HOUSING FINANCE AUTHORITY OF LEE COUNTY, FLORIDA

FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2022



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INDEPENDENT AUDITORS' REPORT

Members of the Board Housing Finance Authority of Lee County, Florida Fort Myers, Florida

Report on the Audit of the Financial Statements *Opinions*

We have audited the accompanying financial statements of the Single-Family Bond Programs Fund and the General Fund of the Housing Finance Authority of Lee County, Florida (the Authority), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Single-Family Bond Programs Fund and the General Fund of the Authority, as of September 30, 2022, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
 to fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures
 in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing an
 opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is
 expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 9, 2023, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida May 9, 2023

This section of the Authority's financial statement presents management's analysis of the Authority's financial performance during the year that ended on September 30, 2022. It is presented to enhance the usefulness of the Authority's basic financial statements. Please read this narrative in conjunction with the financial statements, which follow this section.

Required Financial Statements

The Authority accounts for its activities through the use of enterprise funds. These funds include the General Fund and the Single-Family Bond Programs Fund. The Authority's bonds issued for multifamily bond programs (conduit debt) are not recorded as liabilities on the financial statements of the Authority. The Single-Family Bond Programs Fund reports activities in connection with the Single-Family Master Indenture bond programs and the Single-Family GSE bond program. Operating cost for business activities are accounted for in the General Fund.

Financial Highlights

As of September 30, 2022, the Authority's assets exceeded its liabilities by \$6,686,533, of which \$5,898,040 is unrestricted net position and available to meet its ongoing obligations in an attempt to better serve the affordable housing needs of the residents of Lee County, Florida and, where approved by the Authority, other participating counties in Region 8, and other participating counties in various other regions in Florida.

The Authority earns fees and charges from its present and past issuance of bonds and through the Own a Home Opportunity Program for the financing of single-family residences in Lee County and other participating counties in Region 8 and other participating counties in various other regions, and from its issuance of bonds for the acquisition, construction, and rehabilitation of multi-family projects in Lee, Charlotte, and Sarasota counties. The Authority also earns income from the investment of its surplus funds and its bond programs. The Authority does not receive any funding from the Lee County Government or any other governmental entity.

During its fiscal year ended September 30, 2013, the Authority commenced its TBA Program, which is now known as its Own a Home Opportunity Program (OAHOP). The purpose of the OAHOP Program is to provide single family funding for homebuyers in the above-mentioned counties. The OAHOP Program has been in effect for ten years as of the year ended September 30, 2022. There were \$257,818 in redemptions of the conduit debt obligations previously issued by the Authority during the Authority's fiscal year ended September 30, 2022.

The following is a condensed summary of net position at September 30, 2022 and 2021:

	Fiscal Year		Dollar	Percent
	2022	2021	Change	Change
Current Assets	\$ 4,704,345	\$ 4,108,306	\$ 596,039	14.51 %
Noncurrent Assets	2,548,612	3,343,392	(794,780)	(23.77)%
Total Assets	7,252,957	7,451,698	(198,741)	(2.67)%
Current Liabilities	279,329	82,443	196,886	238.81 %
Noncurrent Liabilities	287,095	849,786	(562,691)	(66.22)%
Total Liabilities	566,424	932,229	(365,805)	(39.24)%
Net Position				
Restricted	788,493	866,728	(78,235)	(9.03)%
Unrestricted	5,898,040	5,652,741	245,299	4.34 %
Total Net Position	\$ 6,686,533	\$ 6,519,469	\$ 167,064	2.56 %

The increase in current assets reflects better collection rates of second mortgage loans causing the allowance for doubtful accounts to decrease while the Authority issued additional second mortgages in current year. The Authority received \$635,259 in second mortgage payoffs during the current fiscal year and issued \$82,500 in second mortgage assistance. The decrease in noncurrent assets reflects the redemption of single-family bonds. A portion of the Authority's current assets are in the form of promissory notes and second mortgages for the Authority's down payment assistance to first time homebuyers in connection with its OAHOP Program and prior Single Family Bond Programs. See Note 3 of the Notes to Financial Statements. However, due to the terms of the promissory notes and the fact that the mortgages are subordinate to prior liens, a collection allowance is recognized and has a balance of \$930,148 at fiscal year-end.

