Wiregrass Community Development District

ANNUAL FINANCIAL REPORT

September 30, 2020

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Certified Public Accountants PL

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#### **REPORT OF INDEPENDENT AUDITORS**

To the Board of Supervisors Wiregrass Community Development District Pasco County, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Wiregrass Community Development District as of and for the year ended September 30, 2020, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Fort Pierce / Stuart - 1 -Member AICPA Division for CPA Firms Private Companies practice Section



To the Board of Supervisors Wiregrass Community Development District

#### Opinion

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, and each major fund of Wiregrass Community Development District as of September 30, 2020, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Governmental Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements is required by the *Governmental Accounting Standards Board* who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated June 15, 2021, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Wiregrass Community Development District's internal control over financial reporting and compliance.

Birger Joonlos Q + FRAAK

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

June 15, 2021

Management's discussion and analysis of Wiregrass Community Development District's (the "District") financial performance provides an objective and easily readable analysis of the District's financial activities. The analysis provides summary financial information for the District and should be read in conjunction with the District's financial statements.

## OVERVIEW OF THE FINANCIAL STATEMENTS

The District's basic financial statements comprise three components; 1) *Government-wide financial statements,* 2) *Fund financial statements,* and 3) *Notes to financial statements.* The *Government-wide financial statements* present an overall picture of the District's financial position and results of operations. The *Fund financial statements* present financial information for the District's major funds. The *Notes to financial statements* provide additional information concerning the District's finances.

The *Government-wide financial statements* are the **statement of net position** and the **statement of activities**. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net position of governmental activities and the change in net position. Governmental activities are primarily supported by special assessments.

The **statement of net position** presents information on all assets and liabilities of the District, with the difference between assets and liabilities reported as net position. Net position is reported in three categories: 1) net investment in capital assets, 2) restricted, and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental activities.

The **statement of activities** presents information on all revenues and expenses of the District and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the District. To assist in understanding the District's operations, expenses have been reported as governmental activities. Governmental activities financed by the District include general government, physical environment, and debt service.

*Fund financial statements* present financial information for governmental funds. These statements provide financial information for the major funds of the District. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

## OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

*Fund financial statements* include a **balance sheet** and **a statement of revenues, expenditures and changes in fund balances** for all governmental funds. A **statement of revenues, expenditures, and changes in fund balances – budget and actual** is provided for the District's General Fund. *Fund financial statements* provide more detailed information about the District's activities. Individual funds are established by the District to track revenues that are restricted to certain uses or to comply with legal requirements.

The government-wide financial statements and the fund financial statements provide different pictures of the District. The government-wide financial statements provide an overall picture of the District's financial standing. These statements are comparable to private-sector companies and give a good understanding of the District's overall financial health and how the District paid for the various activities, or functions, provided by the District. All assets of the District, including capital assets are reported in the **statement of net position**. All liabilities, including principal outstanding on bonds are included. The **statement of activities** includes depreciation on all long-lived assets of the District, but transactions between the different functions of the District have been eliminated in order to avoid "doubling up" the revenues and expenses. The fund financial statements provide a picture of the major funds of the District. In the case of governmental activities, outlays for long lived assets are reported as expenditures and long-term liabilities, such as general obligation bonds, are not included in the fund financial statements. To provide a link from the fund financial statements to the government-wide financial statements.

*Notes to financial statements* provide additional detail concerning the financial activities and financial balances of the District. Additional information about the accounting practices of the District, investments of the District, capital assets and long-term debt are some of the items included in the *notes to financial statements*.

## Financial Highlights

The following are the highlights of financial activity for the year ended September 30, 2020.

- The District's total assets exceeded total liabilities by \$1,901,558 (net position). Net investment in capital assets for the District was \$1,079,451. Restricted net position was \$206,022 and unrestricted net position was \$616,085.
- Revenues from governmental activities totaled \$2,143,369 and expenses from governmental activities totaled \$2,750,844.

# **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

### Financial Analysis of the District

The following schedule provides a summary of the assets, liabilities and net position of the District and is presented by category for comparison purposes.

