

# 2022

Marion County Law Library

Financial Statements,  
Independent Auditor's Report, and  
Supplemental Information

September 30, 2022

**MARION COUNTY LAW LIBRARY**

**FINANCIAL STATEMENTS,  
INDEPENDENT AUDITOR’S REPORT,  
AND SUPPLEMENTAL INFORMATION**

**AS OF AND FOR THE YEAR ENDED  
SEPTEMBER 30, 2022**

**TABLE OF CONTENTS**

<b>Independent Auditor’s Report</b> .....	1-3
<b>Management’s Discussion and Analysis</b> .....	4-6
<b>Basic Financial Statements</b>	
Statement of Net Position and Governmental Funds Balance Sheet.....	7
Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balance.....	8
Statement of Budgetary Comparison - General Fund .....	9
Notes to Financial Statements.....	10-14
<b>Additional Elements Required by the <i>Rules of the Auditor General</i> and <i>Government Auditing Standards</i></b>	
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	15-16
Independent Accountant’s Report on Compliance with Section 218.415, Florida Statutes .....	17
Management Letter.....	18-20
Schedule of Findings.....	21-22
Management Response.....	23-24

## INDEPENDENT AUDITOR'S REPORT

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities and the major fund of the Marion County Law Library (the Library), a component unit of Marion County, Florida, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Library as of September 30, 2022, and the respective changes in the financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audit contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Library and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Substantial Doubt About the Library's Ability to Continue as Going Concern**

The accompanying financial statements have been prepared assuming that the Library will continue as a going concern. As described in Note 8 of the financial statements, Senate Bill 4-C was passed in 2022, which calls for the dissolution of any independent special districts enacted prior to 1968. The Library was established in 1951 and is one of the special districts impacted by the approval of this bill. The dissolution of the affected districts occurred on June 1, 2023. Management's evaluation of the events and conditions and management's plans regarding these matters are also described in Note 8. The financial statements do not include any adjustments that might result from the outcome of this uncertainty. Our opinion was not modified with respect to this matter.

#### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland | Tampa

purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants  
An Independent Member of the BDO Alliance USA

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

## INDEPENDENT AUDITOR'S REPORT

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period of time.

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

### INDEPENDENT AUDITOR'S REPORT

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 19, 2023, on our consideration of the Library's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.

Purvis Gray

July 19, 2023  
Ocala, Florida

**MARION COUNTY LAW LIBRARY**  
**Management's Discussion and Analysis**  
**September 30, 2022**

The Marion County Law Library (the Library) management discussion and analysis presents an overview of the Library's financial activities for the fiscal year ended September 30, 2022. Please read it in conjunction with the Library's financial statements.

**Financial Highlights**

- The assets of the Library exceeded its liabilities at the close of fiscal year 2022 by \$301,227, of which \$205,714 (unrestricted net position) may be used to meet the Library's obligations to the citizens of Marion County.
- During fiscal year 2022, the Library's revenue decreased by 5.32%, while expenditures increased by 4.25% from the prior fiscal year.
- During fiscal year 2022, governmental funds revenues exceeded governmental funds expenditures by \$21,266.
- During fiscal year 2022, capital assets increased by \$26,556 for purchases of legal publications, and decreased by \$29,327 for depreciation.
- During fiscal year 2022, judgement and fine revenues of the courts decreased 8.16%, and charges for services increased 426.84%, resulting in an overall decrease of revenues of approximately 5.32%.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Library's basic financial statements. The Library's basic financial statements consist of combined fund financial statements and government-wide statements and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

The government-wide financial statements that consist of the following two statements are designed to provide readers with a broad overview of the Library's finances:

- The Statement of Net Position presents information on all of the Library's assets and liabilities with the difference reported as net position and is a good indicator of the Library's financial condition. The largest portion of assets is invested in legal publications and is used to serve the citizens of this county. The balance of assets is unrestricted and may be used to meet the Library's obligations.
- The Statement of Activities presents information showing how the Library's net position changed during fiscal year 2022. All changes in net position are reported as soon as the underlying event, giving rise to the change, occurs regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal years (e.g., uncollected copy machine revenue and books and supplements received, but not paid for).

