



**Basic Financial Statements** 

September 30, 2020

(With Independent Auditors' Report Thereon)

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# ON THE COVER

The cover photograph was submitted by
Lisa Babbitt, Customer & Admin Support Representative
in the Customer Service Center.

# **PURVIS GRAY**

#### INDEPENDENT AUDITOR'S REPORT

Board of Supervisors Village Community Development District No. 4 The Villages, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Village Community Development District No. 4 (the District) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### CERTIFIED PUBLIC ACCOUNTANTS

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Board of Supervisors Village Community Development District No. 4 The Villages, Florida

#### INDEPENDENT AUDITOR'S REPORT

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of September 30, 2020, the respective changes in financial position, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As more fully described in Note 9 to the financial statements, information has been included regarding the uncertainty related to the outbreak of a novel coronavirus (COVID-19), which was declared a global pandemic by the World Health Organization in March 2020. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 1, 2021, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

February 1, 2021 Ocala, Florida

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Management's Discussion and Analysis September 30, 2020

This Management Discussion and Analysis report provides the reader with a narrative overview and analysis of the financial activities of the Village Community Development District No. 4 for the fiscal year ending September 30, 2020. This report is designed to (a) assist the reader in focusing on significant financial issues; (b) provide an overview of the District's financial activities; (c) identify changes in the District's financial position and its ability to address the next and subsequent year challenges (d) identify any material deviations from the financial plan (the approved budget), and (e) identify any individual fund issues and concerns. The information contained within this section should be considered in conjunction with the District's Financial Statements.

#### FINANCIAL HIGHLIGHTS

- Total assets of the District are \$38,436,000; the deferred outflows of the resources of the District are \$99,000; total assets have decreased \$301,000 over prior year, a decrease of 1%.
- Total liabilities of the District are \$11,468,000; the deferred inflows of the resources of the District are \$0; total liabilities have decreased \$422,000 over prior year, a decrease of 4%.
- The assets and deferred outflows of the District exceeded its liabilities and deferred inflows as of September 30, 2020, by \$27,068,000 (net position). Of this amount, \$3,258,000 is unrestricted and can be used at the discretion of the Board of Supervisors.
- At September 30, 2020, fund balance for the General Fund was \$3,526,000, or 118% of total general fund operating revenues. Of this amount, \$1,785,000 is committed for renewal and replacement and \$33,000 is restricted for capital improvements.
- The current year's unassigned fund balance for the General Fund is \$1,708,000, or 57% of total general fund operating revenues.
- The total net position has grown from a fiscal year 2019 balance of \$26,947,000 to a fiscal year 2020 balance of \$27,068,000.
- The District's total revenues of \$3,434,000 exceeded the expenses of \$3,313,000 for governmental activities, providing a \$121,000 increase in total net position.
- Depreciation expenses on existing capital assets for the current fiscal year amounted to \$890,000 to show the need for the gradual replacement of these assets over time.
- The District's total debt decreased by \$1,048,000 during the year ending September 30, 2020.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements consist of three sections:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements.

This report also contains other supplemental information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the District's assets (and deferred outflows) and liabilities (and deferred inflows), with the difference reported as *net position*. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

Management's Discussion and Analysis September 30, 2020

The Statement of Changes in Net Position, also referred to as the Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected assessments).

The government-wide financial statements are provided on pages 9-10 of this report.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's major funds individually. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are considered governmental funds. There are no proprietary or fiduciary funds maintained by the District. The fund financial statements present information in more detail than the government-wide financial statements.

#### **Governmental funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three governmental funds, the General, the Debt Service and Capital Project Funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the three funds, all of which are considered to be major funds.

A budgetary comparison statement is provided for the General Fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 11-15 of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are presented beginning on page 16.

Management's Discussion and Analysis September 30, 2020

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS AND ANALYSIS

#### **Statement of Net Position**

A comparison of the Statement of Net Position for the current year and prior year is presented below.

	<b>Governmental Activities</b>				
	September 30, 2020	September 30, 2019			
Assets:					
Current and other assets \$	5,499,707	4,883,723			
Assessments receivable	10,212,492	11,283,013			
Capital assets - net of accumulated depreciation	22,724,255	22,561,253			
Total assets	38,436,454	38,727,989			
Deferred outflows of resources					
Deferred amount on refunding	98,628	107,918			
Liabilities:					
Current and other liabilities	1,266,480	640,632			
Noncurrent liabilities					
Due within one year	608,726	615,544			
Due in more than one year	9,592,333	10,633,111			
Total liabilities	11,467,539	11,889,287			
Net position:					
Net investment in capital assets	13,493,599	12,304,543			
Restricted for debt service	10,282,434	11,434,437			
Restricted for capital improvements	33,092	90,115			
Unrestricted	3,258,418	3,117,525			
Total net position \$	27,067,543	26,946,620			

As noted earlier, net position may serve as a useful indicator of a government's financial position over time. The District's total assets (and deferred outflows) exceeded total liabilities (and deferred inflows) by \$27,068,000. The net position increased \$121,000 from a balance of \$26,947,000 as of September 30, 2019.

The District's net position is broken down into four categories. The largest portion of the District's net position (50%) reflects its investment in capital assets less any related outstanding debt. The second largest portion (38%) is restricted for debt service. Less than 1% is restricted for capital improvements and the remaining portion of \$3,258,000 or 12% is unrestricted and available to meet the future needs of the district as unrestricted net position.

Management's Discussion and Analysis September 30, 2020

## **Statement of Changes in Net Position**

A comparison of the Statement of Changes in Net Position for the current year and prior year is presented below.

Governmental Activities				
September 30, 2020	September 30, 2019			
3,073,133	3,117,177			
210,660	155,370			
150,426	185,201			
3,434,219	3,457,748			
506,629	516,780			
1,304,362	1,375,641			
192,287	197,915			
420,147	459,588			
889,871	843,466			
3,313,296	3,393,390			
120,923	64,358			
	September 30, 2020 3,073,133 210,660 150,426 3,434,219 506,629 1,304,362 192,287 420,147 889,871 3,313,296			

As noted earlier, the Statement of Changes in Net Position presents information showing how the District's net position changed during the most recent fiscal year.

**Revenues** The District's revenues for the years ended September 30, 2020, and September 30, 2019 were approximately \$3,434,000 and \$3,458,000 respectively. Total revenues decreased slightly year over year. The District's expenses for the years ended September 30, 2020, and September 30, 2019, were \$3,313,000 and \$3,393,000 respectively. The decrease in expense was related primarily to a decrease in Physical Environment.

