

BLACKMAN FIRE DISTRICT
BAKER, FLORIDA

FINANCIAL STATEMENTS

YEAR ENDED SEPTEMBER 30, 2024

EDWARD E CHAPMAN
Certified Public Accountant
Springville, Alabama
June 16, 2025

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INDEPENDENT AUDITORS' REPORT

To:
Board of Commissioners
Blackman Fire District
Baker, Florida

Opinions

I have audited the accompanying financial statements of the governmental activities of Blackman Fire District, Baker, Florida, as of and for the year ended September 30, 2024, and the related notes to the financial statements, which comprise Blackman Fire District's basic financial statements as listed in the table of contents.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of Blackman Fire District, as of September 30, 2024 and respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

I conducted my audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Governmental Auditing Standards, issued by the Comptroller General of the United States. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of my report. I am required to be independent of the Blackman Fire District, and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Blackman Fire District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with Generally Accepted Auditing Standards and Governmental Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentation, or override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with Generally Accepted Auditing Standards and Governmental Auditing Standards, I:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Blackman Fire District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Blackman Fire District's ability to continue as a going concern for a reasonable period of time.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that I identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information, in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the

information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, I have also issued a report dated June 16, 2025 on my consideration of Blackman Fire District's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Blackman Fire District's internal control over financial reporting and compliance.



Edward E. Chapman
Certified Public Accountant
Springville, Alabama
June 16, 2025

**BLACKMAN FIRE DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024**

As management of Blackman Fire District (the District), we offer readers of the financial statements this narrative overview and analysis of the District's financial activities for the fiscal year ended September 30, 2024.

FINANCIAL HIGHLIGHTS

Financial Highlights

- The assets of the District exceeded liabilities by \$270,657 and represents a change of (\$3,480) from the prior year. Of this amount, \$202,944 represents investment in capital assets and \$61,902 is unrestricted and may be used to meet the District's ongoing obligations to citizens and creditors.
- The District's governmental fund reported an ending balance of \$67,713 and represents a change of (\$6.829) from the prior year.
- At the end of the current fiscal year, the unassigned fund balance for the general fund was \$57,088 or 41%, of the general fund expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1. government-wide financial statements 2. fund financial statements 3. notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. This statement combines and consolidates the governmental fund's current financial resources (short-term spendable resources) with capital assets and long-term obligations. Over time, increases or decreases in net position may serve as a useful indicator of the financial position of the District.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flow in future fiscal periods.

The government-wide financial statements distinguish and demonstrate that, as a governmental activity, the District is principally supported by special assessments and intergovernmental revenues. The governmental activities of the District include public safety services (fire and emergency medical services). The government-wide financial statements are found on pages 13 - 14 of this report.

**BLACKMAN FIRE DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(CONTINUED)**

FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has only a governmental fund.

FUNDS

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Such information may be useful in evaluating a government's near-term financial requirements.

The basic governmental fund financial statements are found on pages 15-18 of this report.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains one governmental fund (general fund). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund, which is considered a major fund.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule is provided for the general fund to demonstrate compliance with this budget.

NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information, which is essential to the full understanding of the data provided in the government-wide and fund financial statements. Beginning on page 19 of this report are the notes to the financial statements.

**BLACKMAN FIRE DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(CONTINUED)**

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve as a useful indicator of a government's financial position. In the case of the district, assets exceeded liabilities by \$270,657 (net position) as of September 30, 2024, as reported in Table 1.

The largest portion of the District's net position, \$270,657, reflects its investment in capital assets \$202,944 less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Table 1		
	<u>2023</u>	<u>2024</u>
Current Assets	\$75,087	\$68,743
Capital Assets	\$199,595	\$202,944
Total Assets	\$274,682	\$271,687
Current Liabilities	\$545	\$1,030
Total Liabilities	\$545	\$1,030
Net Position:		
Invested in Capital Assets	\$199,595	\$202,944
Unrestricted	\$68,143	\$61,902
Restricted	\$6,399	\$5,811
Total Net Assets	\$274,137	\$270,657

**BLACKMAN FIRE DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(CONTINUED)**

Condensed Summary of Statement of Activities is reported in Table 2.

