

---

**BAYSHORE GARDENS PARK  
& RECREATION DISTRICT**

**AUDITED FINANCIAL STATEMENTS,  
INDEPENDENT AUDITOR'S REPORT  
& SUPPLEMENTARY INFORMATION**

**AS OF AND FOR THE FISCAL YEAR ENDED  
SEPTEMBER 30, 2024**

---

**BAYSHORE GARDENS PARK & RECREATION DISTRICT  
AUDITED FINANCIAL STATEMENTS  
AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

---

**TABLE OF CONTENTS**

	<b>Page</b>
<b>INDEPENDENT AUDITOR'S REPORT</b>	<b>1-3</b>
<b>MANAGEMENT'S DISCUSSION AND ANALYSIS</b>	<b>4-7</b>
<b>BASIC FINANCIAL STATEMENTS</b>	
<b>Government-Wide Financial Statements</b>	
<b>Statement of Net Position</b>	<b>8</b>
<b>Statement of Activities</b>	<b>9</b>
<b>Fund Financial Statement-Governmental Funds</b>	
<b>Balance Sheet-General Fund</b>	<b>10</b>
<b>Statement of Revenues, Expenditures and Changes in         Fund Balance-General Fund</b>	<b>11</b>
<b>Reconciliation of the Statement of Revenues, Expenditures,         and Changes in Fund Balance- General Fund to the Statement         of Activities</b>	<b>12</b>
<b>Notes to Financial Statements</b>	<b>13-18</b>
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
<b>Budgetary Comparison Schedule- General Fund</b>	<b>19</b>
<b>Notes to Required Supplementary Information</b>	<b>20</b>
<b>OTHER INDEPENDENT AUDITOR'S REPORTS</b>	
<b>Independent Auditor's Report on Internal Control over Financial     Reporting and on Compliance and Other Matters Based on an Audit     of Financial Statements Performed in Accordance with Government     Auditing Standards</b>	<b>21-22</b>
<b>Schedule of Findings and Responses</b>	<b>23</b>
<b>Independent Auditor's Management Letter</b>	<b>24-26</b>
<b>Independent Accountant's Report- Investment</b>	<b>27</b>



---

## Independent Auditor's Report

---

Board of Trustees  
Bayshore Gardens Park & Recreation District  
Bradenton, Florida 34207

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements to the governmental activities and major fund of Bayshore Gardens Park & Recreation District (the "District"), as of and for the year ended September 30, 2024, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the District, as of September 30, 2024, and the respective changes in financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standard applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentations of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

---

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures of the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

---

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 7 and budgetary comparison information on pages 19 and 20 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with the management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report date July 30<sup>th</sup>, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

  
 **GARDNER+THOMAS**  
Certified Public Accountants & Associates

Sarasota, Florida 34232  
June 20, 2025

**BAYSHORE GARDENS PARK & RECREATION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024  
(UNAUDITED)**

---

This section of the Bayshore Gardens Park & Recreation District's (the "District") financial statements presents a narrative overview and analysis of the financial activities of the District for the fiscal year ending September 30, 2024. Please read the information presented here in conjunction with the financial statements and notes to financial statements that follow this section.

Financial Highlights

- The District's assets exceeded its liabilities (net position at September 30, 2024) by \$3,471,526
- During the year ending September 30, 2024, expenses (including depreciation of \$194,948) increased from the prior year by \$174,798 or 32.99%. Revenues increased from the prior year by \$31,264 or 18.32%
- The change in net position for the year was an increase of \$146,002.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's Financial Statements. These financial statements consist of three sections: (1) government-wide financial statements; (2) fund financial statements and (3) notes to financial statements.

Government-wide Financial Statements

The government-wide financial statements provide both long- and short-term information about the District's overall financial status. These statements are prepared using the accrual basis of accounting similar to private sector businesses. They include a statement of net position and a statement of activities.

