# INTERNATIONAL DRIVE MASTER TRANSIT AND IMPROVEMENT DISTRICT d/b/a INTERNATIONAL DRIVE BUSINESS IMPROVEMENT DISTRICT (A COMPONENT UNIT OF ORANGE COUNTY, FLORIDA)

FINANCIAL STATEMENTS

As of and for the Year Ended September 30, 2022

And Report of Independent Auditor and Supplementary Reports



TABLE OF CONTENTS

REPORT OF INDEPENDENT AUDITOR	1-3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4-8
BASIC FINANCIAL STATEMENTS Government Activities Financial Statements:	
Statement of Activities Statem	
General Fund Financial Statements	
Balance Sheet – General Fund	11
Statement of Revenues, Expenditures, and Changes in Fund Balance – General Fund	
Notes to Financial Statements	13-19
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund	20
OTHER SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Municipal Service Taxing Units	21-22
SUPPLEMENTARY REPORTS	
Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	23-24
Independent Auditor's Management Letter	25-26
Report of Independent Accountant on Compliance With Local Government Investment	07
Policies	21



### **Report of Independent Auditor**

To the Advisory and Governing Board International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District:

### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the accompanying financial statements of the governmental activities and the General Fund of International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District"), a component unit of Orange County, Florida, as of and for the year ended September 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and the General Fund of the District, as of September 30, 2022, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

1

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In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements of the governmental activities and the General Fund. The Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Municipal Service Taxing Units is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Municipal Service Taxing Units is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 1, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Cherry Bekaert LLP
Orlando, Florida
February 1, 2023

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the District's financial activities for the fiscal year ended September 30, 2022.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) general fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information other supplementary information in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Also, capital assets are capitalized and depreciated on the statement of net position whereas related purchases are expensed on government fund financial statements.

**General Fund.** The General Fund is used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the General Fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the General Fund is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the General Fund with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the General Fund balance sheet and the General Fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between General Fund and governmental activities.

The District adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are an integral part of the basic financial statements.

**Other supplementary information.** In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information.

MANAGEMENT'S DISCUSSION AND ANALYSIS

## **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets exceeded liabilities by \$8,334,228 at the close of the most recent fiscal year. This compares with \$7,763,715 at the close of the previous fiscal year, an increase of \$570,513 due to operating results. This increase resulted primarily in an increase in current and other assets. In addition, due to the adoption of a new accounting standard, capital assets and liabilities increased to recognize leased assets and lease liabilities.

Restricted net position consists of unspent Master Transit Improvement District Taxing Unit public safety program ad valorem tax revenue and unspent International Drive Bus Service Taxing Unit and North International Drive Improvement Municipal Service Taxing Unit ad valorem tax revenue.

	 Net Position				
	 2022		2021		
Assets					
Current and other assets	\$ 8,409,065	\$	7,790,358		
Capital assets	 809,784		301,394		
Total Assets	 9,218,849		8,091,752		
Liabilities					
Current liabilities	435,870		310,165		
Noncurrent liabilities	 448,751		17,872		
Total Liabilities	 884,621		328,037		
Net position					
Net investment in capital assets	252,023		275,795		
Restricted:					
Public safety	661,773		1,085,937		
International Drive Bus Service Taxing Unit	2,855,608		3,731,894		
North International Drive Improvement					
Municipal Service Taxing Unit	27,856		56,118		
Unrestricted	 4,536,968		2,613,971		
Total Net Position	\$ 8,334,228	\$	7,763,715		

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Governmental Activities**

Governmental activities increased the District's net position by \$570,513 in fiscal year 2022, compared to an increase of \$3,016,656 in the prior fiscal year. Total revenues increased by \$198,116 from last year, primarily as a result of a \$657,786 increase in charges for services revenue, which was partially offset by a \$456,559 decrease in general revenues from municipal service taxing units. Charges for services consists of pass sales, fare box revenue, advertising revenue, and Pedi-cab license revenue. The increase in charges for services is due to continuous operation during the year compared to the prior year when a shutdown occurred due to COVID-19.

