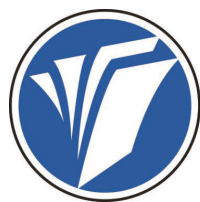


**SAN CARLOS PARK FIRE PROTECTION
AND RESCUE SERVICE DISTRICT
FORT MYERS, FLORIDA
FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
SEPTEMBER 30, 2025**

SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT

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INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners
San Carlos Park Fire Protection and Rescue Service District
Fort Myers, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the remaining fund information of San Carlos Park Fire Protection and Rescue Service District, Fort Myers, Florida (the "District") as of and for the fiscal year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the remaining fund information of the District as of September 30, 2025, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, schedules for the single employer and cost share pension plans, and other post-employment benefit schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information Included in the Financial Report

Management is responsible for the other information included in the financial report. The other information comprises the information for compliance with FL Statute 218.39 (3) (c), but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2026, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Grau & Associates

June 23, 2026

MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of San Carlos Park Fire Protection & Rescue Service District, Fort Myers, Florida ("District") provides a narrative overview of the District's financial activities for the fiscal year ended September 30, 2025. Please read it in conjunction with the District's Independent Auditor's Report, basic financial statements, accompanying notes and supplementary information to the basic financial statements.

FINANCIAL HIGHLIGHTS

- The assets plus deferred outflows of resources of the District exceeded its liabilities plus deferred inflows of resources at the close of the fiscal year ended September 30, 2025 resulting in a net position balance of \$32,745,739. Of this amount, \$17,578,841 is unrestricted net position, which may be used to meet the District's ongoing obligations.
- The District's total net position increased by \$6,963,519 in comparison to the prior year.
- At September 30, 2025, the District's governmental funds reported combined ending fund balances of \$27,068,573, a decrease of (\$507,629) in comparison with the prior year. Of the total fund balance, \$427,720 is non-spendable for prepaid items and deposits, \$3,020,089 is restricted for Impact Fee expenditures, \$23,347,818 is assigned fund balance, and the remaining \$272,946 is unassigned fund balance, available for spending at the District's discretion.
- Total revenues in the government-wide statements increased by \$1,206,673 (\$23,300,925-\$22,094,252), in comparison to the prior year. The majority of the increase is due to property taxes resulting from increased property values.
- Total expenses in the government-wide statements decreased by \$436,649 (\$16,337,406-\$16,774,055), in comparison to the prior year. The majority of the decrease is due to decreases in pension related amounts.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as the introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by ad-valorem taxes. The District does not have any business-type activities. The governmental activities of the District include the public safety and interest functions.

OVERVIEW OF FINANCIAL STATEMENTS (Continued)

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has two fund categories: governmental and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of unrestricted resources, as well as on balances of unrestricted resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains two governmental funds for external reporting. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and special revenue fund, both of which are considered major funds.

The District adopts an annual appropriated budget for each fund. Budgetary comparison schedules have been provided for both funds to demonstrate compliance with the budget.

Fiduciary Fund

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The government-wide financial statements were designed so that the user could determine if the District is in a better or worse financial condition from the prior year.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The following is a condensed summary of net position for the primary government for the year ended September 30, 2025, compared to September 30, 2024:

	September 30,		
	2025	2024	Change
Assets:			
Current and other assets	\$ 31,479,028	\$30,606,925	\$ 872,103
Capital assets	16,194,594	11,414,203	4,780,391
Total assets	47,673,622	42,021,128	5,652,494
Deferred outflows of resources	6,237,496	7,210,907	(973,411)
Liabilities:			
Current liabilities	1,240,908	1,058,514	182,394
Non-current liabilities	13,778,875	15,455,245	(1,676,370)
Total liabilities	15,019,783	16,513,759	(1,493,976)
Deferred inflows of resources	6,145,596	6,936,056	(790,460)
Net position:			
Net investment in capital assets	12,146,809	7,056,127	5,090,682
Restricted	3,020,089	3,990,209	(970,120)
Unrestricted	17,578,841	14,735,884	2,842,957
Total net position	\$ 32,745,739	\$25,782,220	\$ 6,963,519

The net investment in capital assets represents 37% of net position and is comprised of land, fire and rescue equipment, buildings, fire and rescue vehicles and furniture, fixtures and equipment, net of accumulated depreciation and capital leases and loans payable. These assets are used to provide services to residents; consequently, these assets are not available for future spending.

An additional portion of the District's net position, \$3,020,089, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$17,578,841 represents net resources available to meet the District's obligations.

The District's net position increased during the most recent fiscal year. The majority of the increase represents the extent to which ongoing revenues exceeded the cost of operations and depreciation expense, higher ad valorem taxes resulting from property value increases, and decreases in pension related expense amounts.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The following schedule reports the revenues, expenses, and changes in net position for the District for the fiscal year ended September 30, 2025 compared to September 30, 2024:

	Fiscal Year Ended September 30,		
	2025	2024	Change
Revenues:			
General revenues			
Property taxes	\$ 21,292,840	\$ 19,671,575	\$ 1,621,265
Impact fees	258,945	668,114	(409,169)
Investment earnings	731,379	836,108	(104,729)
Other	604,316	613,995	(9,679)
Program revenues			
Charges for services	336,464	304,460	32,004
Operating grants and contributions	14,860	-	14,860
Capital grants and contributions	62,121	-	62,121
Total revenues	23,300,925	22,094,252	1,206,673
Expenses:			
Public safety-fire protection	16,205,214	16,626,075	(420,861)
Interest on long-term debt	132,192	147,980	(15,788)
Total expenses	16,337,406	16,774,055	(436,649)
Increase (decrease) in net position	6,963,519	5,320,197	1,643,322
Net position - beginning	25,782,220	20,462,023	5,320,197
Net position - ending	\$ 32,745,739	\$ 25,782,220	\$ 6,963,519

Property tax receipts increased by \$1,621,265 during the current fiscal year. The millage rate decreased from 2.67 mills to 2.48 mills; however, total assessed property value increased from \$7,636,692,463 to \$8,891,259,130 resulting in higher ad valorem tax revenues.

Impact fee revenues decreased by \$409,169 as a result of a decrease in larger new construction within the District's boundaries in the current fiscal year.

Investment earnings decreased by \$104,729, mainly as a result of lower interest rates.

Total expenses decreased by \$436,649. The majority of the decrease is the result of a decrease in pension related costs, partially offset by increases in other personnel related costs.

FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

The District uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of unreserved resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS (Continued)

As noted earlier, combined fund balances decreased by \$507,629 in comparison with the prior year. The decrease is primarily due to increases in Station 55 capital outlay and personnel related expenditures. The restricted portion of the District's fund balance represents resources that are subject to external restrictions on how they may be used. The assigned fund balance is assigned for future use.

The general fund is the operating fund of the District and includes the majority of the activities related to providing management and operating services.

GENERAL BUDGETING HIGHLIGHTS

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted using the same basis of accounting that is used in preparation of the fund financial statements. The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. The Board of Commissioners must approve any budget amendments that increase the aggregate budgeted appropriations.

Budget versus actual comparisons for the General fund and Special Revenue fund are reported as required supplementary information. The District did not amend the budgets during the fiscal year ended September 30, 2025 and, therefore, there is no difference between the original budget and the final budget. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2025. Actual special revenue fund expenditures exceeded appropriations for the fiscal year ended September 30, 2025 by \$301. The over expenditures were funded by available fund balance.

The General Fund experienced certain variances between its final budget and actual results. Ad valorem tax revenue was lower than budget by (\$413,622) mainly resulting from discounts taken. Inspection fees were higher than budget by \$207,160 mainly resulting from more new construction projects than anticipated by the budget. Interest revenue was higher than budget by \$693,557, mainly as a result of a shift in investment and underbudgeting. Other revenue was higher than budget by \$199,657 mainly as a result of higher excise insurance premiums for the state retirement contributions. Actual personnel services were less than the budget by \$2,378,007, which is primarily attributed to not hiring for positions budgeted. Operating expenditures varied due to supply and demand issues. Capital outlay was underspent due to delayed purchase of future property and capital items.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At September 30, 2025, the District had \$27,079,406 invested in construction in progress, land and improvements, building, fire and rescue equipment, fire and rescue vehicles and furniture and fixtures. Depreciation of \$10,884,812 has been taken, which resulted in a net book value of \$16,194,594.

The following is a schedule of the District's capital assets net of depreciation as of September 30, 2025 and 2024:

	2025	2024
Land and improvements	\$ 1,558,420	\$ 1,558,420
Construction in process	5,153,327	685,865
Building	7,490,216	7,656,583
Furniture, Fixtures and Equipment	802,546	850,293
Vehicles	1,190,085	663,042
Total capital assets, net of depreciation	<u>\$ 16,194,594</u>	<u>\$ 11,414,203</u>

Additional information on the District's capital assets is found in the notes to the financial statements.

CAPITAL ASSETS AND DEBT ADMINISTRATION (Continued)

Capital Debt

At September 30, 2025, the District had \$4,047,785 of loan payable. Additional information on the District's long-term liabilities is found in the notes to the financial statements.

Other Liabilities

At September 30, 2025 the District had \$1,807,978 in compensated absences payable. This liability represents the total amount due and payable to District employees at year end. The District also reported pension and OPEB related liabilities of \$1,585,783 and \$6,337,329, respectively at September 30, 2025.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The District is expected to incur costs in subsequent years for the collective bargaining of raises and benefits, the cost of Station #56, and the onboarding of new employees to meet the District's growth.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the financial resources it manages and the stewardship of the facilities it maintains. Questions regarding any information provided in this report should be directed to: Chief David Cambareri, San Carlos Park Fire Protection and Rescue Service District, 19591 Ben Hill Griffin Pkwy, Fort Myers, FL 33913, phone (239) 267-7525.

SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
STATEMENT OF NET POSITION
SEPTEMBER 30, 2025

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 19,045,648
Due from other governments	128,195
Prepays	427,720
Accounts receivable	135,342
Restricted assets:	
Cash and cash equivalents	2,939,800
Due from other governments	80,289
Investments	5,490,791
Net pension asset	3,231,243
Capital assets:	
Nondepreciable	6,711,747
Depreciable assets, net	9,482,847
Total assets	<u>47,673,622</u>
 DEFERRED OUTFLOWS OF RESOURCES	
Pensions	<u>6,237,496</u>
 LIABILITIES	
Current liabilities:	
Accounts payable	841,122
Accrued expenses	338,090
Accrued interest payable	61,696
Noncurrent liabilities	
Due in one year	413,215
Due in more than one year:	
Loan payable	3,634,570
Compensated absences	1,807,978
Net OPEB liability	6,337,329
Net pension liability	1,585,783
Total liabilities	<u>15,019,783</u>
 DEFERRED INFLOWS OF RESOURCES	
Pensions	<u>6,145,596</u>
 NET POSITION	
Net investment in capital assets	12,146,809
Restricted for impact fees	3,020,089
Unrestricted	17,578,841
Total net position	<u><u>\$ 32,745,739</u></u>

See notes to the financial statements

SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025

Functions/Programs	Expenses	Program Revenues			Net (Expense)
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Changes in Net Position
Primary government:					
Governmental activities:					
Public safety	\$ 16,205,214	\$ 336,464	\$ 14,860	\$ 62,121	\$ (15,791,769)
Interest on long term debt	132,192	-	-	-	(132,192)
Total governmental activities	16,337,406	336,464	14,860	62,121	(15,923,961)
General revenues:					
Property taxes					21,292,840
Impact fees					258,945
Unrestricted investment earnings					731,379
Miscellaneous					604,316
Total general revenues					22,887,480
Change in net position					6,963,519
Net position - beginning					25,782,220
Net position - ending					\$ 32,745,739

See notes to the financial statements

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2025**

	Major Funds		Total
	General	Impact Fee	Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 19,045,648	\$ 2,939,800	\$ 21,985,448
Investments	5,490,791	-	5,490,791
Due from other governments	128,195	80,289	208,484
Accounts receivable	135,342	-	135,342
Prepaid items and deposits	427,720	-	427,720
Total assets	<u>\$ 25,227,696</u>	<u>\$ 3,020,089</u>	<u>\$ 28,247,785</u>
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts payable	\$ 841,122	\$ -	\$ 841,122
Accrued expenses	338,090	-	338,090
Total liabilities	<u>1,179,212</u>	<u>-</u>	<u>1,179,212</u>
Fund balances:			
Nonspendable:			
Prepaid items and deposits	427,720	-	427,720
Restricted for:			
Capital projects	-	3,020,089	3,020,089
Assigned for:			
Compensated absences	1,586,199	-	1,586,199
Capital projects	4,956,116	-	4,956,116
Facility	3,924,713	-	3,924,713
Disaster	2,131,886	-	2,131,886
Wireless communication enhancement	167,584	-	167,584
Operating Reserve Fund	7,032,560	-	7,032,560
Subsequent year's expenditures	3,548,760	-	3,548,760
Unassigned	272,946	-	272,946
Total fund balances	<u>24,048,484</u>	<u>3,020,089</u>	<u>27,068,573</u>
Total liabilities and fund balances	<u>\$ 25,227,696</u>	<u>\$ 3,020,089</u>	<u>\$ 28,247,785</u>

See notes to the financial statements

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2025**

Total Fund balance - governmental funds \$ 27,068,573

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported as assets in the governmental funds. The statement of net position includes those capital assets, net of any accumulated depreciation, in the net position of the government as a whole.

Cost of capital assets	27,079,406	
Accumulated depreciation	<u>(10,884,812)</u>	16,194,594

Deferred outflows of resources related to pensions are recorded in the statement of net position.		6,237,496
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Deferred inflows of resources related to pensions are recorded in the statement of net position.		(6,145,596)
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Long term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds:

Loan Payable - Ladder truck		(755,622)
Loan Payable - Station 54		(3,292,163)
Net OPEB liability		(6,337,329)
Net pension asset		3,231,243
Net pension liability		(1,585,783)
Accrued interest payable		(61,696)
Compensated absences		<u>(1,807,978)</u>
Net position of governmental activities		<u><u>\$ 32,745,739</u></u>

See notes to the financial statements

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025**

	Major Funds		Total
	General	Impact Fee	Governmental Funds
REVENUES			
Ad valorem taxes	\$ 21,292,840	\$ -	\$ 21,292,840
Intergovernmental	29,304	-	29,304
Inspection and repeater install fees	307,160	-	307,160
Grant revenue	14,860	-	14,860
Impact fees	-	258,945	258,945
Interest	731,379	62,121	793,500
Miscellaneous	604,316	-	604,316
Total revenues	<u>22,979,859</u>	<u>321,066</u>	<u>23,300,925</u>
EXPENDITURES			
Current:			
Public safety			
Personnel service	14,514,565	-	14,514,565
Operating expenditures	3,091,550	301	3,091,851
Capital outlay	5,753,495	-	5,753,495
Debt service:			
Principal retirement	310,291	-	310,291
Interest and fiscal charges	138,352	-	138,352
Total expenditures	<u>23,808,253</u>	<u>301</u>	<u>23,808,554</u>
Excess (deficiency) of revenues over (under) expenditures	(828,394)	320,765	(507,629)
OTHER FINANCING SOURCES (USES)			
Transfers in (out)	1,290,885	(1,290,885)	-
Total other financing sources (uses)	<u>1,290,885</u>	<u>(1,290,885)</u>	<u>-</u>
Net change in fund balances	462,491	(970,120)	(507,629)
Fund balances - beginning	<u>23,585,993</u>	<u>3,990,209</u>	<u>27,576,202</u>
Fund balances - ending	<u>\$ 24,048,484</u>	<u>\$ 3,020,089</u>	<u>\$ 27,068,573</u>

See notes to the financial statements

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025**

Net change in fund balances - total governmental funds	\$ (507,629)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures, however, in the statement of activities, the cost of those assets is capitalized and depreciated over their estimated useful lives.	5,479,940
Depreciation on capital assets is not recognized in the governmental fund financial statements but is reported as an expense in the statement of activities.	(699,549)
Repayments of certain long-term liabilities are reported as expenditures in the governmental fund financial statements but such repayments reduce liabilities in the statement of net position and are eliminated in the statement of activities.	310,291
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. The details of the differences are as follows:	
Change in net OPEB liability	703,754
Change in net pension liability and related deferred outflows and inflows of resources	1,785,955
Change in accrued interest	6,160
Change in compensated absences	(115,403)
Change in net position of governmental activities	<u>\$ 6,963,519</u>

See notes to the financial statements

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
STATEMENT OF FIDUCIARY NET POSITION
PENSION TRUST FUND
SEPTEMBER 30, 2025**

	San Carlos Park Fire Protection and Rescue Service District Retirement Plan
ASSETS	
Cash	\$ 521,441
Investments	46,882,267
Due from other governments	124,262
Total assets	<u>47,527,970</u>
LIABILITIES	
Accrued liabilities	<u>42,163</u>
Total liabilities	<u>42,163</u>
NET POSITION	
Net position held in trust for pension benefits	<u>\$ 47,485,807</u>

See notes to the financial statements

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
PENSION TRUST FUND
FOR THE FISCAL YEAR ENDED
SEPTEMBER 30, 2025**

	San Carlos Park Fire Protection and Rescue Service District Retirement Plan
Additions	
Contributions:	
Employer and employee	\$ 2,523,857
State of Florida	482,586
Total contributions	<u>3,006,443</u>
Investment earnings:	
Net increase (decrease) in fair value	<u>3,799,835</u>
Net investment earnings	<u>3,799,835</u>
Total additions	<u>6,806,278</u>
Deductions:	
Benefits	531,078
Administrative expense	<u>54,081</u>
Total deductions	<u>585,159</u>
Net increase in plan net position	6,221,119
Net position held in trust for pension benefits:	
Beginning	41,264,688
Ending	<u><u>\$ 47,485,807</u></u>

See notes to the financial statements

SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT NOTES TO FINANCIAL STATEMENTS

NOTE 1 – NATURE OF ORGANIZATION AND REPORTING ENTITY

The San Carlos Park Fire Protection and Rescue Service District (the “District”) is a local governmental unit created by the Florida State Legislature to provide fire and rescue services to a certain prescribed area in Lee County, Florida, and is an independent special district authorized and existing under the laws of the State of Florida and created by enabling Statute Chapter 98-464. An elected five-person Board of Commissioners operates the District.

The District is an instrumentality of the State of Florida and is exempt from federal income tax.

The District was established to provide fire control and protection services, fire safety inspections, and rescue services to the District’s incorporated land area. Pursuant to a long-term interlocal agreement, the District provides fire protection and rescue services to 52 square miles within unincorporated Lee County. In addition, the District provides contracted fire protection and rescue services to Florida Gulf Coast University.

The District operates and maintains four (4) station houses, a training facility and their related equipment and employs approximately 74 full-time employees and has 5 elected officials who receive a stipend.

The financial statements were prepared in accordance with Governmental Accounting Standards Board (“GASB”) Statements. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District is considered to be financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Government-Wide and Fund Financial Statements

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment (Operating-type fees for maintenance are treated as charges for services) and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not included among program revenues are reported instead as *general revenues*.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide and fiduciary fund financial statements are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and received. Grants and similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Property taxes are ad valorem and levied each November 1 on property as of the previous January 1. The fiscal year for which annual taxes are levied begins on October 1 with a maximum discount available for payments through November 30 and become delinquent on April 1. The taxes are billed and collected by the County Tax Assessor/Collector on behalf of the District. The amounts remitted to the District are net of applicable discounts or fees.

Property taxes, impact fees, intergovernmental revenues and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items reported in the governmental funds are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

General Fund

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Fund

The special revenue fund consists of fees imposed and collected by Lee County based on new construction within the District. The fees are restricted and can only be used for certain capital expenditures associated with growth within the District.

The District also reports the following fiduciary fund:

The Firefighters' Pension Trust Fund

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore cannot be used to support the government's own programs. The fiduciary fund of the District is a single employer pension trust fund and comprises the remaining fund information of the District.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first for qualifying expenditures, then unrestricted resources as they are needed.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Net Position or Equity

Restricted Assets

These assets represent cash, cash equivalents and investments set aside pursuant to contractual restrictions.

Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand and demand deposits.

