

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
FINANCIAL STATEMENTS
SEPTEMBER 30, 2025**

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
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FINANCIAL SECTION

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT OFFICIALS
LIST OF PRINCIPAL OFFICIALS
SEPTEMBER 30, 2025**

Chair	Virginia H. Johns
Vice Chair	Richard Schwab
Secretary-Treasurer	Charles Keith
Board Members	William Lloyd Larry Sessions Harry Smith Larry Thompson George Wheeler
Executive Director	Hugh Thomas



Powell and Jones CPA

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Lake City, FL 32055
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INDEPENDENT AUDITOR'S REPORT

March 24, 2026

To the Honorable Board of Governors
Suwannee River Water Management District

Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of the Suwannee River Water Management District (the District) as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the District, as of September 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and other post-employment benefits plan and pension-related schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

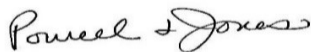
Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards and state financial assistance, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), and Section 215.97, Florida Statutes, *Florida Single Audit Act*; Chapter 10.550, Rules of the State of Florida, Office of the Auditor General is presented for the purposes of additional analysis and is not a required part of the basic financial statements.

The combining fund financial statements and the schedule of expenditures of federal awards and state financial assistance were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements and schedule of expenditures of federal awards and state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2026, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Powell & Jones CPA
Lake City, Florida
March 24, 2026

SUWANNEE RIVER WATER MANAGEMENT DISTRICT Management's Discussion and Analysis

The purpose of management's discussion and analysis (MD&A) is to help Suwannee River Water Management District's (the District) stakeholders and other readers understand what the financial statements and notes in this financial report say about the District's financial health and why it has changed since last year. It contains information drawn from those other parts of the report, accompanied by explanations informed by the finance staff's knowledge of the District's finances.

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Suwannee River Water Management District, 9225 CR 49, Live Oak, FL 32060.

Overview of the Financial Statements

The District's financial statements include government-wide financial statements, fund financial statements, and notes to the financial statements. This report also includes required supplementary information.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting and provide a long-term view of the District's financial position and changes in net position. The statement of net position presents the District's assets and liabilities, while the statement of activities reports how net position changed during the year.

The District's activities are primarily supported by ad valorem property taxes and intergovernmental revenues and include the District's functions of water resource planning and monitoring, land acquisition, restoration and public works, operation and maintenance of works and lands, regulation, outreach, and management and administration.

The fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting and present information on the District's governmental funds, focusing on near-term inflows and outflows of spendable resources and balances available at year-end. The District reports five governmental funds:

- General Fund
- Land Management and Operations Fund
- District Special Revenue Fund
- State Special Revenue Fund
- Federal Special Revenue Fund

The notes to the financial statements provide additional detail necessary to understand the financial statements. *Required supplementary information* includes budgetary comparisons and pension and other postemployment benefit schedules.

Financial Summary

SUWANNEE RIVER WATER MANAGEMENT DISTRICT NET POSITION

	2025	2024
Current and other assets	\$ 44,694,168	\$ 44,519,192
Capital assets:		
Land and other improvements	217,300,644	215,674,343
Construction in process	335,129	804,036
Other capital assets, net of depreciation	3,896,920	2,581,717
Total assets	<u>266,226,861</u>	<u>263,579,288</u>
Deferred outflows	<u>922,335</u>	<u>1,306,939</u>
Current liabilities	4,276,427	3,825,117
Noncurrent liabilities	5,004,468	6,431,609
Total liabilities	<u>9,280,895</u>	<u>10,256,726</u>
Deferred inflows	<u>1,347,224</u>	<u>861,283</u>
Net position		
Invested in capital assets, net of related debt	221,532,693	219,060,096
Restricted for land acquisition, restoration, and public works	9,816,487	10,840,251
Restricted for water resource planning and monitoring	410,319	894,376
Unrestricted	24,761,578	22,973,495
Total net position	<u>\$ 256,521,077</u>	<u>\$ 253,768,218</u>

In the case of District's net position, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by approximately \$256.52 million at the close of the most recent fiscal year.

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
CHANGES IN NET POSITION**

	2025	2024
Revenues:		
Program revenues:		
Charges for services	\$ 294,150	\$ 326,156
Operating grants and contributions	8,527,512	10,567,746
Capital grants and contributions	11,595,135	12,845,937
General revenues:		
Ad valorem property taxes	7,116,972	6,935,213
Other income	2,703,753	1,654,047
Interest income	1,661,715	1,414,602
Gain/(Loss) on disposal of assets	(245,782)	(609,952)
Change in fair value of investments	298,783	1,022,867
Total revenues	31,952,238	34,156,616
 Expenses:		
Water resource planning and monitoring	6,547,510	6,351,565
Land acquisition, restoration, and public works	13,516,706	14,228,131
Operation and maintenance of works and lands	5,778,343	4,990,091
Regulation	1,440,092	1,570,457
Outreach	198,885	233,455
Management and administration	1,717,843	1,741,550
Total expenses	29,199,379	29,115,249
 Increase in net position	2,752,859	5,041,367
Net position, beginning of year	253,768,218	248,726,851
Net position, end of year	\$256,521,077	\$253,768,218

Governmental activities increased the District's net assets by \$2.75 million. Key elements of this increase can be attributed to:

- Interest earned in the District's investment accounts
- Gains related to the fair market value adjustment on the District's SPIA account
- Increased ad valorem property taxes collected
- One-time insurance claim recovery
- Additional timber revenues

The reconciliation statements in Note 2 of the notes to the financial statements detail the relationship between the government-wide financial statements and the governmental fund statements.

Detailed Analysis

Government-Wide Financial Analysis

The District's net position increased modestly during the year, reflecting stable operations.

By far the largest portion of the District's net position (86 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment). The District uses these capital assets to protect the water resources of the District; consequently, these assets are not available for future spending.

Governmental activities revenues totaled approximately \$31.95 million, while expenses totaled \$29.20 million, resulting in the observed increase in net position.

Key drivers of the changes included:

- Increased interest income driven by higher market rates
- Growth in ad valorem property taxes due to new construction in the District
- Additional timber revenue tied to hurricane-related salvage harvesting activity
- One-time insurance recovery revenue that was the result of Hurricane damage at the District's headquarters

Fund-Level Financial Analysis

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$40.70 million, a decrease of \$242 thousand from the prior year. Indicating that current year expenditures slightly exceeded inflows.

The General Fund is the chief operating fund of the District. In the current fiscal year, the fund balance increased by \$2.28 million, which was 18.6 percent of the total revenue earned. This ratio was a decrease from the prior year's ratio of 33.4 percent because of the \$2.16 million increase in expenses related to the District's investment in water resource planning and monitoring.

The Land Management and Operations Fund had a total fund balance of \$6.56 million. The majority of the \$658 thousand increase in this fund in the current year was attributable to net increase from timber sales that was the result of the harvest and selling of trees damaged in recent hurricanes.

The District Special Revenue Fund had a fund balance of \$6.34 million. The decrease of \$1.01 million is related to the completion and progress on District funded projects and Cost-Share programs.

The State Special Revenue Fund had a total fund balance of \$4.66 million. The \$2.17 million decrease is primarily due to the purchase of a conservation easement.

The Federal Special Revenue Fund had a total fund balance of \$0. This fund is continually supported by intergovernmental revenue.

Overall, fund activity reflects the timing of multi-year projects and grant-funded initiatives rather than structural financial issues.

Budgetary Highlights

Actual expenditures were significantly below budget across all major funds, primarily due to:

- Timing of multi-year projects and grant funded activities
- Lower-than-expected capital outlays
- Personnel cost savings from vacancies and turnover and projected benefit increases that did not materialize
- Lower contracted services and operating expenditures

These variances indicate that:

- Many projects are still in progress and will continue into future periods
- Budget capacity remains available for planned initiatives

Funds committed for future expenditures were as follows:

- General Fund - \$740 thousand
- Land Management and Operations Fund - \$631 thousand
- District Special Revenue Fund - \$2.11 million
- State Special Revenue Fund - \$23.95 million
- Federal Special Revenue Fund - \$6.56 million

Capital Assets and Long-Term Financing

Capital assets. The District's investment in capital assets, subscriptions, and leases as of September 30, 2025, amounts to \$221.53 million (net of accumulated depreciation and amortization). This investment in capital assets includes land, land improvements, conservation easements, buildings, vehicles, office equipment, field equipment, computer equipment, leased assets, and subscription-based IT arrangements.

Capital activity during the year included \$3.18 million in additions which were derived mainly from the purchase of a \$1.87 million conservation easement and \$711 thousand of purchases related to buildings and improvements. Depreciation and amortization totaled approximately \$460 thousand for the year, reflecting the District's continued use of capital assets.

The District has minimal long-term debt, with obligations consisting primarily of lease liabilities, subscription-based IT arrangements, compensated absences, and pension-related liabilities.

Overall, the District remains in a strong capital position with limited financing risk.

Currently Known Facts, Decisions, or Conditions

The fiscal year (FY) 2025–26 adopted budget demonstrates the District's commitment to protecting Florida's water and restoring water resources. The District continues to focus on mission critical areas, improving water quality, protecting Florida springs, setting minimum flows and minimum water levels, completing District projects including Alternative Water Supply (AWS) and Wastewater projects, and funding capital investment in the region. The budget furthers the Governor's priorities for Florida's environment, and the Legislature's support of those priorities, and recognizes the importance of continued state funding critical to providing resources for water supply, water quality,

and water restoration activities. The budget is \$83.63 million, compared to \$79.97 million for FY 2024–25. This is an increase of \$3.66 million or 4.6 percent.

The District's primary revenue sources for recurring operations are state appropriations and ad valorem property taxes. Additional recurring revenue has been derived from the sale of timber on District lands used to support land management operations and permitting fees and fines used for ongoing costs of the District's regulatory program.

Ad valorem property taxes are levied using the rolled-back rate and is collected from the 15 counties encompassed by the District. The FY 2025–26 budget includes \$7.31 million in ad valorem property tax revenue. This is based on a rolled-back millage rate and accounts for growth in new unit construction. The operating or recurring portion of the FY 2025–26 budget is \$18.17 million, compared to \$17.39 million for FY 2024–25. This is an increase of \$777 thousand or 4.5 percent. The District's workforce remains the same at 69 Full-Time Equivalent (FTE) positions.

The projects and non-recurring portion of the FY 2025–26 budget is \$65.46 million, compared to \$62.57 million for FY 2024–25. This is an increase of \$2.88 million or 4.6 percent. This increase is primarily related to expenditures in the Land Acquisition, Restoration, and Public Works program area for anticipated Water Resource Development, Surface Water, and Land Acquisition projects funded by Alternative Water Supply, Resiliency, and Statewide Water Quality Restoration grants.

These factors are expected to continue influencing the District's financial position in future periods.

BASIC FINANCIAL STATEMENTS

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
STATEMENT OF NET POSITION
For the Fiscal Year Ended September 30, 2025

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 750,141
Interest bearing cash accounts	13,799,751
Investments	25,012,599
Accounts receivable	1,872,572
Intergovernmental receivables	3,244,976
Prepaid expenses	14,129
Right-to-use subscription asset, net	236,277
Right-to-use lease asset, net	80,997
Capital assets not being depreciated	
Land	217,300,644
Construction in process	335,129
Depreciable capital assets, net	
Buildings	3,040,560
Equipment	539,086
Total capital assets, net	221,215,419
Total assets	266,226,861
 DEFERRED OUTFLOWS OF RESOURCES	
Other post employment benefits	5,314
Pension obligations	917,021
	922,335
 LIABILITIES	
Accounts payable	2,339,741
Accrued liabilities	445,299
Unearned revenues	197,884
Damage deposits	27,500
Performance deposits	981,663
Subscription liability, due within one year	78,237
Lease liability, due within one year	42,358
Compensated absences, due within one year	163,745
Other post employment benefits, due within one year	
Net pension liability, due within one year	
Noncurrent liabilities	
Subscription liability, due in more than one year	176,991
Lease liability, due in more than one year	43,218
Compensated absences, due in more than one year	491,234
Other post employment benefits, due in more than one year	172,020
Net pension liability, due in more than one year	4,121,005
Total liabilities	9,280,895
 DEFERRED INFLOWS OF RESOURCES	
Pension obligations	1,347,224

(continued)

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
STATEMENT OF NET POSITION (CONCLUDED)
For the Fiscal Year Ended September 30, 2025

NET POSITION

Net investment in capital assets	221,532,693
Restricted for:	
Water Management Lands Trust Fund -Springs	25,873
Land Management - Timber	5,286,994
Land Management - Other	918,999
Surplus Lands Funds	357,501
DOT Mitigation Projects	384,446
Land Acquisition - PCS Mitigation	3,252,993
Unrestricted	
Project Effectiveness Metrics	353,079
RIVER Cost-Share	1,349,717
Agricultural Cost-Share	1,278,544
Regional Water Resource Projects	3,363,555
Economic Stabilization Reserve	2,600,000
Operating Liquidity Reserve	3,900,000
Operating Transfer - Hyrdo & Ag Monitoring	785,734
Operating Transfer - Ag Cost-Share	994,305
General Fund Operations	10,136,644
Total net position	\$ 256,521,077

See notes to financial statements.

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
STATEMENT OF ACTIVITIES
For the Fiscal Year Ended September 30, 2025

Functions/Programs	Expenses	Charges for Services	Program Revenues		Net (Expenses) Revenue and Changes in Net Position Governmental Activities
			Operating Grants and Contributions	Capital Grants and Contributions	
Governmental activities:					
Water resource planning and monitoring	\$ 6,547,510	\$ -	\$ 4,482,112	\$ -	\$ (2,065,398)
Land acquisition, restoration, and public works	13,516,706	3,100	294,493	10,618,928	(2,600,185)
Operation and maintenance of works and lands	5,778,343	-	2,614,908	976,207	(2,187,228)
Regulation	1,440,092	291,050	730,999	-	(418,043)
Outreach	198,885	-	-	-	(198,885)
Management and administration	1,717,843	-	405,000	-	(1,312,843)
Total governmental activities	\$ 29,199,379	\$ 294,150	\$ 8,527,512	\$ 11,595,135	(8,782,582)

General Revenues	
Ad valorem property taxes	7,116,972
Timber sales	2,134,379
Interest income	1,661,715
Other income	569,374
Increase in fair value of investments	298,783
Net loss on disposal of assets and conveyance	(245,782)
Total general revenues	11,535,441
Change in net position	2,752,859
Net position at beginning of year	253,768,218
Net position at end of year	\$ 256,521,077

See notes to the financial statements.