Table 2		
	<u>2023</u>	<u>2024</u>
Special Assessment	\$71,720	\$72,508
Impact Fees	\$2,850	\$8,913
Interest	\$2	\$3
Charges for Services	\$4,080	\$4,883
Miscellaneous Income	\$2,521	\$1,003
Grants	\$26,388	\$44,209
Total Revenues	\$107,561	\$131,519
Operating Expenses, including Depreciation	\$132,565	\$134,999
Change in Net Assets	(\$25,004)	(\$3,480)
Net Assets at Beginning of Year	\$299,141	\$274,137
Net Assets at End of Year	\$274,137	\$270,657

During 2024, the change in net position was a decrease of \$3,480. This decrease was mostly the result of increased expense associated with software cost. As of September 30, 2024, the excess of revenues over expenditures was increased by \$21,524.

GENERAL FUND BUDGETARY HIGHLIGHTS

The budget versus actual comparison is reported in the required supplementary information other than management discussion and analysis. Additional notes regarding the budget to actual comparison can be found in the notes to the financial statements.

CAPITAL ASSETS

The District's investment in capital assets for its governmental activities as of September 30, 2024 amounts to \$202,944 (net of depreciation). Capital assets include land, buildings, equipment, improvements, and vehicles.

Depreciation for the fiscal year 2024 amounted to \$45,438.

**BLACKMAN FIRE DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(CONTINUED)**

Additions for the fiscal year amounted to \$48,787, deletions for fiscal year amounted to \$37,376. Additional information regarding capital assets can be found in the notes to the financial statements.

<u>Governmental Activities:</u>	<u>Beginning Balance</u>	<u>Increase</u>	<u>Decrease</u>	<u>Ending Balance</u>
Capital Assets, not being depreciated:				
Land	\$20,000	\$0	\$0	\$20,000
Total Cost of Capital Assets, not being depreciated	<u>\$20,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$20,000</u>
Capital Assets, being depreciated:				
Buildings	\$163,914	\$0	\$0	\$163,914
Computers	\$1,111	\$0	\$411	\$700
Equipment	\$290,059	\$48,787	\$36,965	\$301,881
Furniture and fixtures	\$5,100	\$0	\$0	\$5,100
Improvements other than building	\$21,724	\$0	\$0	\$21,724
Vehicles and trucks	\$330,426	\$0	\$0	\$330,426
Total Cost of Capital Assets, being depreciated	<u>\$812,334</u>	<u>\$48,787</u>	<u>\$37,376</u>	<u>\$823,745</u>
Total Cost of Capital Assets before depreciation:	<u>\$832,334</u>	<u>\$48,787</u>	<u>\$37,376</u>	<u>\$843,745</u>
Less Accumulated Depreciation for:				
Buildings	\$95,616	\$4,203	\$0	\$99,819
Computers	\$1,111	\$0	\$411	\$700
Equipment	\$217,306	\$26,681	\$36,965	\$207,022
Furniture and fixtures	\$5,100	\$0	\$0	\$5,100
Improvements other than building	\$10,216	\$919	\$0	\$11,135
Vehicles and trucks	\$303,390	\$13,635	\$0	\$317,025
Total Accumulated Depreciation	<u>\$632,739</u>	<u>\$45,438</u>	<u>\$37,376</u>	<u>\$640,801</u>
Total Capital Assets being depreciated, net	<u>\$179,595</u>	<u>\$3,349</u>	<u>\$0</u>	<u>\$182,944</u>
Governmental Activities Capital Assets, net	<u>\$199,595</u>	<u>\$3,349</u>	<u>\$0</u>	<u>\$202,944</u>

Depreciation expense included in the Statement of Activities was \$45,438.

**BLACKMAN FIRE DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(CONTINUED)**

LEASES

The District has no leases.

DEBT

The District has no outstanding debt.

ECONOMIC FACTORS AND NEXT YEARS BUDGETS AND RATES

The District relies on the fire assessments (non-ad valorem special assessments) and a limited array of permitted other sources (such as impact fees and charges for services) for their governmental activities. There are a limited number of recurring and non-recurring grants from both state and federal governments, which provide funding for specific programs, projects, or activities. Florida's continued economic uncertainty and rise in cost will continue to affect the District's operational funding.

REQUESTS FOR INFORMATION

This financial report is designed to provide the reader an overview of the District. Questions regarding any information provided in this report should be directed to Holley Cook, Treasurer, Blackman Fire District, 1850 Highway 2, Baker, Florida 32531.

