# CITY-COUNTY PUBLIC WORKS AUTHORITY BASIC FINANCIAL STATEMENTS YEAR ENDED SEPTEMBER 30, 2021



WEALTH ADVISORY | OUTSOURCING AUDIT, TAX, AND CONSULTING

## CITY-COUNTY PUBLIC WORKS AUTHORITY TABLE OF CONTENTS YEAR ENDED SEPTEMBER 30, 2021

INDEPENDENT AUDITORS' REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	3
BASIC FINANCIAL STATEMENTS	
STATEMENT OF NET POSITION	7
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION	8
STATEMENT OF CASH FLOWS	9
NOTES TO FINANCIAL STATEMENTS	10
COMPLIANCE SECTION	
INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	15
SCHEDULE OF FINDINGS AND RESPONSES	17
MANAGEMENT LETTER	20
INDEPENDENT ACCOUNTANTS' REPORT	25



#### INDEPENDENT AUDITORS' REPORT

Board of Supervisors City-County Public Works Authority Moore Haven, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of City-County Public Works Authority (the Authority), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of September 30, 2021, and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 22, 2022, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida June 22, 2022

This section of the financial report presents our discussion and analysis of the City-County Public Works Authority's (the Authority) financial performance during the fiscal year ended September 30, 2021. Please read it in conjunction with the Authority's financial statements, which follow this section.

#### **Financial Highlights**

For the fiscal year ended September 30, 2021, the assets of the Authority exceeded its liabilities by \$210,141 Of this amount, \$6,712 represents the amount invested in capital assets; \$187,331 represents amounts restricted for capital improvements, and \$16,098 of unrestricted net position.

The Authority's total debt remained unchanged at \$-0- during the past three fiscal years.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Authority's financial statements, which are comprised of the following components: fund financial statements and notes to the basic financial statements (since the Authority consists of only one proprietary fund which is a business-type activity, presentation of government-wide financial statements is not required).

#### **Basic Financial Statements**

The *basic financial statements* are designed to provide readers with an overview of the Authority's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Authority's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position should serve as a useful indicator of whether the Authority's position is improving or deteriorating.

The statement of revenues, expenses, and changes in net position presents information showing how the Authority's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in other fiscal periods (e.g., unearned revenue).

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

#### **Financial Analysis**

As noted previously, the change in net position over time should serve as a useful indicator of the Authority's financial position. The Authority's assets exceeded liabilities by \$210,141 at the close of the most recent fiscal year as compared to the Authority's assets exceeding liabilities by \$169,598 at the close of fiscal year ended September 30, 2020. This increase was due to additional transfer of improvements completed to the County. Glades County owns and reports capital assets used by the Authority.

A portion of the Authority's net position consists of \$6,712 net investment in capital assets (e.g., equipment and furnishings, and construction in progress), which is net of accumulated depreciation. The Authority uses these capital assets to operate and maintain central water, sewer, and reclaimed water infrastructure for the residents of Glades County and the City of Moore Haven; consequently, they are not available for future spending.

An additional portion of the Authority's net position, \$187,331, represents resources that are restricted for capital improvements.

#### **City-County Public Works Authority's Net Position**

	2021	2020		
Current and Other Assets	\$ 422,832	\$ 462,579		
Capital Assets	6,712	27,189		
Total Assets	429,544	489,768		
Current and Other Liabilities	141,507	164,358		
Long-Term Liabilities Outstanding	77,896	155,812		
Total Liabilities	219,403	320,170		
Net Position:				
Net Investment in Capital Assets	6,712	21,451		
Restricted for Capital Improvements	187,331	184,236		
Unrestricted	16,098	(36,089)		
Total Net Position	\$ 210,141	\$ 169,598		

During the current fiscal year, the Authority increased its net position by \$40,543.