Total expenses increased by \$2,644,259, primarily as a result of a \$2,279,154 increase in transportation services due to continuous operation during fiscal 2022. The net effect of public safety general revenues and expenses was a decrease in restricted net position of \$424,164 and \$102,779 for the years ended September 30, 2022 and 2021, respectively. Exclusive of these effects, the change in net position was \$146,349 and \$2,913,877 for the years ended September 30, 2022 and 2021, respectively:

Changes in Not Desition

	Changes in Net Position				
		2022		2021	
Revenues:					
Program Revenues:					
Charges for services	\$	753,515	\$	95,729	
Special event revenue		-		3,000	
Total Program Revenues		753,515		98,729	
General Revenues:					
Municipal service taxing units		7,497,192		7,953,751	
Other general revenues		508		619	
Total General Revenues		7,497,700		7,954,370	
Total Revenues		8,251,215		8,053,099	
Expenses:					
Program Expenses:					
Transportation services		3,971,783		1,692,629	
General government		1,358,166		1,240,213	
Public safety		1,755,009		1,552,883	
Planning and development		595,744		550,718	
Total Program Expenses		7,680,702		5,036,443	
Changes in net position		570,513		3,016,656	
Net position, beginning of year		7,763,715		4,747,059	
Net position, end of year	\$	8,334,228	\$	7,763,715	

MANAGEMENT'S DISCUSSION AND ANALYSIS

## **Financial Analysis of the General Fund**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

The purpose of the District's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The District's General Fund activities resulted in a \$570,337 decrease in fund balance during fiscal 2022, as compared to an \$3,045,485 increase in fund balance during fiscal 2021. The fiscal 2022 fund balance was adversely affected by a late receipt of municipal service taxing unit revenue of approximately \$1.1M, which also resulted in a decrease in General Fund revenues from \$8,053,099 to \$7,086,593. General Fund expenditures increased from \$5,007,614 to \$7,656,930, with transportation services expenditures increasing \$2,303,103 and public safety expenditures increasing \$202,428.

### **General Fund Budgetary Highlights**

The original budget was not amended during the current fiscal year. A negative budget variance of \$141,370 was experienced for the General Fund as a whole, with the following highlights:

- \$1,219,332 negative variance in municipal service taxing units revenues
- \$314,904 positive variance in charges for services revenues.
- \$493,400 positive variance in transportation services expenditures
- \$218,485 positive variance in general government expenditures

#### **Capital Asset Administration**

The District's capital assets as of September 30, 2022 amount to \$809,784, a net increase of \$508,390 from 2021, after recording \$152,391 in fiscal 2022 depreciation/amortization expense. During fiscal 2022, the District recorded a right-to-use lease asset for \$636,000, invested \$10,600 in a trolley shelter renovation, and \$14,181 in new office equipment, which includes one vehicle.

## Capital Assets (net of accumulated depreciation/amortization)

	2022	 2021
Trolley replacement parts	\$ 74,507	\$ 74,507
Trolley shelters	163,260	179,008
Trolley markers	5,120	8,301
Office furniture and equipment	41,501	39,578
Right-to-use building lease	525,396	-
Total	\$ 809,784	\$ 301,394

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Debt Administration**

At the end of the current fiscal year, the District had one outstanding loan payable of \$17,872, a decrease of \$7,727 from the prior year. The loan payable is related to the two District vehicles that were purchased in the fiscal year 2020.

Loans Payable						
2022	2021					
\$ 17,872	\$ 25,599					

#### **Leases and Other Commitments**

The District leases office space, for which a leased asset and liability is presented. Details can be found in Note 5 to the financial statements.