The increase in current liabilities is the result of good faith deposits from developers for proposed housing projects. The decrease in long-term liabilities is the result of scheduled payments on outstanding bonds and early redemption of bonds. The bond resolutions require the Authority to redeem bonds when certain conditions are met.

The following is a condensed summary of revenues, expenses and changes in net position for the years ended September 30, 2022 and 2021:

	 Fisca	Fiscal Year			Dollar	Percent
	2022		2021		Change	Change
Operating Revenues			_			
Investment Earnings	\$ (110,293)	\$	84,532	\$	(194,825)	(230.47)%
Program Revenue	592,646		884,705		(292,059)	(33.01)%
Fees Earned	53,361		66,011		(12,650)	(19.16)%
Total Revenues	535,714		1,035,248		(499,534)	(48.25)%
Program Expenses						
Interest	27,178		51,982		(24,804)	(47.72)%
Program Expenses	87,057		4,830		82,227	1702.42 %
General and Administrative	 254,415		214,701		39,714	18.50 %
Total Expenses	368,650		271,513		97,137	35.78 %
Operating Income	167,064		763,735		(596,671)	(78.13)%
Net Position, October 1	 6,519,469		5,755,734	,	763,735	13.27 %
Net Position, September 30	\$ 6,686,533	\$	6,519,469	\$	167,064	2.56 %

The 2022 financial position of the Authority increased from the prior year by \$167,064 as a result of the following items:

As previously mentioned in the summary of net position, improved collection rates of second mortgage loans and a decrease in the estimate of allowance for doubtful accounts under the Authority's OAHOP Program increased program revenue. There was a substantial decrease in first mortgage receipts for the current fiscal year compared to the prior fiscal year, which is attributing to the overall decrease in program revenue.

In addition, possible bond program residuals available to the Authority vary year to year. The reason that the bond program residuals vary from year to year is because, in any given year, they are determined by what funds are available for distribution to the Authority from its various bond programs when they are closed out after all of the expenses of the various bond programs have been paid, including, but not limited to, the payoff of the bonds for the bond programs. There are numerous additional factors that determine the bond program residuals, all of which vary from bond program to bond program, i.e., the initial size of the bond program, the period of time that the bond program over the period of time it or they are in existence, etc.

Bond Programs

The Authority issues bonds to finance single-family residential housing and qualified multi-family housing developments. In addition, the Authority provided financial assistance to stimulate the acquisition and construction of residential housing for low, moderate, and middle-income individuals and families. The Authority's bonds are secured as described in each of the respective trust indentures. See Notes 4 and 5 to the financial statements.

Economic Factors and Year 2023 Budget

In the development of the Authority's Budget for 2023, the Authority was again mindful of the volatile economic conditions facing the country and particularly Southwest Florida, while at the same time attempting to fulfill its mission of providing financing for single-family and multi-family housing.

Requests for Information

Questions concerning this report or requests for additional information should be addressed to Housing Finance Authority of Lee County, Florida, P.O. Box 2258, Fort Myers, Florida 33902.

HOUSING FINANCE AUTHORITY OF LEE COUNTY, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2022

	B Prog	e-Family ond grams und	 General Fund	 Total
CURRENT ASSETS				
Cash and Cash Equivalents	\$	-	\$ 3,521,995	\$ 3,521,995
Investments		-	1,029,341	1,029,341
Accounts Receivable		-	3,500	3,500
Held in Escrow		-	147,000	147,000
Other Assets			 2,509	 2,509
Total Current Assets	'	-	4,704,345	4,704,345
NONCURRENT ASSETS				
Restricted Cash and Cash Equivalents		46,493	-	46,493
Restricted Investments	1,	032,713	_	1,032,713
Mortgage Loans Receivable, Net of Allowance	,	, <u>-</u>	1,469,406	1,469,406
Total Noncurrent Assets	1,	079,206	1,469,406	2,548,612
Total Assets	1,	079,206	6,173,751	7,252,957
CURRENT LIABILITIES				
Accounts Payable		-	23,711	23,711
Customer Deposits		-	105,000	105,000
Unearned Fees		-	147,000	147,000
Bonds Payable, Current		3,618	· -	3,618
Total Current Liabilities		3,618	275,711	279,329
NONCURRENT LIABILITIES				
Bonds Payable, Net		287,095	-	287,095
Total Noncurrent Liabilities		287,095	-	287,095
Total Liabilities		290,713	275,711	566,424
NET POSITION				
Restricted for Bond Programs		788,493	-	788,493
Unrestricted			5,898,040	5,898,040
Total Net Position	\$	788,493	\$ 5,898,040	\$ 6,686,533

