

**THREE RIVERS REGIONAL LIBRARY SYSTEM**  
**FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
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SEPTEMBER 30, 2022**

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## INDEPENDENT AUDITORS' REPORT

To the Governing Board,  
Three Rivers Regional Library System:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities and the general fund of the Three Rivers Regional Library System (the System), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the System as of September 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

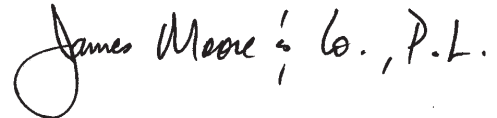
We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and other required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 18, 2023, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "James Moore & Co., P.L.". The signature is written in a cursive style with a large initial "J" and a stylized "M".

Gainesville, Florida  
May 18, 2023

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the Three Rivers Regional Library System's financial performance provides an overview of the System's financial activities for the fiscal year ended September 30, 2022. Please read it in conjunction with the System's financial statements, which follow this section.

### OVERVIEW OF THE BASIC FINANCIAL STATEMENTS

This annual report contains government-wide financial statements that report on the System's activities as a whole and fund financial statements that report on the System's individual fund.

#### *Government-Wide Financial Statements*

The first financial statement is the Statement of Net Position. This statement includes all of the System's assets, liabilities, and deferred outflows/inflows using the accrual basis of accounting. Accrual accounting is similar to the accounting used by most private-sector companies. All of the current year revenues and expenses are recorded, regardless of when cash is received or paid. Net Position – the difference between assets, liabilities, and deferred outflows/inflows – can be used to measure the System's financial position.

The second financial statement is the Statement of Activities. This statement is also shown using the accrual basis of accounting. It shows the increases and decreases in net position during the fiscal year. Over time, the increases or decreases in net position are useful indicators of whether the System's financial health is improving or deteriorating. However, other non-financial factors must also be considered when assessing the overall health of the System.

#### *Fund Financial Statements*

Following the government-wide financial statements are the fund financial statements.

Governmental funds – The General Fund is the System's only governmental fund. This fund is accounted for using modified accrual accounting. Modified accrual accounting focuses on available cash and other financial assets that can readily be converted to cash. This provides a shorter-term view of the governmental fund's financial position. A reconciliation is provided with these statements, which helps to explain the difference between the fund financial statements and the government-wide financial statements.

*Condensed Financial Information*

The following tables present condensed, government-wide comparative data about net position and changes in net position.

**NET POSITION**

	<b>Governmental Activities</b>	
	<b>2022</b>	<b>2021</b>
<b>ASSETS</b>		
Current assets	\$ 559,876	\$ 574,667
Capital assets	2,087	2,617
<b>Total assets</b>	<u>\$ 561,963</u>	<u>\$ 577,284</u>
<b>DEFERRED OUTFLOWS</b>		
Deferred outflows related to pensions	\$ 46,332	\$ 40,162
Deferred outflows related to OPEB	4,519	185
<b>Total deferred outflows</b>	<u>\$ 50,851</u>	<u>\$ 40,347</u>
<b>LIABILITIES</b>		
Current liabilities	\$ 15,767	\$ 14,338
Noncurrent liabilities	210,824	108,591
<b>Total liabilities</b>	<u>\$ 226,591</u>	<u>\$ 122,929</u>
<b>DEFERRED INFLOWS</b>		
Deferred inflows related to pensions	<u>\$ 8,946</u>	<u>\$ 93,422</u>
<b>NET POSITION</b>		
Net investment in capital assets	\$ 2,087	\$ 2,617
Restricted	71,945	91,082
Unrestricted	303,245	307,581
<b>Total net position</b>	<u>\$ 377,277</u>	<u>\$ 401,280</u>

**CHANGES IN NET POSITION**

	<b>Governmental Activities</b>	
	<b>2022</b>	<b>2021</b>
<b>Program Revenues:</b>		
Operating grants and contributions	\$ 409,474	\$ 464,216
<b>General Revenues:</b>		
Investment income	1,555	858
Miscellaneous	263	775
<b>Total revenues</b>	<u>411,292</u>	<u>465,849</u>
<b>Program expenses:</b>		
Culture/recreation	435,295	425,416
<b>Change in net position</b>	<u>(24,003)</u>	<u>40,433</u>
<b>Net position, beginning of year</b>	401,280	360,847
<b>Net position, end of year</b>	<u>\$ 377,277</u>	<u>\$ 401,280</u>

## **OVERALL FINANCIAL POSITION AND RESULTS OF OPERATIONS**

### *Governmental Activities*

The governmental activities generated \$409,474 in program revenues and \$1,818 of general revenues, and incurred \$435,295 of program expenses. This resulted in a \$24,003 increase in net position.

## **THE SYSTEM'S INDIVIDUAL FUNDS**

### *General Fund*

The General Fund's fund balance decreased by \$16,220 due to decreased funding received from the State of Florida under grants.