Revenues include special assessment proceeds for maintenance and debt service, and investment earnings on cash balances held during the year. Special assessment revenue totaled \$3,073,000 in Fiscal Year 2020, a decrease of \$44,000 compared to the prior year. The fiscal year 2020 maintenance assessments remained consistent with prior year while the debt service assessments decreased. This portion of the special assessments will continue to decrease each year as bond assessments are paid. The District received a total \$138,000 from FEMA for the reimbursement of Hurricane Irma related expenditures. Investment income decreased by \$35,000 primarily due to market conditions related to the Coronavirus Pandemic.

**Expenses** General government expenses decreased by \$10,000 in fiscal year 2020 compared to fiscal year 2019. Physical environment expenses, including landscaping, irrigation, utilities and maintenance costs, decreased \$71,000, as compared to the prior fiscal year. Transportation expense, including costs related to electric utility for the District's street lighting, decreased \$6,000 over prior year. In 2020, interest expense declined by \$39,000 compared to 2019. Depreciation expense increased a total \$46,000 year over year.

Management's Discussion and Analysis September 30, 2020

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Following is a discussion of the financial statements on a fund accounting level.

#### **Governmental Fund**

As of September 30, 2020, the District's governmental funds reported a fund balance of \$4,397,000, a decrease of \$27,000, or less than 1% over prior year. This decrease resulted from an increase in the General Fund of \$582,000 offset by a decrease in the Debt Service Fund and Capital Project Fund of \$143,000 and \$466,000 respectively. Of the total fund balance, the unassigned fund balance of \$1,708,000 is available for spending at the government's discretion, while \$1,785,000 is committed for renewal and replacement, \$870,000 is restricted for debt service and \$127 is restricted for capital improvements.

The General Fund is the operating fund of the District. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned and total fund balance to total fund expenditures. General Fund unassigned fund balance represents 69% of total annual General Fund expenditures and total fund balance represents just under 143% of total annual General Fund expenditures, a healthy reserve to meet unanticipated needs.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The Budget to actual comparison statement outlines the original budget, amended budget, actual amounts and any variance between the final budget and actual amounts. Budget amendments are approved throughout the year. Budgets are revised for a variety of reasons, such as an unforeseen expenditure. Below are notable variances between the original to final budget and final budget to actual.

- During fiscal year 2020, the final General Fund revenue budget was unchanged compared to the original budgeted revenues.
- The total expenditure budget increased \$390,000 compared to the original budgeted expenses; there was an increase in Capital Outlay and building, landscape and other maintenance.
- Investment earnings of \$132,000 exceeded the budget of \$27,000. Investment returns showed decreased results over the prior fiscal year due to market conditions related to the Coronavirus Pandemic.
- Capital Outlay was 43% below budget and Building, Landscape and Other Maintenance was 28% under budget for the year.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The District's investment in capital assets for its governmental activities as of September 30, 2020 amounts to \$22,724,000. This investment in capital assets includes land, improvements other than buildings and furniture and fixtures. Net capital improvements of \$1,053,000 were added during the year. Depreciation expenses totaled \$890,000 resulting in an overall net increase in capital assets of \$163,000.

Additional information regarding the District's capital assets can be found in Note 4 of the Notes to Basic Financial Statements.

Management's Discussion and Analysis September 30, 2020

## **Long-Term Debt**

As of September 30, 2020, the District has long-term debt outstanding staling \$10,201,000. Total principal and interest payments were \$1,047,000 and \$428,000 during the year respectively.

Additional information regarding the District's long-term debt can be found in Note 5 of the Notes to Basic Financial Statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Local, state and national economic factors influence the District's budget in a variety of ways. These factors were considered in preparing the District's General Fund budget for the 2021 Fiscal Year.

- The unemployment rate in Marion County where the District is located was 5.3% in September 2020, an increase from 3.5% a year ago. The County's average unemployment rate was significantly below the State's average unemployment rate of 7.2%, which was below the national average rate of 7.9%.
- Inflationary trends in the area are comparable to national indices. The national Consumer Price Index (CPI) annual change for all urban consumers decreased from 1.71% in September 2019 to 1.37% in September 2020.

In Fiscal Year 2021, the total revenues are projected to decrease by \$51,000 compared to the Fiscal Year 2020 final budget. There is no increase in maintenance assessments. Revenue from Marion County for the maintenance of Highway 42 makes up the majority of the revenue decrease. The Fiscal Year 2021 General Fund expenditure budget projects a decrease of \$437,000, when compared to the Fiscal Year 2020 final budget. The decrease in expenditures results primarily from a decrease in Capital Outlay and Building, Landscape and Other Maintenance.

#### TO OBTAIN FURTHER INFORMATION

The District's financial statements are designed to provide a general overview of the District's finances and to demonstrate the District's accountability. If you have any questions about the report or would like additional financial information, contact the Village Community Development Districts, Finance Office at:

984 Old Mill Run The Villages, FL 32162 Telephone (352) 753-0421

It is also suggested you visit our website at <a href="www.districtgov.org">www.districtgov.org</a> for general information and additional financial information about the District.

Statement of Net Position September 30, 2020

	Governmental Activities
Assets: Cash and cash equivalents Investments Accounts receivable, net Accrued interest receivable Due from other governments Assessments receivable Capital assets: Non-depreciable	\$ 2,942,988 2,554,421 1,204 423 671 10,212,492
Depreciable, net of accumulated depreciation  Total assets	22,075,535 38,436,454
<b>Deferred outflows of resources</b> Deferred amount on refunding	98,628
Liabilities: Accounts payable Due to other governments Other current liabilities Accrued interest payable Noncurrent liabilities: Due within one year Due in more than one year Total liabilities	478,139 30,035 594,813 163,493 608,726 9,592,333 11,467,539
Net position: Net investment in capital assets Restricted for debt service Restricted for capital improvements Unrestricted  Total net position	\$ 13,493,599 10,282,434 33,092 3,258,418 27,067,543

Statement of Activities Year ended September 30, 2020

				Program revenues		Net (expense) in r	
Functions/Programs		Expenses	Charges for services	Operating grants and contributions	Capital grants and contributions	Governmental activities	Total
Governmental activities:							
General government	\$	506,629	3,073,133	-	-	2,566,504	2,566,504
Physical environment		1,304,362	-	137,607	-	(1,166,755)	(1,166,755)
Transportation		192,287	-	69,026	-	(123,261)	(123,261)
Interest on long-term debt		420,147	-	-	-	(420,147)	(420,147)
Depreciation (unallocated)		889,871	-	-	-	(889,871)	(889,871)
Total governmental activities	\$	3,313,296	3,073,133	206,633	-	(33,530)	(33,530)
General revenue:							
Other revenues					\$	4,027	4,027
Investment earnings						150,426	150,426
Total general revenues						154,453	154,453
Change in net position						120,923	120,923
Net position – beginning						26,946,620	26,946,620
Net position – ending					\$	27,067,543	27,067,543

