# St. Augustine Port, Waterway and Beach District Financial Statements September 30, 2021

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#### **INDEPENDENT AUDITORS' REPORT**

Carr, Riggs & Ingram, LLC 7411 Fullerton Street Suite 300 Jacksonville, FL 32256

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Board of Commissioners St. Augustine Port, Waterway and Beach District St. Augustine, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the General Fund of the St. Augustine Port, Waterway and Beach District (the "District"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Basis for Qualified Opinion on Governmental Activities**

Real property is stated at estimated value based on appraisals that were not current at the donation dates of said assets in the accompanying Statement of Net Position of the governmental activities. In our opinion, such assets should be stated at cost, if purchased, or at fair value at the date the assets were donated, to conform with accounting principles generally accepted in the United States of America. The effects on the financial statements of the governmental activities of this departure are not reasonably determinable.

#### **Qualified Opinion**

In our opinion, except for the effects of valuing donated real estate at estimated value, as discussed in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities of the District as of September 30, 2021, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Unmodified Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the general fund of the District as of September 30, 2021, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and the budgetary comparison schedule be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplementary information identified in the table of contents as schedule of expenditures is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Jacksonville, Florida

Carr, Riggs & Ungram, L.L.C.

June 29, 2022

# St. Augustine Port, Waterway and Beach District Management's Discussion and Analysis

As management of the St. Augustine Port, Waterway and Beach District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for fiscal year ended September 30, 2021. We encourage the readers to consider the information presented here in conjunction with the District's financial statements beginning on page 1 and the notes to the financial statements beginning on page 3.

#### **Financial Highlights**

The following are various financial highlights for fiscal year 2021:

- The District's overall net position increased by approximately \$318,000.
- Total ending unrestricted net position was approximately \$2.7 million, largely corresponding to investments.
- The District had total expenses for the year of \$276,306, compared to revenues of \$594,445.

#### **Basic Financial Statements**

The District is engaged in a single governmental program and administers only one fund, the General Fund. It has taken the option of presenting combined fund financial statements and government-wide statements using a columnar format that reconciles fund financial data to government-wide data in a separate column.

The Statement of Net Position and Governmental Fund Balance Sheet reports the District's financial position as of the end of the fiscal year for both the General Fund and the governmental activities.

The Statement of Activities and Governmental Fund Revenues, Expenditures and Changes in Fund Balances reports changes in financial position of the General Fund and the governmental activities, and the degree to which the functional expenses are offset by program revenues for the governmental activities.

# St. Augustine Port, Waterway and Beach District Management's Discussion and Analysis

#### **Condensed Financial Information**

#### **Net Position**

	2021	2020
Assets:		
Non-capital assets	\$ 2,742,775	\$ 2,421,926
Capital assets	92,293	95,003
Capital assets	32,233	93,003
Total assets	2,835,068	2,516,929
Net position:		
Investment in capital assets	92,293	95,003
Unrestricted	2,742,775	2,421,926
Officeu	2,742,773	2,421,920
Total net position	\$ 2,835,068	\$ 2,516,929
Channe	a in Nat Desition	
Chang	e in Net Position	
	2021	2020
General revenues:		
Taxes	585,244	565,449
Miscellaneous	9,201	10,828
	-, -	-,-
Total revenues	594,445	576,277
Day and the same of the same o		
Program expenses:	276 206	220.626
Transportation	276,306	328,636
Change in net position	318,139	247,641
Beginning net position	2,516,929	2,269,288
Ending net position	\$ 2,835,068	\$ 2,516,929

# St. Augustine Port, Waterway and Beach District Management's Discussion and Analysis

#### **Financial Information**

As of September 30, 2021, the District had net position of \$2,835,068. This represents an increase of \$318,139 from the prior year. The following tabulation outlines the components of the District's assets as of September 30:

	2021	2020
Cash and investments Capital assets	\$ 2,742,775 92,293	\$ 2,421,926 95,003
Total assets	\$ 2,835,068	\$ 2,516,929

The primary source of revenue for the District is generally ad-valorem taxes, with additional revenues earned in the form of interest on cash deposits and investments. For the year ended September 30, 2021, the District had ad-valorem tax revenues of \$585,244. Interest earnings on cash deposits totaled \$2,695. Overall revenue increased by \$18,168, which was the result of the District receiving an increase in ad-valorem taxes. Expenditures decreased by \$52,330 over the prior year due to the lack of any significant projects during the year. The increase in net position during the audit period was a reflection of tax revenue increasing while transportation expenses decreased significantly.

