

WEST COAST INLAND NAVIGATION DISTRICT

FINANCIAL STATEMENTS

SEPTEMBER 30, 2025

**WEST COAST INLAND NAVIGATION DISTRICT
FINANCIAL STATEMENTS**

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INDEPENDENT AUDITOR'S REPORT

Board of Commissioners
West Coast Inland Navigation District
Venice, Florida

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities and major fund of West Coast Inland Navigation District (the District), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the District, as of September 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Schedules of the District's Proportionate Share of the Net Pension Liability, Schedules of the District's Contributions and Notes to Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 12, 2026 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

CS&L CPAs

CS&L CPAs, P. A.

June 12, 2026
Bradenton, Florida



MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of West Coast Inland Navigation District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended September 30, 2025. Readers should consider the information presented here in conjunction with the basic financial statements.

Financial Highlights

- The assets and deferred outflows of the District exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$47,259,913 (*net position*).
- The District's total net position increased by \$8,191,137. This included increased ad valorem taxes during the year.
- As of the close of the current fiscal year, the District's governmental fund reported total ending fund balance of \$45,040,443, an increase of \$7,014,652. Of the total amount, \$14,778,919 is committed for encumbered capital projects and \$26,534,394 has been assigned for specific county or regional uses. The remaining \$3,727,130 is unassigned fund balance.
- The District's total long-term liabilities were \$313,985, which decreased by \$149,207 during the current fiscal year due to decreases in the net pension liability.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to West Coast Inland Navigation District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets plus deferred outflows and liabilities plus deferred inflows, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected revenues and earned but unused vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by ad valorem taxes (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The District is engaged in only governmental activities.

The government-wide financial statements can be found on pages 10 and 11 of this report.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. These funds are reported using the modified accrual method of accounting and the current financial resources focus. As a result long-term assets, deferred outflows, deferred inflows, and liabilities are not included. The District only uses a general fund. The General Fund is the District's general operating fund. All general tax revenues are accounted for in this fund. From this fund all general operating expenditures, capital expenditures and debt service expenditures are paid.

A reconciliation to facilitate the comparison between the governmental fund financial statements and the government-wide financial statements is presented.

The District adopts an annual budget for its general fund. A budgetary comparison statement has been provided to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 12 to 15 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 16 of this report.

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the West Coast Inland Navigation District, assets and deferred outflows exceeded liabilities and deferred inflows by \$47,259,913 at the close of the most recent fiscal year.

A portion of the District's net position equal to \$1,945,196 reflects its investment in capital assets (e.g., land, buildings, and equipment); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide waterway development projects, waterway maintenance and education within the boundaries of the District; consequently, these assets are *not* available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The District had no such long-term debt as of September 30, 2025. The District also had significant assets in cash and investments at year-end. Investments are held in Qualified Public Depositories, U.S. Government obligations, or the Florida Local Government Surplus Trust Fund, as allowed by Florida Statutes and the District's investment policy.

The following table presents a condensed statement of net position as of September 30, 2025, with comparative totals for September 30, 2024.

	Governmental Activities	
	2025	2024
Current and other assets	\$ 50,109,000	\$ 42,035,167
Capital assets	1,945,196	1,056,251
Total	<u>52,054,196</u>	<u>43,091,418</u>
Deferred outflows	<u>54,921</u>	<u>99,172</u>
Long-term liabilities outstanding	313,985	463,192
Other liabilities	2,694,942	1,832,366
Total	<u>3,008,927</u>	<u>2,295,558</u>
Deferred inflows of pension earnings	163,762	91,295
Lease-related inflows of resources	1,676,515	1,712,961
Total	<u>1,840,277</u>	<u>1,804,256</u>
Net position:		
Net investment in capital assets	1,945,196	1,056,251
Unrestricted	45,314,717	38,034,525
Total Net Position	<u>\$ 47,259,913</u>	<u>\$ 39,090,776</u>

\$14,778,919 of unrestricted net position represents funds encumbered for specific County and Regional projects. Another portion of the District's net position, \$26,534,394 represents resources from prior years that have been designated for future appropriation by specific Counties of the District, and also for ACOE Section 1135 Corps of Engineers Projects.

The District's net position increased by \$8,191,137 during the current fiscal year.

The following table provides a summary of the District's operations for the year ended September 30, 2025 with comparative totals for the year ended September 30, 2024.

Changes in Net Position

	Governmental Activities	
	2025	2024
Revenues:		
Program revenues:		
Operating grants and contributions	\$ 108,997	\$ 196,664
Capital grants and contributions	177,576	329,707
General revenues:		
Ad valorem taxes	13,155,727	11,641,210
Investment earnings	1,729,302	1,846,015
Miscellaneous	198,388	156,700
Total revenues	15,369,990	14,170,296
Expenses:		
Capital projects	5,982,328	4,958,210
Administration	718,910	696,899
Maintenance	92,917	164,784
Tax collectors/appraisers	371,275	332,956
Depreciation	13,423	16,570
Total Expenses	7,178,853	6,169,419
Increases in net position	8,191,137	8,000,877
Net position - Beginning of year, as originally stated	39,090,776	31,089,899
Change in accounting principle	(22,000)	-
Net position - End of year	\$ 47,259,913	\$ 39,090,776

- Operating and capital grants and contributions decreased in total \$239,798 over the prior year due to timing of grant reimbursements. Ad valorem taxes increased by \$1,514,517 during the year due to increases in assessed value. Investment earnings decreased by \$116,713 due to market performance.
- Capital project expenditures increased \$1,024,118 due to an increase in projects compared to the prior year, including construction of a new administrative building.

Financial Analysis of the District's Funds

The District utilizes only one governmental fund which is the General Fund.

Governmental fund. The focus of the District's *governmental fund* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the District's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District’s governmental fund reported an ending fund balance of \$45,040,443. \$14,778,919 of the fund balance is committed for capital projects in progress and \$26,534,394 of fund balance is assigned for future specific County and other projects. The remaining fund balance totaling \$3,727,130 is *unassigned fund balance*, which is available for spending at the District’s discretion. As a measure of the general fund’s liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 46% of total general fund expenditures.

The fund balance of the District’s general fund increased by \$7,014,652 during the current fiscal year. The significant reason for the increase was largely due to an increase in ad valorem taxes.

General Fund Budgetary Highlights

Budgeted expenditures changed during the year to reflect various transfers between county projects and their assigned County Navigation Improvement Fund (CNIF) balances and to return grant and other funds received back into their respective projects. Budgeted revenues were also amended to increase grant and miscellaneous revenues. The original budgeted revenues were \$14,465,250 and the final budgeted revenues were \$14,711,228. The final budgeted expenditures were \$23,181,126 compared to the original budget of \$19,791,352. For the current fiscal year, actual revenues on the budget basis were greater than budgeted revenues by \$465,384. Actual expenditures on the budget basis were less than budgeted expenditures by \$15,058,839.

The General Fund budget is presented as required supplementary information on page 33.

Capital Assets

The District’s investment in capital assets for the year ended September 30, 2025 amounts to \$1,945,196 (net of accumulated depreciation). The investment in capital assets includes land, buildings and improvements, and machinery and equipment, and construction in progress. The District’s investment in capital assets for the current fiscal year increased by \$888,945 due to \$902,368 of capital additions, largely due to the construction of the new administration building, net of depreciation expense of \$13,423.

	Capital Assets	
	Governmental Activities	
	2025	2024
Land	\$ 554,068	\$ 554,068
Construction in progress	1,215,464	422,356
Building and improvements	61,375	70,198
Machinery and equipment	114,289	9,629
Total (net of depreciation)	\$ 1,945,196	\$ 1,056,251

See Note D for additional information on the District’s capital assets.

Long-Term Liabilities

At the end of the current fiscal year, the District had total long-term liabilities outstanding of \$313,985, which is comprised of \$76,000 of long-term compensated absences and the District's proportionate share of the FRS Pension and HIS net pension liability. At September 30, 2025, the net pension liability recognized by the District was \$237,985.

Additional information on the District's long-term liabilities can be found in Note G to the financial statements on page 32.

Economic Factors and Next Year's Budgets and Rates

The millage rate for 2025-2026 has been adopted at the rate of .0394, which is the same as the previous fiscal year. The District is analyzing the potential effect of state mandated budget restrictions on future ad valorem revenues and project expenditures. The District's 2025-2026 budget includes funding for a Dredged Materials Management Plan, and project assistance to Counties with more focus on management of dredging projects. The District has also succeeded in obtaining additional federal funding for Operation and Maintenance activities, for the Gulf Intracoastal Waterway (GIWW) and U.S. Army Corps of Engineers (USACOE). The District has also pursued and received authorization to improve GIWW conditions for boating safety.

Requests for Information

This financial report is designed to provide a general overview of West Coast Inland Navigation District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District at, West Coast Inland Navigation District, 200 E. Miami Avenue, Venice, Florida 34284.