The statement of net position presents information on the District's assets and liabilities and the difference between the assets and liabilities (net position) using accounting methods similar to those used by private sector companies. This is a useful way to measure the financial health of the District.

The statement of activities presents information showing how the district's net position changed during the fiscal year. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

Fund Financial Statements

The fund financial statement presentation will be more familiar to traditional users of government financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024  
(UNAUDITED)**

The District, like other governmental entities, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District only has one governmental fund, the General Fund. The General Fund is used to account for the same functions reported in the government-wide financial statements but is prepared using the modified accrual basis of accounting. The fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balances of spendable resources available at the end of the fiscal year. It is a narrower focus than the government-wide financial statements.

By comparing functions between the two sets of financial statements for the General Fund and governmental activities, readers may better understand the long-term impact of the District's near-term financing decisions. Both the General Fund balance sheet and the general fund statement of revenues, expenditures, and changes in fund balance to provide a reconciliation to facilitate this comparison.

The district adopts an annual appropriated budget for the General Fund. A budgetary comparison schedule is provided as required supplementary information in order to present budgetary compliance.

Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and General Fund Financial Statements.

Required Supplementary Information

Generally accepted accounting principles (GAAP) call for certain unaudited information to accompany the audited basic financial statements and accompanying footnotes. This information is called required supplementary information and includes this analysis.

Government-Wide Financial Analysis

**Statement of Net Position**

	2024	2023	Change
Current and other assets	\$ 879,709	\$ 826,388	\$ 53,321
Capital assets	2,744,211	2,658,286	85,925
Total assets	3,623,920	3,484,674	139,246
Current liabilities	152,394	159,150	(6,756)
Total liabilities	152,394	159,150	(6,756)
Investment in capital assets	2,744,211	2,658,286	85,925
Unrestricted	727,315	667,238	60,077
Total net position	\$ 3,471,526	\$ 3,325,524	\$ 146,002

**BAYSHORE GARDENS PARK & RECREATION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024  
(UNAUDITED)**

The increase in assets is mainly due to an increase in cash and cash equivalents as a result of the net operating activity during the year.

As noted above, changes in net position over time can be a useful indicator of the District's financial position. As of September 30, 2024, the assets of the District exceeded liabilities by \$3,471,526 (net position). A portion of the District's net position (79.94%) reflects is investment in capital assets. The District uses these capital assets to provide services to residents of the District and others; consequently, these assets are not available for future spending.

<b>Statement of Activities</b>			
	<u>2024</u>	<u>2023</u>	<u>Change</u>
<b>Revenues</b>			
Program Revenues			
Charges for services	\$ 288,448	\$ 270,687	\$ 17,761
General Revenues			
Property Tax Assessments	547,385	527,494	19,891
Interest Income	4,275	4,031	244
Miscellaneous Income	11,835	18,467	(6,632)
Total Revenues	<u>851,943</u>	<u>820,679</u>	<u>31,264</u>
<b>Expenses</b>			
Culture and Recreation	<u>705,940</u>	<u>531,142</u>	<u>174,798</u>
Total Expenses	<u>705,946</u>	<u>531,142</u>	<u>174,798</u>
Change in net position	146,002	289,537	(143,535)
Beginning net position	<u>3,325,524</u>	<u>3,035,987</u>	<u>289,537</u>
Ending net position	<u>\$ 3,471,526</u>	<u>\$ 3,325,524</u>	<u>\$ 146,002</u>

Revenues increased by \$31,264 over the prior fiscal year due to an increase in charges for services in the current year.

Current year expenses increased by \$174,798 over the fiscal year ending September 30, 2024. The majority of the increase was the result of the following:

- Increase in payroll wages from the prior year in the approximate amount of \$37,846.
- Increase in building maintenance and supplies from the prior year in the approximate amount of \$63,700.
- Increase in utilities from the prior year in the approximate amount of \$17,693.
- Increase in insurance from the prior year in the approximate amount of \$9,752.
- Increase in depreciation from the prior year in the approximate amount of \$46,378.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024  
(UNAUDITED)**

Budgetary Highlights

A summary of significant General Fund Variances from budget to actual are as follows:

- Actual property assessment revenue was \$34,385 more than what was budgeted.
- Rental income was \$20,171 more than the budgeted amount.
- Wages were under budget by \$41,621.
- Repairs and maintenance expenditures were over budget by \$54,646.