## **BUDGETARY HIGHLIGHTS**

The original budget for the System anticipated revenues of \$390,486, expenditures of \$943,255 and an overall anticipated decrease in fund balance of \$552,769. There were no significant budget amendments during the year. A positive variance primarily occurred because budgeted capital outlay for special projects was not expended.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### *Capital Assets*

During the year the System had no significant capital asset activity. Please refer to Note (4) in the accompanying financial statements entitled Capital Assets and Depreciation for more detailed information about the System's capital asset activity.

### *Debt Administration*

The System's long-term liabilities primarily consist of compensated absences and the net pension liability. Please refer to Notes (5), (7), and (8) in the accompanying financial statements for more detailed information about the System's long-term liability activity.

## **ECONOMIC FACTORS**

We are not currently aware of any conditions that are expected to have a significant effect on the System's financial position or results of operations.

## **CONTACTING THE SYSTEM'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the System's finances and to show the System's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Dale Collum, at 176 SW Community Circle, Suite B, Mayo, Florida 32066.



**THREE RIVERS REGIONAL LIBRARY SYSTEM  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2022**

	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and equivalents	\$ 542,858
Investments	17,018
Capital assets:	
Depreciable, net	2,087
Total assets	\$ 561,963
 <b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred outflows related to pensions	\$ 46,332
Deferred outflows related to OPEB	4,519
<b>Total deferred outflows</b>	<b>\$ 50,851</b>
 <b>LIABILITIES</b>	
Accounts payable and accrued liabilities	\$ 15,767
Noncurrent liabilities:	
Due within one year	12,231
Due in more than one year	15,263
Total OPEB liability	8,653
Net pension liability	174,677
Total liabilities	\$ 226,591
 <b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred inflows related to pensions	\$ 8,946
 <b>NET POSITION</b>	
Net investment in capital assets	\$ 2,087
Restricted for:	
State grant	71,945
Unrestricted	303,245
Total net position	\$ 377,277

The accompanying notes to financial statements  
are an integral part of this statement.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		<u>Total</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	
Governmental activities:				
Culture and recreation	\$ 435,295	\$ -	\$ 409,474	\$ (25,821)
General revenues:				
Investment income				1,555
Miscellaneous				263
Total general revenues				<u>1,818</u>
Change in net position				(24,003)
Net position - beginning of year				401,280
Net position - end of year				<u>\$ 377,277</u>

The accompanying notes to financial statements  
are an integral part of this statement.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2022**

	<b>General</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 542,858
Investments	17,018
Total assets	\$ 559,876
 <b>LIABILITIES AND FUND BALANCES</b>	
<b>Liabilities</b>	
Accounts payable and accrued expenses	\$ 15,767
Total liabilities	15,767
 <b>Fund balances</b>	
Restricted for:	
State grant	71,945
Assigned to:	
Subsequent year's budget	472,164
Total fund balances	544,109
 <b>Total Liabilities and Fund Balances</b>	 \$ 559,876

The accompanying notes to financial statements  
are an integral part of this statement.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO  
THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2022**

**Total fund balances - Governmental Funds** \$ 544,109

Amounts reported for governmental activities in the statement of activities are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds

Total governmental capital assets - nondepreciable	50,971	
Less: accumulated depreciation	(48,884)	2,087

On the governmental fund statements, a net pension liability is not recorded until an amount is due and payable and the pension plan's fiduciary net position is not sufficient for payment of those benefits (no such liability exists at the end of the current fiscal year). On the statement of net position, the net pension liability of the defined benefit pension plans is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to pensions are also reported.

Net pension liability	(174,677)	
Deferred outflows related to pensions	46,332	
Deferred inflows related to pensions	(8,946)	(137,291)

On the governmental fund statements, total OPEB liability is not recorded until an amount is due and payable (no such liability exists at the end of the current fiscal year). On the Statement of Net Position, the total OPEB liability is reported as a noncurrent liability. Additionally, deferred outflows and deferred inflows related to OPEB are also reported.

Total OPEB liability	(8,653)	(4,134)
Deferred outflows related to OPEB	4,519	

Long-term liabilities, including bonds payable and notes payable, are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities, deferred outflows, and other debt-related deferred charges consist of the following:

Compensated absences		(27,494)
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**Net position of governmental activities** \$ 377,277

The accompanying notes to financial statements  
are an integral part of this statement.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

	<b>General</b>
<b>Revenues</b>	
Member contributions	\$ 79,988
Intergovernmental	329,486
Miscellaneous revenues	1,818
<b>Total revenues</b>	411,292
 <b>Expenditures</b>	
Current:	
Culture and recreation	427,512
<b>Total expenditures</b>	427,512
 <b>Net change in fund balance</b>	(16,220)
 <b>Fund balance, beginning of year</b>	560,329
 <b>Fund balance, end of year</b>	\$ 544,109