#### **Net Position**

	Governmental Activities					
	2020	2019				
Current assets	\$ 655,462	\$ 816,751				
Restricted assets	2,210,298	2,152,822				
Capital assets	20,987,193	21,878,696				
Total Assets	23,852,953	24,848,269				
Current liabilities	924,590	899,935				
Non-current liabilities	21,026,805	21,439,301				
Total Liabilities	21,951,395	22,339,236				
Net Position						
Net investment in capital assets	1,079,451	1,586,261				
Restricted	206,022	138,175				
Unresrticted	616,085	784,597				
Total Net Position	\$ 1,901,558	\$ 2,509,033				

The decrease in current assets is the result of expenditures exceeding revenues at the fund level.

The increase in restricted assets and restricted net position is primarily the result of revenues exceeding expenditures in the Debt Service Fund.

The reduction in capital assets and net investment in capital assets is related to depreciation.

# OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

### Financial Analysis of the District (Continued)

The following schedule provides a summary of the changes in net position of the District and is presented by category for comparison purposes.

### **Change In Net Position**

	<b>Governmental Activities</b>				
	2020	2019			
Program Revenues Charges for services Operating contribution General Revenues	\$ 2,137,243 -	\$   2,168,005 850			
Investment earnings	6,126	17,413			
Total Revenues	2,143,369	2,186,268			
Expenses General government Physical environment Transportation Interest and other charges Total Expenses	124,721 935,296 549,216 1,141,611 2,750,844	87,549 551,357 - <u>1,159,758</u> 1,798,664			
Change in Net Position	(607,475)	387,604			
Net Position - Beginning of Year	2,509,033	2,121,429			
Net Position - End of Year	\$ 1,901,558	\$ 2,509,033			

The increase in general government is primarily related to the increase in engineering and legal expenses in the current year.

The increase in physical environment and transportation is related to the initial year for depreciation.

The decrease in interest and other charges is due to the decrease in bonds payable outstanding.

# OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

## **Capital Assets Activity**

The following schedule provides a summary of the District's capital assets as of September 30, 2020 and 2019:

	Governmental Activities				
	2020	2019			
Land	\$ 2,771,076	\$ 2,771,076			
Construction in progress	-	19,107,620			
Infrastructure	19,107,620	-			
Less: accumulated depreciation	(891,503)				
Governmental Activities Capital Assets	\$ 20,987,193	\$ 21,878,696			

During the year, \$19,107,620 was transferred from construction in progress to infrastructure and depreciation was \$891,503.

## General Fund Budgetary Highlights

The budgeted expenditures exceeded actual expenditures in the current year because landscaping and legal expenditures were less than anticipated.

There were no budget amendments in the current year.

## Debt Management

Governmental Activities debt includes the following:

- In September 2014, the District issued \$13,620,000 Series 2014 Capital Improvement Revenue Bonds. These bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. The balance outstanding at September 30, 2020 was \$12,545,000.
- In April 2016, The District issued \$9,430,000 Series 2016 Capital Improvement Revenue Bonds. The bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. The balance outstanding on the Series 2016 Bonds at September 30, 2020 was \$8,965,000.

## OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

### Economic Factors and Next Year's Budget

Wiregrass Community Development District does not expect any economic factors to have any significant effect on the financial position or results of operations of the District in fiscal year 2021.

### Request for Information

The financial report is designed to provide a general overview of Wiregrass Community Development District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Wiregrass Community Development District's Finance Department at 3434 Colwell Avenue, Suite 200, Tampa, Florida 33614.