#### Financial Analysis (Continued)

#### City-County Public Works Authority's Changes in Net Position

	2021	2020		
Operating Revenues:				
Sewer Charges	\$ 714,384	\$	770,170	
Operating Expenses:				
Cost of Sales and Services	512,472		721,584	
Professional Fees	70,286		80,794	
Depreciation	 4,239		4,428	
Total Operating Expenses	586,997		806,806	
Operating Income	127,387		(36,636)	
Nonoperating Revenues (Expenses):				
Contributions to Other Governments	(91,162)		(99,753)	
Interest Earnings	688		1,230	
Miscellaneous Revenue	630		-	
Total Nonoperating Expenses	(89,844)		(98,523)	
Income Before Contributions	37,543		(135,159)	
Capital Contributions	 3,000		2,000	
Change in Net Position	40,543		(133,159)	
Net Position – Beginning	169,598		302,757	
Net Position – Ending	\$ 210,141	\$	169,598	

Operating revenues decreased by \$55,786 or 7.24%. This was due to the slowdown in meter hook-ups as the sewer project is nearing completion. The 28.98% decrease in cost of sales and services was a result of one time major maintenance and repairs at the plant that were completed in 2020. Professional fees decreased approximately 13.01% due mainly to grant related expenses in 2021. Contributions to other governments decreased by \$8,591 due to the slowdown of sewer improvement projects being completed and transferred to the County. Glades County owns and reports capital assets used by the Authority.

#### **Capital Assets**

The Authority's net investment in capital assets as of September 30, 2021 amounts to \$6,712 (net of depreciation). Capital assets, such as treatment plants, collection systems, etc., utilized by the Authority for the provision of sewer services, are owned and reported by Glades County. Projects recorded as construction in progress that will be turned over to the County when completed and incidental equipment titled to the Authority are reported within these financial statements.

#### City-County Public Works Authority's Capital Assets

	2	2021	2020		
Construction in Progress	\$	=	\$	16,238	
Equipment		59,665		59,665	
Less: Accumulated Depreciation		(52,953)		(48,714)	
Total, Net of Depreciation	\$	6,712	\$	27,189	

Additional information on the Authority's capital assets can be found in Note 3 of the notes to the financial statements.

#### **Debt**

The Authority had no outstanding debt over the last three fiscal years.

#### **Economic Factors and Future Impacts**

During the current fiscal year, the Authority worked on the sewer to septic projects 5A and 5C and the projects should be completed in 2022. Future projects in planning are Country Side Meadows, Bowden Estates and Washington Park, Phase 2.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. Questions concerning any of the information provided in this report, or requests for additional information, should be addressed to the City-County Public Works Authority, PO Box 1221, Moore Haven, FL 33471.

#### CITY-COUNTY PUBLIC WORKS AUTHORITY STATEMENT OF NET POSITION SEPTEMBER 30, 2021

#### **ASSETS**

CURRENT ASSETS	
Cash	\$ 110,673
Accounts Receivable, Net	60,672
Total Current Assets	171,345
NONCURRENT ASSETS	
Restricted Assets:	
Cash	222,731
Investments	28,756
Capital Assets:	
Equipment	59,665
Less: Accumulated Depreciation	(52,953
Net Capital Assets	6,712
Total Noncurrent Assets	258,199
Total Assets	\$ 429,544
LIABILITIES AND NET POSITION	
CURRENT LIABILITIES	
Accounts Payable and Accrued Liabilities	\$ 25,441
Due to Other Governments	2,750
Direct Borrowing, Due within One Year	77, <sup>9</sup> 16
Total Current Liabilities	106,107
NONCURRENT LIABILITIES	
Customer Deposits	35,400
Direct Borrowing, Less Current Portion	77,896
Total Noncurrent Liabilities	113,296
Total Liabilities	219,403
NET POSITION	
Net Investment in Capital Assets	6,712
Restricted for:	
Capital Improvement	187,331
Unrestricted	16,098
Total Net Position	210,141
Total Liabilities and Net Position	_\$ 429,544