Capital Assets Administration

Below is a schedule of the District's capital assets as of September 30, 2024 and 2023.

**Capital Assets (Net of Accumulated Depreciation)**

	2024	2023	Change
Land	\$ 400,000	\$ 400,000	\$ -
Buildings and improvements	2,321,293	2,246,052	75,241
Furniture, fixtures, and equipment	22,918	12,234	10,684
	\$ 2,744,211	\$ 2,658,286	\$ 85,925

Major capital expenditures during the fiscal year included improvements to the sea wall, the fencing, and the pool bathroom in the amount of \$280,874

See Note 2 to the financial statements for a detail of activity during the fiscal year and other related information.

Requests for Information

This Financial Report is designed to provide a general overview of the District's finances for all those with interest. Questions concerning any of the information in this report or requests for additional information should be addressed to the District Manager of the Bayshore Gardens Park & Recreation District, 6919 26<sup>th</sup> St W Bradenton, Florida 34207.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**AUDITED FINANCIAL STATEMENTS**  
**STATEMENT OF NET POSITION**  
**AS OF SEPTEMBER 30, 2024**

	Governmental Activities
<b>ASSETS</b>	
Cash and cash equivalents	\$ 791,473
Prepaid Insurance	47,475
Deposits	40,760
Capital Assets, non-depreciable	400,000
Capital assets, depreciable, net of accumulated depreciation of \$1,836,266	<u>2,344,211</u>
<b>TOTAL ASSETS</b>	<u>3,623,920</u>
<b>LIABILITIES</b>	
Current Liabilities	
Accounts Payable	60,156
Accrued Liabilities	3,619
Accrued Payroll	7,938
Unearned Revenue	39,451
Security Deposits	<u>41,230</u>
<b>TOTAL LIABILITIES</b>	<u>152,394</u>
<b>NET POSITION</b>	
Investment in capital assets	2,744,211
Unrestricted	<u>727,315</u>
<b>TOTAL NET POSITION</b>	<u>\$ 3,623,920</u>

The accompanying notes to financial statements are an integral part of this statement.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**AUDITED FINANCIAL STATEMENTS**  
**STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

<b>Functions/Programs</b>	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Service	Operating Grants and Contributions	Governmental Activities
Governmental Activities				
Culture and Recreation	\$ 705,940	\$ 288,448	\$ -	\$ (417,492)
Total Governmental Activities	\$ 705,940	\$ 288,448	\$ -	\$ (417,492)
General Revenues				
Property Tax Assessments				\$ 547,385
Interest Income				4,275
Miscellaneous Income				11,835
Total General Revenues				563,495
Change in Net Position				146,002
Net Position, beginning of year				3,325,524
Net Position, end of year				\$ 3,471,526

The accompanying notes to financial statements are an integral part of this statement

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**AUDITED FINANCIAL STATEMENTS**  
**BALANCE SHEET**  
**GENERAL FUND**  
**AS OF SEPTEMBER 30, 2024**

**ASSETS**

Current Assets		
Cash and cash equivalents	\$	791,473
Prepaid insurance		47,475
Roof deposit		40,725
Deposits		35
<b>TOTAL ASSETS</b>		<b>879,708</b>

**LIABILITIES AND FUND BALANCE**

Current Liabilities		
Accounts Payable		60,156
Accrued Liabilities		11,557
Unearned Revenue		39,451
Security Deposits		41,230
<b>TOTAL LIABILITIES</b>		<b>152,394</b>

**FUND BALANCE**

Fund Balance		
Assigned		
Capital Projects		280,874
Unassigned		446,441
<b>TOTAL FUND BALANCE</b>		<b>727,315</b>