**WEST COAST INLAND NAVIGATION DISTRICT
STATEMENT OF NET POSITION
SEPTEMBER 30, 2025**

	GOVERNMENTAL ACTIVITIES
ASSETS	
Cash and cash equivalents	\$ 19,848,471
Investments	27,668,328
Other receivables	686,385
Lease interest receivable	115,354
Lease receivable	1,790,462
Capital assets	
Land	554,068
Construction in progress	422,356
Other capital assets, net of depreciation	968,772
Total Assets	52,054,196
DEFERRED OUTFLOWS OF RESOURCES – Pension	54,921
LIABILITIES	
Accounts payable and other current liabilities	2,694,942
Noncurrent liabilities:	
Due in less than one year	24,806
Due in more than one year	289,179
Total Liabilities	3,008,927
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of pension earnings	163,762
Lease-related inflows of resources	1,676,515
	1,840,277
NET POSITION	
Net investment in capital assets	1,945,196
Unrestricted	45,314,717
TOTAL NET POSITION	\$ 47,259,913

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	GOVERNMENTAL ACTIVITIES
Physical Environment	
Capital projects	\$ 5,982,328
Administration	718,910
Maintenance	92,917
Tax collectors / appraisers	371,275
Depreciation	13,423
Total Program Expenses	7,178,853
Program revenues	
Operating grants and contributions	108,997
Capital grants and contributions	177,576
Net Program Expense	6,892,280
General Revenues:	
Ad valorem taxes	13,155,727
Investment earnings	1,729,302
Miscellaneous	198,388
Total General Revenues	15,083,417
 Increase in Net Position	8,191,137
 Net Position – Beginning, as originally stated	39,090,776
Change in accounting principle (Notes A and I)	(22,000)
Net Position – Beginning, as restated	39,068,776
Net Position – Ending	\$ 47,259,913

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT
BALANCE SHEET
GOVERNMENTAL FUND
SEPTEMBER 30, 2025**

	GOVERNMENTAL FUND TYPE
	GENERAL
ASSETS	
Cash and cash equivalents	\$ 19,848,471
Investments	27,668,328
Due from other governmental units	686,385
TOTAL ASSETS	\$ 48,203,184
 LIABILITIES AND FUND BALANCE	
Liabilities:	
Accounts payable and other current liabilities	\$ 2,694,942
TOTAL LIABILITIES	2,694,942
 DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue	467,799
Fund Balances:	
Spendable:	
Committed	14,778,919
Assigned	26,534,394
Unassigned	3,727,130
TOTAL FUND BALANCE	45,040,443
TOTAL LIABILITIES AND FUND BALANCE	\$ 48,203,184

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT
RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUND
TO THE STATEMENT OF NET POSITION
SEPTEMBER 30, 2025**

Amounts reported for governmental activities in the statement of net position are different because:

Fund Balance – Governmental Fund	\$	45,040,443
Lease assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental fund.		
Lease interest receivable		115,354
Lease receivable		1,790,462
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental fund.		1,945,196
Deferred outflows of resources related to the pension plan are not financial resources and, therefore are not reported in the governmental fund.		54,921
Deferred inflows of resources related to the pension plan do not require the use of current financial resources and, therefore are not reported in the governmental fund.		(163,762)
Deferred inflows of resources related to leases do not require the use of current financial resources and, therefore, are not reported in the governmental fund.		(1,676,515)
Transactions recorded as revenues in the statement of activities, but did not meet the availability criteria under the modified accrual basis of accounting, and therefore are considered to be unavailable revenue until available in the governmental fund.		467,799
Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental fund:		
Net pension liability		(237,985)
Compensated absences		(76,000)
		(313,985)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	<u>47,259,913</u>

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUND
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	GENERAL FUND
REVENUES	
Taxes	\$ 13,155,727
Investment earnings	1,729,302
Grant income	108,997
Miscellaneous	142,913
	142,913
TOTAL REVENUES	15,136,939
 EXPENDITURES	
Capital project expenditures	5,982,328
Maintenance	92,917
Administration:	
Personal services	558,243
Operating	215,156
Capital outlay	902,368
Tax collectors / appraisers	371,275
	371,275
TOTAL EXPENDITURES	8,122,287
 NET CHANGE IN FUND BALANCE	 7,014,652
FUND BALANCE, October 1, 2024	38,025,791
FUND BALANCE, September 30, 2025	\$ 45,040,443

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance – Governmental Fund		\$ 7,014,652
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay additions exceeds depreciation expense in the current year.</p>		
Depreciation		(13,423)
Capital outlay – capital assets		902,368
		888,945
<p>The effects of long term accounts and pension resources do not provide current financial resources and as such, are not recorded in the governmental fund.</p>		
		(116,719)
<p>Revenues in the statement of activities that do not provide current financial resources as they do not meet the availability criteria are not reported as revenues in the governmental fund.</p>		
Change in unavailable revenue		177,577
Change in lease interest receivable		19,029
Change in deferred lease-related inflows of resources		36,446
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental fund. This represents current year change in:</p>		
Change in net pension liability	160,207	
Change in compensated absences	11,000	
		171,207
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES		\$ 8,191,137

The accompanying notes are an integral part of these financial statements.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant accounting policies followed by the West Coast Inland Navigation District:

(1) Reporting Entity – West Coast Inland Navigation District, also referred to as WCIND, was created by a special act of the Florida Legislature in 1947. In 1998, all special acts relating to WCIND were codified into a single, comprehensive special act charter for the District pursuant to Chapter 98–526, Laws of Florida (1998). WCIND is an independent, multi–county special taxing district composed of the Counties of Manatee, Sarasota, Charlotte, and Lee.

The District’s governing board is comprised of four members, each of whom is an elected County Commissioner in the County he or she represents.

WCIND was created to implement the requirements and conditions imposed upon “local interests”, by the Congress of the United States of America, in its River and Harbor Act approved on March 2, 1945. Part 211 of Title 33 – Navigation and Navigable Waters, of the Code of Federal Regulations, contains current regulations of the Corps of Engineers, Department of the Army, governing the Corps’ activities in connection with Federal civil works projects like the Intracoastal Waterway. These Federal regulations provide that no land shall be acquired on account of the United States except under a law authorizing such acquisition. (The Federal law authorizing the project is the River and Harbor Act approved by the Congress of the United States of America, on March 2, 1945.) The Federal regulations require local cooperation for civil works projects, meaning that local (non–Federal) interests are required to provide without cost to the United States, all lands, easements and rights–of–way for the construction of the projects. WCIND was created by The Florida Legislature in 1947 to provide the requisite local cooperation for the construction and maintenance of the waterway. WCIND is authorized to obtain by donation, purchase or condemnation and convey without cost to the United States, the necessary rights of way for said project together with suitable areas for the deposit of spoil material in connection with the work and its subsequent maintenance, all as contemplated and required by the Congress of the United States, and those acting by its authority.

WCIND (the District) is also responsible for undertaking programs intended to alleviate problems associated with its waterway, and is empowered and authorized to carry out waterway development projects specified in Sections 374.975 and 374.976, Florida Statutes.

(2) Basis of Presentation – The District’s basic financial statements include government–wide (which reports the District as a whole) and fund financial statements (which report only on the General Fund). The basic financial statements present only governmental activities, as the District conducts no business–type activities. There are no other potential component units.

WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

Basis of Accounting: Basic Financial Statements – Government-wide Statements – The government-wide financial statements (Statement of Net position and Statement of Activities) are prepared using the economic resources measurement focus and the accrual basis of accounting. The District's net position is reported in three parts (as applicable): net investment in capital assets; restricted net position, and unrestricted net position. The statement of activities reports direct program expenses offset by program revenues. Program revenues include contributions for projects from member counties and operating grants. General revenues include taxes and other items not properly included as program revenue.

Basic Financial Statements – Fund Financial Statements – The District's accounts are organized on the basis of funds, which are self-balancing set of accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, reserves, fund balances, revenues and expenditures. The District utilizes a governmental fund, which follows the modified accrual basis of accounting. Under this method, revenues are recorded when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a fund liability is incurred. The District reports the following governmental fund, which is a major fund:

Governmental Fund:

General Fund – The General Fund is the general operating fund of the District. All general tax and other revenues are accounted for in this fund. From this fund all general operating expenditures, capital expenditures and debt service expenditures are paid.

(3) Use of Estimates – The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities and deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(4) Budgets and Budgetary Accounting – The following are the procedures followed by the West Coast Inland Navigation District in establishing the budget for the District.

The Executive Director submits to the Board a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. A public hearing is conducted and the budget is legally adopted by the passage of a resolution prior to September 30. Expenditures cannot legally exceed appropriations. Appropriations lapse at year-end except for capital projects, which are carried over to the next year.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

(5) Capital Assets – Capital assets, which include property, plant and equipment are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life of longer than one year. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal repair and maintenance that do not add to the value of the asset or extend the useful life of the asset are expensed as incurred. The District does not have infrastructure assets.

Property, plant and equipment of the District are depreciated on a straight-line basis over the following estimated useful lives:

<u>Asset</u>	<u>Years</u>
Building and improvements	40
Vehicles	5
Furniture, fixtures and equipment	5-10
Computer equipment and software	3

(6) Property Taxes – Property taxes are based on appraisals by the various Counties' Property Appraisers, as of January 1, preceding the fiscal year. The total taxable values are certified by the Property Appraisers on or about July 1, preceding the fiscal year. Through a series of public hearings and actions the District finalizes a millage levy to become effective with the fiscal year beginning October 1. The millage levy is collected by the various County Tax Collectors and becomes delinquent on April 1.

The property tax calendar was as follows:

July 1	Assessment roll validated
September 30	Millage resolution approved
October 1	Beginning of fiscal year for which tax is to be levied
November 1	Tax bills rendered and due
November 1 – March 31	Property taxes due with various discount rates
April 1	Taxes delinquent
May 31	Tax certificates sold by County

Property taxes are recognized as revenue in the fiscal year for which the taxes have been levied to the extent they result in current receivables. Under the system outlined above, no material amount of taxes is receivable after the end of the fiscal year.