The District has elected to proceed under the Alternative Investment Guidelines as set forth in Section 218.415 (17) Florida Statutes. The District may invest any surplus public funds in the following:

- a) The Local Government Surplus Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act;
- b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
- c) Interest bearing time deposits or savings accounts in qualified public depositories;
- d) Direct obligations of the U.S. Treasury.

Securities listed in paragraph c and d shall be invested to provide sufficient liquidity to pay obligations as they come due.

The District records all interest revenue related to investment activities in the respective funds. Investments are measured at amortized cost or reported at fair value as required by generally accepted accounting principles.

Inventories and Prepaid Items

Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital Assets

Capital assets, which include property, plant and equipment, are reported in the governmental activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$2,500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Buildings	39
Furniture, Fixtures, and Equipment	7 -10
Fire and Rescue Vehicles	5

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Net Position or Equity (Continued)

Compensated Absences

The District's policies regarding vacation time permit employees to accumulate earned but unused vacation leave. Upon termination of employment, employees will receive compensation at regular rates of pay for all accumulated paid personal leave. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Amounts not expected to be liquidated with expendable available resources are reported in the Statement of Net Position. Payments are generally paid out of the general fund.

Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of net position. In the fund financial statements, lease and loan proceeds are reported as other financing sources.

Impact Fees

Through an interlocal agreement with Lee County, the District levies an impact fee on new construction within the District via a City of Bonita Springs ordinance. In addition, the District has an interlocal agreement with the Village of Estero. The intent of the fee is for growth within the District to pay for capital improvements needed due to the growth. The fee is collected by Lee County/Village of Estero and remitted to the District quarterly. The Lee County fee is refundable if not expended by the District within (6) years from the date of collection. The District, therefore, records this fee as restricted cash. When the funds are expended they are charged to capital outlay in the fund financial statements and capital assets in the government-wide financial statements.

Unearned Revenue

Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Fund Equity/Net Position

In the fund financial statements, governmental funds report non spendable and restricted fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

The District can establish limitations on the use of fund balance as follows:

Committed fund balance – Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Commissioners. Commitments may be changed or lifted only by the Board of Commissioners taking the same formal action (resolution) that imposed the constraint originally. Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

Assigned fund balance – Includes spendable fund balance amounts established by the Commissioners that are intended to be used for specific purposes that are neither considered restricted nor committed. The Board can assign fund balance as it does when appropriating fund balance to cover differences in estimated revenue and appropriations in the subsequent year's appropriated budget. Assignments are generally temporary.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Net Position or Equity (Continued)

Fund Equity/Net Position (Continued)

The District first uses committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position in the government-wide financial statements are categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents net position related to infrastructure and property, plant and equipment. Restricted net position represents the assets restricted by the District's Bond covenants or other contractual restrictions. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

GASB Pronouncements Adopted

During the current fiscal year, the District adopted the following GASB pronouncements:

GASB 101: Compensated Absences

The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

Other Disclosures

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 3 – BUDGETARY INFORMATION

The District is required to establish a budgetary system and an approved Annual Budget. Annual Budgets are adopted on a basis consistent with generally accepted accounting principles for the general and special revenue funds. All annual appropriations lapse at fiscal year end.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- a) Each year, the District Fire Chief submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- b) Public hearings are conducted to obtain comments.
- c) Prior to October 1, the budget is legally adopted by the District Board.
- d) All budget changes must be approved by the District Board.
- e) The budgets are adopted on a basis consistent with generally accepted accounting principles in the United States of America, except as discussed in the Notes to Required Supplementary Information.
- f) Unused appropriation for annually budgeted funds lapse at the end of the year.

NOTE 4 – DEPOSITS AND INVESTMENTS

Deposits

The District's cash balances were entirely covered by federal depository insurance ("FDIC") or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

Investments

The District's investments for governmental activities were held as follows at September 30, 2025:

	Amortized Cost	Credit Risk	Maturities
			Weighted average maturity: 39 days
FL SAFE Daily Liquidity Fund	\$ 5,490,791	S&P AAAm	
Total Investments	<u>\$ 5,490,791</u>		

The District's fiduciary fund investments were held as follows at September 30, 2025:

	Fair Value
Florida Municipal Pension Trust Fund - Pension Fund B	\$ 46,882,267
Total Investments	<u>\$ 46,882,267</u>

The Florida Municipal Pension Trust Fund ("FMPTF") investments managed through the Florida Municipal Investment Trust ("FMIVT"), are a Local Government Investment Pool.

Credit risk – For investments, credit risk is generally the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investment ratings by investment type are included in the table below for fiduciary funds and are included in the preceding summary of investments for the governmental activities.

The following risk information relates to the FMIVT:

<u>Fixed Income Fund:</u>	<u>Fitch Rating</u>
FMIVT Broad Market High Quality Bond Fund	AAf/S4
FMIVT Core Plus Fixed Income Fund	Not Rated
<u>Equity Portfolios:</u>	
FMIVT Diversified Large Cap Equity Portfolio	Not Rated
FMIVT Diversified Small to Mid Cap Equity Portfolio	Not Rated
FMIVT International Equity Portfolio	Not Rated
FMIVT Core Real Estate Portfolio	Not Rated

Concentration risk – The District places no limit on the amount the District may invest in any one issuer.

Interest rate risk – Interest rate risk exists when there is a possibility that changes in interest rate could adversely affect the fair value of the investments. The table below summarizes the District's interest rate risk for the FMIVT:

	Modified Duration (Years)	Weighted Average Maturity (Years)
<u>Fixed Income Fund:</u>		
FMIVT Broad Market High Quality Bond Fund	5.56	7.10
FMIVT Core Plus Fixed Income Fund	5.52	5.76

NOTE 4 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

Fair Value Measurement – When applicable, the District measures and records its investments using fair value measurement guidelines established in accordance with GASB Statements. The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques. These guidelines recognize a three-tiered fair value hierarchy, in order of highest priority, as follows:

- *Level 1:* Investments whose values are based on unadjusted quoted prices for identical investments in active markets that the District has the ability to access;
- *Level 2:* Investments whose inputs - other than quoted market prices - are observable either directly or indirectly; and,
- *Level 3:* Investments whose inputs are unobservable.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the entire fair value measurement. Valuation techniques used should maximize the use of observable inputs and minimize the use of unobservable inputs.

Money market investments that have a maturity at the time of purchase of one year or less and are held by governments other than external investment pools should be measured at amortized cost. For external investment pools that qualify to be measured at amortized cost, the pool's participants should also measure their investments in that external investment pool at amortized cost for financial reporting purposes. Accordingly, the District's investment in money markets have been reported at amortized cost above.

The table below summarizes the District's fair value measurement level of its investments in the fiduciary fund:

	Fair Value	Fair Value Measurement Level
<u>Fixed Income Fund:</u>		
FMLVT Broad Market High Quality Bond Fund	\$ 4,740,371	2
FMLVT Core Plus Fixed Income Fund	4,882,582	3
<u>Equity Portfolios:</u>		
FMLVT Diversified Large Cap Equity Portfolio	14,505,534	2
FMLVT Diversified Small to Mid Cap Equity Portfolio	6,968,345	2
FMLVT International Equity Portfolio	11,566,505	2
FMLVT Core Real Estate Fund	4,218,930	3
	<u>\$ 46,882,267</u>	

FMLVT Broad Market High Quality Bond Fund - This fund invests mainly in US government and agency securities, asset-backed securities and corporate bonds and notes. The underlying securities have observable level 1 quoted pricing inputs or observable level 2 significant other observable pricing inputs. Most of the security prices were obtained from a pricing service, Interactive Data Corporation (IDC). While the underlying asset values are based on quoted prices or market-corroborated inputs, the net asset value of the portfolio is not publicly quoted.

FMLVT Core Plus Fixed Income Fund - This fund invests in a single underlying fund, the Amundi Institutional Multi-Sector Fixed Income Portfolio, LLC. Shares of the fund are not publicly quoted. The underlying fund invests in a variety of financial instruments, including equity investments, asset-backed securities, debt securities, swaps, forward exchange contracts, credit-linked notes, escrow accounts and litigation trusts for both U.S. and foreign companies and governments.

FMLVT Diversified Large Cap Equity Portfolio - This portfolio invests mainly in domestic stocks and in a single underlying fund, the Intech U.S. Broad Enhanced Plus Fund, LLC (Intech Fund), shares of which are not publicly quoted. The majority of the underlying securities have observable level 1 quoted pricing inputs. Most of the security prices were obtained from a pricing service, Interactive Data Corporation (IDC). The value of the portfolio's shares of the Intech Fund investment is determined based on the net asset value provided by the Intech Fund, which was calculated in accordance with generally accepted accounting principles. While most of the underlying asset values are based on quoted market prices, the net asset value of the portfolio is not publicly quoted.

NOTE 4 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

FMIvT Diversified Small to Mid Cap Equity Portfolio - This portfolio invests mainly in domestic stocks. The majority of the underlying securities have observable level 1 quoted pricing inputs. Most of the security prices were obtained from a pricing service, Interactive Data Corporation (IDC). While the underlying asset values are based on quoted market prices, the net asset value of the portfolio is not publicly quoted.

FMIvT International Equity Portfolio - This portfolio invests in two underlying funds, the Ninety One International Dynamic Equity Fund, LLC (Ninety One Fund) and the Wells Capital Management Emerging Market Large/Mid Cap Fund, LLC (Wells Fund), shares of which are not publicly quoted. Both Funds invest in stocks sold on U.S. and international exchanges, all of which have observable level 1 quoted pricing inputs. The value of the shares of the Ninety One Fund and the Wells Fund investment is determined based on the net asset value provided by the Funds, which was calculated in accordance with generally accepted accounting principles.

FMIvT Core Real Estate Fund - This portfolio invests in a single underlying fund, the Morgan Stanley Prime Property Fund (Morgan Stanley Fund), shares of which are not publicly quoted. The Morgan Stanley Fund invests in core real estate in the U.S. The value of the Morgan Stanley Fund investments was determined based on quarterly real estate appraisals, which were calculated in accordance with generally accepted accounting principles.