#### Budgetary Highlights – General Fund

There were no changes between the original and final budgets for the General Fund.

Revenues received in the General Fund were higher than budgeted amounts due to prior year delinquent tax distributions that were not included in the budgeted amounts.

General Fund expenditures were lower than budgeted amounts.

#### **Capital Assets and Debt Administration**

Capital Assets – There was no significant capital asset activity during 2021. Note 3 of the accompanying financial statements presents the District's capital asset activity.

Long-Term Debt – The District had no long-term liabilities at September 30, 2021.

#### **Economic Factors**

We are not currently aware of any conditions that are expected to have a significant effect on the District's financial position or results of operations.

#### **Requests for Information**

The financial report is designed to present users with a general overview of the District's finances and to demonstrate the District's accountability. If you have questions concerning any of the information provided in this report or need additional information, contact the District's Secretary/Treasurer, Elyse Kemper.

# St. Augustine Port, Waterway and Beach District Statement of Net Position and Governmental Fund Balance Sheet

September 30, 2021	General Fund		Adjustments (Note 3)		atement of et Position
Assets					
Cash	\$ 233,266	\$	-	\$	233,266
Investments	2,509,509		-		2,509,509
Capital assets:					
Non-depreciable	-		82,800		82,800
Depreciable, net	-		9,493		9,493
Total assets	\$ 2,742,775		92,293		2,835,068
Fund balance					
Assigned fund balance:					
Law enforcement overtime	17,439		(17,439)		-
Derelict boats	14,035		(14,035)		-
Marine projects	211,732		(211,732)		-
Permits and dredging	50,000		(50,000)		-
Unassigned fund balance	2,449,569		(2,449,569)		
Total fund balance	2,742,775		(2,742,775)		
Total liabilities and fund balance	\$ 2,742,775		(2,742,775)		
Net position					
Investment in capital assets			92,293		92,293
Unrestricted			2,742,775		2,742,775
Total net position		\$	2,835,068	\$	2,835,068

#### St. Augustine Port, Waterway and Beach District Statement of Activities and Governmental Fund Revenues, Expenditures and Changes in Fund Balance

For the year ended September 30, 2021	General Fund			Adjustments (Note 3)		atement of Activities	
Expenditures/expenses							
Transportation	\$	273,596	\$	2,710	\$	276,306	
General revenues							
Taxes		585,244		-	585,24		
Miscellaneous		9,201		-		9,201	
Total general revenues		594,445		-		594,445	
Excess of revenues over (under) expenditures		320,849		(320,849)		_	
Change in net position		-		318,139		318,139	
Fund balance/net position							
Beginning of year		2,421,926		95,003		2,516,929	
End of year	\$	2,742,775	\$	92,293	\$	2,835,068	

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Reporting Entity**

The District is an independent special district, created in 1937 by the legislature of the State of Florida (Chapter 18879, and ratified, restated and approved by Chapter 2000-478, Laws of Florida). It operates under the direction of a Board of Commissioners elected by registered voters within the District.

The main purpose of the District is to improve and maintain the waterways within the District. It is designed to foster commercial use of the port, harbor, and waterways.

The District uses the criteria established in GASB Statement No. 14, as amended, to define the reporting entity and identify component units. Component units are entities for which the District is considered to be financially accountable or entities that would be misleading to exclude. There are no entities to consider for inclusion as a component unit within the District's reporting entity. The District did not participate in any joint ventures during the 2020-2021 fiscal year.

#### **Basic Financial Statements**

The District is engaged in a single governmental program and administers only one fund, the General Fund. It has taken the option of presenting combined fund financial statements and government-wide statements using a columnar format that reconciles fund financial data to government-wide data in a separate column.

The Statement of Net Position and Governmental Fund Balance Sheet reports the District's financial position as of the end of the fiscal year for both the General Fund and the governmental activities.

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#### Measurement Focus/Basis of Accounting

The General Fund's financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when the related fund liability is incurred.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Cash Deposits

All of the cash deposits of the District are placed with qualified public depositories and are entirely insured by Federal depository insurance and/or collateralized pursuant to Chapter 280, Florida Statutes.