The accompanying notes to financial statements  
are an integral part of this statement.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL  
FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

<b>Net change in fund balances-total governmental funds</b>	<b>\$ (16,220)</b>
Amounts reported for governmental activities in the statement of activities are different because:	
Depreciation expense	(530)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Changes in:	
Compensated absences	(2,411)
Total OPEB liability and related items	(256)
Net pension liability and related items	(4,586)
<b>Change in net position of governmental activities</b>	<u><u>\$ (24,003)</u></u>

The accompanying notes to financial statements  
are an integral part of this statement.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**(1) Summary of Significant Accounting Policies:**

The financial statements of the Three Rivers Regional Library System (the System), have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted body for promulgating governmental accounting and financial reporting principles. The following is a summary of the System's significant accounting policies:

(a) **Reporting entity**—The System is a cooperative library serving the public libraries of Dixie, Gilchrist, Lafayette, and Taylor Counties. The System was created in May 1995 through an interlocal agreement, pursuant to the authority provided in Section 163.01, Florida Statutes, and began serving the citizens of Dixie, Gilchrist, and Lafayette Counties on October 1, 1995. Taylor County was added to the System in August 2012. The System's purpose is to provide for the coordination of library service throughout the region, to provide for equal access to free public library service to all residents of the region, and to formulate and implement consistent plans, programs, policies, and procedures in the operation, maintenance, and development of library services throughout the region.

The System receives substantial support from the State of Florida under grants with the Florida Division of Library and Information Services. These grants must be renegotiated at the end of each grant term.

The System is governed by a Library Board whose members are appointed by the respective Boards of County Commissioners of member counties. Each County appoints one County Commissioner and one other person to be members of the Library Board. In addition, the Clerk from each County, or his or her designee, serves alternating one-year terms.

The System uses the GASB Codification to define the reporting entity and identify component units. Component units are entities for which the System is considered to be financially accountable or entities that would be misleading to exclude. There are no entities included as a component unit within the System's reporting entity.

(b) **Government-wide and fund financial statements**—The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) concentrate on the System as a whole. In addition, they report information on all of the non-fiduciary activities of the System. For the most part, the effect of inter-fund activity has been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses, of a given function or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

**THREE RIVERS REGIONAL LIBRARY SYSTEM**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

(1) **Summary of Significant Accounting Policies:** (Continued)

(c) **Measurement focus and basis of accounting**—The accounts of the System are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Government resources are allocated to, and accounted for in, individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment is determined by the applicable measurement focus and the basis of accounting. The basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities).

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the System considers revenues to be available if they are collected within 75 days of the end of the current fiscal period.

Intergovernmental revenues and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the System.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, certain expenditures relating to future periods, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The System reports the following major governmental fund:

*General Fund* - The General fund is the general operating fund of the System. It is used to account for all financial resources.

(d) **Cash and cash equivalents**—The institutions in which the System’s monies are deposited are certified as a “Qualified Public Depository,” as required under the Florida Public Deposits Act. This law requires every qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of an amount to be determined by the State Treasurer and requires the State Treasurer to ensure that funds are entirely collateralized throughout the fiscal year. Therefore, the System’s total deposits are insured by the Federal Depository Insurance Corporation and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance.



**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

(1) **Summary of Significant Accounting Policies:** (Continued)

(e) **Receivables**—Receivables are reported net of an allowance for uncollectible accounts, when applicable, which is based upon management's analysis of historical trends.

(f) **Prepaid items**—Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide and fund financial statements. Prepaid items are recognized as expenses when the related expenses are incurred.

(g) **Capital assets**—Capital assets include property, plant, equipment and infrastructure assets. The terms general capital assets and general infrastructure assets relate only to the assets associated with governmental activities, whereas the terms capital assets and infrastructure assets relate to all such assets belonging to the System. Capital assets are defined by the System as assets with an initial individual cost of \$1,000 or more and an estimated useful life of more than one-year. Such assets are recorded at historical cost, if purchased or constructed. Donated assets are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are only capitalized if they meet the dollar threshold above for capitalization. Maintenance and repairs of capital assets are charged to operating expenses.

Depreciation is reported for the primary government using the straight-line method calculated on a service-life basis to amortize the cost of the asset over their estimated economic useful lives, which are as follows:

Assets	Years
Vehicles	5 years
Equipment	4 – 15 years

(h) **Compensated absences**—The System maintains policies that permit employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation of service if certain criteria are met. These benefits, plus their related tax and retirement costs, are classified as compensated absences. The compensated absences liability is primarily liquidated by the general fund.

(i) **Long-term obligations**—In the government-wide financial statements, long-term obligations are reported as liabilities on the statement of net position. The compensated absences and net pension liabilities have been liquidated in the past by the general fund.