Balance Sheet – Governmental Funds September 30, 2020

	General	Debt Service	Capital Projects	Total
Assets:				
Cash and cash equivalents \$	1,521,731	949,379	471,878	2,942,988
Investments	2,554,421	-	-	2,554,421
Due from other governments	671	-	-	671
Accounts receivable	1,204	-	-	1,204
Accrued interest receivable	46	250	127	423
Assessments receivable	237,190	9,975,302		10,212,492
Total assets	4,315,263	10,924,931	472,005	15,712,199
Liabilities:				
Accounts payable	478,140	-	-	478,140
Due to Developer	43,450	79,484	471,878	594,812
Due to other governments	30,035	<u>-</u>		30,035
Total liabilities	551,625	79,484		631,109
Deferred inflows of resources:				
Unavailable special assessment revenue	237,190	9,975,302		10,212,492
Fund balances:				
Restricted for debt service	_	870,145	-	870,145
Restricted for capital improvements	33,092	-	127	33,219
Committed for renewal and replacement	1,784,890	-	-	1,784,890
Unassigned	1,708,466			1,708,466
Total fund balances	3,526,448	870,145	127	4,396,720
Total liabilities and fund balances \$	4,315,263	10,924,931	127	15,240,321

Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position September 30, 2020

Total fund balances, governmental funds		\$ 4,396,720
Total net position reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:  Capital assets  Less accumulated depreciation	\$ 34,228,374 (11,504,119)	22,724,255
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:  Special assessment revenue bonds  Including deferred amount on refunding (to be amortized as an increase in interest expense)  Accrued interest payable	(10,201,059) 98,628 (163,493)	(10,265,924)
Unavailable special assessment revenue reported in the funds is added to the balance of net position restricted for debt service to reflect the revenue as recorded when the total assessment is levied.		10,212,492
Net position of governmental activities		\$ 27,067,543

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds Year ended September 30, 2020

	General	Debt Service	Capital Projects	Total
Revenues:				
Special assessments	\$ 2,649,386	1,494,268	-	4,143,654
Intergovernmental revenue	69,026	-	-	69,026
Other revenues	141,635	-	-	141,635
Investment earnings	131,500	13,394	5,532	150,426
Total revenues	2,991,547	1,507,662	5,532	4,504,741
Expenditures:				
General government services	466,412	37,468	-	503,880
Physical environment	1,304,362	-	-	1,304,362
Transportation	192,287	-	-	192,287
Capital outlay	501,511	-	551,362	1,052,873
Debt service:				
Principal	-	1,047,596	-	1,047,596
Interest Missellaneous hand symanse	-	427,548 2,750	-	427,548
Miscellaneous bond expense		2,730	<del>-</del>	2,750
Total expenditures	2,464,572	1,515,362	551,362	4,531,296
Excess (deficiency) of revenues over				
expenses	526,975	(7,700)	(545,830)	(26,555)
Other financing sources (uses):				
Transfers in	55,460	-	79,485	134,945
Transfers out		(134,945)	<u> </u>	(134,945)
Total other financing sources (uses)	55,460	(134,945)	79,485	
Net change in fund balances	582,435	(142,645)	(466,345)	(26,555)
Fund balances, beginning	2,944,013	1,012,790	466,472	4,423,275
Fund balances, ending	\$ 3,526,448	870,145	127	4,396,720

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds to the Statement of Activities

Year ended September 30, 2020

Net change in fund balances – total governmental funds	\$	(26,555)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those assets is capitalized and allocated over their estimated useful lives as depreciation expense. This is the amount of depreciation expense in the current period, net of capital outlay.		
Capital outlay \$ 1,052,873		162.002
Depreciation expense (889,871)	_	163,002
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:  Amortization of deferred amount on refunding (9,290) Change in accrued interest payable 16,691	· -	7,401
Governmental funds report special assessment debt service revenue when collected, however, in the statement of activities, the revenue is recorded when the total assessment is levied.		
Special assessment revenue as of September 30, 2020 10,212,492		
Special assessment revenue as of September 30, 2019 (11,283,013)	_	(1,070,521)
Repayment of long-term liabilities is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  Principal payments		1,047,596
Change in net position of governmental activities	\$	120,923

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund Year ended September 30, 2020

	Original		Amended					
		Budget		Budget	Y	TD Actual		Variance
REVENUES:								
Maintenance and Other Special Assessments	\$	2,630,147	\$	2,630,147	\$	2,649,386	\$	19,239
Other Income		126,822		126,822		210,661		83,839
Investment Income		26,500		26,500		131,500		105,000
Total Revenues:		2,783,469		2,783,469		2,991,547		208,078
EXPENDITURES:								
Personnel Services		17,270		17,270		12,942		(4,328)
Management and Other Professional Services		493,475		501,450		445,691		(55,759)
Utility Services		250,428		247,928		238,987		(8,941)
Building, Landscape and Other Maintenance		1,679,822		1,749,658		1,257,662		(491,996)
Capital Outlay		568,514		885,831		501,511		(384,320)
Other Expenditures		14,220		11,245		7,779		(3,466)
Total Expenditures		3,023,729		3,413,382		2,464,572		(948,810)
Excess (deficiency) of revenues over expenditures	\$	(240,260)	\$	(629,913)	\$	526,975	\$	1,156,888
Other financing sources								
Transfers in		74,526		74,526		55,460		(19,066)
Total other financing sources		74,526		74,526		55,460		(19,066)
Net change in fund balance	\$	(165,734)	\$	(555,387)	\$	582,435	\$	1,137,822
Beginning fund balance	•	2,944,013	,	2,944,013	•	2,944,013	•	
Ending fund balance	\$	2,778,279	\$	2,388,626	\$	3,526,448	\$	1,137,822

Notes to Financial Statements September 30, 2020

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Financial Reporting Entity**

Village Community Development District No. 4 (the District) was established on May 12, 1998 for the purpose of planning, financing, constructing, operating, and maintaining certain community-wide infrastructure for a community development district located entirely within Marion County, Florida. The District was created by Marion County Commission Ordinance No. 00-06 pursuant to the provisions of Chapter 190.005, Florida Statutes, and operates within the criteria established by Chapter 190. The District is governed by a five-member Board of Supervisors. As of September 30, 2020, each member of the Board of Supervisors is an elected resident of the District.

The District boundary consists of approximately 1,253 acres in Marion County. The development includes construction of 5,432 residential units. The land within the District is part of the active adult retirement community known as "The Villages". The Villages of Lake-Sumter, Inc. was the developer and initial owner of the property within the District. All 5,432 units in the District have been completed by the developer and sold to the current residents of the District.

