

**WEST COAST INLAND NAVIGATION DISTRICT**

**FINANCIAL STATEMENTS**

**SEPTEMBER 30, 2021**

**WEST COAST INLAND NAVIGATION DISTRICT  
FINANCIAL STATEMENTS**

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## INDEPENDENT AUDITOR'S REPORT

**Board of Commissioners  
West Coast Inland Navigation District  
Venice, Florida**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of West Coast Inland Navigation District (the District), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of West Coast Inland Navigation District, as of September 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3–8, the budgetary comparison information on page 33 and the Schedule of the District's Proportionate Share of the Net Pension Liability and Schedule of the District Contributions and Notes to Required Supplementary Information on pages 34–38 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise West Coast Inland Navigation District's basic financial statements. The supplemental schedules on pages 39–44 as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 9, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Christopher, Smith,  
Leonard & Stanell, P.A.*

CHRISTOPHER, SMITH,  
LEONARD & STANELL, P. A.

June 9, 2022  
Bradenton, Florida



## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of West Coast Inland Navigation District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended September 30, 2021. Readers should consider the information presented here in conjunction with the basic financial statements.

### **Financial Highlights**

- The assets and deferred outflows of the District exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$24,971,564 (*net position*).
- The District's total net position increased by \$3,027,752. This included increased ad valorem taxes, miscellaneous revenue for the sale of land, decreased administration expenditures and decreased investment income during the year.
- As of the close of the current fiscal year, the District's governmental fund reported total ending fund balance of \$24,502,140, an increase of \$3,015,026. Of the total amount, \$17,501 is nonspendable; \$9,245,207 is committed for encumbered capital projects; and \$11,900,542 of the fund balance has been assigned for specific county or regional uses. The remaining \$3,338,890 is unassigned fund balance.
- The District's total long-term liabilities were \$198,434, which decreased by \$309,749 during the current fiscal year largely due to decreases in the net pension liability.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to West Coast Inland Navigation District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets plus deferred outflows and liabilities plus deferred inflows, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected revenues and earned but unused vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by ad valorem taxes (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The District is engaged in only governmental activities.

The government-wide financial statements can be found on pages 9 and 10 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District utilizes a governmental fund.

**Governmental funds.** Governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. These funds are reported using the modified accrual method of accounting and the current financial resources focus. As a result long-term assets, deferred outflows, deferred inflows, and liabilities are not included. The District only uses a general fund. The General Fund is the District's general operating fund. All general tax revenues are accounted for in this fund. From this fund all general operating expenditures, capital expenditures and debt service expenditures are paid.

A reconciliation to facilitate the comparison between the governmental fund financial statements and the government-wide financial statements is presented.

The District adopts an annual budget for its general fund. A budgetary comparison statement has been provided to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 11 to 14 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 15 of this report.

**Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government’s financial position. In the case of the West Coast Inland Navigation District, assets and deferred outflows exceeded liabilities and deferred inflows by \$24,971,564 at the close of the most recent fiscal year.

A portion of the District’s net position equal to \$799,820 reflects its investment in capital assets (e.g., land, buildings, and equipment); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide waterway development projects, waterway maintenance and education within the boundaries of the District; consequently, these assets are *not* available for future spending. Although the District’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The District had no such long-term debt as of September 30, 2021. The District also had significant assets in cash and investments at year-end. Investments are held in Qualified Public Depositories, U.S. Government obligations, or the Florida Local Government Surplus Trust Fund, as allowed by Florida Statutes and the District’s investment policy.

The following table presents a condensed statement of net position as of September 30, 2021, with comparative totals for September 30, 2020.

**Changes in Net Position**

	<b>Governmental Activities</b>	<b>Governmental Activities</b>
	<b><u>2021</u></b>	<b><u>2020</u></b>
Current and other assets	\$ 25,425,657	\$ 22,579,977
Capital assets	799,820	810,927
Total assets	<b><u>26,225,477</u></b>	<b><u>23,390,904</u></b>
Deferred outflows	132,012	183,392
Long-term liabilities outstanding	198,434	508,183
Other liabilities	923,517	1,092,863
Total liabilities	<b><u>1,121,951</u></b>	<b><u>1,601,046</u></b>
Deferred inflows	263,974	29,438
Net position:		
Net investment in capital assets	799,820	810,927
Unrestricted	24,171,744	21,132,885
Total net position	<b><u>\$ 24,971,564</u></b>	<b><u>\$ 21,943,812</u></b>

\$9,245,207 of unrestricted net position represents funds encumbered for specific County and Regional projects. Another portion of the District’s net position, \$11,900,542 represents resources from prior years that have been designated for future appropriation by specific Counties of the District, and also for ACOE Section 1135 Corps of Engineers Projects.

The District's net position increased by \$3,027,752 during the current fiscal year.

The following table provides a summary of the District's operations for the year ended September 30, 2021 with comparative totals for the year ended September 30, 2020.

	<b>Changes in Net Position</b>	
	<u><b>Governmental Activities</b></u>	<u><b>Governmental Activities</b></u>
	<u><b>2021</b></u>	<u><b>2020</b></u>
Revenues:		
Program revenues:		
Operating grants and contributions	\$ 240,235	\$ 124,410
General revenues:		
Ad valorem taxes	8,273,579	7,784,192
Investment earnings	(22,834)	616,765
Miscellaneous	<u>120,259</u>	<u>41,274</u>
Total revenues	<u><b>8,611,239</b></u>	<u><b>8,566,641</b></u>
Expenses:		
Capital projects	4,542,255	4,130,876
Administration	562,739	714,811
Maintenance	193,290	116,957
Operating expenses	252,752	238,083
Depreciation	<u>32,451</u>	<u>37,271</u>
Total Expenses	<u><b>5,583,487</b></u>	<u><b>5,237,998</b></u>
Increase in net position	3,027,752	3,328,643
Net position – Beginning of year	<u>21,943,812</u>	<u>18,615,169</u>
Net position – End of year	<u><b>\$ 24,971,564</b></u>	<u><b>\$ 21,943,812</b></u>

- Ad valorem taxes increased by \$489,387 during the year due to increases in assessed value and investment income decreased by \$639,599 due to investment performance.

### **Financial Analysis of the District's Funds**

The District utilizes only one governmental fund which is the General Fund.

**Governmental fund.** The focus of the District's *governmental fund* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental fund reported an ending fund balance of \$24,502,140, an increase of \$3,015,026 in comparison with the prior year. Of this total \$3,338,890 is *unassigned fund balance*, which is available for spending at the District's discretion. \$17,501 is nonspendable since it is not in spendable form. \$9,245,207 of the fund balance is committed for capital projects in progress. \$11,900,542 of fund balance is assigned for future specific County and other projects.

The general fund is the operating fund of the District. At the end of the current fiscal year, unassigned fund balance of the general fund was \$3,338,890. As a measure of the general fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 60% of total general fund expenditures.

The fund balance of the District's general fund increased by \$3,015,026 during the current fiscal year, which is a decrease of \$332,734 from the prior year increase. The significant reason for the decrease was increases in ad valorem taxes and miscellaneous revenue due to the sale of land offset by decreases in administration expenditures and investment earnings.

**General Fund Budgetary Highlights**

Budgeted expenditures changed during the year to reflect various transfers between county projects and their assigned County Navigation Improvement Fund (CNIF) balances and to return grant and other funds received back into their respective projects. Budgeted revenues were also amended to increase grant and miscellaneous revenues. The original budgeted revenues were \$8,606,450 and the final budgeted revenues were \$8,807,277. The final budgeted expenditures were \$15,050,694 compared to the original budget of \$13,168,461. For the current fiscal year, actual revenues on the budget basis were less than budgeted revenues by \$43,225. Actual expenditures on the budget basis were less than budgeted expenditures by \$9,447,965. Of this amount, \$9,245,207 is committed for specific capital projects.

The General Fund budget is presented as required supplementary information on page 33.

**Capital Assets**

The District's investment in capital assets for the year ended September 30, 2021 amounts to \$799,820 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, and equipment. The District's investment in capital assets for the current fiscal year decreased by \$11,107; this was comprised of \$27,860 of capital additions and \$32,451 of depreciation expense and a \$6,516 loss in disposals.

	<b>Governmental Activities</b>	<b>Governmental Activities</b>
	<b>2021</b>	<b>2020</b>
Land	\$ 554,068	\$ 560,584
Construction in progress	92,649	70,639
Building and improvements	105,261	116,565
Machinery and equipment	47,842	63,139
Total (net of depreciation)	<b>\$ 799,820</b>	<b>\$ 810,927</b>

See Note C on page 24 and 25 of this report for additional information on the District's capital assets.

### **Long-Term Liabilities**

At the end of the current fiscal year, the District had total long-term liabilities outstanding of \$198,434, which is comprised of \$33,000 of long-term compensated absences and the District's proportionate share of the FRS Pension and HIS net pension liability. At September 30, 2021, the net pension liability recognized by the District was \$165,434.

Additional information on the District's long-term liabilities can be found in Note F to the financial statements on page 31.