(j) **Deferred outflows/inflows of resources**—In addition to assets, the statement of financial position will, if required, report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the only item in this category consists deferred amounts related to pensions, as discussed further in Note (7).

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of financial position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the only item in this category consists of deferred amounts related to pensions, as discussed further in Note (7).

**THREE RIVERS REGIONAL LIBRARY SYSTEM**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

(1) **Summary of Significant Accounting Policies:** (Continued)

(k) **Fund equity**—Fund balance for governmental funds report classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. The following classifications describe the relative strength of applicable spending constraints:

*Nonspendable* – amounts not available to be spent or not in spendable form, such as inventory and prepaid items.

*Restricted* – amounts constrained to specific purposes by their providers (such as grantors and higher levels of government), through constitutional provisions or by enabling legislation.

*Committed* – amounts the System intends to use for a specific purpose as expressed at the highest level of decision-making authority by the Board.

*Assigned* – amounts the System intends to use for a specific purpose. Intent can be expressed by Board or by an official or body which the Board delegates authority.

*Unassigned* – amounts that are available for any purpose.

When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available; the System considers restricted funds to have been spent first. When expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the System considers amounts to have been spent first out of committed funds, then assigned funds and finally, unassigned funds, as needed.

(l) **Budgets and budgetary accounting**—Annual budgets are legally adopted by the System Board on the modified accrual basis, which is consistent with generally accepted principles. The fund is the legal level of control.

(m) **Use of estimates**—Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenses. Actual results could vary from the estimates assumed in preparing the financial statements.

(2) **Reconciliation of Government-Wide and Fund Financial Statements:**

(a) **Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position**—Following the governmental fund balance sheet is a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. A detailed explanation of these differences is provided in this reconciliation.

(b) **Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities**—Following the governmental fund statement of revenues, expenditures, and changes in fund balances, there is a reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. A detailed explanation of these differences is provided in this reconciliation.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**(3) Deposits and Investments:**

Florida Statutes authorize the System to invest in bonds, notes or other obligations of the U.S. Government, certificates of deposits, repurchase agreements, certain bonds of any State or local government unit and the State Treasurer's Investment Pool. As of September 30, 2022, all System deposits were covered by private bank acquired insurance, Securities Investor Protection Corporation (SIPC) insurance, private broker/dealer acquired insurance, Federal Depository Insurance Corporation (FDIC) insurance, and/or the State of Florida collateral pool established under the Florida Security for Public Deposits Act (the Act). The Act established guidelines for qualification and participation by banks and savings associations, procedures for administration of the collateral requirements and characteristics of eligible collateral. Under the Act, the qualified depository must pledge at least 50% of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to 125% may be required if deemed necessary.

The State Board of Administration PRIME pool (Florida PRIME) is an external investment pool that meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost. Therefore, the System's investment in Florida PRIME is reported at amortized cost. The fair value of the position in the pool is equal to the value of the pool shares. As of September 30, 2022, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value. The weighted average maturity of the fund was 37 days. At September 30, 2022, the System had \$17,018 invested with Florida PRIME.

*Interest Rate Risk.* The System does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Credit Risk.* The System places no limit on the amount that may be invested in any one issuer.

**(4) Capital Assets:**

Capital asset activity for the fiscal year ended September 30, 2022, was as follows:

<b>Governmental Activities:</b>	<b>Balance 10/1/21</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance 9/30/22</b>
Capital Assets Being Depreciated:				
Vehicles	\$ 24,578	\$ -	\$ -	\$ 24,578
Machinery and Equipment	26,393	-	-	26,393
Total Capital Assets Being Depreciated	<u>50,971</u>	<u>-</u>	<u>-</u>	<u>50,971</u>
Less Accumulated Depreciation For:				
Vehicles	(24,578)	-	-	(24,578)
Machinery and Equipment	(23,776)	(530)	-	(24,306)
Total Accumulated Depreciation	<u>(48,354)</u>	<u>(530)</u>	<u>-</u>	<u>(48,884)</u>
Total Capital Assets, Net of Depreciation	2,617	(530)	-	2,087
<b>Governmental Activities Capital Assets, Net</b>	<u>\$ 2,617</u>	<u>\$ (530)</u>	<u>\$ -</u>	<u>\$ 2,087</u>

Depreciation expense of \$530 was charged to the culture and recreation function for the System.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**(5) Long-term Liabilities:**

A summary of changes in long-term liabilities of the System for the fiscal year ended September 30, 2022, follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Compensated absences	\$ 25,331	\$ 15,539	\$ (13,376)	\$ 27,494	\$ 12,231

**(6) Commitments and Contingencies:**

Various suits and claims arising in the ordinary course of the System's operations, some of which involve substantial amounts, are pending against the System.