Amounts reported for the Government activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Cost	\$	4,580,477	
Less Accumulated depreciation		(1,836,266)	2,744,211
<b>TOTAL NET POSITION, GOVERNMENTAL ACTIVITIES</b>			<b>\$ 3,471,526</b>

The accompanying notes to financial statements are an integral part of this statement.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**AUDITED FINANCIAL STATEMENTS**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GENERAL FUND**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

---

<b>REVENUES</b>	
Property Tax Assessments	\$ 547,385
Slip and Trailer Rental	242,276
Other Rental Income	38,221
Publications	345
Interest Income	4,275
Other Miscellaneous Income	<u>19,441</u>
<b>TOTAL REVENUES</b>	<u>851,943</u>
<b>EXPENDITURES</b>	
Current	
Wages	170,278
Administrative	29,047
Repairs and Maintenance	151,640
Insurance	46,984
Utilities	56,245
Security	10,727
Legal and Professional	22,685
Publications, banner	7,512
Payroll Taxes	14,892
District Activities	982
Capital Outlay	<u>280,874</u>
<b>TOTAL EXPENDITURES</b>	<u>791,866</u>
<b>NET CHANGE IN FUND BALANCE</b>	60,077
<b>FUND BALANCE, Beginning of year</b>	<u>667,238</u>
<b>FUND BALANCE, End of year</b>	<u>\$ 727,315</u>

The accompanying notes to financial statements are an integral part of this statement.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**AUDITED FINANCIAL STATEMENTS**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE - GENERAL FUND TO THE STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

---

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance, General Fund	\$	60,077
--	----	--------

The general fund reports capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period

Capital Outlay	\$	280,874		
Depreciation Expense		(194,948)		85,925
Change in net position of governmental activities				\$ 146,002

The accompanying notes to financial statements are an integral part of this statement.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

---

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The following is a summary of the significant accounting policies followed by the Bayshore Gardens Park & Recreation District, Bradenton, FL (the "District")

Reporting Entity: The District was created by the Florida Legislature in 1979 by House Bill 1233, and was enacted under the Law of Florida, Chapter 97-255. This enabling act was revised in 2002, and is now under the Laws of Florida, Chapter 2002-365. The District is an independent recreation district and a political subdivision of the State of Florida, pursuant to Chapter 418, Florida statutes. The District is governed by a nine-member board of trustees, which are elected by the residents of the District. The District operates a recreational park and facility, which includes a marina for the benefit of the residents.

Criteria for determining if other entities are potential component units which should be reported within the District's financial statements are described in GASB Statement No. 14, as amended by GASB Statements No. 39 and No. 61. The application of these criteria provides for identification of any entities for which the District is financially accountable and other organizations for which the nature and significance of their relationship with the District is such that exclusion would cause the District's financial statements to be misleading or incomplete. Based on these criteria, no potential component units are required to be included within the reporting entity of the District.

The District is an instrumentality of the State of Florida and is exempt from federal income tax.

Basis of Presentation: The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The GASB has issued a codification of governmental accounting and financial reporting standards. This codification and subsequent GASB pronouncements are recognized as GAAP for state and local governments.

Government-Wide and Fund Financial Statements: The District's basic financial statements include both government-wide (reporting on The District as a whole) and fund financial statements. The government-wide financial statements (i.e., statement of net position and statement of activities) report information on all non-fiduciary activities of the District. The government-wide financial statements present governmental activities only. The District has no business-type activities. Separate financial statements are provided for the General Fund.

In the government-wide statement of net position, all long-term assets and receivables as well as long-term debt and obligations are recognized. The District's net position is reported in three parts (as applicable): (1) net investment in capital assets; (2) restricted net position; and (3) unrestricted net position

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

---

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

The government-wide statement of activities demonstrates the degree to which the direct expenses of a given function (or segment) are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other revenues not properly included among the program revenues are reported instead as *general revenues*.