HOUSING FINANCE AUTHORITY OF LEE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEAR ENDED SEPTEMBER 30, 2022

	Pr	le-Family Bond ograms Fund		General Fund		Total
OPERATING REVENUES	Φ	(47.750)	ф	(CO E 40)	Φ	(440,000)
Investment Earnings	\$	(47,750)	\$	(62,543)	\$	(110,293)
Program Revenues		-		592,646		592,646
Fees and Charges				53,361		53,361
Total Operating Revenues		(47,750)		583,464		535,714
OPERATING EXPENSES						
Interest and Amortization		27,178		-		27,178
Program Expenses		3,307		83,750		87,057
General and Administrative		-		254,415		254,415
Total Operating Expenses		30,485		338,165		368,650
OPERATING INCOME (LOSS)		(78,235)		245,299		167,064
Net Position - Beginning of Year		866,728		5,652,741		6,519,469
NET POSITION - END OF YEAR	\$	788,493	\$	5,898,040	\$	6,686,533

HOUSING FINANCE AUTHORITY OF LEE COUNTY, FLORIDA STATEMENT OF CASH FLOWS YEAR ENDED SEPTEMBER 30, 2022

	Single-Family Bond Programs Fund	General Fund	Total
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash Received from Program Funding and Fees	\$ -	\$ 836,721	\$ 836,721
Interest Received on Investments	81,387	-	81,387
Cash Paid for Interest on Bonds	(40,898)	-	(40,898)
Cash Paid for General and Administrative Expenses	-	(254,415)	(254,415)
Cash Paid for Program Expenses	(3,307)	(68,758)	(72,065)
Net Cash Provided by Operating			
Activities	37,182	513,548	550,730
CASH FLOWS FROM INVESTING ACTIVITIES Investment Earnings Proceeds from Sale of Investments, Net Net Cash Provided (Used) by Investing Activities	545,756 545,756	(64,142)	(64,142) 545,756 481,614
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Principal Payments for Retirement of Bonds	(548,827)		(548,827)
Net Cash Used by Noncapital Financing Activities	(548,827)		(548,827)
NET INCREASE IN CASH AND			
CASH EQUIVALENTS	34,111	449,406	483,517
Cash and Cash Equivalents - Beginning of Year	12,382	3,072,589	3,084,971
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 46,493	\$ 3,521,995	\$ 3,568,488

HOUSING FINANCE AUTHORITY OF LEE COUNTY, FLORIDA STATEMENT OF CASH FLOWS (CONTINUED) YEAR ENDED SEPTEMBER 30, 2022

	Sin	gle-Family Bond				
	P	rograms		General		
		Fund		Fund		Total
RECONCILIATION OF OPERATING INCOME	•	i diid		1 dila		Total
TO NET CASH PROVIDED BY						
OPERATING ACTIVITIES						
Operating Income (Loss)	\$	(78,235)	\$	245,299	\$	167,064
Adjustments to Reconcile Operating Income to		(, ,	·	•	•	•
Net Cash Provided by Operating Activities:						
Amortization of Bond Premiums		(13,720)		-		(13,720)
Net Realized/Unrealized Loss						
on Investments		129,137		62,543		191,680
Changes in Assets and Liabilities:						
Decrease in Accounts Receivable		-		1,722		1,722
Increase in Held in Escrow		-		(147,000)		(147,000)
Decrease in Mortgage Loans Receivable,						
Net of Allowance		-		153,992		153,992
Decrease in Prepaid Expenses		-		250		250
Decrease in Accounts Payable		-		14,742		14,742
Increase in Customer Deposits		-		35,000		35,000
Increase in Deferred Fees				147,000		147,000
Net Cash Provided by Operating						
Activities	\$	37,182	\$	513,548	\$	550,730

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity and Services

The Housing Finance Authority of Lee County, Florida (the Authority) was established by the Board of County Commissioners of Lee County (the County) by adoption of Lee County Ordinance Number 81-37 on August 19, 1981, pursuant to Florida Statute 159.604. The purpose of the Authority is to alleviate a shortage of affordable housing for low- and moderate-income families and persons and to make capital available for investment in such housing in Lee County, Florida. The Authority is governed by a five-member Board (the Board) serving staggered four-year terms. The Authority's Board is appointed by the Lee County Board of County Commissioners.