#### Investments

Section 218.415, Florida Statutes, authorizes the District to invest in the Local Government Investment Pool, Security and Exchange Commission ("SEC") registered money market funds with the highest credit quality rating, interest-bearing time deposits or savings accounts in qualified public depositories and direct obligations of the U.S. Treasury.

#### **Capital Assets**

Capital assets are recorded at historical cost or estimated historical cost, except for contributed assets which are recorded at acquisition value at the date of contribution and land which is recorded at estimated value. The District uses a capitalization threshold of \$5,000 for all classes of capital assets. The District owns no infrastructure assets.

Depreciation of signage and markers is provided using the straight-line method over the estimated useful lives of the assets, which is 30 years.

#### **Net Position**

Net position represents the difference between assets and liabilities reported for the governmental activities. Net position is reported as *restricted* when there are externally imposed restrictions or restrictions imposed by enabling legislation. *Unrestricted* net position is net position that does not meet the definition of the classification previously described.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### **Fund Balance**

The District follows the provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions to classify fund balances for governmental funds into specifically defined classifications. The classifications comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the funds can be spent.

Fund balance classifications are described below:

Nonspendable Fund Balance – Nonspendable fund balances are amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Restricted Fund Balance – Restricted fund balances are restricted when constraints placed on the use of resources are either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – Committed fund balances are amounts that can only be used for specific purposes as a result of constraints imposed by formal action of the District's highest level of decision-making authority, which is a resolution of the Board of Directors. Committed amounts cannot be used for any other purpose unless the District removes those constraints by taking the same type of action.

Assigned Fund Balance – Assigned fund balances are amounts that are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by (a) the Board of Directors or (b) a body or official to which the Board has delegated the authority to assign amounts to be used for specific purposes.

*Unassigned Fund Balance* – Unassigned fund balance is the residual classification for the General Fund.

The District's policy is to expend resources in the following order: restricted, committed, assigned, and unassigned.

#### **Property Taxes**

In the General Fund, property tax revenues are recognized when levied, to the extent that they result in current receivables.

Details of the property tax calendar are presented below.

Lien date January 1 Levy date October 1

Discount periods November – February

No discount period March Delinquent date April 1

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make various estimates. Actual results could differ from those estimates.

#### Subsequent Events

Management has evaluated subsequent events through the date that the financial statements were available to be issued, June 29, 2022 and determined there were no events that occurred that required disclosure.

#### **NOTE 2 – INVESTMENTS**

The District's investments at September 30, 2021 are summarized in the following table:

		S&P
	Amount	Rating
		_
Florida PRIME	\$ 23,167	AAAm
Money market	2,486,342	Not rated
Total	\$ 2,509,509	

The District's investments expose it to credit risk and interest rate risk. The District does not have formal policies relating to these risks, which are hereafter described.

*Credit Risk* – The risk that an issuer or other counterparty to an investment will not fulfill its obligations.

Interest Rate Risk - The risk that changes in interest rates will adversely affect the fair value of an investment.

#### **Money Market Account**

The District's money market account is in a qualified public depository and is entirely insured and/or collateralized pursuant to Chapter 280, Florida Statutes.

#### Florida PRIME

The District's investment in the Local Government Surplus Trust Fund ("Florida PRIME") is administered by the Florida State Board of Administration ("SBA"), who provides regulatory oversight, as defined in Florida Statute 218.409.

Florida PRIME is an external investment pool that meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost. Therefore, the District's investment in Florida PRIME is reported at amortized cost. The fair value of the position in the pool is equal to the value of the pool shares. The dollar weighted average days to maturity (WAM) of the Florida PRIME at September 30, 2021, was 49 days and the weighted average life was 64 days.

As of September 30, 2021, there were no redemption fees, maximum transaction amounts or liquidity fees, although Florida Statutes do provide authority for the SBA to impose penalties for early withdrawals in certain situations.