#### **Economic Factors and Conditions**

The District had a fiscal 2022 increase in pass sale revenue of 774.0% over prior year, due to a full year of operations with no shutdowns caused by COVID-19. Fare box revenue had a 414.6% increase year over year. Overall, trolley ridership saw an increase of 689.9% over the prior year. In association with the increase in revenue activity, transportation expenditures increased 134.7%.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in such. Questions concerning any of the information should be addressed to the Executive Director, 7081 Grand National Drive, Suite 105, Orlando, FL 32819.



STATEMENT OF NET POSITION

ASSETS	
Cash	\$ 6,805,215
Accounts receivable (no allowance for doubtful accounts)	1,555,797
Prepaid items and other assets	48,053
Capital Asets:	74.507
Trolley replacement inventory	74,507
Trolley shelter and marker infrastructure	1,053,275
Office furniture and equipment	143,719
Right-to-use building lease	636,000
Accumulated depreciation and amortization	 (1,097,717)
Total Assets	 9,218,849
LIABILITIES	
Current Liabilities:	
Accounts payable	326,860
Loans payable, current	8,265
Lease liability, current	 100,745
Total Current Liabilities	 435,870
Noncurrent Liabilities:	
Loans payable, long-term	9,607
Lease liability, long-term	 439,144
Total Noncurrent Liabilities	448,751
Total Liabilities	 884,621
NET POSITION	
Net investment in capital assets	252,023
Restricted for:	
Public safety	661,773
International Drive Bus Service Taxing Unit	2,855,608
North International Drive Improvement Municipal Service Taxing Unit	27,856
Unrestricted	 4,536,968
Total Net Position	\$ 8,334,228

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Program Expenses:	Φ.	0.074.700
Transportation services	\$	3,971,783
General government		1,358,166
Public safety		1,755,009
Planning and development		595,744
Total Program Expenses		7,680,702
Program Revenues:		
Charges for services		753,515
Total Program Revenues		753,515
Net Program Expenses		(6,927,187)
General Revenues:		
Municipal service taxing units		7,497,192
Interest income		508
Total General Revenues		7,497,700
Change in net position		570,513
Net position, beginning of the year		7,763,715
Net position, end of the year	\$	8,334,228

BALANCE SHEET – GENERAL FUND

ASSETS	
Cash	\$ 6,805,215
Accounts receivable (no allowance for doubtful accounts)	1,555,797
Prepaid items and other assets	48,053
Total Assets	 8,409,065
LIABILITIES	
Accounts payable	326,860
Total Liabilities	326,860
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue	1,164,622
FUND BALANCE	
Nonspendable:	
Prepaid items and other assets	48,053
Spendable:	
Restricted for:	
Public safety	661,773
International Drive Bus Service Taxing Unit	2,855,608
North International Drive Improvement Municipal Service Taxing Unit	27,856
Unassigned	 3,324,293
Total Fund Balance	 6,917,583
Total Liabilities, Deferred Inflows, and Fund Balance	\$ 8,409,065
Amounts reported in the statement of net position differ from amounts reported above as follows:	
Fund balance - General Fund  Amounts to be collected under receivables that are not available to pay for the current period's expenditures and are reported	\$ 6,917,583
as a deferred inflow of resources in the General Fund.	1,164,622
Capital assets used in governmental activities are not financial resources and, therefore, are not reported above.	809,784
Loans payable are not due and payable in the current period and, therefore, are not reported in the funds.	(17,872)
Leases payable are not due and payable in the current period	/=oc:
and, therefore, are not reported in the funds.	 (539,889)
Net Position of Governmental Activities	\$ 8,334,228