### **Economic Factors and Next Year's Budgets and Rates**

The millage rate for 2021-2022 has been adopted at the rate of .0394, which is the same as the previous fiscal year. The District is analyzing the potential effect of state mandated budget restrictions on future ad valorem revenues and project expenditures. The District's 2021-2022 budget includes funding for a Dredged Materials Management Plan, and project assistance to Counties with more focus on management of dredging projects. The District has also succeeded in obtaining additional federal funding for Operation and Maintenance activities, for the Gulf Intracoastal Waterway (GIWW) and U.S. Army Corps of Engineers (USACOE). The District has also pursued and received authorization to improve GIWW conditions for boating safety.

### **Requests for Information**

This financial report is designed to provide a general overview of West Coast Inland Navigation District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District at, West Coast Inland Navigation District, 200 E. Miami Avenue, Venice, Florida 34284.

**WEST COAST INLAND NAVIGATION DISTRICT  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2021**

	<b>GOVERNMENTAL ACTIVITIES</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 6,734,335
Investments	18,467,878
Other receivables	205,943
Prepaid expenses	17,501
Capital assets	
Land	554,068
Construction in progress	92,649
Other capital assets, net of depreciation	153,103
Total Assets	<b>26,225,477</b>
<b>DEFERRED OUTFLOWS OF RESOURCES – Pension</b>	<b>132,012</b>
<b>LIABILITIES</b>	
Accounts payable and other current liabilities	923,517
Noncurrent liabilities:	
Due in more than one year	198,434
Total Liabilities	<b>1,121,951</b>
<b>DEFERRED INFLOWS OF RESOURCES – Pension</b>	<b>263,974</b>
<b>NET POSITION</b>	
Net investment in capital assets	799,820
Unrestricted	24,171,744
<b>TOTAL NET POSITION</b>	<b>\$ 24,971,564</b>

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	<b>GOVERNMENTAL ACTIVITIES</b>
<b>Physical Environment</b>	
Capital projects	\$ 4,542,255
Administration	562,739
Maintenance	193,290
Tax collectors / appraisers	252,752
Depreciation	32,451
Total Program Expenses	5,583,487
<b>Program revenues</b>	
Operating grants and contributions	240,235
Net Program Expense	5,343,252
<b>General Revenues:</b>	
Ad valorem taxes	8,273,579
Investment earnings	(22,834)
Miscellaneous	120,259
Total General Revenues	8,371,004
Increase in Net Position	3,027,752
<b>Net Position – Beginning</b>	<b>21,943,812</b>
<b>Net Position – Ending</b>	<b>\$ 24,971,564</b>

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUND  
SEPTEMBER 30, 2021**

	<b>GOVERNMENTAL FUND TYPE</b>
	<b>GENERAL</b>
<b>ASSETS</b>	
Cash	\$ 6,734,335
State investment pool	218
Investments	18,467,660
Due from other governmental units	205,943
Prepaid items	17,501
TOTAL ASSETS	<b>\$ 25,425,657</b>
 <b>LIABILITIES AND FUND BALANCE</b>	
Liabilities:	
Accounts payable and other current liabilities	\$ 923,517
TOTAL LIABILITIES	923,517
Fund Balances:	
Nonspendable – Prepaid items	17,501
Spendable:	
Committed	9,245,207
Assigned	11,900,542
Unassigned	3,338,890
TOTAL FUND BALANCE	24,502,140
TOTAL LIABILITIES AND FUND BALANCE	<b>\$ 25,425,657</b>

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT  
RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUND  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2021**

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Amounts reported for governmental activities in the statement of net position are different because:

Fund Balance – Governmental Fund	\$	24,502,140
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		799,820
Deferred outflows of resources related to the pension plan do not utilize current financial resources and, therefore are not reported in the funds.		132,012
Deferred inflows of resources related to the pension plan are not available current financial resources and, therefore are not reported in the funds.		(263,974)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Net pension liability		(165,434)
Compensated absences		(33,000)
		(198,434)
<b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b>\$</b>	<b>24,971,564</b>

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	<b>GENERAL FUND</b>
<b>REVENUES</b>	
Taxes	\$ 8,273,579
Investment earnings	(22,834)
Grant income	240,235
Miscellaneous	126,775
<b>TOTAL REVENUES</b>	<b>8,617,755</b>
<b>EXPENDITURES</b>	
Capital project expenditures	4,542,255
Maintenance	221,150
Administration:	
Personal services	416,700
Operating	142,012
Capital outlay	27,860
Tax collectors / appraisers	252,752
<b>TOTAL EXPENDITURES</b>	<b>5,602,729</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>3,015,026</b>
<b>FUND BALANCE, October 1, 2020</b>	<b>21,487,114</b>
<b>FUND BALANCE, September 30, 2021</b>	<b>\$ 24,502,140</b>

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance – Governmental Fund	\$ 3,015,026
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Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense and disposals exceeds capital additions in the current period.	(11,107)
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The effects of long term accounts and pension resources do not provide current financial resources and as such, are not recorded in the funds.	(285,916)
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. This represents current year change in:

Decrease in net pension liability	308,749	
Decrease in compensated absences	1,000	
		309,749

<b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>	<b>\$ 3,027,752</b>
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The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The following is a summary of the significant accounting policies followed by the West Coast Inland Navigation District:

(1) Reporting Entity – West Coast Inland Navigation District, also referred to as WCIND, was created by a special act of the Florida Legislature in 1947. In 1998, all special acts relating to WCIND were codified into a single, comprehensive special act charter for the District pursuant to Chapter 98–526, Laws of Florida (1998). WCIND is an independent, multi–county special taxing district composed of the Counties of Manatee, Sarasota, Charlotte, and Lee.

The District’s governing board is comprised of four members, each of whom is an elected County Commissioner in the County he or she represents.

WCIND was created to implement the requirements and conditions imposed upon “local interests”, by the Congress of the United States of America, in its River and Harbor Act approved on March 2, 1945. Part 211 of Title 33 – Navigation and Navigable Waters, of the Code of Federal Regulations, contains current regulations of the Corps of Engineers, Department of the Army, governing the Corps’ activities in connection with Federal civil works projects like the Intracoastal Waterway. These Federal regulations provide that no land shall be acquired on account of the United States except under a law authorizing such acquisition. (The Federal law authorizing the project is the River and Harbor Act approved by the Congress of the United States of America, on March 2, 1945.) The Federal regulations require local cooperation for civil works projects, meaning that local (non–Federal) interests are required to provide without cost to the United States, all lands, easements and rights–of–way for the construction of the projects. WCIND was created by The Florida Legislature in 1947 to provide the requisite local cooperation for the construction and maintenance of the waterway. WCIND is authorized to obtain by donation, purchase or condemnation and convey without cost to the United States, the necessary rights of way for said project together with suitable areas for the deposit of spoil material in connection with the work and its subsequent maintenance, all as contemplated and required by the Congress of the United States, and those acting by its authority.

WCIND (the District) is also responsible for undertaking programs intended to alleviate problems associated with its waterway, and is empowered and authorized to carry out waterway development projects specified in Sections 374.975 and 374.976, Florida Statutes.

(2) Basis of Presentation –The District’s basic financial statements include government–wide (which reports the District as a whole) and fund financial statements (which report only on the General Fund). The basic financial statements present only governmental activities, as the District conducts no business–type activities. There are no other potential component units.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

Basis of Accounting: Basic Financial Statements – Government–Wide Statements– The Government–Wide Financial Statements (Statement of Net position and Statement of Activities) are prepared using the economic resources measurement focus and the accrual basis of accounting. The District’s net position is reported in three parts (as applicable): net investment in capital assets; restricted net position, and unrestricted net position. The statement of activities reports direct program expenses offset by program revenues. Program revenues include contributions for projects from member counties and operating grants. General revenues include taxes and other items not properly included as program revenue.

Basic Financial Statements – Fund Financial Statements – The District’s accounts are organized on the basis of funds, which are self–balancing set of accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, reserves, fund balances, revenues and expenditures. The District utilizes a governmental fund, which follows the modified accrual basis of accounting. Under this method, revenues are recorded when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a fund liability is incurred. The District reports the following governmental fund, which is a major fund:

Governmental Fund:

General Fund – The General Fund is the general operating fund of the District. All general tax and other revenues are accounted for in this fund. From this fund general operating expenditures, capital expenditures and debt service expenditures are paid.

(3) Use of Estimates – The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities and deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(4) Budgets and Budgetary Accounting – The following are the procedures followed by the West Coast Inland Navigation District in establishing the budget for the District.

The Executive Director submits to the Board a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. A public hearing is conducted and the budget is legally adopted by the passage of a resolution prior to September 30. Expenditures cannot legally exceed appropriations. Appropriations lapse at year–end except for capital projects, which are carried over to the next year.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

(5) Capital Assets – Capital assets, which include property, plant and equipment are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life of longer than one year. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal repair and maintenance that do not add to the value of the asset or extend the useful life of the asset are expensed as incurred. The District does not have infrastructure assets.

Property, plant and equipment of the District are depreciated on a straight-line basis over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Building and improvements	40
Vehicles	5
Furniture, fixtures and equipment	5-10
Computer equipment and software	3

(6) Property Taxes – Property taxes are based on appraisals by the various Counties' Property Appraisers, as of January 1, preceding the fiscal year. The total taxable values are certified by the Property Appraisers on or about July 1, preceding the fiscal year. Through a series of public hearings and actions the District finalizes a millage levy to become effective with the fiscal year beginning October 1. The millage levy is collected by the various County Tax Collectors and becomes delinquent on April 1.

