

**FORT MYERS SHORES FIRE PROTECTION  
AND RESCUE SERVICE DISTRICT**

**BASIC FINANCIAL STATEMENTS  
TOGETHER WITH REPORTS OF  
INDEPENDENT AUDITOR**

**YEAR ENDED  
SEPTEMBER 30, 2023**

**TABLE OF CONTENTS**

	<u>Page(s)</u>
<b>INDEPENDENT AUDITOR'S REPORT</b> .....	1-4
<b>MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&amp;A)</b> .....	i-viii
<b><u>BASIC FINANCIAL STATEMENTS</u></b>	
GOVERNMENT-WIDE FINANCIAL STATEMENTS:	
Statement of Net Position.....	5
Statement of Activities.....	6
FUND FINANCIAL STATEMENTS:	
Governmental Funds:	
Balance Sheet.....	7
Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position.....	8
Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds.....	9
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds to the Statement of Activities.....	10
NOTES TO THE FINANCIAL STATEMENTS.....	11-51
<b><u>REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN MD&amp;A</u></b>	
BUDGET TO ACTUAL COMPARISON - MAJOR FUNDS (General and Special Revenue Funds)	
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund - Summary Statement.....	52
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund - Detailed Statement.....	53-55
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Impact Fee Fund.....	56
OTHER REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan (FRS).....	57
Schedule of District Contributions - Florida Retirement System Pension Plan (FRS).....	57
Schedule of District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan (HIS).....	58
Schedule of District Contributions - Health Insurance Subsidy Pension Plan (HIS).....	58
Notes to the Required Supplementary Information.....	59-60
Schedule of Changes in the Net OPEB Liability and Related Ratios GASB No.75 and Related Notes to the Schedule.....	61
<b><u>ADDITIONAL REPORTS</u></b>	
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Basic Financial Statements Performed in Accordance with <u>Government Auditing Standards</u> .....	62-63
Independent Accountant's Report on Compliance with Section 218.415, Florida Statutes.....	64
Independent Auditor's Report to Management.....	65-67
Management's Response to Independent Auditor's Report to Management.....	Exhibit 1
Florida Rules of the Auditor General - Rule 10.554(1)(i)6-8 Compliance - Unaudited.....	Exhibit 2



**TUSCAN**  
 & Company, PA

**Certified Public Accountants & Consultants**

Affiliations

Florida Institute of Certified Public Accountants  
 American Institute of Certified Public Accountants  
 Private Companies Practice Section  
 Tax Division

**INDEPENDENT AUDITOR'S REPORT**

Board of Commissioners  
 Fort Myers Shores Fire Protection and Rescue Service District  
 12345 Palm Beach Boulevard  
 Fort Myers, Florida 33905

**Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of Fort Myers Shores Fire Protection and Rescue Service District (the "District") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

***Summary of Opinions***

<u>Opinion Unit</u>	<u>Type of Opinion</u>
Governmental Activities	Unmodified
General Fund	Unmodified
Impact Fee Fund	Unmodified

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Fort Myers Shores Fire Protection and Rescue Service District as of September 30, 2023, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Matter of Emphasis**

During the year ended September 30, 2023, the District implemented GASB Statement No. 96 "Subscription-based Information Technology Arrangements (SBITA's)" as further described in Note E. The net position was not required to be restated as of October 1, 2022.

**Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

We did not audit the financial statements of Florida Retirement Systems Pension Plan (FRS) or Health Insurance Subsidy Pension Plan (HIS) as of and for the year ended June 30, 2023. The District is required to record its proportionate share of the FRS and HIS liability in the District's government-wide financial statements as of September 30, 2023 and for the year then ended. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for Fort Myers Shores Fire Protection and Rescue Service District's government-wide financial statements, is based on the report of the other auditors.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

INTEGRITY ..... SERVICE ..... EXPERIENCE

12621 World Plaza Lane, Building 55 • Fort Myers, FL 33907 • Phone: (239) 333-2090 • Fax: (239) 333-2097

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages i - viii, Schedule of the District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan (FRS), Schedule of District Contributions - Florida Retirement System Pension Plan (FRS), Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan (HIS), Schedule of District Contributions - Health Insurance Subsidy Pension Plan (HIS), Notes to the Required Supplementary Information and Schedule of Changes in the Total OPEB Liability and Related Ratios GASB No. 75 and related Notes to the Schedule, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information - management's discussion and analysis (MD&A), Schedule of the District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan (FRS), Schedule of District Contributions - Florida Retirement System Pension Plan (FRS), Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan (HIS), Schedule of District Contributions - Health Insurance Subsidy Pension

Plan (HIS), Notes to the Required Supplementary Information and Schedule of Changes in the Total OPEB Liability and Related Ratios GASB No. 75 and related Notes to the Schedule, as listed in the table of contents, in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the required supplementary information - management's discussion and analysis (MD&A), Schedule of the District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan (FRS), Schedule of District Contributions - Florida Retirement System Pension Plan (FRS), Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan (HIS), Schedule of District Contributions - Health Insurance Subsidy Pension Plan (HIS), Notes to the Required Supplementary Information and Schedule of Changes in the Total OPEB Liability and Related Ratios GASB No. 75 and related Notes to the Schedule, as listed in the table of contents, because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Required Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Fort Myers Shores Fire Protection and Rescue Service District's basic financial statements. The required supplementary information other than MD&A - budgetary comparison information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The required supplementary information other than MD&A - budgetary comparison information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the required supplementary information other than MD&A - budgetary comparison information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The Exhibit 1 - Management's Response to Independent Auditor's Report to Management and Exhibit 2 - Florida Rules of the Auditor General - Rule 10.554(l)(i)6-8 Compliance - Unaudited are not a required part of the basic financial statements but are required by Government Auditing Standards and/or Rules of the Auditor General, Section 10.554(i), respectively. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

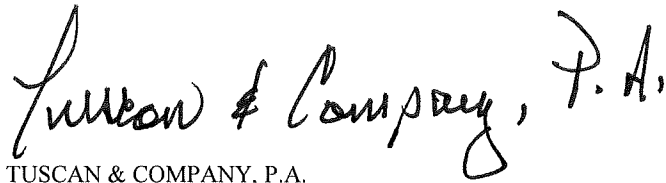
In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

*Other Reporting Required by Section 218.415, Florida Statutes*

In accordance with Section 218.415, Florida Statutes, we have also issued a report dated February 6, 2024, on our consideration of Fort Myers Shores Fire Protection and Rescue Service District's compliance with provisions of Section 218.415, Florida Statutes. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and to provide an opinion on compliance with the aforementioned Statute. That report is an integral part of an audit performed in accordance with Sections 218.39 and 218.415, Florida Statutes in considering Fort Myers Shores Fire Protection and Rescue Service District's compliance with Section 218.415, Florida Statutes.

***Other Reporting Required by Government Auditing Standards***

In accordance with Government Auditing Standards, we have also issued our report dated February 6, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contract and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Fort Myers Shores Fire Protection and Rescue Service District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Tuscán & Company, P.A." The signature is written in a cursive, flowing style.

TUSCAN & COMPANY, P.A.  
Fort Myers, Florida  
February 6, 2024

**MANAGEMENT'S DISCUSSION  
AND ANALYSIS  
(MD&A)**

# Fort Myers Shores Fire Protection and Rescue Service District, Florida

## Management's Discussion and Analysis

(Unaudited)

This discussion and analysis of the Fort Myers Shores Fire Protection & Rescue Service District (the "District") financial statements is designed to introduce the basic financial statements and provide an analytical overview of the District's financial activities for the fiscal year ended September 30, 2023.

The basic financial statements are comprised of the government-wide financial statements, governmental fund financial statements, and related footnotes. This discussion and analysis will provide an analytical overview of these statements, including comparisons of the District's financial position at September 30, 2023 versus September 30, 2022. We hope this will assist readers in identifying significant financial issues and changes in the District's financial position.

### *District Highlights*

- **At the conclusion of fiscal year 2023, the District's assets exceeded its liabilities, resulting in a net position of \$8,955,592, as compared to a net position at September 30, 2022 of \$7,114,263.**

At the conclusion of fiscal year 2022, the District's assets exceeded its liabilities, resulting in a net position of \$7,114,263, as compared to a net position at September 30, 2021 of \$5,804,332.

- **The District's total net position increased \$1,841,329 for the year ended September 30, 2023.**

The District's total net position increased \$1,309,931 for the year ended September 30, 2022.

- **At September 30, 2023, the District had \$2,125,728 of unrestricted net assets as compared to \$4,729,609 at September 30, 2022. This is a decrease of \$2,603,881 or 55%.**

At September 30, 2022, the District had \$4,729,609 of unrestricted net assets as compared to \$3,723,837 at September 30, 2021. This is an increase of \$1,005,772 or 27%.

- **Total revenues increased \$2,591,510 or 43% for the year ended September 30, 2023, in comparison to the prior year. The increase was substantially due to an increase in use of impact fees.**

Total revenues increased \$629,179 or 11.6% for the year ended September 30, 2022, in comparison to the prior year. The increase was due to an increase in ad valorem millage levied from 2.00 mills to 2.25 mills.

- **Total expenses increased \$2,060,112, or 44% for the year ended September 30, 2023, in comparison to the prior year. The change was mainly attributable to increased Florida Retirement System liability.**

Total expenses increased \$1,016,262, or 27.3% for the year September 30, 2022, in comparison to the prior year. The change was mainly attributable to increased Florida Retirement System liability.

- **On the governmental funds basis the impact fee fund had \$1,847,264 in revenues and expenditures for fiscal year 2023. Revenues from Impact Fees are recorded as Deferred Revenue when they are received and only recorded as income when they are expended.**

On the governmental funds basis the impact fee fund had \$26,782 in revenues and expenditures for fiscal year 2022. Revenues from Impact Fees are recorded as Deferred Revenue when they are received and only recorded as income when they are expended.

- Effective September 30, 2018, the District adopted the provisions of Governmental Accounting Standards Board Statement No. 75 "Accounting and Financial Reporting of Post Employment Benefits Other Than Pensions (OPEB)" (Statement No. 75). This accounting standard requires the District to report its actuarially determined total OPEB liability of \$2,247,822 in the government-wide financial statements of the District as of September 30, 2022.



## *Government-wide Financial Statements*

Government-wide financial statements (Statement of Net Position and Statement of Activities), found on pages 5 & 6, are intended to allow a reader to assess a government's operational accountability. Operational accountability is defined as the extent to which the government has met its operating objectives efficiently and effectively, using all resources available for that purpose, and whether it can continue to meet its objectives for the foreseeable future. Government-wide financial statements concentrate on the District as a whole and do not emphasize fund types.

The *Statement of Net Position* (Page 5) presents information on all of the District's assets and liabilities, with the difference between the two reported as *net position*. The District's capital assets (property, plant (buildings), and equipment) are included in this statement and reported net of their accumulated depreciation.

The *Statement of Activities* (Page 6) presents revenue and expense information showing how the District's net position changed during the fiscal year. Both statements are measured and reported using the economic resource measurement focus (revenues and expenses) and the accrual basis of accounting (revenue recognized when earned and expense recognized when a liability is incurred). The reader may gain advanced understanding of these terms by reviewing Note A: Summary of Significant Accounting Policies in the Notes to the Financial Statements beginning on page 11.

## *Governmental Fund Financial Statements*

The accounts of the District are organized on the basis of governmental funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity or retained earnings, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Governmental fund financial statements (found on pages 7 & 9) are prepared on the modified accrual basis of accounting using the current financial resources measurement focus. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available as net current assets.

## *Notes to the Financial Statements*

The *notes* to the financial statements explain, in detail, certain of the data contained in the preceding statements and begin on page 11. These notes are essential to a full understanding of the data provided in the government-wide and fund financial statements.

## *Government-wide Financial Analysis*

The government-wide financial statements were designed so that the user can determine if the District is in a better or worse financial condition from the prior year.

The following is a condensed summary of net assets for the primary government as of September 30, 2022 (FY 22) (found on page 5) in comparison to September 30, 2023.

	<u>FY 2022</u>	<u>FY 2023</u>
	<u>Totals</u>	<u>Totals</u>
Assets:		
Current and other assets	\$ 14,564,586	\$ 8,446,417
Non current Assets	<u>2,384,654</u>	<u>9,531,906</u>
Total Assets	<u>16,949,240</u>	<u>17,978,323</u>
Deferred outflows	<u>2,907,299</u>	<u>3,077,826</u>
Liabilities:		
Current liabilities	2,857,600	1,239,593
Non current liabilities	<u>9,644,849</u>	<u>10,295,435</u>
Total liabilities	<u>12,502,449</u>	<u>11,535,028</u>
Deferred inflows	<u>239,827</u>	<u>565,529</u>
Net position:		
Net Investment in capital assets	2,384,654	6,829,864
Restricted	-	-
Unrestricted	<u>4,729,609</u>	<u>2,125,728</u>
Total net position	<u>\$ 7,114,263</u>	<u>\$ 8,955,592</u>

Current and other assets represent 86% of total assets at September 30, 2022, as compared to 83.3% in fiscal year 2021. Current assets are comprised of cash and cash equivalents of unrestricted and restricted accounts totaling \$12,970,522, accounts receivable of \$2,196, due from other governments of \$143,034, and deposits of \$1,448,834 for two new fire engines which were delivered in fiscal year 2023.

**Current and other assets represent 47% of total assets at September 30, 2023, as compared to 86% in fiscal year 2022. Current assets are comprised of cash and cash equivalents of unrestricted and restricted accounts totaling \$8,274,411, accounts receivable of \$40,413, due from other governments of \$108,023, and right of use asset of \$23,570.**

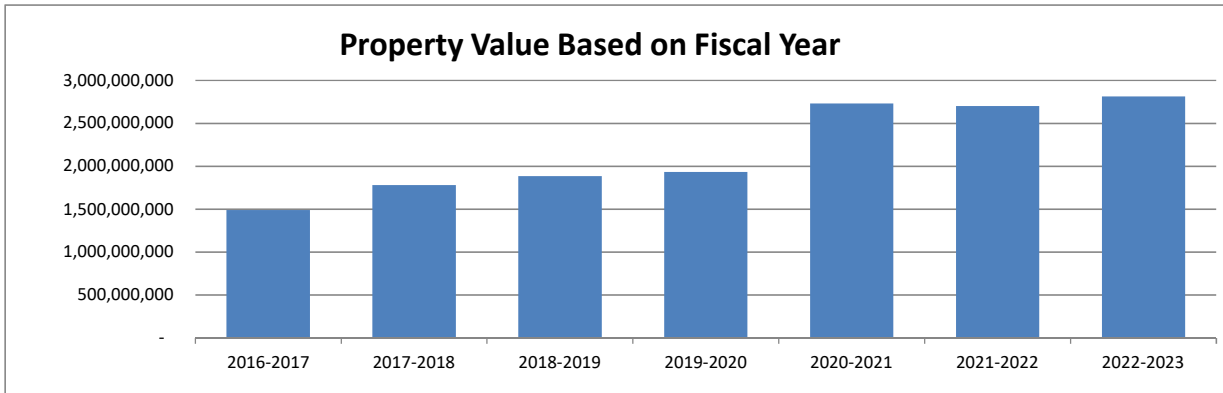
The net investment in capital assets at September 30, 2022, represents 34% of net position and is comprised of land, buildings, equipment, and vehicles, net of accumulated depreciation, and the outstanding related debt used to acquire the capital assets.