The Villages continues to be developed by the developer, a family-owned business established for the single purpose of developing The Villages. Today, The Villages spans approximately 50 square miles across the borders of Lake, Sumter and Marion Counties, the City of Wildwood, the City of Fruitland Park and the Town of Lady Lake, Florida, with a population of approximately 130,000. When fully developed The Villages is expected to span 86 square miles and include approximately 136,000 residences and a population of 267,000. Development is currently underway in the south end of The Villages in Districts 13.

The financial statements of the District have been prepared in conformity with U.S. Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. As defined by GASB, the financial reporting entity is required to include the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Blended component units, on the other hand, are reported in a separate column in the statement of net position to emphasize they are legally separate from the government.

There are no component units that are legally separate from the District. There are sixteen Community Development Districts in the total structure of The Villages, each being a separate government entity established pursuant to Chapter 190, Florida Statutes.

The following is a listing of these Community Development Districts:

• Village Center Community Development District provides water and sewer utility services, recreation facilities and services, security, fire protection, emergency medical first response (non-transport) and executive golf services to the residents. The cost of operations is funded by amenity and utility fees that residents pay monthly. This District also provides for the maintenance of common areas and roadways for the commercial areas within the District boundaries. The cost of

Notes to Financial Statements September 30, 2020

maintenance in the commercial areas is funded through commercial maintenance assessments. Lastly, the District provides administrative services, including human resources, payroll, accounting, property management, recreation leadership and community standard services to the Community Development Districts.

- Sumter Landing Community Development District provides recreation facilities and services, security, fire protection, emergency medical first response (non-transport) and executive golf services to the residents. The cost of operations is funded by amenity fees that residents pay monthly. This District also provides for the maintenance of common areas and roadways for the commercial areas within the CDD boundaries in Sumter County. The cost of maintenance in the commercial areas is funded through commercial maintenance assessments
- Brownwood Community Development District provides the maintenance of common areas and roadways for the commercial areas within the District boundaries in Sumter County. The cost of maintenance in the commercial areas is funded through commercial maintenance assessments as the new downtown area builds out.
- The Village Community Development District No. 1 boundary consists of approximately 993 acres in Sumter County. The development included construction of 3,420 residential units.
- The Village Community Development District No. 2 boundary consists of approximately 990 acres in Sumter County. The development included construction of 3,668 residential units.
- The Village Community Development District No. 3 boundary consists of approximately 894 acres in Sumter County. The development included construction of 3,762 residential units.
- The Village Community Development District No. 4 boundary consists of approximately 1,253 acres in Marion County. The development included construction of 5,432 residential units.
- The Village Community Development District No. 5 boundary consists of approximately 1,407 acres in Sumter County. The development included construction of 6,399 residential units.
- The Village Community Development District No. 6 boundary consists of approximately 1,497 acres in Sumter County. The development included construction of 6,697 residential units.
- The Village Community Development District No. 7 boundary consists of approximately 976 acres in Sumter County. The development included construction of 4,765 residential units.
- The Village Community Development District No. 8 boundary consists of approximately 1,098 acres in Sumter County. The development included construction of 5,193 residential units of which 12 are being used as lifestyle preview homes by the Developer.
- The Village Community Development District No. 9 boundary consists of approximately 1,299 acres in Sumter County. The development included construction of 5,409 residential units.

Notes to Financial Statements September 30, 2020

- The Village Community Development District No. 10 boundary consists of approximately 1,489 acres in Sumter County. The development includes construction of 6,639 residential units of which 89 are being used as lifestyle preview homes by the Developer.
- The Village Community Development District No. 11 boundary consists of approximately 693 acres within the city limits of Fruitland Park in Lake County. The development included construction of 2,055 residential units.
- The Village Community Development District No. 12 boundary consists of approximately 1,478 acres within the city limits of the City of Wildwood in Sumter County. Planned development includes construction of 6,202 residential units of which 789 remain unsold as of the end of the fiscal year.
- The Village Community Development District No. 13 boundary consists of approximately 2,242 acres within the city limits of the City of Wildwood in Sumter County. Planned development includes construction of 8,152 residential units and construction is currently underway.

In order to acquire land and fund the construction costs of the District's public infrastructure, the District issued Special Assessment Revenue Bonds. The proceeds of these bonds were used to construct improvements within the District which consists of roadway improvements, landscaping, open areas, streetlights, multi-modal paths, master drainage systems and a water and waste water distribution and collection service system. The bonds are supported by assessments that are levied upon the benefiting properties. In addition to the bond assessment for construction of the infrastructure, there is an annual maintenance assessment to provide for the services and ongoing maintenance and administration.

It is anticipated that additional infrastructure improvements within The Villages will be undertaken by existing community development districts and/or a community development district yet to be created in the future, for which special assessments may be imposed on residences in The Villages and lands owned by the Developer.

In addition to the above community development districts, there is one dependent district of Sumter County that is part of the family of Districts that comprise the local government of The Villages.

North Sumter County Utility Dependent District (NSCUDD) – This dependent district provides water, wastewater and reclaimed water service to Village properties between C.R. 466 and C.R. 466A in Sumter County and potable services to Village properties from C.R. 466A to S.R 44 in Sumter County. NSCUDD also provides solid waste sanitation services for the Sumter County, Marion County, and portions of The Villages that are in the City of Fruitland Park and City of Wildwood.

#### **Basis of Presentation**

Government-wide Statements: The financial statements include both government-wide financial statements, based on the District as a whole, and fund financial statements. The government-wide financial statements report information on all of the non-fiduciary activities of the District. The effect of any interfund activity has been removed from these statements. Governmental activities, which normally are supported by assessments and intergovernmental revenues, are reported separately from business-type

Notes to Financial Statements September 30, 2020

activities, which rely to a significant extent on fees charged to external parties. The District has no business-type activities.

The government-wide statement of net position reports the governmental activities of the District on a government-wide basis and on a full accrual basis, using the economic resources measurement focus, which incorporates long-term assets and receivables as well as long-term debt and obligations. The statement of net position also addresses deferred inflows and deferred outflows. The statement of activities reflects the expenses of the District, which are offset by revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function.

**Fund Financial Statements**: Separate financial statements are provided for the governmental funds. Major individual governmental funds are presented in separate columns on the fund financial statements and all non-major funds are aggregated and displayed in a single column. The governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide and the statements of the governmental funds. The District reports the General, Debt Service and Capital Project funds as major funds. The District has no non-major funds.

Program revenues in the statement of activities consist primarily of special assessment revenues. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets is intended to reflect the portion of net position which is associated with capital assets net of accumulated depreciation less outstanding capital asset related debt.

Restricted net position is assets that have third party (statutory, bond covenant or granting agency) or enabling legislation limits on their use. The District would typically use restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use thereof to a future project or replacement equipment acquisition.

Unrestricted net position represents net position not included in net investment in capital assets or restricted net position.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year in which the related debt is issued and the assessments established.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded when payment is due.