NOTE 5 – CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2025 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<u>Governmental activities</u>				
Capital assets, not being depreciated				
Land and land improvements	\$ 1,558,420	\$ -	\$ -	\$ 1,558,420
Construction in process	685,865	4,467,462	-	5,153,327
Total capital assets, not being depreciated	2,244,285	4,467,462	-	6,711,747
Capital assets, being depreciated				
Building	10,042,615	-	-	10,042,615
Furniture, fixtures and equipment	2,936,201	189,165	-	3,125,366
Fire and rescue vehicles	6,376,365	823,313	-	7,199,678
Total capital assets, being depreciated	19,355,181	1,012,478	-	20,367,659
Less accumulated depreciation for:				
Building	2,386,032	166,367	-	2,552,399
Furniture, fixtures and equipment	2,085,908	236,912	-	2,322,820
Fire and rescue vehicles	5,713,323	296,270	-	6,009,593
Total accumulated depreciation	10,185,263	699,549	-	10,884,812
Total capital assets, being depreciated, net	9,169,918	312,929	-	9,482,847
Governmental activities capital assets, net	\$ 11,414,203	\$ 4,780,391	\$ -	\$ 16,194,594

Depreciation expense was charged to the Public Safety function/program.

NOTE 6 – LONG-TERM LIABILITIES

Changes in long-term liability activity for the fiscal year ended September 30, 2025 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<u>Governmental activities</u>					
Loan Payable - Station 54	\$ 3,504,030	\$ -	\$ 211,867	\$ 3,292,163	\$ 221,488
Loan Payable - Ladder Truck	854,046	-	98,424	755,622	100,771
Compensated Absences	1,692,575	115,403	-	1,807,978	90,956
Total	<u>\$ 6,050,651</u>	<u>\$ 115,403</u>	<u>\$ 310,291</u>	<u>\$ 5,855,763</u>	<u>\$ 413,215</u>

Station 54 Loan

During a prior fiscal year, the District entered into a loan agreement to fund the construction of Fire Station 54. Payments are to be made annually starting April 28, 2021 through April 28, 2038, with a fixed interest rate of 3.29%. The Station is to serve as collateral for repayment of the loan.

Ladder Truck Loan

During a prior fiscal year, the District entered into a loan agreement to fund the purchase of a ladder truck. Payments are to be made annually starting October 25, 2022 through October 25, 2031 with a fixed interest rate of 2.38%. The vehicle is to serve as collateral for repayment of the loan.

At September 30, 2025, the scheduled debt service requirements were as follows:

Year ending September 30:	Governmental Activities		
	Principal	Interest	Total
2026	\$ 322,259	\$ 126,384	\$ 448,643
2027	331,949	116,695	448,644
2028	341,935	106,708	448,643
2029	352,229	96,415	448,644
2030	362,838	85,806	448,644
2031-2035	1,617,694	266,701	1,884,395
2036-2038	718,881	40,405	759,286
Total	<u>\$ 4,047,785</u>	<u>\$ 839,114</u>	<u>\$ 4,886,899</u>

NOTE 7 – INTERFUND TRANSFERS

Interfund transfers for the fiscal year ended September 30, 2025 were as follows:

Fund	Transfer in	Transfer out
General	\$ 1,290,885	\$ -
Impact Fee Fund	-	1,290,885
Total	<u>\$ 1,290,885</u>	<u>\$ 1,290,885</u>

Transfers are used to move revenues from the fund where collection occurs to the fund where funds have been reallocated for use. In the case of the District, transfers from the impact fee fund to the general fund were to fund certain capital related expenditures.

NOTE 8 – FLORIDA RETIREMENT SYSTEM (“FRS”)

General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any state-administered retirement system in paying the costs of health insurance.

NOTE 8 – FLORIDA RETIREMENT SYSTEM (“FRS”) (Continued)

FRS Pension Plan

All regular employees of the District are eligible to enroll as members of the FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' website (www.dms.myflorida.com).

The District's pension expense related to FRS totaled (\$127,726) for the fiscal year ended September 30, 2025.

Plan Description – The FRS Pension Plan (Plan) is a cost-sharing, multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The classes of membership within the District are as follows:

- Regular Class – Members of the FRS who do not qualify for membership in another class.
- Special Risk Class– Members of the FRS who are firefighters (including fire prevention and/or training positions), emergency medical technicians and paramedics.

Plan Description – Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of service. Members of the Plan may include up to four years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits Provided – Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation (AFC). For members initially enrolled before July 1, 2011, the AFC is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the AFC is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

NOTE 8 – FLORIDA RETIREMENT SYSTEM (“FRS”) (Continued)

FRS Pension Plan (Continued)

The following chart shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	% Value
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 years of service	1.68
Special Risk Class	
Service from December 1, 1970 through September 30, 1974	2.00
Service on and after October 1, 1974	3.00

Per Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions – The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the current fiscal year were as follows:

Class	Percent of Gross Salary October 1, 2024 to June 30, 2025		Percent of Gross Salary July 1, 2025 to September 30, 2025	
	Employee	Employer (1)	Employee	Employer (1)
FRS, Regular	3.00	13.63	3.00	14.03
FRS, Special Risk	3.00	32.79	3.00	35.19
FRS, DROP	0.00	21.13	0.00	22.02

(1) Employer rates include a postemployment HIS contribution rate of 2%. Also, employer rates include .06% for administrative costs of the Investment plan except for the DROP.

The District's contributions to the Plan totaled \$210,341 for the fiscal year ended September 30, 2025. This excludes the HIS defined benefit pension plan contributions.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025, the District reported a liability of \$1,141,113 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025. The District's proportionate share of the net pension liability was based on the District's contributions for the year ended June 30, 2025 relative to the contributions made during the year ended June 30, 2025 of all participating members. At June 30, 2025, the District's proportionate share was .0037%, a decrease of 0.0009% from its proportionate share measured as of June 30, 2024.

NOTE 8 – FLORIDA RETIREMENT SYSTEM (“FRS”) (Continued)

FRS Pension Plan (Continued)

For the fiscal year ended September 30, 2025 the District recognized pension expense of (\$118,582) related to the Pension Plan. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 121,883	\$ -
Change of assumptions	132,513	-
Net difference between projected and actual earnings on FRS pension plan investments	-	(190,520)
Changes in proportion and differences between District FRS contributions and proportionate share of FRS contributions	10,881	(429,446)
District FRS contributions subsequent to the measurement date	56,814	-
Total	<u>\$ 322,091</u>	<u>\$ (619,966)</u>

The deferred outflows of resources related to pensions, totaling \$56,814, resulting from District contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30:	Amount
2026	\$ (15,718)
2027	(142,257)
2028	(112,740)
2029	(83,974)
2030	-
Total	<u>\$ (354,689)</u>

Actuarial Assumptions – The total pension liability in the July 1, 2025 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Discount Rate	6.70%

Mortality rates were based on the PUB-2010 base table which varies by member category and sex, projected generationally with Scale MP-2021. The actuarial assumptions used in the July 1, 2024, valuation were based on the results of an actuarial experience study for the period July 1, 2018 through June 30, 2023.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy’s description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

NOTE 8 – FLORIDA RETIREMENT SYSTEM (“FRS”) (Continued)

FRS Pension Plan (Continued)

Asset Class	Target Allocation (1)	Arithmetic Return	Geometric Return	Standard Deviation
Cash	1.0%	3.2%	3.2%	1.1%
Fixed income	29.0%	5.5%	5.4%	4.0%
Global equity	45.0%	8.5%	6.9%	18.3%
Real estate (property)	12.0%	8.4%	7.1%	16.8%
Private equity	11.0%	12.4%	8.8%	28.4%
Strategic investments	2.0%	6.5%	6.1%	8.7%
Total	100.0%			
Assumed inflation - mean			2.4%	1.5%

(1) As outlined in the Plan's investment policy

Discount Rate – The discount rate used to measure the total pension liability was 6.70 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.70%) or 1-percentage-point higher (7.70%) than the current rate:

	1% Decrease 5.70%	Current Discount Rate 6.70%	1% Increase 7.70%
District's proportionate share of net pension liability	\$ 2,239,417	\$ 1,141,113	\$ 220,311

Pension Plan Fiduciary Net Position – Detailed information about the Plan's fiduciary net position is available in the FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

HIS Pension Plan

Plan Description – The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Division of Retirement within the Florida Department of Management Services.

Benefits Provided – For the fiscal year ended September 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2025, the contribution rate was 2% from October 1, 2024 to September 30, 2025, pursuant to section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$27,873 for the fiscal year ended September 30, 2025. This does not include contributions to the Investment Plan.

NOTE 8 – FLORIDA RETIREMENT SYSTEM (“FRS”) (Continued)

HIS Pension Plan (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025, the District reported a net pension liability of \$444,670 for its proportionate share of the HIS Plan’s net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The District’s proportionate share of the net pension liability was based on the year ended June 30, 2025 contributions relative to the year ended June 30, 2025 contributions of all participating members. At June 30, 2025, the District’s proportionate share was .0035%, which was a decrease of 0.0004% from its proportionate share measured as of June 30, 2024.

For the fiscal year ended September 30, 2025, the District recognized pension expense of (\$28,538) related to the HIS Plan. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,654	\$ (705)
Change of assumptions	3,936	(107,554)
Net difference between projected and actual earnings on HIS pension plan investments	-	(370)
Changes in proportion and differences between District HIS contributions and proportionate share of HIS contributions	3,920	(112,403)
District HIS contributions subsequent to the measurement date	7,817	-
Total	<u>\$ 18,327</u>	<u>\$ (221,032)</u>

The deferred outflows of resources related to pensions, totaling \$7,817, resulting from District contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30:	Amount
2026	\$ (57,756)
2027	(59,396)
2028	(41,867)
2029	(30,442)
2030	(21,061)
Total	<u>\$ (210,522)</u>

Actuarial Assumptions – The total pension liability in the July 1, 2024, actuarial valuation for the current measurement date was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Discount Rate	5.20%

Mortality rates were based on the PUB-2010 base table which varies by member category and sex, projected generationally with Scale MP-2021. The actuarial assumptions used in the July 1, 2024, valuation were based on the results of an actuarial experience study for the period July 1, 2018 through June 30, 2023.