**The net investment in capital assets at September 30, 2023, represents 76% of net position and is comprised of land, buildings, equipment, and vehicles, net of accumulated depreciation, and the outstanding related debt used to acquire the capital assets.**

Current liabilities at September 30, 2022, are comprised of accounts payable and accrued expenses totaling \$268,257 and unearned revenue - impact fees of \$2,333,371 and current portion of long term debt of \$255,972. Non-current liabilities are comprised of accrued compensated absences of \$231,448, total OPEB liability of \$2,247,822, net pension liability of \$4,528,619, and financing for Station 2 of \$2,636,960.

**Current liabilities at September 30, 2023, are comprised of accounts payable and accrued expenses totaling \$118,399, unearned revenue - impact fees of \$835,231, current portion of ROU-liability of \$23,570 and current portion of long term debt of \$262,393. Non-current liabilities are comprised of accrued compensated absences of \$267,195, total OPEB liability of \$1,910,420, net pension liability of \$5,678,171, long term ROU liability of \$65,082 and financing for Station 2 of \$2,374,567.**

Comparison of property values for fiscal year 2017 through fiscal year 2023:



Comparison of property values, governmental revenues (including proceeds from debt) and expenditures from fiscal year 2018 through fiscal year 2023:

Fiscal Year	2017-2018	2018-2019	2019-2020	2020-2021	2021-2022	2022-2023
Property Value	1,783,621,679	1,886,752,669	1,936,163,406	2,729,691,571	2,698,865,387	2,899,928,928
Operating Revenue	3,622,194	3,978,854	3,906,137	5,358,592	6,020,463	6,793,171
Impact Fee Revenue	-	-	-	-	26,782	1,847,264
Proceeds from Debt	-	-	-	-	3,000,000	-
Total Expenditures	(3,083,952)	(3,260,548)	(3,490,839)	(4,422,120)	(5,624,058)	(13,134,176)
Excess Revenues	538,242	718,306	415,298	936,472	3,423,187	(4,493,741)

There was \$26,782 and \$1,847,264 in revenue from impact fees recognized as income in fiscal year 2022 and 2023, respectively. Impact fees can only be used to fund capital improvements, or other items considered to be of a capital nature, necessary to keep up with new growth, and can not be used toward operating costs or replacement equipment. The revenue from impact fees is only recognized as income as it is expended for an approved capital purchase. Otherwise, impact fees are recorded as unearned revenue until the date of expenditure. Unearned revenues for impact fees at September 30, 2023 were \$835,231. Unearned revenues for impact fees at September 30, 2022 were \$2,333,371, This amount indicates the amount of money collected from impact fees and unspent at September 30, 2023 and 2022.

### *Budgetary Highlights*

Budget versus actual comparisons are reported in the required supplementary information other than management's discussion and analysis on pages 52 through 56. The final fiscal year 2023 budget reflected an increase (amendment) in the anticipated carryforward from fiscal year 2022 in the general operating fund. This amendment was made in order to update the estimated carryforward amount to the actual audited fund balance.

The most significant budget variance for fiscal year 2023 was operating expenditures which were approximately \$1,526,300 less than budgeted. The difference was significantly due to incurrence of less overtime and professional fees, fewer training opportunities, and generally lower costs than anticipated.

The following schedule reports the revenues, expenses, and changes in net position for the District for the fiscal years ending September 30, 2022 and September 30, 2023:

Revenues:	<u>FY 2022</u>	<u>FY 2023</u>
General Revenues	Totals	Totals
Ad Valorem Taxes	\$ 5,870,169	\$ 6,282,615
Intergovernmental Revenues		
Grants	47,107	78,315
State Firefighter Supplement	5,424	7,161
Fees		
Impact Fees	26,782	1,847,264
Inspection Fees	6,905	8,800
Miscellaneous		
Interest	44,464	331,771
Gain (loss) on disposition of capital assets	(3,644)	(5,324)
Other	46,394	84,509
Total Revenues	<u>6,043,601</u>	<u>8,635,111</u>
 Expenses:		
Public Safety - Fire Rescue Service	<u>4,733,670</u>	<u>6,793,782</u>
 Increase(decrease) in net position	1,309,931	1,841,329
 Net position - Beginning of the year	<u>5,804,332</u>	<u>7,114,263</u>
 <b>Net position</b>	<b><u>\$ 7,114,263</u></b>	<b><u>\$ 8,955,592</u></b>

Total revenue for fiscal year 2022 was \$6,043,601. Total revenue increased from fiscal year 2021 due to an increase in the millage rate levied from 2.00 mills in fiscal year 2021 to 2.25 mills in fiscal year 2022.

**Total revenue for fiscal year 2023 was \$8,635,111. Total revenue increased from fiscal year 2022, due to an increase in the use of impact fees for Station 2 and interest income.**

Property values increased in fiscal year 2020 by \$49,410,737 or 2.6%, and in fiscal year 2021 property values increased by \$795,262,735 or 41.07%, mainly due to tangible personal property values at key facilities in the District. The fiscal year 2022 total valuation of the District was down slightly as tangible property value decreased by 12.4% and real property increased 10.55%, resulting in a total decrease of 1.1%. The fiscal year 2023 total valuation increased by \$250,010,699 or 9.2% over 2022.

**Property values increased in fiscal year 2023 by \$201,064,441 or 7.5%, over fiscal year 2022 property values, mainly due to property values in the District.**

## Capital Assets

Non-depreciable capital assets include land and construction in progress. Depreciable assets include buildings, vehicles, and equipment.

The following is a schedule of the District's capital assets as of September 30, 2023 compared with previous years:

<b>Fort Myers Shores Fire Protection and Rescue Service District</b>				
<b>Capital Assets</b>				
<b>CAPITAL ASSETS</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
Land	\$ 377,484	\$ 672,864	\$ 672,864	\$ 672,864
Construction in progress	-	5,688	409,229	-
Total Capital Assets not depreciated	<u>377,484</u>	<u>678,552</u>	<u>1,082,093</u>	<u>672,864</u>
Buildings	810,861	889,854	895,705	872,211
Equipment	1,080,098	1,161,046	1,216,222	1,804,752
Vehicles	1,076,121	1,146,287	1,170,672	2,599,251
Fixed assets under capital lease	-	-	-	5,736,665
Total Capital Assets being depreciated	<u>2,967,080</u>	<u>3,197,187</u>	<u>3,282,599</u>	<u>11,012,879</u>
<b>ACCUMULATED DEPRECIATION</b>				
Buildings	(350,657)	(380,453)	(406,486)	(437,349)
Equipment	(555,756)	(519,763)	(610,215)	(692,328)
Vehicles	(834,720)	(895,028)	(963,337)	(1,089,242)
Fixed assets under capital lease	-	-	-	-
Total Accumulated depreciation	<u>(1,741,133)</u>	<u>(1,795,244)</u>	<u>(1,980,038)</u>	<u>(2,218,919)</u>
<b>CAPITAL ASSETS, NET</b>	<b><u>\$ 1,603,431</u></b>	<b><u>\$ 2,080,495</u></b>	<b><u>\$ 2,384,654</u></b>	<b><u>\$ 9,466,824</u></b>

Noteworthy capital asset purchases/projects/deletions that took place in fiscal year 2022 included the following:

- Finalized the contract and began construction of Station 2 in River Hall. The project is projected to be completed in the summer of 2023. (\$403,542)
- Upgrades to Chief's office (\$14,255) and living quarters in Station 1 (\$5,130).
- Purchased upgraded portable radios for Chief and Deputy Chief (\$17,615).
- New radios for two engines ordered in FY 2022 and scheduled to be delivered in FY 2023 (\$47,967).
- Knox key secure and back boards for new engines (\$5,567).
- Replaced the compressor at Station 1 (\$1,300).
- Installation of radios, lights, sirens, cargo slide, lift kit and graphics on 2021 Ford F-250 staff vehicle (\$22,243).
- Installation of lift kit for 2012 Ford F-550 Brush Truck (\$6,500).
- Purchase of a refurbished Zoll cardiac monitor (\$29,214).
- Purchase of bunker gear and other equipment for Deputy Chief (\$4,056).

Noteworthy capital asset purchases/projects/deletions that took place in fiscal year 2023 included the

- Completed construction of Station 2 in River Hall (\$5,333,123).
- Took delivery of two new engines purchased in fiscal year 2022 (\$1,448,834).
- Purchased upgraded portable radios for Chief and Deputy Chief (\$17,615).
- Purchased equipment for Station 2: gym equipment (\$17,944), gear extricator (\$7,400) and dryer (\$7,868), security system/door access control system (\$22,750), air cascade system (\$53,061), alerting radio/tone alert system (\$16,771), hurricane rated garage doors (\$125,741), backup generator (\$95,000), compressor (\$6,000), and other equipemnt and furniture (\$52,760), A/C systems (\$60,015), fence (\$21,462).

- Purchased equipment for two new engines: Hurst eDraulic extrication tools (\$77,270), thermal imaging cameras (\$13,198), cardiac monitor (\$29,210), air packs (\$78,736), radios (\$11,298).
- Purchased new flow test equipment (\$5,740).
- Purchased new bed for 2012 F-550 to convert it into a brush truck (\$14,500).
- Apparatus storage building destroyed by Hurricane Ian was removed and will be replaced in fiscal year 2024.

Additional information on the District's capital assets can be found in Note C on pages 25-26.

### *Long-Term Obligations*

At September 30, 2022, the District's long-term obligations consisted of compensated absences in the amount of \$231,448, total OPEB of \$2,247,822, net pension liability of \$4,528,619, and lease financing for the construction of Station 2 of \$2,892,932. Compensated absences represents the total amount the District has due to all of its employees at the termination of their employment. Net OPEB obligation is the amount actuarially determined to be the District's obligation to fund post retirement benefits for current and future retirees.

**At September 30, 2023, the District's long-term obligations consisted of compensated absences in the amount of \$267,195, total OPEB of \$1,910,420, net pension liability of \$5,678,171, and lease financing for Station 2 of \$2,374,567. Compensated absences represents the total amount the District has due to all of its employees at the termination of their employment. Net OPEB obligation is the amount actuarially determined to be the District's obligation to fund post retirement benefits for current and future retirees.**

The following is a schedule of the District's long-term obligations at September 30, 2020, 2021, 2022 and 2023:

**Fort Myers Shores Fire Protection and Rescue Service District  
Long-Term Obligations at September 30**

	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Net Pension Liability	\$ 4,736,153	\$ 1,325,473	\$ 4,528,619	\$ 5,678,171
Net OPEB Obligation	1,817,019	1,902,813	2,247,822	1,910,420
Compensated Absences	188,568	212,173	231,448	267,195
Lease Financing - Station 2	-	-	2,636,960	2,374,567
 Total outstanding debt	 <u>\$ 6,741,740</u>	 <u>\$ 3,440,459</u>	 <u>\$ 9,644,849</u>	 <u>\$ 10,230,353</u>

The District is financing \$3,000,000 toward Station 2 with the remaining funds to be expended from Impact Fees and Operating funds. The lease financing is for a term of 126 months at a fixed interest rate of 2.48%. Monthly payments of \$27,068, including principal and interest, began on May 10, 2022.

## *Economic Factors and Next Year's Budget*

The following factors were considered when the fiscal year 2023-2024 budget was prepared:

- Property values increased by \$143,309,652, or 4.9%, to \$3,043,239,480. Management believes that values will increase for the next several years as development continues in the District.
- The District hired six new firefighters in fiscal year 2023 to staff both stations adequately. In order to fully staff the stations we are beginning the process of budgeting for six additional firefighters and planning for a fire inspector.
- The District has plans to eventually rebuild Station 1 on land adjacent to the current station and we have begun to build reserves to start that process after the loan on Station 2 is paid off.
- The District started an HRA to provide post employment health benefits for future retirees in fiscal year 2022 and began making regular contributions to each employee's account each pay period. Future retirees will have use of these accounts for their health insurance and medical expenses, and the District no longer pays for retiree's health insurance premiums.

## *Request for Information*

This financial report is designed to provide the reader an overview of the District. Questions regarding any information provided in this report should be directed to: Fort Myers Shores Fire Protection and Rescue Service District, Debora Howard, Administrative Assistant, 12345 Palm Beach Boulevard, Fort Myers, Florida, 33905, phone (239) 694-2833, ext. 1.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
STATEMENT OF NET POSITION  
September 30, 2023**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents - unrestricted	\$ 7,506,578
Cash and cash equivalents - restricted	767,833
Accounts receivable	40,413
Due from other governments, including restricted amount of \$67,428	108,023
Deposits	-
Prepaid expenses	-
Right of use subscription asset, current	23,570
Total current assets	<u>8,446,417</u>
Noncurrent assets:	
Right of use subscription asset, net of current	65,082
Capital assets:	
Land	672,864
Construction in progress	-
Depreciable buildings, equipment and vehicles (net of \$2,218,919 accumulated depreciation)	8,793,960
Total noncurrent assets	<u>9,531,906</u>
<b>TOTAL ASSETS</b>	<u>17,978,323</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<u>3,077,826</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	44,338
Accrued expenses	74,061
Unearned revenue - impact fees - restricted	835,231
Current portion of long-term obligations	262,393
Right of use subscription liability, current	23,570
Total current liabilities	1,239,593
Noncurrent liabilities:	
Right of use subscription liability, net of current	65,082
Noncurrent portion of long-term obligations	10,230,353
<b>TOTAL LIABILITIES</b>	<u>11,535,028</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<u>565,529</u>
<b>NET POSITION</b>	
Net investment in capital assets	6,829,864
Restricted for:	
Capital projects	-
Unrestricted	2,125,728
<b>TOTAL NET POSITION</b>	<u>\$ 8,955,592</u>

The accompanying notes are an integral part of this statement.