Notes to Financial Statements September 30, 2020

The following are the District's major governmental funds:

General Fund: The General Fund is the primary operating fund of the District and is used to account for all financial resources of the general government except those required to be accounted for in another fund.

Debt Service Fund: The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general long-term debt principal, interest, and related costs.

Capital Projects Fund: The Capital Projects Fund is used to account for the funds provided through debt issues and other sources necessary to construct or acquire capital assets of the District.

#### **Governmental Fund Balance Classifications**

Governmental fund balances are classified as either non-spendable or spendable. Spendable balances are further classified as restricted, committed, assigned or unassigned, based on the extent to which there are external or internal constraints on the spending of these fund balances. A discussion of each is as follows:

- Non-spendable: This classification includes amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted into cash (such as inventories and prepaid amounts).
- Restricted: This classification incudes amounts for which constraints have been placed on the use of the resources either externally imposed by creditors, grantors, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.
- Committed: This classification includes amounts that can only be used for specific purposes established by the highest decision making authority in the government. Committed amounts cannot be used for any other purposed unless the District removes those constraints by taking the same type action.
- Assigned: This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed.
- Unassigned: This classification includes the residual fund balance for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to a specific purpose within the General Fund. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed or assigned for those specific purposes.

The District does not currently use non-spendable or assigned categories of fund balance. All restricted fund balances relate to external debt service restrictions. The Board of Supervisors, the highest decision making authority of the District, approves the establishment, increase and reduction in committed fund balances by budget resolutions and amendments. All other fund balances are unassigned. Restricted and Committed fund balances are always used first for the purposes for which they are designated. Changes to this practice require prior Board of Supervisors approval. A minimum fund balance amount has not been formally adopted.

Notes to Financial Statements September 30, 2020

## **Budgetary Information**

The annual budget is formally adopted by the Board of Supervisors and serves as the legal authorization for expenditures. Legal authority and control are established in accordance with Section 190.008, Florida Statutes. The annual budget, as well as any subsequent amendment, is adopted and approved for the General Fund and Debt Service Fund by the Board of Supervisors. Budgets are adopted on a basis consistent with GAAP. All budget amounts presented in the statements reflect the original budget and the amended final budget.

#### Assets, Liabilities and Net Position

Cash, Cash Equivalents and Investments The District considers cash and cash equivalents to be cash on hand, demand deposits, cash with fiscal agent, and short-term investments with original maturities of three months or less from the date of acquisition.

The District's investments are recorded at fair value unless the investment qualifies as an external investment pool and follows the guidance in GASB, which allows the investment to be recorded at amortized cost under certain criteria. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The method of measuring the fair value of investments uses the fair value hierarchy as defined by GASB.

**Receivables and Payables** The accounts receivable of the District are recorded in the government-wide and fund financial statements. Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds".

**Deferred Outflows/Inflows of Resources** In addition to assets, the statement of financial position may report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has no deferred outflows of resources.

In addition to liabilities, the statement of financial positon may report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. There is one item that qualifies for reporting in this category. This deferred inflow, unavailable revenue, consists of special assessment revenue received/receivable by the District that is applicable to a future period.

Capital Assets Capital assets, which may include property (land), buildings, infrastructure assets (roads, sidewalks, etc.), improvements, equipment, construction in progress and intangible assets, are reported in the government-wide financial statements.

The District has established the threshold for additions to capital assets as an asset with an acquisition cost of \$10,000 or more, and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The District values and records donated capital assets at the estimated fair value of the item at the date of its donation.

Notes to Financial Statements September 30, 2020

Routine maintenance and repairs to capital assets are not included in the reported value because they do not increase the capacity or extend the useful life of the capital asset.

Depreciation of capital assets is computed using the straight-line method and is recorded in general government expenses in the District's statement of activities. Estimated useful lives of the assets are as follows:

Improvement other than building and structure
 Furniture and Equipment
 5-10 years

**Special Assessments:** The District levies an annual bond and maintenance assessment to the land owners:

• **Bond Assessments:** The bond debt is repaid from the proceeds of an assessment levied by the District's Board of Supervisors. The levy is in the form of a non-ad valorem special assessment that will have a lien against properties within the boundary of the District that receive special benefits from the infrastructure improvements financed by the bonds. These assessments may be prepaid in total or in annual installments as a non-ad valorem special assessment. The bond assessment revenue and the debt service activity are accounted for in the Debt Service Fund.

The assessment methodology consists of five steps.

- o The District Engineer determines the costs for all District improvements needed.
- o The assessable acres that benefit from the District's infrastructure improvements are determined.
- The District Financial Advisor and Underwriter estimate total funding needed to acquire and/or construct the infrastructure improvements.
- This amount is divided equally among the benefited properties on a net assessable acreage basis.
- O And finally, as land is platted, the debt on each assessable acre is allocated to each residential unit. This methodology is applied to both the bond and the maintenance assessments.
- Maintenance Assessments: In addition to the assessment for the repayment of bond obligations, the District has levied an assessment for the maintenance of the infrastructure and the operations of the District. This assessment is a part of the General Fund's annual budget. The maintenance assessment revenue is classified as program revenue and is accounted for in the General Fund.
- **Billing and Collection**: The District has entered into an agreement with the Tax Collector of Marion County. The assessments are placed on the county property tax bill as a non-ad valorem assessment. They are collected by the county under the uniform tax collection process and then remitted to the District.

#### **Use of Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles (GAAP) requires management to make various estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statement and the reported amounts of revenues and expenditures/expenses during the reporting period. Some of these estimates include assessing the collectability of the receivables, the useful lives of capital assets and the collectability of the liabilities. Although these estimates are based on management's

Notes to Financial Statements September 30, 2020

knowledge of current events and actions it may undertake in the future, they could ultimately differ from actual results.

#### **Date of Management's Review**

Subsequent events were evaluated by management through February 1, 2021, which is the date the financial statements were available to be issued.

#### NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS

The District maintains an approved Investment Policy and Long-Term Portfolio Investment Policy in compliance with guidelines established by Florida Statutes.

The primary objective of the District's Investment policy is to assure safety and preservation of principal. The objective is to mitigate credit and interest rate risk, maintain the necessary liquidity to match expected liabilities and maximize yield.

The primary objective of the District's Long-term Portfolio Investment policy is to achieve a long-term (five years or longer) level of return commensurate with the contemporary economic conditions and equal to or exceeding the then prevailing investment environment.

Cash and Cash Equivalents: The District's cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent and short-term investments with an original maturity of three months or less.

