

**ISLE OF PALMS
SPECIAL DISTRICT**

FINANCIAL STATEMENTS

For the Year Ended June 30, 2022

ISLE OF PALMS SPECIAL DISTRICT

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INDEPENDENT AUDITORS' REPORT

The Board of District Supervisors
Isle of Palms Special District
Jacksonville, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities of Isle of Palms Special District (the "District") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of the District as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4–7 and 14 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's

responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 8, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance

Magers & Associates, LLC

Magers & Associates, LLC

Orange Park, FL

March 8, 2023

**MANAGEMENT'S DISCUSSION
AND ANALYSIS**

Isle of Palms Special District
Management's Discussion and Analysis
June 30, 2022

We offer readers of the Isle of Palms Special District's (the District) financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2022.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Government Accounting Standards Board (GASB) in their Statement No. 34 *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* issued June 1999. The format of this MD&A usually provides certain comparative information between the current year and prior year, which is required to be presented in the MD&A and is presented in the Financial Highlights.

Financial Highlights

Our financial statements provide these insights into the results of this year's operation:

- The District's was established by Ordinance of the City Council of the City of Jacksonville, Duval County, Florida for the limited purpose of maintaining the system of canals known as the North Isle of Palms, Central Isle of Palms and the South Isle of Palms. The District collects special assessments from property owners in the taxing district to accomplish its goals.
- The District worked with the Harbor Waterways Special District (HWSD) to assist it to purchase a spoil site and then entered into a License Agreement with HWSD under which the District is licensed to deposit up to 300,000 yd. of spoil material into the site. The total cost to secure this license is \$1,187,500, half of which was paid in fiscal year 2020. One-third of the remainder was paid in December 2020 and another one-third in December of 2021. The remaining installment was due and paid in December 2022. This License Agreement allows the District to deposit spoil at a cost of approximately \$4 per cubic yard which is substantially below prevailing spoil disposal prices. However, use of the full 300,000 yd. must be completed by 2030 or the license expires.
- At June 30, 2022, the District's statement of net position reported an ending net position balance of \$35,949, a decrease of \$1,675,574 from the prior year. The District collected \$498,000 in Special Assessment Revenues from property owners in the District during the fiscal year. Discount and fees related to special assessments were \$35,051.
- The District had \$2,506,324 in expenses during the year.
- The District's governmental fund balance was \$1,295,072. Reconciling items between fund balances of the District and net unrestricted assets all related to bond proceeds and payments throughout the year.

Isle of Palms Special District
Management's Discussion and Analysis
June 30, 2022

Overview of the Financial Statements

The discussion and analysis is intended to serve as an introduction to the District's financial statements, which include a combined governmental fund and a government-wide statement, as well as notes to the financial statements. There is additional supplementary information following these financial statements, which may be of interest to the reader.

The statement of Governmental Fund Balance Sheet/Statement of Net Position is designed to provide you with the financial position of the District and is similar to private-sector financial statements. The statements include a Statement of Net Position and a Statement of Activities.

The statement of Governmental Fund Balance Sheet/Statement of Net Position, general fund column shows the District's near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirement.

Government-wide financial statements – Analysis Statement of Net Position

The Statement of Net Position column shows the District's assets less its liabilities at June 30, 2022. The difference between these assets and liabilities is reported as net position. Changes in net position over time may be helpful in indicating an improving or deteriorating financial position. All of the District's net position is unrestricted at June 30, 2022.

	Governmental Activities	
	2022	2021
Assets:		
Current and other assets	\$ 1,802,420	\$ 1,716,967
Total assets	\$ 1,802,420	\$ 1,716,967
Liabilities		
Other liabilities	1,766,471	\$ 5,444
Total liabilities	1,766,471	5,444
Net assets:		
Unrestricted	35,949	1,711,523
Total net assets	35,949	1,711,523
Total liabilities and net assets	\$ 1,802,420	\$ 1,716,967

Isle of Palms Special District
Management's Discussion and Analysis
June 30, 2022