**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
STATEMENT OF ACTIVITIES  
Year Ended September 30, 2023**

	<u>Governmental Activities</u>
<b>EXPENSES</b>	
Governmental Activities	
Public Safety - Fire Protection	
Personnel services	\$ 5,179,796
Operating expenses	1,139,998
Depreciation	405,140
Interest and fiscal charges	<u>68,848</u>
TOTAL EXPENSES - GOVERNMENTAL ACTIVITIES	6,793,782
<b>PROGRAM REVENUES</b>	
Operating grants and contributions	85,476
Charges for services - inspection fees	<u>8,800</u>
NET PROGRAM EXPENSES	<u>6,699,506</u>
<b>GENERAL REVENUES</b>	
Ad valorem taxes	6,282,615
Impact fees	1,847,264
Gain (loss) on disposition of capital assets	(5,324)
Interest	331,771
Other	<u>84,509</u>
TOTAL GENERAL REVENUES	<u>8,540,835</u>
INCREASE (DECREASE) IN NET POSITION	1,841,329
<b>NET POSITION - Beginning of the year</b>	<u>7,114,263</u>
<b>NET POSITION - End of the year</b>	<u>\$ 8,955,592</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
BALANCE SHEET - GOVERNMENTAL FUNDS  
September 30, 2023**

	General Fund	Impact Fee Fund	Total Governmental Funds
	<u>          </u>	<u>          </u>	<u>          </u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 7,506,578	\$ -	\$ 7,506,578
Cash and cash equivalents - restricted	30	767,803	767,833
Accounts receivable	40,413	-	40,413
Due from other governments	40,595	67,428	108,023
Deposits	-	-	-
Prepaid expenses	-	-	-
	<u>          </u>	<u>          </u>	<u>          </u>
TOTAL ASSETS	<u>\$ 7,587,616</u>	<u>\$ 835,231</u>	<u>\$ 8,422,847</u>
 <b>LIABILITIES AND FUND BALANCE</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 44,338	\$ -	\$ 44,338
Accrued expenses	74,061	-	74,061
Unearned revenue	-	835,231	835,231
	<u>          </u>	<u>          </u>	<u>          </u>
TOTAL LIABILITIES	<u>118,399</u>	<u>835,231</u>	<u>953,630</u>
 <b>FUND BALANCE</b>			
Nonspendable	-	-	-
Assigned	4,980,000	-	4,980,000
Unassigned	2,489,217	-	2,489,217
	<u>          </u>	<u>          </u>	<u>          </u>
TOTAL FUND BALANCE	<u>7,469,217</u>	<u>-</u>	<u>7,469,217</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 7,587,616</u>	<u>\$ 835,231</u>	<u>\$ 8,422,847</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL  
FUNDS TO THE STATEMENT OF NET POSITION  
September 30, 2023**

	<u>Amount</u>	
Total fund balance for governmental funds	\$ 7,469,217	
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Right of use - subscription asset	<u>88,652</u>	88,652
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		
Capital assets not being depreciated:		
Land	672,864	
Construction in progress	<u>-</u>	672,864
Governmental capital assets being depreciated:		
Building, equipment and vehicles	11,012,879	
Less accumulated depreciation	<u>(2,218,919)</u>	8,793,960
Deferred outflows and deferred inflows are applied to future periods and, therefore, are not reported in the governmental funds:		
Deferred outflows related to pensions	1,838,819	
Deferred outflows related to OPEB	<u>1,239,007</u>	3,077,826
Deferred inflows related to pensions	(137,072)	
Deferred inflows related to OPEB	<u>(428,457)</u>	(565,529)
Right of use - subscription liability	<u>(88,652)</u>	(88,652)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Net pension liability - FRS	(4,739,840)	
Net pension liability - HIS	(938,331)	
Financing Lease - Station 2	(2,636,960)	
Compensated absences	(267,195)	
Total OPEB liability	<u>(1,910,420)</u>	<u>(10,492,746)</u>
Total net position of governmental activities	<u>\$ 8,955,592</u>	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS  
Year Ended September 30, 2023**

	General Fund	Impact Fee Fund	Total Governmental Funds
	<u>          </u>	<u>          </u>	<u>          </u>
<b>REVENUES</b>			
Ad valorem taxes	\$ 6,282,615	\$ -	\$ 6,282,615
Intergovernmental revenues:			
State firefighter supplement	7,161	-	7,161
Federal grant	78,315	-	78,315
Fees:			
Impact fee	-	1,847,264	1,847,264
Inspection fees	8,800	-	8,800
Miscellaneous:			
Interest	331,771	-	331,771
Other	84,509	-	84,509
TOTAL REVENUES	<u>6,793,171</u>	<u>1,847,264</u>	<u>8,640,435</u>
<b>EXPENDITURES</b>			
Current			
Public safety			
Personnel services	4,176,724	-	4,176,724
Operating expenditures	1,107,223	32,775	1,139,998
Capital outlay	5,678,145	1,814,489	7,492,634
Debt service			
Principal reduction	255,972	-	255,972
Interest and fiscal charges	68,848	-	68,848
TOTAL EXPENDITURES	<u>11,286,912</u>	<u>1,847,264</u>	<u>13,134,176</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>(4,493,741)</u>	<u>-</u>	<u>(4,493,741)</u>
<b>OTHER FINANCING SOURCES</b>			
Proceeds from debt issuance	-	-	-
TOTAL OTHER FINANCING SOURCES	<u>-</u>	<u>-</u>	<u>-</u>
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES	<u>(4,493,741)</u>	<u>-</u>	<u>(4,493,741)</u>
FUND BALANCE - Beginning of the year	<u>11,962,958</u>	<u>-</u>	<u>11,962,958</u>
FUND BALANCE - End of the year	<u>\$ 7,469,217</u>	<u>\$ -</u>	<u>\$ 7,469,217</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE -  
GOVERNMENTAL FUNDS TO THE STATEMENT  
OF ACTIVITIES**

**Year Ended September 30, 2023**

	<u>Amount</u>
Net change (excess of revenues and other financing sources over (under) expenditures) in fund balance - total governmental funds	\$ (4,493,741)
The decrease (change) in net position reported for governmental activities in the Statement of Activities is different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Also, the gain (loss) on disposition of capital assets is recorded on the Statement of Activities but not in the governmental funds.	
Plus: expenditures for capital assets	7,492,634
Less: proceeds from disposition of capital assets	-
Less: loss on disposition of capital assets	(5,324)
Less: current year depreciation	<u>(405,140)</u>
	7,082,170
The issuance of debt is reported as a financing source in governmental funds and thus contributes to the change in fund balance. In the Statement of Net Position, however, issuing debt increases long-term liabilities and does not affect the Statement of Activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the Statement of Net Position.	
Borrowings (proceeds from issuance):	
Less: financing lease - Station 2	<u>-</u>
	-
Repayments (principal retirement):	
Plus: financing lease - Station 2	<u>255,972</u>
	255,972
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
(Increase) decrease in net pension liability - FRS	(799,957)
(Increase) decrease in net pension liability - HIS	(349,595)
Increase (decrease) in deferred outflow - FRS	297,829
(Increase) decrease in deferred inflow - HIS	47,142
(Increase) decrease in total OPEB liability	337,402
Increase (decrease) in deferred outflow - OPEB	(127,302)
(Increase) decrease in deferred inflow - OPEB	(372,844)
(Increase) decrease in compensated absences	<u>(35,747)</u>
	<u>(1,003,072)</u>
Increase (decrease) in net position of governmental activities	<u>\$ 1,841,329</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 11 of 67

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Organization**

Fort Myers Shores Fire Protection and Rescue Service District (the "District") is an independent special district established on June 25, 1976, by Laws of Florida, Chapter 76-409 as amended under the provisions of Florida Statute Chapter 633 and as further amended by Laws of Florida, Chapter 97-340. Laws of Florida, Chapter 2000-456 codified, reenacted, amended and repealed its prior enabling acts. The District, also, has the general and special powers prescribed by Florida Statutes Chapters 189, 191 and 633.15. The District was created for the purpose of providing fire control and protection services as well as crash and rescue services for a designated area in eastern Lee County. The District is governed by an at-large elected five (5) member Board of Commissioners serving staggered four (4) year terms. The District had approximately thirty-two (32) employees at September 30, 2023. The District historically had one (1) station house but opened its second station house in August 2023.

**Reporting Entity**

The District adheres to Governmental Accounting Standards Board (GASB) Statement Number 14, "Financial Reporting Entity", as amended by GASB Statement Number 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement Number 61, "The Financial Reporting Entity: Omnibus - An Amendment of GASB Statements No. 14 and No. 34". These statements require the basic financial statements of the District (the primary government) to include its component units, if any. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. Based on the criteria established in GASB Statement No. 14, as amended, there are no component units required to be included or included in the District's basic financial statements.

**Summary of Significant Accounting Policies**

The following is a summary of the significant accounting policies used in the preparation of these basic financial statements.

**FORT MYERS SHORES FIRE CONTROL AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

The basic financial statements of the District are comprised of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

**Government-wide Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the activities of the District and do not emphasize fund types. These governmental activities comprise the primary government. General governmental and intergovernmental revenues support the governmental activities. The purpose of the government-wide financial statements is to allow the user to be able to determine if the District is in a better or worse financial position than the prior year. The effect of all interfund activity between governmental funds has been removed from the government-wide financial statements.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33, "Accounting and Financial Reporting for Nonexchange Transactions."

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability in the government-wide financial statements, rather than as expenditures.

**FORT MYERS SHORE FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Government-wide Financial Statements, continued**

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function; and 2) grants and contributions that are restricted to meeting the operational or capital improvements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Program revenues are considered to be revenues generated by services performed and/or by fees charged such as inspection fees. Program revenues also included operating and capital grants.

**Fund Financial Statements**

The District adheres to GASB Number 54, "Fund Balance Reporting and Governmental Fund Type Definitions" that required a change in the reporting format of fund balances in the governmental fund statements.

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity or retained earnings, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the District's governmental funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds, in aggregate, for governmental funds.



**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Governmental Funds**

The District's major funds are presented in separate columns on the governmental fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB Statement Number 34, "Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments". The funds that do not meet the criteria of a major fund are considered non-major funds and are combined into a single column on the governmental fund financial statements.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported in separate columns on the fund financial statements.

**Measurement Focus and Basis of Accounting**

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period and soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers tax revenues to be available if they are collected within sixty days of the end of the current fiscal period. When both restricted and unrestricted resources are combined in a fund, expenditures are considered to be paid first from restricted resources, as appropriate, and then from unrestricted resources.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 15 of 67

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Measurement Focus and Basis of Accounting, continued**

Revenues susceptible to accrual are property taxes, interest on investments, and intergovernmental revenues. Property taxes are recorded as revenues in the fiscal year in which they are levied, provided they are collected in the current period or within sixty days thereafter. Interest on invested funds is recognized when earned. Intergovernmental revenues that are reimbursements for specific purposes or projects are recognized when all eligibility requirements are met.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include: (1) principal and interest on the long-term debt, if any, which is recognized when due; (2) actuarially determined net position liability is not recognized until paid; and (3) expenditures are generally not divided between years by the recording of prepaid expenditures.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

**Noncurrent Government Assets/Liabilities**

GASB 34 requires noncurrent governmental assets, such as land and buildings, and noncurrent governmental liabilities, such as notes payable and capital leases, to be reported in the governmental activities column in the government-wide Statement of Net Position.

**Major Funds**

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.

The Impact Fee Fund consists of fees imposed and collected by Lee County based on new construction within the District. The fees are restricted and can only be used for certain capital expenditures associated with growth within the District.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 16 of 67

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Budgetary Information**

The District has elected to report budgetary comparison of major funds as required supplementary information (RSI).

**Fair Value of Financial Investments**

The District adheres to GASB Statement No. 72, "Fair Value Measurements and Application". This Standard applies to reported balances that are required or permitted to be measured at fair value under an existing accounting pronouncement. This Standard emphasizes that fair value is a market-based measurement, not an entity-specific measurement. Therefore, a fair value measurement should be determined based on the assumptions that market participants would use in pricing the asset or liability. This Standard establishes a fair value hierarchy which consists of three levels of inputs that may be used to measure fair value as follows:

Level 1 - Inputs that utilize quoted prices (unadjusted) in active markets for identical assets or liabilities that the District has the ability to access. At September 30, 2023, the District held no such investments using these inputs.

Level 2 - Inputs that include quoted prices for similar assets and liabilities in active markets and inputs that are observable for the asset or liability, either directly or indirectly, for substantially the full term of the financial instrument. Fair values for these instruments are estimated using pricing models, quoted prices or securities with similar characteristics or discounted cash flows. At September 30, 2023, the District held no such investments using these inputs.

Level 3 - Inputs that are unobservable inputs for the asset or liability, which are typically based on an entity's own assumptions, as there is little, if any, related market activity. At September 30, 2023, the District held no such investments using these inputs.

Instances where the determination of the fair value measurement is based on inputs from different levels of the fair value hierarchy, the level in the fair value hierarchy within which the entire fair value measurement falls is based on the lowest level input that is significant to the fair value measurement in its entirety.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 17 of 67

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Investments**

The District adheres to the requirements of Governmental Accounting Standards Board (GASB) Statement Number 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools," in which all investments are reported at fair value.

The District held no such investments at September 30, 2023.

**Capital Assets**

Capital assets, which include land, construction in progress, buildings, equipment, vehicles and vehicles under capital lease are reported in the government-wide Statement of Net Position.

The District follows a policy which calls for capitalization of all capital assets that have a cost or donated value of \$5,000 or more and have a useful life in excess of one year.

All purchased capital assets are valued at historical cost, or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair market value on the date donated. Public domain (infrastructure) capital assets consisting of certain improvements other than buildings, including curbs, gutters and drainage systems, are not capitalized, as the District generally does not acquire such assets. No debt-related interest expense is capitalized as part of capital assets in accordance with GASB Statement No. 34.

Maintenance, repairs and minor renovations are not capitalized. The acquisition of land and construction projects utilizing resources received from Federal and State agencies are capitalized when the related expenditure is incurred.

Expenditures that materially increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement, the cost is eliminated from the respective accounts as well as the related accumulated depreciation.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Capital Assets, continued**

Expenditures for capital assets are recorded in the fund statements as current expenditures. However, such expenditures are not reflected as expenditures in the government-wide statements, but rather are capitalized and depreciated.