STATEMENT OF REVENUES, EJXPENDITURES, AND CHANGES IN FUND BALANCE – GENERAL FUND

Revenues:		
Municipal service taxing units	\$	6,365,330
Charges for services		720,754
Interest income		509
Total Revenues		7,086,593
Expenditures:		
Current:		
Transportation services		3,926,316
General government		1,195,235
Public safety		1,754,114
Planning and development		605,844
Capital outlay		54,465
Debt Service:		
Principal		103,838
Interest		17,118
Total Expenditures		7,656,930
Change in fund balance		(570,337)
Fund balance, beginning of year		7,487,920
Fund balance, end of year	\$	6,917,583
Amounts reported for governmental activities in the statement of activities are different becau	se:	_
Net change in fund balance-General Fund	\$	(570,337)
Receivables uncollected within 60 days of year-end are unavailable to pay for current period expenditures and are reported as a deferred inflow of resources in the General	•	(****,****)
Fund.		1,164,622
Repayment of long-term debt principal is an expenditure in governmental funds, but repayment reduces long-term liabilities in the statement of net position. This is the		
amount of debt repayment during the current period.		103,838
Governmental funds report all capital outlay as expenditures. In the Statement of Activities, the costs of capitalized assets are allocated over asset estimated useful life		
and reported as depreciation or amortization expense. This is the amount by which		
depreciation or amortization exceeded capitalized capital outlays.		(127,610)
Change in net position of governmental activities	\$	570,513

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2022

### Note 1—Summary of significant accounting policies

International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District") is an independent special district created pursuant to Article VII of the Florida constitution and Section 125.01(5) of the Florida Statutes through ordinances passed by Orange County, Florida and the City of Orlando, Florida. It was created by Orange County ordinance 92-37 dated November 10, 1992. Its primary activity is the administration of transportation and capital planning projects along certain segments of International Drive.

The District is funded primarily by ad valorem tax revenues collected and remitted by the Orange County Florida Tax Collector. The ad valorem taxes are assessed through three Municipal Service Taxing Units, described below, created in the International Drive area through ordinances by Orange County, Florida and the City of Orlando, Florida:

Master Transit Improvement District Taxing Unit, which may levy up to 0.3 mill per year; of this levy, 0.1 mill is used for general administration and operations of the District and 0.2 mill is used for funding public safety programs.

International Drive Bus Service Taxing Unit, which may levy up to 1.0 mill per year, is used to provide public transit services in the International Drive area.

North International Drive Improvement Municipal Service Taxing Unit, which may levy up to 0.2 mill per year, is used to improve and beautify portions of the International Drive area.

Each Municipal Service Taxing Unit described above may use funding for the purpose of funding other facilities and services for the benefit of its stakeholders and taxpayers.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to independent special districts. The following is a summary of the more significant policies:

Reporting Entity – The District is a legally separate entity with no component units. However, two of its three governing board members are members from Orange County Board of County Commissioners and one member is from the City of Orlando; three of the five members of the District's Advisory Board are appointed by Orange County Board of County Commissioners and two are appointed by the City of Orlando. A major portion of the District's funding is derived from Orange County Municipal Service Taxing Units. Therefore, the District, for financial reporting purposes, is considered a component unit of Orange County, Florida. The financial statements of the District are included in Orange County, Florida's annual comprehensive financial report under a discrete presentation format.

Basis of Accounting – Government fund financial statements are organized for reporting purposes on the basis of a General Fund, the District's major fund, which accounts for all activities of the District and is accounted for using the modified accrual basis of accounting. Revenues are recognized when they become measurable and available as net current assets. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers all revenues available if collected within 60 days after year-end. Expenditures are recognized when the related fund liability is incurred.

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2022

### Note 1—Summary of significant accounting policies (continued)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Restricted Net Position – Assets restricted by an agreement with Orange County for specific purposes, net of related liabilities, are identified as restricted fund balance on the balance sheet and restricted net position on the statement of net position. When both restricted and unrestricted resources are available for use, the District's policy is to use restricted resources first, then unrestricted resources as they are needed.

Capital Assets – The District defines capital assets as assets with an initial, individual cost of \$5,000 or more and an estimated useful life of two years or more. Such assets are recorded at cost in the government-wide financial statements. The District does not have donated capital assets.

Infrastructure capital assets (such as bus stop markers and shelters and other assets that are immovable and of value only to the District) have been capitalized and depreciated or amortized in the same manner as other capital assets.