Isle of Palms Special District's – Analysis of Statement of Activities

	Governmental Activities	
	2022	2021
Revenues		
Special Assessments Revenues	\$ 498,000	\$ 498,000
City of Jacksonville Match Revenue	332,234	-
Miscellaneous	516	435
Total revenues	830,750	498,435
Program Expenses		
Engineering and Surveying Fees	76,872	59,973
Dredging	2,111,866	385,557
Spoil Site License	233,590	139,226
General and Administrative and Other	83,996	72,181
Total expenses	2,506,324	656,937
Change in net assets	(1,675,574)	(158,502)
Net assets - beginning	1,711,523	1,870,025
Net assets - ending	\$ 35,949	\$ 1,711,523

Governmental activities decreased the District's net position by \$1,517,072 and cash and other assets increased by \$85,453 since the beginning of the fiscal year. The main reason for the decrease in governmental activities was that the District spent accumulated funds on budgeted dredging expenses.

The final budgeted revenue was the same as than the original budgeted revenue. Actual revenue was \$1,121,950 less than the final budget. This was mainly due to bond proceeds being less than anticipated (there was not a need to draw as much money due to dredging expense also being less than budgeted).

Because the focus of governmental funds, general fund column, is narrower than that of the government-wide financial statement, net position column, it is useful to compare the information presented for governmental activities in the general fund with governmental information presented for governmental activities in the government-wide, column Statement of Net Position.

The Statement of Activities column presents information showing how the net position changed during the fiscal year.

Isle of Palms Special District
Management's Discussion and Analysis
June 30, 2022

The statement presents all underlying events, which give rise to the change, regardless of the timing of the related cash flows. The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the combined governmental fund and government-wide statements

Governmental Funds

The District's revenues and other financing sources increased by approximately \$332,000 during the fiscal year. This was primarily due to a receipt of new matching funds from the City of Jacksonville.

Budgetary Highlights

Budget to actual statements are provided in the financial statements. The budget to actual statement for the General Fund shows that expenditures were under appropriations by \$2,144,000.

This is related to a combination of factors. The main factor is that the District did not spend allocated funds from the reserve for dredging. Another factor is that the District over-budgeted dredging expense and dredging loan payments.

Contacting the District

This financial report is designed to provide a general overview of the District's finances and to show the District's accountability for the management of the financial resources of the District. If you have any questions about this report or need additional financial information, you can contact the Board of Supervisors for the Isle of Palms Special District through email at its website at <http://www.isleofpalmsjax.com/index.html>.

FINANCIAL STATEMENTS

Isle of Palms Special District
Governmental Fund Balance Sheet/Statement of Net Position
June 30, 2022

	General Fund	Adjustments	Statement of Net Position
ASSETS			
Cash	\$ 901,138	\$ -	\$ 901,138
Due from COJ	182,669	-	182,669
Prepaid	1,068	-	1,068
Prepaid spoilage site fee	616,768	-	616,768
Total Assets	1,701,643	-	1,701,643
DEFERRED OUTFLOWS OF RESOURCES			
Bond issuance costs	-	100,777	100,777
LIABILITIES			
Accounts payable	406,571	-	406,571
Noncurrent liabilities:			
Due within one year:			
Bonds payable	-	220,000	220,000
Due in more than one year:			
Bonds payable	-	1,139,900	1,139,900
Total Liabilities	406,571	1,359,900	1,766,471
FUND BALANCE			
Nonspendable	617,836	(617,836)	-
Unassigned	677,236	(677,236)	-
Total Fund Balance	1,295,072	(1,295,072)	-
Total Liabilities and Fund Balance	\$ 1,701,643		
NET POSITION			
Unrestricted		35,949	35,949
Total Net Position		\$ 35,949	\$ 35,949

The accompanying notes are an integral part of these financial statements.