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
GOVERNMENTAL FUNDS
BALANCE SHEET
September 30, 2025**

	General Fund	Land Management & Operations Fund	District Fund	State Fund	Federal Fund	Total Governmental Funds
Assets						
Cash and cash equivalents	\$ 750,141	\$ -	\$ -	\$ -	\$ -	\$ 750,141
Interest bearing cash accounts	13,799,751	-	-	-	-	13,799,751
Investments	25,012,599	-	-	-	-	25,012,599
Receivables	70,863	1,801,709	-	-	-	1,872,572
Intergovernmental receivables	528,059	-	-	1,716,772	1,000,145	3,244,976
Prepaid items	14,129	-	-	-	-	14,129
Due from other funds	1,593,218	5,564,541	6,365,307	4,972,517	7,117	18,502,700
Total assets	\$ 41,768,760	\$ 7,366,250	\$ 6,365,307	\$ 6,689,289	\$ 1,007,262	\$ 63,196,868
Liabilities						
Accounts payable	\$ 263,053	\$ 777,084	\$ 20,412	\$ 365,770	\$ 913,422	\$ 2,339,741
Accrued liabilities	445,299	-	-	-	-	445,299
Unearned revenue	5,686	25,672	-	166,526	-	197,884
Due to other funds	16,909,484	-	-	1,499,376	93,840	18,502,700
Damage deposits	27,500	-	-	-	-	27,500
Performance deposits	981,663	-	-	-	-	981,663
Total liabilities	18,632,685	802,756	20,412	2,031,672	1,007,262	22,494,787
Fund balances						
Nonspendable						
Prepaid expenses	142,547	-	-	-	-	142,547
Restricted for:						
Land Management - Timber	-	5,286,994	-	-	-	5,286,994
Land Management - WMLTF	-	918,999	-	-	-	918,999
Surplus Land Funds	-	357,501	-	-	-	357,501
Water Management Lands Trust Fund	-	-	-	25,873	-	25,873
DOT Mitigation Projects	-	-	-	384,446	-	384,446
Land Acquisition - PCS Mitigation	-	-	-	3,252,993	-	3,252,993
Committed for:						
Project Effectiveness Metrics	-	-	353,079	-	-	353,079
Agricultural Cost-Share	-	-	1,278,544	-	-	1,278,544
Regional Water Resource Projects	-	-	3,363,555	-	-	3,363,555
RIVER Cost-Share	-	-	1,349,717	-	-	1,349,717
Economic Stabilization Reserve	2,600,000	-	-	-	-	2,600,000
Assigned						
Operating Liquidity Reserve	3,900,000	-	-	-	-	3,900,000
Hydro & Ag Monitoring FY24 SR Operating Transfer	785,734	-	-	-	-	785,734
Ag Cost-Share FY24 SR Operating Transfer	-	-	-	994,305	-	994,305
Unassigned, general fund operations	15,707,794	-	-	-	-	15,707,794
Total fund balances	23,136,075	6,563,494	6,344,895	4,657,617	-	40,702,081
Total liabilities and fund balance	\$ 41,768,760	\$ 7,366,250	\$ 6,365,307	\$ 6,689,289	\$ 1,007,262	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not available financial resources and, therefore, are not reported in the funds 221,532,693

Deferred outflows/inflows are not available resources and, therefore, are not reported in the funds. (424,889)

Noncurrent liabilities are not due and payable in the current period and, therefore, are not reported in the funds. (5,288,808)

Net position of governmental activities \$ 256,521,077

See notes to the financial statements.

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS

For the Fiscal Year Ended September 30, 2025

	General	Land Management & Operations	District	State	Federal	Total
	Fund	Fund	Fund	Fund	Fund	Governmental Funds
Revenues						
Ad valorem property taxes	\$ 5,989,839	\$ 1,127,133	\$ -	\$ -	\$ -	\$ 7,116,972
Intergovernmental revenue	4,412,420	3,591,115	-	6,911,357	5,207,755	20,122,647
License and permit fees	291,050	-	-	-	-	291,050
Charges for services	-	3,100	-	-	-	3,100
Timber revenue	-	2,134,379	-	-	-	2,134,379
Lease proceeds	82,445	-	-	-	-	82,445
Other income	90,607	478,767	-	-	-	569,374
Interest income	1,156,684	235,250	-	269,781	-	1,661,715
Increase in fair value investment	298,783	-	-	-	-	298,783
Total revenues	12,321,828	7,569,744	-	7,181,138	5,207,755	32,280,465
Expenditures						
General government						
Water resource planning and monitoring	5,138,780	-	13,415	282,716	1,158,975	6,593,886
Land acquisition, restoration, and public works	1,288,809	8,123	999,615	7,198,257	4,048,780	13,543,584
Operation and maintenance of works and lands	1,481	5,763,474	-	-	-	5,764,955
Regulation	1,512,984	-	-	-	-	1,512,984
Outreach	209,748	-	-	-	-	209,748
Management and administration	1,718,867	-	-	-	-	1,718,867
Capital outlay	166,752	1,139,745	-	1,872,083	-	3,178,580
Total general government expenditures	10,037,421	6,911,342	1,013,030	9,353,056	5,207,755	32,522,604
Excess (deficiency) of revenues over (under) expenditures	2,284,407	658,402	(1,013,030)	(2,171,918)	-	(242,139)
Net change in fund balance	2,284,407	658,402	(1,013,030)	(2,171,918)	-	(242,139)
Fund balance at beginning of year	20,851,668	5,905,092	7,357,925	6,829,535	-	40,944,220
Fund balance at end of year	\$ 23,136,075	\$ 6,563,494	\$ 6,344,895	\$ 4,657,617	\$ -	\$ 40,702,081

See notes to the financial statements.

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND
BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
For the Fiscal Year Ended September 30, 2025

Net change in fund balances - total governmental funds		\$ (242,139)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense.		
Expenditures for capital and right of use assets	3,178,580	
Less current year depreciation/amortization	<u>(460,201)</u>	2,718,379
The net effect of various miscellaneous transactions involving balance sheet items (i.e., contributions, sales, conveyance, and disposals) is to increase/(decrease) net assets.		
Net loss on disposal of fixed assets, net	(245,782)	
Lease proceeds	<u>(82,445)</u>	(328,227)
Some expenditures reported in the statement of activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds. Also, recognition of certain obligations related to prior and subsequent periods are not recognized in governmental funds but are recognized in the statement of activities.		
Recognition of changes in deferred inflows and outflows of resources:		
Florida State Retirement Pension	(863,720)	
OPEB	(6,825)	
Recognition of changes in long-term debt:		
Compensated absences	(878)	
OPEB liability	(25,587)	
Net pension liability	1,389,914	
Lease liability	39,834	
Subscription liability	<u>72,108</u>	<u>604,846</u>
Change in net position of governmental activities		<u><u>\$ 2,752,859</u></u>

See notes to the financial statements

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2025**

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Suwannee River Water Management District (the District) was established by the Florida Water Resources Act of 1972, Chapter 72-299, Laws of Florida, and operates under Chapter 373, *Florida Statutes*. It was the State of Florida Legislature's stated intent in establishing the District, and other Districts, to provide for the management of water and related land resources, promote the conservation, development, and proper utilization of surface and ground water, develop and regulate dams, impoundments, reservoirs, and other works and to provide water storage for beneficial purposes; prevent damage from floods, soil erosion, and excessive drainage, preserve natural resources, fish and wildlife; promote recreational development, protect public lands and assist in maintaining the navigability of rivers and harbors and otherwise promote the health, safety, and the general welfare of the people of the state.

The District encompasses all or part of fifteen counties in the north-central part of Florida. There are nine statutory members of the District Governing Board. Each member resides within the District and is appointed by the Governor and confirmed by the Senate. Board members are appointed for a four-year term.

The District's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is responsible for establishing accounting principles generally accepted in the United States of America for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established in accounting principles generally accepted in the United States of America and used by the District are discussed below.

A. Financial Reporting Entity

As required by accounting principles generally accepted in the United States of America, these financial statements present the District as a component unit of the State of Florida. Based on the criteria listed below, the State of Florida is considered a primary government.

A primary government is financially accountable for an organization if (1) it appoints a voting majority of the organization's governing board, (2) it is able to impose its will on the organization, or (3) there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the primary government. Based upon these criteria, the District is considered to be a component unit of the State of Florida and is disclosed as such in the State of Florida financial statements.

B. Financial Reporting Structure

The basic financial statements include both government-wide (based on the District as a whole) and fund financial statements.

Government-wide Financial Statements

The government-wide financial statements (i.e. the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. The focus of the government-wide statements is on the sustainability of the District as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported.

The government-wide statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Administrative overhead, including centralized expenses, are directly allocated to a specific function and are included in direct expenses. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Program revenues are netted within program expenses in the statement of activities to present the net cost of each program.

Fund Financial Statements

The emphasis of fund financial statements is on the District's major funds, each presented in a separate column.

The District's transactions are recorded in the following fund types:

The General Fund is the principal operating fund used to account for most of the District's general activities.

Special Revenue Funds account for proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the District except those required to be accounted for in another fund.

The Land Management and Operations Fund accounts for timber transactions, land use charges, acquisitions and surplus, fleet and facilities, and funds appropriated by the State of Florida legislature for the purpose of land management: maintenance, capital improvements of land titled to the District, and payments in lieu of taxes.

The District Special Revenue Fund was created to consolidate similar accounting funds that were established by the Governing Board's commitment of fund balance for a specific use. Those accounting funds consolidated into the District Special Revenue Fund include the Agricultural Cost-Share program, Regional Initiative Valuing Environmental Resources ("RIVER") Cost-Share program, Project Effectiveness Metrics, and Regional Water Resource Development.

The State Special Revenue Fund was created to consolidate similar accounting funds that were established to account for programs funded by the State of Florida for a specific purpose. Those accounting funds consolidated into the State Special Revenue Fund include the Alternative Water Supply Program (AWS), Water Protection and Sustainability Program Grants ("WPSP"), Spring Appropriation Grants, Water Management Lands Trust Fund - Springs Appropriation, Florida Forever/Preservation 2000, DOT - Environmental Transportation Decision Making ("ETDM") Grant, DOT Mitigation Grants, Suwannee River Partnership Program, Land Acquisition from Mitigation Funds, and Other State Reimbursable Grants.

The Federal Special Revenue Fund was created to consolidate similar accounting funds that were established to account for programs funded by Federal grants for a specific purpose. Those accounting funds consolidated into the Federal Special Revenue Fund include FEMA Risk Map Program Grants, and other Federal Reimbursable Grant programs.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange include ad valorem property taxes, entitlements, and donations. Ad valorem property taxes are recognized as revenues at the time of receipt. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds.

Ad valorem property taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

D. New Accounting Pronouncements

GASB issued Statement No. 102, *Certain Risk Disclosures*, in December 2023. The Statement requires that governments disclose essential risks related to certain vulnerabilities due to certain concentrations or constraints. The provisions for GASB 102 are effective for fiscal years beginning after June 15, 2024.

GASB issued Statement No. 103, *Financial Reporting Model Improvements*, which became effective for the District for the fiscal year ended September 30, 2025. GASB Statement No. 103 establishes improvements to the financial reporting model for state and local governments, including changes to the format and content of the management's discussion and analysis (MD&A), the presentation of unusual or infrequent items, and certain financial statement disclosures.

The District implemented the provisions of GASB Statement No. 103 during the current fiscal year. The implementation of this statement resulted in changes to the presentation and structure of the MD&A; however, it did not have a material impact on the District's financial position, results of operations, or cash flows.

GASB Statement No. 104, *Disclosure of Certain Capital Assets* was implemented by the District during the current fiscal year. This statement establishes new disclosure requirements for certain types of capital assets, including capital assets held for sale, intangible assets, and lease assets.

The implementation of this statement resulted in additional disclosures in the notes to the financial statements; however, it did not have a material impact on the District's financial position, changes in financial position, or cash flows.

E. Accounting and Financial Reporting for Pensions

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27*, requires the District to recognize as a liability their long-term obligation for pension benefits. The District's liability is to be measured as the difference between the present value of projected benefit payments to be provided through the pension plan for past periods of service less the amount of the pension plan's fiduciary net position. Obligations for the District's cost sharing plans are based on their proportionate share of contributions to the pension plan. The standard also requires immediate recognition of annual service cost, interest, and changes in benefits for pension expense; specifies requirements for discount rates, attribution methods; and changes disclosure requirements.

F. Assets, Liabilities, Deferred Outflows/Inflows, and Net Position or Equity

1. Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Included in overall cash is interest-bearing cash accounts in which the District has deposited funds.

State statutes authorize the District to invest in direct obligations of the U.S. Treasury, Local Government Surplus Funds Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act of 1968, SEC registered money market funds with the highest credit quality rating, savings and interest-bearing time deposits, or savings accounts in qualified public depositories.

Investments for the District are generally reported at fair value. The State of Florida Department of Financial Services Special Purpose Investment Account (SPIA) operates in accordance with applicable State laws and regulations. As a participant in SPIA, the District invests in pooled investments whereby the District owns a share of the respective pool rather than the underlying securities. The District also participates in the Florida PRIME investment pool administered by the State Board of Administration of Florida. Florida PRIME is a qualifying external investment pool that measures its investments at amortized cost in accordance with GASB Statement No. 79; therefore, the District's investment in Florida PRIME is reported at amortized cost rather than fair value.

2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available resources.

All receivables are shown net of an allowance for uncollectible receivables.