Capital assets are depreciated or amortized using the straight-line method over estimated lives ranging from 3 to 15 years. Accumulated depreciation or amortization has been recorded based on estimated depreciation or amortization since the date each capital asset was available for service.

Budget – On or before September 30 of each year, the District's Advisory and Governing Board adopts an annual budget sufficient to support the anticipated work program for the year. The budget includes revenues from all sources, including contracts, fees, and other fund sources legitimately available to the District. The District's Advisory and Governing Board can legally amend the budget to the extent deemed necessary, provided the budget remains in balance at the fund level. District management other than the Advisory and Governing Board cannot amend or transfer appropriations.

*Use of Estimates* – The preparation of the financial statements requires management to make use of estimates that affect reported amounts. Actual results could differ from those estimates.

### Note 2—Cash and cash equivalents and investments

The District's cash consists of demand deposits of \$6,805,215 at September 30, 2022.

The District's investment policy allows for investments in Local Governmental Surplus Funds Investment Pool, Securities and Exchange Commission registered money market funds, savings accounts, certificates of deposit, repurchase agreements, and direct obligations of the United States government or its agencies and instrumentalities. The District's investment policy also limits the maturity of all purchased securities to no more than one year.

NOTES TO FINANCIAL STATEMENTS

**SEPTEMBER 30, 2022** 

### Note 3—Changes in capital assets

The following is a summary of changes in capital assets during the year ended September 30, 2022:

		Balance ctober 1, 2021	A	dditions	Deletions	Balance otember 30, 2022
Governmental Activities						
Capital assets not depreciated:						
Trolley replacement parts	\$	74,507	\$	_	\$ -	\$ 74,507
Total capital assets not being depreciated		74,507				 74,507
Capital assets being depreciated:						
Office furniture and equipment		129,538		14,181	-	143,719
Trolley shelters		773,879		10,600	-	784,479
Trolley markers		268,796		-	-	268,796
Right-to-use building lease*		636,000		_		 636,000
Total capital assets being depreciated		1,808,213		24,781		 1,832,994
Less accumulated depreciation/amortization for:						
Office furniture and equipment		89,960		12,257	-	102,217
Trolley shelters		594,871		26,348	-	621,219
Trolley markers		260,495		3,182	-	263,677
Right-to-use building lease				110,604		 110,604
Total accumulated depreciation/amortization	-	945,326		152,391		 1,097,717
Governmental activities capital assets	\$	937,394	\$	(127,610)	\$ -	\$ 809,784

Depreciation/amortization expense amounted to \$152,391 during fiscal 2022. Of this amount, \$29,530 is included in transportation services expense and \$122,861 is included in general government expense on the statement of activities.

<sup>\*</sup> The right-to-use building lease is presented as a result of implementation of Governmental Accounting Standards Board ("GASB") Statement No.87, *Leases*, as further described in Note 5.

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2022

## Note 4—Loan payable

On November 4, 2019, the District entered into a loan agreement with Ford Credit for the purchase of two new vehicles, which serve as collateral for the respective loans. The term of the loan is 60 months at an interest rate of 6.75%. Monthly payments are \$768 in total.

Loan payable activity during the fiscal year ending September 30, 2022 was as follows:

# Loan Payable September 30, 2022

eginning Balance	Ado	litions	D(	eletions	Ending Balance		V	ount Due Vithin ne Year
\$ 25,599	\$		\$	(7,727)	\$	17,872	\$	8,265
\$ 25,599	\$	_	\$	(7,727)	\$	17,872	\$	8,265

Following is a schedule of loan payable commitments as of September 30, 2022:

<u>Fiscal Year</u>	P	Principal		Principal Interest		terest	Total
2023	\$	8,265	\$	954	\$ 9,219		
2024		8,841		378	9,219		
2025		766		4	770		
	\$	17,872	\$	1,336	\$ 19,208		

#### Note 5—Lease

GASB No.87, *Leases*, was implemented by the District in fiscal 2022. Under this standard the District is required to record a right-to-use lease asset as part of capital assets, and to record an associated long term liability at the present value of future lease payments, with an initial recording as of the beginning of the fiscal year.