Isle of Palms Special District
Statement of Governmental Fund Revenues, Expenditures, and
Changes in Fund Balance/Statement of Activities
For the year ended June 30, 2022

	General Fund	Adjustments	Statement of Activities
REVENUES:			
Special Assessment Revenue	\$ 498,000	\$ -	\$ 498,000
City of Jacksonville Match Revenue	332,234	-	332,234
Miscellaneous Revenue	516	-	516
	830,750	-	830,750
EXPENDITURES:			
Current Operating Expenses:			
Audit and Accounting Fees	5,500	-	5,500
Debt Service:			
Bond Issuance Costs	110,200	(100,777)	9,423
Interest Expense	12,910	-	12,910
Principal Payments on Bond	185,000	(185,000)	-
Discount and Fees	35,051	-	35,051
Dredging Expense	2,111,866	-	2,111,866
Engineering Fees	76,872	-	76,872
Insurance Expense	5,580	-	5,580
Legal Service	13,047	-	13,047
Spoil Site License	233,590	-	233,590
Other Expense	2,485	-	2,485
TOTAL EXPENDITURES	2,792,101	(285,777)	2,506,324
 EXCESS OF REVENUE OVER EXPENDITURES	 (1,961,351)	 285,777	 (1,675,574)
 OTHER FINANCING SOURCES AND (USES)			
Issuance of Debt	1,544,900	(1,544,900)	-
 NET CHANGE IN FUND BALANCE	 (416,451)	 (1,259,123)	 (1,675,574)
 FUND BALANCE/NET POSITION			
Beginning of Year	1,711,523	-	1,711,523
End of Year	\$ 1,295,072	\$ (1,259,123)	\$ 35,949

The accompanying notes are an integral part of these financial statements.

Isle of Palms Special District
Notes to Financial Statements
June 30, 2022

NOTE 1 Summary of Significant Accounting Policies

The accounting policies of Isle of Palms Special District (the “District”) conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies of the District.

Reporting Entity

The District is a dependent special district created by the City Council under ordinance 2011-724-E of the City of Jacksonville, Duval County, Florida pursuant to Section 189.4041 for the limited purpose of continuing maintenance of the system of canals known as North Isle of Palms, Central Isle of Palms and the South Isle of Palms. It is composed of five members (supervisors) residing within the District who are qualified electors of the State of Florida.

The accompanying financial statements include all funds, agencies and boards that are controlled by, or are dependent on, the District.

Governmental Accounting Standards Board (GASB) Statement Number 14, “Financial Reporting Entity”, as amended, requires the financial statements of the District (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the officials of the primary government are financially accountable. Based on the criteria established in GASB Statement Number 14, there are no component units required to be included in the District’s financial statements. The District also did not participate in any joint ventures during the 2020-2021 fiscal year.

Basic Financial Statements

The District is engaged in a single governmental program and administers only one fund, the General Fund. It has taken the option of presenting combined fund financial statements and government-wide statements using a columnar format that reconciles fund financial data to government-wide data in a separate column.

The Statements of Net Position and Governmental Fund Balance Sheet reports the District’s financial position as of the end of the fiscal year for both the General Fund and the governmental activities.

The Statement of Activities and Governmental Fund Revenues, Expenditures and Change in Fund Balances reports changes in financial position of the General Fund and the governmental activities, and the degree to which functional expenses are offset by program revenues for the governmental activities.

NOTE 1 Summary of Significant Accounting Policies (cont.)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The financial statements of the District are prepared in accordance with generally accepted accounting principles (GAAP). The District's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The District's governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to pay current liabilities. Expenditures are recorded when the related fund liability is incurred.

Net Position

Net position represents the difference between assets and liabilities reported for the governmental activities. Net position is reported as restricted when there are externally imposed restrictions or restrictions imposed by enabling legislation. Unrestricted net position is net position that does not meet the definition of the classification previously described. At June 30, 2022, the District had no restricted net position.

Fund Types and Major Funds

Governmental Funds

General Fund – The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

Budgets and Budgetary Accounting

The District prepares a budget for its General Fund - Statement of Revenues and Expenditures on a consistent basis, which does not differ materially from generally accepted accounting principles. The budget and amendments are approved by the District.

Use of Estimates

Management used estimates and assumptions in preparing financials statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities and the reported revenues and expenses. Actual results could differ from those estimates.

NOTE 2 Cash

All cash resources of the District are entirely covered by Federal Depository Insurance or by collateral pursuant to the Florida Security for Public Deposits Act (Florida Statutes Chapter 280).