#### **NOTE 3 – CAPITAL ASSETS**

Capital assets activity for the year ended September 30, 2021 follows:

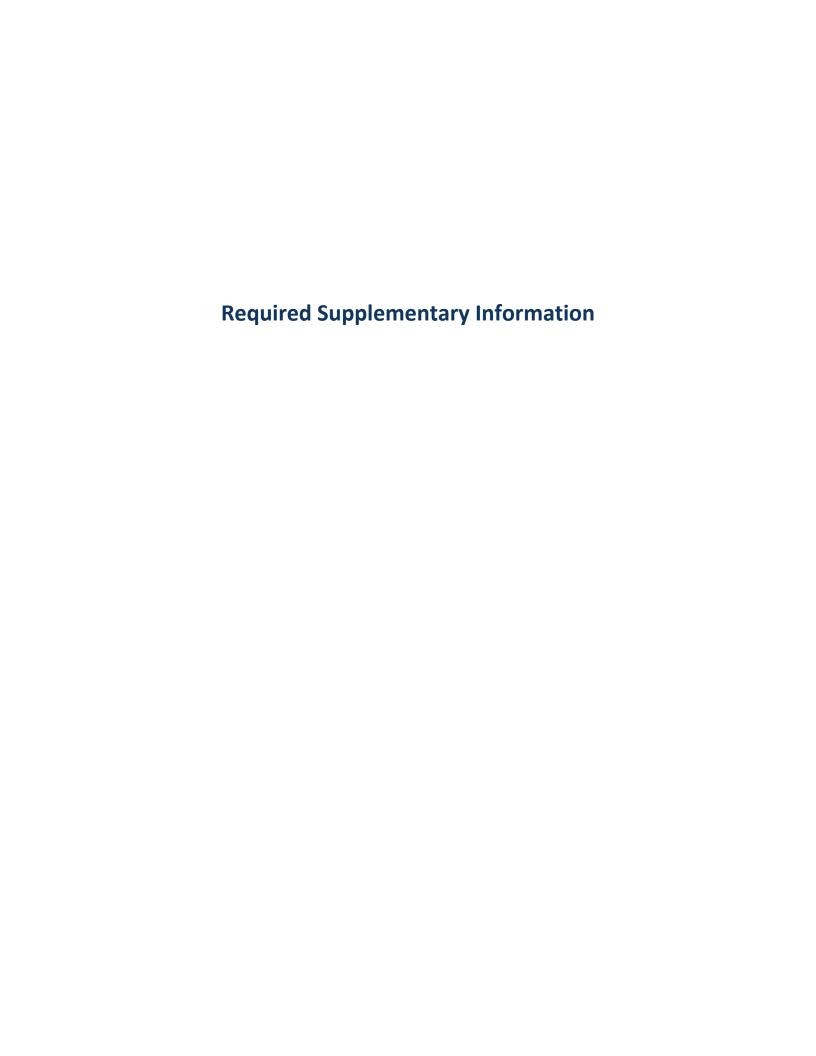
	Balance October 1,						Balance September 30,	
		2020	In	creases	Decreases		2021	
Capital assets not being depreciated:  Land	\$	82,800	\$	-	\$ -	\$	82,800	
Laria	<u> </u>	0_,000	<u> </u>		т	<u> </u>	02,000	
Capital assets being depreciated:								
Signage		81,314		-	-		81,314	
Less accumulated depreciation:								
Signage		69,111		2,710	-		71,821	
Total capital assets being depreciated, net		12,203		(2,710)	-		9,493	
Capital assets, net	\$	95,003	\$	(2,710)	\$ -	\$	92,293	

#### **NOTE 4 – RISK MANAGEMENT**

The District is exposed to various risks of loss including general liability, property, and officials' liability. To manage its risks, the District has commercial insurance and participates in the Preferred Governmental Insurance Trust (the "Trust") a public entity risk pool currently operating as a common risk management and insurance program for the district and other eligible entities. The District pays an annual premium to the Trust for its coverage. The premiums are designed to fund the liability risks assumed by the Trust and are based on certain actual exposures of each member.

#### **NOTE 5 – UNCERTAINTIES**

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) can be characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the District. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel or meetings, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain. The financial statement impact cannot be reasonably estimated at this time as the duration of the effects of the pandemic is uncertain.