## Wiregrass Community Development District STATEMENT OF NET POSITION September 30, 2020

ASSETS Current Assets Cash \$ 640,029 Prepaid expenses 10,233 Deposits 5,200 Total Current Assets 655,462 Non-Current Assets 655,462 Non-Current Assets 2,210,298 Capital Assets, Not Being Depreciated 2,771,076 Capital Assets, Being Depreciated 19,107,620 Less: accumulated depreciation (891,503) Total Non-Current Assets 23,197,491 Total Assets 23,852,953 LIABILITIES Current Liabilities 394,377 Bonds payable and accrued expenses 39,377 Bonds payable and accrued expenses 39,377 Bonds payable 415,000 Accrued interest 470,213 Total Current Liabilities 924,590 Non-Current Liabilities 221,951,395 NET POSITION Net investment in capital assets 1,079,451 Restricted for debt service 46 Unrestricted 6116,085 Total Net Position \$ \$ 1,001,558		ernmental ctivities
Cash\$640,029Prepaid expenses10,233Deposits5,200Total Current Assets655,462Non-Current Assets2,210,298Restricted Assets2,210,298Capital Assets, Not Being Depreciated2,771,076Land2,771,076Capital Assets, Being Depreciated19,107,620Less: accumulated depreciation(891,503)Total Non-Current Assets23,197,491Total Assets23,852,953LIABILITIES23,852,953Current Liabilities39,377Bonds payable and accrued expenses39,377Bonds payable and accrued expenses39,377Bonds payable, net21,026,805Total Current Liabilities924,590Non-Current Liabilities21,026,805Total Liabilities21,026,805Total Liabilities21,026,805Total Liabilities21,026,805NET POSITION1,079,451Net investment in capital assets1,079,451Restricted for debt service205,976Restricted for debt service46Unrestricted46Unrestricted46	ASSETS	
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Total Current Assets655,462Non-Current AssetsRestricted AssetsRestricted Assets2,210,298Capital Assets, Not Being Depreciated2,771,076Land2,771,076Capital Assets, Being Depreciated19,107,620Less: accumulated depreciation(891,503)Total Non-Current Assets23,197,491Total Assets23,852,953LIABILITIES23,852,953Current Liabilities415,000Accrued interest470,213Total Current Liabilities924,590Non-Current Liabilities21,026,805Total Liabilities21,951,395NET POSITION1,079,451Net investment in capital assets1,079,451Restricted for debt service205,976Restricted for capital projects46Unrestricted46Unrestricted616,085	Prepaid expenses	10,233
Non-Current AssetsRestricted AssetsInvestmentsCapital Assets, Not Being DepreciatedLand2,771,076Capital Assets, Being DepreciatedInfrastructure19,107,620Less: accumulated depreciation(891,503)Total Non-Current Assets23,197,491Total Assets23,852,953LIABILITIESCurrent LiabilitiesAccounts payable and accrued expenses39,377Bonds payableAccrued interest470,213Total Current LiabilitiesBonds payable, net21,026,805Total LiabilitiesBonds payable, net21,026,805Total LiabilitiesNET POSITIONNet investment in capital assetsNET POSITIONNet investment in capital assetsNet investment in capital assets46Unrestricted for debt service205,976Restricted for capital projects46Unrestricted616,085	Deposits	 5,200
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Less: accumulated depreciation(891,503)Total Non-Current Assets23,197,491Total Assets23,852,953LIABILITIES23,852,953Current Liabilities39,377Bonds payable and accrued expenses39,377Bonds payable415,000Accrued interest470,213Total Current Liabilities924,590Non-Current Liabilities21,026,805Bonds payable, net21,026,805Total Liabilities21,951,395NET POSITION1,079,451Restricted for debt service205,976Restricted for capital projects46Unrestricted616,085	Capital Assets, Being Depreciated	
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Accounts payable and accrued expenses39,377Bonds payable415,000Accrued interest470,213Total Current Liabilities924,590Non-Current Liabilities924,590Bonds payable, net21,026,805Total Liabilities21,951,395NET POSITION1,079,451Restricted for debt service205,976Restricted for capital projects46Unrestricted616,085		
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Net investment in capital assets1,079,451Restricted for debt service205,976Restricted for capital projects46Unrestricted616,085	Total Liabilities	
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Restricted for capital projects46Unrestricted616,085	•	
Unrestricted 616,085	Restricted for debt service	205,976
	Restricted for capital projects	46
Total Net Position\$ 1,901,558	Unrestricted	 616,085
	Total Net Position	\$ 1,901,558

# Wiregrass Community Development District STATEMENT OF ACTIVITIES For the Year Ended September 30, 2020

Functions/Programs		Expenses	R Ch	Program levenues narges for Services	Rev Cl Ne Gov	(Expenses) renues and nanges in t Position rernmental activities
Governmental Activities General government Physical environment Transportation Interest and other charges Total Governmental Activities	\$	(124,721) (935,296) (549,216) (1,141,611) (2,750,844)	\$	94,698 450,261 - 1,592,284 2,137,243	\$	(30,023) (485,035) (549,216) 450,673 (613,601)
		neral Revenues vestment income	9			6,126
	Cha	inges in Net Posi	ition			(607,475)
	Net	Position - Beginr	ning o	of Year		2,509,033
	Net	Position - End of	f Yea	r	\$	1,901,558

