

**INDIAN RIVER SOIL AND WATER
CONSERVATION DISTRICT**

FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

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INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT

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Wicks, Brown, Williams & Co., CPA's LLP

504 Northwest Fifth Avenue, Okeechobee, Florida 34972-2570
(863) 763-2354 • Fax: (863) 467-4519

Sebring
(863) 382-1157

Charles F. Wicks, C.P.A. (1911 - 1996)
J. Richard Brown, C.P.A. (1940 - 1997)
W. Bruce Stratton, C.P.A., (1955 - 2023)
Cheryl M. Williams, C.P.A., P.A.
C. Mark Cox, C.P.A., P.A.
John W. Davis, C.P.A., P.A.
Charles P. Cox, C.P.A., P.A.
April D. Cooper, C.P.A.
Jennifer A. Corbitt, C.P.A.

INDEPENDENT AUDITORS' REPORT

Board of Supervisors
Indian River Soil and Water Conservation District
Vero Beach, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, and each major fund of Indian River Soil and Water Conservation District (the "District"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the District as of September 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Indian River Soil and Water Conservation District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Board of Supervisors
Indian River Soil and Water Conservation District

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Indian River Soil and Water Conservation District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing the audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Indian River Soil and Water Conservation District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Indian River Soil and Water Conservation District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Board of Supervisors
Indian River Soil and Water Conservation District

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 12, 2025, on our consideration of Indian River Soil and Water Conservation District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Indian River Soil and Water Conservation District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Indian River Soil and Water Conservation District's internal control over financial reporting and compliance.

Wicks, Brown, Williams Co.

Wicks, Brown, Williams & Co., CPA's LLP
Okeechobee, Florida

May 12, 2025

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INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(UNAUDITED)

The management of the Indian River Soil and Water Conservation District has prepared the following discussion and analysis to (a) assist the reader in focusing on significant financial issues; (b) provide an overview and analysis of the District's financial activities; (c) identify changes in the District's financial position; (d) identify material deviations from the approved budget; and (e) highlight significant issues in individual funds.

Because the information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transaction, events, and conditions, it should be considered in conjunction with the District's financial statements and notes to financial statements found on pages 9 through 21.

Its intent is to provide a brief, objective and easily readable analysis of the District's financial performance for the year and its financial position at fiscal year-end September 30, 2024.

FINANCIAL HIGHLIGHTS

- ◆ Funding for the District's general and administrative programs is provided through grants and administrative service fees charged for administering certain programs.
- ◆ The assets exceeded its liabilities at the close of the fiscal year ended September 30, 2024 by \$46,230, which was an increase of \$3,263 from the prior year.
- ◆ Grants and contributions received for the fiscal years ended September 30, 2024 and September 30, 2023 were \$132,901 and \$208,672, respectively.
- ◆ The total expended for grants and aids for the fiscal year ended September 30, 2024 was \$52,712. This cost compares to \$133,430 expended for the fiscal year ended September 30, 2023.

OVERVIEW OF THE FINANCIAL STATEMENTS

The basic financial statements consist of three components:

- Government-wide financial statements
- Fund financial statements
- Notes to financial statements

Government-wide Financial Statements

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net assets and a statement of activities of the District presented on the accrual basis of accounting. The statement of net assets provides information about the government's financial position, its assets and liabilities, using an economic resources measurement focus. The difference between the assets and liabilities, the net assets, is a measure of the financial health of the District. The statement of activities presents information about the change in the District's net assets, the results of operations, during the fiscal year. An increase or decrease in net assets may be an indication of whether the District's financial health is improving or deteriorating.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(UNAUDITED)

Government-wide Financial Statements (continued)

The government-wide statements present the District's activities in one category:

- Governmental activities -This represents the District's conservation services. Support functions such as administration are also included. Support from the State of Florida provides most of the resources that support these activities.

Fund Financial Statements

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entity-wide perspective contained in the government-wide statements. All of the District's funds may be classified within the category discussed below.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, the governmental funds utilize a spendable financial resources measurement focus rather than the economic resources measurement focus found in the government-wide financial statements. This financial resources measurement focus allows the governmental fund statements to provide information on near term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year.

The governmental fund statements provide a detailed short-term view that may be used to evaluate the District's near-term financing requirements. This short-term view is useful when compared to the long-term view presented as governmental activities in the government-wide financial statements. There are no differences between the governmental funds and government-wide statements, but if there were, both the general fund Balance Sheet and the general fund Statement of Revenues, Expenditures, and Changes in Fund Balance would provide a reconciliation to facilitate this comparison.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's General and Special Revenue funds.