Depreciable capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	39
Building improvements	10-20
Equipment	5-20
Vehicles	5-20
Vehicles acquired under capital lease	10

**Budgets and Budgetary Accounting**

The District has adopted an annual budget for the General Fund.

The District has also adopted an annual budget for the Special Revenue Fund - Impact Fee Fund.

The District follows these procedures in establishing budgetary data for the General Fund and the Impact Fee Fund:

1. During the summer of each year, the District Fire Chief submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing on the upcoming October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. The budget is adopted by approval of the Board of Commissioners.

**FORT MYERS SHORE FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Budgets and Budgetary Accounting, continued**

4. Budget amounts, as shown in these financial statements, are as originally adopted or as amended by the Board of Commissioners.
5. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America.
6. The level of control for appropriations is exercised at the fund level.
7. Appropriations lapse at year-end.

There was one budget amendment approved by the Board of Commissioners during the year ended September 30, 2023, for the Impact Fee Fund in the amount of \$724,417.

There were two (2) budget amendments approved by the Board of Commissioners during the year ended September 30, 2023, for the General Fund. These amendments increased revenue and expenditures by \$33,957.

**Impact Fees/Unearned Revenue**

Through an inter-local agreement, the District levies an impact fee on new construction within the District. The intent of the fee is for growth within the District to pay for capital improvements needed due to the growth. The fee is imposed and collected by Lee County and remitted to the District. The fee is refundable if not expended by the District within twenty (20) years from the date of collection. The District, therefore, records this fee as restricted cash and as unearned revenue until the date of expenditure, at which time it is recognized as revenue and charged to capital outlay in the fund financial statements and capital assets in the government-wide financial statements.

**Due To/From Other Funds**

Interfund receivables and payables arise from interfund transactions and are recorded by funds affected in the period in which transactions are executed.

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Due From Other Governments**

No allowance for losses on uncollectible accounts has been recorded since the District considers all amounts to be fully collectible.

**Compensated Absences**

The District's employees accumulate annual leave based on the number of years of continuous service. Upon termination of employment, employees can receive payment of accumulated annual leave if certain criteria are met. The costs of vacation and sick time benefits (compensated absences) are expended in the respective operating funds when payments are made to employees. However, the liability for all accrued vacation and sick time benefits is recorded in the government-wide Statement of Net Position.

**Encumbrances**

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the District because, at present, it is not necessary in order to assure effective budgetary control or to facilitate effective cash planning and control.

**Management Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**Net Position (Net Assets)**

In the government-wide financial statements no net assets have been identified as restricted. Restricted net assets are those net assets that have constraints as to their use externally imposed by creditors, through debt covenants, by grantors, or by law.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Fund Balances**

The governmental fund financial statements the District maintains include nonspendable, assigned and unassigned fund balances. Nonspendable fund balances are those that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Criteria include items that are not expected to be converted into cash, for example prepaid expenses.

The District's assigned fund balances are a result of the District's Board approval of actions prior to October 1, 2022. The District's intent is to maintain a minimum assigned fund balance level of six (6) months of prior year total expenditures. This assigned fund balance will serve as the District's operational and capital reserves as well as its disaster reserve. At September 30, 2023, fund balance is also assigned for a variety of specific items by District Board action. Any use of the fund balance requires the District's Board approval and determination as to what fund balance category will be used.

**Interfund Transactions**

The District considers interfund receivables (due from other funds) and interfund liabilities (due to other funds) to be loan transactions to and from other funds to cover temporary (three months or less) cash needs. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing funds and as reduction of expenditures/expenses in the fund to be reimbursed.

**Pensions**

In the government-wide Statement of Net Position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments, (including refunds of



**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Pensions, continued**

employees contributions) are recognized when due and payable in accordance with the benefit terms.

The District's retirement plans and related amounts are described in a subsequent note to the financial statements.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The deferred amount on pensions and OPEB is reported in the government-wide Statement of Net Position. The deferred outflows of resources related to pensions and OPEB are discussed in subsequent notes to the financial statements.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The deferred amount on pensions and OPEB is reported only in the government-wide Statement of Net Position. A deferred amount on pension results from the difference in the expected and actual amounts of experience, earnings, and contributions. This amount is deferred and amortized over the service life of all employees that are provided with these benefits through the plans except earnings which are amortized over five to seven years.

**Leases**

During the year ended September 30, 2022, the District adopted GASB Statement No. 87 - Leases. The District, however, determined its current lease agreements to be immaterial. Therefore, there was no effect from GASB No. 87 at September 30, 2023.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**New Accounting Guidance**

*GASB 94: Public-Private and Public-Public Partnerships and Availability Payment Arrangements*

In March 2020, the GASB issued Statement No. 94 (*Public-Private and Public-Public Partnerships and Availability Arrangements*) to bring a uniform guidance on how to report public-private and public-public partnership arrangements, will recognize receivables for installment payments, deferred inflows of resources, and, when applicable, capital assets. Operators will recognize liabilities for installment payments and intangible right-to-use assets, and when applicable, deferred outflows of resources and liabilities for assets being transferred.

This Statement also provides guidance for accounting and financial reporting for availability payment arrangement in which a government compensates an operator for services such as designing, constructing, financing, maintaining, or operating an underlying asset for a period of time in an exchange or exchange-like transaction. The provisions of this Statement are effective for the District's financial statements for the year ended September 30, 2023. The District, however, had no arrangements that met this Statement's reporting criteria and/or the related arrangement costs were considered immaterial.

*GASB 96: Subscription-Based Information Technology Arrangements (SBITAs)*

In May 2020, the GASB issued Statement No. 96 (*Subscription-Based Information Technology Arrangements (SBITAs)*), which defined the SBITAs and provides accounting and financial reporting for SBITAs by governments. This Statement requires a government to recognize a subscription liability and an intangible right-to-use subscription asset for the SBITAs. The provisions of this Statement are effective for the District's financial statements for the year ended September 30, 2023. The District had arrangements that met this Statement's reporting criteria and have reported them as subscription right of use asset and liability, respectively, on the Government Wide financial statements. For further discussion see Note E.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 24 of 67

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED**

**Subsequent Events**

Subsequent events have been evaluated through February 6, 2024, which is the date the financial statements were available to be issued.

**NOTE B - CASH AND CASH EQUIVALENTS**

At September 30, 2023, cash was \$8,274,411, including restricted cash of \$767,833 and cash on hand of \$244. The restricted cash represents unexpended impact fees held in the Impact Fee - Special Revenue Fund.

**Deposits**

The District's deposit policy per Florida Statutes Chapter 218.415(17) allows deposits to be held in demand deposit, money market accounts, or certificates of deposit purchased through the CDARS program. The CDARS program allows the District's qualified public depositories to purchase certificates of deposit in the District's name, from financial institutions in amounts less than \$250,000 per institution to maximize Federal Depository Insurance Corporation (FDIC) coverage. All District deposits were held in banks or savings institutions designated as qualified depositories by the State Treasurer.

At September 30, 2023, the carrying amount of the District's deposits were \$7,506,334 in the General Fund and the bank balance was \$7,532,771. The bank balance consists of \$3,059,868 in demand deposits and \$4,500,000 in certificates of deposit. At September 30, 2023, the carrying amount and the bank balance of the District's deposits were \$767,803 in the Impact Fee Fund. These deposits were entirely covered by federal depository insurance or by collateral pursuant to the Public Depository Security Act of the State of Florida (Florida Statute 280).

The impact fees account is used to account for the deposit of impact fees received and is restricted for certain capital asset acquisition.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE C - CAPITAL ASSETS ACTIVITY**

The following is a summary of changes in capital assets activity for the year ended September 30, 2023:

	Balance October 1 2022	Increases/ Additions	Decreases/ Deletions	Adjustments/ Reclassifications	Balance September 30 2023
Capital Assets Not Being Depreciated:					
Land	\$ 672,864	\$ -	\$ -	\$ -	\$ 672,864
Construction in Progress	409,229	4,807,021	-	(5,216,250)	-
Total Capital Assets Not Being Depreciated	<u>1,082,093</u>	<u>4,807,021</u>	<u>-</u>	<u>(5,216,250)</u>	<u>672,864</u>
Capital Assets Being Depreciated:					
Buildings	895,705	520,415	(23,494)	5,216,250	6,608,876
Equipment	1,216,222	716,364	(127,834)	-	1,804,752
Vehicles	1,170,672	1,448,834	(20,255)	-	2,599,251
Total Capital Assets Being Depreciated	<u>3,282,599</u>	<u>2,685,613</u>	<u>(171,583)</u>	<u>5,216,250</u>	<u>11,012,879</u>
Less Accumulated Depreciation:					
Buildings	(406,486)	(49,033)	18,170	-	(437,349)
Equipment	(610,215)	(209,947)	127,834	-	(692,328)
Vehicles	(963,337)	(146,160)	20,255	-	(1,089,242)
Total Accumulated Depreciation	<u>(1,980,038)</u>	<u>(405,140)</u>	<u>166,259</u>	<u>-</u>	<u>(2,218,919)</u>
Total Capital Assets Being Depreciated, Net	<u>1,302,561</u>	<u>2,280,473</u>	<u>(5,324)</u>	<u>5,216,250</u>	<u>8,793,960</u>
Capital Assets, Net	<u>\$ 2,384,654</u>	<u>\$ 7,087,494</u>	<u>\$ (5,324)</u>	<u>\$ -</u>	9,466,824
				Related debt	<u>(2,636,960)</u>
				Net investment in capital assets	<u>\$ 6,829,864</u>

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE C - CAPITAL ASSETS ACTIVITY, CONTINUED**

Depreciation expense was charged to the following functions during the year ended September 30, 2023:

	<u>Amount</u>
General Government	\$ 405,140
Total Depreciation Expense	<u>\$ 405,140</u>

The District has Station #2 held under a financing lease with a total cost of \$5,736,665 at September 30, 2023. The asset held under financing lease has accumulated depreciation of \$12,258 and depreciation expense of \$12,258 (included in total depreciation expense) for the year ended September 30, 2023.

**NOTE D - LONG-TERM OBLIGATIONS**

The following is a summary of changes in long-term obligations for the year ended September 30, 2023:

	Balance October 1 2022	Additions	Retirements/ Adjustments	Balance September 30 2023	Amounts Due Within One Year
Net Pension Liability - FRS	\$ 3,939,883	\$ 799,957	\$ -	\$ 4,739,840	\$ -
Net Pension Liability - HIS	588,736	349,595	-	938,331	-
Compensated Absences	231,448	35,747	-	267,195	-
Net OPEB Liability (Total)	2,247,822	-	(337,402)	1,910,420	-
Financing Lease	<u>2,892,932</u>	<u>-</u>	<u>(255,972)</u>	<u>2,636,960</u>	<u>262,393</u>
	<u>\$ 9,900,821</u>	<u>\$ 1,185,299</u>	<u>\$ (593,374)</u>	<u>\$ 10,492,746</u>	<u>\$ 262,393</u>

The following is a summary of the long-term obligations at September 30, 2023:

	<u>Amount</u>
Net pension obligation - FRS pension plan. This amount is actuarially determined through calculation based upon the audited financial statements of the Florida FRS Plan.	\$ 4,739,840
Net pension obligation - HIS plan. This amount is actuarially determined through calculation based upon the audited financial statements of the Florida FRS Plan.	938,331

**FORT MYERS SHORES FIRE PROTECTION AND  
 RESCUE SERVICE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2023**

**NOTE D - LONG-TERM OBLIGATIONS, CONTINUED**

Noncurrent portion of compensated absences. Employees of the District are entitled to annual leave and sick time based on length of service and job classification. \$ 267,195

Net OPEB liability - GASB No. 75. (Total OPEB liability) 1,910,420

The District entered into a one hundred and twenty-six (126) month \$3,000,000 financing lease agreement effective April 12, 2022. Monthly payments of \$27,068 including fixed interest of 2.48%. Payments began on May 12, 2022 with a final payment due October 1, 2032. As part of the financing lease for the construction of Station 2 the District leased the land on which the station is to be built to the lender for \$1 per year for the term that the financing lease is outstanding. The financing lease is collateralized by the ground lease. 2,636,960

	Total	\$ 10,492,746
	Less Current Portion	<u>(262,393)</u>
	Long Term Portion	<u>\$ 10,230,353</u>

The annual debt service requirements at September 30, 2023, were as follows:

Years Ending <u>September 30</u>	<u>Total Principal</u>	<u>Total Interest</u>	<u>Total</u>
2024	\$ 262,393	\$ 62,427	\$ 324,820
2025	268,975	55,846	324,821
2026	275,722	49,099	324,821
2027	282,638	42,183	324,821
2028	289,728	35,093	324,821
2029-2033	<u>1,257,504</u>	<u>65,902</u>	<u>1,323,406</u>
	<u>\$2,636,960</u>	<u>\$ 310,550</u>	<u>\$2,947,510</u>

The District incurred interest expenditures of \$68,848 for the year ended September 30, 2023.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE E - SUBSCRIPTION LIABILITY**

The District entered into multiple subscription-based information technology arrangements for various software (GASB 96). The software have 1 year terms and have fixed payments. The District aggregated the subscriptions for reporting purposes. The District used a discount rate of 2.48% to record the present value of the future minimum payments as of the date of implementation.

The District is capitalizing the arrangements over a 5 year term in line with its fixed asset capitalization policy.

The future minimum subscription payments as of September 30, 2023 is as follows:

Years Ending <u>September 30</u>	<u>Amount</u>
2024	\$ 23,570
2025	23,570
2026	23,570
2027	<u>23,570</u>
	94,280
Impact of present value discount	<u>(5,628)</u>
Present value	<u><u>\$ 88,652</u></u>

The amortization of the subscription liability for the year ended September 30, 2023 was \$2,743.

At September 30, 2023 the right of use - subscription asset and right of use - subscription liability balances is as follows:

	<u>Amount</u>
Right of use subscription asset, current	\$ 23,570
Right of use subscription asset, noncurrent	65,082
	<u>\$ 88,652</u>
Right of use subscription liability, current	\$ 23,570
Right of use subscription liability, noncurrent	65,082
	<u><u>\$ 88,652</u></u>

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN**

**General Information about the Florida Retirement System**

The Florida Retirement System ("FRS") was created in Chapter 121, Florida Statutes. The FRS was created to provide a defined benefit pension plan ("Pension Plan") for participating public employees. All District employees are participants in the Statewide Florida Retirement System (FRS) under authority of Article X, Section 14 of the State Constitution and Florida Statutes, Chapters 112 and 121. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide an integrated defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a separate cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer defined benefit plans (FRS and HIS Plans) and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information dated June 30, 2023, is available from the Florida Department of Management Services' website ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The District's total pension expense, \$1,484,357 for the year ended September 30, 2023, is recorded in the government-wide financial statements. Total District retirement actual contribution expenditures were \$679,776, \$525,463 and \$421,017 for the years ended September 30, 2023, 2022 and 2021, respectively. The District contributed 100% of the required contributions.