BASIC FINANCIAL STATEMENTS

Blackman Fire District
Statement of Net Position
September 30, 2024

	Governmental Activities
Assets	
Cash	\$58,118
Restricted Cash	\$5,811
Prepaid Insurance	\$4,814
Capital Assets, Non-depreciable, net	\$20,000
Capital Assets, Depreciable, net	\$182,944
Total Assets	<u><u>\$271,687</u></u>
Liabilities	
Accounts Payable	\$1,030
Total Liabilities	<u><u>\$1,030</u></u>
Net position	
Investment in Capital Assets	\$202,944
Restricted for Capital Outlay	\$5,811
Unrestricted	\$61,902
Total Net Position	<u><u>\$270,657</u></u>

See accompanying notes to the financial statements.

Blackman Fire District
Statement of Activities
Year Ended September 30, 2024

	Governmental Activities
Expenditures	
Public Safety - Fire Protection	(\$134,999)
Total Expenditures	<u>(\$134,999)</u>
Program Revenues	
Capital Grants	<u>\$44,209</u>
General Revenues	
Special Assessment	\$72,508
Impact Fees	\$8,913
Interest	\$3
Charges for Services	\$4,883
Miscellaneous Income	\$1,003
Total General Revenues	<u>\$87,310</u>
Total Revenues	<u>\$131,519</u>
Change in Net Position	(\$3,480)
Net Position Beginning	<u>\$274,137</u>
Net Position Ending	<u>\$270,657</u>

See accompanying notes to the financial statements.

Blackman Fire District
 Balance Sheet - Governmental Fund
 September 30, 2024

	General Fund
Assets	
Cash	\$58,118
Restricted Cash	\$5,811
Prepaid Insurance	\$4,814
Total Assets	<u>\$68,743</u>
Liabilities and Fund Balances	
Accounts Payable	<u>\$1,030</u>
Total Liabilities	<u>\$1,030</u>
Fund Balances	
Nonspendable	\$4,814
Unassigned	\$57,088
Restricted	\$5,811
Total Fund Balances	<u>\$67,713</u>
Total Liabilities and Fund Balances	<u>\$68,743</u>

See accompanying notes to the financial statements.

Blackman Fire District

Reconciliation of the Governmental Fund Balance Sheet
to the Statement of Net Position
September 30, 2024

Total Fund Balances, governmental fund balance sheet \$67,713

Capital Assets, used in governmental activities, are not financial resources
and therefore are not reported in the governmental funds balance sheet

Capital Assets, Non-depreciable	\$20,000	
Capital Assets, Depreciable	\$823,746	
Total Capital Assets before Depreciation	<u>\$843,746</u>	
Less Accumulated Depreciation	<u>(\$640,802)</u>	
Total Capital Assets, Net of Depreciation		<u>\$202,944</u>
Total net position per Statement of Net Position		<u><u>\$270,657</u></u>

See accompanying notes to the financial statements.

Blackman Fire District

Statement of Revenues, Expenditures, and Changes in
Fund Balances - Governmental Fund
Year Ended September 30, 2024

	General Fund
<u>Revenues:</u>	
Special Assessment	\$72,508
Impact Fees	\$8,913
Interest	\$3
Charges for Services	\$4,883
Miscellaneous Income	\$1,003
Grants	\$44,209
Total Revenues	<u>\$131,519</u>
<u>Expenditures:</u>	
Current	
Public Safety	\$89,561
Capital Outlay	\$48,787
Total Expenditures	<u>\$138,348</u>
Excess (Deficiency) of Revenues over Expenditures	(\$6,829)
Fund balance, Beginning of Year	\$74,542
Fund balance, End of Year	<u><u>\$67,713</u></u>

See accompanying notes to the financial statements.

Blackman Fire District

Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
Year Ended September 30, 2024

Net change in fund balances - governmental fund	(\$6,829)
Capital outlay, reported as expenditures in governmental fund, is shown as capital assets in Statement of Net Position	\$48,787
Depreciation expense on capital assets included in the Statement of Activities does not require the use of current financial resources; therefore it is not reported as an expenditure in the governmental fund	(\$45,438)
Change in net position of Statement of Activities	<u>(\$3,480)</u>

See accompanying notes to the financial statements.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND DESCRIPTION OF THE DISTRICT

Blackman Fire District (the District) is an independent special district originally established by Ordinance 98-07 of the Okaloosa County Board of County Commissioners in 1988, amended in 2007 by Chapter 2007-289, Laws of Florida, House Bill 1099 of the Florida House of Representatives. The District was created for the purpose of providing fire control and protection services as well as rescue and emergency medical services within the territorial bounds of the District as defined by the State of Florida. The District operates one fire house and its related equipment and has only volunteer workers. The District is governed by an elected five-member board of commissioners serving four-year terms.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted (GAAP) in the United States of America applicable to governmental units and the Uniform Accounting System mandated by Section 218.33, Florida Statutes. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting.