The District invests its operating cash solely in Qualified Public Depositories that meet the requirements of Chapter 280, Florida Statutes "Florida Security for Public Deposits Act". In addition to protection of up to \$250,000 for its deposits with a single bank as provided by the Federal Deposit Insurance Corporation (FDIC), the District's deposits are provided the extra level of security afforded by using a public depository that meets the requirements of Chapter 280. This includes the provision by the public depository of collateral based on the amount of public deposits maintained at the institution and the ability of the State of Florida to levy other public depositories for shortages in collateral in the event of the failure of a public depository. Citizens First Bank is a Qualified Public Depository.

Notes to Financial Statements September 30, 2020

As of September 30, 2020, the District's Cash and Cash Equivalents consisted of:

Cash and Cash Equivalents		Fair Value	Weighted Average Maturity (Days)	Credit Rating
Citizens First Bank demand deposits	_	61,335	1.0	n/a
Fl Cooperative Liquid Assets Securities System, FLCLASS		1,456,088	51.0	AAAm
Fl Public Assets for Liquidity Management (FL PALM)		4,308	46.0	AAAm
US Bank - State Board of Administration, Florida Prime TM		1,421,257	48.0	AAAm
Total Fair Value	\$	2,942,988	46.0	AAAIII
Portfolio Weighted Average Maturity (WAM)			48.5	

The District invests excess funds pursuant to the guidelines established in Section 218.415, Florida Statutes. The authorized investments consist of:

- The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Inter-local Cooperation Act as provided in Section 163.01, Florida Statutes.
- Securities and Exchange Commission registered money market mutual funds with the highest credit quality rating from a nationally recognized rating agency.
- Interest-bearing time deposits or savings accounts in qualified public depositories as defined in Section 280.02, Florida Statutes.
- Direct obligations of the United States Treasury.
- Federal agencies and instrumentalities.
- Repurchase agreements with financial institutions approved as public depositors, provided that the underlying collateral consists of obligations of the United States Government, its agencies and instrumentalities. The repurchase agreement shall be collateralized equal to at least 102 percent of the value of the District's investment.

The District has further segregated a portion of its investment into a long-term investment portfolio with further investment guidelines. The investment objectives are based on a long-term investment horizon of five years or longer. The District has developed a long-term investment horizon such that the risk and duration of investment losses are carefully weighed against the long-term potential for asset growth. A large portion of the assets will be invested in longer-term investments and will be diversified with the intent to minimize risk loss. In order to best balance risk and return for optimal diversification, the following asset allocation has been identified:

Notes to Financial Statements September 30, 2020

	Asset Weightings						
Asset Classes	Range	<u>Target</u>					
<b>Growth Assets</b>							
Domestic Equity	20% - 60%	40%					
International Equity	0% - 40%	20%					
Other	0% - 20%	0%					
<b>Income Assets</b>							
Fixed Income	20% - 60%	40%					
Other	0% - 20%	0%					
Real Return Assets	0% - 20%	0%					
Cash Equivalents	0% - 20%	0%					

As of September 30, 2020, the District's Investments consisted of:

Investments	Fair Value	Weighted Average Maturity (Years)	Credit Rating
Florida Fixed Income Trust, FLFIT	\$ 1,098,359	0.56	AAAf1/S1
Florida Local Government Investment Trust	715,819	2.00	AAAf/S1
PFM Multi-Manager Domestic Equity Fund	296,247	n/a	n/a
PFM Multi-Manager International Equity Fund	157,416	n/a	n/a
PFM Multi-Manager Fixed Income Fund	286,580	8.30	AA
Total Investments	\$ 2,554,421		
Portfolio Weighted Average Maturity (WAM)		1.73	

The District participates in the following external investment pools:

- The State Board of Administration for participation in the Local Government Investment Pool (Florida PRIME<sup>TM</sup>) created by Section 218.415, Florida Statutes is an investment pool that operates under investment guidelines established by Section 215.47, Florida Statutes. The District's investments in Florida PRIME<sup>TM</sup>, a qualified external investment pool, meet the requirements of GASB Statement No. 79 and are reported at amortized cost.
- Florida Public Assets for Liquidity Management (FL PALM) is a fund whose objectives are to
  provide participants with the highest possible investment yield while it maintains liquidity and
  preserves capital, and maintains a stable NAV. The fund meets the requirements of GASB
  Statement No. 79 and is reported at amortized cost.
- The Florida Local Government Investment Trust (the Trust) is administered by a Board of Trustees appointed by the Florida Association of Court Clerks and County Comptroller, and the Florida Association of Counties, Inc. The Trust was created to provide a means for public entities to pool surplus funds to maximize net earnings certificates of deposit. The District's investment in the Trust

Notes to Financial Statements September 30, 2020

Short-Term Bond Fund does not meet the requirements of GASB Statement No. 79 and is valued at variable Net Asset Value (NAV), which approximates fair value.

- The Florida Cooperative Liquid Assets Securities System (FLCLASS) is an independent local government investment pool designed to provide a safe and competitive investment alternative for Florida governmental entities. FLCLASS does not meet the requirements of GASB Statement No. 79 and is measured at variable NAV, which approximates fair value.
- Florida Fixed Income Trust Enhanced Cash Pool is a Series Trust designed to provide liquid
  solutions to local governments of Florida. The funds objective is to provide liquidity and
  preservation of capital while providing current income consistent with low volatility of net asset
  value. The fund does not meet the requirements of GASB Statement No. 79 and is measured at
  variable NAV, which approximates fair value.

**Fair Value Hierarchy**. GASB Statement No. 72, Fair Value Measurement and Application, sets forth the framework for measuring fair value. The District's investments are recorded at fair value unless the investment qualifies as an external investment pool under the guidance in GASB Statement No. 79.

The valuation measurement levels are defined below:

- Level 1 inputs are unadjusted price quotations in active markets/exchanges for identical assets or liabilities that a government can access at the measurement date.
- Level 2 inputs are observable inputs including, but not limited to, quoted prices for similar assets or liabilities in active markets, quoted process for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the assets or liabilities (such as interest rates, yield curves, volatilities, loss severities, credit risks and default rates) or other marketcorroborated inputs
- Level 3 inputs are unobservable inputs based on the best information available in the circumstances, to the extent observable inputs are not available.

The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for an identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs.