Notes to Financial Statements

The Notes to Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
MANAGEMENT’S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(UNAUDITED)

Major Governmental Funds

General Fund

The General Fund is the chief operating fund of the District. At the end of the current fiscal year, unrestricted fund balance was \$46,230, which equals the total fund balance. The unrestricted total fund balance increased by \$3,263 during the year ended September 30, 2024.

Special Revenue Fund

Producer Cost-Share Fund #27690 is a special revenue fund that accounts for grants disbursed to local agricultural producers to provide cost-share reimbursement for the implementation of water quality and quantity projects.

FINANCIAL ANALYSIS

	Statement of Net Position- Governmental Activities	
Assets	2024	2023
Current assets	\$ 96,230	\$ 96,814
Total assets	96,230	96,814
Liabilities		
Current liabilities	50,000	53,847
Total liabilities	50,000	53,847
Net Position		
Unrestricted	46,230	42,967
Total Net Position	\$ 46,230	\$ 42,967

The District’s assets decreased \$584, liabilities decreased by \$3,847, and net position increased by \$3,263 compared to the prior fiscal year’s ending balance.

The net decrease in assets is due entirely to a decrease in cash and cash equivalents. The decrease in current liabilities is attributable to a decrease in refundable advances. The increase in net position is the excess of revenues over expenses for the year ended September 30, 2024.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
MANAGEMENT’S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(UNAUDITED)

FINANCIAL ANALYSIS (continued)

	Statement of Activities- Governmental Activities	
	2024	2023
Revenues		
Intergovernmental:		
State grant	\$ 63,348	\$ 145,102
Local	69,553	63,570
Interest income	205	119
Total Revenues	133,106	208,791
Expenses		
Grants and aids	52,712	133,430
Salaries	41,018	38,007
Benefits	22,611	20,862
Operating expenses	13,502	11,606
Total Expenses	129,843	203,905
Change in Net Position	3,263	4,886
Net Position - beginning	42,967	38,081
Net Position - ending	\$ 46,230	\$ 42,967

The District’s total revenue for the fiscal year ended September 30, 2024 was \$133,106. Revenues consist of grant funds received from the Florida Department of Agriculture and Consumer Services (FDACS), and the Board of County Commissioners (BOCC) in the amount of \$63,348, and \$69,553, respectively. In comparison, revenues for the fiscal year ended September 30, 2023 were \$145,102 in grants from FDACS and \$63,570 from the BOCC. Thus, grants from FDACS decreased \$81,754; and grants from the BOCC increased \$5,983.

The District’s total expenses for the fiscal year ended September 30, 2024 were \$129,843. The major expenses were payments to agricultural producers in the amount of \$52,712, personal services in the amount of \$63,629, and operating in the amount of \$13,502. In comparison, expenses for the fiscal year ended September 30, 2023 were \$133,430 for payments to agricultural producers, \$58,869 for personal services, and \$11,606 for operating. The decrease in agricultural payments to producers in the amounts of \$80,718 related to the decrease in amounts funded in various contracts by FDACS.

There are no differences in revenue or expenses between the fund statements and the Statement of Activities.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
MANAGEMENT’S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2024
(UNAUDITED)

FINANCIAL ANALYSIS (continued)

Budgetary Highlights

Budgetary comparison schedules and related notes for the general and producer cost-share funds are contained on pages 19-21. The budgets for the fiscal year ended September 30, 2024 were developed based on the District’s anticipated revenues and expenditures for the fiscal year ended September 30, 2024. Budgetary amendments approved during the year provided for a decrease in revenue of \$506 and a decrease in budgetary appropriations of \$1,100 in the General Fund.

For the General Fund, the available budget exceeded final expenditures by \$3,337. Actual intergovernmental revenues exceeded the budget by \$711 in the general fund.

Actual intergovernmental revenues, grants and aids and transfers out were below budgeted amounts by \$12,597, \$23,233 and \$10,636, respectively in the #27690 Producer Cost-Share Fund.

None of the variations with the final budget are expected to have a significant effect on future services or liquidity.

Economic Factors and the 2024/2025 Budget

With the increased awareness and concerns over the future of water quality and supply, additional opportunities are being presented for the District to manage contracts. The District expects additional grant revenue from the Florida Department of Agriculture and Consumer Services in FY 2024-25, which also results in additional administrative fees 5% of revenues received by the District.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the District’s finances for all those with an interest in the District’s finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Indian River Soil and Water Conservation District, 1801 27th Street, Building A, Vero Beach, FL 32960.