The following is a summary of the more significant accounting policies of the District:

The Reporting Entity

As required by accounting principles generally accepted in the United States of America, these financial statements present the District as the primary government. In evaluating the District as a reporting entity, management has considered all potential component units for which the District may or may not be financially accountable and, as such, be included within the District's financial statement. As of September 30, 2024, the District had no component units.

Government-Wide and Fund Financial Statements

The basic financial statements include both government-wide (based on the District as a whole) and fund financial statements. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by special assessments and intergovernmental revenues, are reported separately from business-type activities (the District has no business-type activities to report on the government-wide financial statements), which rely, to a significant extent, on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Special assessments and other items not properly included among program revenues are reported instead as general revenue.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Fire assessments are recorded as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Okaloosa County Tax Collector bills and collects property special assessments for the District in accordance with the laws of the State of Florida. Property special assessments attach as an enforceable lien on property as of the date of assessment and remain in effect until discharged by payment. Special assessments are payable when levied (on November 1st, or as soon thereafter as the assessment roll becomes available to the Tax Collector).

The following is the current Property tax calendar:

Levy Date	November 1 st
Due Date	November 1 st
Delinquent Date	April 1 st

Revenue recognition criteria for property special assessments requires that property special assessments expected to be collected within 30 days of the current period be accrued. No accrual has been made for 2024 fire special assessments because the special assessments are not legally due until subsequent to the end of the fiscal year. Current year special assessments, which are uncollected as of the end of the fiscal year, are generally immaterial in amount and highly susceptible to being uncollectable and therefore, are not recorded as a receivable at the balance sheet date.

Basis of Presentation

The financial transactions of the District are recorded using fund accounting. A fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities of balances and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all special assessments.

The following classification is used to categorize the fund used by the District:

Governmental

Governmental funds focus on the determination of financial position and changes in financial position (sources, uses and balances of financial resources) and not net income. The District has the following major governmental fund:

General Fund – This is the District’s primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund.

Assets, Liabilities, and Net Position or Fund Balance

Cash and Cash Equivalents

The District’s cash on hand, demand deposits and short-term investments are considered cash and cash equivalents for purposes of these statements, all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

Impact fee revenues are classified as restricted cash and can only be used for the acquisition, purchase or construction of new facilities and equipment required to provide services to new users in the District.

Deposits and Investments

The District maintains its deposits only with “Qualified Public Depositories” as defined in chapter 280, Florida Statutes. The provisions of this statute allow “Qualified Public Depositories” to participate in a multiple financial institution collateral pool to ensure the security for public deposits. All “Qualified Public Depositories” must place with the Treasurer of the State of Florida securities which have a market value equal to 50% of all public funds on deposit at the end of each month in excess of any applicable deposit insurance. In the event of default by a qualified public institution, the state treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments among all “Qualified Public Depositories”.

The District does not have a formal written investment policy, but has adopted the investment policy as defined in Section 218.415, Florida Statutes, which requires the investment of surplus public funds and prescribes certain allowable investments including the Local Government Surplus Funds Trust Fund, Securities and Exchange Commission registered money market funds with the highest credit quality rating from the nationally recognized rating agency, interest-

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

bearing time deposits or savings accounts in qualified public depositories or direct obligations of the U.S. Treasury. The District had no investments at September 30, 2024.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide and governmental fund financial statements.

Capital Assets

Capital assets, which include property, plant and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$3,500. Capital assets must also have an estimated useful life of longer than one year. Capital assets are recorded at cost where historical cost records are available and at an estimated historical cost when no historical records exist. Donated capital assets are reported at their estimated acquisition value on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized. Major improvements are capitalized and depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	39
Improvements other than buildings	15-39
Furniture and fixtures	5
Vehicles and equipment	5-15

Classification of Fund Balance

GASB guidance establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications are comprised of the following:

- *Nonspendable* – includes amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example: prepaid items.
- *Restricted* – includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of resource providers.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

- *Committed* – includes amounts that can only be used for the specific purposes determined by a formal resolution of the District’s highest level of decision-making authority, the Commission. Commitments may be changed or lifted only by the District taking the same formal resolution that imposed the constraint originally.
- *Assigned* – comprises amounts intended to be used by the District for specific purposes that are neither restricted nor committed. *Intent* can be expressed by (a) the Commission or (b) a body (for example: a budget or finance committee) or official to which the Commission has delegated the authority to assign amounts to be set for specific purposes.
- *Unassigned* -is the residual classification for the general fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose.