Measurement focus and Basis of Accounting: The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized at the time liabilities are incurred, regardless of the time of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Non-exchange transactions including grants are recognized in the fiscal year in which all eligibility requirements are met. Funds received for which eligibility requirements have not been met are recorded as unearned revenue.

Governmental funds are reported using the *current financial resources measurement* focus and the *modified accrual basis of accounting*. Under the modified accrual basis of accounting, revenues are recognized when measurable and available. Revenues are considered to be available when they are collected within the current period or within 60 days after year-end. Grant revenues are recognized when eligibility requirements are met and related amounts are available from the grantor. Expenditures are recorded when fund liability is incurred.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the district.

The District reports the following major (and only) governmental fund:

The *general fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Budgets and Budgetary Accounting: The District's prepares an annual operating budget for the governmental fund for the fiscal year commencing October 1<sup>st</sup>. Prior to July 1<sup>st</sup> of each year, the trustees are required to prepare and adopt an itemized budget for the next fiscal year, which is subject to public hearing and record. The budget is based on prior year analysis of actual revenues and expenditures along with anticipated spending and revenue sources. Expenditures should not exceed the total appropriations. Appropriations lapse at year-end. Changes to the budget must be approved by the Board of Trustees. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America; The District does not utilize the encumbrance system.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Cash and Cash Equivalents: The District considers all highly liquid investment purchased with an original maturity of three months or less to be cash equivalents. The carrying amounts of cash and cash equivalents are equal to their market value. The District maintains cash and cash equivalents in checking, savings and certificates of deposit. At September 30, 2024, the bank balances of the District's deposits was \$791,473. All deposits are with institutions that are Qualified Public Depositories and, therefore, covered by amounts in excess of depository insurance pursuant to *Florida Statutes Chapter 280, Florida Security for Public Deposits Act*.

Receivables: All receivables are deemed collectible.

Property Taxes: Property taxes become due and payable on November 1<sup>st</sup> of each year. The county tax collector remits the District's portion as such revenues are received. The district collects nearly all of its tax revenues during the period November 1<sup>st</sup> through April 1<sup>st</sup>, at which time the taxes become delinquent. The maximum rates of tax are set by the Legislature of the State of Florida. The actual amount of assessed is determined by the Board of Trustees of the District, on or before June 1<sup>st</sup>, through adoption of a resolution.

Capital Assets: Capital assets, which include land, buildings, improvements, and infrastructure assets, are reported in the governmental activities of the government-wide financial statements. Capital assets are defined by the district as assets with an initial cost of more than \$500 and an estimated useful life of more than one year. Purchased or constructed capital assets are recorded at historical cost. Donated capital assets are recorded at acquisition value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Depreciation is provided using the straight-line method. The estimated useful lives of the various classes of depreciable capital assets are as follows:

	Life -Years
Buildings and Improvements	15-40
Furniture, Fixtures and Equipment	5-10

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

---

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Fund Equity: Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Fund Balance: Generally, fund balance represents the difference between the assets and liabilities under the current financial resources' measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- *Nonspendable*: Fund balances are reported as nonspendable when amounts cannot be spent because they are either: (1) not in spendable form (i.e., items that are not expected to be converted to cash); or (2) legally or contractually required to be maintained intact.
- *Restricted*: Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- *Committed*: Fund balances are reported as committed when they can be used only for specific purposes pursuant to the constraints imposed by formal action of the Board of Trustees. Only the Board of Trustees may modify or rescind the commitment.
- *Assigned*: Fund balances are reported as assignment when amounts are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. Currently the Board of Trustees is authorized to assign fund balances.
- *Unassigned*: Fund balances are reported as unassigned as the residual amount when balances do not meet any of the above criterion. The District reports a positive unassigned fund balance only in the General Fund. Negative unassigned fund balances may be reported in other funds should the District establish other funds at a later time.