**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS Pension Plan**

**Plan Description.** The FRS Pension Plan ("Plan") is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

Regular Class - Members of the FRS who do not qualify for membership in the other classes.

Senior Management Service Class (SMSC) - Members in senior management level positions.

Special Risk Class - Members who are employed as certified firefighters and meet the criteria to qualify for this class.

Elected Officials - Members who are elected by the voters within the District boundaries.

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for those members classified as special risk who are eligible for normal retirement benefits at age 55 and 6 years of service or at any age after 25 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 and 8 years of service or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 with 8 years of service or at any age after 30 years of service. However, effective July 1, 2023, for special risk who enrolled on or after July 1, 2011, normal retirement date changed to the earlier of 25 years of creditable service or age 55. Members of both Plans (FRS and HIS) include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost of living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS Pension Plan, continued**

benefit payments while continuing employment with an FRS employer. An employee may elect to participate in DROP at any time after reaching normal retirement date.

Effective July 1, 2023, an employee may participate in DROP for a period not to exceed 96 months (8 years) after electing to participate except for certain instructional personnel who can participated for 120 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. Interest accrues at 4% on DROP accumulation held on or after July 1, 2023 and at 1.3% prior. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits. The restricted 12 month election window was removed. Participants may elect to enter DROP at anytime after becoming fully vested and reaching normal retirement age.

**Benefits Provided.** Benefits under the Plan are computed on the basis of age, and/or years of service, average final compensation, and credit service. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for the members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on retirement plan and/or the class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following chart shows the percentage value of each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>%Value</u>
Regular Class and elected members initially enrolled before July 1, 2011	
Retirement up to age 62, or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Class and elected members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS Pension Plan, continued**

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>%Value</u>
Special Risk Regular	
Service from December 1, 1970 through September 30, 1974	2.00
Service on or after October 1, 1974	3.00
Senior Management Service Class	2.00
Elected Officers' Class	3.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

**Contributions.** The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the year ended September 30, 2023 were as follows:

<u>Class</u>	<u>Percent of Gross Salary*</u>		
	<u>Employee</u>	<u>Employer (1)</u>	<u>Employer (3)</u>
Florida Retirement System, Regular	3.00	13.57	11.91
Florida Retirement System, Senior Management Service	3.00	34.52	31.57
Florida Retirement System, Special Risk	3.00	32.67	27.83
Deferred Retirement Option Program - Applicable to Members from All of the Above Classes	0.00	21.13	18.60
Florida Retirement System, Reemployed Retiree	(2)	N/A	N/A
Florida Retirement System, Elected Official	3.00	58.68	57.00

Notes:

- (1) Employer rates include 2.00 percent for the post employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .06 percent for administrative costs for the Investment Plan. Rates for 7/1/23 - 6/30/24.
- (2) Contribution rates are dependent upon retirement class in which reemployed.
- (3) Employer rates include 1.66 percent for the post employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .06 percent for administrative costs for the Investment Plan. Rates for 7/1/22 - 6/30/23.

\* As defined by the Plan.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS Pension Plan, continued**

**Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Pension Plan.**

At September 30, 2023, the District reported a net pension liability of \$4,739,840 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. The District's proportionate share of the net pension liability was based on the District's 2022-23 fiscal year contributions relative to the total 2022-23 fiscal year contributions of all participating members. At September 30, 2023, the District's proportionate share was .011895149 percent, which was an increase of .001306352 percent from its proportionate share measure as of September 30, 2022.

For the year ended September 30, 2023, the District recognized FRS pension expense of \$1,395,296. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to the pension from the following sources at September 30, 2023:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 445,030	\$ -
Change of assumptions	308,981	-
Net difference between projected and actual earnings on pension plan investments	197,949	-
Changes in proportion and differences between District contributions and proportionate share of contributions	524,357	37,981
District contributions subsequent to the measurement date	<u>196,215</u>	<u>-</u>
Total	<u>\$ 1,672,532</u>	<u>\$ 37,981</u>

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS Pension Plan, continued**

The deferred outflows of resources related to the FRS pension, totaling \$196,215, resulting from District contributions subsequent to the measurement date, will be recognized as a reduction on the net pension liability in the year ended September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pension will be recognized in pension expense over the remaining service period of 5.3 years as follows:

Fiscal Years Ending September 30	Amount
2024	\$ 337,948
2025	337,948
2026	337,948
2027	337,949
2028	288,461
Thereafter	<u>(201,918)</u>
Total	<u>\$ 1,438,336</u>

**Actuarial Assumptions.** The total pension liability in the July 1, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	July 1, 2023
Measurement date	June 30, 2023
Inflation	2.40 percent
Real payroll growth	0.85 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	6.70 percent, net of pension plan investment expense, including inflation
Actuarial cost method	Individual entry age

Mortality rates were based on the Generational PUB-2010 with Projection Scale MP-2018.

The actuarial assumptions used in the July 1, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS Pension Plan, continued**

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation (1)</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.00%	2.9%	2.9%	1.1%
Fixed income	19.80%	4.5%	4.4%	3.4%
Global equity	54.00%	8.7%	7.1%	18.1%
Real estate (property)	10.30%	7.6%	6.6%	14.8%
Private equity	11.10%	11.9%	8.8%	26.3%
Strategic investments	<u>3.80%</u>	6.3%	6.1%	7.7%
Total	<u>100.00%</u>			
Assumed inflation - Mean		2.40%		1.40%

(1) As outlined in the Plan's investment policy

**Money Weighted Rate of Return.** The annual money weighted rate of return on the FRS Pension Plan investments for the year ended June 30, 2023 was 7.58%.

**Discount Rate.** The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS Pension Plan, continued**

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.70 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.70 percent) or 1-percentage-point higher (7.70 percent) than the current rate:

	1% Decrease (5.70%)	Current Discount Rate (6.70%)	1% Increase (7.70%)
District's proportionate share of the net pension liability	<u>\$ 8,096,613</u>	<u>\$ 4,739,840</u>	<u>\$ 1,931,499</u>

**Pension Plan Fiduciary Net Position.** Detailed information about pension plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report (FRS ACFR) dated June 30, 2023.

The FRS ACFR and actuarial reports may also be obtained by contacting the Division of Retirement at:

Department of Management Services  
 Division of Retirement  
 Bureau of Research and Member Communications  
 P.O. Box 9000  
 Tallahassee, FL 32315-9000

850-488-5706 or toll free at 877-377-1737

[http://www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications)

**Payables to the Pension Plan.** At September 30, 2023, the District reported a payable of \$13,357 for the outstanding amount of contributions in the FRS pension plan required for the year ended September 30, 2023.

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**Health Insurance Subsidy Plan**

**Plan Description.** The Health Insurance Subsidy Plan ("HIS Plan") is a cost-sharing multiple-employer defined benefit pension plan established under section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

**Benefits Provided.** Prior to July 1, 2023, eligible retirees and beneficiaries received a monthly HIS payment equal to the number of years of creditable service completed at the time of retirement multiplied by \$5. The payments are at least \$30 but not more than \$150 per month, pursuant to Section 112.363, Florida Statutes. Subsequent to July 1, 2023, eligible retirees and beneficiaries receive \$7.50 for each year of service monthly. Maximum benefit is \$225 per month or \$2,700 annually. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which can include Medicare.

**Contributions.** The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. Prior to July 1, 2023, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. Subsequent to July 1, 2023, the rate was 2%. The District contributed 100 percent of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which HIS payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

**Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to the HIS Plan.** At September 30, 2023, the District reported a HIS net pension liability of \$938,331 for its proportionate share of the net HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. The District's proportionate share of the net HIS liability was based on the



**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**HIS Plan, continued**

District's 2022-23 fiscal year contributions relative to the total 2022-23 fiscal year contributions of all participating members. At September 30, 2023, the District's proportionate share was .005908392 percent, which was an increase of .000349869 percent from its proportionate share measured as of September 30, 2022.

For the fiscal year ended September 30, 2023, the District recognized HIS expense of \$89,061. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 13,737	\$ 2,202
Change of assumptions	24,668	81,310
Net difference between projected and actual earnings on HIS pension plan investments	485	-
Changes in proportion and differences between District HIS contributions and proportionate share of HIS contributions	114,128	15,579
District contributions subsequent to the measurement date	<u>13,269</u>	<u>-</u>
Total	<u>\$ 166,287</u>	<u>\$ 99,091</u>

The deferred outflows of resources related to HIS, totaling \$13,269, resulting from District contributions subsequent to the measurement date, will be recognized as a reduction on the net pension liability in the year ended September 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense of the remaining service period of 6.3 years as follows:

<u>Fiscal Years Ending September 30</u>	<u>Amount</u>
2024	\$ 10,205
2025	10,205
2026	10,205
2027	10,206
2028	10,084
Thereafter	<u>3,022</u>
Total	<u>\$ 53,927</u>

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**HIS Plan, continued**

**Actuarial Assumptions.** The total pension liability in the July 1, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Real Payroll Growth	0.85 percent
Salary Increases	3.25 percent, average, including inflation
Municipal Bond Rate	3.65 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the Generational PUB-2010 with Projected Scale MP-2018.

Because the HIS Plan is funded on a pay-as-you-go basis, no experience study has been completed for this plan.

**Discount Rate.** The discount rate used to measure the total HIS liability was 3.65 percent. In general, the discount rate for calculating the total HIS liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

**Sensitivity of the District's Proportionate Share of the Net HIS Liability to Changes in the Discount Rate.** The following presents the District's proportionate share of the net HIS liability calculated using the discount rate of 3.65 percent, as well as what the District's proportionate share of the net HIS liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.65 percent) or 1-percentage-point higher (4.65 percent) than the current rate:

	1% Decrease (2.65%)	Current Discount Rate (3.65%)	1% Increase (4.65%)
District's proportionate share of the net HIS liability	<u>\$ 1,070,490</u>	<u>\$ 938,331</u>	<u>\$ 828,781</u>

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 40 of 67

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**HIS Plan, continued**

**Pension Plan Fiduciary Net Position.** Detailed information about the HIS plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Annual Comprehensive Financial Report (FRS ACFR) dated June 30, 2023.

The FRS ACFR and actuarial reports may also be obtained by contacting the Division of Retirement at:

Department of Management Services  
Division of Retirement  
Bureau of Research and Member Communications  
P.O. Box 9000  
Tallahassee, FL 32315-9000

850-488-5706 or toll free at 877-377-1737

[http://www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications)

**Payables to the Pension Plan.** At September 30, 2023 the District reported a payable of \$853 for the outstanding amount of contributions to the HIS plan required for the year ended September 30, 2023.

**FRS - Defined Contribution Pension Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS - Defined Contribution Pension Plan, continued**

are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering plan, including FRS Financial Guidance Program, are funded through an employer contribution of .06 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2022-23 fiscal year were as follows:

Class	Percent of Gross Salary*		
	Employee	Employer (1)	Employer (3)
Florida Retirement System, Regular	3.00	8.30	6.30
Florida Retirement System, Senior Management Service	3.00	9.67	7.67
Florida Retirement System, Special Risk	3.00	16.00	14.00
Florida Retirement System, Reemployed Retiree	(2)	N/A	N/A
Florida Retirement System, Elected Official	3.00	13.34	11.34

Notes:

- (1) Employer rates include 2.00 percent for the post employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .06 percent for administrative costs for the Investment Plan. Rates for 7/1/23 - 6/30/24.
- (2) Contribution rates are dependent upon retirement class in which reemployed.
- (3) Employer rates include 1.66 percent for the post employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .06 percent for administrative costs for the Investment Plan. Rates for 7/1/22 - 6/30/23.

\* As defined by the Plan.

Effective July 1, 2023, employer contribution rates increased by 2% in all membership classes.

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5 year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE F - RETIREMENT PLAN - DEFINED BENEFIT PENSION PLAN, CONTINUED**

**FRS - Defined Contribution Pension Plan, continued**

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense (included in the FRS expenditures) totaled \$11,476 for the fiscal year ended September 30, 2023.

Payables to the Investment Plan. At September 30, 2023, the District reported a payable of \$0 for the outstanding amount of contributions to the Plan required for the fiscal year ended September 30, 2023.

**NOTE G - PROPERTY TAXES**

Property taxes are levied after formal adoption of the District's budget and become due and payable on November 1 of each year and are delinquent on April 1 of the following year. Discounts on property taxes are allowed for payments made prior to the April 1 delinquent date. Tax certificates are sold to the public for the full amount of any unpaid taxes and must be sold no later than June 1 of each year. The billing, collection, and related record keeping of all property taxes is performed for the District by the Lee County Tax Collector. No accrual for the property tax levy becoming due in November 2023 is included in the accompanying financial statements, since such taxes are collected to finance expenditures of the subsequent period.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE G - PROPERTY TAXES, CONTINUED**

Procedures for collecting delinquent taxes, including applicable tax certificate sales and tax deed sales, are provided for by Florida Statutes. The enforceable lien date is approximately two years after taxes become delinquent and occurs only upon request of a holder of a delinquent tax certificate. As of September 30, 2023, \$40,595 was due from the Lee County Tax Collector to the District for ad valorem taxes and excess fees.

Important dates in the property tax cycle are as follows:

Assessment roll certified	July 1
Millage resolution approved	No later than 93 days following certification of assessment roll
Taxes due and payable (Levy date)	November (with various discount provisions through March 31)
Property taxes payable - maximum discount (4 percent)	30 days after levy date
Beginning of fiscal year for which taxes have been levied	October 1
Due date	March 31
Taxes become delinquent (lien date)	April 1
Tax certificates sold by the Lee County Tax Collector	Prior to June 1

For the year ended September 30, 2023, the Board of Commissioners of the District levied ad valorem taxes at a millage rate of \$2.25 per \$1,000 (2.25 mills) of the 2022 net taxable value of real property located within the District.