These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the general fund. The general fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance. The District does not have a formal fund balance policy.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally considered to be expended from the most restrictive classification first.

Net Position

When both restricted and unrestricted resources are available for use, it is the District’s policy to use restricted resources first.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

Subsequent Events

The District has evaluated events and transactions that occurred between September 30, 2024 and June 16, 2025, which is the date the financial statements were available to be issued, for possible recognition or disclosure in the financial statements. There are no subsequent events that warrant additional disclosure.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgets

The District prepares an annual operating budget for the fiscal year commencing October 1st. Prior to September 1st of each year, the Secretary/Treasurer of the District's Board of Commissioners prepares a proposed budget for the upcoming fiscal year. The budget is based on an analysis of prior year actual revenues and expenditures, along with anticipated spending and revenue sources. Once the proposed budget is compiled, it is brought before the Board of Commissioners for approval. Budget amendments are approved by the Board of Commissioners.

Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded in order to reserve that portion of the applicable appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as assigned fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year. For the year ended September 30, 2024, the District had no encumbrances.

3. CASH DEPOSITS

At September 30, 2024 the value of the District's deposits was \$63,929, all of which were held by Qualified Public Depositories under Chapter 280, Florida Statutes.

4. CONTINGENCY

There are no known contingencies other than the risks of accident or injury. The District maintains liability insurance to cover risks of accident or injury.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

5. CHANGES IN CAPITAL ASSETS

<u>Governmental Activities:</u>	<u>Beginning Balance</u>	<u>Increase</u>	<u>Decrease</u>	<u>Ending Balance</u>
Capital Assets, not being depreciated:				
Land	\$20,000	\$0	\$0	\$20,000
Total Cost of Capital Assets, not being depreciated	<u>\$20,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$20,000</u>
Capital Assets, being depreciated:				
Buildings	\$163,914	\$0	\$0	\$163,914
Computers	\$1,111	\$0	\$411	\$700
Equipment	\$290,059	\$48,787	\$36,965	\$301,881
Furniture and fixtures	\$5,100	\$0	\$0	\$5,100
Improvements other than building	\$21,724	\$0	\$0	\$21,724
Vehicles and trucks	\$330,426	\$0	\$0	\$330,426
Total Cost of Capital Assets, being depreciated	<u>\$812,334</u>	<u>\$48,787</u>	<u>\$37,376</u>	<u>\$823,745</u>
Total Cost of Capital Assets before depreciation:	<u>\$832,334</u>	<u>\$48,787</u>	<u>\$37,376</u>	<u>\$843,745</u>
Less Accumulated Depreciation for:				
Buildings	\$95,616	\$4,203	\$0	\$99,819
Computers	\$1,111	\$0	\$411	\$700
Equipment	\$217,306	\$26,681	\$36,965	\$207,022
Furniture and fixtures	\$5,100	\$0	\$0	\$5,100
Improvements other than building	\$10,216	\$919	\$0	\$11,135
Vehicles and trucks	\$303,390	\$13,635	\$0	\$317,025
Total Accumulated Depreciation	<u>\$632,739</u>	<u>\$45,438</u>	<u>\$37,376</u>	<u>\$640,801</u>
Total Capital Assets being depreciated, net	<u>\$179,595</u>	<u>\$3,349</u>	<u>\$0</u>	<u>\$182,944</u>
Governmental Activities Capital Assets, net	<u>\$199,595</u>	<u>\$3,349</u>	<u>\$0</u>	<u>\$202,944</u>

Depreciation expense included in the Statement of Activities was \$45,438.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

6. RISK MANAGEMENT

The District is exposed to various risks of loss related to tort, theft, damage to, and destruction of assets, errors, and omissions, injuries to volunteer firefighters, and natural disasters. The District purchases insurance through commercial carriers and participates in the Preferred Governmental Insurance Trust (for workmen's compensation coverage). The District maintains minimal insurance deductibles for insurance policies from its carriers. There has been no significant reduction in insurance coverage from the prior fiscal year. Insurance coverage has been sufficient to cover all claims made in the past two years.