3. Ad Valorem Property Taxes

The District is authorized by Section 373.503, *Florida Statutes*, to levy ad valorem property taxes on all real and personal property located within the District not to exceed .75 mills. The rate for the 2024-2025 fiscal year was .2936 mills. The property assessment and tax collection functions are performed by appropriate officials of county government in each of the fifteen counties comprising the District. Commissions are paid to the counties for these appraisal and collection services.

Taxes are billed and collected for the District by the County Tax Collectors according to *Florida Statutes* under the following calendar:

Levy Date:	October 1
Due Date:	November 1
Lien Date:	January 1
Delinquency Date:	April 1

4. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

5. Capital Assets

Capital assets, which include property, plant, and equipment are reported in the governmental activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial individual cost of \$5,000 or more (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Additions, improvements, and other capital outlay that significantly extend the useful life of an asset are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the District is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	40
Office equipment	10
Mobile equipment	7
Field equipment	7
Computer equipment	5

The District does not own any infrastructure assets.

6. Capitalization of Leases and Subscription-Based Information Technology Arrangements

In compliance with Statement of Governmental Accounting Standards (SGAS) No. 87, *Leases*, and No. 96, *Subscription-Based Information Technology Arrangements (SBITA)*, the District must consider the possibility of capitalizing leases and SBITAs whose terms exceed 12 months. This results in both a right-to-use asset and a related liability being reported in the government-wide financial statements. Both the asset and the liability are amortized over their respective term. In order to efficiently record material lease and SBITA transactions, the District has adopted a capitalization policy. According to this policy, leased property and equipment or SBITAs whose asset or liability is amortized at a rate of \$5,000 or more annually are capitalized and reported on the government-wide financial statements in a manner consistent with the provisions outlined by the Government Accounting Standards Board. For the year ending September 30, 2025, the District reported a right-to-use lease asset and liability of \$80,997 and \$85,576, respectively on its government-wide financial statements and a right-to-use subscription asset and liability of \$236,277 and \$255,228, respectively, net of any accumulated amortization.

7. Unearned Revenues

Unearned revenues reported in government-wide financial statements represent unearned timber and grant revenues. The unearned revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. At September 30, 2025, the District reported \$197,884 in unearned revenues.

8. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Vacation and sick pay benefits are accrued when incurred in the government-wide financial statements. A portion of the compensated absences liability for these amounts is reported in governmental funds only if it has matured, for example, as a result of employee resignations and retirements. In compliance with SGAS No. 101, a compensated absences liability is accrued in the government-wide financial statements for leave that more likely than not will be used for time off or paid to the employee at some point in the future.

9. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

10. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The District only has two items that qualify for reporting in this category. The first is the deferred charge on pensions in the government-wide statement of net position. Deferred outflows on pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred outflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the District's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with

pensions through each pension plan. Contributions to pension plans made subsequent to the measurement date are also deferred and reduce net pension liability in the subsequent year. The second type of deferred outflow recorded in the financial statements is related to the Other Post-Employment Obligations of the District. This deferred outflow is related to the benefits paid subsequent to year end.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which is related to pensions. Deferred inflows on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the District's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan.

11. Fund Balances – Governmental Funds

As of September 30, 2025, fund balances of the governmental funds are classified as follows:

Non-spendable – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the District. The Board is the highest level of decision-making authority for the District. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the District's adopted policy, only the Executive Director may assign amounts for specific purposes.

Unassigned – all other spendable amounts.

As of September 30, 2025, fund balances are composed of the following:

	<u>Governmental Funds</u>
Nonspendable, Prepaid Expenses	\$ 142,547
Restricted, Land Management - Timber	5,286,994
Restricted, Land Management - WMLTF	918,999
Restricted, Surplus Land Funds	357,501
Restricted, DOT Mitigation Projects	384,446
Restricted, Water Management Lands Trust Fund	25,873
Restricted, Land Acquisition - PCS Mitigation	3,252,993
Committed, Project Effectiveness Metrics	353,079
Committed, RIVER Cost-Share	1,349,717
Committed, Agricultural Cost-Share	1,278,544
Committed, Regional Water Resource Projects	3,363,555
Committed, Economic Stabilization Reserve	2,600,000
Assigned, Operating Liquidity	3,900,000
Assigned, Operating Transfer - Hydro and Ag Monitoring	785,734
Assigned, Operating Transfer - Ag Cost-Share	994,305
Unassigned, General Fund Operations	15,707,794
	<u>\$ 40,702,081</u>

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

12. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Differences Between the Governmental Funds Balance Sheet and the Government-wide Statement of Net Position.

“Total fund balances” of the District’s governmental funds \$40,702,081 differs from “net position” of governmental activities \$256,521,077 reported in the statement of net position. This difference primarily results from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental funds balance sheet.

Capital related items

When capital assets (property, plant, equipment) that are to be used in governmental activities are purchased or constructed, the cost of these assets are reported as expenditures in governmental funds. However, the statement of net position included those capital assets among the assets of the District as a whole.

Cost of capital assets	\$ 226,613,781
Right-to-use subscription asset	393,795
Right-to-use lease asset	141,951
Accumulated depreciation	(5,398,362)
Accumulated amortization	(218,472)
	<u>\$ 221,532,693</u>

Long-term debt transactions

Long-term liabilities applicable to the District’s governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net position. Balances at September 30, 2025, were:

Compensated absences	\$ (654,979)
Other post-employment benefits	(172,020)
Net pension liability	(4,121,005)
Subscription liability	(255,228)
Lease liability	(85,576)
	<u>\$ (5,288,808)</u>

Deferred outflows/inflows of resources

Deferred outflows of resources represent a consumption of net position in a future period while deferred inflows of resources represent an acquisition of net position in a future period and accordingly, are not reported in the governmental fund statements. However, the statement of net position included those deferred outflows/inflows of resources.

Deferred outflows	\$ 922,335
Deferred inflows	(1,347,224)
	<u>\$ (424,889)</u>

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Differences Between Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

	Total Governmental Funds	Capital Related Items	Long-term Debt Transactions/ Eliminations	Deferred Outflows/Inflows	Statement of Net Position
ASSETS					
Cash and cash equivalents	\$ 750,141	\$ -	\$ -	\$ -	\$ 750,141
Interest bearing cash accounts	13,799,751	-	-	-	13,799,751
Investments	25,012,599	-	-	-	25,012,599
Receivables	1,872,572	-	-	-	1,872,572
Intergovernmental receivables	3,244,976	-	-	-	3,244,976
Prepaid expenses	14,129	-	-	-	14,129
Due from other funds	18,502,700	-	(18,502,700)	-	-
Capital assets - net	-	221,215,419	-	-	221,215,419
Right-to-use subscription asset, net	-	236,277	-	-	236,277
Right-to-use lease asset, net	-	80,997	-	-	80,997
Total assets	63,196,868	221,532,693	(18,502,700)	-	266,226,861
DEFERRED OUTFLOWS					
OPEB obligation	-	-	-	5,314	5,314
Pension obligations	-	-	-	917,021	917,021
	-	-	-	922,335	922,335
LIABILITIES					
Accounts payable	2,339,741	-	-	-	2,339,741
Accrued liabilities	445,299	-	-	-	445,299
Unearned revenues	197,884	-	-	-	197,884
Due to other funds	18,502,700	-	(18,502,700)	-	-
Damage deposits	27,500	-	-	-	27,500
Performance deposits	981,663	-	-	-	981,663
Subscription liability	-	-	255,228	-	255,228
Lease liability	-	-	85,576	-	85,576
Compensated absences	-	-	654,979	-	654,979
OPEB liability	-	-	172,020	-	172,020
Net pension liability	-	-	4,121,005	-	4,121,005
Total liabilities	22,494,787	-	(13,213,892)	-	9,280,895
DEFERRED INFLOWS					
	-	-	-	1,347,224	1,347,224
FUND BALANCE/NET POSITION					
Fund balance/net position	<u>40,702,081</u>	<u>221,532,693</u>	<u>(5,288,808)</u>	<u>(424,889)</u>	<u>256,521,077</u>

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The “net change in fund balances” for governmental funds (\$242,139) differs from the “change in net position” for governmental activities \$2,752,859 reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

Capital related items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net position decreases by the amount of depreciation expense charges for the year.

Capital outlay	\$ 3,178,580
Depreciation/amortization expense	(460,201)
Net loss on disposals of assets	(245,782)
	<u>\$ 2,472,597</u>

Long-term debt related items

Some expenses reported in the statement of activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.

Net increase in compensated absences	\$ (878)
Net decrease in other post-employment benefits	(25,587)
Combined reduction of lease and subscription liabilities	111,942
Recognition of lease proceeds	(82,445)
Net increase in net pension expense	1,389,914
	<u>\$ 1,392,946</u>

Other items

Recognition of certain obligations related to prior and subsequent periods are not recognized in the governmental funds.

Change in deferred inflows and deferred outflows	<u>\$ (870,545)</u>
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SUWANNEE RIVER WATER MANAGEMENT DISTRICT

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

B. Explanation of Difference Between Government Fund Statements of Revenues, Expenses, and Changes in Fund Balance and the Statement of Activities

	Total Governmental Funds	Capital Related Items	Long-term Debt Transactions/ Eliminations	Deferred Outflows/Inflows	Statement of Activities
Revenues					
Ad valorem property taxes	7,116,972	-	-	-	7,116,972
Intergovernmental revenue	20,122,647	-	-	-	20,122,647
License and permit fees	291,050	-	-	-	291,050
Charges for service	3,100	-	-	-	3,100
Timber revenue	2,134,379	-	-	-	2,134,379
Lease proceeds	82,445	-	(82,445)	-	-
Other income	569,374	-	-	-	569,374
Interest income	1,661,715	-	-	-	1,661,715
Increase/(decrease) in fair value of investment	298,783	-	-	-	298,783
Total revenues	32,280,465	-	(82,445)	-	32,198,020
Expenditures					
General government					
Water resource planning and monitoring	6,593,886	157,294	(491,733)	288,063	6,547,510
Land acquisition, restroration, and public works	13,543,584	76,882	(258,369)	154,609	13,516,706
Operation and maintenance of works and lands	5,764,955	93,488	(192,923)	112,823	5,778,343
Regulation	1,512,984	31,199	(247,818)	143,727	1,440,092
Outreach	209,748	2,593	(37,222)	23,766	198,885
Management and administration	1,718,867	98,745	(247,326)	147,557	1,717,843
Capital outlay	3,178,580	(3,178,580)	-	-	-
Total general government expenditures	32,522,604	(2,718,379)	(1,475,391)	870,545	29,199,379
Excess of revenues over expenditures	(242,139)	2,718,379	1,392,946	(870,545)	2,998,641
Other financing sources (uses)					
Gain (loss) on disposal of assets	-	(245,782)	-	-	(245,782)
Total other financing sources (uses)	-	(245,782)	-	-	(245,782)
Net change in fund balance/net position	(242,139)	2,472,597	1,392,946	(870,545)	2,752,859
Fund balance at beginning of year	40,944,220	219,060,096	(6,681,754)	445,656	253,768,218
Fund balance at end of year	40,702,081	221,532,693	(5,288,808)	(424,889)	256,521,077

NOTE 3. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

Deposits. At year end, the entire operating bank account balances of \$1,396,252, were covered by Federal depository insurance or by collateral, held by the District's custodial bank, which is pledged to a state trust fund that provides security in accordance with the Florida Security for Deposits Act, Chapter 280, for amounts held in excess of the Federal Deposit Insurance Corporation (FDIC) coverage. The District also holds a portion of the balance of its investments in an interest-bearing Insured Cash Sweep (ICS) account. At year-end, the bank balance for this account was \$13,799,751, and was fully covered by the FDIC due to the entire balance being allocated amongst FDIC insured institutions in amounts that were below the \$250,000 per depositor per institution threshold.

The Florida Security for Public Deposits Act established guidelines for qualification and participation by banks and savings associations, procedures for the administration of the collateral requirements and characteristics of eligible collateral.

Investments. The foremost objective of the District's investment policy is the safety of capital and liquidity of funds. Achieving an optimal rate of return is of secondary importance compared to the safety and liquidity of funds. The District's investment policy limits investments to relatively low-risk securities authorized by Florida law.

The District invests in two State of Florida investment pools: the Special Purpose Investment Account (SPIA) administered by the Florida Department of Financial Services and Florida PRIME, administered by the State Board of Administration.

Special Purpose Investment Account (SPIA)

The District is a participant in the State of Florida Department of Financial Services Special Purpose Investment Account (SPIA). As a SPIA participant, the District invests in the Florida Treasury Investment Pool. The Florida Treasury Investment Pool is a pool of investments whereby the District owns a share of the pool, not the underlying securities.

Credit Risk: The Florida Treasury Investment Pool is rated by Standard and Poor's. The current rating is AA-f. The unaudited fair value factor for September 30, 2025 of this pool was 1.0065. This fair value factor is also posted to the Florida State Treasury website at www.fltreasury.org.

Interest Rate Risk: The District manages its exposure to declines in fair values of investments by investing operating funds primarily in shorter-term securities, State of Florida Department of Financial Services Special Purpose Investment Account. The effective duration of SPIA at September 30, 2025 was 3.47 years.

Custodial Credit Risk: Investments are subject to custodial credit risk if the securities are uninsured, not registered in the District's name, and are held by the party that either sells to or buys for the District. No investments held at year end were subject to custodial credit risk. The District owns shares of the Florida Treasury Investment Pool, and not the underlying investments. The District has not participated in a securities lending program in the fiscal year ending September 30, 2025.

Foreign Currency Risk: State law and investment policy do not authorize the Treasury Investment Pool to purchase investments in foreign currencies. Therefore, the Treasury Investment Pool is not exposed to Foreign Currency Risk.

Fair Value Hierarchy: Participants contribute to the Treasury Pool on a dollar basis. These funds are commingled, and a fair value of the pool is determined from the individual values of the securities. The fair value of the securities is summed, and a total pool fair value is determined. A fair value factor is calculated by dividing the pool's total fair value by the pool participant's total cash balances. The fair value factor is the ratio used to determine the fair value of an individual participant's pool balance.

Florida PRIME

The District also participates in Florida PRIME, an external investment pool administered by the State Board of Administration (SBA) of Florida. Participants in Florida PRIME own shares of the investment pool rather than the underlying securities.