The District is obligated under a lease agreement for an office space expiring July 31, 2027, the present value of which was recorded as a right-to-use asset and a lease liability of \$636,000 at October 1, 2021. Accumulated amortization of \$110,604 on the right-to-use asset resulted in a net book value of \$525,396 at September 30 2022. The total payments under this lease were \$111,737 during the year ended September 30, 2022, which are included as part of debt service payments on the Statement of Revenues, Expenditures, and Changes in Fund Balance.

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2022

### Note 5—Lease (continued)

Lease payable activity during the fiscal year ending September 30, 2022 was as follows:

# Lease Payable September 30, 2022

Beginning Balance		Add	litions	D	eletions	Ending Balance	Amount Due Within One Year		
\$	636,000	\$		\$	(96,111)	\$ 539,889	\$	100,745	
\$	636,000	\$		\$	(96,111)	\$ 539,889	\$	100,745	

This is the schedule of lease payable activity in future years:

Fiscal Year	P	rincipal	 nterest	 Total
2023	\$	100,745	\$ 14,334	\$ 115,079
2024		107,201	11,327	118,528
2025		113,938	8,130	122,068
2026		121,029	4,733	125,762
2027		96,976	1,192	98,168
	\$	539,889	\$ 39,716	\$ 579,605

#### Note 6—Risk management

The District is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District purchases commercial insurance.

The District did not reduce insurance coverages during the year ended September 30, 2022. No settlements have exceeded coverage levels in place during the last three fiscal years.

All health insurance claims are covered by Orange County, Florida's Self-Insurance Fund, a risk management pool to which risk is transferred in exchange for annual premium payments.

### Note 7—Commitments and contingencies

**Trolley Transportation Service** – The District has an agreement to pay the Mears Transportation Group through November 6, 2026 for trolley transportation service within the bus service area of International Drive. The agreement provides for hourly rates that increase or decrease by 85% of the annual percentage change in the Consumer Price Index on November 6<sup>th</sup> of each year. In addition, the hourly rates are subject to periodic fuel price adjustments not to exceed 4.75%.

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2022

#### Note 7—Commitments and contingencies (continued)

**Law Enforcement Services** – The District has an agreement to pay the Orange County Sheriff's Office through September 30, 2023 for the TOPS Program. This program provides law enforcement services in the portion of the District that lies within the unincorporated area of Orange County. The agreement is amended and extended on an annual basis. For fiscal year 2023, the annual fee is \$1,300,288.

**District Engagement Officer Program Services ("DEO Program")** – The District has an agreement to pay the Orange County Sheriff's Office through September 30, 2023 for the DEO Program. This program provides enhanced services, including, but not limited to, enhancing visibility and serving as an additional resource for visitors and residents, in the portion of the District that lies within the unincorporated area of Orange County. The agreement is amended and extended on an annual basis. For fiscal year 2023, the annual fee is \$277,417.

#### Note 8—Governmental fund balances

Fund balance for the District is reported in classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts of the fund can be spent. Fund balances are classified either as nonspendable or as spendable. Spendable fund balances are further classified in a hierarchy based on the extent to which there are external and internal constraints on the spending of these fund balances. These classifications are described as follows:

Nonspendable fund balances include amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. As of September 30, 2022, the District had a nonspendable fund balance of \$48,053 related to prepaid items and other assets which are not expected to be converted to cash.

Spendable fund balances are classified based on a hierarchy of the District's ability to control the spending of these fund balances.

Restricted fund balances are fund balance amounts that are constrained for specific purposes by external parties, such as creditors, grantors, or contributors; constitutional provisions; or enabling legislation. As of September 30, 2022, the District had restricted fund balances as summarized below:

Public safety	\$ 661,773
International Drive Bus Service Taxing Unit	2,855,608
North International Drive Improvement	
Municipal Service Taxing Unit	 27,856
Total restricted fund balances	\$ 3,545,237

Committed fund balances are fund balances constrained for specific purposes by formal action of the District's highest level of decision making authority. Committed fund balances are reported pursuant to resolutions approved by the Governing Board and can only be modified or rescinded through resolutions approved by the Governing Board. As of September 30, 2022, the District had no committed fund balances.