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INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
STATEMENT OF NET POSITION
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Governmental Activities
Assets	
Current Assets:	
Cash and cash equivalents	\$ 96,230
Total Assets	96,230
 Liabilities	
Current Liabilities:	
Refundable advances from other governments	50,000
Total Liabilities	50,000
 Net Position	
Unrestricted	46,230
Total Net Position	\$ 46,230

The notes to the financial statements are an integral part of this statement.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Governmental Activities
Expenses	
General government:	
General and administrative	\$ 13,502
Personal services	63,629
Physical environment:	
Operating expenses	52,712
Total Expenses	129,843
 Program Revenues	
Contributions	69,553
Operating grants	63,348
Total Program Revenues	132,901
Net Program Expenses	3,058
 General Revenues:	
Interest revenue	205
Total General Revenues	205
Change in Net Position	3,263
Net Position - October 1, 2023	42,967
Net Position - September 30, 2024	\$ 46,230

The notes to the financial statements are an integral part of this statement.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
BALANCE SHEET – GOVERNMENTAL FUNDS
SEPTEMBER 30, 2024

	<u>General Fund</u>	<u>#27690 Producer Cost-Share Fund</u>	<u>Total Governmental Funds</u>
Assets			
Cash and cash equivalents	\$ 41,932	\$ 54,298	\$ 96,230
Due (to) from other funds	4,298	(4,298)	-
Total Assets	<u>\$ 46,230</u>	<u>\$ 50,000</u>	<u>\$ 96,230</u>
Liabilities and Fund Balances			
Liabilities:			
Refundable advances from other governments	\$ -	\$ 50,000	\$ 50,000
Total Liabilities	<u>-</u>	<u>50,000</u>	<u>50,000</u>
Fund Balances:			
Unassigned	46,230	-	46,230
Total Fund Balances	<u>46,230</u>	<u>-</u>	<u>46,230</u>
Total Liabilities, Deferred Inflows and Fund Balances	<u>\$ 46,230</u>	<u>\$ 50,000</u>	<u>\$ 96,230</u>

The notes to the financial statements are an integral part of this statement.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2024

	<u>General Fund</u>	<u>#27690 Producer Cost- Share Fund</u>	<u>Total Governmental Funds</u>
Revenues			
Intergovernmental revenue	\$ 69,553	\$ 63,348	\$ 132,901
Interest	205	-	205
Total Revenues	<u>69,758</u>	<u>63,348</u>	<u>133,106</u>
Expenditures			
Current:			
General government:			
General and administrative	\$ 13,502	\$ -	\$ 13,502
Personal services	63,629	-	63,629
Physical environment:			
Operating expenditures	-	52,712	52,712
Total Expenditures	<u>77,131</u>	<u>52,712</u>	<u>129,843</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(7,373)</u>	<u>10,636</u>	<u>3,263</u>
Other Financing Sources (Uses)			
Transfers in	10,636	-	10,636
Transfers out	-	(10,636)	(10,636)
Total Other Financing Sources (Uses)	<u>10,636</u>	<u>(10,636)</u>	<u>-</u>
Net Change in Fund Balances	3,263	-	3,263
Fund Balances - October 1, 2023	<u>42,967</u>	<u>-</u>	<u>42,967</u>
Fund Balances - September 30, 2024	<u>\$ 46,230</u>	<u>\$ -</u>	<u>\$ 46,230</u>

The notes to the financial statements are an integral part of this statement.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and the presentation of the financial report of the Indian River Soil and Water Conservation District (the “District”) conform to accounting principles generally accepted in the United States of America as applicable to local governments. This report, the accounting systems, and classification of accounts conform to standards of the Governmental Accounting Standards Board (GASB).

The following summary of the District’s significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. The policies are considered essential and should be read in conjunction with the accompanying financial statements.

A. Reporting Entity

The Indian River Soil and Water Conservation District (the “District”) was formed January 29, 1945 as a governmental sub-division of the State of Florida, and is authorized under Florida Statutes Chapter 582. The District forms partnerships with federal, state and local governments, as well as private organizations, to help carry out a variety of environmental and educational programs, provide technical assistance, and other services to help land users protect natural resources.