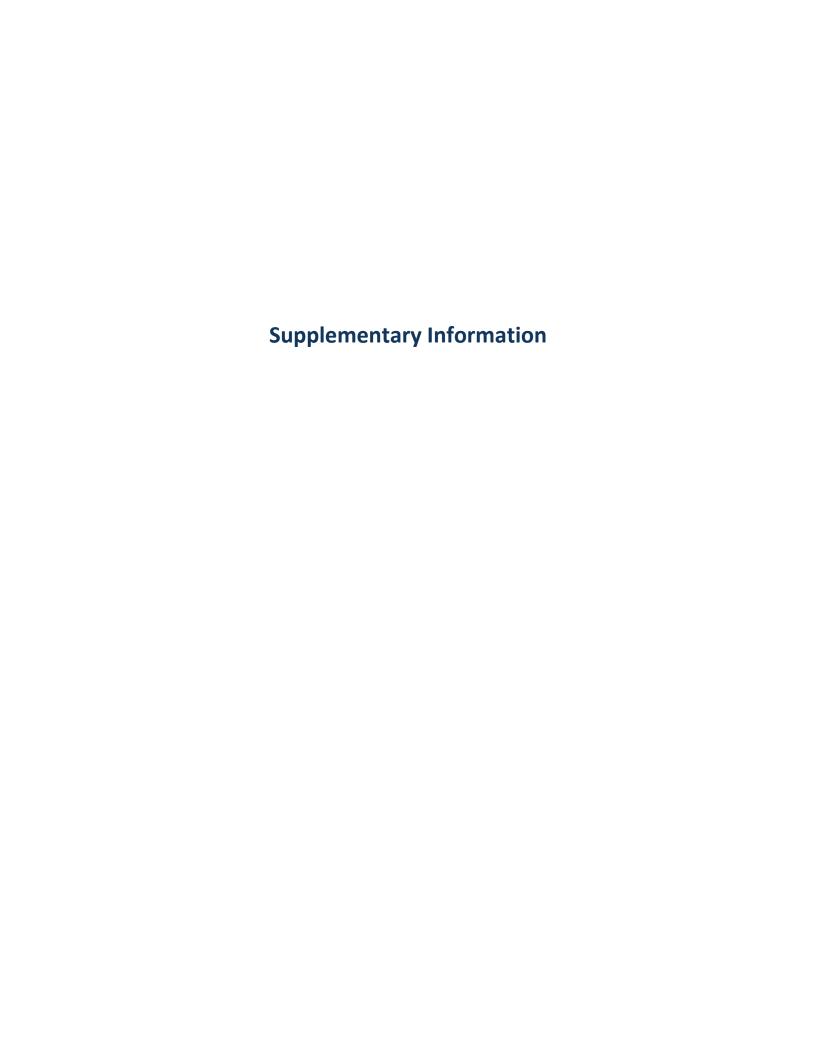


#### St. Augustine Port, Waterway and Beach District Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – General Fund

For the year ended September 30, 2021	Original Budget	Final Budget	Actual	V	/ariance /ith Final Budget
Revenues					
Taxes	\$ 583,400	\$ 583,400	\$ 585,244	\$	1,844
Miscellaneous	5,000	5,000	9,201		4,201
Total revenues	588,400	588,400	594,445		6,045
Expenditures					
Transportation	588,400	588,400	273,596		314,804
Excess of revenues over expenditures	-	-	320,849		320,849
Fund balances – beginning of year	2,421,926	2,421,926	2,421,926		
Fund balances – end of year	\$ 2,421,926	\$ 2,421,926	\$ 2,742,775	\$	320,849

#### Note to Schedule:

The budget is prepared by the Treasurer and approved by the Board of Commissioners. The final budgeted revenues and expenditures reflect all amendments approved by the Board of Commissioners. The budget is prepared on the modified accrual basis of accounting, which is consistent with generally accepted accounting principles. The fund is the legal level of control.



# St. Augustine Port, Waterway and Beach District Schedule of Expenditures

For the year ended September 30, 2021	
Accounting	\$ 6,000
Professional services	12,000
Commissioner pay	205
Travel allowance	12,050
Collection cost - ad valorem tax	31,783
Engineering	1,641
Insurance	10,140
Legal	17,530
Secretarial	14,450
Telephone	1,057
County assessment	5,411
Rent	1,200
District projects	140,452
Web hosting	1,900
Summer Haven project	6,507
Other	11,270
Total	\$ 273,596

# Additional Elements Required by the Rules of the Auditor General



#### MANAGEMENT LETTER

Carr, Riggs & Ingram, LLC 7411 Fullerton Street Suite 300 Jacksonville, FL 32256

904.356.6023 904.353.5836 (fax) CRIcpa.com

Board of Commissioners St. Augustine Port, Waterway and Beach District St Augustine, Florida

#### Report on the Financial Statements

We have audited the financial statements of the St. Augustine Port, Waterway and Beach District, (the "District") as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated June 23, 2021. That report should be considered in conjunction with this management letter.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 23, 2021, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. If the audit findings in the preceding audit report are uncorrected, we are required to identify those findings that were also included in the second preceding audit report.