The property tax calendar was as follows:

July 1	Assessment roll validated
September 30	Millage resolution approved
October 1	Beginning of fiscal year for which tax is to be levied
November 1	Tax bills rendered and due
November 1 – March 31	Property taxes due with various discount rates
April 1	Taxes delinquent
May 31	Tax certificates sold by County

Property taxes are recognized as revenue in the fiscal year for which the taxes have been levied to the extent they result in current receivables. Under the system outlined above, no material amount of taxes is receivable after the end of the fiscal year.

(7) Rights-of-Way Easements – The cost of rights-of-way and easements purchased by the District and conveyed to the Corps of Engineers have been expensed in the year incurred.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

(8) Long-Term Obligations – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. In the fund financial statements, no long-term obligations are reported as they are not due to be paid from current financial resources.

(9) Fund Balance – The District establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications are Non-spendable and Spendable. Spendable is then further classified as Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund.

The District classified governmental fund balances as follows:

Non-spendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

Spendable Fund Balance:

- Restricted – includes amounts that can be spent only for specific purposes because of State or Federal laws or enabling legislation, or which are externally restricted by providers, such as creditors or grantors.
- Committed – includes amounts that can be spent only for specific purposes that are approved by a formal action of the Board of Commissioners through a resolution or the budget process.
- Assigned – includes amounts designated for a specific purpose by the Board of Commissioners through a resolution or the budget process, or by the Executive Director, which are neither restricted nor committed.
- Unassigned – includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories.

The District uses restricted amounts first when both restricted and unrestricted fund balance is available, unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. The District does not have a formal minimum fund balance policy.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

County Navigation Improvement Fund (CNIF) funds are balances earmarked for specific Counties for navigation improvements. Use of these funds is subject to Board approval of the individual project requests or can be used to fund capital projects during the annual budget process.

	<u>General Fund</u>
<b>Nonspendable</b> – Prepaid items	\$ 17,501
 <b><u>Spendable:</u></b>	
Committed to:	
Capital Projects in Progress:	
Charlotte	212,948
Lee	1,265,870
Manatee	2,804,633
Sarasota	2,438,017
Cooperative Assistance Program (CAP)	<u>2,523,739</u>
	9,245,207
Assigned to:	
ACOE Section 1135 Project	100,351
County Navigation Improvement Funds (CNIF):	
Charlotte	1,263,609
Lee	6,225,145
Manatee	2,349,504
Sarasota	<u>1,961,933</u>
	11,900,542
Unassigned	<u>3,338,890</u>
<b>Total Fund Balances</b>	<b><u>\$ 24,502,140</u></b>

(10) Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) and additions to/deletions from FRS's fiduciary net position have been determined on the same basis as they are reported by FRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments in the Cost-Sharing Multi-Employer Plan are reported at fair value (Note D).

(11) Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. One item qualifies for reporting in this category. A deferred outflow of pension resources is reflected in the government-wide statement of net position.

WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS

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**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. A deferred inflow of pension earnings is reported in the government-wide statement of net position.

(12) Fair Value Measurements

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles, which prioritizes the inputs to valuation techniques used to measure fair value. The fair value hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurement) and the lowest priority to unobservable inputs (level 3 measurement). The three levels of the fair value hierarchy are described as follows:

Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the District has the ability to access.

Level 2 Inputs to the valuation methodology include:

- quoted prices for similar assets or liabilities in active markets;
- quoted prices for identical or similar assets or liabilities in inactive markets;
- inputs other than quoted prices that are observable for the asset or liability;
- inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset or liability has a specified (contractual) term, the level 2 input must be observable for substantially the full term of the asset or liability.

Level 3 Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE B – CASH AND INVESTMENTS**

Deposits

At September 30, 2021, the carrying amount of the District's deposits was \$6,734,234 and the bank balance was \$6,739,330 with the difference resulting from outstanding checks recorded as expenditures on the District records. The deposits are either insured by the FDIC or are considered insured by the multiple financial institution collateral pool created by the Florida Security for Public Deposits Act (Chapter 280 F.S.). This pool insures there will be no loss of public funds due to the default of a member since it has the power to make additional assessments against its members to protect any losses, as necessary.

Investments

In accordance with Florida Statute Section 218.415, the District adopted an investment policy limiting District investments to those enumerated in Subsection 16 of the statute.

Authorized investments are as follows:

- (a) The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized through the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes.
- (b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- (c) Interest bearing time deposits or savings accounts in Qualified Public Depositories as defined in Section 280.02, Florida Statutes.
- (d) Direct obligations of the U.S. Treasury.
- (e) Federal agencies and instrumentalities.
- (f) Rated or unrated bonds, notes, or instruments backed by the full faith and credit of the government of Israel.
- (g) Securities of, or other interests in, any open-end or closed-end management-type investment company or investment trust registered under the investment Company Act of 1940, 15 U.S.C. §80a-1 et seq., as amended from time to time, provided that the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States government obligations, and provided that such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.
- (h) Florida Local Government Investment Trust Fund.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE B – CASH AND INVESTMENTS – CONTINUED**

- (i) Repurchase agreements entered in accordance with written master repurchase agreements and collateralized by direct obligations of the United States Government which have maturities of 3 years or less and a market value of 103% or more of the repurchase amount.

District bank accounts are with banking institutions that post collateral as required by state statutes (Qualified Public Depositories). The District's policy minimizes credit risk by limiting investments to the safest types. The District's policy minimizes interest rate risk by structuring investments to meet cash requirements for ongoing operations and investing operating funds in shorter term investments.

Local Government Surplus Trust Funds Investment Pool

The District has investments with the State Board of Administration Florida PRIME Fund (Florida PRIME), which are administered by the Florida State Board of Administration. The District's investments in Florida PRIME are through shares owned in the funds and not the underlying investments. The Florida PRIME is considered a 2a-7 like pool and recognized at amortized cost, which approximates its fair value. The Florida PRIME investments are subject to overnight withdrawal. There is a risk of loss of interest on the investments if there are changes in the underlying indexed base.

Interest Rate Risks

The District primarily invests in shorter term securities, government mutual funds and similar investment pools as a means of managing fair value losses arising from increasing interest rates. The Florida PRIME has dollar weighted average days to maturity (WAM) of 49 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2021 is 64 days.

Credit Risks

Credit risk is the possibility that an issuer of a fixed income security held by the Florida PRIME will default on the security by failing to pay interest or principal when due. If an issuer defaults, the Florida PRIME will lose money. Florida PRIME invests in top-tier, money market assets of the highest quality and has a Standard and Poors rating of AAAm.

Foreign Currency Risk

Florida PRIME was not exposed to any foreign currency risk during the period from October 1, 2020 through September 30, 2021.

Other Items

With regards to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE B – CASH AND INVESTMENTS – CONTINUED**

Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days.”

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. Through September 30, 2021, no such disclosure has been made.

As of September 30, 2021, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

At September 30, 2021, the District had investments in the Florida PRIME with a fair value of \$218. For further information regarding the Local Government Surplus Trust Funds Investment Pool, readers should refer to the financial statements and disclosures of the Florida State Board of Administration Local Government Surplus Funds Trust Fund Investment Pool.

Investments

The District’s investments held with investment companies are comprised of the following at September 30, 2021:

U.S. Government Mutual Funds	\$ 5,635,443
U.S. Government Exchange Traded Fund	1,787,660
U.S. Government Obligations	<u>11,044,557</u>
	<u>\$ 18,467,660</u>

Mutual funds and the exchange traded fund held by the District invest predominantly in U.S. government securities including U.S. treasuries and mortgage backed securities issued by Federal National Mortgage Association (FNMA), Government National Mortgage Association (GNMA) and Federal Home Loan Mortgage Corporation (FHLMC) with average Morningstar credit quality ratings of AAA.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE B – CASH AND INVESTMENTS – CONTINUED**

Investments – continued

U.S. government obligations include U.S. Treasury and Federal National Mortgage Association notes with a Moody’s rating of Aaa.

The following sets forth the level, within the fair value hierarchy, of the District’s assets measured at fair value on a recurring basis at September 30, 2021: (see Note A for definitions).

	<u>Fair Value Measurements as of September 30, 2021</u>			
	<u>Totals</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
U.S. Government Mutual Funds	\$ 5,635,443	\$ -0-	\$ 5,635,443	\$ -0-
U.S. Government Exchange Traded Fund	1,787,660	-0-	1,787,660	-0-
U.S. Government Obligations	<u>11,044,557</u>	<u>-0-</u>	<u>11,044,557</u>	<u>-0-</u>
Totals	<u>\$ 18,467,660</u>	<u>\$ -0-</u>	<u>\$ 18,467,660</u>	<u>\$ -0-</u>

The following is a description of the valuation methodologies used for assets measured at fair value.

Mutual funds and the exchange traded fund are valued at the daily closing prices as reported by the fund. These funds include open-ended mutual funds that are registered with the U.S. Securities and Exchange Commission and are required to publish their daily net asset value and to transact at that price. The mutual funds may also be valued as determined by an independent pricing service, based on methods which include consideration of: yields or prices of securities of comparable quality, coupon, maturity and type; indications as to values from dealers; and general market conditions.