The ultimate effect of such litigation cannot be ascertained at this time. However, in the opinion of counsel for the System, the liabilities which may arise from such action would not result in losses which would materially affect the financial position of the System or the results of its operations, nor is it anticipated that any material amount will be paid for claims and judgments in the next fiscal year.

**(7) Employees' Retirement Plans:**

**Florida Retirement System**

**Plan Description and Administration**

The System participates in the Florida Retirement System (FRS), a multiple-employer, cost-sharing defined public employee retirement system which covers all of the System's full-time employees. The System is administered by the State of Florida, Department of Administration, Division of Retirement to provide retirement and survivor benefits to participating public employees. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. The FRS is a single retirement system administered by the Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined-benefit pension plan (Plan), with a Deferred Retirement Option Program (DROP), and a defined-contribution plan, referred to as the FRS Investment Plan (Investment Plan).

In addition, all regular employees of the entity are eligible to enroll as members of the Retiree Health Insurance Subsidy (HIS) Program. The HIS is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree under one of the state-administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

(7) **Employees' Retirement Plans:** (Continued)

**Benefits Provided and Employees Covered**

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Members of both Plans may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

Employees may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. Employer and employee contributions are defined by law, but the ultimate benefit depends in part on the performance of investment funds. The Investment Plan is funded by employer and employee contributions that are based on salary and membership class (Regular, DROP, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in the Investment Plan vest at one year of service.

**Financial Statements**

Financial statements and other supplementary information of the FRS are included in the State's Comprehensive Annual Financial Report, which is available from the Florida Department of Financial Services, Bureau of Financial Reporting Statewide Financial Reporting Section by mail at 200 E. Gaines Street, Tallahassee, Florida 32399-0364; by telephone at (850) 413-5511; or at the Department's Web site ([www.myfloridacfo.com](http://www.myfloridacfo.com)). An annual report on the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from:

Florida Department of Management Services  
Division of Retirement, Research and Education Services  
P.O. Box 9000  
Tallahassee, FL 32315-9000  
850-488-5706 or toll free at 877-377-1737

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

(7) **Employees' Retirement Plans:** (Continued)

**Contributions**

The System participates in certain classes of FRS membership. Each class had descriptions and contribution rates in effect at September 30, 2022, as follows (contribution rates are in agreement with the actuarially determined rates):

<u>FRS Membership Plan &amp; Class</u>	<u>Through June 30, 2022</u>	<u>After June 30, 2022</u>
Regular Class	10.82%	11.91%
Senior Management	29.01%	31.57%
Special Risk	25.89%	27.83%
Elected Official	51.42%	57.00%

Current-year employer HIS contributions were made at a rate of 1.66% of covered payroll, which are included in the above rates.

For the plan year ended June 30, 2022, actual contributions made for employees participating in FRS and HIS were as follows:

Entity Contributions – FRS	\$ 14,663
Entity Contributions – HIS	2,675
Employee Contributions – FRS	4,834

**Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions**

At September 30, 2022, the entity reported a liability related to FRS and HIS as follows:

<u>Plan</u>	<u>Net Pension Liability</u>
FRS	\$ 127,855
HIS	46,822
Total	<u>\$ 174,677</u>

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The System's proportion of the net pension liability was based on a projection of the long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, as actuarially determined. At June 30, 2022 and June 30, 2021, the System's proportionate share of the FRS and HIS net pension liabilities were as follows:

<u>Plan</u>	<u>2022</u>	<u>2021</u>
FRS	0.000343623%	0.000338175%
HIS	0.000442070%	0.000439405%



**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

(7) **Employees' Retirement Plans:** (Continued)

For the year ended June 30, 2022, pension expense was recognized related to the FRS and HIS plans as follows:

FRS	\$	19,737
HIS		2,755
Total	\$	<u>22,492</u>

*Deferred outflows/inflows related to pensions:*

At September 30, 2022, the System reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 6,072	\$ -	\$ 1,421	\$ (206)
Changes of assumptions	15,746	-	2,684	(7,243)
Net different between projected and actual investment earnings	8,442	-	68	-
Change in proportionate share	6,104	(283)	1,343	(1,214)
Contributions subsequent to measurement date	3,828	-	624	-
	\$ 40,192	\$ (283)	\$ 6,140	\$ (8,663)

The above amounts for deferred outflows of resources for contributions related to pensions resulting from System contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended September 30, 2023. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions being amortized for a period of greater than one year will be recognized in pension expense in succeeding years as follows:

	FRS	HIS	Total
2023	\$ 8,966	\$ (567)	\$ 8,399
2024	4,278	(439)	3,839
2025	(919)	(240)	(1,159)
2026	22,469	(455)	22,014
2027	1,287	(1,012)	275
Thereafter	-	(434)	(434)
Total	\$ 36,081	\$ (3,147)	\$ 32,934

*Actuarial assumptions:*

The actuarial assumptions for both defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS was completed in 2019 for the period July 1, 2013, through June 30, 2018. Because HIS is funded on a pay-as-you-go basis, no experience study has been completed.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**(7) Employees' Retirement Plans:** (Continued)

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS investments is 6.70%. This rate decreased from the prior year rate of 6.80%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.54% was used to determine the total pension for the program. This rate increased from the prior year rate, which was 2.16%. Mortality assumptions for both plans were based on the PUB-2010 base table varies by member category and sex, projected generationally with Scale MP-2018 details.