**MARION COUNTY LAW LIBRARY**  
**Management's Discussion and Analysis**  
**September 30, 2022**

**Condensed Financial Statements**

**Net Position**

	<b>September 30, 2022</b>	<b>September 30, 2021</b>
Current Assets	\$ 210,888	\$ 191,527
Capital Assets, Net	95,513	98,284
<b>Total Assets</b>	<b>306,401</b>	<b>289,811</b>
Current Liabilities	5,174	7,079
<b>Total Liabilities</b>	<b>5,174</b>	<b>7,079</b>
<b>Net Position</b>		
Investment in Capital Assets	95,513	98,284
Unrestricted	205,714	184,448
<b>Total Net Position</b>	<b>\$ 301,227</b>	<b>\$ 282,732</b>

**Change in Net Position  
For the Year Ended September 30,**

	<b>2022</b>	<b>2021</b>
Revenues	\$ 139,652	\$ 147,502
Expenditures	121,157	121,850
<b>Change in Net Position</b>	<b>18,495</b>	<b>25,652</b>
<b>Net Position, Beginning of Year</b>	<b>282,732</b>	<b>257,080</b>
<b>Net Position, End of Year</b>	<b>\$ 301,227</b>	<b>\$ 282,732</b>

The combined fund financial statements and government-wide financial statements can be found on pages 7-8 of this report.

**Governmental Funds**

The general fund is the Library's primary operating account. All revenues and expenditures are accounted for in the fund. The focus of the fund is to provide information on *near-term* inflows, outflows, and balances of spendable resources.

**Budgetary Comparison**

The Library adopts an annual budget for its general fund. Budgetary comparison statements are presented as part of the Library's basic financial statements to demonstrate budgetary compliance. There was an approved budget for the 2022 fiscal year.

**Notes to the Financial Statements**

The notes to the financial statements are essential in understanding the data provided in the financial statements. The notes can be found on pages 10-14.

**MARION COUNTY LAW LIBRARY**  
**Management's Discussion and Analysis**  
**September 30, 2022**

**Request for Information**

This financial report is designed to provide a general overview of the Library's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed as follows:

Victoria Shutt  
Librarian  
Marion County Law Library  
110 Northwest 1st Avenue  
Ocala, Florida 34475



## **BASIC FINANCIAL STATEMENTS**

**MARION COUNTY LAW LIBRARY**  
**STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET**  
**SEPTEMBER 30, 2022**

	<u>General Fund</u>	<u>Adjustments (Note 2)</u>	<u>Statement of Net Position</u>
<b>Assets</b>			
Cash	\$ 90,868	\$ -	\$ 90,868
Certificates of Deposit	109,180	-	109,180
Accounts Receivable:			
Due From Other Governmental Units	10,488	-	10,488
Copy Machine Use	352	-	352
Other Receivables	-	-	-
Capital Assets:			
Publications	-	1,282,789	1,282,789
Office Equipment	-	21,126	21,126
(Accumulated Depreciation)	-	(1,208,402)	(1,208,402)
<b>Total Assets</b>	<u>210,888</u>	<u>95,513</u>	<u>306,401</u>
<b>Liabilities</b>			
Accounts Payable	3,981	-	3,981
Payroll Taxes Payable	699	-	699
Unearned Revenue	494	-	494
<b>Total Liabilities</b>	<u>5,174</u>	<u>-</u>	<u>5,174</u>
<b>Fund Balance</b>			
Unassigned	205,714	(205,714)	-
<b>Total Fund Balance</b>	<u>205,714</u>	<u>(205,714)</u>	<u>-</u>
<b>Total Liabilities and Fund Balance</b>	<u>\$ 210,888</u>	<u>\$ (205,714)</u>	<u>\$ 5,174</u>
<b>Net Position</b>			
Investment in Capital Assets		\$ 95,513	\$ 95,513
Unrestricted		205,714	205,714
<b>Total Net Position</b>		<u>\$ 301,227</u>	<u>\$ 301,227</u>

See accompanying notes.