Florida PRIME is a qualifying external investment pool that measures its investments at amortized cost for financial reporting purposes in accordance with GASB Statement No. 79, Certain External Investment Pools and Pool Participants. Accordingly, the District's investment in Florida PRIME is reported at amortized cost, which approximates fair value, and is not included within the fair value hierarchy established by GASB Statement No. 72.

Credit Risk: Florida PRIME is rated AAAM by Standard and Poor's.

Interest Rate Risk: The dollar weighted average days to maturity (WAM) of Florida PRIME on September 30, 2025, is 47 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME on September 30, 2025, is 73 days.

Foreign Currency Risk: Florida PRIME was not exposed to any foreign currency risk during the period October 1, 2024, to September 30, 2025.

Securities Lending: Florida PRIME did not participate in a securities lending program during the period October 1, 2024, to September 30, 2025.

Fair Value Hierarchy: Florida PRIME currently meets all the necessary GASB 79 criteria to elect to measure all the investments in Florida PRIME at amortized cost; therefore, your participant account balance should be reported at amortized cost.

Liquidity and Redemption Restrictions: GASB Statement No. 79 requires participants in qualifying external investment pools to disclose any limitations or restrictions on withdrawals.

Florida PRIME participants may withdraw funds daily; however, Section 218.409(8)(a), Florida Statutes, authorizes the executive director of the SBA to limit contributions or withdrawals for up to 48 hours in the event of a material impact on the liquidity or operations of the pool. The trustees must subsequently convene an emergency meeting to review the necessity of such action and may vote to continue the measures for an additional period not exceeding 15 days.

Florida Statutes also authorize the SBA to impose liquidity fees or early withdrawal penalties if such provisions are disclosed in the pool's enrollment materials. As of September 30, 2025, Florida PRIME had not implemented any liquidity fees, redemption fees, or maximum transaction limits that would restrict a participant's ability to withdraw 100 percent of their account balance.

The SBA prepares separate financial statements for Florida PRIME, which are available once the audit for the fiscal year ended June 30, 2025 is completed.

As of September 30, 2025, the District had the following investments reported fair values:

	Fair Value
Florida PRIME investments	\$ 5,198,404
Florida Treasury Investment Pool	19,814,195
	<u>25,012,599</u>

B. Receivables

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General Fund	Other Governmental Funds	Total
Receivables:			
Intergovernmental	\$ 528,059	\$ 2,716,917	\$ 3,244,976
Other	70,863	1,801,709	1,872,572
Gross total receivables	<u>\$ 598,922</u>	<u>\$ 4,518,626</u>	<u>\$ 5,117,548</u>

C. Capital Assets

Capital asset activity for the year ended September 30, 2025, was as follows:

	Beginning	Additions	Deletions	Noncash activity/ Reclassifications	Ending
Land	\$155,510,098	\$ -	\$ (245,755)	\$ -	\$155,264,343
Easements	60,126,560	1,872,083	-	(27)	61,998,616
Land - Headquarters	37,685	-	-	-	37,685
Construction in Process	804,036	335,129	-	(804,036)	335,129
	<u>216,478,379</u>	<u>2,207,212</u>	<u>(245,755)</u>	<u>(804,063)</u>	<u>217,635,773</u>
Buildings and improvements	4,718,306	710,936	-	804,036	6,233,278
Equipment					
Office/field	1,135,444	37,442	(51,270)	-	1,121,616
Computer	658,390	54,806	-	-	713,196
Mobile	866,614	85,739	(42,435)	-	909,918
Right-to-use subscription asset	393,795	-	-	-	393,795
Right-to-use lease asset					
Equipment	59,506	82,445	-	-	141,951
	<u>7,832,055</u>	<u>971,368</u>	<u>(93,705)</u>	<u>804,036</u>	<u>9,513,754</u>
Total capital assets	<u>224,310,434</u>	<u>3,178,580</u>	<u>(339,460)</u>	<u>(27)</u>	<u>227,149,527</u>
Depreciation:					
Building	(3,070,774)	(121,944)	-	-	(3,192,718)
Office/field	(971,084)	(56,735)	51,270	-	(976,549)
Computer	(435,532)	(77,025)	-	-	(512,557)
Mobile	(675,593)	(83,380)	42,435	-	(716,538)
Right to use subscription asset	(78,759)	(78,759)	-	-	(157,518)
Right-to-use lease asset					
Equipment	(18,596)	(42,358)	-	-	(60,954)
	<u>(5,250,338)</u>	<u>(460,201)</u>	<u>93,705</u>	<u>-</u>	<u>(5,616,834)</u>
Net depreciable assets	<u>2,581,717</u>	<u>511,167</u>	<u>-</u>	<u>804,036</u>	<u>3,896,920</u>
Total assets	<u>\$219,060,096</u>	<u>\$ 2,718,379</u>	<u>\$ (245,755)</u>	<u>\$ (27)</u>	<u>\$221,532,693</u>

Depreciation and amortization expense was charged to functions of the District as follows:

Governmental Activities	
Water resource planning and monitoring	\$ 157,294
Land acquisition, restoration, and public works	76,882
Operation and maintenance of works and lands	93,488
Regulation	31,199
Outreach	2,593
Management and administration	98,745
Total depreciation expense	<u>\$ 460,201</u>

Included in capital assets is land held for sale within governmental activities; however, the amount is not material to the government-wide financial statements.

D. Interfund Balances and Activity

	<u>Due To</u>	<u>Due From</u>
General Fund	\$ 16,909,484	\$ 1,593,218
Land Management and Operations Fund	-	5,564,541
District Fund	-	6,365,307
State Fund	1,499,376	4,972,517
Federal Fund	93,840	7,117
	<u>\$ 18,502,700</u>	<u>\$ 18,502,700</u>

Interfund receivables/payables represent loans to fund expenditures of other funds.

E. Long-term Liabilities

Changes in Long-term Liabilities: Long-term liability activity for the year ended September 30, 2025, was as follows:

	Balance			Balance	Due Within
	9/30/2024	Additions*	Reductions*	9/30/2025	One Year
Governmental activities:					
Compensated absences	\$ 654,101	\$ 878	\$ -	\$ 654,979	\$ 163,745
Other post-employment					
benefits	146,433	25,587	-	172,020	-
Net pension liability	5,510,919		(1,389,914)	4,121,005	-
Subscription liability	327,336	-	(72,108)	255,228	78,237
Lease liability	42,965	82,445	(39,834)	85,576	42,358
	<u>\$6,681,754</u>	<u>\$ 108,910</u>	<u>\$(1,501,856)</u>	<u>\$5,288,808</u>	<u>\$ 284,340</u>

*The change in the compensated absences liability is presented as a net change.

The compensated absences liability, other post-employment benefits, and net pension liability will be liquidated primarily by the General Fund.

NOTE 4. OTHER INFORMATION**A. Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance.

B. Deferred Compensation Plan

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all full-time District employees, permits the participants to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseen financial emergency. The District does not contribute to the 457 plan. Participation under the plan is solely at the discretion of the employee.

The District has no liability for losses under the 457 plan but does have the duty of due care that would be required of an ordinary prudent investor. The District does not have a fiduciary relationship with the plan. Therefore, the assets and liabilities related to the plan are not recorded in the District's financial statements.

C. Related Party Balances and Transactions

One Board member has entered into a timber service agreement with the District. The District received \$2,743 in timber-related revenue from these agreements and did not pay for contracted services. There was a remaining contract balance of \$2,500 on the timber-related agreements as of September 30, 2025.

One Board member is indirectly associated with three approved participants in the District's Agricultural Cost-Share and grant programs. The three participants received \$140,768 from the District during the fiscal year. This noncompetitive program assists farmers in upgrading irrigation systems to reduce water use and nitrogen loading. As of September 30, 2025, the balance remaining under the related contracts was \$3,225,883.

One Board member is employed by a City that received a Florida Department of Environmental Protection Water Quality Improvement Grant that was passed through the District in the amount of \$6,190,000. The City received \$4,229,069 from the District during the fiscal year. As of September 30, 2025, the balance remaining under the related contract was \$1,569,711.

Three Board members hold environmental resource permits. Two Board members are either holders or compliance contacts on agricultural water use permits.

NOTE 5. COST-SHARING MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLANS - FLORIDA RETIREMENT SYSTEM PENSION PLAN AND THE RETIREMENT HEALTH INSURANCE SUBSIDY PROGRAM

A. Florida Retirement System

General Information - All of the District's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, *Florida Statutes*, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, which include the FRS Pension Plan (Pension Plan) and the Retiree Health Insurance Subsidy (HIS Plan). Under Section 121.4501, *Florida Statutes*, the FRS also provides a defined contribution plan (Investment Plan) alternative to the FRS Pension Plan, which is administered by the State Board of Administration (SBA). As a general rule, membership in the FRS is compulsory for all employees who work in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, *Florida Statutes*, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site: www.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports.

B. Pension Plan

Plan Description – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. This amount increases with every year of additional service up to a maximum of 1.68% of the final average compensation of their five highest years for each year of credited service at age 65 with 33 or more years of service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service (age 52 if credited service includes at least four years of wartime military service) or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, beginning at 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service and increasing to a maximum of 1.68% of each year up to age 58 (55 with wartime service) and 28 years of special risk service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 (age 52 with wartime experience) with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. The final average compensation for all these members is also based on the eight highest years of salary.

As provided in Section 121.101, *Florida Statutes*, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before August 1, 2011, the annual cost-of-living adjustment is three percent per year. The cost-of-living adjustment for participants with a retirement date or DROP participation date after August 1, 2011 is determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement and multiplying by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with an FRS employer for a period not to exceed 96 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2024 through June 30, 2025 and from July 1, 2025 through September 30, 2025, respectively, were as follows:

Class	October 1, 2024	July 1, 2025
	June 30, 2025	September 30, 2025
Regular Class	13.63%	14.03%
Special Risk Class	32.79%	35.19%
Special Risk Administrative Support	39.82%	39.48%
County Elected Officers Class	58.68%	54.57%
Senior Management Class	34.52%	33.24%
Deferred Retirement Option Program (DROP)	21.13%	22.02%

These employer contribution rates include a 2.00% HIS Plan subsidy for the periods October 1, 2024 through September 30, 2025, respectively.

The District's contributions, including employee contributions, to the Pension Plan totaled \$620,256 for the fiscal year ended September 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025 the District reported a liability of \$2,899,319 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2025. The District's proportionate share of the net pension liability was based on the District's 2024-25 fiscal year contributions relative to the 2023-24 fiscal year contributions of all participating members. At June 30, 2025, the District's proportionate share was .009342056% percent, which was a decrease of 6.61 percent from its proportionate share measured as of June 30, 2024.

For the fiscal year ended September 30, 2025, the District recognized pension expense of \$210,985. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 309,678	\$ -
Changes in assumptions	336,686	-
Net difference between projected and actual earnings on Pension Plan investments	-	484,071
Changes in proportion and differences between District Pension Plan contributions and proportionate share of contributions	87,182	397,983
District Pension Plan contributions subsequent to the measurement date	137,276	-
Total	\$ 870,822	\$ 882,054

The deferred outflows of resources related to the Pension Plan, totaling \$137,276, resulting from District contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Amount
2026	\$ (429,940)
2027	\$76,389
2028	\$114,319
2029	\$90,724
2030	-
Thereafter	-
	\$ (148,508)

Actuarial Assumptions - The total pension liability in the July 1, 2025 actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

Inflation	2.40%
Salary increases	3.50%, average, including inflation
Investment rate of return	6.70%, net of pension plan investment expense, including inflation
Discount rate	6.70%

Mortality rates were based on the PUB-2010 base table, generational mortality using the gender specific MP 2018 mortality improvement projection scale.

The actuarial assumptions used in the June 30, 2025, valuation was based on the results of an actuarial experience study for the period July 1, 2018 through June 30, 2023.

The long-term expected rate of return on Pension Plan investments was not based on historical returns but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual	Compound	Standard Deviation
		Arithmetic Return	Annual (Geometric) Return	
Cash	1.0%	3.2%	3.2%	1.1%
Fixed income	29.0%	5.5%	5.4%	4.0%
Global equity	45.0%	8.5%	6.9%	18.3%
Real estate	12.0%	8.4%	7.1%	16.8%
Private equity	11.0%	12.4%	8.8%	28.4%
Strategic investments.	2.0%	6.5%	6.1%	8.7%
Total	100.0%			
Assumed inflation - mean			2.4%	1.5%

Discount Rate - The discount rate used to measure the total pension liability was 6.70%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the District's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the District's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.70%) or one percentage point higher (7.70%) than the current rate:

	1% Decrease	Current	1% Increase
	5.70%	Discount Rate 6.70	7.70
District's proportionate share of the net pension liability	\$5,689,869	\$2,899,319	\$ 559,762

Pension Plan Fiduciary Net Position - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan - The District had no payables for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2025.

C. HIS Plan

Plan Description – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided – For the fiscal year ended September 30, 2025, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2025, the HIS contribution for the period October 1, 2024 through June 30, 2025 and from July 1, 2025 through September 30, 2025 was 2.00% and 2.00%, respectively. The District contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The District's contributions, including employee contributions, to the HIS Plan totaled \$324,581 for the fiscal year ended September 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2025, the District reported a liability of \$1,318,210 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The District's proportionate share of the net pension liability was based on the District's 2024-25 fiscal year contributions relative to the 2023-24 fiscal year contributions of all participating members. At June 30, 2025, the District's proportionate share was .010284499 percent, which was an decrease of 5.99 percent from its proportionate share measured as of June 30, 2024.

For the fiscal year ended September 30, 2025, the District recognized an expense related to the HIS Plan of \$141,553. In addition the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 7,869	\$ 2,091
Changes in assumptions	11,668	318,841
Net difference between projected and actual earnings on HIS Plan investments	-	1,097
Changes in proportion and differences between District HIS Plan contributions and proportionate share of contributions	4,117	143,141
District HIS Plan contributions subsequent to the measurement date	22,545	-
Total	<u>\$ 46,199</u>	<u>\$ 465,170</u>

The deferred outflows of resources related to the HIS Plan, totaling \$22,545 , resulting from District contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Amount
2026	\$ (97,399)
2027	(116,610)
2028	(98,178)
2029	(78,679)
2030	(50,650)
Thereafter	-
	<u>\$ (441,516)</u>

Actuarial Assumptions – The total pension liability in the July 1, 2025, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.50%, average, including inflation
Municipal bond rate	5.20%

Mortality rates were based on the PUB-2010 base table, generational mortality using the gender specific MP 2018 mortality improvement projection scale.