U.S. government obligations are valued using matrix or model-based pricing.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the District believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

**NOTE C – CAPITAL ASSETS**

The District, in connection with its obligation to obtain necessary lands for the waterway’s construction and subsequent maintenance, has purchased several parcels of land. A breakdown of land recorded at cost, owned fee simple in each county as of September 30, 2021 appears below:

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

**NOTE C – CAPITAL ASSETS – CONTINUED**

<u>COUNTY</u>	<u>AMOUNT</u>
Charlotte	\$ 282,615
Manatee	6,575
Pinellas	7,144
Sarasota	<u>207,734</u>
	504,068
Land office	<u>50,000</u>
	<b><u>\$ 554,068</u></b>

Capital asset activity for the year ended September 30, 2021 was as follows:

	<u>Beginning Balance</u>	<u>Increase</u>	<u>Decrease</u>	<u>Transfer</u>	<u>Ending Balance</u>
Governmental Activities					
Capital assets, not being depreciated:					
Land	\$ 560,584	\$ -	\$ 6,516	\$ -	\$ 554,068
Construction in progress	<u>70,639</u>	<u>22,010</u>	<u>-</u>	<u>-</u>	<u>92,649</u>
Total capital assets, not being depreciated	631,223	22,010	6,516	-	646,717
Capital assets being depreciated:					
Building and improvements	198,777	-	-	-	198,777
Equipment	<u>413,454</u>	<u>5,850</u>	<u>9,817</u>	<u>-</u>	<u>409,487</u>
Total capital assets being depreciated	612,231	5,850	9,817	-	608,264
Less accumulated depreciation for:					
Buildings and improvements	82,212	11,304	-	-	93,516
Equipment	<u>350,315</u>	<u>21,147</u>	<u>9,817</u>	<u>-</u>	<u>361,645</u>
Total accumulated depreciation	<u>432,527</u>	<u>32,451</u>	<u>9,817</u>	<u>-</u>	<u>455,161</u>
Total capital assets, being depreciated, net	<u>179,704</u>	<u>(26,601)</u>	<u>-</u>	<u>-</u>	<u>153,103</u>
Governmental activities capital assets, net	<b><u>\$ 810,927</u></b>	<b><u>\$ (4,591)</u></b>	<b><u>\$ 6,516</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 799,820</u></b>

**NOTE D – RETIREMENT PLAN**

Plan Description

All part-time and full-time employees of the District are provided with pensions through the Florida Retirement System which is administered by the Florida Department of Management Services, Division of Retirement. The State of Florida issues a publicly available annual comprehensive financial report that can be obtained at <http://www.myfloridacfo.com/Transparency/State-Financial-Reports/FL-ACFR>.

Under this system, there are two defined benefit pension plans: The Florida Retirement System Pension Plan (FRS Pension) and the Retiree Health Insurance Subsidy Program:

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE D – RETIREMENT PLAN – CONTINUED**

Plan Description – Continued

- The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. In 2000, the FRS was amended to provide the Investment Plan as a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. The FRS Investment Plan is an integrated defined contribution plan administered by the State Board of Administration (SBA).
- The Retiree Health Insurance Subsidy Program (HIS) is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes.

Benefits Provided

FRS Pension provides retirees a lifetime pension benefit with joint and survivor payment options. Benefits under the FRS Pension are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings. For members initially enrolled after July 1, 2011, the average final compensation is the average of eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Under the HIS Plan, the benefit is a monthly payment to assist retirees in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree must provide proof of eligible health insurance coverage, which can include Medicare.

Contributions Required and Made

Per Chapter 121, Florida Statutes, contribution requirements of the active employees and the participating employers are established and may be amended by the Florida Department of Management Services, Division of Retirement. Effective July 1, 2011, both employees and employers of the FRS are required to make contributions to establish service credit for work performed in a regularly established position. The Florida Legislature established a uniform contribution rate system (a blending of both the FRS Pension and FRS Investment Plan rates) for the FRS. The uniform rates are based on the class an employee is placed into which require employees to contribute 3% and employers to contribute a specific percentage based on class.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

**NOTE D – RETIREMENT PLAN – CONTINUED**

Contributions – Continued

The District’s contractually required contribution rate for the year ended September 30, 2021, ranged between 10.00% to 29.01% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Total contributions to the pension plan and the investment plan from the District were \$51,899 for the reporting year ended September 30, 2021.

The HIS Program is funded by required contributions of 1.66% and is included in the contribution rates noted above.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2021, the District reported a liability of \$165,434 for its proportionate share of the net pension liability which includes both FRS Pension and HIS. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on a projection of the District’s long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2021, the District’s proportion was .000914826% for FRS Pension and .000785299% for HIS.

For the reporting year ended September 30, 2021, the District recognized pension expense of \$17,836. At September 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>FRS Pension</u>		<u>HIS</u>	
	Deferred	Deferred	Deferred	Deferred
	Outflows of	Inflows of	Outflows of	Inflows of
	<u>Resources</u>	<u>Resources</u>	<u>Resources</u>	<u>Resources</u>
Difference between expected and actual experience	\$ 11,845	\$ –0–	\$ 3,223	\$ (40)
Changes in assumptions	47,285	–0–	7,569	(3,969)
Net difference between projected and actual earnings on pension plan investments	–0–	(241,089)	100	–0–
Changes in proportion and differences between contributions and proportionate share of contributions	34,079	(6,102)	17,087	(12,774)
District contributions subsequent to the June 30, 2021 measurement date	<u>9,661</u>	<u>–0–</u>	<u>1,163</u>	<u>–0–</u>
	<u>\$ 102,870</u>	<u>\$ (247,191)</u>	<u>\$ 29,142</u>	<u>\$ (16,783)</u>

Total deferred outflows were \$132,012 and total deferred inflows were \$263,974. \$9,661 (FRS Pension) and \$1,163 (HIS) reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE D – RETIREMENT PLAN – CONTINUED**

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Continued

year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ending September 30:</u>	<u>FRS Pension</u>	<u>HIS</u>
2022	\$ (32,936)	\$ 1,754
2023	(32,936)	1,754
2024	(32,936)	1,754
2025	(32,936)	1,754
2026	(32,935)	1,754
Thereafter	<u>10,697</u>	<u>2,426</u>
	<u>\$ 153,982</u>	<u>\$ 11,196</u>

*Actuarial Assumptions*

The total pension liability in the July 1, 2021 actuarial valuation (June 30, 2021 measurement date) was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.25 percent, including inflation
Investment rate of return	6.80 percent, including inflation at 2.40%

Mortality assumptions were based on PUB-2010 base table, projected generationally with Scale MP-2018 for FRS. HIS mortality assumptions were based on the Generational RP-2010 with Projection Scale MP-2018. This is unchanged from the prior year.

The actuarial assumptions used in the June 30, 2021 FRS Pension valuation were based on the results of an actuarial experience study performed for the period July 1, 2013 – June 30, 2018. Because the HIS is funded on a pay-as-you-go basis, no experience study has been completed for that Plan, but were based on certain results of the most recent experience study for the FRS Pension Plan.

The long-term expected rate of return on pension plan investments consists of two building block components: 1) an inferred real (in excess of inflation) return of 4.30%, consistent with the 4.17% real return from the capital market outlook model developed by the FRS consulting actuary, Milliman; and 2) a long-term average annual inflation assumption of 2.40% as adopted in October 2021 by the FRS Actuarial Assumptions Conference. The table below shows the assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE D – RETIREMENT PLAN – CONTINUED**

*Actuarial Assumptions – Continued*

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Annual Arithmetic Return</u>
Cash	1.0%	2.10%
Fixed income	20.0%	3.80%
Global equity	54.2%	8.20%
Real estate (property)	10.3%	7.10%
Private equity	10.8%	11.70%
Strategic investments	3.7%	5.70%

*Discount Rate*

The discount rate used to measure the total FRS pension liability was 6.80%, and the HIS pension liability was 2.16%. The FRS Pension rate remained at 6.80% in the most recent study. The HIS rate decreased from 2.21% to 2.16% in the most recent actuarial study. The HIS rate is based on the Bond Buyer General Obligation 20-Bond Municipal Bond Index. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

The following presents the District's proportionate share of the FRS Pension net pension liability calculated using the discount rate of 6.80%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80 percent) or 1-percentage-point higher (7.80 percent) than the current rate:

	<u>1% Decrease (5.80%)</u>	<u>Discount Rate (6.80%)</u>	<u>1% Increase (7.80%)</u>
District's proportionate share of the FRS net pension liability	\$ 309,041	\$ 69,105	\$ (131,455)

The following presents the District's proportionate share of the HIS net pension liability calculated using the discount rate of 2.16%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percent-point lower (1.16%) or 1-percentage-point higher (3.16%) than the current rate:

	<u>1% Decrease (1.16%)</u>	<u>Discount Rate (2.16%)</u>	<u>1% Increase (3.16%)</u>
District's proportionate share of the HIS net pension liability	\$ 111,365	\$ 96,329	\$ 84,010

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE D – RETIREMENT PLAN – CONTINUED**

*Changes of Assumptions*

The maximum amortization period for FRS was decreased over 20 years for all current and future amortization bases. Additionally, the municipal rate to determine total pension liability decreased from 2.21% to 2.16% for HIS.