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2022

### Note 8—Governmental fund balances (continued)

Assigned fund balances are fund balances intended to be used for specific purposes, but which are neither restricted nor committed. As of September 30, 2022, the District had no assigned fund balances.

*Unassigned* fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed, or assigned. As of September 30, 2022, the District's unassigned fund balance was \$3,324,293.

For purposes of fund balance classification, the District considers restricted funds to have been spent first when both restricted and unrestricted fund balance is available, followed in order by committed, assigned and unassigned amounts, as applicable.



SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND

YEAR ENDED SEPTEMBER 30, 2022

	Bud	lget		Actual	,	Variance with Final Budget Positive (Negative)
_	Original		Final			
Revenues:						
Municipal service taxing units	\$ 7,584,662	\$	7,584,662	\$ 6,365,330	\$	(1,219,332)
Charges for services	405,850		405,850	720,754		314,904
Special event revenue	-		-	-		-
Interest income	600		600	509		(91)
Total Revenues	7,991,112		7,991,112	 7,086,593		(904,519)
Expenditures:						
Current:						
Transportation services	4,419,716		4,419,716	3,926,316		493,400
General government	1,413,720		1,413,720	1,195,235		218,485
Public safety	1,898,243		1,898,243	1,754,114		144,129
Planning and development	611,400		611,400	605,844		5,556
Capital outlay	77,000		77,000	54,465		22,535
Debt service				120,956		(120,956)
Total Expenditures	 8,420,079		8,420,079	 7,656,930		763,149
Change in Fund Balance	(428,967)		(428,967)	(570,337)		(141,370)
Fund balance, beginning of year	7,487,920		7,487,920	 7,487,920		-
Fund balance, end of year	\$ 7,058,953	\$	7,058,953	\$ 6,917,583	\$	(141,370)



SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – MUNICIPAL SERVICE TAXING UNITS

YEAR ENDED SEPTEMBER 30, 2022

	Master 7	Fransit Improveme Taxing Unit	nt District	International Drive Bus Service Taxing Unit						
	Budget	Actual	Variance- Positive (Negative)	Budget	Actual	Variance- Positive (Negative)				
Revenues:										
Municipal service taxing units Charges for services Special event revenue	\$ 2,360,589	\$ 2,070,000 12,041	\$ (290,589) 12,041	\$ 5,045,380 405,850 -	\$ 4,161,100 708,713 -	\$ (884,280) 302,863				
Interest income	180	187	7	360	297	(63)				
Total Revenues	2,360,769	2,082,228	(278,541)	5,451,590	4,870,110	(581,480)				
Expenditures: Current: Transportation services	_	_	_	4,419,716	3,926,316	493,400				
General government	690,078	566,960	123,118	564,094	475,858	88,236				
Public safety Planning and development Capital outlay Debt service	1,898,243 26,400 12,000	1,754,114 27,258 38,528 120,956	144,129 (858) (26,528) (120,956)	572,500 65,000	568,485 15,937	4,015 49,063				
Total Expenditures	Total Expenditures 2,626,721		118,905	5,621,310	4,986,596	634,714				
Changes in fund balances Fund balance, beginning of year	(265,952) 592,634	(425,588) 592,634	(159,636)	(169,720) 6,839,168	(116,486) 6,839,168	53,234				
Fund balance, end of year	\$ 326,682	\$ 167,046	\$ (159,636)	\$ 6,669,448	\$ 6,722,682	\$ 53,234				

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – MUNICIPAL SERVICE TAXING UNITS (CONTINUED)