At September 30, 2020, the District's investments carried the following Fair Value Hierarchy:

	Total	Le	vel 1	Level 2		Level 3	
Investment by fair value level:							
PFM Multi-Manager Domestic Equity Fund	\$ 296,247	\$	-	\$	296,247	\$	-
PFM Multi-Manager International Equity Fund	157,416		-		157,416		-
PFM Multi-Manager Fixed Income Fund	286,580				286,580		-
Totals	\$ 740,243	\$	_	\$	740,243	\$	-

Notes to Financial Statements September 30, 2020

Management of the following investment risks are addressed below:

- Custodial credit risk is the risk that a government will not be able to recover deposits or the value of an investment that's in the possession of a failed institution or counterparty.
  - o The financial institution in which the District places its deposits is certified as a "qualified public depository" as required under the Florida Security for Public Deposits Act. Therefore, the deposits are entirely insured by Federal depository insurance and collateralized pursuant to Chapter 280, Florida Statutes.
  - o At September 30, 2020, and consistent with the investment policy, the District's investments are all registered in the name of the District by a custodian or a trustee for the District.
- Credit risk is the risk of loss from an issuer's failure to repay principal and/or interest on a debt obligation. To manage this risk, the District's investment policy identifies and limits investments to only top ratings issued by nationally recognized statistical rating organization.
- Concentration of investment risk is the increasing probability of loss arising from heavily lopsided
  exposure to an asset class, issuer, structure or maturity. The District's investment policy stipulates
  guidelines for diversification of investments by limiting investments to avoid over-concentration in
  securities from a specific issuer or business sector; limiting investments in securities with higher
  credit risk; investments in securities with varying maturities; and continuously investing a portion of
  the portfolio in readily available funds to ensure that appropriate liquidity is maintained to meet
  ongoing obligations.
- Interest rate risk is the risk that a security's value will decrease with a rise in interest rates. To manage interest rate risk, the District maintains a formal investment policy that limits investment maturities not to exceed five (5) years. The District maintains and reports interest rate risk using the Weighted Average Maturity (WAM) method. A weighted average takes into account both the timing and the amounts of the maturities. The District manages its exposure to decline in fair values by limiting the WAM of its investment portfolio to less than three (3) years.
- Foreign currency risk is the risk of loss from a reduction in value affected by changes in the rate of exchange. The District's investment policies do not allow for direct investments in foreign currency.

#### **NOTE 3 - RECEIVABLES AND PAYABLES**

Total Receivables at September 30, 2020 were as follows:

	General		<b>Debt Service</b>		Capital		Totals		
<b>Total Receivables by Fund</b>									
Assessment Receivable	\$	237,190	\$	9,975,302	\$ -	\$	10,212,492		
Due from other Governments		671		-	-		671		
Misc Accounts Receivable, net		1,204		-	-		1,204		
Accrued Interest Receivable		46		250	127		423		
<b>Total Receivables</b>	\$	239,111	\$	9,975,552	\$ 127	\$	10,214,790		

Notes to Financial Statements September 30, 2020

#### Receivables

The Assessment Receivable The infrastructure of the District was built with tax-exempt bonds. The proceeds of these bonds were used to construct improvements within the District which consists of roadway improvements, landscaping, open areas, streetlights, multi-modal paths, master drainage systems and a water and waste water distribution and collection service system. The bonds are supported by assessments that are levied upon the benefiting properties. The bonds are repaid with monies collected in the annual tax bill sent out by the County Tax Collector's Offices and appear in the Non-Ad Valorem section of the tax bill as "Bond Debt Assessment". As of September 30, 2020, the outstanding Assessment Receivable to support the future bond liability for the District was \$10,212,000.

**Due from other Governments** The inter-government balances result from the time lag between the dates that (1) inter-government goods and services were provided or reimbursable expenditure occur, (2) transactions are recorded in the accounting system and (3) payments between governments are made. The balance at September 30, 2020 is expected to be repaid shortly after year-end from available current assets and next year funding.

#### **Payables**

**Accounts Payable** As of September 30, 2020, a total \$478,000 is due to trade vendors in the normal course of business. This balance is expected to be repaid shortly after year-end from available current assets and next year funding.

**Due to Developer** As of September 30, 2020, a total \$595,000 is Due to the Developer. This balance includes all requisitions for the construction of the District received from the Developer in excess of the balance in the construction bond fund. This liability will be paid from any excess funds that become available in the Reserve account in the Debt Service Reserve Fund.

**Due to other Governments** The inter-government balances result from the time lag between the dates that (1) inter-government goods and services were provided or reimbursable expenditure occur, (2) transactions are recorded in the accounting system and (3) payments between governments are made. The balance at September 30, 2020 is expected to be repaid shortly after year-end from available current assets and next year funding.

Notes to Financial Statements September 30, 2020

# **NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2020, was as follows:

	Beginning			Ending
	balance	Increases	Decreases	<b>balance</b>
Governmental activities:				
Assets not being depreciated:				
Land	\$ 648,720	-	-	648,720
Construction in progress	1,004,713	(1,004,713)		
	1,653,433	(1,004,713)	-	648,720
Assets being depreciated:				
Furniture & equipment	6,646	-	-	6,646
Improvements other than buildings	31,515,422	2,057,586		33,573,008
	31,522,068	2,057,586	-	33,579,654
Less accumulated depreciation for:				
Furniture & equipment	(1,398)	(166)	-	(1,564)
Improvements other than buildings	(10,612,850)	(889,705)		(11,502,555)
	(10,614,248)	(889,871)	-	(11,504,119)
Total assets being				
depreciated, net	20,907,820	1,167,715		22,075,535
Governmental activities,				
capital assets, net	\$ 22,561,253	163,002		22,724,255

The District made additional capital improvements to infrastructure in the current fiscal year netting \$1,053,000. Depreciation expense of \$890,000 was recognized during the year.

Notes to Financial Statements September 30, 2020

#### **NOTE 5 – LONG- TERM DEBT**

Long-term debt consists of the following Special Assessment Revenue bonds as of September 30, 2020:

\$7,050,000 Special Assessment Revenue Bonds, Series 2010 principal installments ranging from \$225,000 to \$365,000 through May 2031 in accordance with the redemption schedule. Interest is due semi-annually on May 1 and November 1 of each year until redemption or maturity. Interest rates range from 4.125% to 5.00%.

3,165,000

Bonds and notes from direct borrowings and direct placement

\$5,732,031 Special Assessment Revenue Bonds, Series 2012 principal installments ranging from \$197,726 to \$310,085 through May 2032 in accordance with the redemption schedule. Interest is due semi-annually on May 1 and November 1 of each year until redemption or maturity. The interest rate is 4.09%.

3.001.059

4.035.000

\$5,090,344 Special Assessment Direct Placement Revenue Bonds, Series 2016 principal installments ranging from \$186,000 to \$297,000 through May 2037 in accordance with the redemption schedule. Interest is due semi-annually on May 1 and November 1 of each year until redemption or maturity. The interest rate is 2.95%.

4,033,000
\$ 10,201,059
(608,726)
\$ 9,592,333

Total long-term debt
Less current installments of bonds payable
Revenue bonds payable less current installments

The Special Assessment Revenue Bonds are secured by a lien and pledge of revenues under the indentures, which are derived through levy and collection on land within the District specifically benefited. These bonds are additionally secured by amounts on deposit in the funds and accounts created pursuant to the indentures.