The actuarial valuations were prepared as of June 30, 2025 valuation was based on the results of an actuarial experience study, completed in 2025, for the period July 1, 2018 through June 30, 2023.

Discount Rate - The discount rate used to measure the total pension liability was 5.20%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District’s Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the District’s proportionate share of the net pension liability calculated using the discount rate of 5.20%, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	4.20	5.20	6.20
District's proportionate share of the net pension liability	<u>\$1,486,494</u>	<u>\$1,318,210</u>	<u>\$1,177,073</u>

HIS Plan Fiduciary Net Position - Detailed information regarding the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the HIS Plan – The District had no payables for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2025.

D. Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, *Florida Statutes*, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected District Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts at the end of the 2024 fiscal year, as established by Section 121.72, *Florida Statutes*, are based on a percentage of gross compensation, by class, as follows: Regular class 11.57%, Special Risk Administrative Support class 37.76%, Special Risk class 30.73%, Senior Management Service class 32.46% and District Elected Officers class 56.62%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2025, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The District had 28 participants in the Investment Plan for the fiscal year ended September 30, 2025.

NOTE 6. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Plan Description

The District has previously established and maintains an employee group health insurance plan (the Plan) that it makes available to eligible retirees in accordance with the State of Florida law. The Plan is a single employer, experience rated insurance plan that provides medical benefits to eligible retirees and their eligible dependents. The post-retirement benefit portion of the Plan refers to the medical benefits applicable to current and future retirees and their eligible dependents. The Plan does not issue a stand-alone report and is not included in the report of a Public Employee Retirement System or another entity.

Membership of each plan consisted of the following as of the measurement date of September 30, 2025:

Date of Actuarial Valuation:	<u>September 30, 2025</u>
Retirees and Beneficiaries Receiving Benefits	1
Active Plan Members	<u>65</u>
Total	<u>66</u>

Funding Policy

In prior years, the District has followed a pay-as-you-go funding policy, contributing only those amounts necessary to provide for its portion of current year benefit cost and expenses. The contribution requirements of plan members, if any, are established by the District. Eligible retirees pay the full cost of blended rate premiums associated with the medical plan elected; no direct District subsidy is currently applicable. However, there are implicit costs of the medical plan for retirees, as their claims experience is higher than the blended rate premiums. State of Florida Law prohibits the District from separately rating retirees and active employees specifically for medical plan benefits. The District, therefore, assigns eligible active employees and eligible retirees equal, blended-rate premiums and makes available to both groups the same plan options. Although both groups are assigned the same blended rate premiums, generally accepted auditing principles (GAAP) requires the actuarial liabilities presented below to be calculated using age-adjusted premiums approximating claim costs for eligible retirees separate from active eligible members. The use of age-adjusted premiums results in the full expected retiree obligation recognized in this disclosure.

Annual OPEB Costs and Net OPEB Obligation

The Annual OPEB Cost is the amount that was expensed for the fiscal year. Since the District's OPEB plan is currently unfunded, the offset to that expense comes from subsidies paid on behalf of the current retirees and their dependents for the current year. This offset is called the Employer Contribution, and equals the total age-adjusted premiums paid by the District for coverage for the retirees and their dependents for the year (net of the retiree's own payments for the year). The cumulative difference between the Annual OPEB Cost for the year and the Employer Contribution for the year is called the Net OPEB Obligation. The Net OPEB Obligation is reflected as a liability in the statement of net position.

For the year ended September 30, 2025, the District recognized an OPEB expense of \$25,587.

Total OPEB Liability - The District's total OPEB liability as of September 30, 2025 was determined by an actuarial valuation as of September 30, 2024 using September 30, 2023 as the measurement date. The actuarial assumptions used in the September 30, 2022 valuation with a measurement date of September 30, 2023 were as follows:

Methods and Assumptions Used to Determine Total OPEB Liability

Actuarial Cost Method	Entry Age Normal
Inflation	2.50%
Salary Increases	3.00%
Discount Rate	3.81%
Initial Trend Rate FY beginning 2024	0.00%
Trend Rate for FY beginning 2025	7.00%
Ultimate Trend Rate	4.00%

Retirement age varies based on several factors including plan-specific retirement eligibility provisions and experience.

Mortality tables come from those used in the July 1, 2024 actuarial valuation of the Florida Retirement System for non-K-12 Instructional Regular Class members . These rates were taken from adjusted PUB-2010 mortality tables published by the Society of Actuaries with generational mortality improvements using Scale MP-2018. Adjustments to the referenced tables are based on the results of a statewide experience study covering the period 2013 through 2018.

Healthcare Cost Trend Rates are 7.00% for the fiscal year beginning 2025, 7.00% for the fiscal year beginning 2026 and then gradually decreasing to an ultimate trend rate of 4.00%.

Other information:

Changes in assumptions and other inputs reflected in the schedule of changes in the Total OPEB liability include:

- Discount rates changed from 4.63 to 3.81%.

There were no benefit changes during the year.

For plans that do not have formal assets, the discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. For the purpose of this AMM roll forward calculation, the municipal bond rate is 3.81% (based on the daily rate of Fidelity's "20-Year Municipal GO AA Index" closest to but not later than the measurement date of the Bond Buyer "20-Bond GO Index"). The discount rate was 4.63% as of the beginning of the measurement year.

There are no plan assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Changes in the Total OPEB Liability:

<u>Measurement Fiscal Year Ended September 30,</u>	<u>2024</u>
Total OPEB Liability	
Service cost	\$ 18,607
Interest	7,360
Changes in benefit terms	-
Difference between expected and actual experience of Total OPEB Liability	-
Changes in assumptions and inputs	11,759
Benefit payments	<u>(12,139)</u>
Net changes	25,587
Total OPEB Liability - Beginning of Fiscal Year	<u>146,433</u>
Total OPEB Liability - Ending of Fiscal Year	<u>\$ 172,020</u>
Covered Employee Payroll	4,760,680
Total OPEB Liability as a percentage of Covered Employee Payroll	3.61%

Sensitivity of the total OPEB liability to changes in the discount rate - The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.61%) or 1 percentage point higher (4.61%) than the current discount rate.

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates - The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current Healthcare Cost Trend Rate Assumption</u>	<u>1% Increase</u>
Total other postemployment benefits liability	<u>\$ 151,877</u>	<u>\$ 172,020</u>	<u>\$ 196,461</u>

Statement of OPEB expense Employer Fiscal Year End September 30, 2025:

(Based on Measurement Period Ending September 30, 2024.)

OPEB Expense	
Service cost	\$ 18,607
Interest on the Total OPEB Liability	7,360
Changes in benefit terms	-
Difference between expected and actual experience of Total OPEB Liability	-
Changes in assumptions and inputs	11,759
Benefit payments	(12,139)
Total OPEB Expense	<u>\$ 25,587</u>

Schedule of Employer Contributions

<u>Year Ended September 30</u>	<u>Annual OPEB Expense</u>	<u>% Contributed</u>	<u>Net OPEB Obligation</u>
2019	(7,709)	0%	104,879
2020	247,498	0%	352,337
2021	16,099	0%	368,476
2022	(238,581)	0%	129,895
2023	(10,928)	0%	118,967
2024	27,466	0%	146,433
2025	25,587	0%	172,020

NOTE 7. SUBSCRIPTION BASED INFORMATION TECHNOLOGY AGREEMENTS

In March 2023, the District entered into a three-year Subscription Based Information Technology Agreement (SBITA) for disaster recovery services. Payments were made on an annual basis in the amount of \$92,213. In accordance with SGAS 96, the District reported a subscription right-to-use asset and subscription liability on the government-wide financial statements. In March 2024 the District amended the contract extending the length to five years and increasing annual payments to \$99,932, which increased the value of the right-to-use asset and the corresponding subscription liability. At September 30, 2025, the subscription based right-to-use asset of \$236,277, net of accumulated amortization, was reported and is also displayed on the Capital Asset schedule in Note 3. The subscription liability at September 30, 2025 was \$255,228. The related principal and interest requirements to maturity for the subscription liability are as follows:

	<u>Interest</u>	<u>Principal</u>	<u>Payment</u>
2026	\$ 21,695	\$ 78,237	\$ 99,932
2027	15,044	84,888	99,932
2028	7,829	92,103	99,932
	<u>\$ 44,568</u>	<u>\$ 255,228</u>	<u>\$ 299,796</u>

NOTE 8. LEASES

The District has entered into various leases for office equipment whose terms extend beyond 12 months. Per the District's lease and subscription capitalization policy, the resulting amortization of each lease exceeds the threshold of \$5,000 annually. As a result, the District has recognized a right-to-use lease asset and a corresponding lease liability on the government-wide financial statements. As of the end of the 2025 fiscal year, the District's right-to-use lease asset was valued at \$80,997, net of accumulated amortization and has been included in the capital asset schedule in Note 3. The lease liability was valued at \$85,576 at year-end. The related principal and interest requirements to maturity for the lease liability are as follows:

	<u>Interest</u>	<u>Principal</u>	<u>Payment</u>
2026	\$ 5,339	\$ 43,180	\$ 48,519
2027	1,743	42,396	44,139
	<u>\$ 7,082</u>	<u>\$ 85,576</u>	<u>\$ 92,658</u>

NOTE 9. CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State and Federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

REQUIRED SUPPLEMENTARY INFORMATION

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
For the Fiscal Year Ended September 30, 2025**

	Budgeted Amounts		Variance with Original Budget- over (under) Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final			
Revenues					
Ad valorem property taxes	\$ 6,085,787	\$ 6,085,787	\$ -	\$ 5,989,839	\$ (95,948)
Intergovernmental revenue	4,632,000	4,632,000	-	4,412,420	(219,580)
Licenses and permits	223,000	223,000	-	291,050	68,050
Lease proceeds	-	-	-	82,445	82,445
Other income	90,000	90,000	-	90,607	607
Interest income	130,000	130,000	-	1,156,684	1,026,684
Increase/(decrease) in fair value of investment	-	-	-	298,783	298,783
Total revenues	11,160,787	11,160,787		12,321,828	1,161,041
Expenditures					
General government					
Salaries and benefits	7,816,845	7,816,496	(349)	6,291,083	1,525,413
Contracted services	2,952,675	2,952,675	-	1,384,409	1,568,266
Operating expenditures	1,683,792	1,683,792	-	1,277,426	406,366
Intergovernmental expenditures	1,420,500	1,420,500	-	917,751	502,749
Capital outlay	149,714	149,714	-	84,307	65,407
Capital outlay - leases	-	-	-	82,445	(82,445)
Total general government expenditures	14,023,526	14,023,177		10,037,421	3,985,756
Excess (deficiency) of revenues over (under) expenditures	(2,862,739)	(2,862,390)	349	2,284,407	5,146,797
Net change in fund balance	(2,862,739)	(2,862,390)	349	2,284,407	5,146,797
Fund balance at beginning of year	20,851,668	20,851,668	-	20,851,668	-
Fund balance at end of year	\$ 17,988,929	\$ 17,989,278	\$ 349	\$ 23,136,075	\$ 5,146,797

See notes to required supplementary information.

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
LAND MANAGEMENT AND OPERATIONS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
For the Fiscal Year Ended September 30, 2025

	Budgeted Amounts		Variance with Original Budget- over (under) Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final			
Revenues					
Ad valorem property taxes	\$ 1,008,994	\$ 1,008,994	\$ -	\$ 1,127,133	\$ 118,139
Intergovernmental revenue	5,690,119	5,690,119	-	3,591,115	(2,099,004)
Licenses and permits	-	-	-	-	-
Charges for services	-	-	-	3,100	3,100
Timber revenue	1,300,000	1,300,000	-	2,134,379	834,379
Other income	20,288	20,288	-	478,767	458,479
Interest revenue	-	-	-	235,250	235,250
Total revenues	8,019,401	8,019,401	-	7,569,744	(449,657)
Expenditures					
General government					
Salaries and benefits	1,165,305	1,165,305	-	906,094	259,211
Contracted services	4,031,489	4,031,489	-	3,686,901	344,588
Operating expenditures	855,508	855,508	-	559,723	295,785
Intergovernmental expenditures	970,000	970,000	-	618,879	351,121
Capital outlay	3,664,330	3,664,330	-	1,139,745	2,524,585
Total general government expenditures	10,686,632	10,686,632	-	6,911,342	3,775,290
Excess (deficiency) of revenues over (under) expenditures	(2,667,231)	(2,667,231)	-	658,402	3,325,633
Net change in fund balance	(2,667,231)	(2,667,231)	-	658,402	3,325,633
Fund balance at beginning of year	5,905,092	5,905,092	-	5,905,092	-
Fund balance at end of year	\$ 3,237,861	\$ 3,237,861	\$ -	\$ 6,563,494	\$ 3,325,633

See notes to required supplementary information.

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
DISTRICT SPECIAL REVENUE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
For the Fiscal Year Ended September 30, 2025**

	Budgeted Amounts		Variance with Original Budget- over (under)	Actual	Variance With Final Budget Positive (Negative)
	Original	Final	Final Budget	Amounts	
Revenues					
Other income	\$ -	\$ -	\$ -	\$ -	\$ -
Total revenues	-	-	-	-	-
Expenditures					
General government					
Contracted services	1,150,000	1,150,000	-	255,884	894,116
Operating expenditures	30,000	30,000	-	-	30,000
Capital outlay	25,000	25,000	-	-	
Intergovernmental expenditures	2,135,000	2,135,000	-	757,146	1,377,854
Total general government expenditures	3,340,000	3,340,000	-	1,013,030	2,301,970
Excess (deficiency) of revenues over (under) expenditures	(3,340,000)	(3,340,000)	-	(1,013,030)	2,326,970
Net change in fund balance	(3,340,000)	(3,340,000)	-	(1,013,030)	2,326,970
Fund balance at beginning of year	7,357,925	7,357,925	-	7,357,925	-
Fund balance at end of year	\$ 4,017,925	\$ 4,017,925	\$ -	\$ 6,344,895	\$ 2,326,970

See notes to required supplementary information.