**MARION COUNTY LAW LIBRARY**  
**STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<u>General Fund</u>	<u>Adjustments (Note 2)</u>	<u>Statement of Activities</u>
<b>Revenues</b>			
Charges for Services	\$ 5,142	\$ -	\$ 5,142
Filing and Traffic Fees	133,232	-	133,232
Investment Income	1,110	-	1,110
Other Income	168	-	168
<b>Total Revenues</b>	<u>139,652</u>	<u>-</u>	<u>139,652</u>
<b>Expenditures</b>			
Current:			
Salaries and Fringe Benefits	50,764	-	50,764
Periodicals	9,940	-	9,940
Professional Fees	6,000	-	6,000
Copy Expenditures and Supplies	2,953	-	2,953
Office Expenditures and Supplies	1,581	-	1,581
Insurance	5,601	-	5,601
Miscellaneous	279	-	279
Research Materials	18,373	-	18,373
Depreciation	-	29,327	29,327
Capital Outlay	22,895	(26,556)	(3,661)
<b>Total Expenditures</b>	<u>118,386</u>	<u>2,771</u>	<u>121,157</u>
<b>Net Revenue (Expenditure)</b>	21,266	(21,266)	-
<b>Changes in Net Position</b>	-	18,495	18,495
<b>Fund Balance/Net Position, Beginning of Year</b>	<u>184,448</u>	<u>98,284</u>	<u>282,732</u>
<b>Fund Balance/Net Position, End of Year</b>	<u>\$ 205,714</u>	<u>\$ 95,513</u>	<u>\$ 301,227</u>

See accompanying notes.

**MARION COUNTY LAW LIBRARY**  
**STATEMENT OF BUDGETARY COMPARISON - GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<b>Budget</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>Revenues</b>			
Charges for Services	\$ -	\$ 5,142	\$ 5,142
Filing and Traffic Fees	-	133,232	133,232
Investment Income	-	1,110	1,110
Other Income	-	168	168
<b>Total Revenues</b>	-	139,652	139,652
<b>Expenditures</b>			
Current:			
Salaries and Fringe Benefits	-	50,764	(50,764)
Periodicals	-	9,940	(9,940)
Professional Fees	-	6,000	(6,000)
Copy Expenditures and Supplies	-	2,953	(2,953)
Office Expenditures and Supplies	-	1,581	(1,581)
Insurance	-	5,601	(5,601)
Miscellaneous	-	279	(279)
Research Materials	-	18,373	(18,373)
Capital Outlay	-	22,895	(22,895)
<b>(Total Expenditures)</b>	-	(118,386)	(118,386)
<b>Net Revenue (Expenditure)</b>	\$ -	21,266	\$ 21,266
<b>Fund Balance/Net Position, Beginning of Year</b>		184,448	
<b>Fund Balance/Net Position, End of Year</b>		\$ 205,714	

See accompanying notes.

**MARION COUNTY LAW LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**Note 1 - Summary of Significant Accounting Policies**

**Reporting Entity**

The Marion County Law Library (the Library) was created by Chapter 57-730 of the Florida State Law for the purpose of maintaining a law library for use of the Courts, members of the Bar, and the general public. The Library is governed by a Board of Trustees consisting of three electors of Marion County (the County) to be designated by and serve at the pleasure of the Senior Circuit Judge residing in the County.

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the Library (the primary government unit) and its component units. There were no entities that required inclusion as a component unit within the Library's financial statements. Additionally, there were no entities for which there were positive responses to specific criteria used for establishing oversight responsibility that were excluded from the Library's financial statements.

The Library is a special-purpose government. The Library is a legally separate entity and is a component unit of the County.

**Basis of Presentation**

The basic financial statements have been prepared in conformity with the accounting principles and reporting guidelines established by the Governmental Accounting Standards Board. Special-purpose governments engaged in a single governmental program may combine the fund financial statements and the government-wide statements using a columnar format that reconciles individual line items of fund financial data to government-wide data in a separate column on the face of the financial statements rather than at the bottom of the statements or in an accompanying schedule.