The Authority assists developers of multi-family housing projects in obtaining debt and/or equity financing from various sources. The related debt is collateralized by the constructed property and is not an obligation of the County or the Authority. Financing for single-family housing is facilitated by the Authority and takes the form of debt securities sold to the general public through an underwriter or underwriters. The net proceeds from the sale of these debt securities are remitted to a trustee, who in turn holds these funds until mortgage loans, which are made to qualified single-family homebuyers, are sold in the secondary market. The related debt securities are collateralized by these mortgage loans. The Authority also generated revenue from its To Be Announced (TBA) Program, now known as Own a Home Opportunity Program (OAHOP) which also provides financing for single family homes.

Revenue bonds issued by the Authority are special obligations of the Authority payable solely from the revenues, receipts, and resources pledged under the related trust indenture. These revenue bonds do not constitute a debt, liability, general, or moral obligation, or pledge the faith or credit of the Authority, Lee County, the state of Florida, or any of its political subdivisions.

In evaluating the Authority as a reporting entity, management considered all potential component units in accordance with applicable Governmental Accounting Standards Board (GASB) Statements. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Based on the criteria established in GASB 14 (as amended), there are no component units required to be included in the Authority's financial statements.

Basis of Presentation

The accounting records of the Authority are organized on the basis of funds as prescribed by GAAP in the United States applicable to governments as established by the GASB. The operations of each fund are accounted for within a separate set of self-balancing accounts recording cash and other financial resources, together with related liabilities, net position, revenues, and expenses.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

The accompanying financial statements present the financial position, changes in financial position, and cash flows of the General Fund, which reports all of the funds controlled by the Authority and the Single-Family Bond Programs Fund, which accounts for all of the single-family bond programs of the Authority. The General Fund and the Single-Family Bond Programs Fund are each considered major enterprise funds.

Basis of Accounting and Measurement Focus

Basis of accounting refers to when revenues and expenditures/expenses are recognized in the accounts and reported in the financial statements. Basis of accounting refers to the timing of the measurements made regardless of the measurement focus applied.

The financial statements of the Authority are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, regardless of when the cash flow takes place. Operating costs and expenses are charged to expense as incurred.

The Authority is required to follow all statements of the GASB.

Cash Equivalents and Investments

Cash and cash equivalents consist of demand deposits, certificates of deposits maturing in ninety (90) days or less, money market funds, and investments in external investment pools.

Fair Value Measures

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Bond Discounts and Premiums

Costs relating to discounts and premiums on the sale of bonds are capitalized and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method.

Fees and Charges

Fees and charges are derived from the following sources:

• Multi-family fees are collected from the developers of multi-family projects and consist primarily of periodic fees paid to the Authority based on a specified percentage of the outstanding principal balances of the long-term debt which financed the projects, as well as late fees on these amounts. The Authority also collects fees from multi-family project developers at the time of application and upon closing of the related long-term debt. Multi-family fee structures and rates are established for each project in accordance with the long-term debt agreement.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fees and Charges (Continued)

- Single-family fees are based on pre-established rates and payment dates set forth in indenture agreements. Single-family revenues may also be earned from amounts remaining in funds and accounts pursuant to bond indentures (bond program residuals). In addition, the Authority generated single family fees in its Own A Home Opportunity Program (OAHOP), which are based on various percentages from the sale of mortgage-backed securities. The sale of mortgage-backed securities are secured by single family mortgages originated in connection with the Own a Home Opportunity Program (OAHOP).
- Mortgage Credit Certificate fees are collected quarterly as a result of participation in a homebuyer assistance program designed to help lower-income families afford home ownership. Fees received are \$100 per participating loan.