NOTE 8 – FLORIDA RETIREMENT SYSTEM (“FRS”) (Continued)

HIS Pension Plan (continued)

Discount Rate – The discount rate used to measure the total pension liability was 5.20%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate –

The following presents the District’s proportionate share of the net pension liability calculated using the discount rate of 5.20%, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.20%) or 1-percentage-point higher (6.20%) than the current rate:

	1% Decrease 4.20%	Current Discount Rate 5.20%	1% Increase 6.20%
District's proportionate share of net pension liability	\$ 501,437	\$ 444,670	\$ 397,061

Pension Plan Fiduciary Net Position – Detailed information about the HIS Plan’s fiduciary net position is available in the FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

FRS – Defined Contribution Pension Plan

The District contributes to the FRS Investment Plan (Investment Plan), a defined contribution pension plan, for its eligible employees electing to participate in the Investment Plan. The Investment Plan is administered by the SBA, and is reported in the SBA’s annual financial statements and in the State of Florida Comprehensive Annual Financial Report. Service retirement benefits are based upon the value of the member’s account upon retirement. The report can be found online at:

<http://www.myfloridacfo.com/Division/AA/Reports>

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined-benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member’s accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected Local Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices.

Allocations to the investment member’s accounts during the current fiscal year were as follows:

Class	Percent of Gross Compensation October 1, 2024 to June 30, 2025	Percent of Gross Compensation July 1, 2025 to September 30, 2025
FRS, Regular	8.30%	8.30%
FRS, Special Risk	16.00%	16.00%

NOTE 8 – FLORIDA RETIREMENT SYSTEM (“FRS”) (Continued)

FRS – Defined Contribution Pension Plan (continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS covered employment within the five year period, the employee will regain control over their account. If the employee does not return within the five year period, the employee will forfeit the accumulated account balance. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District’s Investment Plan pension expense totaled \$19,394 for the fiscal year ended September 30, 2025.

NOTE 9 – SINGLE-EMPLOYER PENSION PLAN

All full-time firefighters of the District hired after January 1, 1996 are covered by the San Carlos Park Fire Protection and Rescue Services District Retirement Plan ("Plan"). The Plan is administered by the Florida League of Cities and the Trustee is the Florida Municipal Pension Trust Fund Defined Benefit Plan and Trust ("FMPTF"). Members of the Plan hired prior to January 1, 2014 are required to make contributions of ½% of their salary on an after-tax basis. Members of the Plan hired after January 1, 2014 are required to make contributions of 3% of their salary on an after-tax basis. The District’s contribution to the Plan was \$2,388,900 for the fiscal year ended September 30, 2025.

Membership of the Plan consisted of the following at October 1, 2024, the date of the actuarial valuation:

	<u>Firefighters</u>
Retirees and beneficiaries	
currently receiving benefits	13
Inactive members entitled to but not	
receiving benefits	7
Active plan members	<u>63</u>
Total	<u>83</u>

Eligibility: Members are eligible to participate immediately when hired as a full-time firefighter.

Credited Service: Service is measured as the total number of years and fractional parts of years of service as a participant during which the participant made required contributions to the Plan (including contributions to the money purchase plan), when required, omitting intervening years or fractional parts of years when such participant is not employed by the employer.

Average Final Compensation: Shall mean one-twelfth (1/12) of the average annual compensation of the five (5) best years of the last ten (10) years of Credited Service prior to retirement, termination or death, or the career average, whichever is greater.

NOTE 9 – SINGLE-EMPLOYER PENSION PLAN (Continued)

Normal Retirement Date: A participant's Normal Retirement Date shall be the first day of the month coincident with, or next following, the attainment of age 55 and 6 years of service or attainment of 25 years of service, regardless of age. For participants who join the Plan January 1, 2014 or later, the Normal Retirement Age will be the earlier of age 55 with at least 10 years of service or age 52 with at least 25 years of service.

Normal Retirement Benefit: The monthly retirement benefit shall be equal to the number of years of credited service multiplied by 3% and multiplied by average final compensation.

Early Retirement Date: A participant may retire on his Early Retirement Date which shall be the first day of any month coincident with or next following the completion of 6 years of credited service.

Early Retirement Benefit: The accrued benefit will be reduced by 3% for each year before age fifty (50) and 3% for each year between age fifty (50) and normal retirement age. For participants who join the Plan January 1, 2014 or later, the Early Retirement Date will be age 50 with at least 10 years of service.

Disability Benefits In-the-Line-of-Duty: A member determined to be totally and permanently disabled from service connected injury or disease will receive the greater of a monthly pension equal to 65% of average monthly compensation or an amount equal to the accrued retirement benefit.

Disability Benefits Off-Duty: A member determined to be totally and permanently disabled from a non-service connected injury or disease who has completed at least ten (10) years of service will receive the greater of a monthly pension equal to 25% of average monthly compensation or an amount equal to the accrued retirement benefit.

Death Prior to Vesting – In-Line-of-Duty: If a member dies prior to retirement in-the-line-of-duty, and he is not vested, his beneficiary shall receive a monthly benefit of 50% of the member's monthly salary at death, payable for the beneficiary's lifetime.

Death After Vesting – In-Line-of-Duty: If a member dies prior to retirement in-the-line-of-duty, but he is vested, having completed the required years of credited service, his beneficiary shall receive the greater of the benefits otherwise payable at the early or normal retirement date or a monthly benefit of 50% of the member's monthly salary at death, payable for his lifetime.

Death Prior to Vesting – Off Duty: If a member dies prior to retirement other than in-the-line-of-duty, but he is not vested, his beneficiary shall receive a refund of one hundred percent (100%) of the member's accumulated contributions.

Death After Vesting – Off Duty: If a member dies prior to retirement other than in-the-line-of-duty, but he is vested, having completed the required years of credited service, his beneficiary shall receive the benefits otherwise payable to the member at the member's early or normal retirement date.

Termination of Employment and Vesting: If a member's employment is terminated either voluntarily or involuntarily the following benefits are payable:

1. If the member has less than six (6) years of credited service upon termination of employment, the member shall be entitled to a refund of his accumulated contributions or the member may leave the accumulated contributions deposited with the Plan.
2. If the member has six (6) or more years of credited service upon termination of employment, the member shall be entitled to their accrued monthly retirement benefit, starting at the member's otherwise normal or early retirement date, provided he does not elect to withdraw his contributions and provided he survives to his normal or early retirement date. Early and normal retirement dates are based on actual years of credited service.

For participants who join the Plan January 1, 2014 or later, the vesting requirement will be 10 years of service.

NOTE 9 – SINGLE-EMPLOYER PENSION PLAN (Continued)

Deferred Retirement Option Plan “DROP”

All active members are eligible to elect participation in the DROP provided they meet certain specific requirements according to the Plan documents. The maximum DROP period is 96 months or 8 years.

Expected Long-term Real Return

Determination of the long-term expected rate of return on Plan assets is as follows:

Investment Category	Target Allocation	Expected Long-Term Real Return
Core bonds	10%	2.50% per year
Core plus	10%	2.80% per year
US large cap equity	30%	7.20% per year
US small cap equity	16%	8.50% per year
Non-US equity	24%	8.20% per year
Core real estate	10%	6.40% per year
Total or weighted arithmetic average	100%	6.66% per year

The discount rate used to measure the total liability was 6.75%.

Actuarial Assumptions

The significant assumption and other inputs used to measure the total pension liability are as follows:

Measurement date	September 30, 2025
Actuarial valuation date	October 1, 2024
Actuarial assumptions:	
Discount rate:	6.75% per year (2.75% per year is attributable to long-term inflation)
Salary increases:	4.50% per year
Cost-of-living increases:	3.00% per year
Mortality basis:	Sex-distinct rates set forth in the PUB-2010 Headcount-Weighted Employee Mortality Table with full generational improvements in mortality using Scale MP-2018. For participants who have earned 10 years of service, 10% are assumed to retire at each of ages 50, 51, and 53 and 100% are assumed to retire at age 55; alternatively, 70% of participants who reach their normal retirement age are assumed to retire immediately, with 10% assumed to retire at each of ages one year and three years after normal retirement age and 100% assumed to retire five years after normal retirement age.
Retirement:	
Other decrements:	Assumed employment termination is based on gender, age, and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between eight and 10 years of service; for participants with at least 10 years of service, termination rates range from 4.28% for males and 5.41% for females at age 25 to 0.00% at age 55. Assumed disability is based on gender and age and ranges from 0.067% for males and 0.040% for females at age 25 to 1.00% for males and 0.84% for females at age 55.
Non-investment expenses:	Liabilities have been loaded by 0.50% to account for non-investment expenses. Contributions from the employer and employees are assumed to be made as legally required.
Future contributions:	
Changes:	Since the prior measurement date, the discount rate was decreased from 7.0% to 6.75% per annum

NOTE 9 – SINGLE-EMPLOYER PENSION PLAN (Continued)

Net Pension Liability

The changes in the net pension liability for the fiscal year ended September 30, 2025 were as follows:

	Total Pension Liability	Fiduciary Net Position	Net Pension Liability (Asset)
Beginning balance - October 1, 2024	\$ 39,224,623	\$ (41,264,688)	\$ (2,040,065)
Service cost	1,778,770	-	1,778,770
Expected interest growth	2,814,761	(2,865,750)	(50,989)
Unexpected investment income	-	(934,085)	(934,085)
Demographic experience	(681,718)	-	(681,718)
Employer contributions	-	(2,871,486)	(2,871,486)
Employee contributions	-	(134,957)	(134,957)
Benefit payments and refunds	(531,078)	531,078	-
Administrative expenses	-	54,081	54,081
Assumption changes	1,649,206	-	1,649,206
Ending balance - September 30, 2025	<u>\$ 44,254,564</u>	<u>\$ (47,485,807)</u>	<u>\$ (3,231,243)</u>

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability calculated using a single discount rate of 6.75%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is one percentage point lower or one percentage point higher.

Net Pension Liability (Asset)

Discount Rate Minus 1%	6.75% Discount Rate	Discount Rate Plus 1%
\$ 4,411,436	\$ (3,231,243)	\$ (9,309,513)

The District's pension expense was \$1,478,401 for the fiscal year ended September 30, 2025.