The Library uses the following major governmental fund type:

***The General Fund***—This fund is the Library's primary operating fund. It is used to account for all revenues and expenditures applicable to the general operations of the Library. The fund is additionally charged with all costs of operations for which a separate fund has not been established.

**Basis of Accounting and Measurement Focus**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured, such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the

**MARION COUNTY LAW LIBRARY**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

Library considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

Charges for services, filing and traffic fees, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period.

**Fund Balances**

The fund balances of the Library's governmental funds are classified as follows:

**Non-Spendable**—Amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

**Restricted**—Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed**—Amounts that can be used only for specific purposes determined by a formal action of the Senior Circuit Judge and Board of Trustees. The Senior Circuit Judge and Board of Trustees are the highest level of decision-making authority for the Library. Commitments may be established, modified, or rescinded only through resolutions approved by the Senior Circuit Judge and Board of Trustees.

**Assigned**—Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the Library's procedures, only the Senior Circuit Judge or the Board of Trustees may assign amounts for specific purposes.

**Unassigned**—All other spendable amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Library considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Library considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Senior Circuit Judge and Board of Trustees has provided otherwise in its commitment or assignment actions.

**Publications and Office Equipment**

Publications and office equipment are recorded as expenditures in governmental funds. Publications and office equipment acquired are recorded at cost. Donated equipment is recorded at fair value on the date received. For financial statement presentation, depreciation has been recorded using the straight-line method in the Statement of Activities on the publications and office equipment over their estimated useful lives of 8 and 5 years, respectively (see Note 4).

**MARION COUNTY LAW LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**Unearned Revenue**

Unearned revenue represents cash amounts paid in advance by library users for copy machine use.

**Budgetary Requirements**

Each year a budget, on a basis consistent with generally accepted accounting principles, is adopted by the Library's Board of Trustees. The revisions of the total operating budget require the approval of the Board of Trustees. There was no budget adopted for the year ended September 30, 2022.

**Annual and Sick Leave**

The Library employees are entitled to certain annual and sick leave absences based on their length of employment. These annual and sick leave absences do not vest and are limited as to the amount of accumulation allowed and are recorded as expenditures when they are paid.

**Accounts Receivable**

Receivables are recorded by the Library for funds to be received from various sources. An allowance for uncollectible receivables has not been recorded, as all amounts are deemed collectible.

**Deposits with Financial Institutions**

A checking account and four certificates of deposit are held at banks that are certified as Qualified Public Depositories under the *Florida Public Deposit Act*. Therefore, the Library's total bank balances on deposit are entirely insured or collateralized by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.

**Accounting Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Fair Value of Financial Instruments**

Unless otherwise indicated, the fair value of all reported asset and liabilities which represent financial instruments approximate the carrying value of such amounts.

**Note 2 - Explanation of Differences Between the Government-Wide Financial Statements and the Governmental Fund Financial Statements**

When capital assets (publications and office equipment) that are to be used in governmental activities are purchased, the costs of those assets are reported as expenditures in governmental funds. However, the Statement of Net Position includes those capital assets among the assets of the Library as a whole.

Cost of Capital Assets	\$ 1,303,915
(Accumulated Depreciation)	<u>(1,208,402)</u>
<b>Difference</b>	<u><u>\$ 95,513</u></u>

**MARION COUNTY LAW LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

In the Statement of Activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources expended, whereas net position decreases by the amount of depreciation expense charged for the year.

Capital Outlay	\$	26,556
Depreciation Expense		29,327
<b>Difference</b>	<b>\$</b>	<b>2,771</b>

**Note 3 - Certificated of Deposits**

The certificates of deposit bear interest of about 1.29% and have maturities ranging from 10 months to 34 months, with penalties for early withdrawal. Any penalties for early withdrawal would not have a material effect on the financial statements.