(7) Rights-of-Way Easements – The cost of rights-of-way and easements purchased by the District and conveyed to the Corps of Engineers have been expensed in the year incurred.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

(8) Long-Term Obligations – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. In the fund financial statements, no long-term obligations are reported as they are not due to be paid from current financial resources.

(9) Fund Balance – The District establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications are non-spendable and spendable. Spendable is then further classified as restricted, committed, assigned, and unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund.

The District classified governmental fund balances as follows:

Non-spendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

Spendable Fund Balance:

- Restricted – includes amounts that can be spent only for specific purposes because of State or Federal laws or enabling legislation, or which are externally restricted by providers, such as creditors or grantors.
- Committed – includes amounts that can be spent only for specific purposes that are approved by a formal action of the Board of Commissioners through a resolution or the budget process.
- Assigned – includes amounts designated for a specific purpose by the Board of Commissioners through a resolution or the budget process, or by the Executive Director, which are neither restricted nor committed.
- Unassigned – includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories.

The District uses restricted amounts first when both restricted and unrestricted fund balance is available, unless there are legal documents/contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. The District does not have a formal minimum fund balance policy.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

County Navigation Improvement Fund (CNIF) funds are balances earmarked for specific Counties for navigation improvements. Use of these funds is subject to Board approval of the individual project requests or can be used to fund capital projects during the annual budget process.

<u>Spendable</u>	<u>General Fund</u>
Committed to:	
Capital project in progress:	
Charlotte	\$ 939,859
Lee	3,334,774
Manatee	450,272
Sarasota	5,334,541
Cooperative Assistance Program (CAP)	<u>4,719,473</u>
	<u>14,778,919</u>
Assigned to:	
ACOE Section 1135 project	100,351
County Navigation Improvement Funds (CNIF):	
Charlotte	2,613,050
Lee	12,416,355
Manatee	8,328,983
Sarasota	<u>3,075,655</u>
	<u>26,534,394</u>
Unassigned	<u>3,727,130</u>
Total Fund Balances	<u>\$ 45,040,443</u>

(10) Pension – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) and additions to/deletions from FRS’s fiduciary net position have been determined on the same basis as they are reported by FRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments in the cost-sharing multi-employer plan are reported at fair value.

(11) Deferred Outflows/Inflows of Resources – In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. One item qualifies for reporting in this category. A deferred outflow of pension resources is reflected in the government-wide statement of net position.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. A deferred inflow of pension earnings and a deferred inflow of lease earnings are reported in the government-wide statement of net position.

WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

On the governmental fund balance sheet, unavailable revenue is reported as a deferred inflow of resources. This represents revenues which did not meet the availability criteria under the modified accrual basis of accounting and therefore are considered to be deferred charges until available.

(12) Fair Value Measurements – The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles, which prioritizes the inputs to valuation techniques used to measure fair value. The fair value hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurement) and the lowest priority to unobservable inputs (level 3 measurement). The three levels of the fair value hierarchy are described as follows:

Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the District has the ability to access.

Level 2 Inputs to the valuation methodology include:

- quoted prices for similar assets or liabilities in active markets;
- quoted prices for identical or similar assets or liabilities in inactive markets;
- inputs other than quoted prices that are observable for the asset or liability;
- inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset or liability has a specified (contractual) term, the level 2 input must be observable for substantially the full term of the asset or liability.

Level 3 Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

(13) Adoption of a New Accounting Standard – Effective October 1, 2024, the District adopted new accounting guidance by implementing the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences* (GASB No. 101). GASB No. 101 updates the recognition and measurement guidance for compensated absences, including vacation, sick leave, and other paid leave benefits. Under GASB No. 101, liabilities for compensated absences are recognized when the benefits are both attributable to services already rendered and are expected to be paid. The standard eliminates the requirement to segregate obligations into “vesting” and “non-vesting” components, instead emphasizing whether leave accumulates and whether it is more likely than not to be paid. The change required the restatement of the beginning balance of net position and compensated absences (see Note I).

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE B – CASH AND INVESTMENTS

Deposits

At September 30, 2025, the carrying amount of the District's deposits was \$19,848,370 and the bank balance was also \$19,848,370. The deposits are either insured by the FDIC or are considered insured by the multiple financial institution collateral pool created by the Florida Security for Public Deposits Act (Chapter 280 F.S.). This pool insures there will be no loss of public funds due to the default of a member since it has the power to make additional assessments against its members to protect any losses, as necessary.

Investments

In accordance with Florida Statute Section 218.415, the District adopted an investment policy limiting District investments to those enumerated in Subsection 16 of the statute. Authorized investments are as follows:

- (a) The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized through the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes.
- (b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- (c) Interest bearing time deposits or savings accounts in Qualified Public Depositories as defined in Section 280.02, Florida Statutes.
- (d) Direct obligations of the U.S. Treasury.
- (e) Federal agencies and instrumentalities.
- (f) Rated or unrated bonds, notes, or instruments backed by the full faith and credit of the government.
- (g) Securities of, or other interests in, any open-end or closed-end management-type investment company or investment trust registered under the investment Company Act of 1940, 15 U.S.C. §80a-1 et seq., as amended from time to time, provided that the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States government obligations, and provided that such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.
- (h) Florida Local Government Investment Trust Fund.
- (i) Repurchase agreements entered in accordance with written master repurchase agreements and collateralized by direct obligations of the United States Government which have maturities of 3 years or less and a market value of 103% or more of the repurchase amount.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE B – CASH AND INVESTMENTS – CONTINUED

Investments – Continued

District bank accounts are with banking institutions that post collateral as required by state statutes (Qualified Public Depositories). The District's policy minimizes credit risk by limiting investments to the safest types. The District's policy minimizes interest rate risk by structuring investments to meet cash requirements for ongoing operations and investing operating funds in shorter term investments.

Local Government Surplus Trust Funds Investment Pool

The District has investments with the State Board of Administration Florida PRIME Fund (Florida PRIME), which are administered by the Florida State Board of Administration. The District's investments in Florida PRIME are through shares owned in the funds and not the underlying investments. The Florida PRIME is considered a 2a-7 like pool and recognized at amortized cost, which approximates its fair value. The Florida PRIME investments are subject to overnight withdrawal. There is a risk of loss of interest on the investments if there are changes in the underlying indexed base. Florida Prime is rated by AAAM by Standard and Poor's. The District also has investments in Florida Cooperative Liquid Assets Securities System (FLCLASS), which is rated by S&P Global Ratings as AAAM. Investments in FLCLASS are recorded at fair value. Lastly, the District has investments in the Florida Fixed Income Trust (FIT). Investments in FIT are recorded at fair value. The District's investments in FIT are included in the FIT Preferred Deposit Pool, which is not rated.

Interest Rate Risks

The District primarily invests in shorter term securities, government mutual funds and similar investment pools as a means of managing fair value losses arising from increasing interest rates. The Florida PRIME, FLCLASS, and Florida FIT have dollar weighted average days to maturity (WAM) of 47, 42, and 1 days, respectively. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME, FLCLASS, and Florida FIT at September 30, 2025 is 73, 85, and 1 days, respectively.

Credit Risks

Credit risk is the possibility that an issuer of a fixed income security held by the Florida PRIME will default on the security by failing to pay interest or principal when due. If an issuer defaults, the Florida PRIME will lose money. Florida PRIME, FLCLASS, and FL FIT invests in top-tier, money market assets of the highest quality and Florida PRIME and FLCLASS have a Standard and Poors rating of AAAM while FL FIT is not rated.

Foreign Currency Risk

Florida PRIME, FLCLASS, and FL FIT were not exposed to any foreign currency risk during the period from October 1, 2024 through September 30, 2025.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE B – CASH AND INVESTMENTS – CONTINUED

Other Items

With regards to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states that “The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days.”

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. Through September 30, 2025, no such disclosure has been made.

As of September 30, 2025, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

At September 30, 2025, the District had investments in the Florida PRIME, FLCLASS, and FL FIT with values of \$255, \$4,007,746, and \$4,003,086, respectively. For further information regarding the Local Government Surplus Trust Funds Investment Pool, readers should refer to the financial statements and disclosures of the Florida State Board of Administration Local Government Surplus Funds Trust Fund Investment Pool.

Investments Held With an Investment Broker

The District has investments that are held with an investment broker which are comprised of \$19,657,241 of U.S. Government Obligations at September 30, 2025.

U.S. government obligations include U.S. Treasury and Federal National Mortgage Association notes with a Moody’s rating of Aaa.

The following sets forth the level, within the fair value hierarchy, of the District’s assets measured at fair value on a recurring basis at September 30, 2025 (see Note A for definitions):

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE B – CASH AND INVESTMENTS – CONTINUED

Investments Held With an Investment Broker – Continued

	Fair Value Measurements as of September 30, 2025			
	Totals	Level 1	Level 2	Level 3
FLCLASS	\$ 4,007,746	\$ -	\$ 4,007,746	\$ -
FL FIT	4,003,086	-	4,003,086	-
U.S. government obligations	19,657,241	-	19,657,241	-
Total at fair value	\$ 27,668,073	\$ -	\$ 27,668,073	\$ -
Investments not subject to level disclosure:				
Florida PRIME	255			
Total investments	\$ 27,668,328			

U.S. government obligations are valued using matrix or model-based pricing.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the District believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

NOTE C – LEASES

During 2008, the District entered into a real property lease agreement which allows the counterparty to rent two parcels of land on the District's property. The agreement is in effect through 2058, unless terminated pursuant to the lease agreement. During the year ended September 30, 2025, the District received annual rental payments in the amount of \$35,050. Under the agreement, the annual rental payments are increased by the consumer price index (CPI) on an annual basis.