*Pension Plan Fiduciary Net Position*

The District's proportion of net position has been determined on the same basis of each Plan. Detailed information about the pension plan's fiduciary net position is available in the separately issued State of Florida comprehensive annual financial report.

FRS Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The District has employees that participate in the Investment Plan. The Florida Legislature establishes and amends the contribution requirements and benefit terms of the plan. The Investment Plan is reported in the SBA's annual financial statements.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Retirement benefits are based upon the value of the member's account upon retirement. The Investment Plan is funded with the same employer and employee contribution rates that are based on the salary and membership class as the FRS defined benefit plan. The Investment Plan member directs the investment from the options offered under the plan. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for the FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided. The member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension, or remain in the Investment Plan and rely on that account balance for retirement income.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE E – ANNUAL AND SICK LEAVE COMMITMENTS**

The District grants annual and sick leave benefits to substantially all employees. Upon retirement, employees can receive payment for accumulated annual leave and a portion of accumulated sick leave. Accumulated sick leave is not payable until an employee reaches 10 years of service and is payable one hour for every four hours accumulated to a maximum of 480 hours. Accrued vested sick leave of \$-0- is recorded and accrued annual leave of \$33,000 is recorded in the government-wide financial statements.

**NOTE F – LONG-TERM LIABILITIES**

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental Activities					
Compensated absences	\$ 34,000	\$ 25,539	\$ 26,539	\$ 33,000	\$ -0-
Net pension liability	<u>474,183</u>	<u>158,149</u>	<u>466,898</u>	<u>165,434</u>	<u>-0-</u>
	<u>\$508,183</u>	<u>\$183,688</u>	<u>\$ 493,437</u>	<u>\$ 198,434</u>	<u>\$ -0-</u>

**NOTE G – RECONCILIATION OF GOVERNMENT – WIDE AND FUND FINANCIAL STATEMENTS**

Explanation of certain differences between the governmental fund statements of revenues, expenditures and changes in fund balances and the government-wide statement of activities.

The reconciliation between the net changes in fund balance – governmental fund as reported in the statement of revenues, expenditures and changes in fund balances, and the changes in net position as reported in the statement of activities is included on page 14 of the basic financial statements. One line in that reconciliation explains that “Governmental Funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.”

The details of the difference is shown below:

Capitalized expenditures	\$ 27,860
Depreciation expense	(32,451)
Loss on disposal of assets (excluding proceeds)	<u>(6,516)</u>
	<u>\$ 11,107</u>

**NOTE H – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. There has been no significant reduction in coverage from the prior year. Settled claims from these risks have not exceeded commercial insurance coverage over the past three years.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS**

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**NOTE I – COMMITMENTS AND CONTINGENCIES**

Management of the District has evaluated the risks associated with the COVID-19 pandemic. Management of the District has implemented mitigation as to the risk of impact, if any, of COVID-19 related to all aspects of the District's business transactions and human interaction within and outside of the District. However, the District cannot, at this time, make a determination on the ultimate impacts of the COVID-19 pandemic.

**REQUIRED SUPPLEMENTAL INFORMATION**

**WEST COAST INLAND NAVIGATION DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GENERAL FUND–BUDGET AND ACTUAL**  
**NON–GAAP BUDGET BASIS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budget Amounts</b>			<b>Actual</b>	<b>Variance</b>
	<b>Original</b>	<b>Changes</b>	<b>Final</b>		
Fund balances brought forward					
Capital project funds brought forward	\$ 7,763,501	\$ –	\$ 7,763,501	\$ 7,763,501	
County CNIF Funds–9–30–20	10,179,752	–	10,179,752	10,179,752	
ACOE 1135 Carryforward	100,351	–	100,351	100,351	
Undesignated	3,443,510	–	3,443,510	3,443,510	
	<u>21,487,114</u>	<u>–</u>	<u>21,487,114</u>	<u>21,487,114</u>	
<b>REVENUES</b>					
Taxes	8,078,950	–	8,078,950	8,273,579	\$ 194,629
Investment earnings	500,000	–	500,000	123,463	(376,537)
Grants and county funds	–	103,260	103,260	240,235	136,975
Miscellaneous	27,500	97,567	125,067	126,775	1,708
	<u>8,606,450</u>	<u>200,827</u>	<u>8,807,277</u>	<u>8,764,052</u>	<u>(43,225)</u>
<b>TOTAL REVENUES AND FUND BALANCES</b>	<u>30,093,564</u>	<u>200,827</u>	<u>30,294,391</u>	<u>30,251,166</u>	<u>(43,225)</u>
<b>EXPENDITURES</b>					
Capital projects current					
Waterway Development Program–counties	3,723,737	2,490,327	6,214,064	1,146,433	5,067,631
Cooperative Assistance Program–regional	440,000	71,898	511,898	129,610	382,288
	<u>4,163,737</u>	<u>2,562,225</u>	<u>6,725,962</u>	<u>1,276,043</u>	<u>5,449,919</u>
Capital project carryover projects					
Waterway Development Program–counties	5,033,791	(787,802)	4,245,989	2,592,152	1,653,837
Cooperative Assistance Program–regional	2,830,062	107,810	2,937,872	696,070	2,241,802
	<u>7,863,853</u>	<u>(679,992)</u>	<u>7,183,861</u>	<u>3,288,222</u>	<u>3,895,639</u>
Administration	636,871	–	636,871	558,712	78,159
Maintenance and capital outlay	280,000	–	280,000	227,000	53,000
Tax collectors/appraisers	224,000	–	224,000	252,752	(28,752)
<b>TOTAL EXPENDITURES</b>	<u>13,168,461</u>	<u>1,882,233</u>	<u>15,050,694</u>	<u>5,602,729</u>	<u>9,447,965</u>
<b>FUND BALANCE, SEPTEMBER 30, 2021</b>	<u>\$ 16,925,103</u>	<u>\$ (1,681,406)</u>	<u>\$ 15,243,697</u>	<u>\$ 24,648,437</u>	<u>\$ 9,404,740</u>

**RECONCILIATION OF DIFFERENCES BETWEEN NON–GAAP BUDGETARY BASIS AND GAAP (MODIFIED ACCRUAL) BASIS**

Budgeted revenue does not include adjustments to market value of investments.

	<b>Actual on the GAAP Basis</b>	<b>Adjustment To Budget Basis</b>	<b>Actual on Budget Basis</b>
Investment earnings	\$ (22,834)	\$ 146,297	\$ 123,463
Total Revenue	<u>\$ 8,617,755</u>	<u>\$ 146,297</u>	<u>\$ 8,764,052</u>
Fund Balance	<u>\$ 24,502,140</u>	<u>\$ 146,297</u>	<u>\$ 24,648,437</u>

**Note 1 – Summary of Significant Accounting Policies**

The District is required to establish a budgetary system and an approved annual budget for the District. The District's budgeting process is based on estimates of cash receipts and cash expenditures that are approved by the District's Board of Commissioners. The budget approximates a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

**WEST COAST INLAND NAVIGATION DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE  
OF THE NET PENSION LIABILITY  
SEPTEMBER 30, 2021**

FLORIDA RETIREMENT SYSTEM (FRS) Last Eight Fiscal Years *								
	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
District's proportion of the net pension liability	0.000626186%	0.000596127%	0.000676962%	0.000681252%	0.069777600%	0.000917828%	0.000881594%	0.000914826%
District's proportionate share of the net pension liability	\$ 38,207	\$ 76,998	\$ 170,933	\$ 201,510	\$ 210,174	\$ 316,087	\$ 382,096	\$ 69,105
District's covered payroll	\$ 203,922	\$ 207,479	\$ 214,374	\$ 210,459	\$ 230,577	\$ 299,575	\$ 251,711	\$ 280,051
District's proportionate share of the net pension liability as a percentage of its covered payroll	19%	37%	80%	96%	91%	106%	152%	25%
Plan fiduciary net position as a percentage of total pension liability	96.09%	92.00%	84.88%	83.89%	84.26%	82.61%	78.85%	96.40%

\* – GASB No. 68 was adopted in fiscal year 2015. Ultimately, this schedule will contain information for the last ten years.

**WEST COAST INLAND NAVIGATION DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE  
OF THE NET PENSION LIABILITY  
SEPTEMBER 30, 2021**

RETIREE HEALTH INSURANCE SUBSIDY PROGRAM (HIS)  
Last Eight Fiscal Years \*

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
District's proportion of the net pension liability	0.000666414%	0.000728147%	0.000767302%	0.000657214%	0.000652835%	0.000874330%	0.000754204%	0.000785299%
District's proportionate share of the net pension liability	\$ 62,311	\$ 74,260	\$ 89,426	\$ 70,272	\$ 69,097	\$ 97,829	\$ 92,087	\$ 96,329
District's covered payroll	\$ 203,922	\$ 207,479	\$ 214,374	\$ 210,459	\$ 230,577	\$ 299,575	\$ 251,711	\$ 280,051
District's proportionate share of the net pension liability as a percentage of its covered payroll	31%	36%	42%	33%	30%	33%	37%	34%
Plan fiduciary net position as a percentage of total pension liability	0.99%	0.50%	0.97%	1.64%	2.15%	2.63%	3.00%	3.56%

\* - GASB No. 68 was adopted in fiscal year 2015. Ultimately, this schedule will contain information for the last ten years.