YEAR ENDED SEPTEMBER 30, 2022

				nal Drive Im	-		Totalo						
	Budget			cipal Service Taxin  Actual		Variance- Positive (Negative)		Budget		Totals  Actual		Variance- Positive (Negative)	
Revenues:													
Municipal service taxing units Charges for services	\$	178,693 -	\$	134,230 -	\$	(44,463)	\$	7,584,662 405,850	\$	6,365,330 720,754	\$	(1,219,332) 314,904	
Special event revenue		-		-		-		-		-		-	
Interest income		60		25		(35)		600		509		(91)	
Total Revenues		178,753		134,255		(44,498)		7,991,112		7,086,593		(904,519)	
Expenditures:													
Current:													
Transportation services		-		-		-		4,419,716		3,926,316		493,400	
General government		159,548		152,417		7,131		1,413,720		1,195,235		218,485	
Public safety		-		-		-		1,898,243		1,754,114		144,129	
Planning and development		12,500		10,100		2,400		611,400		605,844		5,556	
Capital outlay		-		-		-		77,000		54,465		22,535	
Debt service				-						120,956		(120,956)	
Total Expenditures		172,048		162,517		9,531		8,420,079		7,656,930		763,149	
Changes in fund balances		6,705		(28,262)		(34,967)		(428,967)		(570,337)		(141,370)	
Fund balance, beginning of year		56,118		56,118				7,487,920		7,487,920			
Fund balance, end of year	\$	62,823	\$	27,856	\$	(34,967)	\$	7,058,953	\$	6,917,583	\$	(141,370)	





# Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Advisory and Governing Board International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District Orlando, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District"), a component unit of Orange County, Florida, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated February 1, 2023.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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## **Purpose of this Report**

Cherry Bekaert LLP

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Orlando, Florida

February 1, 2023



## **Independent Auditor's Management Letter**

To the Advisory and Governing Board International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District Orlando, Florida

### **Report of the Financial Statements**

We have audited the financial statements of the International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District (the "District"), as of and for the year ended September 30, 2022, and have issued our report thereon dated February 1, 2023.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Report of Independent Accountant on Compliance with Local Government Investment Policies. Disclosures in those reports, which are dated February 1, 2023, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No findings or recommendations were made in the preceding annual financial audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Such disclosure is included in the notes to the financial statements. There were no component units related to the entity.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, the results of our tests did not indicate the District met any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

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Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Specific Information**

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the District provided the following information (unaudited):

- The total number of District employees compensated in the last pay period of the District's fiscal year as 12.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the District's fiscal year as 3.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$838,413.
- d. All compensation earned or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$112,742.
- e. Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project, as zero.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the District amends a final adopted budget under Section 159.016(6), Florida Statutes, as zero. There were no budget amendments during the fiscal year.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the District provided the following information (unaudited):

- a. The mileage rate or rates imposed by the District as 0.2334 mill within the District MSTU, 0.7523 mills within the Bus Service MSTU and 0.1601 mill within the North I-Drive MSTU.
- b. The total amount of ad valorem taxes collected by or on behalf of the District was \$7,497,192.
- c. The total amount of outstanding bonds issued by the District and the terms of such bonds as zero.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Cherry Bekaert LLP

The purpose of this management letter is to communicate certain matters prescribed by Chapter 10.550, Rules of the Auditor General. Accordingly, this management letter is not suitable for any other purpose.

Orlando, Florida February 1, 2023



### Report of Independent Accountant on Compliance With Local Government Investment Policies

To the Advisory and Governing Board International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District Orlando, Florida

We have examined International Drive Master Transit and Improvement District d/b/a International Drive Business Improvement District's (the "District") compliance with the local government investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2022. Management of the District is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the District's compliance with the specified requirements.

The purpose of this report is to comply with the audit requirements of Section 218.415, Florida Statutes, and Rules of the Auditor General.

In our opinion, the District complied, in all material respects, with the local investment policy requirements of Section 218.415, Florida Statutes, during the year ended September 30, 2022.

Orlando, Florida February 1, 2023

Cherry Bekaert LLP

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