The District is an independent special district governed by a five member board of supervisors elected by the voters of Indian River County. The District for financial reporting purposes includes all of the funds relevant to the operation of the District. There are no separately administered organizations, which are controlled by, or dependent on the District. Control or dependence is determined on the basis of budget adoption, taxing authority, funding and appointment of the respective governing board. Therefore, in accordance with U.S. generally accepted accounting principles, the District has determined that there are no potential component units that it must include within its financial statements.

The Indian River County Board of County Commissioners (BOCC) provides office space, some equipment, supplies, and salary for a Staff Assistant II. The District works in cooperation with the National Association of Conservation Districts (NACD), the United States Department of Agriculture Natural Resources Conservation Service (USDA/NRCS), Association of Florida Conservation Districts (AFCD), the Florida Department of Agriculture and Consumer Services (FDACS), University of Florida, IF AS, and Indian River Lagoon Council.

It is the responsibility of the Board to assist landowners or units of local government in modifying and improving local land use practices in order to meet the intent of Chapter 582.

B. Basis of Presentation

The District’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Basis of Presentation (continued)

Government-wide Financial Statements:

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the activities of the District. The effect of interfund balances has been removed from the statement of net position. The District has only governmental activities and does not engage in any business-type activities. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges for services, operating grants, and capital grants.

Transfers in and transfers out in the amount of \$10,636 between governmental activities were eliminated.

Fund Financial Statement Presentation:

Fund financial statements of the District are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures.

The individual funds account for the governmental resources allocated to them for the purpose of carrying on specific activities in accordance with laws, regulations, and other restrictions.

GASB Statement No. 34 sets forth minimum criteria (percentage of assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenditures/expenses) for the determination of major funds. The District has used GASB Statement No. 34 minimum criteria for major fund determination. Major governmental funds are reported as separate columns in the fund financial statements.

The following is a brief description of the specific funds used by the District.

Major Governmental Funds:

General Fund - accounts for all financial resources not required to be accounted for in another fund and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.

Producer Cost-Share Fund (#27690) - accounts for revenues and expenditures for grants with the Florida Department of Agriculture and Consumer Services to assist local agricultural producers with the implementation of certain best management practices.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Because the government-wide statements are presented on a different measurement focus and basis of accounting than the fund financial statements, reconciliations would be presented to explain any adjustment needed to convert the fund-based financial statements into the government-wide presentation. For the year ended September 30, 2024, the District had no differences between each measurement focus and, therefore, no reconciliations are presented.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the District's Board has provided otherwise in its commitment or assignment actions.

D. Cash and Cash Equivalents

For financial reporting purposes, the District considers cash and cash equivalents to be cash on hand, cash in banks, and short-term investments with maturities less than three months when acquired, including restricted assets.

E. Refundable Advances from Other Governments

The District receives advances from certain grants it administers and records any unspent amounts as a liability. If the District does not spend the grant dollars it is required to refund the money back to the granting source.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2024

F. Deferred Outflows / Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has no items that qualify for reporting in this category for the year ended September 30, 2024.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has no items that qualify for reporting in this category for the year ended September 30, 2024.

G. Use of Estimates

The preparation of financial statements in conformity with the U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

H. Interfund Receivables and Payables

During the course of operations, transactions occur between individual funds for services rendered. Short-term interfund loans are classified as “due to/from other funds.” All short-term interfund receivables and payables are planned to be eliminated shortly after year end.

I. Government-wide Net Position

Government-wide net position is divided into three categories:

- ◆ Net investment in capital assets – consist of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding and was used to finance those assets.
- ◆ Restricted – consist of amounts constrained to specific purposes by their providers (such as grantors, bondholders, higher levels of government, and contributors), through constitutional provisions, by enabling legislation, or contributor restrictions.
- ◆ Unrestricted – all other net position is reported in this category.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

J. Governmental Fund Balances

In the governmental fund financial statements, fund balances are classified as follows:

- ◆ Nonspendable – amounts that are not in spendable form (such as prepaid items or long term investments) or are required to be maintained intact.
- ◆ Restricted – amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- ◆ Committed– amounts constrained to specific purposes by the District itself, using its highest level of decision-making authority (i.e., Board members) and its highest level action (i.e. Resolution). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest level action to remove or change the constraint.
- ◆ Assigned – amounts the District intends to use for a specific purpose. Intent can be expressed by the Board of Supervisors.
- ◆ Unassigned – amounts that are available for any purpose. Positive amounts are reported only in the general fund.

The District Board establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the District Board through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service, or for other purposes).