NOTE 3 Prepaid Spoilage Site Fee

On March 24, 2020, the District entered into a license agreement with Harbour Waterway Special District (HWSD) in the amount of \$1,187,500, permitting the deposit of 300,000 cubic yards of dredging material onto HWSD's spoilage site. The District paid \$593,750 (50%) at the date of closing, the other half to be paid in three equal payments on December 31st of each year. The District deposited approximately 94,000 cubic yards onto the spoilage site by the end of the 2021/2022 fiscal year or approximately 31% of the permitted deposit. The District amortized approximately 31% of the \$1,187,500 license agreement from 2020 to 2022, with approximately 20% amortized in the 2021/2022 FY, or \$233,588.

NOTE 4 Bond Payable

Series 2021

In July 2021, the District issued \$3,300,000 of Special Assessment Bonds, Series 2021 consisting of \$250,000 Term Bonds due on April 1, 2032 with a fixed interest rate of 3.21%. The Bonds were issued to finance dredging for the benefit of the District. Interest is to be paid semiannually on April 1st and October 1st. Principal on the Bonds is to be paid serially commencing April 2022 through April 2032. The Series 2021 Bonds are subject to redemption at the option of the District prior to their maturity. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Bond Indenture. This occurred during the current fiscal year as the District used excess revenues to prepay \$185,000 of the Bonds. The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at June 30, 2022.

NOTE 4 Bond Payable (Continued)

Long-term debt activity changes in long-term liability activity for the fiscal year ended June 30, 2022 were as follows:

	Governmental Activities:				
	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<u>Government activities</u>					
Series 2021	-	1,544,900	(185,000)	1,359,900	220,000

At June 30, 2022, the scheduled debt service requirements on the long-term debt were as follows:

Year ending June 30:	Governmental Activities:		
	Principal	Interest	Total
2023	160,000	60,000	220,000
2024	175,000	55,000	230,000
2025	180,000	50,000	230,000
2026	200,000	45,000	245,000
2027	211,000	39,000	250,000
2028	228,000	32,000	260,000
2029	239,000	26,000	265,000
2030	255,000	20,000	275,000
2031	270,000	15,000	285,000
2032	288,000	7,000	295,000

Interest expense for the year was \$12,571.

Bond issuance costs of \$110,200 were paid at the start of the bond and shall be amortized over the life of the bond. Amortization expense was \$9,423 as of June 30, 2022.

NOTE 5 Special Assessments

The Duval County Tax Collector bills and collects special assessments for the District as well as property taxes for all of Duval County, Florida. Special assessments are recognized when levied, to the extent that they result in current receivables. At June 30, 2022, there was no special assessment taxes receivable by the District.

Real property taxes, special assessment taxes, and tangible personal property taxes are assessed by the Duval County Property Appraiser according to just values on January 1st of each year. Taxes, including special assessments are due and payable on November 1st of each year or as soon thereafter as the assessment roll comes into the hands of the Duval County Tax Collector. Taxes and special assessments on real property may be prepaid in four quarterly installments

beginning no later than June 30th of the year in which assessed. Taxes, including special assessments, become delinquent on April 1st following the year in which assessed.

Delinquent taxes and special assessments are subject to collection through the sale of tax certificates on real property and the issuance of warrants for seizure and sale of tangible personal property. If there is no sale of tax certificates, a certificate is issued in the name of the County.

NOTE 6 Risk Management

The District is exposed to various risks of loss including general liability, property, and officials' liability. To manage its risks, the District has commercial insurance and participates in the Florida Municipal Insurance Trust (the "Trust") administered by the Florida League of Cities. The district pays an annual premium to the Trust for its coverage. The premiums are designed to fund the liability risks assumed by the Trust and are based on certain actual exposures of each member.

NOTE 7 Subsequent Events

Subsequent events have been evaluated through March 8, 2023, the date the financial statements were available to be issued.

The District retained Brance Diversified, Inc. (BDI) to dredge the canals under the District's control. During the June 30, 2022 fiscal year, the District and BDI had disagreements over contractual obligations and changing economic circumstances. The dispute was finally resolved in October of 2022 by an Agreement of the parties. BDI is currently dredging to complete the contract.