Net Position

Restricted net position is used to indicate a segregation of a portion of net position equal to the assets restricted for meeting various covenants as defined in the bond indentures or other laws and regulations. All net position of the Single-Family Bond Programs Fund is considered restricted. Unrestricted net position relates to that portion of net position not restricted for the purpose defined above.

Use of Restricted Resources

When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, then unrestricted resources as they are needed.

Accounting Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statement and the reported amounts of revenues and expenditures/expenses during the reported periods. Actual results could differ from those estimates.

Adoption of New Accounting Standards

In June 2017, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 87, *Leases*. This standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The Authority adopted GASB 87 during 2022, effective October 1, 2021.

NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS

The following is a summary of the Authority's cash and cash equivalents at September 30, 2022:

General Fund:	
Demand Deposit Accounts	\$ 1,463,130
Money Market Custody Accounts	491,271
Florida Municipal Investment Trust 0-2 Year High Quality Bond Fund	1,017,978
Florida Municipal Investment Trust 1-3 Year High Quality Bond Fund	169,821
Florida Municipal Investment Trust Broad Market High Quality Bond Fund	374,796
First American Treasury Obligations Fund	 4,999
Total	\$ 3,521,995
Single-Family Bond Programs Fund:	
First American Treasury Obligations Fund	\$ 46,493
Total	\$ 46,493

The following is a summary of the Authority's investments at September 30, 2022:

General Fund: Certificates of Deposit Total	\$ \$	1,029,341 1,029,341
Single-Family Bond Programs Fund:		
GNMA	\$	815,889
Guaranteed Investment Contracts		216,824
Total	\$	1,032,713

Deposits

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. In accordance with its policy, all Authority depositories are banks designated by the Florida Chief Financial Officer as qualified public depositories. Chapter 280 of the Florida Statutes, "Florida Security for Public Deposits Act," provides procedures for public depositories to ensure public monies in banks and saving and loans are collateralized with the Florida Chief Financial Officer as agent for the public entities. Chapter 280 defines deposits as demand deposit accounts, time deposit accounts, and nonnegotiable certificates of deposit.

Financial institutions qualifying as public depositories shall deposit with the Florida Chief Financial Officer eligible collateral at the pledging level required pursuant to Chapter 280. The Florida Security for Public Deposits Act has a procedure for the payment of losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, no public depositor shall be liable for any loss thereof and, therefore, the Authority is not exposed to custodial credit risk for its demand deposits.

NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

Investments – General Fund

The Authority's investment policy for the General Fund's surplus funds allows investments in: (a) the Local Government Surplus Funds Trust Fund, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act, (b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency, (c) interest-bearing time deposits or savings accounts in qualified public depositories, and (d) direct obligations of the U.S. Treasury.

<u>Credit Risk</u> – Credit risk exists when there is a possibility the issuer or other counterparty to an investment may be unable to meet its obligations. GASB 40 requires disclosure of credit quality ratings for investments in debt securities as well as investments in external investment pools, money market funds, and other pooled investments of fixed income securities. The credit risks associated with the Authority's investments are as follows:

The Florida Municipal Investment Trust (FMIT) is an external investment pool administered by the Florida League of Cities, Inc that meets all of the necessary criteria to elect to measure all of the investments at amortized cost. Therefore, the fair value of the Authority's position in the pool is the same as the value of the pool shares. The FMIT investments are not categorized because they are not evidenced by securities that exist in physical or book entry form. The nationally recognized statistical rating agency and the assigned rating for each FMIT investment fund are as follows:

0 - 2 Year High Quality Bond Fund	Fitch	AAAf/S1
1 - 3 Year High Quality Bond Fund	Fitch	AAAf/S2
Broad Market High Quality Bond Fund	Fitch	AAf/S4

The nationally recognized statistical rating agency and the assigned rating for each traded fund are as follows:

First American Treasury Obligations Fund	Fitch	AAAmmf
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<u>Custodial Credit Risk</u> – The FMIT is an external investment pool. The Authority's investment in FMIT is not evidenced by securities that exist in physical or book form and, therefore, disclosures for custodial credit risk are not applicable.

At September 30, 2022, the Authority had \$1,029,341 in unrestricted nonnegotiable certificates of deposits with several qualified public depositories. As such, the Authority is not exposed to custodial credit risk for its certificates of deposit.

NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

<u>Investments – General Fund (Continued)</u>

<u>Concentration of Credit Risk</u> – The Authority places no limit on the amount they may invest in any one issuer. Investments issued or explicitly guaranteed by the U.S. government and investments in money market funds, external investment pools, and other pooled investments are excluded from the concentration of credit risk disclosure requirements.

<u>Fair Value Measurement</u> – The FMIT is considered a qualifying external investment pool that meets all of the necessary criteria to elect to measure all of the investments at amortized cost; therefore, are valued at amortized cost. The certificates of deposit are valued at cost.

<u>Interest Rate Risk</u> – Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. The Authority does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

The interest rate risk for FMIT investments as of September 30, 2022 is:

	Duration	WAM*
0 - 2 Year High Quality Government Fund	0.63	0.70
1 - 3 Year High Quality Bond	1.39	1.50
Broad Market High Quality Bond	5.46	6.70
* Weighted average maturity		

<u>Foreign Currency Risk</u> – The Authority does not have an investment policy that specifically addresses foreign currency risk. The Authority's investments in FMIT are not subject to foreign currency risk.

Investments - Single-Family Bond Programs

The Authority has entered into various investment agreements with the Bond Trustees who have invested in GNMA securities and guaranteed investment contracts on behalf of the Authority as collateral on the majority of single-family bonds.

These agreements require the Bond Trustees to hold the securities to maturity, thus requiring the GNMA securities to be redeemed at their face value. GASB Statement 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, requires these securities to be recorded at fair value throughout the term of the securities, which will reflect current period fluctuations in their value. Realized gains and losses on the sale of investments, as well as unrealized gains and losses on investments, are recorded as a component of Investment Income in the statement of revenues, expenses, and changes in net position.

Guaranteed investment contracts are recorded at cost.

NOTE 2 CASH, CASH EQUIVALENTS, AND INVESTMENTS (CONTINUED)

Investments - Single-Family Bond Programs (Continued)

The following is a summary of the Authority's investments at September 30, 2022:

	Total Fair	Investme	ent Maturities (i	n Years)
	Value	1 - 10	11 - 25	26 - 40
GNMA	\$ 815,889	\$ 52,278	\$ 763,611	\$ -
Guaranteed Investment Contracts	216,824		216,824	
Total	\$ 1,032,713	\$ 52,278	\$ 980,435	\$ -

<u>Custodial Credit Risk</u> – Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the Authority will not be able to recover the value of investment or collateral securities that are held in the possession of an outside party. The Authority's security investments listed above are held by the Trustees in the Authority's name.

The Authority's investments in Guaranteed Investment Contracts (GICs) are not exposed to custodial credit risk because they are direct contractual investments and are not securities.

<u>Credit Risk</u> – At September 30, 2022, GNMA is backed by the full faith of the U.S. government. The investment agreements are not rated.

<u>Fair Value Measurement</u> – The Authority has the following recurring fair value measurements as of September 30, 2022: GNMA– Level 2. These investments classified as Level 2 of the fair value hierarchy are valued using quoted prices for similar assets in active markets. The pricing methodology involves the use of evaluation models such as matrix pricing, which is based on the securities' relationship to benchmark quoted prices.

NOTE 3 SECOND MORTGAGES

The Authority holds promissory notes and mortgages from borrowers participating in the Own a Home Opportunity Program (OAHOP) totaling \$2,399,554 which are reflected, net of an allowance, in the General Fund. The terms of the promissory notes are 0% interest with a single payment due upon transfer, refinancing of property, creation of a subordinate lien to the security instrument securing the note, or the borrower fails to live in the property. The Authority deemed it possible some of these funds will never be collected and therefore, based upon historical collection data, recorded an allowance of \$930,148 with a net balance of \$1,469,406 for these second mortgages as of September 30, 2022.