## Wiregrass Community Development District BALANCE SHEET -GOVERNMENTAL FUNDS September 30, 2020

			Date		Qualitat	0.	Total
	Comorol		Debt		Capital Drainata	Go	vernmental
	 General		Service		Projects		Funds
ASSETS				•		•	
Cash	\$ 640,029	\$	-	\$	-	\$	640,029
Prepaid expenses	10,233		-		-		10,233
Deposits	5,200		-		-		5,200
Restricted assets							
Investments, at fair value	 -		2,210,252		46		2,210,298
Total Assets	\$ 655,462	\$	2,210,252	\$	46	\$	2,865,760
LIABILITIES AND FUND BALANCES LIABILITIES							
Accounts payable and accrued expenses	\$ 39,377	\$	-	\$	-	\$	39,377
FUND BALANCES Nonspendable - prepaid expenses/deposits	15,433		-		-		15,433
Restricted:	,						,
Debt service	-		2,210,252		-		2,210,252
Capital projects	-		-		46		46
Unassigned	600,652		-		-		600,652
Total Fund Balances	616,085		2,210,252		46		2,826,383
Total Liabilities and Fund Balances	\$ 655,462	\$	2,210,252	\$	46	\$	2,865,760
	 	-					

## Wiregrass Community Development District RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES September 30, 2020

Total Governmental Fund Balances	\$	2,826,383
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets, land, \$2,771,076, and infrastructure, \$19,107,620, net of accumulated depreciation, \$(891,503), used in governmental activities are not current financial resources, and therefore, are not reported at the fund level.		20,987,193
Long-term liabilities, bonds payable, \$(21,510,000), net of bond discount, net \$68,195, are not due and payable in the current period, and therefore, are not reported at the fund level.	(	21,441,805)
Accrued interest expense for long-term debt is not a financial use, and therefore, is not reported at the fund level.		(470,213)
Net Position of Governmental Activities	\$	1,901,558

# Wiregrass Community Development District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended September 30, 2020

				Total
		Debt	Capital	Governmental
	 General	Service	Projects	Funds
Revenues				
Special assessments	\$ 544,959	\$ 1,592,284	\$-	\$ 2,137,243
Investment income	 4,259	1,867		6,126
Total Revenues	 549,218	1,594,151		2,143,369
Expenditures				
Current				
General government	124,721	-	-	124,721
Physical environment	593,009	-	-	593,009
Debt service				
Principal	-	390,000	-	390,000
Interest	 	1,146,675		1,146,675
Total Expenditures	 717,730	1,536,675		2,254,405
Net Change in Fund Balances	(168,512)	57,476	-	(111,036)
Fund Balances - Beginning of Year	 784,597	2,152,776	46	2,937,419
Fund Balances - End of Year	\$ 616,085	\$ 2,210,252	\$ 46	\$ 2,826,383

# Wiregrass Community Development District RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2020

Net Change in Fund Balances - Total Governmental Funds	\$ (111,036)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation. This is the amount of depreciation	
in the current period.	(891,503)
Repayments of bond principal are expenditures at the fund level, but the repayment reduces long-term liabilities at the government-wide level.	390,000
Bond discounts are amortized over the life of the bonds as interest. This is the current period amortization.	(2,504)
At the government-wide level, interest is accrued on outstanding bonds; whereas at the fund level, interest expenditures are reported when due. This is the change in accrued interest in the current period.	7,568
Change in Net Position of Governmental Activities	\$ (607,475)

# Wiregrass Community Development District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended September 30, 2020

	Driginal Budget	Final Budget	Actual	Fina P	ance with al Budget ositive egative)
Revenues					
Special assessments	\$ 607,980	\$ 607,980	\$ 544,959	\$	(63,021)
Investment income	 -		 4,259		4,259
Total Revenues	 607,980	 607,980	 549,218		(58,762)
Expenditures Current					
General government	131,573	131,573	124,721		6,852
Physical environment	857,635	857,635	593,009		264,626
Total Expenditures	 989,208	989,208	 717,730		271,478
Net Change in Fund Balances	(381,228)	(381,228)	(168,512)		212,716
Fund Balances - Beginning of Year	 381,228	 381,228	 784,597		403,369
Fund Balances - End of Year	\$ _	\$ 	\$ 616,085	\$	616,085

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's more significant accounting policies are described below.