Deferred Outflows and Inflows

At September 30, 2025, the District reports deferred outflows and inflows of resources as follows:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Balance as of September 30, 2024	\$ 6,679,327	\$ (6,288,754)
Changes due to:		
Amortization payments	(2,431,455)	2,599,959
Investment gain/loss	-	(934,085)
Demographic gain/loss	-	(681,718)
Assumption changes	1,649,206	-
Balance as of September 30, 2025	<u>\$ 5,897,078</u>	<u>\$ (5,304,598)</u>

Deferred outflows and inflows of resources will be recognized in pension expense as follows:

Year Ending September 30:	Amount
2026	\$ 509,188
2027	(848,835)
2028	(477,297)
2029	545,521
2030	416,383
Thereafter	447,520
Total	<u><u>\$ 592,480</u></u>

Other information

The San Carlos Park Fire Protection and Rescue Services District Retirement Plan does not issue stand-alone financial statements. Additional information related to the plan is presented in the Required Supplementary Information section of this report.

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (“OPEB”)

Plan Description

Pursuant to Section 112.081, Florida Statutes, the District is required to permit eligible retirees and their eligible dependents to participate in the District’s health insurance program at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. These retirees pay 75%, 50%, and 25% of the premium based on 15-20 years of service, 20-30 years of service, and 30 years of service, respectively. They are also 100% responsible for any spousal coverage and higher insurance option. Because the blended rate paid by retirees is greater than a plan including active employees only and less than that of a plan including retirees only, the amount the District expends for active employees includes an implicit subsidy for participating retirees.

The District had an actuary calculate net OPEB liability as of September 30, 2025. At this time, the District has opted to pay-as-you-go rather than fund a portion of, or the entire net OPEB liability. Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing costs between the District and plan members to that point.

At October 1, 2024, the actuarial valuation date, the following employees were covered by benefit terms:

Active plan members	73
Inactive plan members or beneficiaries currently receiving benefits	13
Inactives receiving benefits - Covered spouses	4
Inactive plan members entitled to but not yet receiving benefits	-
	<u>90</u>

The net OPEB liability at September 30, 2025 was determined using the following actuarial assumptions:

Valuation date	October 1, 2024
Measurement date	September 30, 2025
Actuarial cost method	Entry age cost method (level % of pay)
Discount rate	4.50%. Based on September 30, 2025 S&P Municipal Bond 20 Year High Grade Index as published by S&P Dow Jones Indices.
Inflation	2.5% per year
Salary increases	2.5% per year
Healthcare cost trend rates	6.75% initial in fiscal year 2025, grading down to the ultimate trend rate of 4% in FY 2075
Mortality rate	PUBG-2010 Mortality Tables projected to the valuation date using Projection Scale MP-2019
Retirement rates	100% at age 50 with 20 years of Service.
Termination rates	Age % remaining employed until assumed retirement age 20 29.60% 30 59.30% 40 84.10% 50 100.00%
Health contributions	
District	At least 30 years of service at retirement: 75% of the active premium rate. At least 20 years but less than 30 years of service at retirement: 50% of the active premium rate. At least 15, but less than 20 years of service at retirement: 25% of the active premium rate.
Employee	Remaining amount of active premium rate for selected Health Plan. Retiree is solely responsible for the buy-up cost for the higher insurance option. Retiree is solely responsible for cost of spouse coverage.
Healthcare participation	50% participation assumed, with 20% electing spouse coverage.
Marital status	100% assumed married, with male spouses 3 years older than female spouses.
Changes	Change in the discount rate from 4.06% for the fiscal year ending 9/30/24 to 4.50% for the fiscal year ending 9/30/25.

NOTE 10 – OTHER POST EMPLOYMENT BENEFITS (“OPEB”) (Continued)

Changes in the net OPEB liability during the fiscal year ended September 30, 2025 were as follows:

	Net OPEB Liability
Balance as of September 30, 2024	\$ 7,041,083
Changes due to:	
Service cost	198,140
Interest	292,589
Differences between expected and actual experience	114,720
Changes of assumptions	(1,011,631)
Changes of benefit terms	-
Benefit payments	(297,572)
Balance as of September 30, 2025	<u>\$ 6,337,329</u>

Sensitivity of the net OPEB liability to changes in the discount rate and health-care cost trend rates- The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.50%) or 1-percentage-point higher (5.50%) than the current discount rate:

1% Decrease 3.50%	Current Discount Rate 4.50%	1% Increase 5.50%
\$ 7,148,327	\$ 6,337,329	\$ 5,658,734

Sensitivity of the net OPEB liability to the changes in the healthcare cost trend rates- The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.75 percent decreasing to 3.0 percent) or 1-percentage-point higher (7.75 percent decreasing to 5.0 percent) than the current healthcare cost trend rates:

1% Decrease (5.75% decreasing to 3%)	Healthcare Cost Trend Rates (6.75% Graded Down to 4%)	1% Increase (7.75% decreasing to 5%)
\$ 5,605,840	\$ 6,337,329	\$ 7,214,792

NOTE 11 – DEFINED CONTRIBUTION POST EMPLOYMENT HEALTH PLAN (PEHP)

On August 11, 2022, the District passed Resolution 2022-04 establishing a defined contribution Post Employment Health Plan for its employees. The plan is open to all employees of the District, both union and non-union. The plan provides post-retirement reimbursement of qualifying medical care expenses and healthcare insurance premiums (as defined in the Plan) for the benefit of eligible employees who become participants in the plan, and their dependents. The Administrator may amend the plan at any time in such a manner as may be necessary to retain qualification of the Trust as a voluntary employees' beneficiary association or comply with applicable law with 60 days written notice to the District. The District may terminate or discontinue contributions to the Plan at any time by notice to the Administrator and Trustee.

Under the plan, the District contributes \$1,000 per eligible employee. The contributions are held in a Trust managed by an administrator for the exclusive benefit of eligible employees, plan participants, and their dependents. The Trust invests in a group variable annuity contract as a funding vehicle for the trust. The Administrator shall maintain separate accounts in the name of each eligible employee and participant. Benefit payments are limited to the participant's respective account balances.

During the current fiscal year, the District contributed \$75,000 to the plan for 75 employees.

NOTE 12 – PROPERTY TAXES

Property taxes are levied after formal adoption of the District's budget and become due and payable upon receipt of the notice. Discounts are allowed for payment of property taxes before March 1 of the following year. On April 1, any unpaid taxes become delinquent. If the taxes are still unpaid in May, tax certificates are then offered for sale to the general public. The Lee County, Florida Tax Collector performs the billing and collection of all property taxes for the District. Taxes are recognized as revenue when levied to the extent that they result in current receivables.

Key dates in the property tax cycle are as follows:

July 1	• Assessment roll validated
September 30	• Millage resolution approved and taxes levied following certification of assessment roll
October 1	• Beginning of fiscal year for which tax is to be levied
November 1	• Property taxes due and payable (levy date) with various discount provisions through March 1
April 1	• Taxes become delinquent
Prior to June 1	• Tax certificates sold by Lee County

The Board of Commissioners of the District levied ad valorem taxes at a millage rate of 2.480 mills per \$1,000 of the 2024 net taxable value of real property located within the District.

NOTE 13 – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. Settled claims from these risks have not exceeded commercial insurance coverage over the past three years.

NOTE 14 – PRONOUNCEMENTS ISSUED, BUT NOT YET ADOPTED

GASB Statement No. 103: *Financial Reporting Model Improvements*

This statement, issued in April 2024 and effective for fiscal years beginning after June 15, 2025, aims to improve the financial reporting model by enhancing the clarity and usefulness of financial statements.

GASB Statement No. 104: *Disclosure of Certain Capital Assets*

This statement, issued in September 2024 and effective for fiscal years beginning after June 15, 2025, requires enhanced disclosures about certain capital assets, including detailed information on the nature and extent of capital assets held by a governmental entity.

GASB Statement No. 105: *Subsequent Events*

This statement, issued in December 2025 and effective for fiscal years beginning after June 15, 2026, updates reporting for subsequent events and requires disclosure of the date through which subsequent events were evaluated.

The District's management has not yet determined the effect these Statements will have on the District's financial statements.

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN THE DISTRICT'S NET OPEB LIABILITY
AND RELATED RATIOS
SEPTEMBER 30, 2025
(UNAUDITED)**

	2025	2024	2023	2022	2021	2020	2019	2018
Total OPEB Liability								
Service cost	\$ 198,140	\$ 160,280	\$ 128,342	\$ 166,592	\$ 188,839	\$ 127,506	\$ 111,979	\$ 90,624
Interest	292,589	299,943	232,182	126,076	125,237	156,092	165,877	137,860
Difference between expected and actual experience	114,720	-	869,104	-	481,997	-	307,302	-
Changes of benefit terms	-	99,613	-	-	-	-	-	-
Assumption changes	(1,011,631)	628,994	1,151,747	(1,244,022)	(761,957)	841,646	242,237	(257,314)
Benefit payments and refunds	(297,572)	(289,455)	(216,971)	(184,996)	(202,591)	(150,130)	(137,449)	(100,748)
Net change in total OPEB liability	(703,754)	899,375	2,164,404	(1,136,350)	(168,475)	975,114	689,946	(129,578)
Total OPEB liability - beginning	7,041,083	6,141,708	3,977,304	5,113,654	5,282,129	4,307,015	3,617,069	3,746,647
Total OPEB liability - ending (a)	\$ 6,337,329	\$ 7,041,083	\$ 6,141,708	\$ 3,977,304	\$ 5,113,654	\$ 5,282,129	\$ 4,307,015	\$ 3,617,069
Plan Fiduciary Net Position								
Net change in plan fiduciary net position	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Plan fiduciary net position - beginning	-	-	-	-	-	-	-	-
Plan fiduciary net position - ending (b)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's net OPEB liability - ending (a) - (b)	\$ 6,337,329	\$ 7,041,083	\$ 6,141,708	\$ 3,977,304	\$ 5,113,654	\$ 5,282,129	\$ 4,307,015	\$ 3,617,069
Plan fiduciary net position as a percentage of total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Covered payroll	\$ 8,257,813	\$ 7,740,934	\$ 7,552,131	\$ 6,267,458	\$ 6,114,594	\$ 5,395,425	\$ 5,263,830	\$ 4,616,176
Net OPEB liability as a percentage of covered payroll	76.74%	90.96%	81.32%	63.46%	83.63%	97.90%	81.82%	78.36%

Notes to Schedule:

Changes of assumptions:

1. The following discount rates were used for each period:

Fiscal Year ending 9/30/25	4.50%
Fiscal Year ending 9/30/24	4.06%
Fiscal Year ending 9/30/23	4.87%
Fiscal Year ending 9/30/22	4.77%
Fiscal Year ending 9/30/21	2.43%
Fiscal Year ending 9/30/20	2.14%
Fiscal Year ending 9/30/19	3.58%
Fiscal Year ending 9/30/18	4.18%

2. Changes of benefit terms in FY 2024 reflects a change in the explicit subsidy contributed by the District to retirees with over 30 years of service. Such retirees pay 25% of healthcare premium, rather than 50%.