NOTE 4 BONDS PAYABLE

The Authority obtains funds to finance its various mortgage programs through the sale of bonds. Interest on these bonds is generally payable monthly or semi-annually. Generally, bond principal is due in semi-annual installments. Term bonds are subject to redemption by application of sinking fund installments. Pursuant to the related bond resolutions the Authority had outstanding, the following single-family program bonds at September 30, 2022:

		Bonds						Bonds		
	Οι	utstanding			N	/latured	Οι	utstanding	Amo	ount Due
	0	ctober 1,				Called/	Sep	tember 30,	V	Vithin
Description of Bonds as Issued		2021	I	ssued	R	edeemed		2022	Or	ne Year
Series 2004 Subseries 1; 5.67%; 2004 to 2034	\$	66,770	\$	-	\$	3,827	\$	62,943	\$	3,618
2006 Series C, D and E; 5.20%; 2012 to 2039		225,000		-		225,000		-		-
2007 Series A, B and C; 4.50% to 6%; 2008 to 2040		540,000				320,000		220,000		-
Total		831,770		-		548,827		282,943		3,618
Net Premium on Bonds Payable		21,490		-		13,720		7,770		-
Total	\$	853,260	\$	-	\$	562,547	\$	290,713	\$	3,618

NOTE 4 BONDS PAYABLE (CONTINUED)

Scheduled principal and interest payments commencing October 1, 2022 are as follows:

Fiscal Year Ending				
September 30,	F	Principal	 Interest	 Total
2023	\$	3,618	\$ 11,632	\$ 15,250
2024		3,762	11,419	15,181
2025		3,906	11,198	15,104
2026		4,050	10,968	15,018
2027		4,194	10,730	14,924
2028-2032		23,130	49,798	72,928
2033-2037		20,283	42,208	62,491
2038-2040		220,000	 12,732	 232,732
Total	\$	282,943	\$ 160,685	\$ 443,628

Assets of the various programs are pledged for payment of principal and interest on the applicable bonds and are reported as Restricted Assets in the Statement of Net Position. Each issue is collateralized by a separate collateral package.

NOTE 5 CONDUIT DEBT OBLIGATIONS

From time to time, the Authority has issued revenue bonds to finance the construction or acquisition of multi-family housing developments which are intended for occupancy in part by persons of low, moderate, or middle income. Neither the Authority, nor the County, or the State, or any political subdivision thereof, is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of September 30, 2022, there were four series of multi-family revenue bonds outstanding with an aggregate principal amount payable of \$17,278,909. Subsequent to September 30, 2022, \$103,863 of this conduit debt was redeemed.

NOTE 6 NET POSITION

Pursuant to various trust indentures, the assets and equity of the programs are restricted as to use. Upon satisfaction of all bondholder indebtedness and payment of all authorized expenses, any remaining funds are disbursed to the Authority or the respective entity as described in the trust indenture.

NOTE 7 BUDGET

The Authority adopts a balanced budget annually. The Authority is authorized to amend any areas of the budget, as appropriate, based on changing circumstances or events. There were no budget amendments in the current year.



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board Housing Finance Authority of Lee County, Florida Fort Myers, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Single-Family Bond Programs Fund and the General Fund of the Housing Finance Authority of Lee County, Florida (the Authority), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated May 9, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2022-001 and 2022-002 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The Authority's Response to Findings

Clifton Larson Allen LLP

Government Auditing Standards requires the auditor to perform limited procedures on the Authority's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The Authority's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Fort Myers, Florida May 9, 2023

HOUSING FINANCE AUTHORITY OF LEE COUNTY, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED SEPTEMBER 30, 2022

2022-001 Audit Adjustment - Allowance for Doubtful Accounts

Type of Finding: Material Weakness in Internal Control Over Financial Reporting

Condition

Errors were noted in the Authority's calculation of the allowance for doubtful accounts The allowance error was a result of a formula error in the Authority's spreadsheet used in calculating the allowance for doubtful accounts.

Criteria

The Committee of Sponsoring Organizations of the Treadway Commission (COSO) Internal Control Framework states that control activities are a component of internal control. Control activities are policies and procedures established to ensure that management directives are carried out, and consist of two elements, a policy that establishes what should be done and the procedure that implements the policy. COSO Framework states that control activities must be in place for there to be adequate internal control procedures over financial reporting. Internal control procedures affect the Authority's ability to ensure financial transactions are authorized and accurate. Authority management is responsible for establishing and maintaining internal controls for the proper recording of all the Authority's transactions in the financial statements including year-end allowance for doubtful accounts.

Effect

The design of the controls over the financial reporting process affects the Authority's ability to report its financial data consistent with the assertions of management.