NOTE 2 – CASH AND INVESTMENTS

Custodial credit risk is the risk that in the event of a bank failure, the government’s deposits may not be returned to it. Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as “Qualified Public Depositories,” a multiple financial institution collateral pool whereby groups of securities pledged by the various financial institutions provide common collateral from their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits. The District’s deposits were entirely covered by federal depository insurance or guaranteed by qualified public depositories in Florida pursuant to Chapter 280.07, Florida Statutes, as of September 30, 2024.

Cash and cash equivalents at September 30, 2024 consist entirely of demand deposits totaling \$96,230.

NOTE 3 – INTERFUND ACTIVITY

During the year ended September 30, 2024, the District made interfund transfers to move \$10,636, the administrative portion of the grant, from the grant fund to the General Fund to cover administrative costs, as provided in the grant agreement.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2024

NOTE 4 – FACILITY AND ADMINISTRATIVE ASSISTANCE

The Indian River County Board of County Commissioners (BOCC) provides office space, equipment, supplies, and salary for a Staff Assistant II. For the fiscal year ending September 30, 2024, BOCC paid \$69,553 on behalf of the District. Such payments are recorded as intergovernmental revenue and general government expenditures in the Government-Wide and Government Fund financial statements.

NOTE 5 – RISK MANAGEMENT PROGRAMS

The District purchases insurance to insure itself against crime/dishonesty, terrorism and general.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
BUDGETARY COMPARISON SCHEDULE –GENERAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2024
(UNAUDITED)

	<u>Budget</u>		<u>Actual</u>	Variance
	<u>Original</u>	<u>Final</u>		Favorable (Unfavorable)
Revenues				
Intergovernmental revenue	\$ 69,553	\$ 69,047	\$ 69,553	\$ 506
Interest	-	-	205	205
Total Revenues	<u>69,553</u>	<u>69,047</u>	<u>69,758</u>	<u>711</u>
Expenditures				
Current:				
General government:				
General and administrative	17,939	15,564	13,502	2,062
Personal services	63,629	64,904	63,629	1,275
Total Expenditures	<u>81,568</u>	<u>80,468</u>	<u>77,131</u>	<u>3,337</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(12,015)</u>	<u>(11,421)</u>	<u>(7,373)</u>	<u>4,048</u>
Other Financing Sources (Uses)				
Transfers in	1,784	11,421	10,636	(785)
Total Other Financing Sources (Uses)	<u>1,784</u>	<u>11,421</u>	<u>10,636</u>	<u>(785)</u>
Net Change in Fund Balance	(10,231)	-	3,263	3,263
Fund Balances - October 1, 2023	<u>42,967</u>	<u>42,967</u>	<u>42,967</u>	<u>-</u>
Fund Balances - September 30, 2024	<u>\$ 32,736</u>	<u>\$ 42,967</u>	<u>\$ 46,230</u>	<u>\$ 3,263</u>

See Independent Auditors' Report on accompanying notes to this schedule.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
BUDGETARY COMPARISON SCHEDULE –BMP #27690
FOR THE YEAR ENDED SEPTEMBER 30, 2024
(UNAUDITED)

	Budget		Actual	Variance
	Original	Final		Favorable (Unfavorable)
Revenues				
Intergovernmental revenue	105,675	75,945	63,348	\$ (12,597)
Total Revenues	<u>105,675</u>	<u>75,945</u>	<u>63,348</u>	<u>(12,597)</u>
Expenditures				
Physical environment:				
Operating expenditures	95,444	75,945	52,712	23,233
Total Expenditures	<u>95,444</u>	<u>75,945</u>	<u>52,712</u>	<u>23,233</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>10,231</u>	<u>-</u>	<u>10,636</u>	<u>10,636</u>
Other Financing Sources (Uses)				
Transfers out	-	-	(10,636)	(10,636)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(10,636)</u>	<u>(10,636)</u>
Net Change in Fund Balance	-	-	-	-
Fund Balances - October 1, 2023	-	-	-	-
Fund Balances - September 30, 2024	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See Independent Auditors' Report on accompanying notes to this schedule.

INDIAN RIVER SOIL AND WATER CONSERVATION DISTRICT
NOTES TO THE BUDGETARY COMPARISON SCHEDULES
FOR THE YEAR ENDED SEPTEMBER 30, 2024
(UNAUDITED)

NOTE 1 – BUDGETARY INFORMATION

Budgets are to be prepared and adopted annually for the general and special revenue funds in accordance with procedures and time intervals prescribed by Florida Statute 189.418(3). Accordingly, the Board adopted an annual budget for the general and special revenue funds for the fiscal year ended September 30, 2024. The District is not required to submit its budget to any regulatory agencies.