**WEST COAST INLAND NAVIGATION DISTRICT  
SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS  
SEPTEMBER 30, 2021**

FLORIDA RETIREMENT SYSTEM (FRS)  
Last Eight Fiscal Years \*

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Contractually required contribution **	\$ 13,716	\$ 14,534	\$ 16,509	\$ 17,735	\$ 19,886	\$ 28,459	\$ 29,291	\$ 34,851
Contributions in relation to the contractually required contribution	13,716	14,534	16,509	17,735	19,886	28,459	29,291	34,851
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 203,922	\$ 207,479	\$ 214,374	\$ 210,459	\$ 230,577	\$ 299,575	\$ 251,711	\$ 280,051
Contributions as a percentage of covered payroll	6.73%	7.01%	7.70%	8.43%	8.62%	9.50%	11.64%	12.44%

\* - GASB No. 68 was adopted in fiscal year 2015. Ultimately, this schedule will contain information for the last ten years.

\*\* - Contributions noted per this schedule are pursuant to the measurement date of the actuarial report.

**WEST COAST INLAND NAVIGATION DISTRICT  
SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS  
SEPTEMBER 30, 2021**

RETIREE HEALTH INSURANCE SUBSIDY PROGRAM (HIS)  
Last Eight Fiscal Years \*

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Contractually required contribution **	\$ 2,283	\$ 2,783	\$ 3,933	\$ 3,476	\$ 3,540	\$ 4,855	\$ 4,346	\$ 4,616
Contributions in relation to the contractually required contribution	2,283	2,783	3,933	3,476	3,540	4,855	4,346	4,616
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 203,922	\$ 207,479	\$ 214,374	\$ 210,459	\$ 230,577	\$ 299,575	\$ 251,711	\$ 280,051
Contributions as a percentage of covered payroll	1.12%	1.34%	1.83%	1.65%	1.54%	1.62%	1.73%	1.65%

\* – GASB No. 68 was adopted in fiscal year 2015. Ultimately, this schedule will contain information for the last ten years.

\*\* – Contributions noted per this schedule are pursuant to the measurement date of the actuarial report.

**WEST COAST INLAND NAVIGATION DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

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**ACTUARIAL METHODS AND ASSUMPTIONS**

Actuarial assumptions for both defined benefit plans (FRS Pension and HIS) are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. This HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed for the period July 1, 2013 through June 30, 2018. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for this program.

The total pension liability for the FRS Pension and HIS plans was determined by an actuarial valuation as of July 1, 2021. Both plans used the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments is 6.80%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 2.16% was used to determine the total pension liability for the program. Mortality assumptions for FRS was based on PUB-2010 base table, projected generationally with Scale MP-2018 and HIS was based on the Generational RP-2010 with Projection Scale MP-2018.

The following changes in actuarial assumptions occurred in 2021:

- FRS: The maximum amortization period was decreased to 20 years for all current and future amortization bases.
- HIS: The municipal rate used to determine total pension liability was decreased from 2.21% to 2.16%.

## OTHER SUPPLEMENTAL INFORMATION

**WEST COAST INLAND NAVIGATION DISTRICT  
 SUPPLEMENTAL SCHEDULE OF TAX REVENUES—BUDGET AND ACTUAL  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021**

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	<u>ORIGINAL AND FINAL BUDGET</u>	<u>ACTUAL</u>	<u>VARIANCE FAVORABLE (UNFAVORABLE)</u>
Charlotte	\$ 713,361	\$ 729,805	\$ 16,444
Lee	3,352,906	3,428,664	75,758
Manatee	1,560,784	1,598,461	37,677
Sarasota	2,451,899	2,516,649	64,750
	<u>\$ 8,078,950</u>	<u>\$ 8,273,579</u>	<u>\$ 194,629</u>

**WEST COAST INLAND NAVIGATION DISTRICT  
SUPPLEMENTAL SCHEDULE OF CAPITAL PROJECTS EXPENDITURES – BUDGET AND ACTUAL  
WATERWAY DEVELOPMENT PROGRAM–CURRENT YEAR PROJECTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	Budget Amounts			Actual	Project Balance
	Original	Changes	Final		
<b>Charlotte County</b>					
C-233 Marine Law Enforcement – City of Punta Gorda PD	\$ 11,320	\$ –	\$ 11,320	\$ 1,872	\$ 9,448
C-234 Punta Gorda Derelict Vessel Program	31,680	–	31,680	841	30,839
C-235 Marine Law Enforcement – Charlotte Co. Sheriff's Office	62,642	–	62,642	48,217	14,425
C-236 CHEC Environmental Educational Program	40,000	–	40,000	40,000	–
C-237 Sunrise Channel Dredge	40,000	–	40,000	–	40,000
Total Charlotte County	185,642	–	185,642	90,930	94,712
<b>Lee County</b>					
L-526 Navigation Improvements	250,000	–	250,000	53,136	196,864
L-527 Navigation Enhancements	200,000	–	200,000	7,853	192,147
L-528 Countywide Navigation Enforcement	105,457	–	105,457	86,152	19,305
L-529 Recon Replacement Weather Station	17,894	–	17,894	3,055	14,839
L-530 Marine Law Enforcement – Bonita Springs PD	40,000	–	40,000	16,048	23,952
L-531 Marine Law Enforcement – Fort Myers PD	95,003	–	95,003	37,334	57,669
L-532 Marine Law Enforcement – Sanibel PD	25,000	–	25,000	22,593	2,407
L-533 Marine Law Enforcement – Sanibel PD	261,592	–	261,592	138,944	122,648
L-534 Marine Law Enforcement – Cape Coral PD	241,900	–	241,900	134,380	107,520
L-535 Cape Coral Police Department	150,000	–	150,000	–	150,000
L-536 Boca Grande Fire & Rescue	162,500	–	162,500	–	162,500
L-537 Estero Police Department	10,608	–	10,608	2,176	8,432
L-538 Fort Myers Beach Police Department	35,000	–	35,000	35,000	–
Total Lee County	1,594,954	–	1,594,954	536,671	1,058,283
<b>Manatee County</b>					
M-374 Manatee Sail & Power Squadron	2,295	–	2,295	–	2,295
M-375 Sarasota Bay Estuary Program	3,375	–	3,375	260	3,115
M-376 Manatee Navigation Improvement Project	400,000	–	400,000	–	400,000
M-378 Coquina Channel Dredge & Seagrass	–	300,000	300,000	–	300,000
M-379 Coquina South Boat Ramp Waterside Renovation	–	1,800,000	1,800,000	–	1,800,000
Total Manatee County	405,670	2,100,000	2,505,670	260	2,505,410
<b>Sarasota County</b>					
S-402 Marine Law Enforcement – Sarasota PD Dive Team	25,000	–	25,000	21,121	3,879
S-403 Englewood Sailing Assoc – Motor Upgrade	3,500	(539)	2,961	2,961	–
S-404 Englewood Sailing Assoc – Storage Space/Indian Mounds	4,000	(1,990)	2,010	2,010	–
S-405 Mote Marine Laboratory – Manatee Surveys	10,662	–	10,662	–	10,662
S-406 Countywide Navigation Improvements	120,000	–	120,000	–	120,000
S-407 Sarasota Sailing Squadron	81,000	–	81,000	17,500	63,500
S-408 Sarasota Youth Sailing	24,750	–	24,750	–	24,750
S-409 Bay Park Conservancy	600,000	–	600,000	–	600,000
S-410 Longboat Key Fire Department	4,055	–	4,055	4,055	–
S-411 USCG Aux Flotilla # 82	7,000	–	7,000	–	7,000
S-412 USCG Aux Flotilla # 86	11,223	–	11,223	–	11,223
S-413 USCG Aux Flotilla # 87	7,144	–	7,144	990	6,154
S-414 USCG Aux Flotilla # 92	1,875	–	1,875	1,875	–
S-415 City of Venice Fire & Rescue	15,580	–	15,580	–	15,580
S-416 Englewood Area Fire Control District	21,682	–	21,682	21,682	–
S-417 Marine Law Enforcement – City of Sarasota PD	123,600	–	123,600	98,347	25,253
S-418 Marine Law Enforcement – City of Venice PD	111,600	–	111,600	–	111,600
S-419 Marine Law Enforcement – Sarasota Co. Sherriff's Office	278,400	–	278,400	248,712	29,688
S-420 Marine Law Enforcement – Longboat Key PD	86,400	–	86,400	–	86,400
S-421 Marine Law Enforcement – City of Sarasota PD	–	97,856	97,856	97,746	110
S-422 Aerial Vessel Surveys	–	20,000	20,000	1,573	18,427
S-441 Sarasota County Deer Prairie Creek Preserve	–	275,000	275,000	–	275,000
Total Sarasota County	1,537,471	390,327	1,927,798	518,572	1,409,226
<b>Waterway Development Program–Current Year Projects</b>	<b>\$ 3,723,737</b>	<b>\$ 2,490,327</b>	<b>\$ 6,214,064</b>	<b>\$ 1,146,433</b>	<b>\$ 5,067,631</b>