Information is only available for the years presented

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
FLORIDA RETIREMENT SYSTEM PENSION LIABILITY AND CONTRIBUTION SCHEDULES
SEPTEMBER 30, 2025
(UNAUDITED)**

Schedule of the District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan Last 10 Years (1) (2)											
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016	
District's proportion of the FRS net pension liability	0.0037%	0.0046%	0.0046%	0.0046%	0.0045%	0.0065%	0.0076%	0.0079%	0.0084%	0.0096%	0.0105%
District's proportionate share of the FRS net pension liability	\$ 1,141,113	\$ 1,783,459	\$ 1,845,978	\$ 1,690,882	\$ 492,066	\$ 3,298,653	\$ 2,724,514	\$ 2,543,886	\$ 2,835,854	\$ 2,657,320	
District's covered payroll	\$ 1,434,661	\$ 1,536,223	\$ 1,457,079	\$ 1,426,859	\$ 1,672,329	\$ 1,751,007	\$ 1,654,031	\$ 1,641,961	\$ 1,729,160	\$ 1,582,197	
District's proportionate share of the FRS net pension liability as a percentage of its covered payroll	79.54%	116.09%	126.69%	118.50%	29.42%	188.39%	164.72%	154.93%	164.00%	167.95%	
FRS plan fiduciary net position as a percentage of the total pension liability	87.26%	83.70%	82.39%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	

Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan Last 10 Years (1) (2)											
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016	
District's proportion of the HIS net pension liability	0.0035%	0.0039%	0.0039%	0.0039%	0.0039%	0.0049%	0.0053%	0.0052%	0.0057%	0.0053%	
District's proportionate share of the HIS net pension liability	\$ 444,670	\$ 580,052	\$ 621,371	\$ 410,626	\$ 602,529	\$ 644,009	\$ 578,840	\$ 555,833	\$ 604,105	\$ 622,241	
District's covered payroll	\$ 1,434,661	\$ 1,536,223	\$ 1,457,079	\$ 1,426,859	\$ 1,672,329	\$ 1,751,007	\$ 1,654,031	\$ 1,641,961	\$ 1,729,160	\$ 1,582,197	
District's proportionate share of the HIS net pension liability as a percentage of its covered payroll	30.99%	37.76%	42.64%	28.78%	36.03%	36.78%	35.00%	33.85%	34.94%	39.33%	
HIS plan fiduciary net position as a percentage of the total pension liability	6.36%	4.80%	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	

(1) The amounts presented for each year were determined as of the measurement date, June 30.

(2) Information is only available for the years presented.

SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
FLORIDA RETIREMENT SYSTEM PENSION LIABILITY AND CONTRIBUTION SCHEDULES
SEPTEMBER 30, 2025
(UNAUDITED)

**Schedule of the District Contributions -
Florida Retirement System Pension Plan
Last 10 Fiscal Years (1) (2)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required FRS contribution	\$ 210,341	\$ 254,939	\$ 234,671	\$ 191,528	\$ 237,967	\$ 252,799	\$ 243,044	\$ 233,892	\$ 243,105	\$ 252,266
FRS contributions in relation to the contractually required contribution	(210,341)	(254,939)	(234,671)	(191,528)	(237,967)	(252,799)	(243,044)	(233,892)	(243,105)	(252,266)
FRS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

District's covered payroll	\$ 1,393,669	\$ 1,552,386	\$ 1,505,648	\$ 1,336,832	\$ 1,625,934	\$ 1,750,360	\$ 1,668,712	\$ 1,600,552	\$ 1,697,644	\$ 1,602,995
FRS contributions as a percentage of covered payroll	15.09%	16.42%	15.59%	14.33%	14.64%	14.44%	14.56%	14.61%	14.32%	15.74%

**Schedule of the District Contributions -
Health Insurance Subsidy Pension Plan
Last 10 Fiscal Years (1) (2)**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required HIS contribution	\$ 27,873	\$ 31,048	\$ 26,321	\$ 22,191	\$ 26,991	\$ 29,056	\$ 27,700	\$ 26,571	\$ 28,180	\$ 26,610
HIS contributions in relation to the contractually required contribution	(27,873)	(31,048)	(26,321)	(22,191)	(26,991)	(29,056)	(27,700)	(26,571)	(28,180)	(26,610)
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

District's covered payroll	\$ 1,393,669	\$ 1,552,386	\$ 1,505,648	\$ 1,336,832	\$ 1,625,934	\$ 1,750,360	\$ 1,668,712	\$ 1,600,552	\$ 1,697,644	\$ 1,602,995
HIS contributions as a percentage of covered payroll	2.00%	2.00%	1.75%	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%

(1) The amounts presented for each fiscal year were determined as of September 30.

(2) Information is only available for the years presented.

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULES OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS -
LAST TEN FISCAL YEARS
(UNAUDITED)**

Single-Employer Defined Benefit Plan Schedule of Changes in Net Pension Liability

Fiscal year ended September 30,	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Total pension liability										
Service cost	\$ 1,778,770	\$ 1,659,876	\$ 1,414,558	\$ 1,225,571	\$ 953,603	\$ 949,266	\$ 952,965	\$ 937,352	\$ 883,412	\$ 863,215
Expected interest growth	2,814,761	2,485,730	2,188,054	1,802,980	1,779,297	1,712,313	1,450,129	1,326,492	1,132,272	1,031,900
Benefit changes	-	-	-	-	-	289,989	-	-	-	-
Demographic experience	(681,718)	1,416,803	903,192	415,580	146,378	220,022	(133,253)	71,248	(421,243)	(391,920)
Assumption changes	1,649,206	-	-	2,234,904	(823,275)	(2,004,236)	-	(461,781)	1,220,979	-
Benefit payments and refunds	(531,078)	(464,444)	(480,772)	(305,916)	(254,366)	(222,752)	(122,515)	(114,377)	(96,371)	(49,594)
Net change in total pension liability	5,029,941	5,097,965	4,025,032	5,373,119	1,801,637	944,602	2,147,326	1,758,934	2,719,049	1,453,601
Total pension liability - beginning	39,224,623	34,126,658	30,101,626	24,728,507	22,926,870	21,982,268	19,834,942	18,076,008	15,356,959	13,903,358
Total pension liability - ending (a)	\$ 44,254,564	\$ 39,224,623	\$ 34,126,658	\$ 30,101,626	\$ 24,728,507	\$ 22,926,870	\$ 21,982,268	\$ 19,834,942	\$ 18,076,008	\$ 15,356,959
Plan fiduciary net position										
Contributions - employer	\$ 2,871,486	\$ 2,765,771	\$ 1,550,107	\$ 1,120,540	\$ 1,254,567	\$ 1,305,614	\$ 1,351,353	\$ 1,151,647	\$ 983,636	\$ 926,326
Contributions - employee	134,957	114,405	101,033	85,981	67,767	52,236	43,431	31,516	29,799	19,813
Expected interest growth	2,865,750	2,320,190	1,998,380	2,402,475	1,912,171	1,709,504	1,435,115	1,245,243	1,025,344	886,789
Unexpected investment income	934,085	4,593,675	860,886	(6,876,191)	3,683,387	(67,023)	(307,873)	332,662	1,153,939	212,403
Benefit payments and refunds	(531,078)	(464,444)	(480,772)	(305,916)	(254,366)	(222,752)	(122,515)	(114,377)	(96,371)	(49,594)
Administrative expense	(54,081)	(45,317)	(43,709)	(45,673)	(42,310)	(42,476)	(37,044)	(31,538)	(27,567)	(25,393)
Net Change in Plan Fiduciary Net Position	6,221,119	9,284,280	3,985,925	(3,618,784)	6,621,216	2,735,103	2,362,467	2,615,153	3,088,780	1,970,344
Plan Fiduciary Net Position - Beginning	41,264,688	31,980,408	27,994,483	31,613,267	24,992,051	22,256,948	19,894,481	17,279,328	14,210,548	12,240,204
Plan Fiduciary Net Position - Ending (b)	\$ 47,485,807	\$ 41,264,688	\$ 31,980,408	\$ 27,994,483	\$ 31,613,267	\$ 24,992,051	\$ 22,256,948	\$ 19,894,481	\$ 17,279,328	\$ 14,210,548
Net Pension Liability (Asset) - Ending (a) - (b)	\$ (3,231,243)	\$ (2,040,065)	\$ 2,146,250	\$ 2,107,143	\$ (6,884,760)	\$ (2,065,181)	\$ (274,680)	\$ (59,539)	\$ 796,680	\$ 1,146,411
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	107.30%	105.20%	93.71%	93.00%	127.84%	109.01%	101.25%	100.30%	95.59%	92.53%
Covered Payroll	\$ 6,175,232	\$ 5,467,012	\$ 4,861,628	\$ 4,188,368	\$ 3,932,339	\$ 3,441,174	\$ 3,106,627	\$ 2,939,585	\$ 2,658,831	\$ 2,561,975
Net Pension Liability (Asset) as a Percentage of Covered Payroll	-52.33%	-37.32%	44.15%	50.31%	-175.08%	-60.01%	-8.84%	-2.03%	29.96%	44.75%

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULES OF ACTUARIALLY DETERMINED CONTRIBUTIONS
AND MONEY-WEIGHTED RATE OF RETURN
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025
(UNAUDITED)**

Single-Employer Defined Benefit Plan Schedule of Actuarially Determined Contributions