Lease-related revenue recognized in the governmental activities for the year ended September 30, 2025 under GASB No. 87, *Leases*, was as follows:

Lease revenue	\$ 36,446
Interest revenue	56,256
Total lease-related revenue	\$ 92,702

Expected future minimum reductions of the lease receivable are as follows:

<u>Year ending September 30.</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ -	\$ 39,290	\$ 39,290
2027	-	41,412	41,412
2028	-	43,648	43,648
2029	-	46,005	46,005
2030	-	48,489	48,489
2031-2035	-	284,667	284,667
2036-2040	-	370,289	370,289
2041-2045	159,103	322,560	481,663
2046-2050	400,078	226,458	626,536
2051-2055	664,374	150,611	814,985
2056-2058	566,907	35,463	602,370
	\$ 1,790,462	\$ 1,608,892	\$ 3,399,354

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE D – CAPITAL ASSETS

The District, in connection with its obligation to obtain necessary lands for the waterway’s construction and subsequent maintenance, has purchased several parcels of land. A breakdown of land recorded at cost, owned fee simple in each county as of September 30, 2025 appears below:

<u>COUNTY</u>	<u>AMOUNT</u>
Charlotte	\$ 282,615
Manatee	6,575
Pinellas	7,144
Sarasota	<u>207,734</u>
	504,068
Land office	<u>50,000</u>
	<u>\$ 554,068</u>

Capital asset activity for the year ended September 30, 2025 was as follows:

	<u>Beginning Balance</u>	<u>Increase</u>	<u>Decrease</u>	<u>Transfer</u>	<u>Ending Balance</u>
Governmental Activities					
Capital assets, not being depreciated:					
Land	\$ 554,068	\$ -	\$ -	\$ -	\$ 554,068
Construction in progress	422,356	793,108	-	-	1,215,464
Total capital assets, not being depreciated	<u>976,424</u>	<u>793,108</u>	<u>-</u>	<u>-</u>	<u>1,769,532</u>
Capital assets being depreciated:					
Building and improvements	198,777	-	-	-	198,777
Equipment	400,502	109,260	56,172	-	453,590
Total capital assets being depreciated	<u>599,279</u>	<u>109,260</u>	<u>56,172</u>	<u>-</u>	<u>652,367</u>
Less accumulated depreciation for:					
Building and improvements	128,579	8,823	-	-	137,402
Equipment	390,873	4,600	56,172	-	339,301
Total accumulated depreciation	<u>519,452</u>	<u>13,423</u>	<u>56,172</u>	<u>-</u>	<u>476,703</u>
Total capital assets being depreciated, net	<u>79,827</u>	<u>95,837</u>	<u>-</u>	<u>-</u>	<u>175,664</u>
Governmental activities capital assets, net	<u>\$ 1,056,251</u>	<u>\$ 888,945</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,945,196</u>

NOTE E – RETIREMENT PLAN

Plan Description

All part-time and full-time employees of the District are provided with pensions through the Florida Retirement System which is administered by the Florida Department of Management Services, Division of Retirement. The State of Florida issues a publicly available annual comprehensive financial report that can be obtained at <https://www.myfloridacfo.com/transparency/state-financial-reports/FL-ACFR>.

Under this system, there are two defined benefit pension plans: The Florida Retirement System Pension Plan (FRS Pension) and the Retiree Health Insurance Subsidy Program:

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE E – RETIREMENT PLAN – CONTINUED

Plan Description – Continued

- The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. In 2000, the FRS was amended to provide the Investment Plan as a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. The FRS Investment Plan is an integrated defined contribution plan administered by the State Board of Administration (SBA).
- The Retiree Health Insurance Subsidy Program (HIS) is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with section 112.363, Florida Statutes.

Benefits Provided

FRS Pension provides retirees a lifetime pension benefit with joint and survivor payment options. Benefits under the FRS Pension are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings. For members initially enrolled after July 1, 2011, the average final compensation is the average of eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Under the HIS Plan, the benefit is a monthly payment to assist retirees in paying their health insurance costs. Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$7.50. The minimum payment is \$45 and the maximum payment is \$225 per month, pursuant to section 112.363, Florida Statutes. To be eligible to receive a HIS benefit, a retiree must provide proof of eligible health insurance coverage, which can include Medicare.

Contributions Required and Made

Per Chapter 121, Florida Statutes, contribution requirements of the active employees and the participating employers are established and may be amended by the Florida Department of Management Services, Division of Retirement. Effective July 1, 2011, both employees and employers of the FRS are required to make contributions to establish service credit for work performed in a regularly established position. The Florida Legislature established a uniform contribution rate system (a blending of both the FRS Pension and FRS Investment Plan rates) for the FRS. The uniform rates are based on the class an employee is placed into which require employees to contribute 3% and employers to contribute a specific percentage based on class.

The District's contractually required contribution rate for the year ended September 30, 2025, ranged between 13.63% to 34.52% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE E – RETIREMENT PLAN – CONTINUED

Contributions required and Made – Continued

an additional amount to finance any unfunded accrued liability. Total contributions to the pension plan and the investment plan from the District were \$62,045 for the reporting year ended September 30, 2025.

The HIS Program is funded by required contributions of 2.00% and is included in the contribution rates noted above.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2025, the District reported a liability of \$237,985 for its proportionate share of the net pension liability which includes both FRS Pension and HIS. The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2025 for FRS and July 1, 2025 for HIS. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2025, the District's proportion was .000499066% for FRS Pension and .000648326% for HIS.

For the reporting year ended September 30, 2025, the District recognized a reduction of pension expense of \$(7,728). At September 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>FRS Pension</u>		<u>HIS</u>	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 16,544	\$ -	\$ 496	\$ (132)
Changes in assumptions	17,986	-	736	(20,099)
Net difference between projected and actual earnings on pension plan investments	-	(25,860)	-	(69)
Changes in proportion and differences between contributions and proportionate share of contributions	3,836	(93,866)	2,686	(23,736)
District contributions subsequent to the June 30, 2025 measurement date	10,816	-	1,821	-
	<u>\$ 49,182</u>	<u>\$ (119,726)</u>	<u>\$ 5,739</u>	<u>\$ (44,036)</u>

Total deferred outflows were \$54,921 and total deferred inflows were \$163,762. \$10,816 (FRS Pension) and \$1,821 (HIS) reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE E – RETIREMENT PLAN – CONTINUED

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and
Deferred Inflows of Resources Related to Pensions – Continued

<u>Year ending September 30:</u>	<u>FRS Pension</u>	<u>HIS</u>
2026	\$ (16,980)	\$ (6,918)
2027	(16,980)	(6,918)
2028	(16,980)	(6,918)
2029	(16,980)	(6,918)
2030	(13,440)	(6,918)
Thereafter	-	(5,528)
	<u>\$ (81,360)</u>	<u>\$ (40,118)</u>

Actuarial Assumptions

The total pension liability in the July 1, 2025 actuarial valuation for FRS and July 1, 2024 for HIS (June 30, 2025 measurement date for both) was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.50 percent, including inflation
Investment rate of return	6.70 percent, including inflation at 2.40%

Mortality assumptions were based on PUB-2010 base table, projected generationally with Scale MP-2021 for FRS. HIS mortality assumptions were based on the Generational PUB-2010 with Projection Scale MP-2021.

The actuarial assumptions used in the July 1, 2025 FRS Pension valuation were based on the results of an actuarial experience study performed for the period July 1, 2018 – June 30, 2023. Because the HIS is funded on a pay-as-you-go basis, no experience study has been completed for that Plan, but were based on certain results of the most recent experience study for the FRS Pension Plan.

The long-term expected rate of return on pension plan investments consists of two building block components: 1) an inferred real (in excess of inflation) return of 4.20%; and 2) a long-term average annual inflation assumption of 2.40% as adopted in October 2025 by the FRS Actuarial Assumptions Conference. The table below shows the assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE E – RETIREMENT PLAN – CONTINUED

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Continued

Actuarial Assumptions – continued

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Annual Arithmetic Return</u>
Cash	1.0%	3.20%
Fixed income	29.0%	5.50%
Global equity	45.0%	8.50%
Real estate	12.0%	8.50%
Private equity	11.0%	12.40%
Strategic investments	2.0%	6.50%

Discount Rate

The discount rate used to measure the total FRS pension liability was 6.70%, and the HIS plan liability was 5.20%. The HIS rate is based on the Bond Buyer General Obligation 20–Bond Municipal Bond Index. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined.

Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long–term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following changes in actuarial assumptions occurred in 2025 for HIS:

- All demographic assumptions and methods were reviewed as part of the 2024 Experience Study. Changes were adopted by the 2024 FRS Actuarial Assumption Conference during its meetings in October 2024.
- The assumption changes were updated to reflect recent and anticipated future experience of HIS program participants. Changes were adopted by the 2025 FRS Actuarial Assumption Conference during its October 2025 meeting.
- The discount rate was modified to reflect the change in the value of the municipal bond index between GASB measurement dates. The previous rate was 3.93%.