**WEST COAST INLAND NAVIGATION DISTRICT  
SUPPLEMENTAL SCHEDULE OF CAPITAL PROJECTS EXPENDITURES – BUDGET AND ACTUAL  
WATERWAY DEVELOPMENT PROGRAM–CARRYOVER PROJECTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	Budget Amounts			Actual	Project Balance
	Original	Changes	Final		
C-224 Marine Law Enforcement – Punta Gorda PD	\$ 2,421	\$ (2,421)	\$ -	\$ -	\$ -
C-228 Hayward Canal Dredge	118,236	-	118,236	-	118,236
C-229 Marine Law Enforcement – CSCO	11,947	(11,947)	-	-	-
C-230 CHEC 4th Grade Environmental Education	16,042	(16,042)	-	-	-
C-231 Marine Vessel – Aids to Navigation	83,875	-	83,875	83,875	-
Total Charlotte County	232,521	(30,410)	202,111	83,875	118,236
L-478 Navigational Improvements	138,918	(126,956)	11,962	11,962	-
L-480 Navigation Enhancement FY18	200,000	(200,000)	-	-	-
L-483 Marine Law Enforcement – City of Fort Myers PD	22,325	(22,325)	-	-	-
L-489 Marine 40 Replacement	11,778	(11,778)	-	-	-
L-497 Navigation Improvements	395,298	-	395,298	395,298	-
L-498 Navigation Enhancements	200,000	2,256	202,256	202,256	-
L-500 Recon Weather Station	3,814	(3,814)	-	-	-
L-503 Marine Law Enforcement – Fort Myers PD	4,252	(4,252)	-	-	-
L-513 Navigation Improvements	250,000	-	250,000	230,317	19,683
L-514 Navigation Enhancements	200,000	-	200,000	200,000	-
L-516 Marine Law Enforcement – Estero PD	10,608	-	10,608	-	10,608
L-517 Marine Law Enforcement – Fort Myers Beach PD	12,690	-	12,690	12,690	-
L-518 Marine Law Enforcement – Fort Myers PD	60,071	-	60,071	57,608	2,463
L-519 Marine Law Enforcement – Lee Co. Sheriff's Office	174,868	-	174,868	161,627	13,241
L-521 Marine Law Enforcement – Bonita Springs PD	18,624	-	18,624	11,232	7,392
L-523 Fort Myers Shores Fire & Rescue	19,200	-	19,200	-	19,200
L-524 Sanibel Fire & Rescue	150,000	-	150,000	150,000	-
L-525 Fort Myers Fire & Rescue	135,000	-	135,000	-	135,000
Total Lee County	2,007,446	(366,869)	1,640,577	1,432,990	207,587
M-351 Countywide Navigation Improv Proj Eng and Perm	42,435	(41,242)	1,193	1,193	-
M-354 MC – Countywide Navigation Improvements	1,842	(1,842)	-	-	-
M-355 MC – AV Removal Program	2,701	(2,701)	-	-	-
M-361 Countywide Navigation Improvements	292,745	-	292,745	101,401	191,344
M-364 Marine Law Enforcement – Palmetto PD	850	(850)	-	-	-
M-367 Marine Law Enforcement – Palmetto PD	6,883	(6,883)	-	-	-
M-368 Palmetto – Derelict Vessel Removal	13,380	-	13,380	13,380	-
M-370 City of Bradenton Beach – Derelict Vessel Removal	22,000	-	22,000	15,200	6,800
M-371 USCG Aux Flotilla # 81	2,233	-	2,233	-	2,233
M-372 Palma Sola Boat Ramp & Dock Renovation	48,783	(48,783)	-	-	-
M-373 Palma Sola BR & WB Dredging	99,780	-	99,780	934	98,846
M-377 Marine Law Enforcement – Manatee Co. Sheriff's Office	80,000	-	80,000	80,000	-
Total Manatee County	613,632	(102,301)	511,331	212,108	299,223

**WEST COAST INLAND NAVIGATION DISTRICT  
SUPPLEMENTAL SCHEDULE OF CAPITAL PROJECTS EXPENDITURES – BUDGET AND ACTUAL – CONTINUED  
WATERWAY DEVELOPMENT PROGRAM–CARRYOVER PROJECTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	Budget Amounts			Actual	Project Balance
	Original	Changes	Final		
S-339 Sarasota Crew, Inc. – Safety Launches & Equipment	44,372	(44,372)	-	-	-
S-348 USCG Aux Flotilla # 87 – Public Outreach & Education	2	(2)	-	-	-
S-355 Lyon's Bay Dredging Project	1,140	-	1,140	1,140	-
S-357 City of Venice Fire Department – Fire Pump	4,123	(4,123)	-	-	-
S-360 Mote Marine Laboratory – Manatee Surveys	8,068	-	8,068	8,068	-
S-361 Sarasota County Navigation Response Improvements	120,000	-	120,000	120,000	-
S-362 Sarasota County Navigation Improvements	75,000	500	75,500	75,500	-
S-363 Sarasota County Deer Prairie Creek	234,064	(234,064)	-	-	-
S-364 Sarasota Crew – Launches and Equipment	66,580	-	66,580	66,580	-
S-365 Sarasota Sailing Squadron	366	-	366	-	366
S-366 Sarasota Youth Sailing	16,544	-	16,544	16,544	-
S-368 LBK Canal Dredging	324,588	-	324,588	-	324,588
S-369 USGC Aux Flotilla # 82	205	-	205	-	205
S-372 USGC Aux Flotilla # 87	2,933	-	2,933	2,933	-
S-374 Venice Youth Boating Association	18,521	-	18,521	18,521	-
S-376 Marine Law Enforcement – Longboat PD	68,940	-	68,940	68,940	-
S-378 Marine Law Enforcement – Venice PD	3,074	-	3,074	3,074	-
S-383 Mote Marine Laboratory – Manatee Surveys	20,933	-	20,933	20,933	-
S-384 Snook Haven Paddling Launch	305,413	-	305,413	-	305,413
S-385 Rattle Snake Island Environmental Enhancements	25,000	-	25,000	-	25,000
S-386 Countywide Navigation Improvements	117,300	-	117,300	653	116,647
S-387 Seawall Replacement Phase II – Sarasota Sailing Squadron	20,011	-	20,011	6,312	13,699
S-388 Sarasota Youth Sailing Education	14,086	-	14,086	14,013	73
S-389 Town of Longboat Key – Fire Rescue	10,094	-	10,094	9,708	386
S-390 Longboat Key Derelict Vessel Removal	20,000	(20,000)	-	-	-
S-391 USCG Aux Flotilla # 82	13,571	-	13,571	-	13,571
S-392 USCG Aux Flotilla # 86	5,772	-	5,772	5,357	415
S-393 USCG Aux Flotilla # 87	60	-	60	-	60
S-394 USCG Aux Flotilla # 92	388	-	388	388	-
S-395 Venice Youth Boating	37,500	-	37,500	10,141	27,359
S-397 Marine Law Enforcement – Sarasota Co. Sheriff's Office	25,679	-	25,679	25,679	-
S-398 Marine Law Enforcement – Town of Longboat Key PD	83,800	-	83,800	29,349	54,451
S-399 Marine Law Enforcement – City of Venice PD	108,300	-	108,300	108,300	-
S-400 Matheny Creek Dredging Project	10,075	13,839	23,914	10,075	13,839
S-401 Lyons Bay Dredge Project	373,690	-	373,690	240,971	132,719
Total Sarasota County	<u>2,180,192</u>	<u>(288,222)</u>	<u>1,891,970</u>	<u>863,179</u>	<u>1,028,791</u>
<b>Waterway Development Program–Carry Over Projects</b>	<b><u>\$ 5,033,791</u></b>	<b><u>\$ (787,802)</u></b>	<b><u>\$ 4,245,989</u></b>	<b><u>\$ 2,592,152</u></b>	<b><u>\$ 1,653,837</u></b>