**NOTE H - FUND BALANCE**

Fund balance was noted as nonspendable for the following purposes at September 30, 2023:

Nonspendable fund balance - General Fund	Amount
Deposits	\$ -
Prepaid Expenses	-
Total	\$ -

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE H - FUND BALANCE, CONTINUED**

Fund balance was assigned for the following purposes at September 30, 2023:

<u>Assigned fund balance - General Fund</u>	<u>Amount</u>
Station #2 Building & Fixtures	\$ 1,000,000
Apparatus	825,000
Tools & Equipment	425,000
Staff/Utility Vehicles	80,000
Disaster Fund	850,000
Three (3) Month Reserve	825,000
Sick and Vacation Payout	300,000
Cancer Presumption Legislation	100,000
Post Employment Insurance (OPEB)	<u>575,000</u>
Total Assigned Fund Balance	<u>\$ 4,980,000</u>

**NOTE I - IMPACT FEE FUND ACTIVITY**

During the year ended September 30, 2023, the Impact Fee Fund had the following activity:

	<u>Amount</u>
Unearned revenue, October 1, 2022	\$ 2,333,371
Impact fee receipts	276,401
Due from other governments	67,428
Interest and other income	5,295
Capital outlay	(1,814,489)
Operating expenditures	<u>(32,775)</u>
Unearned revenue, September 30, 2023	<u>\$ 835,231</u>

The District placed a deposit of \$1,448,834 on two (2) pumper trucks during the year ended September 30, 2022. The deposit was made of \$724,417 from the General Fund and \$724,417 from the Impact Fee Fund. The contract was subject to final inspection upon delivery.

The two (2) pumper trucks were delivered and accepted by the District during the year ended September 30, 2023.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 45 of 67

**NOTE J - RISK MANAGEMENT**

During the year ended September 30, 2022, the District implemented health benefits as follows:

The District offers a health reimbursement arrangement (HRA) Plan for its employees.

The Plan is third party administered. The plan is operated as a irrevocable trust. The Plan is employer only funded.

The District's HRA contributions for the year ended September 30, 2023 were \$116,800.

The District incurred \$806,673 in health insurance, disability, premiums including HRA contributions (noted above) and workers compensation insurance during the year ended September 30, 2023.

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Insurance programs for general/professional liability, automobile, property, and commercial umbrella are covered by commercial insurance. The District retains the risk of loss up to a deductible amount (ranging from \$250 to \$1,000) with the risk of loss in excess of this amount transferred to the insurance carrier with limits of liability of \$1,000,000 per occurrence and \$2,000,000 in the aggregate. The District also has excess liability coverage of \$3,000,000 per occurrence and \$6,000,000 aggregate. The District is third party insured for employee health, dental and vision, as well as workers' compensation.

**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB)**

Pursuant to the provisions of Section 112.08, Florida Statutes, the District's defined benefit single employer OPEB Plan provides the opportunity to obtain insurance (health, dental, life and vision) benefits to its retired employees. The District



**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 46 of 67

**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),  
CONTINUED**

administers the OPEB Plan. The year ended September 30, 2018, was the District's transition year and as such, the District implemented GASB No. 75 "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". GASB No. 75 requires the District to annually record its actuarially determined total OPEB liability. All retired full-time employees are eligible for OPEB benefits if actively employed by the District immediately before retirement. The benefits are provided both with contractual or labor agreements. The benefits may require contribution from the retirees, depending on certain specified criteria and, in particular, length of creditable employment. For participants who retire prior to February 1, 2022, the District pays 100% of the retiree health only coverage (single) less the FRS health insurance subsidy (HIS) reimbursement amount until age 65. As of September 30, 2023, there were four (4) retirees eligible to receive benefits and four (4) retirees receiving these benefits. For participants who retire after February 1, 2022, the District offers the opportunity to the retiree to purchase pre-Medicare health insurance that is offered to active employees. At September 30, 2023 there were twenty-seven (27) active District employees. Employees receive a subsidy from the District of \$5,200 per year deposited to their HRA accounts that is to fund the healthcare expenditures once they retire. The participant will also receive their HIS benefits. The District paid 100% of a former Chief's medical insurance cost until Medicare coverage was activated in September 2023, then the District will pay \$400 per month for life into the HRA for the former chief. Retirees may purchase dependent coverage through the District. At age 65 the retirees then must move to Medicare but may continue to purchase life, dental and vision coverage through the District. The District finances the benefits on a pay-as-you-go basis and recognizes expenditures at the time the premiums are due. There is no separate trust for these benefits.

**Funding Policy**

The District's OPEB benefits are unfunded. The District has not determined if a separate trust fund or equivalent arrangement will be established into which the District would make contributions to advance-fund the obligation. Therefore, no separate financial statements are issued. All required disclosures are presented

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),  
CONTINUED**

**Funding Policy, continued**

herein. The District did, however, assign a portion of its fund balance in the amount of \$575,000 to offset a portion of the future OPEB costs. The District obtained an actuarial valuation for OPEB Plan to measure the current year's subsidies and project these subsidies into the future, making an allocation of that cost to different years.

The District subsidizes the premium rates paid by retirees by allowing them to participate at blended premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, retiree claims are expected to result in higher costs to the plan on average than those of active employees.

**Actuarial Methods and Assumptions**

At September 30, 2023, the District's net OPEB liability of \$1,910,420 was measured as of September 30, 2022 for the year ended September 30, 2023, and was determined by using actuarial valuation data as of October 1, 2022.

The following actuarial assumptions and other inputs were applied to all periods included in the measurement:

Rate of inflation	2.50%
Salary Increases depending in years of service	5.4% - 2.8%
Discount Rate as of September 30, 2018	3.50%
Discount Rate as of September 30, 2019	3.83%
Discount Rate as of September 30, 2020	2.75%
Discount Rate as of September 30, 2021	2.41%
Discount Rate as of September 30, 2022	2.19%
Discount Rate as of September 30, 2023	4.40%

Annual healthcare cost trend using the Society of Actuaries Long-Run Medical Cost Trend Model baseline assumptions with an initial rate of 6.0% per year trending to 4.64% by 2050.

The discount rate was based on the 20 Year Municipal Bond Rate with AA/Aa or higher.

Entry age normal cost method was used.

The FRS salary scale was used (2019 Actuary Report).

Mortality rates were based on the PUB-2010 Generational Healthy mortality Table with scale MP-2021.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),  
CONTINUED**

**Actuarial Methods and Assumptions, continued**

The actuarial assumptions used in the September 30, 2023 valuation were based on results of an actuarial experience study performed for the FRS Retirement Plan.

The rationales for selecting each of the assumptions used in the financial accounting valuation and for the assumptions changes summarized above are to best reflect the current market conditions and recent plan experience.

**Demographic Assumptions**

100% of participants are assumed to retire at age 56 with six (6) years of service. Termination assumptions mirror the Florida Retirement System's special risk employees' termination assumptions as reported in the FRS 2019 actuarial valuation report. No disability assumption was made.

**Changes in the Net OPEB Liability**

	<u>Amount</u>
Balance at September 30, 2022	\$ 2,247,822
Changes for the year:	
Service Cost	141,664
Interest	48,012
Change in Benefit Terms	-
Difference Between Expected and Actual Experience	-
Changes in Assumptions	(416,137)
Contributions from Employer	<u>(110,941)</u>
Net Changes	<u>(337,402)</u>
Balance at September 30, 2023	<u>\$ 1,910,420</u>

The following presents the net OPEB liability of the District as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1 percent higher or 1 percent lower than the current discount rate.

	<u>1% Decrease</u>	<u>Current Rate</u>	<u>1% Increase</u>
	3.40%	4.40%	5.40%
Net OPEB Liability	\$ 2,085,945	\$ 1,910,420	\$ 1,752,876

**FORT MYERS SHORES FIRE PROTECTION AND  
 RESCUE SERVICE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2023**

**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),  
 CONTINUED**

**Changes in the Net OPEB Liability, continued**

The following presents the net OPEB liability of the District as well as what the District's net OPEB liability would be if it were calculated using healthcare trend rates that are 1 percent higher or 1 percent lower than the current healthcare trend rate.

	1% Decrease 2.94%	Trend Rate 3.94%	1% Increase 4.94%
Net OPEB Liability	\$ 1,710,635	\$ 1,910,420	\$ 2,150,523

For the year ended September 30, 2023, the District recognized OPEB expense of \$273,685. At September 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,187,500	\$ 428,457
Changes in Assumptions	51,507	-
Net difference between projected and actual earnings	-	-
Employer contribution subsequent to measurement date	-	-
Total	<u>\$ 1,239,007</u>	<u>\$ 428,457</u>

\$0 reported as deferred outflows of resources related to OPEB resulting from employer contributions subsequent to measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2024.

**FORT MYERS SHORES FIRE PROTECTION AND  
 RESCUE SERVICE DISTRICT  
 NOTES TO THE FINANCIAL STATEMENTS  
 September 30, 2023**

**NOTE K - POST-EMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (OPEB),  
 CONTINUED**

**Changes in the Net OPEB Liability, continued**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ended September 30:	<u>Amount</u>
2024	\$ 84,009
2025	84,009
2026	84,009
2027	84,009
2028	84,012
Total Thereafter	<u>390,502</u>
	<u>\$ 810,550</u>

**NOTE L - DEFINED CONTRIBUTION PLAN**

**Plan 2 - Plan Description and Provisions - 401(a)**

The Board of Fire Commissioners established the 401(a) Plan for the Fire Chief. The Plan was effective on the latter of June 1, 2018 or the employee's hire date. At September 30, 2023, the Plan had no active participants.

The Plan required employer contributions. Non-elective employer contributions were 16.24% of the employee's compensation. The employee may make contributions on an after-tax basis. Total contributions are limited annually by IRC. Rollover contributions are permitted. The employee is 100% vested at normal retirement age of 65.

Employee contributions are 100% vested upon contribution to the Plan. Eligibility to participate is upon date of hire.

The Plan provided for employee loans limited to not less than \$500 or more than the lesser of 1/2 of the account balance or \$50,000. Not more than 2 loans per employee at the same time were permitted.

Total District contributions to the Plan for the year ended September 30, 2023 were \$11,607. The respective Fire Chief retired December 3, 2022. Therefore, no contributions are required after the retirement date. The Plan is considered closed at the date of the respective Chief's retirement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
September 30, 2023**

Page 51 of 67

**NOTE M - COMMITMENTS AND CONTINGENCIES**

In October 20, 2021, the District entered into an agreement with a developer for the construction of a fire station (Station 2). The final draft of the agreement was approved on May 19, 2022 with a project budget of \$6,184,750. The District was funding the project through the use of \$3,000,000 financing agreement and reserves.

Station 2 was completed and became operational in August 2023.

**NOTE N - HURRICANE DAMAGE**

On September 28, 2022 Hurricane Ian impacted Southwest Florida. The District sustained storm damage that caused losses and damage to property and equipment. There was no effect on the operations of the District. The District received approximately \$46,171 in hurricane related insurance claim payouts for repairs and maintenance and a FEMA reimbursement of \$78,315 for overtime and equipment use during the year ended September 30, 2023.

**NOTE O - SUBSEQUENT EVENTS**

On October 31, 2023, the District purchased a truck for \$29,887. The District also purchased an eDraulic for \$49,968 on December 1, 2023.

**REQUIRED SUPPLEMENTARY  
INFORMATION  
OTHER THAN MD&A**

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND -  
SUMMARY STATEMENT  
Year Ended September 30, 2023**

	General Fund			
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES</b>				
Ad valorem taxes	\$ 6,308,741	\$ 6,308,741	\$ 6,282,615	\$ (26,126)
Intergovernmental revenues:				
State firefighter supplement	-	-	7,161	7,161
Federal grant	-	-	78,315	78,315
Inspection fees	6,000	6,000	8,800	2,800
Miscellaneous:				
Interest	25,000	25,000	331,771	306,771
Other	26,000	26,000	84,509	58,509
Carryforward	11,929,001	11,962,958	-	(11,962,958)
<b>TOTAL REVENUES</b>	<u>18,294,742</u>	<u>18,328,699</u>	<u>6,793,171</u>	<u>(11,535,528)</u>
<b>EXPENDITURES</b>				
Current				
Public safety				
Personnel services	4,685,800	4,719,757	4,176,724	543,033
Operating expenditures	1,479,100	1,752,100	1,107,223	644,877
Capital outlay	6,344,417	6,016,517	5,678,145	338,372
Debt service				
Principal reduction	255,973	255,973	255,972	1
Interest and fiscal charges	69,027	69,027	68,848	179
Reserves				
Budget reserves	5,460,425	5,515,325	-	5,515,325
<b>TOTAL EXPENDITURES</b>	<u>18,294,742</u>	<u>18,328,699</u>	<u>11,286,912</u>	<u>7,041,787</u>
<b>EXCESS REVENUES OVER (UNDER) EXPENDITURES</b>	<u>-</u>	<u>-</u>	<u>(4,493,741)</u>	<u>(4,493,741)</u>
<b>OTHER FINANCING SOURCES</b>				
Proceeds from debt issuance	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES</b>	<u>\$ -</u>	<u>\$ -</u>	<u>(4,493,741)</u>	<u>\$ (4,493,741)</u>
FUND BALANCE - BEGINNING			11,962,958	
FUND BALANCE - ENDING			<u>\$ 7,469,217</u>	

The accompanying notes are an integral part of this statement.