### 1. Reporting Entity

The District was established on June 24, 2009, pursuant to the Uniform Community Development District Act of 1980, Chapter 190, Florida Statutes, as amended (the "Act"), by Rule 42MMM-1 of the Florida Land and Water Adjudicatory Commission as a Community Development District. The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of the infrastructure necessary for community development within its jurisdiction. The District is authorized to issue bonds for the purpose, among others, of financing, funding, planning, establishing, acquiring, constructing district roads, landscaping, and other basic infrastructure projects within or outside the boundaries of the Wiregrass Community Development District. The District is governed by a five-member Board of Supervisors. The District operates within the criteria established by Chapter 190, Florida Statutes.

As required by GAAP, these financial statements present the Wiregrass Community Development District (the primary government) as a stand-alone government. The reporting entity for the District includes all functions of government in which the District's Board exercises oversight responsibility including, but not limited to, financial interdependency, selection of governing authority, designation of management, significant ability to influence operations and accountability for fiscal matters.

Based upon the application of the above-mentioned criteria as set forth by the Governmental Accounting Standards Board, the District has identified no component units.

#### 2. Measurement Focus and Basis of Accounting

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to financial statements

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 2. Measurement Focus and Basis of Accounting (Continued)

#### a. Government-wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Government-wide financial statements report all non-fiduciary information about the reporting government as a whole. These statements include all the governmental activities of the primary government. The effect of interfund activity has been removed from these statements.

Governmental activities are supported by special assessments and interest. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source.

Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

#### b. Fund Financial Statements

The underlying accounting system of the District is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental funds are presented after the government-wide financial statements. These statements display information about major funds individually.

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 2. Measurement Focus and Basis of Accounting (Continued)

### b. Fund Financial Statements (Continued)

#### **Governmental Funds**

The District classifies fund balance according to Governmental Accounting Standards Board Statement 54 – Fund Balance Reporting and Governmental Fund Type Definitions. The Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The District has various policies governing the fund balance classifications.

Nonspendable Fund Balance – This classification consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted Fund Balance – This classification includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

Assigned Fund Balance – This classification consists of the Board of Supervisors' intent to be used for specific purposes but are neither restricted nor committed. The assigned fund balances can also be assigned by the District's management company.

Unassigned Fund Balance – This classification is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Unassigned fund balance is considered to be utilized first when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Fund Balance Spending Hierarchy – For all governmental funds except special revenue funds, when restricted, committed, assigned, and unassigned fund balances are combined in a fund, qualified expenditures are paid first from restricted or committed fund balance, as appropriate, then assigned and finally unassigned fund balances.

### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 2. Measurement Focus and Basis of Accounting (Continued)

### b. Fund Financial Statements (Continued)

### Governmental Funds (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current period or soon thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Interest associated with the current fiscal period is considered to be an accrual item and so has been recognized as revenue of the current fiscal period.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources".

Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources are expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability.

Debt service expenditures are recorded only when payment is due.

## 3. Basis of Presentation

#### a. Governmental Major Funds

<u>General Fund</u> – The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## 3. Basis of Presentation (Continued)

## a. Governmental Major Funds (Continued)

<u>Debt Service Fund</u> – Accounts for debt service requirements to retire the capital improvement bonds which were used to finance the construction of District infrastructure improvements.

<u>Capital Projects Fund</u> – The Capital Projects Funds account for construction of infrastructure improvements within the boundaries of the District.

### b. Non-current Governmental Assets/Liabilities

GASB Statement 34 requires that non-current governmental assets, such as infrastructure and improvements, and non-current governmental liabilities, such as general obligation bonds and developer obligations be reported in the governmental activities column in the government-wide Statement of Net Position.

### 4. Assets, Liabilities, and Net Position or Equity

#### a. Cash and Investments

Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as "Qualified Public Depositories," a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral from their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits.