REQUIRED SUPPLEMENTARY INFORMATION

Isle of Palms Special District
Statement of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual - General Fund
For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance Over (Under)
REVENUES:				
Special Assessment Revenue	\$ 497,000	\$ 497,000	\$ 498,000	\$ 1,000
City of Jacksonville Match Revenue	-	-	332,234	332,234
Miscellaneous Revenue	600	600	516	(84)
	<u>497,600</u>	<u>497,600</u>	<u>830,750</u>	<u>333,150</u>
EXPENDITURES:				
Current Operating Expenses:				
Advertising	500	500	-	(500)
Audit and Accounting Fees	5,500	5,500	5,500	-
Discount and Fees	32,600	32,600	35,051	2,451
Dredging Expense and Spoil Site	4,198,000	4,198,000	2,345,456	(1,852,544)
Engineering and Surveying Fees	80,000	80,000	76,872	(3,128)
Dredging Loan Payments and Cost of Loan	400,000	400,000	295,200	(104,800)
Insurance Expense	7,500	7,500	5,580	(1,920)
Interest Expense	-	-	12,910	12,910
Legal Service	10,000	10,000	13,047	3,047
Office Supplies	500	500	-	(500)
Other Expense	1,000	1,000	974	(26)
Postage	750	750	245	(505)
Website fees	2,500	2,500	1,266	(1,234)
Reserve for Dredging	197,600	197,600	-	(197,600)
	<u>4,936,450</u>	<u>4,936,450</u>	<u>2,792,101</u>	<u>(2,144,349)</u>
EXCESS OF REVENUE OVER EXPENDITURES	(4,438,850)	(4,438,850)	(1,961,351)	2,477,499
OTHER FINANCING SOURCES AND (USES):				
Issuance of Debt	3,000,000	3,000,000	1,544,900	(1,455,100)
	<u>(1,438,850)</u>	<u>(1,438,850)</u>	<u>(416,451)</u>	<u>1,022,399</u>
NET CHANGE IN FUND BALANCE	<u>(1,438,850)</u>	<u>(1,438,850)</u>	<u>(416,451)</u>	<u>1,022,399</u>
FUND BALANCE - Beginning of Year	<u>1,711,523</u>	<u>1,711,523</u>	<u>1,711,523</u>	<u>-</u>
FUND BALANCE - End of Year	<u>\$ 272,673</u>	<u>\$ 272,673</u>	<u>\$ 1,295,072</u>	<u>\$ 1,022,399</u>

AUDITOR GENERAL REQUIREMENTS



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INDEPENDENT AUDITORS' MANAGEMENT LETTER

The Board of District Supervisors
Isle of Palms Special District
Jacksonville, Florida

Report on the Financial Statements

We have audited the financial statements of the Isle of Palms Special District (The "District"), Florida, as of and for the fiscal year ended June 30, 2022, and have issued our report thereon dated March 8, 2023.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report(s) on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 8, 2023, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations made in the preceding financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The District is a special district created by the City Council under ordinance 2011-724-E of the City of Jacksonville, Duval County, Florida pursuant to Section 189.4041 for the limited purpose of continuing maintenance of the system of canals known as North Isle of Palms, Central Isle of Palms and the South Isle of Palms in Duval County, Florida. It is composed of five members (supervisors) residing within the District who are qualified electors of the State of Florida.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Specific Information

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the District reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as \$0.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as 10.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$0.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$2,506,324.
- e. Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as \$2,345,456 all related to dredging expenses and the license for usage of a spoil site.

Purpose	Cost
Dredging	\$ 2,111,866
Amortization of prepaid spoil site license fee	233,590
Total	<u>\$ 2,345,456</u>

- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as shown on the *Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - General Fund* on page 13 of the Financial Statements

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of District Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Magers & Associates, LLC

Magers & Associates, LLC
Orange Park, FL
March 8, 2023

**ADDITIONAL ELEMENTS REQUIRED BY
GOVERNMENT AUDITING STANDARDS**



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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

The Board of District Supervisors
Isle of Palms Special District
Jacksonville, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Isle of Palms Special District (the "District"); as of and for the year ended June 30, 2022, and the related notes to the financial statements and have issued our report thereon dated March 8, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Magers & Associates, LLC
Magers & Associates, LLC
Orange Park, FL
March 8, 2023