## CITY-COUNTY PUBLIC WORKS AUTHORITY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEAR ENDED SEPTEMBER 30, 2021

OPERATING REVENUES	
Sewer Charges	\$ 714,384
Total Operating Revenues	714,384
OPERATING EXPENSES	
Cost of Sales and Service	512,472
Professional Fees	70,286
Depreciation	4,239_
Total Operating Expenses	586,997
OPERATING INCOME	127,387
NONOPERATING REVENUES (EXPENSES)	
Contributions to Other Governments	(91,162)
Interest Earnings	688
Miscellaneous Revenue	630_
Total Nonoperating Revenues (Expenses)	(89,844)
INCOME BEFORE CONTRIBUTIONS	37,543
CAPITAL CONTRIBUTIONS	3,000
CHANGE IN NET POSITION	40,543
Net Position – Beginning	169,598
NET POSITION – ENDING	\$ 210,141

#### CITY-COUNTY PUBLIC WORKS AUTHORITY STATEMENT OF CASH FLOWS YEAR ENDED SEPTEMBER 30, 2021

CASH FLOWS FROM OPERATING ACTIVITIES		
Cash Received from Customers	\$	808,269
Cash Paid to Suppliers for Goods and Services		(607,524)
Net Cash Provided by Operating Activities		200,745
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Payments on Direct Borrowing		(77,286)
Net Cash Used by Noncapital Financing Activities		(77,286)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Capital Contributions		3,000
Contributions to Other Governments		(74,924)
Net Cash Used by Capital and Related Financing Activities		(71,924)
CASH FLOWS FROM INVESTING ACTIVITIES		
Acquisition of Certificates of Deposit		(8)
Interest		688
Net Cash Provided by Investing Activities		680
NET INCREASE IN CASH AND CASH EQUIVALENTS		52,215
Cash and Cash Equivalents – Beginning of Year		281,189
CASH AND CASH EQUIVALENTS – END OF YEAR	\$	333,404
RECONCILIATION OF CASH AND CASH EQUIVALENTS		
Current Assets - Cash	\$	110,673
Noncurrent Assets – Restricted Cash	•	222,731
Total	\$	333,404
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating Income	\$	127,387
Adjustments to Reconcile Operating Income to Net Cash		
Provided by Operating Activities:		
Depreciation		4,239
Bad Debt Expense		3,400
Changes in Assets and Liabilities:		
Decrease in Accounts Receivable		85,170
Decrease in Other Receivable		3,400
Decrease in Accounts Payable and Accrued Expenses		(18,995)
Decrease in Due to Other Governments		(5,771)
Increase in Customer Deposits		1,915
Net Cash Provided by Operating Activities	\$	200,745

## NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Nature of Organization**

The City-County Public Works Authority (the Authority) was created through an interlocal agreement between Glades County, Florida (the County) and the City of Moore Haven, Florida (the City), pursuant to Section 9(b), Article VII, of the Florida Constitution, and Sections 189.404(3)(b) and 125.01(5), Florida Statutes, as an Independent Special District. The Authority was established for the purpose of planning, designing, operating, and maintaining central water, sewer, and reclaimed water infrastructure, facilities, and services within the City and unincorporated areas of the County. Title to capital assets utilized by the Authority (except for incidental equipment held by the Authority) remains with the County. The Authority is governed by a 10-member board of supervisors, comprised ex-officio of all of the members of the City Council and all of the members of the County Commission. Neither the City nor the County has participating ownership interest in the Authority.

The accompanying financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America applicable to state and local governmental units, which are promulgated by the Governmental Accounting Standards Board (GASB). The accompanying financial statements have been prepared in accordance with GASB Statement No. 34, Basic Financial Statements — and Management's Discussion and Analysis — for State and Local Governments.