7. COMMITMENTS

Dispatch Service Agreement

The District has an interlocal agreement with Okaloosa County, Florida, for use of communications equipment. The agreement provides for Okaloosa County, Florida to provide services on a designated radio system at no cost to the District.

Grant Agreements

In the course of normal operations, the District receives grant funds from various federal, state, and local agencies. The grant programs are subject to audit by agents of the granting authority, for the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any liability, if applicable, for reimbursement which may arise as the result of these audits is not believed to be material.

Service Contract

The District renewed a service contract with Northwest Florida Speedway in May of 2024. The contract is \$60.00 per hour for two attendees and equipment required to provide medical and fire service. The total revenue resulting from the contract for FY 2024 is \$4,883.

8. MISCELLANEOUS INCOME

The District received \$1,003 income that was classified as miscellaneous income. This income can be further described as fundraising and donations.

9. IMPACT FEES

The District received \$8,913 in impact fees during the fiscal year 2024. The District's impact fee rates are residential .2 and commercial .3 per square foot.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

10. ACCOUNTS RECEIVABLE

Due to the nature of the District's funding it does not bill customers directly for assessments. Okaloosa County remits assessment payments received based on a schedule which uses November 1st as the levy date. Most payments are received November thru April. Payments are considered delinquent after April 1st. There are no open receivables as of September 30, 2024.

11. GRANTS

The District did not receive any federal grant funding in fiscal year 2024.

The District received funding from four state grants in fiscal year 2024:

Florida Department of Financial Services

Grant Approval Amount	\$4,885
Grant Revenue Received	\$4,796
Expenditures (see below)	\$4,825
District Funded	\$29

The Florida Department of Financial Services administered the non-matching grant. The grant was approved for the purchase of 8 helmets, 6 boots, & 4 fire protection shelters. The grant has been closed as of 09/30/2024.

Florida Department of Agriculture and Consumer Services

Grant Approval Amount	\$27,210
Grant Revenue Received	\$27,015
Expenditures (see below)	\$27,015
District Funded	\$0

The Florida Department of Agriculture and Consumer Services approved the district for a non-matching grant. The grant was approved for the purchase of 2 helmets, 3 SCBA face masks, radio holsters, EMR training books & 2 thermal imaging cameras. The grant has been closed as of 09/30/2024.

Florida Department of Financial Services

Grant Approval Amount	\$931
Grant Revenue Received	\$698
Expenditures (see below)	\$1,323
District Funded	\$625

The Florida Department of Financial Services administered the 75/25 matching grant. The grant was approved for the purchase of 7 hoods & 7 pairs of gloves. The grant has been closed as of 09/30/2024.

**BLACKMAN FIRE DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
SEPTEMBER 30, 2024
(CONTINUED)**

<u>Florida Department of Agriculture and Consumer Services</u>	
Grant Approval Amount	\$11,700
Grant Revenue Received	\$11,700
Expenditures (see below)	<u>\$12,012</u>
District Funded	<u>\$312</u>

The Florida Department of Agriculture and Consumer Services approved the district for a non-matching grant. The grant was approved for the purchase of 10 rechargeable lights, 3 life jackets/vest & 2 stabilization jacks. The grant has been closed as of 09/30/2024.

12. ACCOUNTS PAYABLE

Accounts payable and other current liabilities \$1,030 represent normal vendor invoices.

13. BUDGET VARIANCES

The District did not have a budget variance for the year ending September 30, 2024.

**REQUIRED SUPPLEMENTARY INFORMATION
(Other than MD&A)**

Blackman Fire District

Schedule of Revenues, Expenditures, and Change in Fund Balances
 Budget to Actual - General Fund
 Year Ended September 30, 2024

<u>Revenues:</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
Special Assessment	\$74,000	\$72,508	\$72,508	\$0
Impact Fees	\$3,166	\$8,913	\$8,913	\$0
Interest	\$0	\$3	\$3	\$0
Charges for Services	\$2,000	\$4,883	\$4,883	\$0
Miscellaneous Income	\$0	\$1,003	\$1,003	\$0
Grants	\$31,811	\$44,209	\$44,209	\$0
Total Revenues	\$110,977	\$131,519	\$131,519	\$0
<u>Expenditures:</u>				
Current				
Public Safety	\$79,213	\$89,561	\$89,561	\$0
Capital Outlay	\$31,764	\$48,787	\$48,787	\$0
Total Expenditures	\$110,977	\$138,348	\$138,348	\$0
Excess (Deficiency) of Revenue over Expenditures	\$0	(\$6,829)	(\$6,829)	\$0
Fund balance, Beginning of Year	\$74,542	\$74,542	\$74,542	\$0
Fund balance, End of Year	\$74,542	\$67,713	\$67,713	\$0

See independent auditor's report.

