommendations made in the preceding financial audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority of the Melbourne-Tillman Water Control District is disclosed in the footnotes. Melbourne-Tillman Water Control District has no component units.

## **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Melbourne-Tillman Water Control District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Melbourne-Tillman Water Control District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Melbourne-Tillman Water Control District. It is management's responsibility to monitor the Melbourne-Tillman Water Control District's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Directors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Carly Riggs & Ingram, L.L.C.*

Melbourne, Florida  
March 22, 2021



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## **INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH LOCAL GOVERNMENT INVESTMENT POLICIES**

To the Board of Directors  
Melbourne-Tillman Water Control District

We have examined Melbourne-Tillman Water Control District's compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2020. Management of Melbourne-Tillman Water Control District is responsible for Melbourne-Tillman Water Control District's compliance with the specified requirements. Our responsibility is to express an opinion on Melbourne-Tillman Water Control District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether Melbourne-Tillman Water Control District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether Melbourne-Tillman Water Control District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on Melbourne-Tillman Water Control District's compliance with specified requirements.

In our opinion, Melbourne-Tillman Water Control District complied, in all material respects, with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, for the year ended September 30, 2020.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

Melbourne, Florida  
March 22, 2021