#### Financial Reporting Entity

Accounting principles generally accepted in the United States of America require that the reporting entity include: (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The criteria provided in Section 2100 of the Codification of Government Accounting and Financial Reporting Standards have been considered and there are no agencies or entities which should be presented with the Authority. Management is not aware of any entity which would consider the Authority to be a component unit.

#### Measurement Focus and Basis of Accounting

The basic financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under the economic resources measurement focus, all assets and all liabilities (whether current or noncurrent) associated with the Authority's activity are included on its balance sheet. The Authority's statement of revenues, expenses, and changes in net position presents increases (revenues) and decreases (expenses) in net position. Basis of accounting determines when transactions are reported in the financial statements. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

## NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Measurement Focus and Basis of Accounting (Continued)

The principal operating revenues of the Authority's enterprise fund is sewer charges. Operating expenses for enterprise funds include the cost of sales and services, and professional fees. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Significant Accounting Policies**

#### Investments

Consist of certificates of deposit with maturities at purchase date of greater than three months and are reported at cost plus accrued interest, which approximates fair value.

#### **Accounts Receivable**

Accounts receivable are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are deemed to be uncollectible. Allowance for uncollectible accounts netted with accounts receivable for the year ended September 30, 2021, were \$-0-. For the year ended September 30, 2021, uncollectible amounts netted with revenues were \$-0-.

#### Capital Assets

Capital assets, such as treatment plants, collection systems, etc., utilized by the Authority for the provision of sewer services, are owned by and reported by the County. Only incidental equipment titled to the Authority is reported within these financial statements. Such capital assets are stated at cost or, if donated, acquisition value at the date of donation. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Costs incurred for repairs and maintenance are expensed as incurred.

Depreciation is computed using the straight-line method over the assets' estimated useful lives. Estimated useful lives assigned to various categories of assets are as follows:

Equipment 5 to 7 Years

#### Net Position

Net position is classified in three categories. The general meaning of each is as follows:

Net Investment in Capital Assets — represents the difference between the cost of capital assets, less accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets.

Restricted — indicates that portion of net position that is restricted based on limitations imposed on their use either through the enabling legislation adopted by the Authority or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

#### CITY-COUNTY PUBLIC WORKS AUTHORITY NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Significant Accounting Policies (Continued)

#### Net Position (Continued)

Unrestricted — indicates that portion of net position which will require funding from future operations.

The Authority expends restricted amounts first when both restricted and unrestricted net position are available unless there are legal documents that prohibit doing this, such as in grant agreements requiring dollar for dollar spending.

#### Revenue Recognition

Sewer charges are billed to the customer based on water consumption. The City of Moore Haven bills and collects the sewer charges for the Authority.

#### **Capital Contributions**

The Authority receives capacity fees in accordance with an ordinance on all new connections to the sewer system. The Authority may expend the amounts collected exclusively for the purpose of undertaking wastewater facilities projects or for financing directly, or as a pledge against bonds, revenue certificates and other obligations of indebtedness, the costs of wastewater facilities projects. The Authority is required to refund the portions of any capacity fee which have been on deposit for more than five years and which remain unexpended, unless the Authority makes findings: (i) to identify the specific wastewater facilities projects listed in the first two years of the current capital improvements program for which the capacity fee will be expended, and the year in which the wastewater facilities projects will be constructed, and (ii) to demonstrate a "rational nexus" between the capacity fee and the wastewater facilities projects needed to serve the principal use.

Because of the use requirements, (1) expenditure on wastewater facilities project and (2) refund if not expended, the Authority records receipts of capacity fees as restricted cash.

#### **Accounting Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **Budget Policy and Practice**

The Authority's director submits an annual budget to the board of supervisors. At the end of September or early October, the members of the board of supervisors adopt the budget for the next fiscal year. Once approved, the Authority may amend the legally adopted budget when unexpected modifications are required in estimated revenues and expenses.

## NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 2 CASH AND INVESTMENTS

As of September 30, 2021, the authority's cash and investments were as follows:

Deposits with Qualified Public Depositories	\$ 333,404
Investments – Nonnegotiable Certificates of Deposit	28,756
Total	\$ 362,160

#### **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. In accordance with its policy, all Authority depositories are banks designated by the Florida Chief Financial Officer as qualified public depositories. Chapter 280 of the Florida Statutes, "Florida Security for Public Deposits Act," provides procedures for public depositories to ensure public monies in banks and saving and loans are collateralized with the Florida Chief Financial Officer as agent for the public entities. Chapter 280 defines deposits as demand deposit accounts, time deposit accounts, and nonnegotiable certificates of deposit.

Financial institutions qualifying as public depositories shall deposit with the Florida Chief Financial Officer eligible collateral at the pledging level required pursuant to Chapter 280. The Florida Security for Public Deposits Act has a procedure for the payment of losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof; therefore, the Authority is not exposed to custodial credit risk for its deposits and investments.

#### NOTE 3 CAPITAL ASSETS

Capital assets activity for the year ended September 30, 2021 is summarized as follows:

	В	eginning						Ending				
	Balance		Balance		Balance		Balance Additions		Deletions		E	Balance
Capital Assets not Being Depreciated:												
Construction in Progress	\$	16,238	\$	-	\$	(16,238)	\$	-				
Capital Assets Being Depreciated:												
Equipment		59,665		-		-		59,665				
Less: Accumulated Depreciation for Equipment		48,714		4,239		-		52,953				
Total	\$	27,189	\$	(4,239)	\$	(16,238)	\$	6,712				

Depreciation expense for the year ended September 30, 2021 was \$4,239.

#### NOTE 4 DIRECT BORROWING

The District entered into an agreement with an affiliated entity to lend non-interest bearing funds in the amount of \$233,728 to provide funds for membrane replacements. The direct borrowing is due in monthly installments of \$6,493 for 36 months beginning on October 1, 2020. During the year ended September 30, 2021 payments of \$77,916 were made. At the September 30, 2021 the outstanding direct borrowing totaled \$155,812 of which \$77,916 was due within one year.

#### CITY-COUNTY PUBLIC WORKS AUTHORITY NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2021

#### NOTE 5 RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions, and natural disasters for which the Authority carries commercial insurance. There were no significant reductions in coverage compared to the prior year. The Authority retains no risk of loss.

Settled claims did not exceed insurance coverage limits during the last three years.

#### NOTE 6 RELATED PARTY TRANSACTIONS

The Authority has transactions with Glades County and with the City of Moore Haven. The Authority pays \$15,000 and \$30,000 to the County and the City, respectively, for administrative expenses and services. In addition, the Authority reimbursed \$166,807 to the City for personnel costs related to the operation and maintenance of the sewer plant.

The Authority also has transactions with business entities owned by members of the Authority board of supervisors. Total payments related to those transactions were \$89.

#### NOTE 7 MAJOR CUSTOMERS

The Authority receives revenues for sewer usage from three major customers in the amount of \$475,311 which represents 66% of the Authority's total revenues for the fiscal year ended September 30, 2021, and has a receivable balance of \$38,616 from these major customers, which represents 64% of the Authority's total receivables at September 30, 2021.

#### NOTE 8 COMMITMENTS AND CONTINGENCIES

On October 24, 2011, the Authority entered into an agreement with Al Brown to operate and maintain the wastewater treatment plant located at 1653 County Road 720, Moore Haven, Florida as an independent contractor for 12 months and this agreement can be renewed each year upon agreement by both parties. The monthly compensation is at the rate of \$19 per hour. The authority paid independent contractor fees in the amount of \$17,800 for the year ended September 30, 2021.

#### NOTE 9 RESTRICTED ASSETS

The Authority has restricted assets for capital improvement of the County-owned wastewater facilities. The funds used in these projects will be considered contributions to other governments when expended.