*Long-term expected rate of return:*

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2022, the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by both Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting, which consults to the Florida State Board of Administration. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target Allocation	Annual Arithmetic Expected Rate of Return
Cash	1.0%	2.6%
Fixed income	19.8%	4.4%
Global equities	54.0%	8.8%
Real estate	10.3%	7.4%
Private equity	11.1%	12.0%
Strategic investments	3.8%	6.2%
Total	100.0%	

*Sensitivity of the net pension liability to changes in the discount rate:*

The following presents the proportionate shares of the FRS and HIS net pension liability (asset) of the entity calculated using the current discount rates, as well as what the entity's net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

Plan	Current Discount Rate	NPL with 1% Decrease	NPL at Current Discount Rate	NPL with 1% Increase
FRS	6.70%	\$ 221,117	\$ 127,855	\$ 49,878
HIS	3.54%	53,568	46,822	41,240



**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

**(8) Other Post-Employment Benefits (OPEB):**

**Plan Description and Benefits Provided**—The Three Rivers Library System Other Post-Employment Benefit (OPEB) Plan is a single-employer benefit plan administered by Gilchrist County. Retirees are charged whatever the insurance company charges for the type of coverage elected, however, the premiums charged by the insurance company are based on a blending of the experience among younger active employees and older retired employees. The older retirees actually have a higher cost which means the County is actually subsidizing the cost of the retiree coverage because it pays all or a significant portion of the premium on behalf of the active employee. GASB No. 75 calls this the “implicit rate subsidy.” This conforms to the minimum required of Florida governmental employers per Chapter 112.08, Florida Statutes. The Other Post-Employment Benefit Plan does not issue a stand-alone report.

**Plan Membership**—At October 1, 2021, the date of the latest actuarial valuation, plan participation consisted of the following:

Active Employees	4	
Inactive Employees	-	
		4

**Total OPEB Liability**—The System’s total OPEB liability of \$8,653 was measured as of September 30, 2022, and was determined by an actuarial valuation at October 1, 2021.

**Actuarial Assumptions and Other Inputs**—The total OPEB liability at the September 30, 2022 measurement date was determined using the following actuarial assumptions and other inputs, applied to all periods in the measurement, unless otherwise specified:

Salary increases		3.00%
Discount rate		2.39%
Healthcare cost trend rate	6.5% reduced 0.5% each year until	
	reaching ultimate trend rate of 5.0%	

The System does not have a dedicated Trust to pay retiree healthcare benefits. The discount rate was based on the 20-year municipal bond index (SAPIHG) as of September 30, 2022.

Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table with 10-year Scale AA projection.

Changes in the OPEB liability for the fiscal year ended September 30, 2022, were as follows:

	<u>Total OPEB Liability</u>
Balance at September 30, 2021	\$ 4,063
Changes for a year:	
Service cost	134
Interest	88
Difference between projected and actual experience	414
Initial recording of balance	3,954
Net changes	4,590
Balance at September 30, 2022	\$ 8,653

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2022**

(8) **Other Post-Employment Benefits (OPEB):** (Continued)

*Sensitivity of the total OPEB liability to changes in the discount rate:*

The following presents the total OPEB liability of the System calculated using the discount rate of 3.54%, as well as what the System's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.54%) or 1% higher (4.54%) than the current rate:

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
Total OPEB Liability	\$ 8,800	\$ 8,653	\$ 8,398

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rate:*

The following presents the total OPEB liability of the System as well as what the System's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (5.0%) or 1% higher (7.0%) than the current healthcare cost trend rates (6.0%):

	<b>1% Decrease</b>	<b>Current Trend Rates</b>	<b>1% Increase</b>
Total OPEB Liability	\$ 8,610	\$ 8,653	\$ 8,696

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended September 30, 2022, the System recognized OPEB expense of \$1,399. At September 30, 2022, the System reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Changes of assumptions	\$ 339	\$ -
Differences between expected and actual experience	3,352	-
Total	\$ 3,691	\$ -

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year ended September 30:</b>	<b>Amortization</b>
2023	\$ 828
2024	828
2025	828
2026	809
2027	398
Total	\$ 3,691

**THREE RIVERS REGIONAL LIBRARY SYSTEM**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2022**

**(9) Recent Accounting Pronouncements:**

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial statements. Listed below are pronouncements with required implementation dates, as adjusted based on the impacts of GASB Statement No. 95, effective for subsequent fiscal years that have not yet been implemented. Management has not currently determined what, if any, impact implementation of the following will have on the System's financial statements:

- (a) GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements, in May 2020*. provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. The provisions in GASB 96 are effective for periods beginning after June 15, 2022.
  