Sensitivity of the District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District’s proportionate share of the FRS Pension net pension liability calculated using the discount rate of 6.70%, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1–percentage–point lower (5.70 percent) or 1–percentage–point higher (7.70 percent) than the current rate:

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE E – RETIREMENT PLAN – CONTINUED

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – Continued

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – continued

	1% Decrease (5.70%)	Discount Rate (6.70%)	1% Increase (7.70%)
District's proportionate share of the FRS net pension liability	\$ 303,961	\$ 154,886	\$ 29,903

The following presents the District's proportionate share of the HIS net pension liability calculated using the discount rate of 5.20%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percent-point lower (4.20%) or 1-percentage-point higher (6.20%) than the current rate:

	1% Decrease (4.20%)	Discount Rate (5.20%)	1% Increase (6.20%)
District's proportionate share of the HIS net pension liability	\$ 93,707	\$ 83,099	\$ 74,202

Pension Plan Fiduciary Net Position

The District's proportion of net position has been determined on the same basis of each Plan. Detailed information about the pension plan's fiduciary net position is available in the separately issued State of Florida comprehensive annual financial report.

FRS Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The District has employees that participate in the Investment Plan. The Florida Legislature establishes and amends the contribution requirements and benefit terms of the plan. The Investment Plan is reported in the SBA's annual financial statements. As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Retirement benefits are based upon the value of the member's account upon retirement. The Investment Plan is funded with the same employer and employee contribution rates that are based on the salary and membership class as the FRS defined benefit plan. The Investment Plan member directs the investment from the options offered under the plan. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06% of payroll and by forfeited benefits of plan members.

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for the FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS**

NOTE E – RETIREMENT PLAN – CONTINUED

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided for total and permanent disability (non-duty or line of duty). The member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension, or remain in the Investment Plan and rely on that account balance for retirement income.

NOTE F – ANNUAL AND SICK LEAVE COMMITMENTS

The District grants annual and sick leave benefits to substantially all employees. Upon retirement, employees can receive payment for accumulated annual leave and a portion of accumulated sick leave. Accumulated sick leave is not payable until an employee reaches 10 years of service and is paid at one hour for every four hours accumulated to a maximum of 480 hours. Accrued vested sick leave of \$26,000 is recorded and accrued annual leave of \$50,000 is recorded in the government-wide financial statements.

NOTE G – LONG-TERM LIABILITIES

	Beginning Balance, as Originally Stated	Restatement	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities						
Compensated absences	\$ 65,000	\$ 22,000	\$ -	\$ (11,000) *	\$ 76,000	\$ 24,806
Net pension liability	398,192	-	105,013	(265,220)	237,985	-
	<u>\$ 463,192</u>	<u>\$ 22,000</u>	<u>\$ 105,013</u>	<u>\$ (276,220)</u>	<u>\$ 313,985</u>	<u>\$ 24,806</u>

* – Changes reported net.

NOTE H – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. There has been no significant reduction in coverage from the prior year. Settled claims from these risks have not exceeded commercial insurance coverage over the past three years.

NOTE I – ADOPTION OF GASB NO. 101, *COMPENSATED ABSENCES*

Statement of Net Position:

Compensated absences at October 1, 2024, as originally stated	\$ 65,000
Change in accounting principle:	
GASB No. 101, <i>Compensated Absences</i>	22,000
Compensated absences at October 1, 2024, as restated	<u>\$ 87,000</u>

Statement of Activities:

Net Position at October 1, 2024, as originally stated	\$ 39,090,776
Change in accounting principle:	
GASB No. 101, <i>Compensated Absences</i>	(22,000)
Net position at October 1, 2024, as restated	<u>\$ 39,068,776</u>

REQUIRED SUPPLEMENTARY INFORMATION

WEST COAST INLAND NAVIGATION DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
GENERAL FUND–BUDGET AND ACTUAL
NON–GAAP BUDGET BASIS
FOR THE YEAR ENDED SEPTEMBER 30, 2025

	Budget Amounts			Actual	Variance
	Original	Changes	Final		
Fund balances brought forward					
Capital project funds brought forward	\$ 12,445,734	\$ –	\$ 12,445,734	\$ 12,445,734	
County CNIF Funds–9–30–24	22,482,853	–	22,482,853	22,482,853	
ACOE 1135 Carryforward	100,351	–	100,351	100,351	
Undesignated	2,996,853	–	2,996,853	2,996,853	
	<u>38,025,791</u>	<u>–</u>	<u>38,025,791</u>	<u>38,025,791</u>	
REVENUES					
Taxes	12,841,468	–	12,841,468	13,155,727	\$ 314,259
Investment earnings	1,588,782	–	1,588,782	1,768,975	180,193
Grants and county funds	–	104,744	104,744	108,997	4,253
Miscellaneous	35,000	141,234	176,234	142,913	(33,321)
	<u>14,465,250</u>	<u>245,978</u>	<u>14,711,228</u>	<u>15,176,612</u>	<u>465,384</u>
TOTAL REVENUES AND FUND BALANCES	<u>52,491,041</u>	<u>245,978</u>	<u>52,737,019</u>	<u>53,202,403</u>	<u>465,384</u>
EXPENDITURES					
Capital projects current					
Waterway Development Program–counties	4,681,922	4,296,296	8,978,218	2,001,160	6,977,058
Cooperative Assistance Program–regional	1,050,000	–	1,050,000	223,205	826,795
	<u>5,731,922</u>	<u>4,296,296</u>	<u>10,028,218</u>	<u>2,224,365</u>	<u>7,803,853</u>
Capital project carryover projects					
Waterway Development Program–counties	7,252,412	(1,151,930)	6,100,482	3,018,094	3,082,388
Cooperative Assistance Program–regional	5,293,673	232,333	5,526,006	1,532,977	3,993,029
	<u>12,546,085</u>	<u>(919,597)</u>	<u>11,626,488</u>	<u>4,551,071</u>	<u>7,075,417</u>
Administration	906,345	13,075	919,420	773,399	146,021
Maintenance and capital outlay	275,000	–	275,000	202,177	72,823
Tax collectors/appraisers	332,000	–	332,000	371,275	(39,275)
TOTAL EXPENDITURES	<u>19,791,352</u>	<u>3,389,774</u>	<u>23,181,126</u>	<u>8,122,287</u>	<u>15,058,839</u>
FUND BALANCE, SEPTEMBER 30, 2025	<u>\$ 32,699,689</u>	<u>\$ (3,143,796)</u>	<u>\$ 29,555,893</u>	<u>\$ 45,080,116</u>	<u>\$ 15,524,223</u>

**RECONCILIATION OF DIFFERENCES BETWEEN NON–GAAP BUDGETARY BASIS
AND GAAP (MODIFIED ACCRUAL) BASIS**

Budgeted revenue does not include adjustments for the market value of investments.

	Actual on the GAAP Basis	Adjustment To Budget Basis	Actual on Budget Basis
Investment earnings	\$ 1,729,302	\$ 39,673	\$ 1,768,975
Total Revenue	<u>\$ 15,136,939</u>	<u>\$ 39,673</u>	<u>\$ 15,176,612</u>
Fund Balance	<u>\$ 45,040,443</u>	<u>\$ 39,673</u>	<u>\$ 45,080,116</u>

Note 1 – Summary of Significant Accounting Policies

The District is required to establish a budgetary system and an approved annual budget for the District. The District's budgeting process is based on estimates of cash receipts and cash expenditures that are approved by the District's Board of Commissioners. The budget approximates a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles), with the exception of adjustments for the market value of investments.

**WEST COAST INLAND NAVIGATION DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE
OF THE NET PENSION LIABILITY**

	FLORIDA RETIREMENT SYSTEM (FRS) Last Ten Fiscal Years									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
District's proportion of the net pension liability	0.000676962%	0.000681252%	0.069777600%	0.000917828%	0.000881594%	0.000914826%	0.000949038%	0.000840274%	0.000726997%	0.000499066%
District's proportionate share of the net pension liability	\$ 170,933	\$ 201,510	\$ 210,174	\$ 316,087	\$ 382,096	\$ 69,105	\$ 353,119	\$ 334,823	\$ 281,237	\$ 154,886
District's covered payroll	\$ 214,374	\$ 210,459	\$ 230,577	\$ 299,575	\$ 251,711	\$ 280,051	\$ 298,292	\$ 329,956	\$ 351,218	\$ 398,042
District's proportionate share of the net pension liability as a percentage of its covered payroll	80%	96%	91%	106%	152%	25%	118%	101%	80%	39%
Plan fiduciary net position as a percentage of total pension liability	84.88%	83.89%	84.26%	82.61%	78.85%	96.40%	82.89%	82.38%	83.70%	87.26%

**WEST COAST INLAND NAVIGATION DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE
OF THE NET PENSION LIABILITY**

	RETIREE HEALTH INSURANCE SUBSIDY PROGRAM (HIS) Last Ten Fiscal Years									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
District's proportion of the net pension liability	0.000767302%	0.000657214%	0.000652835%	0.000874330%	0.000754204%	0.000785299%	0.000806005%	0.000812876%	0.000779651%	0.000648326%
District's proportionate share of the net pension liability	\$ 89,426	\$ 70,272	\$ 69,097	\$ 97,829	\$ 92,087	\$ 96,329	\$ 85,369	\$ 129,096	\$ 116,955	\$ 83,099
District's covered payroll	\$ 214,374	\$ 210,459	\$ 230,577	\$ 299,575	\$ 251,711	\$ 280,051	\$ 298,292	\$ 329,956	\$ 351,218	\$ 398,042
District's proportionate share of the net pension liability as a percentage of its covered payroll	42%	33%	30%	33%	37%	34%	29%	39%	33%	21%
Plan fiduciary net position as a percentage of total pension liability	0.97%	1.64%	2.15%	2.63%	3.00%	3.56%	4.81%	4.12%	4.80%	6.36%