Notes to Financial Statements September 30, 2020

The annual requirements to amortize the principal and interest of all revenue bonds payable as of September 30, 2020, are as follows:

	Special Reve	enue Bonds	Direct Borr	Bonds and Notes from Direct Borrowings and Direct Placements					
	Principal	Interest	Principal	Interest	Totals				
Year ending									
September 30,									
2021	225,000	150,608	383,726	241,776	1,001,110				
2022	235,000	141,326	396,982	228,202	1,001,510				
2023	245,000	131,338	411,583	214,143	1,002,064				
2024	260,000	120,620	426,542	199,555	1,006,717				
2025	270,000	108,920	441,876	184,423	1,005,219				
2026-2030	1,565,000	333,750	2,459,609	674,901	5,033,260				
2031-2035	365,000	18,250	1,929,741	243,241	2,556,232				
2036-2037			586,000	26,048	612,048				
	\$ 3,165,000	1,004,812	7,036,059	2,012,289	13,218,160				

The following is a summary of changes in long-term debt:

		Beginning			Ending	Due within
		balance	Additions	Reductions	<b>balance</b>	one year
Governmental activities:						
Special Revenue Bonds	\$	3,545,000	-	380,000	3,165,000	422,726
Bonds and Notes from Direct						
Borrowings and Direct Placements		7,703,655		667,596	7,036,059	186,000
Long-term debt	\$_	11,248,655		1,047,596	10,201,059	608,726

#### **Debt Covenants and Pledged Revenues**

The Bond indentures contain significant limitations and restriction on the District regarding annual debt service requirements, the use of certain restricted accounts, minimum sinking fund balances and minimum revenue bond coverage. Management believes that the District has complied with all material financial-related covenants.

The District has pledged certain benefit special assessment revenue to pay the principal and interest on special assessment bonds issued to pay for infrastructure improvements. These special assessment revenue bonds were outstanding on September 30, 2020, as shown below. The table reports the revenues pledged for each debt issue, the amounts of revenue received in the current year, the current year principal and interest paid on the debt, the approximate percentage of each revenue which is pledged to meet the debt

Notes to Financial Statements September 30, 2020

obligation, and the date through which the revenue is pledged under the debt agreement and the total pledged future revenues for each debt, which is the amount of the remaining principal and interest on the bonds as of September 30, 2020.

Description of Bonds	Pledged Revenue	Revenue Received	rincipal Interest Paid	Estimated Percent Pledged	Pri	itstanding ncipal and Interest	Pledged Through
Special Assessment Revenue Bonds, Series 2010	Special Assessments Phase I	\$ 598,396	\$ 545,626	100%	\$	4,169,812	2031
Special Assessment Revenue Bonds, Series 2012	Special Assessments Phase II	\$ 500,495	\$ 488,756	100%	\$	3,858,482	2032
Notes from Direct Borrowings and Direct Placement Bonds, Series 2016	Special Assessments Phase III	\$ 395,377	\$ 440,762	100%	\$	5,189,866	2037

#### **NOTE 6 – RELATED PARTIES**

The District has no employees. For certain management, finance, and administrative services, the District entered into an inter-local agreement with Village Center Community Development District (Center District), a community development district created under Florida Statute 190. Under the agreement, fees accrued to the Center District by the District for such services totaled \$247,000 for the year ended September 30, 2020. The District has also contracted with VCCDD for deed compliance and technology services which for the year ended September 30, 2020, totaled \$81,000.

The District paid Villages Technology Solutions Group, a technology company owned by The Villages, a total \$200 for technology services in FY 2020. The District paid The Daily Sun, a newspaper owned by The Villages, a total \$500 for certain legal advertisements and The Villages Marketing \$60 om FY 2020.

#### **NOTE 7 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to general liability, crime, auto liability, employee practice liability, theft, damage and destruction of assets, errors and omissions and natural disasters. To manage much of this risk, the District carries insurance, however, the District retains risk for certain property coverage and for losses in excess of coverage limits. Any settled claims from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### **NOTE 8 – COMMITMENTS AND CONTINGENCIES**

#### **Hurricane Irma**

The District sustained damages related to Hurricane Irma in September 2017.

The Florida Emergency Management Agency (FEMA) has finalized its review of its obligation to the District on eligible expenditures. The District submitted all required documentation to support

Notes to Financial Statements September 30, 2020

approximately \$446,000 of eligible expenditures sustained as a result of the damage. The District received \$138,000 in reimbursement from FEMA and has closed this case.

#### **NOTE 9 – COVID-19 PANDEMIC**

The COVID-19 pandemic has developed rapidly in 2020, with a significant number of cases. Measures taken by various governments to contain the virus have affected economic activity. We have taken a number of measures to monitor and mitigate the effects of COVID-19, for the health and safety of both our residents and staff. Measures have included accepting cashless payments, safety training, social distancing, working from home and requiring appointments for customer service visits. At this time, the impact on our operations has been minimal and based on our experience to date we expect this to remain the case. The effect primarily has been the impact on the investment markets, See Investment Note 2. We have taken these considerations into account in the preparation of the 2021 budget. We will continue to follow the various government policies and advice and, in turn, we will continue to adjust our practices to permit continued operations in the best and safest way possible without jeopardizing the health of our people.

# **PURVIS GRAY**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Supervisors Village Community Development District No. 4 The Villages, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Village Community Development District No. 4 (the District) as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated February 1, 2021.

## **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected, and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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Board of Supervisors Village Community Development District No. 4 The Villages, Florida

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

February 1, 2021 Ocala, Florida

Purvis Dray

# **PURVIS GRAY**

#### **MANAGEMENT LETTER**

Board of Supervisors Village Community Development District No. 4 The Villages, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of Village Community Development District No. 4 (the District) as of and for the fiscal year ended September 30, 2020, and have issued our report thereon dated February 1, 2021.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Florida Auditor General*.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with the American Institute of Certified Public Accountants *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated February 1, 2021, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings and recommendations made in the preceding financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements (see Note 1 of the District's September 30, 2020, basic financial statements for this information). There are no component units related to the entity.

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Board of Supervisors Village Community Development District No. 4 The Villages, Florida

#### **MANAGEMENT LETTER**

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Purvis Dray
February 1, 2021

Ocala, Florida

# **PURVIS GRAY**

# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH FLORIDA STATUTE SECTION 218.415 - INVESTMENT OF PUBLIC FUNDS

Board of Supervisors Village Community Development District No. 4 The Villages, Florida

We have examined Village Community Development District No. 4's (the District) compliance with Section 218.415, Florida Statutes, with regards to the District's investments during the fiscal year ended September 30, 2020. District management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material non-compliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements during the fiscal year ended September 30, 2020.

This report is intended solely for the information and use of the Florida Auditor General, and the Board of Supervisors of the District, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Purvis Dray February 1, 2021 Ocala, Florida

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