**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL -  
GENERAL FUND - DETAILED STATEMENT  
Year Ended September 30, 2023**

	General Fund			
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES</b>				
Ad valorem taxes	\$ 6,308,741	\$ 6,308,741	\$ 6,282,615	\$ (26,126)
Intergovernmental revenues:				
State firefighter supplement	-	-	7,161	7,161
Federal grant - FEMA	-	-	78,315	78,315
Inspection fees	6,000	6,000	8,800	2,800
Miscellaneous:				
Interest	25,000	25,000	331,771	306,771
Other	26,000	26,000	84,509	58,509
Carryforward	<u>11,929,001</u>	<u>11,962,958</u>	<u>-</u>	<u>(11,962,958)</u>
TOTAL REVENUES	<u>18,294,742</u>	<u>18,328,699</u>	<u>6,793,171</u>	<u>(11,535,528)</u>
<b>EXPENDITURES</b>				
Current				
Personnel services:				
Salaries & wages	2,798,800	2,832,757	2,489,987	342,770
Payroll taxes	214,000	214,000	188,681	25,319
Retirement	763,000	763,000	691,383	71,617
Health and life insurance	695,000	695,000	630,590	64,410
OPEB Contribution	140,000	140,000	116,800	23,200
Workers compensation	<u>75,000</u>	<u>75,000</u>	<u>59,283</u>	<u>15,717</u>
Subtotal - Personnel services	<u>4,685,800</u>	<u>4,719,757</u>	<u>4,176,724</u>	<u>543,033</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL -  
GENERAL FUND - DETAILED STATEMENT, CONTINUED  
Year Ended September 30, 2023**

	General Fund			Variance Favorable (Unfavorable)
	Original Budget	Final Budget	Actual	
Operating expenditures:				
Professional services	300,000	300,000	46,028	253,972
Accounting and audit	25,000	25,000	49,000	(24,000)
Tax collector fees	130,000	130,000	126,284	3,716
Property appraiser fees	44,000	44,000	41,229	2,771
Employee Physicals	50,000	50,000	8,936	41,064
Contractual services	20,000	20,000	4,328	15,672
Rentals and leases	14,000	14,000	10,247	3,753
Repairs and maintenance	153,000	153,000	116,470	36,530
Operating supplies	-	15,000	8,859	6,141
Insurance	76,000	76,000	50,856	25,144
Office supplies	6,500	5,000	2,215	2,785
Software support and maint.	30,000	30,000	24,514	5,486
Uniforms	32,000	32,000	15,699	16,301
Firefighter gear/tools/equipment	165,000	345,000	387,027	(42,027)
Medical supplies	45,000	39,000	24,764	14,236
Training/education equipment	123,100	42,800	16,605	26,195
Books/memberships/training	17,000	140,100	29,186	110,914
Utilities	30,000	30,000	20,854	9,146
Communication and freight	57,500	57,500	35,843	21,657
Fuel	60,000	60,000	31,484	28,516
Furniture & Fixtures	30,000	71,200	31,561	39,639
Travel and per diem	50,000	50,000	8,795	41,205
Promotions/printing	16,000	17,500	6,322	11,178
Other charges	5,000	5,000	10,117	(5,117)
Subtotal - Operating expenditures	<u>1,479,100</u>	<u>1,752,100</u>	<u>1,107,223</u>	<u>644,877</u>
Capital outlay:				
Machinery and equipment	564,000	236,100	1,350,709	(1,114,609)
Vehicles	780,417	780,417	-	780,417
Buildings	5,000,000	5,000,000	-	5,000,000
Station improvement	-	-	4,327,436	(4,327,436)
Subtotal - Capital outlay	<u>6,344,417</u>	<u>6,016,517</u>	<u>5,678,145</u>	<u>338,372</u>

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL -  
GENERAL FUND - DETAILED STATEMENT, CONTINUED  
Year Ended September 30, 2023**

	General Fund			Variance Favorable (Unfavorable)
	Original Budget	Final Budget	Actual	
Debt Service:				
Principal reduction	255,973	255,973	255,972	1
Interest expense	69,027	69,027	68,848	179
Subtotal - Debt service	<u>325,000</u>	<u>325,000</u>	<u>324,820</u>	<u>180</u>
Reserves				
Budget reserves	5,460,425	5,515,325	-	5,515,325
Subtotal - Reserves	<u>5,460,425</u>	<u>5,515,325</u>	<u>-</u>	<u>5,515,325</u>
 TOTAL EXPENDITURES	<u>18,294,742</u>	<u>18,328,699</u>	<u>11,286,912</u>	<u>7,041,787</u>
 EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>-</u>	<u>-</u>	<u>(4,493,741)</u>	<u>(4,493,741)</u>
<b>OTHER FINANCING SOURCES</b>				
Proceeds from debt issuance	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
 TOTAL OTHER FINANCING SOURCES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
 EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES	<u>\$ -</u>	<u>\$ -</u>	<u>(4,493,741)</u>	<u>\$ (4,493,741)</u>
 FUND BALANCE - BEGINNING			<u>11,962,958</u>	
 FUND BALANCE - ENDING			<u>\$ 7,469,217</u>	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL - IMPACT FEE FUND  
Year Ended September 30, 2023**

		Impact Fee Fund			
		Original	Final		Variance
		Budget	Budget	Actual	Favorable (Unfavorable)
<b>REVENUES</b>					
Fees:					
Impact fees	\$	300,000	\$ 300,000	\$ 1,847,264	\$ 1,547,264
Impact fee reserves		1,600,000	2,324,417	-	(2,324,417)
Miscellaneous:					
Interest		-	-	-	-
TOTAL REVENUES		<u>1,900,000</u>	<u>2,624,417</u>	<u>1,847,264</u>	<u>(777,153)</u>
<b>EXPENDITURES</b>					
Public safety					
Operating expenditures		-	-	32,775	(32,775)
Capital outlay					
Facilities		1,000,000	1,000,000	1,000,000	-
Vehicles		724,417	724,417	-	724,417
Equipment		159,400	159,400	814,489	(655,089)
Reserves					
Impact fee reserves		<u>16,183</u>	<u>740,600</u>	<u>-</u>	<u>740,600</u>
TOTAL EXPENDITURES		<u>1,900,000</u>	<u>2,624,417</u>	<u>1,847,264</u>	<u>777,153</u>
EXCESS OF REVENUES OVER					
EXPENDITURES	\$	<u>-</u>	<u>-</u>	-	\$ -
<b>FUND BALANCE - Beginning</b>				<u>-</u>	
<b>FUND BALANCE - Ending</b>				<u>\$ -</u>	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET  
PENSION LIABILITY - FLORIDA RETIREMENT SYSTEM (FRS) PENSION  
PLAN (1)**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
District's proportion (%) of the net pension liability	0.011895149%	0.010588797%	0.009495028%	0.009650720%
District's proportionate share (\$) of the net pension liability	\$ 4,739,840	\$ 3,939,883	\$ 717,241	\$ 4,182,764
District's covered-employee payroll	\$ 2,489,987	\$ 2,153,823	\$ 1,817,750	\$ 1,638,411
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	190.36%	182.93%	39.46%	255.29%
Plan fiduciary net position as a percentage of the total pension liability	82.38%	82.89%	96.40%	78.87%

Notes: (1) The amounts presented for each fiscal year were determined as of September 30.

**SCHEDULE OF DISTRICT CONTRIBUTIONS -  
FLORIDA RETIREMENT SYSTEM (FRS) PENSION PLAN (1)**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required contribution	\$ 638,989	\$ 493,935	\$ 395,756	\$ 335,253
Contributions in relation to the contractually required contribution	<u>638,989</u>	<u>493,935</u>	<u>395,756</u>	<u>335,253</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 2,489,987	\$ 2,153,823	\$ 1,817,750	\$ 1,638,411
Contributions as a percentage of covered-employee payroll	25.66%	22.93%	21.77%	20.46%

Notes: (1) The amounts presented for each fiscal year were determined as of September 30.

GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, governments should present information for only those years for which information is available.

2019	2018	2017	2016	2015	2014
0.009294450%	0.009633030%	0.009357572%	0.010287382%	0.009110414%	0.009241454%
\$ 3,200,808	\$ 2,901,519	\$ 2,767,907	\$ 2,597,573	\$ 1,176,732	\$ 563,865
\$ 1,507,411	\$ 1,572,690	\$ 1,532,976	\$ 1,424,613	\$ 1,439,023	\$ 1,388,104
212.34%	184.49%	180.56%	182.34%	81.77%	40.62%
82.61%	84.26%	83.89%	84.88%	92.00%	96.09%

2019	2018	2017	2016	2015	2014
\$ 304,735	\$ 282,553	\$ 262,326	\$ 249,706	\$ 227,899	\$ 223,611
<u>304,735</u>	<u>282,553</u>	<u>262,326</u>	<u>249,706</u>	<u>227,899</u>	<u>223,611</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 1,507,411	\$ 1,572,690	\$ 1,532,976	\$ 1,424,613	\$ 1,439,023	\$ 1,388,104
20.22%	17.97%	17.11%	17.53%	15.84%	16.11%

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET  
PENSION LIABILITY - HEALTH INSURANCE SUBSIDY (HIS) PENSION  
PLAN (1)**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
District's proportion (%) of the net pension liability	0.005908392%	0.005558523%	0.004958478%	0.004532321%
District's proportionate share (\$) of the net pension liability	\$ 938,331	\$ 588,736	\$ 608,232	\$ 553,389
District's covered-employee payroll	\$ 2,489,987	\$ 2,153,823	\$ 1,817,750	\$ 1,638,411
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	37.68%	27.33%	33.46%	33.78%
Plan fiduciary net position as a percentage of the total pension liability	4.12%	4.81%	3.56%	3.00%

Notes: (1) The amounts presented for each fiscal year were determined as of September 30.

**SCHEDULE OF DISTRICT CONTRIBUTIONS -  
HEALTH INSURANCE SUBSIDY (HIS) PENSION PLAN (1)**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required contribution	\$ 40,787	\$ 31,528	\$ 25,261	\$ 25,234
Contributions in relation to the contractually required contribution	<u>40,787</u>	<u>31,528</u>	<u>25,261</u>	<u>25,234</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 2,489,987	\$ 2,153,823	\$ 1,817,750	\$ 1,638,411
Contributions as a percentage of covered-employee payroll	1.64%	1.46%	1.39%	1.54%

Notes: (1) The amounts presented for each fiscal year were determined as of September 30.

GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, governments should present information for only those years for which information is available.

2019	2018	2017	2016	2015	2014
0.004462536%	0.004942153%	0.004626676%	0.004763190%	0.004590919%	0.004424885%
\$ 499,313	\$ 523,083	\$ 494,706	\$ 555,131	\$ 468,202	\$ 413,738
\$ 1,507,411	\$ 1,572,690	\$ 1,532,976	\$ 1,424,613	\$ 1,439,023	\$ 1,388,104
33.12%	33.26%	32.27%	38.97%	32.54%	29.81%
2.63%	2.15%	1.64%	0.97%	0.50%	0.99%

2019	2018	2017	2016	2015	2014
\$ 22,937	\$ 21,267	\$ 19,745	\$ 20,339	\$ 18,563	\$ 15,181
<u>22,937</u>	<u>21,267</u>	<u>19,745</u>	<u>20,339</u>	<u>18,563</u>	<u>15,181</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 1,507,411	\$ 1,572,690	\$ 1,532,976	\$ 1,424,613	\$ 1,439,023	\$ 1,388,104
1.52%	1.35%	1.29%	1.43%	1.29%	1.09%



**Changes of Assumptions**

Actuarial assumptions for both cost-sharing defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was for the period July 1, 2013 through June 30, 2018. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth, including inflation, for both plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments was unchanged at 6.7%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.65%, increased from 3.54%, was used to determine the total pension liability for the program (Bond Buyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for both plans were based on the Generational PUB-2010 with Projection Scale MP-2018 tables.

**Florida Retirement System Pension Plan**

There were changes in actuarial assumptions. As of June 30, 2023, the inflation rate assumption remained at 2.4 percent, the real payroll growth assumption remained at .85 percent, and the overall payroll growth rate assumption remained at 3.25 percent. The long-term expected rate of return was unchanged at 6.70 percent.

**Health Insurance Subsidy Pension Plan**

The municipal rate used to determine total pension liability increased from 3.54 percent to 3.65 percent.

**Pension Expense and Deferred Outflows/Inflows of Resources**

In accordance with GASB 68, paragraphs 54 and 71, changes in the net pension liability are recognized in pension expense in the current measurement period, except as indicated below. For each of the following, a portion is recognized in pension expense in the current reporting period, and the balance is amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors - amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes of assumptions or other inputs - amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes in proportion and differences between contributions and proportionate share of contributions - amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Differences between expected and actual earnings on pension plan investments - amortized over five years

Contributions to the pension plans from employers are not included in collective pension expense. However, employee contributions are used to reduce pension expense.

The average expected remaining service life of all employees provided with pensions through the pension plans at September 30, 2023, was 5.3 years (5.5 for FY 22) for FRS and 6.3 years (6.4 for FY 22) for HIS.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND  
RELATED RATIOS GASB 75 AND RELATED NOTES TO THE SCHEDULE**

**Changes in Employer's Net OPEB Liability and Related Ratios as of September 30:**

Net OPEB Liability	2023	2022	2021
Service Cost	\$ 141,664	\$ 110,521	\$ 112,869
Interest Cost	48,012	44,959	48,847
Changes in Benefit Terms	-	(855,439)	-
Differences Between Expected and Actual Experience	-	1,083,722	-
Changes in Assumptions	(416,137)	35,820	5,624
Benefit Payments	(110,941)	(74,574)	(81,546)
Net Change in net OPEB Liability	(337,402)	345,009	85,794
Net OPEB Liability - Beginning of Year	2,247,822	1,902,813	1,817,019
Net OPEB Liability - End of Year	\$ 1,910,420	\$ 2,247,822	\$ 1,902,813

NOTE: Information for FY 2017 and earlier is not available.

**Plan Fiduciary Net Position as of September 30:**

	2023	2022	2021
Contributions - Employer	\$ 110,941	\$ 74,574	\$ 81,546
Net Investment Income	-	-	-
Benefit Payments	(110,941)	(74,574)	(81,546)
Administrative Expense	-	-	-
Net Change in Fiduciary Net Position	-	-	-
Fiduciary Net Position - Beginning of Year	-	-	-
Fiduciary Net Position - End of Year	\$ -	\$ -	\$ -
Net OPEB Liability (Total)	\$ 1,910,420	\$ 2,247,822	\$ 1,902,813
Fiduciary Net Position as a % of Net OPEB Liability	0.00%	0.00%	0.00%
Covered-Employee Payroll *			
Net OPEB Liability as a % of Payroll *			
Expected Average Remaining Service Years of All Participants	12	12	12

\* Because this OPEB plan does not depend on salary, no information is provided.

NOTE: Information for FY 2017 and earlier is not available.

**Notes to the Schedule:**

Benefit Changes: As of February 1, 2022, retirees receive access to coverage only except for a former Chief who receives coverage free of charge until Medicare then receives \$400 per month subsidy.

Changes of Assumptions	The discount rate was changed as follows:
9/30/18	3.50%
9/30/19	3.83%
9/30/20	2.75%
9/30/21	2.41%
9/30/22	2.19%
9/30/23	4.40%

2020	2019	2018
\$ 75,747	\$ 77,746	\$ 80,845
49,344	44,585	39,425
-	-	-
410,798	-	-
25,192	(43,166)	(51,598)
(64,858)	(64,469)	(68,670)
496,223	14,696	2
1,320,796	1,306,100	1,306,098
<u>\$ 1,817,019</u>	<u>\$ 1,320,796</u>	<u>\$ 1,306,100</u>

2020	2019	2018
\$ 64,858	\$ 64,469	\$ 68,670
-	-	-
(64,858)	(64,469)	(68,670)
-	-	-
-	-	-
-	-	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 1,817,019	\$ 1,320,796	\$ 1,306,100
0.00%	0.00%	0.00%

13

11

11

Healthcare trend updated to the latest Getzen Model.  
Mortality Improvement Scale updated to MP-2021.  
Population covered by Plan: 22 active 4 retired  
Plan has no specific trust established. \$400,000 assigned for OPEB.