Cause

The Authority's internal controls did not prevent or detect the error.

Repeat Finding

The finding is a repeat of a finding in the immediately prior year. Prior year finding number was 2021-001.

Recommendation

We recommend that the Authority ensure that review over calculations and spreadsheets and closing documents used in the financial statements is performed to ensure that all calculations impacting the Authority's statements are accurate.

Views of Responsible Officials and Planned Corrective Actions

The Authority's public accounting firm in charge of the bookkeeping will continue to conduct manager and partner review of all workpapers, calculations, and other supporting documentation. The worksheet containing the calculation error will be modified to include further checks and balances calculations to prevent further errors from occurring.

HOUSING FINANCE AUTHORITY OF LEE COUNTY, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED SEPTEMBER 30, 2022

2022-002 Audit Adjustments - Revenue

Type of Finding: Material Weakness in Internal Control Over Financial Reporting

Condition

Revenue was recorded in 2022 before the revenue was earned, and an audit adjustment was necessary to correct the financial statements.

Criteria

The Committee of Sponsoring Organizations of the Treadway Commission (COSO) Internal Control Framework states that control activities are a component of internal control. Control activities are policies and procedures established to ensure that management directives are carried out, and consist of two elements, a policy that establishes what should be done and the procedure that implements the policy. COSO Framework states that control activities must be in place for there to be adequate internal control procedures over financial reporting. Internal control procedures affect the Authority's ability to ensure financial transactions are authorized and accurate. Authority management is responsible for establishing and maintaining internal controls for the proper recording of all the Authority's transactions in the financial statements.

Effect

The design of the controls over the financial reporting process affects the Authority's ability to report its financial data consistent with the assertions of management.

Cause

The Authority's internal controls did not prevent or detect the error.

Repeat Finding

No

Recommendation

We recommend that the Authority review bond closing documents for accuracy and full understanding of the bond closing fees to record revenue in the appropriate time when the revenue is earned.

Views of Responsible Officials and Planned Corrective Actions

The Authority, along with the public accounting firm in charge of the bookkeeping, will conduct a thorough review of bond closing documents to ensure a full understanding of the bond closing fees to record any associated revenues in the proper reporting period.



MANAGEMENT LETTER

Members of the Board Housing Finance Authority of Lee County, Florida Fort Myers, Florida

Report on the Financial Statements

We have audited the financial statements of Housing Finance Authority of Lee County, Florida (the Authority), as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated May 9, 2023.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 9, 2023, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding audit report. See Exhibit A for the current year status of findings and recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Authority discloses this information in the notes to the financial statements. The Authority had no component units as of September 30, 2022.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Authority has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the Authority did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Authority. It is management's responsibility to monitor the Authority's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. The Authority does not have any special district component units.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Authority reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as: None
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as: Three
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as: None
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as: \$145,779.
- e. Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as: None
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as: Refer to Note 7 in the Notes to Financial Statements

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, and the Board of Directors and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida May 9, 2023

HOUSING FINANCE AUTHORITY OF LEE COUNTY, FLORIDA MANAGEMENT LETTER YEAR ENDED SEPTEMBER 30, 2022

APPENDIX A - PRIOR YEAR FINDINGS AND RECOMMENDATIONS

	Prior Year Findings		Fir	nding Num	ber	Current Year Status			
			Current Year	2020- 2021	2019- 2020	Cleared	Partially Cleared	Not Cleared	
	Audit Adjustments	Material Weakness	2022-001	2021-001	N/A			X	



INDEPENDENT ACCOUNTANTS' REPORT

Members of the Board Housing Finance Authority of Lee County, Florida Fort Myers, Florida

We have examined the Housing Finance Authority of Lee County, Florida's (the Authority) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2022. Management of the Authority is responsible for the Authority's compliance with the specified requirements. Our responsibility is to express an opinion on the Authority's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Authority complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Authority complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Authority's compliance with specified requirements.

In our opinion, the Authority complied, in all material respects, all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds for the year ended September 30, 2022.

This report is intended solely for the information and use of the Authority and the Auditor General of the State of Florida and is not intended to be, and should not be used be, used by anyone other than these specified parties.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Fort Myers, Florida May 9, 2023