COMPLIANCE SECTION

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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To:
Board of Commissioners
Blackman Fire District
Baker, Florida

I have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities of Blackman Fire District ("the District"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued my report thereon dated June 16, 2025.

Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered the District's internal control over financial reporting to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, I do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during my audit, I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Blackman Fire District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective test of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance, and accordingly, this communication is not suitable for any other purpose.

Edward E Chapman JR.

Edward E Chapman
Certified Public Accountant
Springville, Alabama
June 16, 2025

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MANAGEMENT LETTER

To the Board of Commissioners
Blackman Fire District
Baker, Florida

Report on the Financial Statements

I have audited the financial statements of the Blackman Fire District, as of and for the fiscal year ended September 30, 2024, and have issued my report thereon dated June 16, 2025.

Auditor's Responsibility

I conducted my audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

Other Reporting Requirements

I have issued my Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and Chapter 10.550 Rules of the Florida Auditor General. Disclosures in those reports and schedule, which are dated June 16, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that I determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. The last audit of the Blackman Fire District was in FY 2023. There were 0 audit findings in the FY 2023 audit.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Blackman Fire District has no component units.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that I apply appropriate procedures and communicate the results of my determination as to whether or not the Blackman Fire District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with my FY 2024 audit, I determined that the Blackman Fire District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, I applied financial condition assessment procedures for the Blackman Fire District. It is management's responsibility to monitor the Blackman Fire District's financial condition, and my financial condition assessment was based in part on representations made by management and the review of financial information provided by the same. I performed this assessment as of the fiscal year end and I did not find any deteriorating conditions.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that I communicate any recommendations to improve financial management. In connection with my FY 2024 audit, I do not have any audit findings and recommendations.

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that I communicate the failure of a special district that is a component unit of a county, municipality, or special district, provided the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that there are no special district component units required to be reported to the District.

Specific Information for an independent special district

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)(6), Rules of the Auditor General, the Blackman Fire District reported:

- The total number of district employees compensated in the last pay period of the district fiscal year as 0.
- The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as 1.
- All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as 0.
- All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$2,000.
- Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as 0.
- A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, can be found on page 30.

Specific Information for an independent special district that imposes non-ad valorem special assessments

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the Blackman Fire District reported:

- Annual rates of non-ad valorem special assessments imposed by the District for the audit year were \$111.10 on residential property owners, \$166.54 for non-residential property owners, and \$5.55 for each acre of undeveloped land up to a maximum of \$50.00.
- The total amount of special assessments collected by or on behalf of the district was \$72,508.
- The total amount of outstanding bonds issued by the district and terms of such bonds is 0. The district has no outstanding bonds.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, require I communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with my audit, I did not note any such findings.

Purpose of this letter

My management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and the Blackman Fire District management and board, and is not intended to be and should not be used by anyone other than these specified parties.

Edward E. Chapman Jr.

Edward E Chapman
Certified Public Accountant
Springville, Alabama
June 16, 2025

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**INDEPENDENT ACCOUNTANT'S REPORT ON AN EXAMINATION OF COMPLIANCE
REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR
GENERAL**

To:
Board of Commissioners
Blackman Fire District
Baker, Florida

I have examined the Blackman Fire District's (the District) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2024.

Management is responsible for the District's compliance with those requirements. My responsibility is to express an opinion on the District's compliance based on my examination.

My examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risk of material noncompliance, whether due to fraud or error. I believe that the evidence I obtained is sufficient and appropriate to provide a reasonable basis for my opinion.

My examination does not provide a legal determination on the District's compliance with specified requirements.

In my opinion, the Blackman Fire District did comply, in all material respects, with the aforementioned requirements for the year ended September 30, 2024.

Edward E Chapman JR.

Edward E Chapman
Certified Public Accountant
Springville, Alabama
June 16, 2025