Net Position: Net position represents the difference between assets and liabilities in the statement of net position. Net position, net investment in capital assets, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position, net investment in capital assets, excludes unspent debt proceeds. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, laws, or regulations. All net position not reported as net position, net investment in capital assets and restricted net position, is reported as unrestricted net position.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Flow Assumptions:* When both restricted and unrestricted amounts of fund balance/net position are available for use for expenditures/expenses incurred, it is the District's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the District's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

*Estimates:* The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**NOTE 2. CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2024 was as follows:

	Beginning Balance	Additions	Deletions	Transfers	Ending Balance
Capital assets, not being depreciated					
Land	\$ 400,000	\$ -	\$ -	\$ -	\$ 400,000
Construction in progress	-	-	-	-	-
Total capital assets not being depreciated	400,000	-	-	-	400,000
Capital assets, being depreciated					
Buildings and Improvements	3,575,544	268,646	-	-	3,844,190
Furniture, fixtures, and equipment	324,059	12,228	-	-	336,287
Total capital assets being depreciated	3,899,603	280,874	-	-	4,180,477
Less accumulated depreciation for					
Buildings and Improvements	1,329,492	185,262	-	-	1,514,754
Furniture, fixtures, and equipment	311,825	9,686	-	-	321,511
Total accumulated depreciation	1,641,318	194,948	-	-	1,836,266
Total capital assets being depreciated, net	2,258,286	85,925	-	-	2,344,211
Capital assets, net	\$ 2,658,286	\$ 85,925	\$ -	\$ -	\$ 2,744,211

Depreciation expense of \$194,948 was charged to the culture and recreation function.

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**AS OF AND FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

---

**NOTE 3. RISK MANAGEMENT**

The District is exposed to various risk of loss related to torts; theft of, damage to and destruction of assets; errors and omission; and natural disasters for which the District carries commercial insurance. The District has not had any reduction in insurance coverage and the amount of claims resulting from these risks has not exceeded insurance coverage for the past three years.

**NOTE 4. COMMITMENTS AND CONTINGENCIES**

Litigation: The District is not currently involved in any lawsuits

Grant Contingencies: The District has received federal and state grants in prior years for specific purposes that are subject to review and audits by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the District believes that such disallowances, if any, will not be significant.

**NOTE 5. SUBSEQUENT EVENTS**

The District has evaluated all subsequent events through June 20, 2025, the date the financial statements were available to be issued. No material subsequent events occurred which would have a material impact on the District's financial statements.

---

**REQUIRED SUPPLEMENTARY INFORMATION**

---

**BAYSHORE GARDENS PARK & RECREATION DISTRICT  
REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE- GENERAL FUND  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2024**

	Original Budget	Final Budget	Actual	Variance With Final Budget
<b>REVENUES</b>				
Property Tax Assessments	\$ 513,000	\$ 513,000	\$ 547,385	\$ 34,385
Slip and Trailer Rental	184,000	184,000	242,276	58,276
Other Rental	32,400	32,400	38,221	5,821
Publications	-	-	345	345
Interest Income	-	-	4,275	4,275
Other Miscellaneous Income	5,050	5,050	19,441	14,391
<b>TOTAL REVENUES</b>	<u>734,450</u>	<u>734,450</u>	<u>851,943</u>	<u>117,493</u>
<b>EXPENDITURES</b>				
Current				
Wages	218,000	218,000	170,278	47,722
Administrative	46,900	46,900	29,047	17,853
Repairs and Maintenance	107,600	107,600	151,640	(44,040)
Insurance	55,000	55,000	46,984	8,016
Utilities	45,300	45,300	56,245	(10,945)
Security	22,700	22,700	10,727	11,973
Legal and Professional	37,500	37,500	22,685	14,815
Publications, banner	7,000	7,000	7,512	(512)
Payroll Taxes	20,600	20,600	14,892	5,708
District Activities	5,000	5,000	982	4,018
Capital Outlay	168,850	168,850	280,874	(112,024)
<b>TOTAL EXPENDITURES</b>	<u>734,450</u>	<u>734,450</u>	<u>791,866</u>	<u>(57416)</u>
Excess of revenues over expenditures	-	-	60,077	60,077
Fund Balance, Beginning of year	<u>667,238</u>	<u>667,238</u>	<u>667,238</u>	-
Fund Balance, End of year	<u>\$ 667,238</u>	<u>\$ 667,238</u>	<u>\$ 727,315</u>	<u>\$ 60,077</u>