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Supervisors City-County Public Works Authority Moore Haven, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the City-County Public Works Authority (the Authority), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated June 22, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2020-001 and 2020-002 that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The Authority's Responses to Findings

Clifton Larson Allen LLP

The Authority's responses to the findings identified in our audit are described in the accompanying letter of management responses. The Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Fort Myers, Florida June 22, 2022

#### CITY-COUNTY PUBLIC WORKS AUTHORITY SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED SEPTEMBER 30, 2021

#### **Financial Statement Findings**

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

#### 2021-001 - Segregation of Duties

Type of Finding: Material Weakness in Internal Control over Financial Reporting

#### Criteria

Authority management should constantly be aware of the need to have adequate segregation of duties regarding the processing of transactions for the Authority. In addition, Authority management should be aware that the concentration of duties and responsibilities in one or a very few individuals is not desirable from an internal control perspective.

#### **Condition**

The Authority does not have adequate segregation of the accounting functions, which is necessary to ensure adequate internal controls.

#### Cause

The Authority has a limited number of personnel.

#### Effect

The design of the internal controls over financial reporting could affect the ability of the Authority to record, process, summarize, and report financial data consistently with the assertions of management in the financial statements. In addition, this lack of segregation of duties may result in the Authority's inability to prevent/detect material misappropriation of Authority assets.

#### Repeat Finding

Yes, 2020-001.

#### Recommendation

We understand that this material weakness is already known to management and represents a conscious decision by management and the board of supervisors to accept that degree of risk because of cost or other considerations. We acknowledge the fact that management is responsible for making decisions concerning costs and the related benefits. We are responsible to communicate significant deficiencies and material weaknesses in accordance with professional standards regardless of management's decision to ensure that the board of supervisors is aware of this situation. If additional segregation is not feasible, we recommend Authority management and the board of supervisors continue to implement and perform oversight procedures to help mitigate the lack of segregation as much as possible.

## CITY-COUNTY PUBLIC WORKS AUTHORITY SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) YEAR ENDED SEPTEMBER 30, 2021

#### **Financial Statement Findings (Continued)**

#### 2020-001 - Segregation of Duties (Continued)

#### Views of Responsible Officials and Planned Corrective Actions

Although it is still not feasible to hire more staff, the purchase of a new financial system has been approved with implementation to begin soon. This will allow other staff to be involved in the internal control process, provide for more segregation of duties, and greatly improve the accuracy of financial data.

#### 2021-002 - Audit Adjustments

Type of Finding: Material Weakness in Internal Control over Financial Reporting

#### Criteria

Authority management is responsible for establishing and maintaining internal controls for the proper recording of all the Authority's receipts and disbursements, including year-end accruals and activity of all cash and investment accounts.

#### Condition

As part of the audit, we proposed audit adjustments to revise the Authority's books at year-end. These adjustments involved the recording of accruals.

#### Cause

The Authority has a limited number of personnel and some accounts do not get reconciled properly, per policy, due to time constraints.

#### **Effect**

The design of the controls over the financial reporting process affects the Authority's ability to report their financial data consistent with the assertions of management.

#### Repeat Finding

Yes, 2020-002.

#### Recommendation

We understand that this material weakness is already known to management and represents a conscious decision by management and the board of supervisors to accept that degree of risk because of cost or other considerations. We acknowledge the fact that management is responsible for making decisions concerning costs and the related benefits. We are responsible to communicate significant deficiencies and material weaknesses in accordance with professional standards regardless of management's decisions to ensure that the board of supervisors is aware of this situation.

#### CITY-COUNTY PUBLIC WORKS AUTHORITY SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED) YEAR ENDED SEPTEMBER 30, 2021

#### **Financial Statement Findings (Continued)**

#### 2021-002 - Audit Adjustments (Continued)

#### Views of Responsible Officials and Planned Corrective Actions

The purchase of a new financial system has been approved with implementation to begin soon. The current financial system has severe limitations, has not been updated in several years, and does not provide financial data in the format necessary for financial reporting. The improvement in the accuracy of financial information along with new report features should greatly help with end of year accruals and adjustments that will decrease audit adjustments.