The District is authorized to invest in those financial instruments as established by Section 218.415, Florida Statutes. The authorized investments consist of:

- 1. Direct obligations of the United States Treasury;
- 2. The Local Government Surplus Funds Trust or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperative Act of 1969;
- 3. Interest-bearing time deposits or savings accounts in authorized qualified public depositories;
- 4. Securities and Exchange Commission, registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### 4. Assets, Liabilities, and Net Position or Equity (Continued)

#### a. Cash and Investments (Continued)

Cash equivalents include time deposits and all highly liquid debt instruments with original maturities of three months or less and held in a qualified public depository as defined by Section 280.02, Florida Statutes.

#### b. Restricted Net Position

Certain net position of the District is classified as restricted on the statement of net position because their use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors. In a fund with both restricted and unrestricted net position, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position.

#### c. Capital Assets

Capital assets, which include land and infrastructure are reported in the governmental activities column.

The District defines capital assets as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of two years. The valuation basis for all assets is historical cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation of capital assets is computed and recorded by utilizing the straight-line method. Estimated useful lives of the infrastructure of depreciable capital assets range from 15 to 25 years.

#### d. Unamortized Bond Discounts

Bond discounts associated with the issuance of revenue bonds are amortized according to the straight line method of accounting. For financial reporting, unamortized bond discounts are netted against the applicable long-term debt.

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## 4. Assets, Liabilities, and Net Position or Equity (Continued)

### e. Budgets

Budgets are prepared and adopted after public hearings for the governmental funds, pursuant to Chapter 190, Florida Statutes. The District utilizes the same basis of accounting for budgets as it does for revenues and expenditures in its various funds. The legal level of budgetary control is at the fund level. All budgeted appropriations lapse at year end. Formal budgets are adopted for the general and debt service funds. As a result, deficits in the budget columns of the accompanying financial statements may occur.

## NOTE B – CASH AND INVESTMENTS

All deposits are held in qualified public depositories and are included on the accompanying balance sheet as cash and investments.

### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a formal deposit policy for custodial credit risk; however, they follow the provisions of Chapter 280, Florida Statutes regarding deposits and investments. As of September 30, 2020, the District's bank balance was \$640,479 and the carrying value was \$640,029. Exposure to custodial credit risk was as follows. The District maintains all deposits in a qualified public depository in accordance with the provisions of Chapter 280, Florida Statutes, which means that all deposits are fully insured by Federal Depositors Insurance or collateralized under Chapter 280, Florida Statutes.

As of September 30, 2020, the District had the following investments and maturities:

Investment	Maturities	Fair Value
U S Bank Managed Money Market	N/A	\$ 2,210,298

The District categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The fair value is the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The District uses a market approach in measuring fair value that uses prices and other relevant information generated by market transactions involving identical or similar assets, liabilities, or groups of assets and liabilities.

## NOTE B – CASH AND INVESTMENTS (CONTINUED)

### Custodial Credit Risk – Deposits (Continued)

Assets or liabilities are classified into one of three levels. Level 1 is the most reliable and is based on quoted price for identical assets, or liabilities, in an active market. Level 2 uses significant other observable inputs when obtained quoted prices for identical or similar assets, or liabilities, in markets that are not active. Level 3 is the least reliable and uses significant unobservable inputs that uses the best information available under the circumstances which includes the District's own data in measuring unobservable inputs.

Based on the criteria in the preceding paragraph, the investment listed above is a Level 1 asset.

#### Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit Risk

The District's investments in managed money markets are limited by state statutory requirements and bond compliance. The District has no investment policy that would further limit its investment choices. As of September 30, 2020, the District's investments in U S Bank Managed Money Market was not rated.

#### Concentration of Credit Risk

The District places no limit on the amount it may invest in any one fund. The investments in U S Bank Managed Money Market represent 100% of District's total investments.

The types of deposits and investments and their level of risk exposure as of September 30, 2020 were typical of these items during the fiscal year then ended. The District considers any decline in fair value for certain investments to be temporary.

#### NOTE C – SPECIAL ASSESSMENT REVENUES

Assessments are non-ad valorem assessments on benefited property within the District. Operating and Maintenance Assessments are based upon the adopted budget and levied annually at a public hearing by the District. Debt Service Assessments are levied when bonds are issued and collected annually. The District may collect assessments directly or utilize the uniform method of collections (Chapter 197.3632, Florida Statues). Direct collected assessments are due as determined by annual assessment resolution adopted by the Board of Supervisors. Assessments collected under the uniform method are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Per Section 197.162, Florida Statutes discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount.