- (b) GASB issued Statement No. 101, *Compensated Absences*, in June 2022. GASB Statement No. 101 amends the existing guidance related to the calculation and disclosures surrounding the liability for compensated absences. The provisions for GASB 101 are effective for fiscal years beginning after December 15, 2023.

**REQUIRED SUPPLEMENTARY INFORMATION**

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL - GENERAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2022  
(UNAUDITED)**

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Member contributions	\$ 61,000	\$ 61,000	\$ 79,988	\$ 18,988
Intergovernmental	329,486	329,486	329,486	-
Miscellaneous revenues	-	-	1,818	1,818
<b>Total revenues</b>	<u>390,486</u>	<u>390,486</u>	<u>411,292</u>	<u>20,806</u>
<b>Expenditures</b>				
Current:				
Culture and recreation	943,255	943,255	427,512	515,743
<b>Total expenditures</b>	<u>943,255</u>	<u>943,255</u>	<u>427,512</u>	<u>515,743</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>(552,769)</u>	<u>(552,769)</u>	<u>(16,220)</u>	<u>(494,937)</u>
<b>Net change in fund balance</b>	<u>(552,769)</u>	<u>(552,769)</u>	<u>(16,220)</u>	<u>(494,937)</u>
<b>Fund balance, beginning of year</b>	560,329	560,329	560,329	-
<b>Fund balance, end of year</b>	<u>\$ 7,560</u>	<u>\$ 7,560</u>	<u>\$ 544,109</u>	<u>\$ (494,937)</u>

**Notes to Schedule:**

The annual budget is adopted and amended by the Library Board. The budget is prepared on the modified accrual basis of accounting, which is consistent with generally accepted accounting principles. The fund is the legal level of control.

**THREE RIVERS REGIONAL LIBRARY SYSTEM**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**LAST 10 FISCAL YEARS**  
**(UNAUDITED)**

	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Total OPEB Liability</b>			
Service cost	\$ 134	\$ 130	\$ 140
Interest	88	135	160
Difference between expected and actual experience	414	-	-
Changes of assumptions	3,954	185	-
Initial recording of immaterial balance	-	-	3,313
Net change in total OPEB liability	<u>4,590</u>	<u>450</u>	<u>3,613</u>
Total OPEB liability - beginning of year	4,063	3,613	-
<b>Total OPEB liability - end of year</b>	<u><u>\$ 8,653</u></u>	<u><u>\$ 4,063</u></u>	<u><u>\$ 3,613</u></u>
Covered employee payroll	\$ 161,138	\$ 155,592	\$ 147,751
Total OPEB liability as a percentage of covered payroll	5.37%	2.61%	2.45%

Notes to Schedule:

Changes of assumptions. Changes of assumptions and other changes reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Discount rate	2.39%	2.14%	3.68%
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\*10 years of data will be presented as it becomes available.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY  
LAST 10 FISCAL YEARS  
(UNAUDITED)**

	As of the Plan Year Ended June 30,							
	2022	2021	2020	2019	2018	2017	2016	2015
<b>Florida Retirement System (FRS)</b>								
Proportion of the net pension liability	0.000343623%	0.000338175%	0.000320055%	0.000311614%	0.000314890%	0.000315807%	0.000300626%	0.000310392%
Proportionate share of the net pension liability	\$ 127,855	\$ 25,545	\$ 138,716	\$ 107,315	\$ 94,846	\$ 93,413	\$ 75,908	\$ 40,091
Covered employee payroll	161,138	155,592	157,544	147,751	144,721	141,720	131,835	124,674
Proportionate share of the net pension liability as a percentage of covered payroll	79.34%	16.42%	88.05%	72.63%	65.54%	65.91%	57.58%	32.16%
Plan fiduciary net position as a percentage of the total pension liability	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%
<b>Health Insurance Subsidy Program (HIS)</b>								
Proportion of the net pension liability	0.000442070%	0.000439405%	0.000453833%	0.000441691%	0.000443093%	0.000444618%	0.000427041%	0.000410933%
Proportionate share of the net pension liability	\$ 46,822	\$ 53,900	\$ 55,412	\$ 49,421	\$ 46,897	\$ 47,541	\$ 49,770	\$ 41,909
Covered employee payroll	161,138	155,592	157,544	147,751	144,721	141,720	131,835	124,674
Proportionate share of the net pension liability as a percentage of covered payroll	29.06%	34.64%	35.17%	33.45%	32.41%	33.55%	37.75%	33.61%
Plan fiduciary net position as a percentage of the total pension liability	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, the System will present information for only those years for which information is available.