#### MANAGEMENT LETTER

Board of Supervisors City-County Public Works Authority Moore Haven, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the City-County Public Works Authority (the Authority) as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated June 22, 2022.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 22, 2022, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. The status of significant findings and recommendations made in the preceding financial audit report are listed in Appendix A.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Authority discloses this information in the notes to the financial statements.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and communicate the results of our determination as to whether or not the Authority has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Authority did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Authority. It is management's responsibility to monitor the Authority's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we have the recommendation described below.

#### 2021-003 - No Review of Cash Reconciliations

#### Criteria

The Authority is responsible for establishing and maintaining internal controls to ensure that cash reconciliations are being reviewed by someone other than the person who prepared them.

#### Condition

There is no formal review of the bank reconciliations. As a compensating control, the Board of Commissioners reviews the disbursement detail and one board member must sign each check. However, there is no review performed over the existing check stock, and there is no log maintained of check numbers that could be used to verify there are no gaps in sequence between check runs and the board approved checks.

#### Cause

While new policies and procedures were approved by the Board they were not implemented during the year.

#### Effect

The potential exists that an error or fraud could occur and not be prevented or detected by the Authority's internal controls.

#### Recommendation

We recommend the Authority appoint a board member to review the bank statements and view returned checks to ensure dual signatures are listed (making sure one is from a board member). Management could also maintain a running list of check numbers and as the board member signs checks, they initial by the check numbers they have signed. By doing this, they can track to make sure there are no checks they did not see and approve.

#### Views of Responsible Officials and Planned Corrective Actions

With the implementation of the new financial system, the Authority will try to design new reports for check registers, check issue reports that show all checks issued, and other reports to support the review and approval of bank reconciliations by board members.

#### **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. The Authority does not have any special district component units.

#### **Specific Information**

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Authority reported:

a.	The total number of district employees compensated in the last pay period of the district's fiscal year as0
b.	The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as
C.	All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as
d.	All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as\$74,218
e.	Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as (provide list).
f.	A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as <u>Did not amend budget</u>

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the board of supervisors, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida June 22, 2022

## CITY-COUNTY PUBLIC WORKS AUTHORITY MANAGEMENT LETTER APPENDIX A – PRIOR YEAR FINDINGS AND RECOMMENDATIONS SEPTEMBER 30, 2021

		FINDING NUMBER			Current Year Status			
Prior Year Findin	gs	Current Year	2019-2020	2019-2020 2018-2019 2017-2018			Partially Cleared	Not Cleared
Segregation of Duties	Material Weakness	2021-001	2020-001	2019-001	2010-001			Х
Audit Adjustments	Material Weakness	2021-002	2020-002	2019-002	2010-002			Х
Financial Reporting Process	Material Weakness	N/A	2020-003	2019-003	2010-003	Х		
User Access to QuickBooks	Material Weakness	N/A	2020-004	N/A	N/A	X		
Deleted Transactions	Significant Deficiency	N/A	2020-005	N/A	N/A	X		
Florida Statute 280	Compliance	N/A	2020-006	N/A	N/A	Χ		
No Review of Cash Reconciliations by the Board of Commissioners	Management Letter	2021-003	2020-007	2019-004	2017-003			Х



#### INDEPENDENT ACCOUNTANTS' REPORT

Board of Supervisors City-County Public Works Authority Moore Haven, Florida

We have examined the City-County Public Works Authority's (the Authority) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2021. Management is responsible for the Authority's compliance with the specified requirements. Our responsibility is to express an opinion on the Authority's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Authority complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Authority complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Authority's compliance with specified requirements.

In our opinion, the Authority complied, in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2021.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida June 22, 2022