**WEST COAST INLAND NAVIGATION DISTRICT
SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS**

FLORIDA RETIREMENT SYSTEM (FRS)
Last Ten Fiscal Years

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually required contribution **	\$ 16,509	\$ 17,735	\$ 19,886	\$ 28,459	\$ 29,291	\$ 34,851	\$ 40,497	\$ 40,423	\$ 41,167	\$ 29,798
Contributions in relation to the contractually required contribution	16,509	17,735	19,886	28,459	29,291	34,851	40,497	40,423	41,167	29,798
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 214,374	\$ 210,459	\$ 230,577	\$ 299,575	\$ 251,711	\$ 280,051	\$ 298,292	\$ 329,956	\$ 351,218	\$ 398,042
Contributions as a percentage of covered payroll	7.70%	8.43%	8.62%	9.50%	11.64%	12.44%	13.58%	12.25%	11.72%	7.49%

** - Contributions noted per this schedule are pursuant to the measurement date of the actuarial report.

**WEST COAST INLAND NAVIGATION DISTRICT
SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS**

RETIREE HEALTH INSURANCE SUBSIDY PROGRAM (HIS)
Last Ten Fiscal Years

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually required contribution **	\$ 3,933	\$ 3,476	\$ 3,540	\$ 4,855	\$ 4,346	\$ 4,616	\$ 4,877	\$ 5,347	\$ 6,601	\$ 5,794
Contributions in relation to the contractually required contribution	3,933	3,476	3,540	4,855	4,346	4,616	4,877	5,347	6,601	5,794
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 214,374	\$ 210,459	\$ 230,577	\$ 299,575	\$ 251,711	\$ 280,051	\$ 298,292	\$ 329,956	\$ 351,218	\$ 398,042
Contributions as a percentage of covered payroll	1.83%	1.65%	1.54%	1.62%	1.73%	1.65%	1.63%	1.62%	1.88%	1.46%

** - Contributions noted per this schedule are pursuant to the measurement date of the actuarial report.

**WEST COAST INLAND NAVIGATION DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – FRS/HIS**

ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial assumptions for both defined benefit plans (FRS and HIS) are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. This HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed for the period July 1, 2018, through June 30, 2023. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for this program. The actuarial assumptions that determined the total pension liability for the HIS program were based on certain results of the most recent experience study for the FRS pension plan.

The total pension liability for the FRS and HIS plan was determined by an actuarial valuation as of July 1, 2025 for FRS and July 1, 2024 for HIS. Both plans used the individual entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.40%. Payroll growth for both plans is assumed at 3.50%. Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments is 6.70%. The plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 5.20% was used to determine the total pension liability for the program. Mortality assumptions for the FRS plan was based on the PUB-2010 base table, projected generationally with Scale MP-2021, and mortality assumptions for the HIS program were based on the Generational PUB-2010 with Projection Scale MP-2021.

The following changes in actuarial assumptions occurred in 2025 for HIS:

- All demographic assumptions and methods were reviewed as part of the 2024 Experience Study. Changes were adopted by the 2024 FRS Actuarial Assumption Conference during its meetings in October 2024.
- The assumption changes were updated to reflect recent and anticipated future experience of HIS program participants. Changes were adopted by the 2025 FRS Actuarial Assumption Conference during its October 2025 meeting.
- The discount rate was modified to reflect the change in the value of the municipal bond index between GASB measurement dates. The previous rate was 3.93%.

SUPPLEMENTARY INFORMATION

WEST COAST INLAND NAVIGATION DISTRICT
 SUPPLEMENTAL SCHEDULE OF TAX REVENUES – BUDGET AND ACTUAL
 FOR THE YEAR ENDED SEPTEMBER 30, 2025

	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE FAVORABLE (UNFAVORABLE)
	<u> </u>	<u> </u>	<u> </u>
Charlotte	\$ 1,203,268	\$ 1,230,123	\$ 26,855
Lee	5,102,452	5,251,517	149,065
Manatee	2,644,147	2,674,012	29,865
Sarasota	3,891,601	4,000,075	108,474
	<u><u>\$ 12,841,468</u></u>	<u><u>\$ 13,155,727</u></u>	<u><u>\$ 314,259</u></u>

**WEST COAST INLAND NAVIGATION DISTRICT
SUPPLEMENTAL SCHEDULE OF CAPITAL PROJECTS EXPENDITURES – BUDGET AND ACTUAL
WATERWAY DEVELOPMENT PROGRAM–CURRENT YEAR PROJECTS
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Budget Amounts			Actual	Project Balance
	Original	Changes	Final		
Charlotte County					
C-263 Heal our Harbors Ambassador	\$ 10,450	\$ -	\$ 10,450	\$ 10,450	\$ -
C-264 Marine Law Enforcement – Punta Gorda PD	301,414	-	301,414	-	301,414
C-265 Marine Law Enforcement – Charlotte Co. Sheriff's Office	108,182	-	108,182	38,692	69,490
C-266 Marine Debris Removal	80,000	-	80,000	-	80,000
C-267 CHNEP	48,000	-	48,000	35,922	12,078
C-268 Learn to Sail	27,000	-	27,000	24,750	2,250
C-269 Aids to Navigation	90,000	-	90,000	5,225	84,775
C-280 Sunrise Channel Dredge Project	-	150,000	150,000	-	150,000
Total Charlotte County	665,046	150,000	815,046	115,039	700,007
Lee County					
L-581 Countywide Navigation Enforcement	125,000	-	125,000	96,554	28,446
L-582 Navigation Enhancement	350,000	-	350,000	-	350,000
L-583 Countywide Navigation Improvements	500,000	-	500,000	-	500,000
L-584 Marine Law Enforcement – Sanibel Island	25,000	-	25,000	19,740	5,260
L-585 Marine Law Enforcement – Cape Coral PD	325,000	-	325,000	-	325,000
L-586 Marine Law Enforcement – Bonita Springs	40,000	-	40,000	17,967	22,033
L-587 Marine Law Enforcement – Lee Co. Sheriff's Office	344,285	-	344,285	344,285	-
L-588 Marine Law Enforcement – Fort Myers PD	95,050	-	95,050	68,621	26,429
L-589 Marine Law Enforcement – Fort Myers Beach PD	35,000	-	35,000	13,000	22,000
L-590 Boca Grande Fire Pump Equipment	10,898	-	10,898	-	10,898
L-591 Bonita Springs Fire Sonar	3,000	-	3,000	-	3,000
L-592 Useppa Fire Navigation Equipment	5,936	-	5,936	-	5,936
L-593 Henley Canal Dredge Project	-	275,000	275,000	-	275,000
Total Lee County	1,859,169	275,000	2,134,169	560,167	1,574,002
Manatee County					
M-401 Navigation Improvement Project	250,000	-	250,000	42,742	207,258
M-402 Longboat Key Channel Marker	26,324	-	26,324	26,324	-
M-403 Bradenton Beach DV Removal	20,000	-	20,000	-	20,000
M-404 City of Palmetto DV Removal	25,000	-	25,000	18,000	7,000
M-405 Marine Law Enforcement – Manatee Co. Sheriff's Office	129,214	-	129,214	50,000	79,214
M-406 Marine Law Enforcement – City of Bradenton	312,255	-	312,255	312,255	-
M-407 Marine Law Enforcement – Longboat Key PD	17,950	-	17,950	17,769	181
M-408 Manatee Sail & Power Squadron	300	-	300	223	77
M-409 Longboat Key Fire & Rescue	2,033	-	2,033	-	2,033
M-422 Marine Law Enforcement – Manatee County	-	100,000	100,000	-	100,000
Total Manatee County	783,076	100,000	883,076	467,313	415,763
Sarasota County					
S-480 Marine Law Enforcement – Longboat Key PD	115,920	-	115,920	-	115,920
S-481 Marine Law Enforcement – Sarasota Co. Sheriff's Office	373,520	-	373,520	356,636	16,884
S-482 Marine Law Enforcement – Sarasota PD	165,830	-	165,830	165,830	-
S-483 Marine Law Enforcement – Venice PD	149,730	-	149,730	-	149,730
S-484 Venice PD – Dive Team	138,800	-	138,800	138,539	261
S-485 Sarasota PD – Hazard Response & Removal Program	25,000	-	25,000	11,529	13,471
S-486 Waterways Navigation Improvements	100,000	-	100,000	-	100,000
S-487 Mote Marine Lab Manatee Surveys	29,012	-	29,012	5,821	23,191
S-488 Englewood Sailing Association	14,000	(2,410)	11,590	11,590	-
S-489 Englewood Sailing Association – Safety Boat	4,500	(1,294)	3,206	3,206	-
S-490 Longboat Key Fire Department – Pump & PFD Jackets	3,818	-	3,818	3,655	163
S-491 Sarasota County Fire & Rescue	123,022	-	123,022	110,279	12,743
S-492 Sarasota Youth Sailing – Equipment Upgrade	50,425	-	50,425	49,643	782
S-493 USCG Aux Flotilla # 82	16,250	-	16,250	-	16,250
S-494 USCG Aux Flotilla # 84	33,646	-	33,646	1,913	31,733
S-495 USCG Aux Flotilla # 86	13,175	-	13,175	-	13,175
S-496 USCG Aux Flotilla # 87	1,182	-	1,182	-	1,182
S-497 USCG Aux Flotilla # 92	16,801	-	16,801	-	16,801
S-498 SCSB – Carefree Vessel Replacement	-	275,000	275,000	-	275,000
S-499 Snook Haven Park Improvements	-	500,000	500,000	-	500,000
S-500 Phillippi Creek Dredging	-	3,000,000	3,000,000	-	3,000,000
Total Sarasota County	1,374,631	3,771,296	5,145,927	858,641	4,287,286
Waterway Development Program–Current Year Projects	\$ 4,681,922	\$ 4,296,296	\$ 8,978,218	\$ 2,001,160	\$ 6,977,058