	(1)	(2)	(3)		
Fiscal Year End	Actuarially Determined Contribution (ADC)	Contributions Recognized by the Plan	Difference Between (1) and (2)	Covered Payroll	Column (2) as a Percentage of Covered Payroll
September 30, 2025	\$ 2,746,198	\$ 2,871,486	\$ 125,288	\$ 6,175,232	46.50%
September 30, 2024	2,504,005	2,765,771	261,766	5,467,012	50.59%
September 30, 2023	1,064,510	1,550,107	485,597	4,861,628	31.88%
September 30, 2022	791,711	1,120,540	328,829	4,188,368	26.75%
September 30, 2021	1,252,027	1,254,567	2,540	3,932,339	31.90%
September 30, 2020	993,591	1,305,614	312,023	3,441,174	37.94%
September 30, 2019	1,066,498	1,351,353	284,855	3,106,627	43.50%
September 30, 2018	1,221,773	1,151,647	(70,126)	2,939,585	39.18%
September 30, 2017	1,065,105	983,636	(81,469)	2,658,831	37.00%
September 30, 2016	921,117	926,326	5,209	2,561,975	36.16%

Actuarially determined contribution rates are calculated as of the October 1 two years prior to the end of the fiscal year in which contributions are reported. The methods and assumptions used to determine contribution rates for the fiscal year ended September 30, 2025 are as follows:

Valuation date	October 1, 2023
Actuarial cost method	Aggregate
Amortization method	Level percentage, open
Remaining amortization period	30 years
Asset valuation method	Market Value
Actuarial assumptions:	
Discount rate	6.75%
Salary Increase Rate	4.50%

Single-Employer Defined Benefit Plan Money-Weighted Rate of Return

Fiscal Year End	Money Weighted Rate of Return
September 30, 2025	9.01%
September 30, 2024	21.10%
September 30, 2023	10.90%
September 30, 2022	-14.00%
September 30, 2021	21.94%
September 30, 2020	7.20%
September 30, 2019	5.50%
September 30, 2018	8.87%
September 30, 2017	14.87%
September 30, 2016	8.67%

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025
(UNAUDITED)**

	Budgeted Amounts <u>Original & Final</u>	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES			
Ad valorem taxes	\$ 21,706,462	\$ 21,292,840	\$ (413,622)
Intergovernmental	25,080	29,304	4,224
Inspection and repeater installation fees	100,000	307,160	207,160
Grant revenue	-	14,860	14,860
Interest	37,822	731,379	693,557
Miscellaneous	404,659	604,316	199,657
Total revenues	<u>22,274,023</u>	<u>22,979,859</u>	<u>705,836</u>
EXPENDITURES			
Current:			
Public safety:			
Personnel services	16,892,572	14,514,565	2,378,007
Operating expenditures	3,375,001	3,091,550	283,451
Capital outlay	6,806,974	5,753,495	1,053,479
Debt service:			
Principal retirement	312,638	310,291	2,347
Interest and fiscal charges	136,005	138,352	(2,347)
Total expenditures	<u>27,523,190</u>	<u>23,808,253</u>	<u>3,714,937</u>
Excess (deficiency) of revenues over (under) expenditures	(5,249,167)	(828,394)	4,420,773
OTHER FINANCING SOURCES (USES)			
Use of fund balance	5,249,167	-	(5,249,167)
Transfers in (out)	-	1,290,885	1,290,885
Total other financing sources (uses)	<u>5,249,167</u>	<u>1,290,885</u>	<u>(3,958,282)</u>
Net change in fund balances	<u>\$ -</u>	462,491	<u>\$ 462,491</u>
Fund balances - beginning		<u>23,585,993</u>	
Fund balances - ending		<u>\$ 24,048,484</u>	

See notes to required supplementary information

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE – BUDGET AND ACTUAL – SPECIAL REVENUE FUND
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025
(UNAUDITED)**

	Budgeted Amounts Original & Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
REVENUES			
Impact fees	\$ 265,000	\$ 258,945	\$ (6,055)
Interest	-	62,121	62,121
Total revenues	<u>265,000</u>	<u>321,066</u>	<u>56,066</u>
EXPENDITURES			
Current:			
Public safety:			
Operating expenditures	-	301	(301)
Total expenditures	<u>-</u>	<u>301</u>	<u>(301)</u>
Excess (deficiency) of revenues over (under) expenditures	265,000	320,765	55,765
OTHER FINANCING SOURCES (USES)			
Transfers in (out)	-	(1,290,885)	(1,290,885)
Total other financing sources (uses)	<u>-</u>	<u>(1,290,885)</u>	<u>(1,290,885)</u>
Net change in fund balances	<u>\$ 265,000</u>	(970,120)	<u>\$ (1,235,120)</u>
Fund balances - beginning		<u>3,990,209</u>	
Fund balance - ending		<u>\$ 3,020,089</u>	

See notes to required supplementary information

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget for the general and special revenue funds. The District's budgeting process is based on estimates of cash receipts and cash expenditures which are approved by the Board. The budgets approximate a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. The Board of Commissioners must approve any budget amendments that increase the aggregate budgeted appropriations. The District did not amend the budgets during the year ended September 30, 2025 and, therefore, there is no difference between the original budget and the final budget. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2025. Actual special revenue fund expenditures exceeded appropriations for the fiscal year ended September 30, 2025 by \$301. The over expenditures were funded by available fund balance.

The General Fund experienced certain variances between its final budget and actual results. Ad valorem tax revenue was lower than budget by (\$413,622) mainly resulting from discounts taken. Inspection fees were higher than budget by \$207,160 mainly resulting from more new construction projects than anticipated by the budget. Interest revenue was higher than budget by \$693,557, mainly as a result of a shift in investment and underbudgeting. Other revenue was higher than budget by \$199,657 mainly as a result of higher excise insurance premiums for the state retirement contributions. Actual personnel services were less than the budget by \$2,378,007, which is primarily attributed to not hiring for positions budgeted. Operating expenditures varied due to supply and demand issues. Capital outlay was underspent due to delayed purchase of future property and capital items.

**SAN CARLOS PARK FIRE PROTECTION AND RESCUE SERVICE DISTRICT
OTHER INFORMATION – DATA ELEMENTS
REQUIRED BY FL STATUTE 218.39(3)(C)
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2025
UNAUDITED**

<u>Element</u>	<u>Comments</u>
Number of District employees compensated in the last pay period of the District's fiscal year being reported.	72
Number of independent contractors compensated to whom nonemployee compensation was paid in the last month of the District's fiscal year being reported.	0
Employee compensation	\$328,382
Independent contractor compensation	\$0
Construction projects with total cost $\geq$ \$65,000 scheduled to begin on or after October 1 of the reported fiscal year: approved budget and total expenditures during the reported fiscal year	
Station #56	Budget: \$4,277,204.95 Expenditures in current fiscal year: \$427,720
Budget variance report	See the Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund and Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Special Revenue Fund
Ad Valorem taxes;	
Millage rate	2.48 Mills
Ad valorem taxes collected	\$21,292,840
Outstanding Bonds:	Not applicable
Non ad valorem special assessments;	
Special assessment rate	Not applicable
Outstanding Bonds:	Not applicable



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners
San Carlos Park Fire Protection and Rescue Service District
Fort Myers, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the remaining fund information of San Carlos Park Fire Protection and Rescue Service District, Fort Myers, Florida ("District") as of and for the fiscal year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our opinion thereon dated June 23, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Grau & Associates

June 23, 2026



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE
REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY
RULE 10.556(10) OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Commissioners
San Carlos Park Fire Protection and Rescue Service District
Fort Myers, Florida

We have examined San Carlos Park Fire Protection and Rescue Service District, Fort Myers, Florida ("District") compliance with the requirements of Section 218.415, Florida Statutes, in accordance with Rule 10.556(10) of the Auditor General of the State of Florida during the fiscal year ended September 30, 2025. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced in Section 218.415, Florida Statutes. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2025.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, management, and the Board of Commissioners of San Carlos Park Fire Protection and Rescue Service District, Fort Myers, Florida and is not intended to be and should not be used by anyone other than these specified parties.

Grau & Associates

June 23, 2026



Grau & Associates

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MANAGEMENT LETTER PURSUANT TO THE RULES OF THE AUDITOR GENERAL FOR THE STATE OF FLORIDA

To the Board of Commissioners
San Carlos Park Fire Protection and Rescue Service District
Fort Myers, Florida

Report on the Financial Statements

We have audited the accompanying basic financial statements of San Carlos Park Fire Protection and Rescue Service District, Fort Myers, Florida ("District") as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated June 23, 2026.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 23, 2026, should be considered in conjunction with this management letter.

Purpose of this Letter

The purpose of this letter is to comment on those matters required by Chapter 10.550 of the Rules of the Auditor General for the State of Florida. Accordingly, in connection with our audit of the financial statements of the District, as described in the first paragraph, we report the following:

- I. **Current year findings and recommendations.**
- II. **Status of prior year findings and recommendations.**
- III. **Compliance with the Provisions of the Auditor General of the State of Florida.**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, as applicable, management, and the Board of Commissioners of San Carlos Park Fire Protection and Rescue Service District, Fort Myers, Florida and is not intended to be and should not be used by anyone other than these specified parties.

We wish to thank San Carlos Park Fire Protection and Rescue Service District, Fort Myers, Florida and the personnel associated with it, for the opportunity to be of service to them in this endeavor as well as future engagements, and the courtesies extended to us.

Grau & Associates

June 23, 2026

REPORT TO MANAGEMENT

I. CURRENT YEAR FINDINGS AND RECOMMENDATIONS

None

II. PRIOR YEAR FINDINGS AND RECOMMENDATIONS

None

III. COMPLIANCE WITH THE PROVISIONS OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Unless otherwise required to be reported in the auditor's report on compliance and internal controls, the management letter shall include, but not be limited to the following:

1. A statement as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

There were no significant findings and recommendations made in the preceding annual financial audit report for the fiscal year ended September 30, 2024.

2. Any recommendations to improve the local governmental entity's financial management.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported for the fiscal year ended September 30, 2025.

3. Noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported, for the fiscal year ended September 30, 2025.

4. The name or official title and legal authority of the District are disclosed in the notes to the financial statements.
5. The District has not met any of the financial emergency conditions described in Section 218.503(1), Florida Statutes.
6. We applied financial condition assessment procedures and no deteriorating financial conditions were noted as of September 30, 2025. It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.
7. Management has provided the specific information required by Section 218.39(3)(c) in the Other Information section of the financial statements on page 47.