All unpaid assessments become delinquent as of April 1. Virtually all unpaid assessments are collected via the sale of tax certificates on, or prior to, June 1; therefore, there were no material amounts receivable at fiscal year-end. Assessment levied for the 2019-2020 fiscal year were levied in October 2019.

## NOTE D – CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2020 was as follows:

Governmental activities:	Balance October 1, 2019	Additions	Disposals	Balance September 30, 2020	
Capital assets, not being depreciated					
Land	\$ 2,771,076	\$-	\$-	\$ 2,771,076	
Construction in progress	19,107,620		(19,107,620)		
Total Capital Assets Not Depreciated	21,878,696	-	(19,107,620)	2,771,076	
Capital assets, being depreciated:					
Infrastructure	-	11,635,168	-	11,635,168	
Stormwater infrastructure	-	7,472,452	-	7,472,452	
Less accumulated depreciation for:					
Infrastructure		(891,503)		(891,503)	
Total Capital Assets Depreciated, Net	\$-	\$ 18,216,117	\$ -	\$ 18,216,117	
Total Capital Assets, net	\$ 21,878,696	\$ 18,216,117	\$ (19,107,620)	\$ 20,987,193	

Current year depreciation of \$891,503 was charged to physical environment, \$342,287, and transportation, \$549,216.

## NOTE E – LONG-TERM DEBT

#### **Governmental Activities**

The following is a summary of activity for long-term debt of the Governmental Activities for the year ended September 30, 2020:

Long-term debt at October 1, 2019 Principal payments	\$	21,900,000 (390,000)
Long-term debt at September 30, 2020 Less bond discount, net	_	21,510,000 (68,195)
Total long-term debt, September 30, 2020	<u>\$</u>	21,441,805

In September 2014, the District issued \$13,620,000 of Capital Improvement Revenue Bonds, Series 2014 maturing on May 1, 2045 with a fixed interest rate ranging from 5.375% to 5.625%. The bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. Interest is to be paid semiannually on each May 1 and November 1. Principal is to be paid serially commencing May 1, 2016 through May 1, 2045. The balance outstanding at September 30, 2020 was \$12,545,000.

In April 2016, the District issued \$9,430,000 Series 2016 Capital Improvement Revenue Bonds due in annual principal installments beginning May 2018, maturing May 2047. Interest is due semi-annually on May 1 and November 1, beginning November 1, 2016, at a fixed interest rate ranging from 3.625% to 5%. The balance outstanding on the Series 2016 Bonds at September 30, 2020 is \$8,965,000.

## NOTE E – LONG-TERM DEBT (CONTINUED)

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The annual requirements to amortize the principal and interest of bonded debt outstanding as of September 30, 2020 are as follows:

Year Ending							
September 30,	Principal		Interest		Total		
2021	\$	415,000		\$	1,128,512	\$	1,543,512
2022		430,000			1,109,182		1,539,182
2023		455,000			1,087,819		1,542,819
2024		475,000			1,065,213		1,540,213
2025		500,000			1,041,581		1,541,581
2026-2030		2,930,000			4,800,419		7,730,419
2031-2035		3,780,000			3,958,489		7,738,489
2036-2040		4,935,000			2,849,482		7,784,482
2041-2045		6,445,000			1,366,344		7,811,344
2046-2047		1,145,000			86,500		1,231,500
Totals	\$	21,510,000		\$	18,493,541	\$	40,003,541

# Summary of Significant Bond Resolution Terms and Covenants

The District levies special assessments pursuant to Section 190.022, Florida Statutes and the assessment rolls are approved by resolutions of the District Board. The collections are to be strictly accounted for and applied to the debt service of the bond series for which they were levied. The District covenants to levy special assessments in annual amounts adequate to provide for payment of principal and interest on the bonds. Payment of principal and interest is dependent on the money available in the debt service fund and the District's ability to collect special assessments levied.

The Series 2014 Bonds are subject to redemption prior to maturity, in whole on any date, or in part at any time on or after May 1, 2025, at the redemption price of the principal amount, together with accrued interest to the date of redemption. The Series 2014 Bonds are subject to extraordinary mandatory redemption prior to their selected maturity date in the manner determined by the Bond Registrar if certain events occurred as outlined in the Bond Indenture.