**WEST COAST INLAND NAVIGATION DISTRICT
SUPPLEMENTAL SCHEDULE OF CAPITAL PROJECTS EXPENDITURES – BUDGET AND ACTUAL
WATERWAY DEVELOPMENT PROGRAM–CARRYOVER PROJECTS
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Budget Amounts			Actual	Project Balance
	Original	Changes	Final		
Charlotte County					
C-245 Marine Law Enforcement – Punta Gorda PD	\$ 15,830	\$ (15,215)	\$ 615	\$ 615	\$ –
C-246 Cedar Point Environmental Center	10,470	(7,780)	2,690	2,690	–
C-250 Marine Debris Removal	75,011	(75,011)	–	–	–
C-252 Living Shoreline	30,000	–	30,000	29,753	247
C-253 Derelict Vessel Removal	51,512	–	51,512	–	51,512
C-254 Navigation Markers	120,000	–	120,000	87,350	32,650
C-255 USCG Aux Flotilla # 98	8,436	–	8,436	2,557	5,879
C-256 Charlotte County Docking Floats	6,260	(6,260)	–	–	–
C-257 USCG Aux Flotilla # 99	17,193	(435)	16,758	16,758	–
C-259 CHEC 4th Grade Environmental Educational Program	7,411	–	7,411	7,411	–
C-260 Marine Law Enforcement – Charlotte Co. Sheriff's Office	5,130	(2,985)	2,145	2,145	–
C-261 Marine Law Enforcement – Punta Gorda PD	54,518	–	54,518	29,954	24,564
C-270 Sunrise Channel Dredging	125,000	–	125,000	–	125,000
Total Charlotte County	526,771	(107,686)	419,085	179,233	239,852
Lee County					
L-540 Navigation Enhancements	94,654	(94,654)	–	–	–
L-541 Navigation Enforcement	41,174	(41,174)	–	–	–
L-545 Marine Law Enforcement – Fort Myers PD	26,460	(26,460)	–	–	–
L-547 Marine Law Enforcement – Fort Myers Beach PD	11,400	(11,400)	–	–	–
L-548 Marine Law Enforcement – Bonita Springs	29,184	(29,184)	–	–	–
L-557 Countywide Navigation Enforcement	57,499	–	57,499	–	57,499
L-558 Navigation Enhancement	207,642	–	207,642	155,516	52,126
L-562 Marine Law Enforcement – Fort Myers Beach	25,000	–	25,000	–	25,000
L-563 Marine Law Enforcement – Sanibel Island	16,760	–	16,760	–	16,760
L-564 Marine Law Enforcement – Fort Myers PD	37,077	–	37,077	–	37,077
L-567 Bonita Fire & Rescue	20,000	–	20,000	–	20,000
L-569 Hurricane Ian Emergency Recovery	1,385,823	–	1,385,823	475,732	910,091
L-570 Navigation Improvement	407,895	–	407,895	98,903	308,992
L-571 Navigation Enhancement	350,000	–	350,000	124,123	225,877
L-572 Countywide Navigation	75,359	–	75,359	21,171	54,188
L-573 Hurricane Ian Replacement Weather Station	21,800	–	21,800	10,957	10,843
L-575 Marine Law Enforcement – Fort Myers PD	39,236	–	39,236	33,080	6,156
L-576 Marine Law Enforcement – Sanibel Island	18,757	–	18,757	9,079	9,678
L-577 Marine Law Enforcement – Fort Myers Beach PD	25,000	–	25,000	17,460	7,540
L-578 Marine Law Enforcement – Bonita Springs	31,497	–	31,497	13,258	18,239
L-579 Marine Law Enforcement – Cape Coral PD	245,621	–	245,621	245,621	–
L-580 Boca Grande Fire Temperature Control	7,802	–	7,802	7,096	706
Total Lee County	3,175,640	(202,872)	2,972,768	1,211,996	1,760,772
Manatee County					
M-392 Marine Law Enforcement – Bradenton Beach PD	6,004	(2,643)	3,361	3,361	–
M-395 Marine Law Enforcement – Bradenton PD	5,642	–	5,642	920	4,722
M-396 Bradenton Beach Navigation Improvements	3,512	–	3,512	–	3,512
M-398 Manatee Sail & Power Squadron	700	–	700	–	700
M-399 Manatee Navigation Improvements	168,658	575	169,233	168,658	575
M-400 Coast Guard Aux Flotilla # 81	25,000	–	25,000	–	25,000
Total Manatee County	209,516	(2,068)	207,448	172,939	34,509

**WEST COAST INLAND NAVIGATION DISTRICT
SUPPLEMENTAL SCHEDULE OF CAPITAL PROJECTS EXPENDITURES – BUDGET AND ACTUAL – CONTINUED
WATERWAY DEVELOPMENT PROGRAM–CARRYOVER PROJECTS
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Budget Amounts			Actual	Project Balance
	Original	Changes	Final		
<i>Sarasota County</i>					
S-424	ESA – Small Boat Racing Program	3,240	(3,240)	–	–
S-430	USCG Aux Flotilla # 87	2,042	(2,042)	–	–
S-432	Bay Park Conservancy – Sunset Boardwalk	500,000	(500,000)	–	–
S-442	Nokomis Beach & Island Shoreline Restoration	10,000	(10,000)	–	–
S-445	Venice Fire & Rescue – Vessel	19,708	(19,708)	–	–
S-449	Navigation Improvement Program	77,830	–	77,830	58,417
S-450	Sarasota County – Work Vessel Replacement	281,975	–	281,975	191,652
S-451	Blackburn Point Park Launch Replacement	718	(718)	–	–
S-452	North Jetty Park Improvement – Feasibility Study	52,359	(52,359)	–	–
S-457	USCG Aux Flotilla # 87	6,000	–	6,000	–
S-464	Bay Park Canal District Seawall Improvements	500,000	–	500,000	500,000
S-467	Mote Marine Laboratory – Manatee Surveys	20,807	–	20,807	20,807
S-468	Bayfront Park Repairs & Improvements	500,000	–	500,000	–
S-469	Navigation Hazard Response & Removal	4,380	(4,380)	–	500,000
S-471	Venice Youth Boating Association	16,855	(16,855)	–	–
S-472	Marine Law Enforcement – Longboat Key PD	101,301	–	101,301	–
S-473	Marine Law Enforcement – Sarasota Co. Sheriff's Office	108,626	–	108,626	–
S-474	Marine Law Enforcement – Sarasota PD	2	(2)	–	–
S-475	Marine Law Enforcement – Venice PD	140,247	–	140,247	–
S-476	Nokomis B&I Shoreline Restoration	350,000	–	350,000	–
S-477	Blackburn Point Floating Launch Replacement	230,000	(230,000)	–	350,000
S-478	Phillippi Creek Maintenance Dredge FS	39,395	–	39,395	–
S-479	Blackburn Point Park Floating Launch	375,000	–	375,000	32,773
	Total Sarasota County	<u>3,340,485</u>	<u>(839,304)</u>	<u>2,501,181</u>	<u>300,103</u>
	Waterway Development Program–Carry Over Projects	<u>\$ 7,252,412</u>	<u>\$ (1,151,930)</u>	<u>\$ 6,100,482</u>	<u>\$ 3,018,094</u>
					<u>3,082,388</u>