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
STATE SPECIAL REVENUE FUND
BUDGET AND ACTUAL
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
For the Fiscal Year Ended September 30, 2025

	Budgeted Amounts		Variance with Original Budget- over (under) Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final			
Revenues					
Intergovernmental revenue	\$ 42,034,120	\$ 42,034,120	\$ -	\$ 6,911,357	\$ (35,122,763)
Interest revenue	-	-	-	269,781	269,781
Total revenues	<u>42,034,120</u>	<u>42,034,120</u>	<u>-</u>	<u>7,181,138</u>	<u>(34,852,982)</u>
Expenditures					
General government					
Salaries and benefits	5,552	5,552	-	-	5,552
Contracted services	13,915,620	13,915,620	-	4,055,025	9,860,595
Operating expenditures	10,948	10,948	-	4,910	6,038
Intergovernmental expenditures	23,542,000	23,542,000	-	3,421,038	20,120,962
Caplital outlay	7,000,000	7,000,000	-	1,872,083	5,127,917
Total general government expenditures	<u>44,474,120</u>	<u>44,474,120</u>	<u>-</u>	<u>9,353,056</u>	<u>35,121,064</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,440,000)</u>	<u>(2,440,000)</u>	<u>-</u>	<u>(2,171,918)</u>	<u>268,082</u>
Net change in fund balance	(2,440,000)	(2,440,000)	-	(2,171,918)	268,082
Fund balance at beginning of year	<u>6,829,535</u>	<u>6,829,535</u>	<u>-</u>	<u>6,829,535</u>	<u>-</u>
Fund balance at end of year	<u>\$ 4,389,535</u>	<u>\$ 4,389,535</u>	<u>\$ -</u>	<u>\$ 4,657,617</u>	<u>\$ 268,082</u>

See notes to required supplementary information.

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
FEDERAL SPECIAL REVENUE FUND
BUDGET AND ACTUAL
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
For the Fiscal Year Ended September 30, 2025**

	Budgeted Amounts		Variance with Original Budget- over (under) Final Budget	Actual Amounts	Variance With Final Budget Positive (Negative)
	Original	Final			
Revenues					
Intergovernmental revenue	\$ 7,443,000	\$ 7,443,349	\$ 349	\$ 5,207,755	\$ (2,235,594)
Total revenues	7,443,000	7,443,349	349	5,207,755	(2,235,594)
Expenditures					
General government					
Salaries and benefits	-	349	349	349	-
Contracted services	4,435,000	4,285,000	(150,000)	2,056,237	2,228,763
Operating expenditures	8,000	8,000	-	2,389	5,611
Intergovernmental expenditures	3,000,000	3,150,000	150,000	3,148,780	1,220
Total general government expenditures	7,443,000	7,443,349	349	5,207,755	2,235,594
Excess (deficiency) of revenues over (under) expenditures					
	-	-	-	-	-
Other financing sources (uses)					
Transfers in	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-
Net change in fund balance					
	-	-	-	-	-
Fund balance at beginning of year					
	-	-	-	-	-
Fund balance at end of year					
	\$ -	\$ -	\$ -	\$ -	\$ -

See notes to required supplementary information.

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
NOTES TO SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES- BUDGET AND ACTUAL- MAJOR GOVERNMENTAL FUNDS
For the Fiscal Year Ended September 30, 2025**

I. Stewardship, Compliance and Accountability:

A. Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. All annual appropriations lapse at fiscal year-end.

The Board generally follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In accordance with *Florida Statutes*, prior to July 15, the finance office shall submit to the Board a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted following preliminary examination and revision of the proposed operating budget by the Board.
3. After public hearings and necessary revisions have been completed, the budget is legally enacted through passage of a resolution.
4. Revisions that alter the total expenditures of any fund must be approved by the Board. The Executive Director is authorized to approve line-item budget transfers within a fund without approval of the Governing Board. The legal level of budgetary control is the fund level.
5. Formal budgetary integration is employed as a management control device during the year for all governmental fund types.

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF SUWANNEE RIVER WATER MANAGEMENT DISTRICT'S PROPORTIONATE SHARE OF NET PENSION LIABILITY
FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM
LAST 10 FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of the FRS net pension liability (asset)	0.009342056%	0.010003549%	0.010466194%	0.011597006%	0.010742049%	0.010137885%	0.010515337%	0.010495420%	0.011136560%	0.011295417%
District's proportionate share of the FRS net pension liability (asset)	\$ 2,899,319	\$ 3,869,843	\$ 4,170,447	\$ 4,315,018	\$ 811,440	\$ 4,393,909	\$ 3,621,336	\$ 3,161,274	\$ 3,294,120	\$ 2,852,102
District's proportion of the HIS net pension liability (asset)	0.010284499%	0.010939797%	0.010941147%	0.011810071%	0.011747994%	0.011761558%	0.011188140%	0.011137294%	0.011336563%	0.011222589%
District's proportionate share of the HIS net pension liability (asset)	1,318,210	1,641,076	1,737,600	1,250,875	1,441,068	1,436,067	1,329,411	1,203,725	1,212,158	1,307,946
District's proportionate share of the total net pension liability (asset)	\$ 4,217,529	\$ 5,510,919	\$ 5,908,047	\$ 5,565,893	\$ 2,252,508	\$ 5,829,976	\$ 4,950,747	\$ 4,364,999	\$ 4,506,278	\$ 4,160,048
District's covered-employee payroll	\$ 4,594,909	\$ 4,629,861	\$ 4,354,957	\$ 4,303,956	\$ 4,159,053	\$ 4,082,091	\$ 3,979,411	\$ 3,717,846	\$ 3,613,480	\$ 3,468,829
District's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	91.79%	119.03%	133.73%	129.32%	54.16%	142.82%	124.41%	117.41%	124.71%	119.93%
Plan fiduciary net position as a percentage of the total pension liability	82.96%	78.79%	77.04%	79.09%	91.09%	78.85%	82.61%	79.86%	79.30%	85.85%

See notes to the required supplementary information.

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF SUWANNEE RIVER WATER MANAGEMENT DISTRICT'S CONTRIBUTIONS
FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM
LAST 10 FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required FRS contribution	\$ 620,256	\$ 630,197	\$ 589,166	\$ 632,041	\$ 461,356	\$ 465,924	\$ 447,416	\$ 412,608	\$ 414,295	\$ 380,782
Contractually required HIS contribution	324,581	297,584	221,551	91,270	77,852	94,280	90,534	85,079	60,327	77,992
Total Contractually Required Contributions	<u>944,837</u>	<u>927,781</u>	<u>810,717</u>	<u>723,311</u>	<u>539,208</u>	<u>560,204</u>	<u>537,950</u>	<u>497,687</u>	<u>474,622</u>	<u>458,774</u>
Contributions in relation to the contractually required contribution	(944,837)	(927,781)	(810,717)	(723,311)	(539,208)	(560,204)	(537,950)	(497,687)	(474,622)	(458,774)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 4,658,124	\$ 4,613,661	\$ 4,417,842	\$ 4,216,591	\$ 4,189,251	\$ 4,050,200	\$ 4,049,548	\$ 3,802,030	\$ 3,634,140	\$ 3,505,500
Contributions as a percentage of covered-employee payroll	20.28%	20.11%	18.35%	17.15%	12.87%	13.83%	13.28%	13.09%	13.06%	13.09%

See notes to the required supplementary information.

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF SUWANNEE RIVER WATER MANAGEMENT DISTRICT'S CHANGES IN
THE TOTAL OPEB LIABILITY*

Measurement Year Ended September 30,	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability								
Service Cost	\$ 18,607	\$ 15,210	\$ 20,045	\$ 31,335	\$ 28,618	\$ 9,310	\$ 9,440	\$ 9,711
Interest	7,360	5,606	3,128	9,305	10,068	4,049	3,933	3,922
Changes in benefit terms	-	-	-	-	-	-	-	-
Difference between expected and actual experience of total OPEB Liability	-	169	-	(192,129)	-	149,893	-	-
Changes in assumptions and inputs	11,759	20,038	(19,842)	(59,654)	7,214	101,180	(1,770)	(2,174)
Benefit Payments	(12,139)	(13,557)	(14,259)	(27,438)	(29,801)	(16,934)	(19,312)	(31,379)
Net changes	\$ 25,587	\$ 27,466	\$ (10,928)	\$ (238,581)	\$ 16,099	\$ 247,498	\$ (7,709)	\$ (19,920)
Total OPEB Liability - Beginning of Fiscal Year	146,433	118,967	129,895	368,476	352,377	104,879	112,588	132,508
Total OPEB Liability - Ending of Fiscal Year	172,020	146,433	118,967	129,895	368,476	352,377	104,879	112,588
Covered Employee Payroll	\$4,760,680	\$4,582,572	\$4,342,462	\$4,324,982	\$4,134,319	\$3,917,555	\$3,798,982	\$3,108,830
Total OPEB Liability as a percentage of Covered Employee Payroll	3.61%	3.20%	2.74%	3.00%	8.91%	8.99%	2.76%	3.62%

*GASB requires information for 10 years. Until a full ten-year trend has been compiled, only those years for which information is available has been presented. Only information for the current year is presented.

See notes to the required supplementary information.

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**THE SUWANNEE RIVER WATER MANAGEMENT DISTRICT'S PROPORTIONATE SHARE OF THE NET
PENSION LIABILITY AND REQUIRED CONTRIBUTIONS
FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM
For the Fiscal Year Ended September 30, 2025**

Net Pension Liability

The components of the collective net pension liability of the participating employers for each defined benefit plan for the measurement date of September 30, 2025, are shown below:

	FRS	HIS
Total pension liability	\$ 243,620,457,000	\$ 13,687,702,516
Plan fiduciary net position	(212,585,325,722)	(870,258,386)
Net pension liability	\$ 31,035,131,278	\$ 12,817,444,130

Plan fiduciary net position as a percentage of the total pension liability	87.26%	6.36%
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The total pension liability for each plan was determined by the plans' actuary and reported in the plans' valuations dated June 30, 2025. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

The HIS actuarial valuation was prepared as of July 1, 2024. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the Plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

Basis for Allocation

The employer's proportionate share reported in the pension allocation schedules was calculated using accrued retirement contributions related to the reporting periods included in the system's current and several prior measurement dates. For fiscal years June 30, 2018 through June 30, 2025, in addition to contributions from employers the required accrued contributions for the division (paid on behalf of the division's employees who administer the plans) were allocated to each employer on a proportionate basis. The division administers the Plans, and therefore, cannot allocate a portion of the liability to itself. Although GASB 68 encourages the use of the employers' projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is acceptable. The aggregate employer contribution amounts for each fiscal year agree to the employer contribution amounts reported in the system's ACFR for that fiscal year.

The proportion calculated based on contributions for each of the fiscal years presented in the pension allocation schedules was applied to the net pension liability and other pension amounts applicable for that fiscal year to determine each employer's proportionate share of the liability, deferred outflows of resources, deferred inflow of resources and associated pension expense.

For the purposes of the pension allocation schedules, pension amounts are allocated to reporting employers. The pension amounts of participating employers whose payrolls are reported and contributions are remitted by another entity are included in the reporting employer's amounts and will be allocated to the participating employer by the reporting employer.

Actuarial Methods and Assumptions

The Florida Retirement System (FRS) Actuarial Assumption Conference is responsible for setting the assumptions used in the funding valuations of the defined benefit pension plan pursuant to section 216.136(10), Florida Statutes. The division determines the assumptions in the valuations for GASB 67 reporting purposes. The FRS Pension Plan's GASB 67 is performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed in 2024 for the period July 1, 2018 through June 30, 2023. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increases for both Plans is assumed at 2.40%. Payroll growth, including inflation, for both Plans is assumed at 3.50%. Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments is 6.70%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 5.20 % was used to determine the total pension liability for the program (Bond Buyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for both the FRS Pension Plan and the HIS Program were based on the Pub-2010 base table.

The following changes in actuarial assumptions occurred in 2025:

- All demographic assumptions and methods were reviewed as part of the 2024 Experience Study. Changes were adopted by the 2024 FRS Actuarial Assumption Conference during its meetings in October 2024.
- The coverage election assumptions were updated to reflect recent and anticipated future experience of HIS program participants. Changes were adopted by the 2025 FRS Actuarial Assumption Conference during its October 2025 meeting.
- The discount rate was modified to reflect the change in the value of the municipal bond index between GASB measurement dates.

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
OTHER POST-EMPLOYMENT BENEFITS (OPEB) RETIREMENT HEALTHCARE PLAN
SEPTEMBER 30, 2025**

The District obtains an actuarial report every three years. The information presented in the required supplementary schedules was determined as part of the actuarial valuations at September 30, 2023 that were “rolled forward” to the September 30, 2024 measurement date, with results applicable to the fiscal year ended September 30, 2025. Information about the methods and assumptions used in the actuarial valuation follows:

Valuation Date:	September 30, 2023
Measurement Date:	September 30, 2024
Roll Forward Procedures:	The Total OPEB Liability was rolled forward twelve months from the Valuation Date to the Measurement Date using standard actuarial techniques.

Methods and Assumptions Used to Determine Total OPEB Liability

Actuarial Cost Method	Entry Age Normal
Inflation	2.50%
Salary Increases	3.00%
Discount Rate	3.81%
Initial Trend Rate FY beginning 2024	0.00%
Trend Rate for FY beginning 2025	7.00%
Ultimate Trend Rate	4.00%

Retirement Age	Varies based on several factors including plan-specific retirement eligibility provisions and experience.
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Mortality	Mortality tables used in the July 1, 2023 actuarial valuation of the Florida Retirement System for non-K-12 Instructional Regular Class members . These rates were taken form adjusted PUB-2010 mortality tables published by the Society of Actuaries with generational mortality improvements using Scale MP-2018. Adjustments to referenced tables are based on the results of a statewide experience study covering the period 2013 through 2018
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Other information:	Changes in assumptions and other inputs include the change in the discount rate from 4.63% as of the beginning of the measurement period to 3.81% as of September 30, 2024. This change is reflected in the Schedule of Changes in Total OPEB Liability.
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There were no benefit changes during the year.