The Series 2016 Bonds are subject to redemption at the option of the District prior to their maturity, in whole or in part, at any time after May 1, 2026, at a redemption price equal to the principal amount of the Series 2016 Bonds to be redeemed, together with accrued interest to the date of redemption. The Series 2016 Bonds are subject to extraordinary mandatory redemption prior to maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Trust Indenture.

## NOTE E – LONG-TERM DEBT (CONTINUED)

The bond indentures provide for Debt Service Reserve Funds, which shall be held by the Trustee separate and apart from all other funds. The following is a schedule of reserve requirements and balances in the reserve accounts at September 30, 2020:

	Reserve		Reserve		
	E	Balance	Requirement		
Capital Improvement Revenue Bonds, Series 2014	\$	933,250	\$	930,447	
Capital Improvement Revenue Bonds, Series 2016	\$	603,616	\$	603,616	

# NOTE F – PROMISSORY NOTE TO DEVELOPER

In prior years beginning 2010, the District executed a series of promissory notes payable to the Developer. Outstanding promissory notes as of the year-ended September 30, 2020, were \$43,455,005 with interest accruing at 7.5%. The District has promised to pay the Developer in a single installment which is due and payable when and if the District, in its sole discretion, issues a future series of bonds or other indebtedness. The proceeds of such indebtedness must be legally available for the payment of such principal and interest under the terms of the indenture and the law. These notes were given to finance the purchase price of certain improvements and facilities described in the individual promissory notes. The District is under no obligation to issue such Bonds at any time and the Developer shall have no right to compel the District to issue such Bonds or to pay principal or interest from any other source of funds.

During 2019, the District assigned impact fee credits to the Developer totaling \$5,414,537 which reduced the notes payable to the Developer for the stated amount, including accrued interest.

## NOTE G – ECONOMIC DEPENDENCY

A significant portion of the District's activity is dependent upon continued involvement of the Developer, the loss which could have a material adverse effect on the District's operations. At September 30, 2020, the Developer owned a significant amount of the assessable property located within the District's boundaries. Four of the five Board members are affiliated with the Developer.

## NOTE H – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. There were no claims or settled claims from these risks that exceeded commercial coverage in the last three years.



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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Wiregrass Community Development District Pasco County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Wiregrass Community Development District, as of and for the year ended September 30, 2020, and the related notes to the financial statements, and have issued our report thereon dated June 15, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Wiregrass Community Development District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Wiregrass Community Development District's internal control. Accordingly, we do not express an opinion on the effectiveness of Wiregrass Community Development District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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Board of Supervisors Wiregrass Community Development District

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Wiregrass Community Development District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Birgin Joombo Glam Daines + Frank

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

June 15, 2021



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#### MANAGEMENT LETTER

To the Board of Supervisors Wiregrass Community Development District Pasco County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the Wiregrass Community Development District as of and for the year ended September 30, 2020, and have issued our report thereon dated June 15, 2021.

#### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Auditor's Report on an examination conducted in accordance with *AICPA Professionals Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 15, 2021, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the preceding financial audit report.

#### Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not Wiregrass Community Development District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that Wiregrass Community Development District did not meet any of the conditions described in Section 218.503(1) Florida Statutes.

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To the Board of Supervisors Wiregrass Community Development District

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for Wiregrass Community Development District. It is management's responsibility to monitor the Wiregrass Community Development District's financial condition; our financial condition assessment was based in part on the representations made by management and the review of the financial information provided by the same as of September 30, 2020.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Berger Joombo Clam Daines + Frank

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

June 15, 2021



Certified Public Accountants PL

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#### INDEPENDENT ACCOUNTANT'S REPORT/COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the Board of Supervisors Wiregrass Community Development District Pasco County, Florida

We have examined Wiregrass Community Development District's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2020. Management is responsible for Wiregrass Community Development District's compliance with those requirements. Our responsibility is to express an opinion on Wiregrass Community Development District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Wiregrass Community Development District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Wiregrass Community Development District's compliance with the specified requirements.

In our opinion, Wiregrass Community Development District complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2020.

Birger Joonlos Glam A Spines + Frank

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

June 15, 2021

Fort Pierce / Stuart

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