The annual budget serves as the legal authorization for expenditures. Expenditures cannot legally exceed the total amount budgeted for each fund. All budget amendments, which change the legally adopted total appropriations for a fund, are approved by the Board and may be amended at any Board meeting within sixty (60) days after the fiscal year-end. The level of control for appropriations is exercised at the fund level. Appropriations lapse at year-end. Budgets are prepared using the same modified accrual basis as is used to account for actual transactions.

Wicks, Brown, Williams & Co., CPA's LLP

504 Northwest Fifth Avenue, Okeechobee, Florida 34972-2570
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Sebring
(863) 382-1157

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Supervisors
Indian River Soil and Water Conservation District
Vero Beach, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Indian River Soil and Water Conservation District (the "District"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated May 12, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described below as item 2024-01 that we consider to be a significant deficiency.

2024-01, Lack of Segregation of Duties

Condition: The size of the District’s accounting and administrative staff precludes certain internal controls that would be preferred if the staff were large enough to provide optimum segregation of duties.

Criteria: A good system of internal control provides for a proper segregation of duties within significant accounting processes. Employee duties should be adequately separated between the authorization, custody and record keeping processes.

Effect: The possibility exists that unintentional errors or irregularities could exist and not be promptly detected.

Cause: The District has only one individual who works within the accounting function.

Recommendation: We recommend that the Board of Supervisors remain involved in the financial affairs of the District to provide oversight and independent review functions.

Management’s Response: The Board of Supervisors will continue to oversee and review all financial transactions

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wicks Brown Williams Co.
Wicks, Brown, Williams & Co., CPA’s LLP
Okeechobee, Florida

May 12, 2025

Wicks, Brown, Williams & Co., CPA's LLP

504 Northwest Fifth Avenue, Okeechobee, Florida 34972-2570
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MANAGEMENT LETTER

To the Board of Supervisors
Indian River Soil and Water Conservation District
Vero Beach, Florida

Report on the Financial Statements

We have audited the financial statements of the Indian River Soil and Water Conservation District, (the "District") as of and for the fiscal year ended September 30, 2024, and have issued our report thereon dated May 12, 2025.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 12, 2025, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Corrective actions have not been taken to address findings and recommendations made in the preceding financial audit.

Tabulation of Uncorrected Audit Findings		
Current Year	2022-23 FY	2021-22 FY
Finding #	Finding #	Finding #
2024-01	2023-001	2022-001

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The name and legal authority for the District were disclosed in the notes to the financial statements. There were no component units related to the District.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, the District is required to issue a statement as to whether a PACE program authorized pursuant to Section 163.081 or Section 163.082, Florida Statutes, did/did not operate within the District's geographical boundaries during the fiscal year under audit. A PACE program did not operate within the District's geographical boundaries.

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes. The District does not include any special district component units.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the Indian River Soil and Water Conservation District reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as 0.
- b. The total number of independent contracts to whom nonemployee compensation was paid in the last month of the district's fiscal year as 0.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$0.


- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$0.
- e. There are no construction projects with a total cost of at least \$65,000 approved by the district that are scheduled to begin on or after October 1 of the fiscal year being reported.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as: see pages 19-20 of the financial statements.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Wicks, Brown, Williams & Co., CPA's LLP
Okeechobee, Florida

May 12, 2025

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INDEPENDENT ACCOUNTANTS' REPORT COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Board of Supervisors
Indian River Soil and Water Conservation District
Vero Beach, Florida

We have examined the Indian River Soil and Water Conservation District's compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the fiscal year ended September 30, 2024. Management is responsible for the Indian River Soil and Water Conservation District's compliance with those requirements. Our responsibility is to express an opinion on the Indian River Soil and Water Conservation District's compliance based on our examination.


Our examination was conducted in accordance with attestation standards established by the AICPA. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether Indian River Soil and Water District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether Indian River Soil and Water Conservation District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination of Indian River Soil and Water Conservation District's compliance with the specified requirements.

In our opinion, the Indian River Soil and Water Conservation District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2024.

This report is intended solely for the information and use of the District and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.


Wicks, Brown, Williams & Co., CPA's LLP
Okeechobee, Florida

May 12, 2025