As of September 30, 2023, the most recent actuarial valuation date, the Plan was unfunded. The actuarial accrued liability for benefits at September 30, 2025 was \$172,020, and the actuarial value of assets was \$0.

The following Schedule of Funding Progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

SCHEDULE OF OPEB FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age Normal Cost (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL:as a % of Covered Payroll ((b-a)/c)
9-30-18	-	112,588	112,588	0.00%	3,108,830	3.62%
9-30-19	-	104,879	104,879	0.00%	3,798,982	2.76%
9-30-20	-	352,337	352,337	0.00%	3,917,555	8.99%
9-30-21	-	368,476	368,476	0.00%	4,134,319	8.91%
9-30-22	-	129,895	129,895	0.00%	4,324,982	3.00%
9-30-23	-	118,967	118,967	0.00%	4,342,462	2.74%
9-30-24	-	146,433	146,433	0.00%	4,582,572	3.20%
9-30-25	-	172,020	172,020	0.00%	4,760,680	3.61%

SCHEDULE OF OPEB EMPLOYER CONTRIBUTIONS

Year Ended September 30	Annual OPEB Expense	% Contributed	Net OPEB Obligation
2019	(7,709)	0%	104,879
2020	247,498	0%	352,337
2021	16,099	0%	368,476
2022	(238,581)	0%	129,895
2023	(10,928)	0%	118,967
2024	27,466	0%	146,433
2025	25,587	0%	172,020

SINGLE AUDIT SECTION

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
For the Fiscal Year Ended September 30, 2025

Program Titles & Grant Numbers	ALN/CFSA	Award Number	Award/Contract Amount	Expenditures Recognized in Prior Years	Expenditures Recognized in Current Year	Transfers to Subrecipients in Current Year
Federal Awards						
<i>U.S. Department of the Treasury passed through from the Florida Department of Environmental Protection</i>						
Coronavirus Sate and Local Fiscal Recovery Funds-Live Oak Septic to Sewer Reuse**	21.027	WG051	3,540,000	391,220	3,148,780	3,148,780
Coronavirus Sate and Local Fiscal Recovery Funds-Graham Farm Land Acquisition**	21.027	WSA06	900,000	-	900,000	900,000
Total U.S. Department of Treasury pass through from Florida Department of Environmental Protection			<u>4,440,000</u>	<u>391,220</u>	<u>4,048,780</u>	<u>4,048,780</u>
<i>U.S. Department of Environmental Protection passed through the Florida Department of Environmental Protection</i>						
BMAP monitoring - SRWMD Region	66.454	MN032	327,726	104,255	126,374	-
Total U.S. Department of Environmental Protection pass through from the Florida Department of Environmental protection			<u>327,726</u>	<u>104,255</u>	<u>126,374</u>	<u>-</u>
<i>U.S. Department of Interior</i>						
Service-Lower Suwannee River Watershed Nutrient Reduction	15.658	N122CPT0011155	323,750	281,414	349	-
Total U.S. Department of Interior			<u>323,750</u>	<u>281,414</u>	<u>349</u>	<u>-</u>
<i>U.S. Department of Homeland Security-Federal Emergency Management Agency passed through Florida Division of Emergency Management</i>						
DR4086- Hurricane Debby	97.036	Z4242	48,193	-	48,193	-
DR4686 - Hurricane Helene	97.036	Z4758	58,782	-	58,782	-
Total U.S. Department Homeland Security - Federal Emergency Management Agency pass through Florida Division of Emergency Management			<u>106,975</u>	<u>-</u>	<u>106,975</u>	<u>-</u>
<i>U.S. Department of Homeland Security-Federal Emergency Management Agency</i>						
Cooperating Technical Partners	97.045	EMA-2016-CA-0009	1,088,000	942,739	121,004	-
Cooperating Technical Partners	97.045	EMA-2017-CA-00002	1,018,000	877,247	91,033	-
Cooperating Technical Partners	97.045	EMA-2018-CA-00006	1,718,594	1,154,308	118,398	-
Cooperating Technical Partners	97.045	EMA-2019-CA-00002	1,873,150	578,820	32,410	-
Cooperating Technical Partners	97.045	EMA-2020-CA-00003	2,136,750	699,161	163,855	-
Cooperating Technical Partners	97.045	EMA-2021-CA-00003	1,904,527	138,569	395,303	-
Cooperating Technical Partners	97.045	EMA-2022-CA-00015	1,620,396	264,605	63,188	-
Cooperating Technical Partners	97.045	EMA-2024-CA-05005	1,043,000	-	47,061	-
Total U.S. Department of Homeland Security - Federal Emergency Management Agency			<u>12,402,417</u>	<u>4,655,450</u>	<u>1,032,252</u>	<u>-</u>
Total Federal Awards			<u>17,600,869</u>	<u>5,432,339</u>	<u>5,314,730</u>	<u>4,048,780</u>

**Major Programs are identified with an asterisk
(Continued)

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (Continued)
For the Fiscal Year Ended September 30, 2025

Program Titles & Grant Numbers	ALN/CFSA	Award Number	Award/Contract Amount	Expenditures Recognized in Prior Years	Expenditures Recognized in Current Year	Transfers to Subrecipients in Current Year
State Financial Assistance						
<i>Department of Environmental Protection</i>						
<i>Water Management District Operations</i>						
General Fund-Operations	37.037	WP027	2,287,000	-	2,287,000	-
Total Water Management District Operations			2,287,000	-	2,287,000	-
<i>Florida Springs Grant Program</i>						
<i>Agricultural Springs Pilot Program-Low Input</i>						
Agriculture and Land Conservation**	37.052	LP61038	5,000,000	1,374,261	333,355	-
Accelerating Suwannee River Restoration and Silviculture Management**	37.052	LP6103G	1,878,736	201,118	415,875	415,875
Precision Agricultural Practices-Land Acquisition Trust Fund**	37.052	LP6103K	5,000,000	2,453,828	705,414	-
Bradford Co. Silviculture Enhancement and Recharge**	37.052	LPS0016	2,000,000	537,810	290,597	-
Agricultural Springs Protection**	37.052	LPS0087	6,000,000	1,152,222	1,809,259	-
Agricultural Springs Protection**	37.052	S0676	3,660,000	2,593,298	5,078	-
Total Florida Springs Grant Program			23,538,736	8,312,537	3,559,578	415,875
<i>Alternative Water Supply</i>						
Pivot Retrofits**	37.100	WS002	1,200,400	677,230	110,041	-
Public Supply Efficiency Improvements**	37.100	WS003	1,000,000	873,796	126,204	126,204
GRU Recharge Wetland Phase II**	37.100	WS004	500,000	210,240	73,124	73,124
Lake Butler Wastewater Treatment Facility-Phase I & II**	37.100	WS005	3,400,000	3,155,878	236,400	236,400
AWS Feasibility Study**	37.100	WS044	700,000	277,041	243,818	-
Reducing Impacts from Urban Landscapes**	37.100	WS070	220,000	2,209	16,241	16,241
Dispersed Storage for Recharge and Alternative Water Supply**	37.100	WS072	2,100,000	102,416	69,343	-
Archer Water Systems Improvements Project**	37.100	WS075	724,220	5,311	87,852	87,852
Total Alternative Water Supply			9,844,620	5,304,120	963,022	539,820

**Major Projects are identified with an asterisk
(Continued)

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (Continued)
For the Fiscal Year Ended September 30, 2025

Program Titles & Grant Numbers	ALN/CFSA	Award Number	Award/Contract Amount	Expenditures Recognized in Prior Years	Expenditures Recognized in Current Year	Transfers to Subrecipients in Current Year
<i>Florida Department of Environmental Protection from Appropriations</i>						
Internal Improvement Trust Fund-PILT	37.022	WP027	\$ 352,909	\$ -	\$ 352,909	\$ -
Land Acquisition Trust Fund-Land Management	37.022	WP027	1,777,210	-	1,777,210	-
Land Acquisition Trust Fund-Minimum Flows and Minimum Water Levels	37.022	WP027	1,635,000	436,040	1,198,960	-
Land Acquisition Trust Fund-Minimum Flows and Minimum Water Levels	37.022	WP034	1,635,000	-	473,462	-
Land Acquisition and Improvements - District Field Service Lab and Facilities Renovation	37.022	WP024	3,500,000	753,920	976,207	-
Total Land Acquisition and Improvement Trust Fund			8,900,119	1,189,960	4,778,748	-
General Revenue Fund-Environmental Resource Permitting	37.029	WP018	453,000	-	453,000	-
Total Appropriations			9,353,119	1,189,960	5,231,748	-
<i>Passed through Surface Restoration and Wastewater Program</i>						
Sustainable Suwannee Nutrient Mitigation Project	37.039	LPS0082	5,500,000	350,000	60,358	-
Statewide Water Quality Restoration Projects - North Florida Mega Industrial Park Wastewater Treatment Plant	37.039	WG050	3,359,615	2,498,339	861,277	861,277
Statewide Water Quality Restoration Projects - Live Oak Septic to Sewer Reuse	37.039	WG051	2,650,000	-	1,080,289	1,080,289
Total Passed Through Surface Restoration and Wastewater Program			11,509,615	2,848,339	2,001,923	1,941,565
<i>Passed through Office of Water Policy and Ecosystem Restoration -Water Quality</i>						
SRWMD Water Quality Monitoring Enhancement	37.105	AT025	290,418	60,978	219,773	-
SRWMD Water Quality Monitoring Enhancement	37.105	AT028	195,531	-	62,943	-
Total Passed Through Office of Water Policy and Ecosystem Restoration - Water Quality			485,949	60,978	282,716	-
Total Florida Department of Environmental Protection			57,019,039	17,715,934	14,325,986	2,897,261
<i>Florida Division of Emergency Management</i>						
Disaster Grants - Public Assistance - DR4086 Hurricane Debby	97.036	Z4242	8,032	-	8,032	-
Disaster Grants - Public Assistance - DR4686 Hurricane Helene	97.036	Z4758	5,137	-	5,137	-
Total Florida Division of Emergency Management			13,169	-	13,169	-

**Major Projects are identified with an asterisk
(Continued)

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (Concluded)
For the Fiscal Year Ended September 30, 2025

Program Titles & Grant Numbers	ALN/CFSA	Award Number	Award/Contract Amount	Expenditures Recognized in Prior Years	Expenditures Recognized in Current Year	Transfers to Subrecipients in Current Year
<i>Florida Department of Agricultural Services and Consumer Services</i>						
<i>Agricultural Nonpoint Source Best Management Practices Implementation</i>						
	42.017	29631	200,000	39,128	45,625	-
	42.065	30427	294,000	270,428	23,185	-
	42.065	31513	342,275	-	341,460	-
Total Florida Department of Agricultural Services and Consumer Services			836,275	309,555	410,270	-
<i>Florida Department of Transportation</i>						
	55.031	N/A	4,065,292	4,006,868	58,424	-
		ASY63	50,000	-	69	-
Total Florida Department of Transportation			4,115,292	4,006,868	58,493	-
Total State Awards			61,983,775	22,032,356	14,807,919	2,897,261
Total Federal and State Financial Assistance			\$ 79,584,644	\$ 27,464,696	\$ 20,122,649	\$ 6,946,041

**Major Projects are identified with an asterisk
See notes to the Schedule of expenditures of federal awards and state financial assistance.

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE
For the Fiscal Year Ended September 30, 2025

I. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state award activity of Suwannee River Water Management District and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

2. Summary of Significant Account Policies

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement.

3. Subrecipients

The District utilizes some State and Federal funds received to issue awards to subrecipients in order to fund projects that are in alignment with the purposes of the District. These transfers to subrecipients have been reflected on the preceding schedule.

4. Indirect Cost Rate

The District did not elect to use the 10% de minimis cost rate.