**BAYSHORE GARDENS PARK & RECREATION DISTRICT**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

---

**NOTE 1. BUDGETARY INFORMATION**

An Annual budget was adopted for the General Fund on the modified accrual basis of accounting and is used to account for the activity in the General Fund. Appropriations are controlled at the fund level. Appropriations lapse at year-end.

---

**OTHER INDEPENDENT AUDITOR'S REPORTS**

---



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Trustees  
Bayshore Gardens Park & Recreation District  
Bradenton, Florida 34207

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund of Bayshore Gardens Park & Recreation District (the "District"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 5, 2025.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore material weaknesses or significant deficiencies may exist that were not identified. We identified no such deficiencies.

---

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Governmental Auditing Standards*.

## District's Response to Finding

*Governmental Auditing Standards* requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying schedule of finding and responses. The District's response was not subjected to the other auditing procedures applied to the audit of financial statements and, accordingly, we express no opinion on the response.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

  
 **GARDNER+THOMAS**  
*Certified Public Accountants & Associates*

Sarasota, Florida 34232

June 20, 2025





---

**INDEPENDENT AUDITOR'S MANAGEMENT LETTER**

---

Board of Trustees  
Bayshore Gardens Park & Recreation District  
Bradenton, Florida 34207

**Report on the Financial Statements**

We have audited the financial statements of the Bayshore Gardens Park & Recreation District (the "District") as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated June 6, 2025.

**Auditor's Responsibility**

We conducted our audit in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of the Financial Statements performed in accordance with *Governmental Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with AICPA professional standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 6, 2025, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the preceding annual financial audit report requiring correction.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Bayshore Gardens Park & Recreation District is an independent special district created by Florida Legislature in 1979 by House Bill 1233. The District has no component units.

---

## Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7). Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Section 10.544(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is managements responsibility to monitor the District's financial condition and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## Specific Information

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6., Rules of the Auditor General, the District reported:

- a. The total number of District employees compensated in the last pay period of the District's fiscal year as six.
- b. The total number of Independent Contractors to whom nonemployee compensation was paid in the last month of the District's fiscal year as zero.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$170,278.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$0.
- e. Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1<sup>st</sup> of the fiscal year being reported, together with the total expenditures for such projects as: ADA bathroom improvements \$213,491
- f. A budget variance based on the budget adopted under section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the District amends a final adopted budget under section 189.016(6), Florida Statutes, see page 19.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the District reported:

- a) The rate of non-ad valorem special assessments imposed by the District was \$397.
- b) The total amount of special assessments collected by or on behalf of the District was \$547,385
- c) The total amount of outstanding bonds issued by the District was \$0 as of September 30, 2024.

---

**Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance in connection with our audit, we did not note any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Board of Trustees and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Kimeth Gardner CPA*



Sarasota, Florida 34232  
June 20, 2025



**INDEPENDENT ACCOUNTANT'S REPORT**

Board of Trustees  
Bayshore Gardens Park & Recreation  
Bradenton, Florida 34207

We have examined Bayshore Gardens Park & Recreation District (the "District") compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2024. The management of the District is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion of the District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above an examination involved performing procedures to obtain evidence about whether the district complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, include an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2024.

This report is intended solely for the information and use of the District, the Auditor General, and the State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

*Kimeth Gardner CPA*

 **GARDNER+THOMAS**  
*Certified Public Accountants & Associates*

Sarasota, Florida 34232  
June 20, 2025