**Note 4 - Capital Assets**

Following is a summary of the activity of the Capital Assets:

	<b>Balance October 1, 2021</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance September 30, 2022</b>
Publications	\$ 1,256,233	\$ 26,556	\$ -	\$ 1,282,789
Office Equipment	21,126	-	-	21,126
Total Capital Assets	1,277,359	26,556	-	1,303,915
(Accumulated Depreciation)	(1,179,075)	(29,327)	-	(1,208,402)
<b>Capital Assets, Net</b>	<b>\$ 98,284</b>	<b>\$ (2,771)</b>	<b>\$ -</b>	<b>\$ 95,513</b>

**Note 5 - Pension**

The Library participated in a Simplified Employee Pension Plan (SEP) for its employees. Due to the decrease in revenues, the Library stopped contributions in fiscal year 2017. Any employee who had worked for the Library during no less than three of the immediately preceding five plan years, and who was at least 21 years of age, was eligible for participation in the SEP. All benefits and costs were funded and accrued on a current basis. The Library's contribution to the SEP is discretionary but was not to exceed the lesser of 25% of the employee's compensation or \$50,000. During the year ended September 30, 2022, contributions to the SEP plan were \$0 for covered employees.

**Note 6 - Economic Dependency**

The Library receives a substantial amount of its support from the County. A revision to the Florida Constitution shifted most of the judiciary funding from the County to the state level effective July 1, 2004. The Library has not received any funding from the state. The Library signed an agreement with the County effective July 1, 2004, to receive 25% of specific court costs collected by the County. The Marion County Board of County Commissioners adopted an ordinance on September 7, 2010, to provide additional revenue to the Library. Effective October 1, 2010, 10% of surcharges imposed for specific non-criminal traffic infractions are paid to the Library.



**MARION COUNTY LAW LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**Note 7 - Risk Management Program**

The Library participates in the Marion County Board of County Commissioners risk management program. The risk management program participants include all of the departments of the County and component units of the County. The risk management program is accounted for as an internal service fund of the County and includes coverage for workers' compensation claims, general property and casualty, and automobile liabilities. Payments to the fund are assessed based on past experience and actuarial determined estimates of claims reserves. The risk management program also manages medical insurance coverage, which is provided through commercial insurance.

The Library's payments to the risk management program are displayed on the financial statements as expenditures/expenses in the general fund. There have been no significant changes from the prior year and settlements have not exceeded coverage in any of the prior three years.

**Note 8 - Continuance of Operations**

Senate Bill 4-C was passed in 2022, calling for the dissolution of any independent special district enacted in Florida prior to 1968. The Library was established in 1951 and is one of the special districts impacted by the approval of this bill. The dissolution of the affected districts occurred on June 1, 2023. As of June 1, 2023, the Library has not received funding from Marion County Board of County Commissioners and the future of the Law Library is unknown.

**ADDITIONAL ELEMENTS REQUIRED BY  
THE *RULES OF THE AUDITOR GENERAL* AND  
*GOVERNMENT AUDITING STANDARDS***

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Marion County Law Library (the Library) as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements, and have issued our report thereon dated July 19, 2023.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Library's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a deficiency in internal control, described in the accompanying Schedule of Findings as item 2022-1 that we consider to be material weakness.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on

CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland | Tampa

purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants

An Independent Member of the BDO Alliance USA

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings as 2022-3.

**Marion County Law Library's Response to Finding**

The Library's response to the findings identified in our audit is described in the Management's Response Letter. The Library's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Library's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the Library's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



July 19, 2023  
Ocala, Florida

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

We have examined the Marion County Law Library's (the Library) compliance with the requirements of Section 218.415, Florida Statutes, as of and for the year ended September 30, 2022, as required by Section 10.556(10)(a), *Rules of the Auditor General*. Management is responsible for the Library's compliance with those requirements. Our responsibility is to express an opinion on the Library's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Library complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Library complied with the specific requirements. The nature, timing, and extent of procedures selected depend on our judgement, including an assessment of the risk of material non-compliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the Library's compliance with specific requirements.

In our opinion, the Library complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Council Members, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.



July 19, 2023  
Ocala, Florida

### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland | Tampa

purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants  
An Independent Member of the BDO Alliance USA

## MANAGEMENT LETTER

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

### Report on the Financial Statements

We have audited the financial statements of the Marion County Law Library (the Library) as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated July 19, 2023.