SUPPLEMENTARY INFORMATION

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
DISTRICT SPECIAL REVENUE FUND
COMBINING BALANCE SHEET – SUB FUNDS
September 30, 2025**

	Project Effectiveness Metrics	Agricultural Cost-Share	Water Resource Development Projects	RIVER Cost-Share	Total District Special Revenue Fund
Assets					
Due from other funds	\$ 358,329	\$ 1,278,544	\$ 3,378,717	\$ 1,349,717	\$ 6,365,307
Total assets	\$ 358,329	\$ 1,278,544	\$ 3,378,717	\$ 1,349,717	\$ 6,365,307
Liabilities					
Accounts payable	\$ 5,250	\$ -	\$ 15,162	\$ -	\$ 20,412
Total liabilities	5,250	-	15,162	-	20,412
Fund balances					
Committed	353,079	1,278,544	3,363,555	1,349,717	6,344,895
Total fund balances	353,079	1,278,544	3,363,555	1,349,717	6,344,895
Total liabilities and fund balance	\$ 358,329	\$ 1,278,544	\$ 3,378,717	\$ 1,349,717	\$ 6,365,307

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
STATE SPECIAL REVENUE FUND
COMBINING BALANCE SHEET – SUB FUNDS
September 30, 2025

	Alternative Water		Water Management				Land Acquisitions -		Total State
	Supply & WSP		Lands Trust Fund -		Suwannee River	Other State	PCS Mitigation	Special Revenue	
	Grants	Springs Grants	Springs	DOT - Mitigation	Partnership	Grants		Fund	
Assets									
Intergovernmental receivables	\$ 58,621	\$ 1,593,021	\$ -	\$ -	\$ -	\$ 65,130	\$ -	\$ 1,716,772	
Due from other funds	104,751	-	192,399	428,069	994,305	-	3,252,993	4,972,517	
Total assets	\$ 163,372	\$ 1,593,021	\$ 192,399	\$ 428,069	\$ 994,305	\$ 65,130	\$ 3,252,993	\$ 6,689,289	
Liabilities									
Accounts payable	\$ 163,372	\$ 158,775	\$ -	\$ 43,623	\$ -	\$ -	\$ -	\$ 365,770	
Interest payable	-	-	-	-	-	-	-	-	
Unearned revenue	-	-	166,526	-	-	-	-	166,526	
Due to other funds	-	1,434,246	-	-	-	65,130	-	1,499,376	
Total liabilities	163,372	1,593,021	166,526	43,623	-	65,130	-	2,031,672	
Fund balances									
Assigned	-	-	-	-	994,305	-	-	994,305	
Restricted	-	-	25,873	384,446	-	-	3,252,993	3,663,312	
Total fund balances	-	-	25,873	384,446	994,305	-	3,252,993	4,657,617	
Total liabilities and fund balance	\$ 163,372	\$ 1,593,021	\$ 192,399	\$ 428,069	\$ 994,305	\$ 65,130	\$ 3,252,993	\$ 6,689,289	

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
 FEDERAL SPECIAL REVENUE FUND
 COMBINING BALANCE SHEET – SUB FUNDS
 September 30, 2025**

	<u>FEMA Risk Mapping Grants</u>	<u>Other Federal Grants</u>	<u>Total Federal Special Revenue Fund</u>
Assets			
Intergovernmental receivables	\$ -	\$ 1,000,145	\$ 1,000,145
Due from other funds	<u>7,117</u>	<u>-</u>	<u>7,117</u>
Total assets	<u><u>\$ 7,117</u></u>	<u><u>\$ 1,000,145</u></u>	<u><u>\$ 1,007,262</u></u>
 Liabilities			
Accounts payable	\$ 7,117	\$ 906,305	\$ 913,422
Due to other funds	<u>-</u>	<u>93,840</u>	<u>93,840</u>
Total liabilities	<u><u>7,117</u></u>	<u><u>1,000,145</u></u>	<u><u>1,007,262</u></u>
 Fund balances			
Total fund balances	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities and fund balance	<u><u>\$ 7,117</u></u>	<u><u>\$ 1,000,145</u></u>	<u><u>\$ 1,007,262</u></u>

SUWANNEE RIVER WATER MANAGEMENT DISTRICT

**DISTRICT SPECIAL REVENUE FUND
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
For the Fiscal Year Ended September 30, 2025**

	<u>Project Effectivness Metrics</u>	<u>Agricultural Cost-Share</u>	<u>Water Resource Development Projects</u>	<u>RIVER Cost-Share</u>	<u>Total District Special Revenue Fund</u>
Revenues					
Intergovernmental revenue	\$ -	\$ -	\$ -	\$ -	\$ -
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Expenditures					
General government					
Water resource planning and monitoring	13,415	-	-	-	13,415
Land acquisition, restoration, and public works	<u>-</u>	<u>37,405</u>	<u>205,064</u>	<u>757,146</u>	<u>999,615</u>
Total general government expenditures	<u>13,415</u>	<u>37,405</u>	<u>205,064</u>	<u>757,146</u>	<u>1,013,030</u>
Excess (deficiency) of revenues over (under) expenditures	(13,415)	(37,405)	(205,064)	(757,146)	(1,013,030)
Net change in fund balance	(13,415)	(37,405)	(205,064)	(757,146)	(1,013,030)
Fund balances at beginning of year	<u>366,494</u>	<u>1,315,949</u>	<u>3,568,619</u>	<u>2,106,863</u>	<u>7,357,925</u>
Fund balances at end of year	<u>\$ 353,079</u>	<u>\$ 1,278,544</u>	<u>\$ 3,363,555</u>	<u>\$ 1,349,717</u>	<u>\$ 6,344,895</u>

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
STATE SPECIAL REVENUE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
For the Fiscal Year Ended September 30, 2025**

	Alternative Water Supply & WSPSP		Water Management Lands Trust Fund - Springs	DOT- Environmental Transportation Decision Making	DOT- Mitigation	Suwannee River Partnership	Other State Grants	Land PCS	Total State Special Revenue Fund
	Grants	Springs Grants							
Revenues									
Intergovernmental revenue	\$ 963,022	\$ 3,559,578	\$ -	\$ 69	\$ 58,424	\$ -	2,330,264	\$ -	\$ 6,911,357
Interest income	6,843	-	7,649	842	20,368	43,565	-	190,514	269,781
Total revenues	<u>969,865</u>	<u>3,559,578</u>	<u>7,649</u>	<u>911</u>	<u>78,792</u>	<u>43,565</u>	<u>2,330,264</u>	<u>190,514</u>	<u>7,181,138</u>
Expenditures									
General government									
Water resource planning and monitoring	-	-	-	-	-	-	282,716	-	282,716
Land acquisition, restoration, and public works	1,122,406	3,559,578	-	42,814	239,074	186,240	2,047,548	597	7,198,257
Capital outlay	-	-	-	-	-	-	-	1,872,083	1,872,083
Total general government expenditures	<u>1,122,406</u>	<u>3,559,578</u>	<u>-</u>	<u>42,814</u>	<u>239,074</u>	<u>186,240</u>	<u>2,330,264</u>	<u>1,872,680</u>	<u>9,353,056</u>
Excess (deficiency) of revenues over (under) expenditures	(152,541)	-	7,649	(41,903)	(160,282)	(142,675)	-	(1,682,166)	(2,171,918)
Net change in fund balance	(152,541)	-	7,649	(41,903)	(160,282)	(142,675)	-	(1,682,166)	(2,171,918)
Fund balances at beginning of year	152,541	-	18,224	41,903	544,728	1,136,980	-	4,935,159	6,829,535
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 25,873</u>	<u>\$ -</u>	<u>\$ 384,446</u>	<u>\$ 994,305</u>	<u>\$ -</u>	<u>\$ 3,252,993</u>	<u>\$ 4,657,617</u>

SUWANNEE RIVER WATER MANAGEMENT DISTRICT
FEDERAL SPECIAL REVENUE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
For the Fiscal Year Ended September 30, 2025

	FEMA Risk Mapping Grants	Other Federal Grants	Total Federal Special Revenue Fund
Revenues			
Intergovernmental revenue	\$ 1,032,252	\$ 4,175,503	\$ 5,207,755
Total revenues	<u>1,032,252</u>	<u>4,175,503</u>	<u>5,207,755</u>
Expenditures			
General government			
Water resource planning and monitoring	1,032,252	126,723	1,158,975
Land acquisition, restoration, and public works	-	4,048,780	4,048,780
Total general government expenditures	<u>1,032,252</u>	<u>4,175,503</u>	<u>5,207,755</u>
Excess (deficiency) of revenues over (under) expenditures	-	-	-
Net change in fund balance	-	-	-
Fund balances at beginning of year	-	-	-
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ADDITIONAL REPORTS



Powell and Jones CPA

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Phone 386.755.4200

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

March 24, 2026

To the Honorable Board of Governors
of the Suwannee River Water Management District:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities of the Suwannee River Water Management District (the District) as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 24, 2026.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

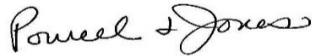
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Powell & Jones CPA
Lake City, Florida
March 24, 2026



Powell and Jones CPA

204 N. Marion Ave.
Lake City, FL 32055
Phone 386.755.4200

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE *UNIFORM GUIDANCE*

March 24, 2026

To the Honorable Board of Governors
of the Suwannee River Water Management District:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Suwannee River Water Management District's (the District) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended September 30, 2025. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

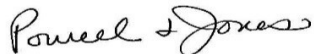
A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of

deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Powell & Jones".

Powell & Jones CPA
Lake City, Florida
March 24, 2026



Powell and Jones CPA

204 N. Marion Ave.
Lake City, FL 32055
Phone 386.755.4200

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL, OFFICE OF THE AUDITOR GENERAL

March 24, 2026

To the Honorable Board of Governors
of the Suwannee River Water Management District:

Report on Compliance for Each Major State Project

Opinion on Each Major State Project

We have audited Suwannee River Water Management District's (the District) compliance with the types of compliance requirements in the State of Florida, Department of Financial Services State Projects Compliance and Supplement that could have a direct and material effect on each of the District's major state projects for the year ended September 30, 2025. The District's major state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2025.

Basis for Opinion on Each Major State Project

We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state project. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its state projects.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's state projects.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major state project as a whole.

In performing an audit in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

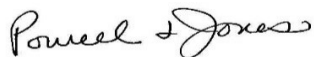
Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Pursuant to Chapter 119, *Florida Statutes*, this report is a public record, and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this report is intended solely for the information and use of the District's management, State awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.



Powell & Jones CPA
Lake City, Florida
March 24, 2026

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
SCHEDULE OF FINDINGS
For the Fiscal Year Ended September 30, 2025**

Summary of Auditor's Results

Financial Statements

Type of auditor's report issued	Unmodified
Internal control over financial reporting	
• Material weakness identified?	No
• Reportable condition identified not considered to be material weaknesses?	None reported
Noncompliance material to financial statements	No

Federal Awards

Internal control over major programs:

• Material weaknesses identified?	No
• Reportable condition identified not considered to be material weaknesses?	None reported

Type of auditor's report issued on compliance for major programs	Unmodified
--	------------

Any audit findings disclosed that are required to be reported in accordance with 2CFR200.516(a)	No
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Identification of major programs:

<u>ALN</u>	<u>Name of Federal Program:</u>
21.027	Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between type A and type B programs:	\$750,000
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Auditee qualified as low-risk auditee?	Yes
--	-----

Financial Statement Findings

None

Federal Award Findings and Questioned Costs

None

**SUWANNEE RIVER WATER MANAGEMENT DISTRICT
SCHEDULE OF FINDINGS
For the Fiscal Year Ended September 30, 2025**

State Financial Assistance

Internal control over major projects:

- Material weakness identified? No
- Reportable condition identified not considered to be material weaknesses? None reported

Type of auditor's report issued on compliance for major projects: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Rule 10.656, *Rules of the Auditor General*? No

<u>CSFA Number</u>	<u>Name of State Programs</u>
37.052	Florida Department of Environmental Protection from Springs Initiative Grant Program
37.100	Florida Department of Environmental Protection from Alternative Water Supply

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Financial Statement Findings

None

State Financial Assistance Findings and Questioned Costs

None



Powell and Jones CPA

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Lake City, FL 32055
Phone 386.755.4200

MANAGEMENT LETTER

To the Honorable Board of Governors
of the Suwannee River Water Management District:

Report on the Financial Statements

We have audited the financial statements of the Suwannee River Water Management District (the District), for the year ended September 30, 2025, and have issued our report thereon dated March 24, 2026.

Auditor's Responsibility

We conducted our audit in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to the financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards; Independent Auditor's Reports on Compliance for Each Major Federal Program and State Project and Report on Internal Control Over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with AICPA *Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 24, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations made in the preceding annual financial report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information has been disclosed in Note 1 of the financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on the representations made by management and review of financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Property Assessed Clean Energy (PACE) Programs

As required by Section 10.554(1)(i)6.a., Rules of the Auditor General, the Suwannee River Water Management District a statement as to whether a PACE program authorized pursuant to section 163.081 or Section 163.082, Florida Statutes did not operate within the Suwannee River Water Management's geographical boundaries during the fiscal year under audit.

Special District Component Units

Section 10554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting for the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with 218.39(3)(b), Florida Statutes.

Special District Specific Information

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the District reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as 67 employees.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the District's fiscal year as 47 contractors.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$4,781,353.
- d. All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$11,438,455.
- e. The two construction projects with individual total costs of at least \$65,000 approved by the District that are scheduled to begin on or after October 1 of the fiscal year being reported, together with their total expenditures, was the District Headquarters Facilities Refurbishment with expenditures of \$981,987.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes, as follows: The District's original budgeted expenditures totaled \$79,967,278 and there were no amendments that changed the overall amount.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the District reported:

- a. The millage rate imposed by the District as 0.2936%
- b. The total amount of ad valorem property taxes collected by the District as \$7,116,972
- c. The total amount of outstanding bonds issued by the District and the terms of such bonds as \$0

Monthly Financial Statements

Sections 10.554(1)(i)10.a. and 10.556(9), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District provided monthly financial statements to its governing board and made such monthly statements available for public access on its website. In connection with our audit, we determined that the District provided monthly financial statements to its governing board and made such monthly statements available for public access on its website.

Transparency

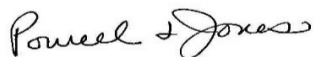
Sections 10.554(1)(i)10.b. and 10.556(9), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether the District provided a link on its website to the Florida Department of Financial Service's website to view the District's annual financial report submitted to the Department. In connection with our audit, we determined that the District provided a link on its website to the Florida Financial Services website.

Sections 10.554(1)(i)10.c. and 10.556(9), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether the District posted its tentative and final budgets on its website. In connection with our audit, we determined that the District posted its tentative and final budgets on its website.

Additional Matters - Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of This Letter

Our Management Letter is intended solely for the information of and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the District's Board of Governors and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



Powell & Jones CPA
Lake City, Florida
March 24, 2026



Powell and Jones CPA

204 N. Marion Ave.
Lake City, FL 32055
Phone 386.755.4200

INDEPENDENT ACCOUNTANT'S REPORT

To the Honorable Board of Governors
of the Suwannee River Water Management District:

We have examined Suwannee River Water Management District's compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2025. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the District and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Powell & Jones CPA
Lake City, Florida
March 24, 2026



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204 N. Marion Ave.
Lake City, FL 32055
Phone 386.755.4200

Communication with Those Charged with Governance

To the Honorable Board of Governors;
Suwannee River Water Management District

We have audited the financial statements of Suwannee River Water Management District (the District) for the year ended September 30, 2025. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the District are described in Note 1 to the financial statements. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus.

All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. There are no sensitive estimates affecting the District's financial statements.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There are no sensitive disclosures affecting the financial statements.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. There were no such misstatements identified during our audit.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated March 24, 2026.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

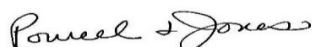
We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Information in Documents Containing Audited Financial Statements

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or the financial statements themselves.

This information is intended solely for the use of the Board of Governors and management of the District and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,



Powell & Jones CPA
Lake City, Florida
March 24, 2026