Tabulation	n of Uncorrected Au	ıdit Findings
<b>Current Year</b>	2019-20 FY	2018-19 FY
Finding #	Finding #	Finding #
2021-001	2020-001	2019-001

#### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Specific Information**

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the St. Augustine Port, Waterway and Beach District reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as zero.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as 2.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as not applicable.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$39,621.
- e. Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as not applicable.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as included in the Required Supplementary Information as the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual General Fund.

#### **Specific Information**

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the St. Augustine Port, Waterway and Beach District reported:

- a. The millage rate or rates imposed by the District as 0.0598.
- b. The total amount of ad valorem taxes collected by or on behalf of the District as \$585,244.
- c. No outstanding bonds issued by the District.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the members of the governing board of the District, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of the audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

Cam, Riggs & Ungum, L.L.c.

Jacksonville, Florida

June 29, 2022



**Carr, Riggs & Ingram, LLC** 7411 Fullerton Street

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners St. Augustine Port, Waterway and Beach District St. Augustine, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and the general fund of the St. Augustine Port, Waterway and Beach District (the "District") as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 29, 2022. In our report, our opinion on the financial statements of the governmental activities was qualified because real estate was valued using estimated value, which does not conform with accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control, described in the accompanying Schedule of Findings as item 2021-001 that we consider to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The District's Response to Finding

The District's response to the findings identified in our audit is described in its accompanying letter of response. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Jacksonville, Florida

Carr, Riggs & Ungram, L.L.C.

June 29, 2022



Carr, Riggs & Ingram, LLC 7411 Fullerton Street Suite 300 Jacksonville, FL 32256

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#### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Board of Commissioners St. Augustine Port, Waterway and Beach District St. Augustine, Florida

We have examined the St. Augustine Port, Waterway and Beach District's (the "District") compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2021.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Jacksonville, Florida

Carr, Riggs & Ungram, L.L.C.

June 29, 2022

# St. Augustine Port, Waterway and Beach District Schedule of Findings

#### **2021-001** (Reported in previous audit reports as items 2020-001 and 2019-001)

**Criteria:** Adequate controls should be in place to allow management or personnel, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements in a timely basis. Although the small size of the business office staff limits the extent of separation of duties, we believe certain steps could be taken to separate incompatible duties. The basic premise is that no one individual should have access to both physical assets and the related accounting records or to all phases of a transaction.

**Condition:** The Treasurer handles all phases of the revenue transactions and receives and reconciles the monthly bank statements.

**Cause:** Because of a limited number of available personnel, it is not always possible to adequately segregate incompatible duties so that no one individual has access to both physical assets and the related accounting records, or to all phases of a transaction.

**Effect:** Incompatible duties are not adequately separated. The result is that intentional or unintentional errors could be made and not detected.

**Recommendation:** To the extent possible, given available personnel, steps should be taken to separate duties so that no one individual has access to both physical assets and the related accounting records, or to all phases of a transaction.

**Views of responsible officials**: See accompanying corrective action plan.



#### St. Augustine Port, Waterway & Beach District

P.O. Box 4512 St. Augustine, Florida 32085-4512 (904) 824-0113

June 29, 2022

Auditor General State of Florida Tallahassee, Florida

#### Gentlemen:

In response to the comments in the September 30, 2021 financial report issued by our auditors, Carr, Riggs & Ingram, LLC, we offer the following:

#### Auditors' Report on Internal Control - 2021-001 Segregation of Duties

The District's size does not require a full-time administrative staff. As a result, it is impossible to have effective internal controls using segregation of duties. We do have other practices, which lessen the likelihood of fraud. We require two signers on every disbursement check. The individual who reconciles the bank account is not a signer on the disbursement checks. Collections from ad valorem taxes are deposited directly to our bank account by the tax collector. The Secretary-Treasurer is covered by a fidelity bond. The district commissioners receive a detailed report by account and vendor of all disbursements monthly.

The District has recently implemented an additional control to strengthen the current procedures around revenue transactions

Commissioner - Chris Way

Secretary-Treasurer Elyse Kemper