**WEST COAST INLAND NAVIGATION DISTRICT  
SUPPLEMENTAL SCHEDULE OF CAPITAL PROJECTS EXPENDITURES - BUDGET AND ACTUAL  
COOPERATIVE ASSISTANCE PROGRAM  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	<b>Budget Amounts</b>			<b>Actual</b>	<b>Project Balance</b>
	<b>Original</b>	<b>Changes</b>	<b>Final</b>		
CAP-84 Florida Gulf Coast University	\$ 4,190	\$ (4,190)	\$ -	\$ -	\$ -
CAP-85 Florida Sea Turtle Grant	12,334	(12,334)	-	-	-
CAP-90 Florida Gulf Coast University	25,000	(25,000)	-	-	-
CAP-91 Florida Sea Grant	2,500	(2,500)	-	-	-
CAP-92 Anita's Sandcastle Regional Project	34,335	-	34,335	-	34,335
CAP-94 Coastal Inlet Navigation Fund	39,178	-	39,178	39,178	-
CAP-96 Habitat Restoration Initiatives	17,780	-	17,780	-	17,780
CAP-98 Strategic Plan Initiative	31,806	61,312	93,118	21,598	71,520
CAP-101 Regional Navigation Projects	51,353	-	51,353	-	51,353
CAP-102 Coastal Inlet Navigation Fund	120,000	-	120,000	90,476	29,524
CAP-103 Regional Navigation Projects	9,900	-	9,900	9,900	-
CAP-104 Regional Storm Response	225,000	-	225,000	49,900	175,100
CAP-105 Coastal Inlet Navigation Fund	120,000	-	120,000	-	120,000
CAP-106 Regional Navigation Project	120,000	-	120,000	29,945	90,055
CAP-107 Regional Storm Response	308,839	-	308,839	-	308,839
CAP-108 Habitat Initiatives	40,000	-	40,000	-	40,000
CAP-109 Marine Enforcement Center	159,529	100	159,629	159,259	370
CAP-110 Coastal Inlet Navigation Fund	120,000	-	120,000	-	120,000
CAP-111 Regional Navigation Project	120,000	-	120,000	-	120,000
CAP-112 Regional Storm Response	100,000	-	100,000	-	100,000
CAP-113 Impact Analysis Algae	14,700	-	14,700	12,650	2,050
CAP-114 Storage Garage	109,361	-	109,361	22,010	87,351
CAP-115 Coastal Inlet Navigation Fund	120,000	-	120,000	-	120,000
CAP-116 Regional Navigation Projects	120,000	-	120,000	-	120,000
CAP-117 Strategic Planning	80,000	-	80,000	10,000	70,000
CAP-118 District Video	40,000	-	40,000	20,000	20,000
CAP-119 District Operations Center Design	80,000	71,898	151,898	99,610	52,288
CAP-523 Venice Inlet Management (Year 6)	32,088	-	32,088	-	32,088
CAP-525 Venice Inlet Management (Year 7)	97,869	-	97,869	12,069	85,800
CAP-527 Longboat Pass Inlet Management (Year 7)	75,000	-	75,000	-	75,000
CAP-528 Venice Inlet Management (Year 8)	75,000	-	75,000	-	75,000
CAP-529 Longboat Pass Inlet Management (Year 8)	75,000	-	75,000	-	75,000
CAP-530 Venice Inlet Management (Year 9)	75,000	-	75,000	-	75,000
CAP-531 Longboat Pass Inlet Management (Year 9)	75,000	-	75,000	-	75,000
CAP-532 Venice Inlet Management (Year 10)	75,000	-	75,000	-	75,000
CAP-533 Longboat Pass Inlet Management (Year 10)	75,000	-	75,000	-	75,000
CAP-535 Derelict Vessel Removal	181,056	107,710	288,766	240,985	47,781
CAP-537 Regional Derelict Vessel Initiative	90,605	-	90,605	8,100	82,505
<b>Total Cooperative Assistance Program</b>	<b>3,152,423</b>	<b>196,996</b>	<b>3,349,419</b>	<b>825,680</b>	<b>2,523,739</b>
<b>OTHER PROJECTS</b>					
ACOE Section 1135	50,351	-	50,351	-	50,351
ACOE Contributed Funds Agreement	50,000	-	50,000	-	50,000
Regional Dredged Materials Plan	17,288	(17,288)	-	-	-
<b>Total Other Projects</b>	<b>117,639</b>	<b>(17,288)</b>	<b>100,351</b>	<b>-</b>	<b>100,351</b>
<b>TOTAL CAP AND OTHER</b>	<b>\$ 3,270,062</b>	<b>\$ 179,708</b>	<b>\$ 3,449,770</b>	<b>\$ 825,680</b>	<b>\$ 2,624,090</b>
Current year projects	\$ 440,000	\$ 71,898	\$ 511,898	\$ 129,610	\$ 382,288
Carryover projects	2,830,062	107,810	2,937,872	696,070	2,241,802
<b>Total Cooperative Assistance Program</b>	<b>\$ 3,270,062</b>	<b>\$ 179,708</b>	<b>\$ 3,449,770</b>	<b>\$ 825,680</b>	<b>\$ 2,624,090</b>
<b>Total All Counties Expense</b>	<b>\$ 12,027,590</b>	<b>\$ 1,882,233</b>	<b>\$ 13,909,823</b>	<b>\$ 4,564,265</b>	<b>\$ 9,345,558</b>

**WEST COAST INLAND NAVIGATION DISTRICT  
SUPPLEMENTAL SCHEDULE OF EXPENDITURES – BUDGET BASIS  
ADMINISTRATIVE, MAINTENANCE AND OTHER EXPENDITURES  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	ORIGINAL BUDGET	CHANGES	FINAL BUDGET	ACTUAL	VARIANCE FAVORABLE (UNFAVORABLE)
<b>ADMINISTRATION</b>					
Executive director – salary	\$ 141,261	\$ –	\$ 141,261	\$ 133,142	\$ 8,119
Project and administration – salaries	148,410	–	148,410	149,753	(1,343)
Group insurance	65,000	–	65,000	60,316	4,684
State retirement	55,000	–	55,000	51,899	3,101
Social security	19,000	–	19,000	21,591	(2,591)
Advertising	5,000	–	5,000	2,474	2,526
Audit and accounting	23,600	–	23,600	23,600	–
Board travel	1,000	–	1,000	979	21
Staff travel	8,000	–	8,000	3,207	4,793
Utilities	3,000	–	3,000	2,497	503
Telephone	6,100	–	6,100	6,193	(93)
Insurance – commercial	32,000	–	32,000	26,882	5,118
Office supplies and expense	3,000	–	3,000	1,612	1,388
Postage	1,000	–	1,000	499	501
Dues and subscriptions	2,600	–	2,600	2,600	–
Office and grounds	6,000	–	6,000	6,040	(40)
Financial fees	500	–	500	130	370
Accounting services	26,400	–	26,400	26,400	–
IT support	5,000	–	5,000	4,830	170
Contingency	85,000	–	85,000	34,068	50,932
<b>Total Administration Expense</b>	<b>\$ 636,871</b>	<b>\$ –</b>	<b>\$ 636,871</b>	<b>\$ 558,712</b>	<b>\$ 78,159</b>
<b>MAINTENANCE</b>					
Spoil area	\$ 130,000	\$ –	\$ 130,000	\$ 128,325	\$ 1,675
Engineering	5,000	–	5,000	2,125	2,875
Legislative	70,000	–	70,000	60,000	10,000
Legal and litigation	70,000	–	70,000	32,749	37,251
Fleet maintenance	5,000	–	5,000	3,801	1,199
<b>Total Maintenance Expense</b>	<b>\$ 280,000</b>	<b>\$ –</b>	<b>\$ 280,000</b>	<b>\$ 227,000</b>	<b>\$ 53,000</b>
<b>OTHER</b>					
Commissions appraisers / tax collectors	\$ 224,000	\$ –	\$ 224,000	\$ 244,571	\$ (20,571)
Tax refunds	–	–	–	8,181	(8,181)
<b>Total Other Expense</b>	<b>\$ 224,000</b>	<b>\$ –</b>	<b>\$ 224,000</b>	<b>\$ 252,752</b>	<b>\$ (28,752)</b>

## OTHER AUDITOR'S REPORTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Commissioners  
West Coast Inland Navigation District  
Venice, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of West Coast Inland Navigation District (District), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 9, 2022.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency or a combination of deficiencies, in internal control, that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Christopher, Smith,  
Leonard & Stanell, P.A.*

CHRISTOPHER, SMITH,  
LEONARD & STANELL, P.A.

June 9, 2022  
Bradenton, Florida

## MANAGEMENT LETTER

**Board of Commissioners  
West Coast Inland Navigation District  
Venice, Florida**

### **Report on the Financial Statements**

We have audited the financial statements of West Coast Inland Navigation District as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated June 9, 2022.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 9, 2022, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements. There were no component units.

## Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not West Coast Inland Navigation District met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that West Coast Inland Navigation District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for West Coast Inland Navigation District. It is management's responsibility to monitor West Coast Inland Navigation District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendation.

## Specific Information for an Independent Special District

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the District's reported:

- a. The total number of district employees compensated in the last pay period of the District's fiscal year was 3.
- b. The total number of independent contractors to whom non-employee compensation was paid in the last month of the District's fiscal year was 0.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency was \$282,894.
- d. All compensation earned by or awarded to non-employee independent contractors, whether paid or accrued, regardless of contingency was \$0.
- e. Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project is presented below:

<u>Project</u>	<u>Approved value</u>	<u>Reported value</u>
CAP-119	\$ 151,898	\$ 99,610

- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6). The budget variance schedule is presented on page 33.

## Specific Information for an Independent Special District that Imposes Ad Valorem Taxes

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the District's reported:

- a. The mileage rate or rates imposed by the District was 0.0394.
- b. The total amount of ad valorem taxes collected by or on behalf of the District was \$8,273,579.

- c. The total amount of outstanding bonds issued by the District and the terms of such bonds was \$0, as there were none.

**Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than those specified parties.

*Christopher, Smith,  
Leonard & Stanell, P.A.*

**CHRISTOPHER, SMITH,  
LEONARD & STANELL, P.A.**

June 9, 2022  
Bradenton, Florida

## INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

Board of Commissioners  
West Coast Inland Navigation District  
Venice, Florida

We have examined West Coast Inland Navigation District's (the District) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2021. Management is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds for the year ended September 30, 2021.

This report is intended solely for the information and use of the District and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

*Christopher, Smith,  
Leonard & Stanell, P.A.*

CHRISTOPHER, SMITH,  
LEONARD & STANELL, P.A.

June 9, 2022  
Bradenton, Florida