**THREE RIVERS REGIONAL LIBRARY SYSTEM  
SCHEDULE OF CONTRIBUTIONS  
LAST 10 FISCAL YEARS  
(UNAUDITED)**

	For the Fiscal Year Ended September 30,							
	2022	2021	2020	2019	2018	2017	2016	2015
<b>Florida Retirement System (FRS)</b>								
Contractually required contribution	\$ 15,204	\$ 13,256	\$ 10,634	\$ 9,662	\$ 9,288	\$ 8,422	\$ 7,827	\$ 7,251
Contributions in relation to the contractually required contribution	15,204	(13,256)	(10,634)	(9,662)	(9,288)	(8,422)	(7,827)	(7,251)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employee payroll	\$ 162,587	\$ 156,514	\$ 157,544	\$ 147,751	\$ 144,721	\$ 141,720	\$ 131,835	\$ 124,674
Contributions as a percentage of covered payroll	9.35%	8.47%	6.75%	6.54%	6.42%	5.94%	5.94%	5.82%
<b>Health Insurance Subsidy Program (HIS)</b>								
Contractually required contribution	\$ 2,699	\$ 2,598	\$ 2,615	\$ 2,453	\$ 2,402	\$ 2,353	\$ 2,188	\$ 1,571
Contributions in relation to the contractually required contribution	2,699	(2,598)	(2,615)	(2,453)	(2,402)	(2,353)	(2,188)	(1,571)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employee payroll	\$ 162,587	\$ 156,514	\$ 157,544	\$ 147,751	\$ 144,721	\$ 141,720	\$ 131,835	\$ 124,674
Contributions as a percentage of covered payroll	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%	1.26%

Note 1: GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, the System will present information for only those years for which information is available.



## **OTHER REPORTS**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Governing Board,  
Three Rivers Regional Library System:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the general fund of the Three Rivers Regional Library System (the System) as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the System's basic financial statements, and have issued our report thereon dated May 18, 2023.

***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the System's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not been identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no such instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large, looped initial "J".

Gainesville, Florida  
May 18, 2023



**INDEPENDENT AUDITORS' MANAGEMENT LETTER REQUIRED  
BY CHAPTER 10.550, RULES OF THE STATE OF FLORIDA  
OFFICE OF THE AUDITOR GENERAL**

To the Governing Board,  
Three Rivers Regional Library System:

**Report on the Financial Statements**

We have audited the financial statements of the Three Rivers Regional Library System (the System), as of and for the fiscal year ended September 30, 2022, and have issued our report thereon dated May 18, 2023.

**Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 18, 2023, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report, if applicable.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. See Note 1 to the financial statements for the relevant disclosure.

## **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not the System has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the System did not meet any conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the System's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Special District Component Units**

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units; therefore, we did not note any such component units that failed to provide the necessary information.

## **Specific Special District Information – Three Rivers Regional Library System**

The following items have been provided to us to comply with state reporting requirements and have not been audited by us. We did not audit the following information within this section, nor were we required to perform any procedures to verify the accuracy or the completeness of the information provided by management. We do not express an opinion, a conclusion, nor provide any form of assurance on this data.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Authority reported the following unaudited data:

- a) The total number of district employees compensated in the last pay period of the district's fiscal year: 4 (four).
- b) The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year: -0-.
- c) All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency: \$218,945.
- d) All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency: \$-0-.
- e) Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as:
  - a. No such projects noted.

- f) A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as follows: there were no amendments between the original and final total district expenditure budget.

**Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and State grant agencies, the Governing Board, management, and others within the System and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "James Moore & Co., P.L." The signature is written in a cursive style with a large, looped initial 'J'.

Gainesville, Florida  
May 18, 2023



## INDEPENDENT ACCOUNTANTS' EXAMINATION REPORT

To the Governing Board,  
Three Rivers Regional Library System

We have examined the compliance of the Three Rivers Regional Library System (the System) with Section 218.415, Florida Statutes, *Local Government Investment Policies* (the Statute), for the year ended September 30, 2022. The System's management is responsible for the System's compliance with those requirements. Our responsibility is to obtain reasonable assurance by evaluating against the requirements and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our evaluation based on our examination.

Our examination was conducted in accordance with the attestation standards for a direct examination engagement established by the AICPA. Those standards require that we obtain reasonable assurance by evaluating against aforementioned statutes and performing other procedures to obtain sufficient appropriate evidence to express an opinion that conveys the results of our measurement or evaluation of System's compliance. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks that were not in accordance with those requirements in all material respects, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent of the System, and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our examination engagement.

In our opinion, the System complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

A handwritten signature in black ink that reads 'James Moore &amp; Co., P.L.' The signature is written in a cursive, flowing style.

Gainesville, Florida  
May 18, 2023