### Auditor’s Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

### Other Reports and Schedules

We have issued our Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Schedule of Findings; and Independent Accountant’s Report on an examination conducted in accordance with American Institute of Certified Public Accountants *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those schedules and reports, which are dated July 19, 2023, should be considered in conjunction with this Management Letter.

### Prior Audit Findings

- Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding financial audit report. Corrective actions have been partially taken to address findings and recommendations made in the preceding annual financial audit report, except as noted below:

**Tabulation of Uncorrected Audit Findings**

Current Year Findings	2021 FY Findings	2020 FY Findings	2019 FY Findings
2022-1	2021-1	2020-1	2019-1
2022-2	2021-2	2020-2	2019-3
2022-3	2021-3		2019-2
2022-4	2021-4		

## CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland | Tampa

purvisgray.com

Members of American and Florida Institutes of Certified Public Accountants

An Independent Member of the BDO Alliance USA

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

## MANAGEMENT LETTER

### Official Title and Legal Authority

- Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. These disclosures can be found in Note 1 to the financial statements.

### Financial Condition and Management

- Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the local government entity has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Library did not meet any of the conditions described in Section 218.503(1), Florida Statutes.
- Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the Library. It is management's responsibility to monitor the Library's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.
- Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management; see recommendations in the Schedule of Findings.

### Special District Component Units

- Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, *Rules of the Auditor General*, the Library reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as 1.
- b. The total number of independent contractors to whom non-employee compensation was paid in the last month of the district's fiscal year as 0.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$37,200.
- d. All compensation earned by or awarded to non-employee independent contractors, whether paid or accrued, regardless of contingency as \$0.

To the Senior Circuit Judge and Board of Trustees  
of the Marion County Law Library  
Ocala, Florida

### MANAGEMENT LETTER

- e. Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as – there were no projects to report.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year reported if the district amends a final budget adopted under Section 189.016(6), Florida Statutes, as the District did not approve a budget for fiscal year 2022 (see comment 2021-3).

#### Additional Matters

- Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate non-compliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### Purpose of this Letter

This Management Letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Marion County Board of County Commissioners, the Senior Circuit Court Judge, the Board of Trustees, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

*Purvis Gray*

July 19, 2023  
Ocala, Florida



**MARION COUNTY LAW LIBRARY  
SCHEDULE OF FINDINGS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

**Findings and Recommendations**

**Finding 2022-1—Segregation of Duties (Material Weakness)**

One of the tenets of sound internal control is the segregation of incompatible duties among employees. The basic premise is that, to minimize employee errors and fraudulent activities, duties should be segregated among employees so that individuals do not perform all accounting functions for a single area or have access to areas of the financial management system beyond what is necessary to perform their specific job function. Additionally, the preparation of financial statements and note disclosures in accordance with generally accepted accounting principles requires professional and technical expertise.

During our audit, we noted that the accounting function is primarily handled by one employee of the Marion County Law Library (the Library) often handling complete accounting cycles and having access to the complete accounting system, including the handling of cash receipts and reporting of cash receipts without a system to reconcile collections to recorded amounts, processing cash disbursements, and reconciling bank and financial statement accounts. These matters lead to a risk that misstatement or fraudulent activity could occur and not be prevented, or detected and corrected, on a timely basis.

The Library is typical of most small organizations wherein it is not economically feasible to hire all required staff needed to separate duties. We recommend the Library determine appropriate alternative procedures; for instance, incorporating the Senior Circuit Judge and Board of Trustees in the financial operations processes, by providing continuous oversight and independent documented reviews of accounting and administrative staff functions, or contracting with individuals to supplement the needed level of safeguards.

**Finding 2022-2—Financial Reporting (Management Letter Recommendation)**

Proper financial reporting requires accurate and timely reporting of financial position and changes in financial position, which can be utilized by management and those charged with governance in making informed decisions. During the audit, several adjustments were needed to correct entries related to the reclassification of expenses, revenue classifications, and liability adjustments. These entries could have been captured through routine review of financial reports throughout the year.