**WEST COAST INLAND NAVIGATION DISTRICT
SUPPLEMENTAL SCHEDULE OF CAPITAL PROJECTS EXPENDITURES – BUDGET AND ACTUAL
COOPERATIVE ASSISTANCE PROGRAM
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	Budget Amounts			Actual	Project Balance
	Original	Changes	Final		
CAP-96 Habitat Restoration Initiatives	\$ 17,780	\$ -	\$ 17,780	\$ -	\$ 17,780
CAP-98 Strategic Plan Initiative	1,196	-	1,196	-	1,196
CAP-101 Regional Navigation Projects	11,967	-	11,967	11,967	-
CAP-102 Coastal Inlet Navigation Fund	17,342	-	17,342	17,342	-
CAP-104 Regional Storm Response	175,100	-	175,100	-	175,100
CAP-105 Coastal Inlet Navigation Fund	120,000	-	120,000	120,000	-
CAP-107 Regional Storm Response	308,839	-	308,839	-	308,839
CAP-108 Habitat Initiatives	40,000	-	40,000	-	40,000
CAP-110 Coastal Inlet Navigation Fund	120,000	-	120,000	15,391	104,609
CAP-111 Regional Navigation Project	41,734	-	41,734	30,929	10,805
CAP-112 Regional Storm Response	100,000	-	100,000	-	100,000
CAP-113 Impact Analysis Algae	2,050	-	2,050	-	2,050
CAP-115 Coastal Inlet Navigation Fund	120,000	-	120,000	-	120,000
CAP-116 Regional Navigation Projects	120,000	-	120,000	-	120,000
CAP-117 Strategic Planning	49,850	-	49,850	-	49,850
CAP-120 Coastal Inlet Navigation Fund	120,000	-	120,000	-	120,000
CAP-121 Regional Navigation Fund	120,000	-	120,000	-	120,000
CAP-122 Strategic Planning	50,000	-	50,000	-	50,000
CAP-123 Coastal Inlet Navigation Fund	120,000	-	120,000	-	120,000
CAP-124 Regional Navigation Fund	120,000	-	120,000	-	120,000
CAP-125 Strategic Planning	50,000	-	50,000	-	50,000
CAP-127 Strategic Planning – DMMP	60,000	-	60,000	-	60,000
CAP-129 Professional Services	9,362	-	9,362	9,362	-
CAP-130 Hurricane Ian Emergency Response	928,785	-	928,785	418,078	510,707
CAP-131 Regional Storm Response	200,000	-	200,000	-	200,000
CAP-132 BOSAR Training	2,000	-	2,000	2,000	-
CAP-133 Strategic Planning – DMMP	50,000	-	50,000	-	50,000
CAP-134 BOSAR Training	100,000	-	100,000	97,820	2,180
CAP-135 Regional Navigation	400,000	-	400,000	125,385	274,615
CAP-136 Property Security	50,000	-	50,000	-	50,000
CAP-524 Longboat Pass Inlet Management (Year 6)	32,089	-	32,089	-	32,089
CAP-525 Venice Inlet Management (Year 7)	77,258	-	77,258	-	77,258
CAP-527 Longboat Pass Inlet Management (Year 7)	75,000	-	75,000	-	75,000
CAP-528 Venice Inlet Management (Year 8)	75,000	-	75,000	-	75,000
CAP-529 Longboat Pass Inlet Management (Year 8)	75,000	-	75,000	-	75,000
CAP-530 Venice Inlet Management (Year 9)	75,000	-	75,000	-	75,000
CAP-531 Longboat Pass Inlet Management (Year 9)	75,000	-	75,000	-	75,000
CAP-532 Venice Inlet Management (Year 10)	75,000	-	75,000	-	75,000
CAP-533 Longboat Pass Inlet Management (Year 10)	75,000	-	75,000	-	75,000
CAP-535 Derelict Vessel Removal	38,555	110,676	149,231	120,663	28,568
CAP-537 Regional Derelict Vessel Initiative	44,415	-	44,415	3,500	40,915
CAP-538 Derelict Vessel Removal	100,000	-	100,000	-	100,000
CAP-539 Regional Storm Response	100,000	-	100,000	-	100,000
CAP-540 Regional Derelict Vessel Removal	100,000	-	100,000	-	100,000
CAP-541 Office Building Construction	1,000,000	121,657	1,121,657	783,745	337,912
CAP-542 Derelict Vessel Removal	100,000	-	100,000	-	100,000
CAP-543 District Office Building Construction	500,000	-	500,000	-	500,000
Total Cooperative Assistance Program	<u>6,243,322</u>	<u>232,333</u>	<u>6,475,655</u>	<u>1,756,182</u>	<u>4,719,473</u>
OTHER PROJECTS					
ACOE Section 1135	50,351	-	50,351	-	50,351
ACOE Contributed Funds Agreement	50,000	-	50,000	-	50,000
Total Other Projects	<u>100,351</u>	<u>-</u>	<u>100,351</u>	<u>-</u>	<u>100,351</u>
TOTAL CAP AND OTHER	<u>\$ 6,343,673</u>	<u>\$ 232,333</u>	<u>\$ 6,576,006</u>	<u>\$ 1,756,182</u>	<u>\$ 4,819,824</u>
Current year projects	\$ 1,050,000	\$ -	\$ 1,050,000	\$ 223,205	\$ 826,795
Carryover projects	5,293,673	232,333	5,526,006	1,532,977	3,993,029
Total Cooperative Assistance Program	<u>\$ 6,343,673</u>	<u>\$ 232,333</u>	<u>\$ 6,576,006</u>	<u>\$ 1,756,182</u>	<u>\$ 4,819,824</u>
Total All Counties Expense	<u>\$ 18,278,007</u>	<u>\$ 3,376,699</u>	<u>\$ 21,654,706</u>	<u>\$ 6,775,436</u>	<u>\$ 14,879,270</u>

**WEST COAST INLAND NAVIGATION DISTRICT
SUPPLEMENTAL SCHEDULE OF EXPENDITURES – BUDGET BASIS
ADMINISTRATIVE, MAINTENANCE AND OTHER EXPENDITURES
FOR THE YEAR ENDED SEPTEMBER 30, 2025**

	ORIGINAL BUDGET	CHANGES	FINAL BUDGET	ACTUAL	VARIANCE FAVORABLE (UNFAVORABLE)
ADMINISTRATION					
Executive director – salary	\$ 204,458	\$ –	\$ 204,458	\$ 198,768	\$ 5,690
Project and administration – salaries	230,542	–	230,542	199,274	31,268
Group insurance	85,000	75	85,075	68,042	17,033
State retirement	103,000	–	103,000	62,045	40,955
Social security	33,000	–	33,000	30,114	2,886
Advertising	5,000	–	5,000	3,664	1,336
Audit and accounting	30,345	–	30,345	29,900	445
Board travel	1,000	–	1,000	1,492	(492)
Staff travel	10,000	–	10,000	9,890	110
Utilities	4,000	–	4,000	3,010	990
Telephone	6,100	–	6,100	3,140	2,960
Insurance – commercial	36,400	–	36,400	36,400	–
Office supplies and expense	3,000	–	3,000	2,418	582
Postage	1,000	–	1,000	200	800
Dues and subscriptions	16,000	–	16,000	10,305	5,695
Office and grounds	6,000	–	6,000	5,916	84
Financial fees	500	–	500	699	(199)
Accounting services	39,000	–	39,000	39,000	–
IT support	7,000	–	7,000	3,965	3,035
Contingency	85,000	13,000	98,000	65,157	32,843
Total Administration Expense	\$ 906,345	\$ 13,075	\$ 919,420	\$ 773,399	\$ 146,021
MAINTENANCE					
Spoil area	\$ 130,000	\$ –	\$ 130,000	\$ 92,761	\$ 37,239
Engineering	10,000	–	10,000	10,000	–
Legislative	70,000	–	70,000	60,000	10,000
Legal and litigation	60,000	–	60,000	35,099	24,901
Fleet maintenance	5,000	–	5,000	4,317	683
Total Maintenance Expense	\$ 275,000	\$ –	\$ 275,000	\$ 202,177	\$ 72,823
OTHER					
Commissions appraisers / tax collectors	\$ 332,000	\$ –	\$ 332,000	\$ 371,275	\$ (39,275)
Tax refunds	–	–	–	–	–
Total Other Expense	\$ 332,000	\$ –	\$ 332,000	\$ 371,275	\$ (39,275)

OTHER REPORTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Commissioners
West Coast Inland Navigation District
Venice, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund of West Coast Inland Navigation District (District), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 12, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses, or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CS&L CPAs

CS&L CPAs, P.A.

June 12, 2026
Bradenton, Florida

MANAGEMENT LETTER

**Board of Commissioners
West Coast Inland Navigation District
Venice, Florida**

Report on the Financial Statements

We have audited the financial statements of West Coast Inland Navigation District (District) as of and for the fiscal year ended September 30, 2025, and have issued our report thereon dated June 12, 2026.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated June 12, 2026, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements. There were no component units.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendation.

Specific Information for an Independent Special District

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the District's reported:

- a. The total number of district employees compensated in the last pay period of the District's fiscal year was 3.
- b. The total number of independent contractors to whom non-employee compensation was paid in the last month of the District's fiscal year was 0.
- c. All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency was \$398,042.
- d. All compensation earned by or awarded to non-employee independent contractors, whether paid or accrued, regardless of contingency was \$0.
- e. Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project was \$1,122,815 for the construction of a new administration building.
- f. A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6). The budget variance schedule is presented on page 33.

Specific Information for an Independent Special District that Imposes Ad Valorem Taxes

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)8, Rules of the Auditor General, the District's reported:

- a. The mileage rate or rates imposed by the District was 0.0394.
- b. The total amount of ad valorem taxes collected by or on behalf of the District was \$13,155,727.

- c. The total amount of outstanding bonds issued by the District and the terms of such bonds was \$0, as there were none.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or fraud, waste, or abuse, that has occurred, or is likely to have occurred, that has an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than those specified parties.

CS&L CPAs

CS&L CPAs, P.A.

June 12, 2026
Bradenton, Florida

INDEPENDENT ACCOUNTANT'S REPORT ON INVESTMENT COMPLIANCE

Board of Commissioners
West Coast Inland Navigation District
Venice, Florida

We have examined West Coast Inland Navigation District's (the District) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2025. Management is responsible for the District's compliance with the specified requirements. Our responsibility is to express an opinion on the District's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied in all material respects, with the aforementioned compliance requirements for the year ended September 30, 2025.

This report is intended solely for the information and use of the District and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

CS&L CPAs

CS&L CPAs, P.A.

June 12, 2026
Bradenton, Florida