## **ADDITIONAL REPORTS**



**TUSCAN**  
 & Company, PA

**Certified Public Accountants & Consultants**

Affiliations

Florida Institute of Certified Public Accountants

American Institute of Certified Public Accountants

Private Companies Practice Section

Tax Division

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
 OVER FINANCIAL REPORTING AND ON COMPLIANCE  
 AND OTHER MATTERS BASED ON AN AUDIT OF BASIC  
 FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
 WITH GOVERNMENT AUDITING STANDARDS**

Board of Commissioners  
 Fort Myers Shores Fire Protection and Rescue Service District  
 12345 Palm Beach Boulevard  
 Fort Myers, Florida 33905

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States of America, the basic financial statements of the governmental activities and each major fund of Fort Myers Shores Fire Protection and Rescue Service District (the "District") as of and for the year ended September 30, 2023, and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents and have issued our report thereon dated February 6, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the basic financial statements will not be prevented or detected and

INTEGRITY ..... SERVICE ..... EXPERIENCE

corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses, as defined previously. However, material weaknesses or significant deficiencies may exist that have not been identified.

We did, however, note a certain other matter that we have reported in our Independent Auditor's Report to Management dated February 6, 2024.

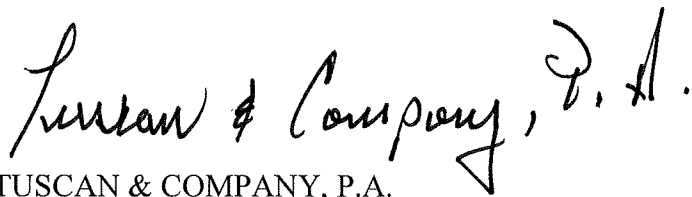
#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Fort Myers Shores Fire Protection and Rescue Service District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under Government Auditing Standards.

See matter noted in our Independent auditor's Report to Management dated February 6, 2024.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



TUSCAN & COMPANY, P.A.

Fort Myers, Florida

February 6, 2024



**TUSCAN**  
& Company, PA

**Certified Public Accountants & Consultants**

Affiliations

Florida Institute of Certified Public Accountants

American Institute of Certified Public Accountants

Private Companies Practice Section

Tax Division

**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE  
WITH SECTION 218.415, FLORIDA STATUTES**

Board of Commissioners  
Fort Myers Shores Fire Protection and Rescue Service District  
12345 Palm Beach Boulevard  
Fort Myers, Florida 33905

We have examined Fort Myers Shores Fire Protection and Rescue Service District's compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2023. Management is responsible for Fort Myers Shores Fire Protection and Rescue Service District's compliance with those requirements. Our responsibility is to express an opinion on Fort Myers Shores Fire Protection and Rescue Service District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Fort Myers Shores Fire Protection and Rescue Service District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Fort Myers Shores Fire Protection and Rescue Service District's compliance with specified requirements.

In our opinion, Fort Myers Shores Fire Protection and Rescue Service District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of the Fort Myers Shores Fire Protection and Rescue Service District and the Auditor General of the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

TUSCAN & COMPANY, P.A.  
Fort Myers, Florida  
February 6, 2024

**INTEGRITY ..... SERVICE ..... EXPERIENCE**



**INDEPENDENT AUDITOR'S REPORT TO MANAGEMENT**

Board of Commissioners  
Fort Myers Shores Fire Protection and Rescue Service District  
12345 Palm Beach Boulevard  
Fort Myers, Florida 33905

We have audited the accompanying basic financial statements of Fort Myers Shores Fire Protection and Rescue Service District (the "District") as of and for the year ended September 30, 2023 and have issued our report thereon dated February 6, 2024.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States of America and Chapter 10.550, Rules of the Florida Auditor General. We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards and Chapter 10.550, Rules of the Florida Auditor General. Disclosures in those reports, which are dated February 6, 2024, should be considered in conjunction with this report to management.

Additionally, our audit was conducted in accordance with Chapter 10.550, Rules of the Auditor General, which governs the conduct of local governmental entity audits performed in the State of Florida. This letter includes the following information, which is not included in the aforementioned auditor's reports:

- Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There was one financially significant prior year comment noted which was corrected during the year ended September 30, 2023.
- Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. No such recommendations were noted to improve financial management.
- Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have an effect on the financial statements that is less than material but more than inconsequential. In

**INTEGRITY ..... SERVICE ..... EXPERIENCE**

connection with our audit, we did not have any such findings.

- Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. The District discloses this information in the notes to the financial statements.
- Section 10.554(1)(i)5.a., Rules of the Auditor General, requires a statement be included as to whether or not the local government entity has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.
- Pursuant to Sections 10.554(1)(i)5.b and 10.556(7), Rules of the Auditor General, we have applied financial condition assessment procedures pursuant to Rule 10.556(8). It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. In connection with our audit, we determined that the District did not meet any of the criteria of a deteriorating financial condition described in Auditor General Rule Section 10.554(1)(i)(5).a.
- Pursuant to Section 10.554(1)(i)5.b.2, Rules of the Auditor General, if a deteriorating financial condition(s) is noted then a statement is so required along with the conditions causing the auditor to make such a conclusion. No such conditions were noted.
- Pursuant to Section 10.554(1)(i)5.c., Rules of the Auditor General, requires a statement indicating a failure, if any, of a component unit Special District to provide financial information necessary to a proper reporting of the component unit within the audited financial statements of this entity (F.S. Section 218.39(3)(b)). There are no known component special districts required to report within these financial statements.
- Pursuant to Section 10.554(1)(i)6, Rules of the Auditor General, requires disclosure of certain unaudited data. See Exhibit 2.
- Pursuant to Section 10.554(1)(i)7, Rules of the Auditor General, requires an independent special district that imposes ad valorem taxes to disclose certain related unaudited data. See Exhibit 2.
- Section 10.554(1)8, Rules of the Auditor General, requires an independent special district that imposes a non-ad valorem special assessment to disclose certain unaudited data. See Exhibit 2.
- Section 10.556(10)(a), Rules of the Auditor General, requires that the scope of our audit to determine the District's compliance with the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. In connection with our audit, we determined that the District complied with Section 218.415, Florida Statutes as reported in our Independent Accountant's Report on Compliance with Section 218.415, Florida

Statutes dated February 6, 2024, included herein.

**PRIOR YEAR COMMENTS:**

22-01 Certain Capital Assets Were Not Permanently Marked

During the audit, we noted five (5) out of twenty-five (25) capital assets tested for compliance with Administrative Code 69I-73 did not appear to have an assigned identification number permanently marked on the capital asset. Per Administrative Code 69I-73, capital assets must be permanently marked with an identification number matching the fixed asset software report. Although the capital assets tested appeared to be well maintained and in good condition, we recommend all capital assets contain permanently marked identification numbers per Florida Administrative Code 69I-73.

We recommend that all capital assets be permanently marked with identification numbers and that all identification numbers agree to corresponding District records.

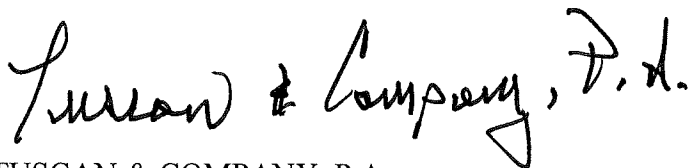
Current Year Addendum:

During the audit, we noted the client implemented a new system for tagging and tracking capital assets and noted no exceptions during testing. Comment appears to have been resolved.

**CURRENT YEAR COMMENTS:**

No financially significant comments noted.

Pursuant to Chapter 119, Florida Statutes, this management letter is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this letter is intended solely for the information and use of the Board of Commissioners, management, the Auditor General of the State of Florida and other federal and state agencies. This report is not intended to be and should not be used by anyone other than these specified parties.



TUSCAN & COMPANY, P.A.

Fort Myers, Florida

February 6, 2024

**EXHIBIT 1**

**FORT MYERS SHORES FIRE PROTECTION & RESCUE SERVICE  
DISTRICT  
12345 PALM BEACH BOULEVARD S.E.  
FT. MYERS, FL. 33905  
(239)694-2833 Fax (239)694-3355**

---

February 23, 2024

Jeff Tuscan  
Tuscan & Company, P.A.

Dear Mr. Tuscan:

We are in agreement with the basic financial statements for fiscal year 2022-2023 and have noted that there were no current year comments for our response.

Respectfully,



Robert Rewis  
Fire Chief

**EXHIBIT 2**

**UNAUDITED  
COMPLIANCE WITH REPORTING REQUIRED BY:**

**Auditor General Rule 10.554(1)(i)6**

For a dependent special district or an independent special district, or a local government entity that includes the information of a dependent special district as provided in Section 218.39(3)(a), Florida Statutes, the following specific information provided by management (with explanatory verbiage that the auditor provides no assurance on the information:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year being reported (see information required in Section 218.32(1)(e)2.a., Florida Statutes). 32 including 5 Board of Commission Members
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year being reported (see information required in Section 218.32(1)(e)2.b., Florida Statutes). 2
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency (see information required in Section 218.32(1)(e)2.c., Florida Statutes). (Total wage compensation for the fiscal year being audited). \$2,489,987
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency (see information required in Section 218.32(1)(e)2.d., Florida Statutes). (Amounts paid that would be reported on a Form 1099 for FYE). \$4,991,807
- e. Each construction project with a total cost of at least \$65,000 approved by the district that was scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project (see information required in Section 218.32(1)(e)2.e., Florida Statutes). See NOTE M
- f. A budget variance report based on the budget adopted under section 189.016(4), Florida Statutes, before the beginning of the fiscal year reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes (see information required in Section 218.32(1)(e)3., Florida Statutes). If there were amendments then include budget variance (original budget vs. actual at FYE). See attached pages 3 and 4.

**Auditor General Rule 10.554(1)(i)7**

For an independent special district that imposes ad valorem taxes, the following specific information provided by management (with explanatory verbiage that the auditor provides no assurance on the information): (see information required in Section 218.32(1)(e)4., Florida Statutes).

- a. The millage rate or rates imposed by the district. 2.25 mills
- b. The current year gross amount of ad valorem taxes collected by or on behalf of the district.  
\$6,282,615
- c. The total amount of outstanding bonds issued by the district and terms of such bonds. 0

**Auditor General Rule 10.554(1)(i)8**

For an independent special district that imposes non-ad valorem special assessments, the following specific information provided by management (with explanatory verbiage that the auditor provides no assurance on the information): (see information required in Section 218.32(1)(e)5., Florida Statutes).

- a. The rate or rates of such assessment imposed by the district. N/A
- b. The total amount of special assessments collected by or on behalf of the district.  
N/A
- c. The total amount of outstanding bonds issued by the district and the terms of such bonds. N/A



**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
ORIGINAL BUDGET vs. ACTUAL COMPARISON REPORT - UNAUDITED -  
GENERAL FUND  
Year Ended September 30, 2023**

	General Fund		
	Original Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES</b>			
Ad valorem taxes	\$ 6,308,741	\$ 6,282,615	\$ (26,126)
Intergovernmental revenues:			
State firefighter supplement	-	7,161	7,161
Federal grant	-	78,315	78,315
Inspection fees	6,000	8,800	2,800
Miscellaneous:			
Interest	25,000	331,771	306,771
Other	26,000	84,509	58,509
Carryforward	11,929,001	-	(11,929,001)
TOTAL REVENUES	<u>18,294,742</u>	<u>6,793,171</u>	<u>(11,501,571)</u>
<b>EXPENDITURES</b>			
Current			
Public safety			
Personnel services	4,685,800	4,176,724	509,076
Operating expenditures	1,479,100	1,107,223	371,877
Capital outlay	6,344,417	5,678,145	666,272
Debt service			
Principal reduction	255,973	255,972	1
Interest and fiscal charges	69,027	68,848	179
Reserves			
Budget reserves	5,460,425	-	5,460,425
TOTAL EXPENDITURES	<u>18,294,742</u>	<u>11,286,912</u>	<u>7,007,830</u>
EXCESS REVENUES OVER (UNDER) EXPENDITURES	<u>-</u>	<u>(4,493,741)</u>	<u>(4,493,741)</u>
<b>OTHER FINANCING SOURCES</b>			
Proceeds from construction loan	-	-	-
TOTAL OTHER FINANCING SOURCES	<u>-</u>	<u>-</u>	<u>-</u>
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES	<u>\$ -</u>	<u>(4,493,741)</u>	<u>\$ (4,493,741)</u>
FUND BALANCE, BEGINNING OF YEAR		<u>11,962,958</u>	
FUND BALANCE, END OF YEAR		<u>\$ 7,469,217</u>	

The accompanying notes are an integral part of this statement.

**FORT MYERS SHORES FIRE PROTECTION AND  
RESCUE SERVICE DISTRICT  
ORIGINAL BUDGET vs. ACTUAL COMPARISON REPORT - UNAUDITED -  
IMPACT FEE FUND  
Year Ended September 30, 2023**

		Impact Fee Fund		
		Original		Variance
		Budget	Actual	Favorable
				(Unfavorable)
<b>REVENUES</b>				
Fees:				
Impact fees	\$	300,000	\$ 1,847,264	\$ 1,547,264
Impact fee reserves		1,600,000	-	(1,600,000)
Miscellaneous:				
Interest		-	-	-
TOTAL REVENUES		<u>1,900,000</u>	<u>1,847,264</u>	<u>(52,736)</u>
<b>EXPENDITURES</b>				
Public safety				
Operating expenditures		-	32,775	(32,775)
Capital outlay				
Facilities		1,000,000	1,000,000	-
Vehicles		724,417	-	724,417
Equipment		159,400	814,489	(655,089)
Reserves				
Impact fee reserves		16,183	-	16,183
TOTAL EXPENDITURES		<u>1,900,000</u>	<u>1,847,264</u>	<u>52,736</u>
EXCESS OF REVENUES OVER				
EXPENDITURES	\$	<u>-</u>	-	\$ <u>-</u>
<b>FUND BALANCE - Beginning</b>			<u>-</u>	
<b>FUND BALANCE - Ending</b>			<u>\$ -</u>	

The accompanying notes are an integral part of this statement.