We recommend the Library develop procedures for timely and accurate financial reporting and a thorough documented supervisory review of the financial statements and related reconciliations and support data. The Library may consider outsourcing components of the accounting functions to achieve the necessary level of internal control to ensure timely and accurate financial reporting.

**Finding 2022-3—Annual Budget (Non-Compliance)**

The Library is an Independent Special District, subject to Florida Statutes 189, amongst other statutes. Florida Statutes 189.016(3) states that each special district adopt a budget by resolution each fiscal year and that the adopted budget must regulate expenditures of the special district and that an officer of a special district may not expend or contract for expenditures in any fiscal year except pursuant to the adopted budget. Florida Statutes 189.016(6) further states that each special district may amend the budget at any time within the fiscal year or within 60 days following the end of the fiscal year.

**MARION COUNTY LAW LIBRARY  
SCHEDULE OF FINDINGS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

While a final budget was provided and retained during the course of the audit, there was not substantial evidence that proves the budget was ever approved by the Board of Trustees.

We recommend the Library review the requirements of Florida Statutes related to budgeting and ensure procedures are established to ensure timely adoption and amendment of the annual budget, as well as other budget requirements under Florida Statutes.

**Finding 2022-4—Accounts Receivable (Management Letter Recommendation)**

The Library provides use of the copy machine to the public for a small charge. During the prior year audit we noted that the Library received an update to their copy machine. As a result of the update, the copier count numbers were lost and they were unable to determine the starting count and, after which time, did not have a method to appropriately track accounts receivable related to copy machine activity. The client was able to track accurate copy machine count numbers but did not distribute invoices to properly reconcile the copy machine sales and accurately determine the amounts owed to the Library as of the end of the fiscal year.

We recommend that the client develop procedures to ensure that the copy machine sales and related receivables are properly invoiced and appropriately recorded.

Marion County Law Library  
110 Northwest 1<sup>st</sup> Avenue  
Ocala, Florida 34475  
352-401-7841

June 30, 2023

County Appointed Judge Robert Landt  
Marion County Law Library Board of Trustees  
Robert Wilson, Esq. (Chairman)  
Russell LaPeer, Esq.  
Thomas Cartwright, Esq.

### **Management Response**

#### Audit Finding 2022-1

As stated in the past, the Marion County Law Library is a small business entity that operates with one employee; at this time there is no funding to provide more employees for segregation of duties.

Our check signing policies require that all the checks are manually signed by two(2) authorized check signers. Currently we have two (2) of the trustees along with the librarian as the authorized check signers. The procedure for paying bills has been set up that has both signers review and initial the invoice and checks to insure accuracy. The payroll checks will also continue to be checked and signed for as well.

All purchases beyond our regular subscriptions must be approved by the Board of Trustee.

#### Audit Finding 2022-2

As stated there is currently one employee that oversees the library and there are currently no funds available to out-source the accounting for the library.

#### Audit Finding 2022-3

For the past year of FY 2022-2023, the Marion County Law Library, through its governing body, the Board of Trustees, has approved by resolution budgets. In accordance with those budgets, Law Library operated, regulated by budgeted revenues and expenditures, with balances of the previous years brought forward for each, succeeding annual budget.

In meanwhile, regular, recurring revenues have been received and recorded, and regular, recurring expenditures, necessary to maintain the status and capability of the law Library, have been disbursed and recorded.

At no time has the Law Library's operating account failed to receive revenues, nor have the expenditures posed a threat to the sound financial condition of the Law Library's account.

Audit Finding 2022-4

The computers are maintained by the IT department within the Judicial Center. All copies made for public copies are and have been accounted for through the daily accounting for the copiers. The accounts for the attorneys that were and have been used in the past were lost when the IT department did the updates and the library has no way to recover these accounts. Monthly readings are taken to keep track of the number of copies made and monies collected.

The Board will consider any other recommendations.



Victoria Shutt  
Librarian  
Marion County Law Library  
Ocala, FL

# PURVIS GRAY

CERTIFIED PUBLIC ACCOUNTANTS

*Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland | Tampa*

[purvisgray.com](http://purvisgray.com)